

2 **SSB 6225** - S AMD

3 By Senators Anderson and McDonald

4 On page 5, after line 2, insert the following:

5 "**Sec. 2.** RCW 43.88.030 and 1991 c 358 s 1 and 1991 c 284 s 1 are  
6 each reenacted and amended to read as follows:

7 (1) The director of financial management shall provide all agencies  
8 with a complete set of instructions for submitting biennial budget  
9 requests to the director at least three months before agency budget  
10 documents are due into the office of financial management. The  
11 director shall provide agencies that are required under RCW 44.40.070  
12 to develop comprehensive six-year program and financial plans with a  
13 complete set of instructions for submitting these program and financial  
14 plans at the same time that instructions for submitting other budget  
15 requests are provided. The budget document or documents shall consist  
16 of the governor's budget message which shall be explanatory of the  
17 budget and shall contain an outline of the proposed financial policies  
18 of the state for the ensuing fiscal period, as well as an outline of  
19 the proposed six-year financial policies where applicable, and shall  
20 describe in connection therewith the important features of the budget.  
21 The message shall set forth the reasons for salient changes from the  
22 previous fiscal period in expenditure and revenue items and shall  
23 explain any major changes in financial policy. Attached to the budget  
24 message shall be such supporting schedules, exhibits and other  
25 explanatory material in respect to both current operations and capital  
26 improvements as the governor shall deem to be useful to the  
27 legislature. The budget document or documents shall set forth a  
28 proposal for expenditures in the ensuing fiscal period, or six-year  
29 period where applicable, based upon the estimated revenues as approved  
30 by the economic and revenue forecast council or upon the estimated  
31 revenues of the office of financial management for those funds,  
32 accounts, and sources for which the office of the economic and revenue  
33 forecast council does not prepare an official forecast, including those  
34 revenues anticipated to support the six-year programs and financial  
35 plans under RCW 44.40.070. In estimating revenues to support financial  
36 plans under RCW 44.40.070, the office of financial management shall  
37 rely on information and advice from the interagency revenue task force.  
38 Revenues shall be estimated for such fiscal period from the source and

1 at the rates existing by law at the time of submission of the budget  
2 document, including the supplemental budgets submitted in the even-  
3 numbered years of a biennium. However, the estimated revenues for use  
4 in the governor's budget document may be adjusted to reflect budgetary  
5 revenue transfers and revenue estimates dependent upon budgetary  
6 assumptions of enrollments, workloads, and caseloads. All adjustments  
7 to the approved estimated revenues must be set forth in the budget  
8 document. The governor may additionally submit, as an appendix to each  
9 supplemental, biennial, or six-year agency budget or to the budget  
10 document or documents, a proposal for expenditures in the ensuing  
11 fiscal period from revenue sources derived from proposed changes in  
12 existing statutes.

13 Supplemental and biennial documents shall reflect a six-year  
14 expenditure plan consistent with estimated revenues from existing  
15 sources and at existing rates for those agencies required to submit  
16 six-year program and financial plans under RCW 44.40.070. Any  
17 additional revenue resulting from proposed changes to existing statutes  
18 shall be separately identified within the document as well as related  
19 expenditures for the six-year period.

20 The budget document or documents shall also contain:

21 (a) Revenues classified by fund and source for the immediately past  
22 fiscal period, those received or anticipated for the current fiscal  
23 period, those anticipated for the ensuing biennium, and those  
24 anticipated for the ensuing six-year period to support the six-year  
25 programs and financial plans required under RCW 44.40.070;

26 (b) The undesignated fund balance or deficit, by fund;

27 (c) Such additional information dealing with expenditures,  
28 revenues, workload, performance, and personnel as the legislature may  
29 direct by law or concurrent resolution;

30 (d) Such additional information dealing with revenues and  
31 expenditures as the governor shall deem pertinent and useful to the  
32 legislature;

33 (e) Tabulations showing expenditures classified by fund, function,  
34 activity and object;

35 (f) A delineation of each agency's activities, including those  
36 activities funded from nonbudgeted, nonappropriated sources, including  
37 funds maintained outside the state treasury; ((and))

1 (g) Identification of all proposed direct expenditures to implement  
2 the Puget Sound water quality plan under chapter 90.70 RCW, shown by  
3 agency and in total; and

4 (h) Identification of all FTE's and expenditures for lobbying  
5 purposes.

