

2 **SHB 1928** - S COMM AMD
3 By Committee on Transportation

4 ADOPTED 3/1/94

5 Strike everything after the enacting clause and insert the
6 following:

7 "NEW SECTION. **Sec. 1.** LEGISLATIVE INTENT. The legislature
8 recognizes that recent legislative enactments have significantly added
9 to the complexity of and to the potential for benefits from integrated
10 transportation and comprehensive planning and that there is currently
11 a unique opportunity for integration of local comprehensive plans and
12 regional goals with state and local transportation programs. Further,
13 approaches to transportation demand management initiatives and local
14 and state transportation funding can be better coordinated to insure an
15 efficient, effective transportation system that insures mobility and
16 accessibility, and addresses community needs.

17 The legislature further finds that transportation and land use
18 share a critical relationship that policy makers can better utilize to
19 address regional strategies.

20 Prudent and cost-effective investment by the state and by local
21 governments in highway facilities, local streets and arterials, rail
22 facilities, marine facilities, nonmotorized transportation facilities
23 and systems, public transit systems, transportation system management,
24 transportation demand management, and the development of high capacity
25 transit systems can help to effectively address mobility needs. Such
26 investment can also enhance local and state objectives for effective
27 comprehensive planning, economic development strategies, and clean air
28 policies.

29 The legislature finds that addressing public initiatives regarding
30 transportation and comprehensive planning necessitates an innovative
31 approach. Improved integration between transportation and
32 comprehensive planning among public institutions, particularly in the
33 state's largest metropolitan areas is considered by the state to be
34 imperative, and to have significant benefit to the citizens of
35 Washington.

1 NEW SECTION. **Sec. 2.** ORGANIZATION'S DUTIES. Each regional

2 transportation planning organization shall have the following duties:

3 (1) Prepare and periodically update a transportation strategy for
4 the region. The strategy shall address alternative transportation
5 modes and transportation demand management measures in regional
6 corridors and shall recommend preferred transportation policies to
7 implement adopted growth strategies. The strategy shall serve as a
8 guide in preparation of the regional transportation plan.

9 (2) Prepare a regional transportation plan as set forth in RCW
10 47.80.030 that is consistent with county-wide planning policies if such
11 have been adopted pursuant to chapter 36.70A RCW, with county, city,
12 and town comprehensive plans, and state transportation plans.

13 (3) Certify by December 31, 1996, that the transportation elements
14 of comprehensive plans adopted by counties, cities, and towns within
15 the region reflect the guidelines and principles developed pursuant to
16 section 3 of this act, are consistent with the adopted regional
17 transportation plan, and, where appropriate, conform with the
18 requirements of RCW 36.70A.070.

19 (4) Where appropriate, certify that county-wide planning policies
20 adopted under RCW 36.70A.210 and the adopted regional transportation
21 plan are consistent.

22 (5) Develop, in cooperation with the department of transportation,
23 operators of public transportation services and local governments
24 within the region, a six-year regional transportation improvement
25 program which proposes regionally significant transportation projects
26 and programs and transportation demand management measures. The
27 regional transportation improvement program shall be based on the
28 programs, projects, and transportation demand management measures of
29 regional significance as identified by transit agencies, cities, and
30 counties pursuant to RCW 35.58.2795, 35.77.010, and 36.81.121,
31 respectively. The program shall include a priority list of projects
32 and programs, project segments and programs, transportation demand
33 management measures, and a specific financial plan that demonstrates
34 how the transportation improvement program can be funded. The program
35 shall be updated at least every two years for the ensuing six-year
36 period.

37 (6) Designate a lead planning agency to coordinate preparation of
38 the regional transportation plan and carry out the other
39 responsibilities of the organization. The lead planning agency may be

1 a regional organization, a component county, city, or town agency, or
2 the appropriate Washington state department of transportation district
3 office.

4 NEW SECTION. **Sec. 3.** COMPREHENSIVE PLANS, TRANSPORTATION
5 GUIDELINES, AND PRINCIPLES. Each regional transportation planning
6 organization, with cooperation from component cities, towns, and
7 counties, shall establish guidelines and principles by July 1, 1995,
8 that provide specific direction for the development and evaluation of
9 the transportation elements of comprehensive plans, where such plans
10 exist, and to assure that state, regional, and local goals for the
11 development of transportation systems are met. These guidelines and
12 principles shall address at a minimum the relationship between
13 transportation systems and the following factors: Concentration of
14 economic activity, residential density, development corridors and urban
15 design that, where appropriate, supports high capacity transit, freight
16 transportation and port access, development patterns that promote
17 pedestrian and nonmotorized transportation, circulation systems, access
18 to regional systems, effective and efficient highway systems, the
19 ability of transportation facilities and programs to retain existing
20 and attract new jobs and private investment and to accommodate growth
21 in demand, transportation demand management, joint and mixed use
22 developments, present and future railroad right-of-way corridor
23 utilization, and intermodal connections.

