2 **E2SHB 2319** - S AMD TO S AMD (S-5375.4/94)

3 By Senators Talmadge and Owen

4 ADOPTED 3/4/94

5 On page 7, beginning on line 25 of the amendment, strike all of 6 sections 301 through 332 and insert the following:

- 7 "Sec. 301. RCW 70.190.005 and 1992 c 198 s 1 are each amended to read as follows: 8
- The legislature finds that a primary goal of public involvement in 9 10 the lives of children has been to strengthen the family unit.
- However, the legislature recognizes that traditional two-parent 11 12 families with one parent routinely at home are now in the minority. 13 addition, extended family and natural community supports have eroded drastically. The legislature recognizes that public policy assumptions 14 15 must be altered to account for this new social reality. Public effort 16 must be redirected to expand, support, strengthen, and help 17 ((refashion)) reconstruct family and community ((associations)) networks to ((care for)) assist in meeting the needs of children.
- 19 The legislature finds that a broad variety of services for children 20 and families has been independently designed over the years and that 21 the coordination and cost-effectiveness of these services will be 22 enhanced through the adoption of ((a common)) an approach ((to their delivery)) that allows communities to prioritize and coordinate 23 services to meet their local needs. The legislature further finds that 24 25 the most successful programs for reaching and working with at-risk families and children treat individuals' problems in the context of the 26 27 family, offer a broad spectrum of services, are flexible in the use of program resources, and use staff who are trained in crossing 28 traditional program categories in order to broker services necessary to 29 30 fully meet a family's needs.
- The legislature further finds that eligibility 31 criteria, 32 expenditure restrictions, and reporting requirements of state and federal categorical programs often create barriers toward the effective 33 34 use of resources for addressing the multiple problems of at-risk 35 families and children.

The purposes of this chapter are (1) to modify public policy and programs to empower communities to support and respond to the needs of individual families and children and (2) to improve the responsiveness of services for children and families at risk by facilitating greater coordination and flexibility in the use of funds by state and local service agencies.

- 7 **Sec. 302.** RCW 70.190.010 and 1992 c 198 s 3 are each amended to 8 read as follows:
- 9 Unless the context clearly requires otherwise, the definitions in 10 this section apply throughout this chapter.
- 11 (1) "Assessment" has the same meaning as provided in RCW 43.70.010.
- 12 (2) "At-risk" children and youth are those who risk the significant
 13 loss of social, educational, or economic opportunities.
- 14 (3) "At-risk behaviors" means violent delinquent acts, substance
 15 abuse, teen pregnancy and male parentage, suicide attempts, and
 16 dropping out of school. At-risk children and youth also include those
 17 who are victims of violence, abuse, neglect, and those who have been

removed from the custody of their parents.

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- 19 <u>(4)</u> "Comprehensive plan" means a two-year plan that examines 20 available resources and unmet needs for a county or multicounty area, 21 barriers that limit the effective use of resources, and a plan to 22 address these issues that is broadly supported.
 - $((\frac{1}{2}))$ (5) "Participating state agencies" means the office of the superintendent of public instruction, the department of social and health services, the department of health, the employment security department, the department of community, trade, and economic development, and such other departments as may be specifically designated by the governor.
- 29 (((3) "Family policy)) <u>(6) "Community public health and safety</u> council" or "council" means: The superintendent of public instruction, 30 the secretary of social and health services, the secretary of health, 31 the commissioner of the employment security department, and the 32 33 director of the department of community, trade, and economic 34 development or their designees $((\tau))_i$ one legislator from each caucus of the senate and house of representatives((, and)); one representative of 35 36 the governor; one representative each appointed by the governor for 37 cities, towns, counties, federally recognized Indian tribes, school 38 districts, the children's commission, law enforcement agencies,

