

# HOUSE BILL REPORT

## SHB 1870

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As Passed House  
March 12, 1993

**Title:** An act relating to bail bond agents.

**Brief Description:** Licensing bail bond agents.

**Sponsors:** By House Committee on Financial Institutions & Insurance (originally sponsored by Representatives Zellinsky, Heavey and R. Meyers).

**Brief History:**

Reported by House Committee on:  
Financial Institutions & Insurance, March 3, 1993, DPS;  
Appropriations, March 5, 1993, DPS(FII);  
Passed House, March 12, 1993, 98-0.

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### HOUSE COMMITTEE ON FINANCIAL INSTITUTIONS & INSURANCE

**Majority Report:** The substitute bill be substituted therefor and the substitute bill do pass. Signed by 16 members: Representatives Zellinsky, Chair; Scott, Vice Chair; Mielke, Ranking Minority Member; Dyer, Assistant Ranking Minority Member; Anderson; Dellwo; Dorn; Grant; R. Johnson; Kessler; Kremen; Lemmon; R. Meyers; Reams; Schmidt; and Tate.

**Staff:** John Conniff (786-7119).

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### HOUSE COMMITTEE ON APPROPRIATIONS

**Majority Report:** The substitute bill by Committee on Financial Institutions & Insurance be substituted therefor and the substitute bill do pass. Signed by 26 members: Representatives Locke, Chair; Valle, Vice Chair; Silver, Ranking Minority Member; Carlson, Assistant Ranking Minority Member; Appelwick; Ballasiotes; Basich; Cooke; Dellwo; Dorn; Dunshee; G. Fisher; Jacobsen; Lemmon; Leonard; Linville; Morton; Peery; Rust; Sehlin; Sheahan; Stevens; Talcott; Wang; Wineberry; and Wolfe.

**Staff:** Beth Redfield (786-7130).

**Background:** A bail bond is a form of surety insurance regulated under the Insurance Code. Bail bond agents as

providers of such surety products are also subject to the insurance commissioner's authority as insurance agents or brokers. Apart from general requirements of the Insurance Code, bail bond agents are not separately licensed and regulated. No specific provision of state law governs the accounting or release of property pledged to secure a bail bond. Some bail bond agents have converted funds or property to personal use and others have failed to release pledged property in a timely manner.

**Summary of Bill:** A new regulatory program is established to license and oversee bail bond agents. The director of the Department of Licensing is responsible for licensing bail bond agents, developing examinations for licensees, and developing prelicensing education requirements. The department is also granted rule making authority and enforcement authority.

The director may suspend or revoke a license, assess a monetary penalty, restrict or limit the agent's practice, and take other corrective action against agents who violate any of the enumerated requirements for holding a license. Among the prohibited practices by bail bond agents are failure to maintain records, failure to place money and other similar security in a trust account, and failure to release pledged property within 30 days after the owner is entitled to possession.

**Fiscal Note:** Requested February 24, 1993.

**Effective Date of Bill:** Ninety days after adjournment of session in which bill is passed.

**Testimony For:** (Financial Institutions & Insurance): Licensing and regulating bail bond agents will prevent some of the abuses within the industry and will create remedies for consumers harmed by fraudulent behavior of bail bond agents.

(Appropriations): It's not often that an industry comes in and asks to be regulated. Around 70 percent of bail bond agents are in support of the bill. Regulation is needed because the industry has experienced some difficulties when some bail agents have failed to return collateral put up for security.

**Testimony Against:** (Financial Institutions & Insurance): None.

(Appropriations): None.

**Witnesses:** (Financial Institutions & Insurance): Gordon Walgren, Washington State Bail Agents Association (pro); Pat Sainsbury, King County Prosecuting Attorney (pro); and Melodie Bankers.

(Appropriations): Gordon Walgren, Washington State Bail Agents Association (supports).