24 Examples shall be published by the organization to assist local
25 governments in interpreting and explaining the requirements of this
26 section.

27 **Sec. 4.** RCW 47.80.030 and 1990 1st ex.s. c 17 s 55 are each
28 amended to read as follows:

29 (1) Each regional transportation planning organization shall((
30 ~~(a) Certify that the transportation elements of comprehensive plans~~
31 ~~adopted by counties, cities, and towns within the region conform with~~
32 ~~the requirements of RCW 36.70A.070, and are consistent with regional~~
33 ~~transportation plans as provided for in (b) of this subsection;~~

34 ~~(b))~~ develop ((and adopt)) in cooperation with the department of
35 transportation, providers of public transportation and high capacity
36 transportation, ports, and local governments within the region, adopt,
37 and periodically update a regional transportation plan that ((is

1 consistent with county, city, and town comprehensive plans and state
2 transportation plans. Regional transportation planning organizations
3 are encouraged to use county, city, and town comprehensive plans that
4 existed prior to July 1, 1990, as the basis of its regional
5 transportation plan whenever possible. Such plans shall address):

6 (a) Is based on a least cost planning methodology that identifies
7 the most cost-effective facilities, services, and programs.

8 (b) Identifies existing or planned transportation facilities
9 ((and)), services, and programs, including but not limited to major
10 roadways including state highways and regional arterials, transit and
11 nonmotorized services and facilities, multimodal and intermodal
12 facilities, marine ports and airports, railroads, and noncapital
13 programs including transportation demand management that should
14 function as an integrated regional transportation system, giving
15 emphasis to those facilities, services, and programs that exhibit one
16 or more of the following characteristics:

17 (i) Physically crosses member county lines;

18 (ii) Is or will be used by a significant number of people who live
19 or work outside the county in which the facility, service, or project
20 is located;

21 (iii) Significant impacts are expected to be felt in more than one
22 county;

23 (iv) Potentially adverse impacts of the facility, service, program,
24 or project can be better avoided or mitigated through adherence to
25 regional policies; and

26 (v) Transportation needs addressed by a project have been
27 identified by the regional transportation planning process and the
28 remedy is deemed to have regional significance;

29 (c) ~~((Designate a lead planning agency to coordinate preparation of~~
30 ~~the regional transportation plan. The lead planning agency may be a~~
31 ~~regional council, a county, city, or town agency, or a Washington state~~
32 ~~department of transportation district)) Establishes level of service
33 standards at a minimum for all state highways and state ferry routes.
34 These regionally established level of service standards for state
35 highways and state ferries shall be developed jointly with the
36 department of transportation, to encourage consistency across
37 jurisdictions. In establishing level of service standards for state
38 highways and state ferries, consideration shall be given for the
39 necessary balance between providing for the free interjurisdictional~~

1 movement of people and goods and the needs of local commuters using
2 state facilities;

3 (d) Includes a financial plan demonstrating how the regional
4 transportation plan can be implemented, indicating resources from
5 public and private sources that are reasonably expected to be made
6 available to carry out the plan, and recommending any innovative
7 financing techniques to finance needed facilities, services, and
8 programs;

9 (e) Assesses regional development patterns, capital investment and
10 other measures necessary to:

11 (i) Ensure the preservation of the existing regional transportation
12 system, including requirements for operational improvements,
13 resurfacing, restoration, and rehabilitation of existing and future
14 major roadways, as well as operations, maintenance, modernization, and
15 rehabilitation of existing and future transit, railroad systems and
16 corridors, and nonmotorized facilities; and

17 (ii) Make the most efficient use of existing transportation
18 facilities to relieve vehicular congestion and maximize the mobility of
19 people and goods;

20 (f) Sets forth a proposed regional transportation approach,
21 including capital investments, service improvements, programs, and
22 transportation demand management measures to guide the development of
23 the integrated, multimodal regional transportation system; and

24 (g) Where appropriate, sets forth the relationship of high capacity
25 transportation providers and other public transit providers with regard
26 to responsibility for, and the coordination between, services and
27 facilities.

28 (2) The organization shall review the regional transportation plan
29 biennially for currency(~~(+)~~) and

30 (~~(+e)~~) forward the adopted plan(~~(, and)~~) along with documentation
31 of the biennial review (~~(of it,)~~) to the state department of
32 transportation.