- 1 <u>superior courts</u>, <u>public parks and recreation programs</u>, <u>and private</u>
- 2 agency service providers; citizen representatives of community
- 3 organizations not associated with delivery of services affected by
- 4 chapter . . ., Laws of 1994 (this act); and two chief executive
- 5 officers of major Washington corporations appointed by the governor.
- 6 $((\frac{4}{1}))$ "Outcome" or "outcome based" means defined and
- 7 measurable outcomes ((and indicators that make it possible for
- 8 communities)) used to evaluate progress in ((meeting their goals and
- 9 whether systems are fulfilling their responsibilities)) reducing the
- 10 rate of at-risk children and youth through reducing risk factors and
- 11 increasing protective factors.
- 12 (((5))) (8) "Matching funds" means an amount no less than twenty-
- 13 five percent of the amount budgeted for a ((consortium's project))
- 14 community network's plan. Up to half of the ((consortium's)) community
- 15 <u>network's</u> matching funds may be in-kind goods and services. Funding
- 16 sources allowable for match include appropriate federal or local levy
- 17 funds, private charitable funding, and other charitable giving. Basic
- 18 education funds shall not be used as a match.
- 19 (((6) "Consortium" means a diverse group of individuals that
- 20 includes at least representatives of local service providers, service
- 21 recipients, local government administering or funding children or
- 22 family service programs, participating state agencies, school
- 23 districts, existing children's commissions, ethnic and racial minority
- 24 populations, and other interested persons organized for the purpose of
- 25 designing and providing collaborative and coordinated services under
- 26 this chapter. Consortiums shall represent a county, multicounty, or
- 27 municipal service area. In addition, consortiums may represent Indian
- 28 tribes applying either individually or collectively.))
- 29 (9) "Community public health and safety networks" or "community
- 30 <u>networks</u>" means authorities authorized under section 303 of this act.
- 31 (10) "Policy development" has the same meaning as provided in RCW
- 32 43.70.010.
- 33 (11) "Protective factors" means those factors determined by the
- 34 <u>department of health to be empirically associated with behaviors that</u>
- 35 contribute to socially acceptable and healthy nonviolent behaviors.
- 36 Protective factors include promulgation, identification, and acceptance
- 37 of community norms regarding appropriate behaviors in the area of
- 38 <u>delinquency</u>, <u>early sexual activity</u>, <u>and alcohol and substance abuse</u>,

- educational opportunities, employment opportunities, and absence of 1 2 crime.
- (12) "Risk factors" means those factors determined by the 3 4 department of health to be empirically associated with at-risk
- behaviors that contribute to violence. Risk factors include 5
- availability of drugs or alcohol, economic, educational, and social 6
- 7 deprivation, rejection of identification with the community, academic
- 8 failure, a family history of high substance abuse, crime, a lack of
- acceptance of societal norms, and substance, child, and sexual abuse. 9
- 10 <u>NEW SECTION.</u> **Sec. 303.** A new section is added to chapter 70.190 RCW to read as follows: 11
- 12 (1) The legislature intends to create community public health and
- 14 youth, families, and community institutions which support health and

safety networks to reconnect parents and other citizens with children,

- 15 The networks should empower parents and other citizens by
- being a means of expressing their attitudes, spirit, and perspectives 16
- regarding safe and healthy family and community life. The legislature 17
- 18 intends that parent and other citizen perspectives exercise a
- 19 controlling influence over policy and program operations of professional organizations concerned with children and family issues
- within networks in a manner consistent with the Constitution and state 21
- 22 It is not the intent of the legislature that health, social
- 23 service, or educational professionals dominate community public health
- and safety network processes or programs, but rather that these
- 25 professionals use their skills to lend support to parents and other
- citizens in expressing their values as parents and other citizens 26
- identify community needs and establish community priorities. To this 27
- end, the legislature intends full participation of parents and other 28
- 29 citizens in community public health and safety networks. The intent is
- 30 that local community values are reflected in the operations of the
- network. 31