6 (2) The budget document or documents shall include detailed  
7 estimates of all anticipated revenues applicable to proposed operating  
8 or capital expenditures and shall also include all proposed operating  
9 or capital expenditures. The total of beginning undesignated fund  
10 balance and estimated revenues less working capital and other reserves  
11 shall equal or exceed the total of proposed applicable expenditures.  
12 The budget document or documents shall further include:

13 (a) Interest, amortization and redemption charges on the state  
14 debt;

15 (b) Payments of all reliefs, judgments and claims;

16 (c) Other statutory expenditures;

17 (d) Expenditures incident to the operation for each agency;

18 (e) Revenues derived from agency operations;

19 (f) Expenditures and revenues shall be given in comparative form  
20 showing those incurred or received for the immediately past fiscal  
21 period and those anticipated for the current biennium and next ensuing  
22 biennium, as well as those required to support the six-year programs  
23 and financial plans required under RCW 44.40.070;

24 (g) A showing and explanation of amounts of general fund and other  
25 funds obligations for debt service and any transfers of moneys that  
26 otherwise would have been available for appropriation;

27 (h) Common school expenditures on a fiscal-year basis;

28 (i) A showing, by agency, of the value and purpose of financing  
29 contracts for the lease/purchase or acquisition of personal or real  
30 property for the current and ensuing fiscal periods.

31 (3) A separate capital budget document or schedule shall be  
32 submitted that will contain the following:

33 (a) A capital plan consisting of proposed capital spending for at  
34 least four fiscal periods succeeding the next fiscal period;

35 (b) A capital program consisting of proposed capital projects for  
36 at least the two fiscal periods succeeding the next fiscal period;

37 (c) A capital plan consisting of proposed capital spending for at  
38 least four fiscal periods succeeding the next fiscal period;

39 (d) A statement of the reason or purpose for a project;

- 1 (e) Verification that a project is consistent with the provisions  
2 set forth in chapter 36.70A RCW;
- 3 (f) A statement about the proposed site, size, and estimated life  
4 of the project, if applicable;
- 5 (g) Estimated total project cost;
- 6 (h) Estimated total project cost for each phase of the project as  
7 defined by the office of financial management;
- 8 (i) Estimated ensuing biennium costs;
- 9 (j) Estimated costs beyond the ensuing biennium;
- 10 (k) Estimated construction start and completion dates;
- 11 (l) Source and type of funds proposed;
- 12 (m) Such other information bearing upon capital projects as the  
13 governor deems to be useful;
- 14 (n) Standard terms, including a standard and uniform definition of  
15 maintenance for all capital projects;
- 16 (o) Such other information as the legislature may direct by law or  
17 concurrent resolution.

18 For purposes of this subsection (3), the term "capital project"  
19 shall be defined subsequent to the analysis, findings, and  
20 recommendations of a joint committee comprised of representatives from  
21 the house capital appropriations committee, senate ways and means  
22 committee, legislative transportation committee, legislative evaluation  
23 and accountability program committee, and office of financial  
24 management.

25 (4) No change affecting the comparability of agency or program  
26 information relating to expenditures, revenues, workload, performance  
27 and personnel shall be made in the format of any budget document or  
28 report presented to the legislature under this section or RCW  
29 43.88.160(1) relative to the format of the budget document or report  
30 which was presented to the previous regular session of the legislature  
31 during an odd-numbered year without prior legislative concurrence.  
32 Prior legislative concurrence shall consist of (a) a favorable majority  
33 vote on the proposal by the standing committees on ways and means of  
34 both houses if the legislature is in session or (b) a favorable  
35 majority vote on the proposal by members of the legislative evaluation  
36 and accountability program committee if the legislature is not in  
37 session."

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EFFECT: Requires budget documents to include an identification of all FTE's and expenditures for lobbying purposes.

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On page 1, line 2 of the title, after "42.17.190" insert "; and reenacting and amending RCW 43.88.030"