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- (2) A group of persons described in subsection (3) of this section 32
- 33 may apply by December 1, 1994, to be a community public health and
- 34 safety network.
- (3) Each community public health and safety network shall be 35
- 36 composed of twenty-three people, thirteen of whom shall be citizens
- with no direct fiduciary interest in health, education, social service, 37
- 38 or justice system organizations operating within the network area. In

selecting these members, first priority shall be given to citizen 1 members of community mobilization advisory boards, city or county 2 3 children's services commissions, human services advisory boards, or 4 other such organizations which may exist within the network. 5 thirteen persons shall be selected as follows: Three by the chambers of commerce located in the network, three by school board members of 6 7 the school districts within the network boundary, three by the county 8 legislative authorities of the counties within the network boundary, 9 three by the city legislative authorities of the cities within the network boundary, and one high school student, selected by student 10 organizations within the network boundary. The remaining ten members 11 shall include local representation from the following groups and 12 entities: Cities, counties, federally recognized Indian tribes, parks 13 and recreation programs, law enforcement agencies, superior court 14 15 judges, state children's service workers from within the network area, 16 employment assistance workers from within the network area, private social, educational, or health service providers from within the 17 network area, and broad-based nonsecular organizations. 18 19

(4) A list of the network members shall be submitted to the governor by December 1, 1994, by the network chair who shall be selected by network members at their first meeting. The list shall become final unless the governor chooses other members within twenty days after the list is submitted. The governor shall accept the list unless he or she believes the proposed list does not adequately represent all parties identified in subsection (3) of this section or a member has a conflict of interest between his or her membership and his or her livelihood. Members of the community network shall serve terms of three years.

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29 The terms of the initial members of each network shall be as 30 follows: (a) One-third shall serve for one year; (b) one-third shall 31 serve for two years; and (c) one-third shall serve for three years. Initial members may agree which shall serve fewer than three years or 32 the decision may be made by lot. The same process shall be used in the 33 34 selection of the chair and members for subsequent terms. Any vacancy 35 occurring during the term may be filled by the chair for the balance of the unexpired term. 36

37 (5) The network shall select a public entity as the lead 38 administrative and fiscal agency for the network. In making the 39 selection, the network shall consider: (a) Experience in administering

- 1 prevention and intervention programs; (b) the relative geographical
- 2 size of the network and its members; (c) budgeting and fiscal capacity;
- 3 and (d) how diverse a population each entity represents.
- 4 <u>NEW SECTION.</u> **Sec. 304.** A new section is added to chapter 70.190 5 RCW to read as follows:
- 6 The community public health and safety networks shall:
- 7 (1) Review state and local public health data and analysis relating 8 to risk factors, protective factors, and at-risk children and youth;
- 9 (2) Prioritize the risk factors and protective factors to reduce 10 the likelihood of their children and youth being at risk. The 11 priorities shall be based upon public health data and assessment and 12 policy development standards provided by the department of health under 13 section 204 of this act;
- 14 (3) Develop long-term community plans to reduce the rate of at-risk 15 children and youth; set definitive, measurable goals, based upon the 16 department of health standards; and project their desired outcomes;
- 17 (4) Distribute funds to local programs that reflect the locally 18 established priorities and as provided in section 325 of this act;
 - (5) Comply with outcome-based standards;

- 20 (6) Cooperate with the department of health and local boards of 21 health to provide data and determine outcomes; and
- 22 (7) Coordinate its efforts with anti-drug use efforts and 23 organizations and maintain a high priority for combatting drug use by 24 at-risk youth.
- NEW SECTION. Sec. 305. A new section is added to chapter 70.190 RCW to read as follows:
- (1) The community network's plan may include a program to provide postsecondary scholarships to at-risk students who: (a) Are community role models under criteria established by the community network; (b) successfully complete high school; and (c) maintain at least a 2.5 grade point average throughout high school. Funding for the scholarships may include public and private sources.
- 33 (2) The community network's plan may also include funding of 34 community-based home visitor programs which are designed to reduce the 35 incidence of child abuse and neglect with the network. The program may 36 provide parents with education and support either in parents' homes or 37 in other locations comfortable for parents, beginning with the birth of

- 1 their first baby. The program may make the following services 2 available to the families:
- 3 (a) Visits for all expectant or new parents, either at the parent's 4 home or another location with which the parent is comfortable;
- 5 (b) Screening before or soon after the birth of a child to assess 6 the family's strengths and goals and define areas of concern in 7 consultation with the family;
 - (c) Parenting education and skills development;
- 9 (d) Parenting and family support information and referral;
- 10 (e) Parent support groups; and

- (f) Service coordination for individual families, and assistance with accessing services, provided in a manner that ensures that individual families have only one individual or agency to which they look for service coordination. Where appropriate for a family, service coordination may be conducted through interdisciplinary or interagency teams.
- These programs are intended to be voluntary for the parents involved.
- 19 (3) The community network may include funding of:
- 20 (a) At-risk youth job placement and training programs. The 21 programs shall:
- 22 (i) Identify and recruit at-risk youth for local job opportunities;
- 23 (ii) Provide skills and needs assessments for each youth recruited;
- 24 (iii) Provide career and occupational counseling to each youth 25 recruited;
- 26 (iv) Identify businesses willing to provide employment and training 27 opportunities for at-risk youth;
- (v) Match each youth recruited with a business that meets his or her skills and training needs;
- (vi) Provide employment and training opportunities that prepare the individual for demand occupations; and
- (vii) Include, to the extent possible, collaboration of business,
- 33 labor, education and training, community organizations, and local
- 34 government;
- 35 (b) Employment assistance, including job development, school-to-
- 36 work placement, employment readiness training, basic skills,
- 37 apprenticeships, job mentoring, and private sector and community
- 38 service employment;

- 1 (c) Education assistance, including tutoring, mentoring, 2 interactions with role models, entrepreneurial education and projects, 3 and employment reentry assistance services;
- 4 (d) Peer-to-peer, group, and individual counseling, including 5 crisis intervention, for at-risk youth and their parents;
- 6 (e) Youth coalitions that provide opportunities to develop 7 leadership skills and gain appropriate respect, recognition, and 8 rewards for their positive contribution to their community;
- 9 (f) Technical assistance to applicants to increase their 10 organizational capacity and to improve the likelihood of a successful 11 application; and
- 12 (g) Technical assistance and training resources to successful applicants.
- NEW SECTION. Sec. 306. A new section is added to chapter 70.190 RCW to read as follows:
- (1) A community network that has its membership finalized under 16 section 303(4) of this act shall, upon application to the council, be 17 18 eligible to receive planning grants and technical assistance from the 19 council. Planning grants may be funded through available federal funds for family preservation services. After receiving the planning grant 20 the region will be given up to one year to submit the long-term 21 community plan. Upon application the community networks are eligible 22 23 to receive funds appropriated under section 325 of this act.
- (2) The council shall enter into biennial contracts with community networks as part of the grant process. The contracts shall be consistent with available resources, and shall be distributed in accordance with the distribution formula developed pursuant to section 320 of this act.
- (3) No later than February 1 of each odd-numbered year following the initial contract between the council and a network, the council shall request from the network its plan for the upcoming biennial contract period.
- 33 (4) The council shall notify the community networks of their 34 allocation of available resources at least sixty days prior to the 35 start of a new biennial contract period.
- NEW SECTION. Sec. 307. A new section is added to chapter 70.190 RCW to read as follows:

1 The community public health and safety council shall:

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- 2 (1) Establish network boundaries no later than July 1, 1994. There is a presumption that no county may be divided between two or more 3 4 community networks and no network shall have fewer than forty thousand 5 population. When approving multicounty networks, considering dividing a county between networks, or creating a network with a population of 6 7 less than forty thousand, the council must consider: (a) Common 8 economic, geographic, and social interests; (b) historical and existing 9 shared governance; and (c) the size and location of population centers. 10 Individuals and groups within any area shall be given ample opportunity 11 to propose network boundaries in a manner designed to assure full consideration of their expressed wishes; 12
 - (2) Develop a technical assistance and training program to assist communities in creating and developing community networks and plans;
 - (3) Approve the structure, purpose, goals, plan, and performance measurements of each community network;
 - (4) Identify all prevention and early intervention programs and funds, including all programs funded under RCW 69.50.520, in addition to the programs set forth in section 308 of this act, which could be transferred, in all or part, to the community networks, and report their findings and recommendations to the governor and the legislature regarding any appropriate program transfers by January 1 of each year;
- 23 (5) Reward community networks that show exceptional success as 24 provided in section 320 of this act;
- 25 (6) Seek every opportunity to maximize federal and other funding 26 that is consistent with the plans approved by the council for the 27 purpose and goals of this chapter;
 - (7) Review the state-funded out-of-home placement rate before the end of each contract to determine whether the region has sufficiently reduced the rate. If the council determines that there has not been a sufficient reduction in the rate, it may reduce the immediately succeeding grant to the network;
 - (8)(a) The council shall monitor the implementation of programs contracted by participating state agencies by reviewing periodic reports on the extent to which services were delivered to intended populations, the quality of services, and the extent to which service outcomes were achieved at the conclusion of service interventions. This monitoring shall include provision for periodic feedback to community networks;

- 1 (b) The legislature intends that this monitoring be used by the 2 legislative budget committee, together with public health data on at-
- 3 risk behaviors and risk and protective factors to produce an external
- 4 evaluation of the effectiveness of the networks and their programs.
- 5 For this reason, and to conserve public funds, the council shall not
- 6 conduct or contract for the conduct of control group studies, quasi-
- 7 experimental design studies, or other analysis efforts to attempt to
- 8 determine the impact of network programs on at-risk behaviors or risk
- 9 and protective factors; and
- 10 (9) Review the implementation of chapter . . ., Laws of 1994 (this
- 11 act) and report its recommendations to the legislature annually. The
- 12 report shall use measurable performance standards to evaluate the
- 13 implementation.
- NEW SECTION. Sec. 308. A new section is added to chapter 70.190
- 15 RCW to read as follows:
- 16 (1) The council, and each network, shall annually review all state
- 17 and federal funded programs serving individuals, families, or
- 18 communities to determine whether a network may be better able to
- 19 integrate and coordinate these services within the community.
- 20 (2) The council, and each network, shall specifically review and
- 21 report, to the governor and the legislature, on the feasibility and
- 22 desirability of decategorizing and granting, all or part of, the
- 23 following program funds to the networks:
- 24 (a) Consolidated juvenile services;
- 25 (b) Family preservation and support services;
- 26 (c) Readiness to learn;
- 27 (d) Community mobilization;
- 28 (e) Violence prevention;
- 29 (f) Community-police partnership;
- 30 (q) Child care;
- 31 (h) Early intervention and educational services, including but not
- 32 limited to, birth to three, birth to six, early childhood education and
- 33 assistance, and headstart;
- 34 (i) Crisis residential care;
- 35 (j) Victims' assistance;
- 36 (k) Foster care;
- 37 (1) Adoption support;
- 38 (m) Continuum of care; and

- 1 (n) Drug and alcohol abuse prevention and early intervention in 2 schools.
- 3 (3) In determining the desirability of decategorizing these 4 programs the report shall analyze whether:
- 5 (a) The program is an integral part of the community plan without 6 decategorization;
- 7 (b) The program is already adequately integrated and coordinated 8 with other programs that are, or will be, funded by the network;
- 9 (c) The network could develop the capacity to provide the program's 10 services;
- 11 (d) The program goals might receive greater community support and 12 reinforcement through the network;
- (e) The program presently ensures that adequate follow-up efforts are utilized, and whether the network could improve on those efforts through decategorization of the funds;
 - (f) The decategorization would benefit the community; and

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- 17 (g) The decategorization would assist the network in achieving its 18 goals.
- 19 (4) If the council or a network determines that a program should 20 not be decategorized, the council or network shall make recommendations 21 regarding programmatic changes that are necessary to improve the 22 coordination and integration of services and programs, regardless of 23 the funding source for those programs.
- (5) Upon the request of the council or a network, the governor may order the decategorization of all or part of any program specified in the request.
- NEW SECTION. Sec. 309. A new section is added to chapter 70.190 RCW to read as follows:
- 29 (1) The participating state agencies shall execute an interagency 30 agreement to ensure the coordination of their local program efforts regarding children. This agreement shall recognize and give specific 31 32 planning, coordination, and program administration responsibilities to 33 community networks, after the approval under section 310 of this act of 34 their comprehensive community plans. The community networks shall encourage the development of integrated, regionally based children, 35 36 youth, and family activities and services with adequate local flexibility to accomplish the purposes stated in section 101 of this 37

act and RCW 74.14A.020.

- 1 (2) The community networks shall exercise the planning, 2 coordinating, and program administration functions specified by the 3 state interagency agreement in addition to other activities required by 4 law, and shall participate in the planning process required by chapter 5 71.36 RCW.
- 6 (3) Any state or federal funds identified for contracts with 7 community networks shall be transferred with no reductions.
- 8 <u>NEW SECTION.</u> **Sec. 310.** A new section is added to chapter 70.190 9 RCW to read as follows:
- The council shall only disburse funds to a community network after a comprehensive community plan has been prepared by the network and approved by the council or as provided in section 325 of this act. In approving the plan the council shall consider whether the network:
- 14 (1) Promoted input from the widest practical range of agencies and 15 affected parties;
- 16 (2) Reviewed the indicators of violence data compiled by the local 17 public health departments and incorporated a response to those 18 indicators in the plan;
- 19 (3) Obtained a declaration by the largest health department in the 20 region, ensuring that the plan met minimum standards for assessment and 21 policy development relating to social development according to section 22 204 of this act;
- 23 (4) Included a specific mechanism of data collection and 24 transmission based on the rules established under section 204 of this 25 act;
- (5) Considered all relevant causes of violence in its community and did not isolate only one or a few of the elements to the exclusion of others and demonstrated evidence of building community capacity through effective neighborhood and community development; and
- 30 (6) Committed to make measurable reductions in the rate of at-risk 31 children and youth by reducing the rate of state-funded out-of-home 32 placements and make reductions in at least three of the following rates 33 of youth: Violent criminal acts, substance abuse, pregnancy and male 34 parentage, suicide attempts, or dropping out of school.
- 35 **Sec. 311.** RCW 43.101.240 and 1989 c 271 s 423 are each amended to 36 read as follows:

(1) The criminal justice training commission in cooperation with the United States department of justice department of community relations (region X) shall conduct an assessment of successful community-police partnerships throughout the United States. The commission shall develop training for local law enforcement agencies targeted toward those communities where there has been a substantial increase in drug crimes. The purpose of the training is to facilitate cooperative community-police efforts and enhanced community protection to reduce drug abuse and related crimes. The training shall include but not be limited to conflict management, ethnic sensitivity, cultural awareness, and effective community policing. ((The commission shall report its findings and progress to the legislature by January 1990.))

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- 12 13 (2) Local law enforcement agencies are encouraged to form 14 community-police partnerships in ((areas of substantial drug crimes)) 15 all neighborhoods and particularly areas with high rates of criminal 16 activity. These partnerships are encouraged to organize citizen-police 17 task forces which meet on a regular basis to promote greater citizen involvement in combatting drug abuse and to reduce tension between 18 19 police and citizens. Partnerships that are formed are encouraged to 20 report to the criminal justice training commission of their formation 21 and progress.
- (((3) The sum of one hundred fifty thousand dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1991, from the drug enforcement and education account to the criminal justice training commission for the purposes of subsection (1) of this section.))
- NEW SECTION. Sec. 312. A new section is added to chapter 70.190 RCW to read as follows:
- If there exist any federal restrictions against the transfer of funds, for the programs enumerated in section 308 of this act, to the community networks, the council shall assist the governor in immediately applying to the federal government for waivers of the federal restrictions. The council shall also assist the governor in coordinating efforts to make any changes in federal law necessary to meet the purpose and intent of chapter . . ., Laws of 1994 (this act).
- NEW SECTION. Sec. 313. A new section is added to chapter 70.190 RCW to read as follows:

- 1 For grant funds awarded under this chapter, no state agency may
- 2 require any other program requirements, except those necessary to meet
- 3 federal funding standards or requirements. None of the grant funds
- 4 awarded to the community networks shall be considered as new
- 5 entitlements.
- 6 NEW SECTION. Sec. 314. A new section is added to chapter 70.190
- 7 RCW to read as follows:
- 8 The implementation of community networks shall be included in all
- 9 federal and state plans affecting the state's children, youth, and
- 10 families. The plans shall be consistent with the intent and
- 11 requirements of this chapter.
- 12 **Sec. 315.** RCW 70.190.020 and 1992 c 198 s 4 are each amended to
- 13 read as follows:
- 14 To the extent that any power or duty of the council ((created
- 15 according to chapter 198, Laws of 1992)) may duplicate efforts of
- 16 existing councils, commissions, advisory committees, or other entities,
- 17 the governor is authorized to take necessary actions to eliminate such
- 18 duplication. This shall include authority to consolidate similar
- 19 councils or activities in a manner consistent with the goals of this
- 20 chapter ((198, Laws of 1992)).
- 21 **Sec. 316.** RCW 70.190.030 and 1992 c 198 s 5 are each amended to
- 22 read as follows:
- $((\frac{1}{1}))$ The $(\frac{family policy}{policy})$ council shall annually solicit from
- 24 ((consortiums)) community networks proposals to facilitate greater
- 25 flexibility, coordination, and responsiveness of services at the
- 26 community level. The council shall consider such proposals only if:
- $((\frac{a}{a}))$ A comprehensive plan has been prepared by the
- 28 ((consortium; and
- 29 (b))) community networks;
- 30 (2) The ((consortium)) community network has identified and agreed
- 31 to contribute matching funds as specified in RCW 70.190.010; ((and
- (c)) (3) An interagency agreement has been prepared by the
- 33 ((family policy)) council and the participating local service and
- 34 support agencies that governs the use of funds, specifies the
- 35 relationship of the project to the principles listed in RCW 74.14A.025,
- 36 and identifies specific outcomes and indicators; and

- (((d) Funds are to be used to provide support or services needed to
 implement a family's or child's case plan that are not otherwise
 adequately available through existing categorical services or community
 programs; [and]
 - (e) The consortium has provided written agreements that identify a lead agency that will assume fiscal and programmatic responsibility for the project, and identify participants in a consortium council with broad participation and that shall have responsibility for ensuring effective coordination of resources; and
- 10 (f))) (4) The ((consortium)) community network has designed into its comprehensive plan standards for accountability. Accountability 11 standards include, but are not limited to, the public hearing process 12 13 eliciting public comment about the appropriateness of the proposed 14 comprehensive plan. The ((consortium)) community network must submit 15 reports to the ((family policy)) council outlining the public response 16 regarding the appropriateness and effectiveness of the comprehensive 17 plan.
- 18 (((2) The family policy council may submit a prioritized list of 19 projects recommended for funding in the governor's budget document.
- 20 (3) The participating state agencies shall identify funds to 21 implement the proposed projects from budget requests or existing 22 appropriations for services to children and their families.))
- 23 **Sec. 317.** RCW 70.190.040 and 1993 c 336 s 901 are each amended to 24 read as follows:
- 25 (1) The legislature finds that helping children to arrive at school ready to learn is an important part of improving student learning.
- (2) To the extent funds are appropriated, the ((family policy))
 council shall ((award)) include those funds in grants to ((communitybased consortiums that submit comprehensive plans that include
 strategies to improve readiness to learn)) community networks.
- 31 **Sec. 318.** RCW 70.190.900 and 1992 c 198 s 11 are each amended to 32 read as follows:
- By June 30, 1995, the ((family policy)) council shall report to the appropriate committees of the legislature on the expenditures made,
- outcomes attained, and other pertinent aspects of its experience in the
- 36 implementation of RCW 70.190.030.

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- 1 <u>NEW SECTION.</u> **Sec. 319.** A new section is added to chapter 43.41
- 2 RCW to read as follows:
- 3 The office of financial management shall review the administration
- 4 of funds for programs identified under section 308 of this act and
- 5 propose legislation to complete interdepartmental transfers of funds or
- 6 programs as necessary. The office of financial management shall review
- 7 statutes that authorize the programs identified under section 308 of
- 8 this act and suggest legislation to eliminate statutory requirements
- 9 that may interfere with the administration of that policy.
- 10 <u>NEW SECTION.</u> **Sec. 320.** A new section is added to chapter 43.41
- 11 RCW to read as follows:
- 12 (1) The office of financial management, in consultation with
- 13 affected parties, shall establish a fund distribution formula for
- 14 determining allocations to the community networks authorized under
- 15 section 310 of this act. The formula shall reflect the local needs
- 16 assessment for at-risk children and consider:
- 17 (a) The number of arrests and convictions for juvenile violent
- 18 offenses;
- 19 (b) The number of arrests and convictions for crimes relating to
- 20 juvenile drug offenses and alcohol related offenses;
- 21 (c) The number of teen pregnancies and parents;
- 22 (d) The number of child and teenage suicides and attempted
- 23 suicides; and
- (e) The high school graduation rate.
- 25 (2) In developing the formula, the office of financial management
- 26 shall reserve five percent of the funds for the purpose of rewarding
- 27 community networks.
- 28 (3) The reserve fund shall be used by the council to reward
- 29 community networks that show exceptional reductions in: State-funded
- 30 out-of-home placements, violent criminal acts by juveniles, substance
- 31 abuse, teen pregnancy and male parentage, teen suicide attempts, or
- 32 school dropout rates.
- 33 (4) The office of financial management shall submit the
- 34 distribution formula to the community public health and safety council
- 35 and to the appropriate committees of the legislature by December 20,
- 36 1994.

- NEW SECTION. Sec. 321. A new section is added to chapter 70.190 RCW to read as follows:
- 3 If a community network is unable or unwilling to assume powers and
- 4 duties authorized under this chapter by June 30, 1998, or the
- 5 legislative budget committee makes a recommendation under section 701
- 6 of this act, the governor may transfer all funds and programs available
- 7 to a community network to a single state agency whose statutory
- 8 purpose, mission, goals, and operating philosophy most closely supports
- 9 the principles and purposes of section 101 of this act and RCW
- 10 74.14A.020, for the purpose of integrating the programs and services.
- 11 <u>NEW SECTION.</u> **Sec. 322.** The secretary of social and health
- 12 services and the insurance commissioner shall conduct a study regarding
- 13 liability issues and insurance rates for private nonprofit group homes
- 14 that contract with the department for client placement. The secretary
- 15 and commissioner shall report their findings and recommendations to the
- 16 legislature by November 15, 1994.
- 17 <u>NEW SECTION.</u> **Sec. 323.** A new section is added to chapter 43.20A
- 18 RCW to read as follows:
- 19 The secretary of social and health services shall make all of the
- 20 department's evaluation and research materials and data on private
- 21 nonprofit group homes available to group home contractors. The
- 22 department may delete any information from the materials that
- 23 identifies a specific client or contractor, other than the contractor
- 24 requesting the materials.
- 25 <u>NEW SECTION.</u> **Sec. 324.** The governor shall appoint the initial
- 26 members of the community public health and safety council by May 1,
- 27 1994.
- NEW SECTION. Sec. 325. Any funds appropriated to the violence
- 29 reduction and drug enforcement account in the 1993-95 supplemental
- 30 budget for purposes of community networks shall only be available upon
- 31 application of a network to the council. The application shall
- 32 identify the programs and a plan for expenditure of the funds. The
- 33 application and plan shall demonstrate the effectiveness of the program
- 34 in terms of reaching its goals and provide clear and substantial

- 1 evidence that additional funds will substantially improve the ability
- 2 of the program to increase its effectiveness.
- 3 This section shall expire June 30, 1995.
- 4 <u>NEW SECTION.</u> **Sec. 326.** RCW 70.190.900 and 1994 c . . . s 318
- 5 (section 318 of this act) & 1992 c 198 s 11 are each repealed.
- 6 NEW SECTION. Sec. 327. Section 326 of this act shall take effect
- 7 July 1, 1995."
- 8 **E2SHB 2319** S AMD TO S AMD (S-5375.4/94)
- 9 By Senators Talmadge and Owen
- 10 ADOPTED 3/4/94
- 11 On page 159, beginning on line 35 of the title amendment, after
- 12 "70.190 RCW;" strike all material through "43.101 RCW;" on page 159,
- 13 line 37 and page 160, line 1

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