33 (~~(+2)~~) (3) All transportation projects, programs, and
34 transportation demand management measures within the region that have
35 an impact upon regional facilities or services must be consistent with
36 the plan and with the adopted regional growth and transportation
37 strategies.

1 (~~(3) In order to ensure state wide consistency in the regional~~
2 ~~transportation planning process, the state department of transportation~~
3 ~~shall:~~

4 ~~(a) In cooperation with regional transportation planning~~
5 ~~organizations, establish minimum standards for development of a~~
6 ~~regional transportation plan;~~

7 ~~(b) Facilitate coordination between regional transportation~~
8 ~~planning organizations; and~~

9 ~~(c) Through the regional transportation planning process, and~~
10 ~~through state planning efforts as required by RCW 47.01.071, identify~~
11 ~~and jointly plan improvements and strategies within those corridors~~
12 ~~important to moving people and goods on a regional or state wide~~
13 ~~basis.))~~

14 NEW SECTION. **Sec. 5.** STATE-WIDE CONSISTENCY. In order to ensure
15 state-wide consistency in the regional transportation planning process,
16 the state department of transportation, in conformance with chapter
17 34.05 RCW, shall:

18 (1) In cooperation with regional transportation planning
19 organizations, establish minimum standards for development of a
20 regional transportation plan;

21 (2) Facilitate coordination between regional transportation
22 planning organizations; and

23 (3) Through the regional transportation planning process, and
24 through state planning efforts as required by RCW 47.01.071, identify
25 and jointly plan improvements and strategies within those corridors
26 important to moving people and goods on a regional or state-wide basis.

27 **Sec. 6.** RCW 35.58.2795 and 1990 1st ex.s. c 17 s 60 are each
28 amended to read as follows:

29 By April 1st of each year, the legislative authority of each
30 municipality, as defined in RCW 35.58.272, and each regional transit
31 authority shall prepare a six-year transit development (~~and financial~~
32 ~~program~~) plan for that calendar year and the ensuing five years. The
33 program shall be consistent with the comprehensive plans adopted by
34 counties, cities, and towns, pursuant to chapter 35.63, 35A.63, or
35 36.70 RCW, the inherent authority of a first class city or charter
36 county derived from its charter, or chapter 36.70A RCW. The program
37 shall contain information as to how the municipality intends to meet

1 state and local long-range priorities for public transportation,
2 capital improvements, significant operating changes planned for the
3 system, and how the municipality intends to fund program needs. The
4 six-year plan for each municipality and regional transit authority
5 shall specifically set forth those projects of regional significance
6 for inclusion in the transportation improvement program within that
7 region. Each municipality and regional transit authority shall file
8 the six-year program with the state department of transportation, the
9 transportation improvement board, and cities, counties, and regional
10 planning councils within which the municipality is located.

11 In developing its program, the municipality and the regional
12 transit authority shall consider those policy recommendations affecting
13 public transportation contained in the state transportation policy plan
14 approved by the state transportation commission and, where appropriate,
15 adopted by the legislature. The municipality shall conduct one or more
16 public hearings while developing its program and for each annual
17 update.

18 **Sec. 7.** RCW 35.77.010 and 1990 1st ex.s. c 17 s 59 are each
19 amended to read as follows:

20 (1) The legislative body of each city and town, pursuant to one or
21 more public hearings thereon, shall prepare and adopt a comprehensive
22 (~~street~~) transportation program for the ensuing six calendar years.
23 If the city or town has adopted a comprehensive plan pursuant to
24 chapter 35.63 or 35A.63 RCW, the inherent authority of a first class
25 city derived from its charter, or chapter 36.70A RCW, the program shall
26 be consistent with this comprehensive plan.

27 The program shall be filed with the secretary of transportation not
28 more than thirty days after its adoption. Annually thereafter the
29 legislative body of each city and town shall review the work
30 accomplished under the program and determine current city (~~street~~)
31 transportation needs. Based on these findings each such legislative
32 body shall prepare and after public hearings thereon adopt a revised
33 and extended comprehensive (~~street~~) transportation program before
34 July 1st of each year, and each one-year extension and revision shall
35 be filed with the secretary of transportation not more than thirty days
36 after its adoption. The purpose of this section is to assure that each
37 city and town shall perpetually have available advanced plans looking
38 to the future for not less than six years as a guide in carrying out a

1 coordinated ((street construction)) transportation program. The
2 program may at any time be revised by a majority of the legislative
3 body of a city or town, but only after a public hearing.

4 ((The six year program of each city lying within an urban area
5 shall contain a separate section setting forth the six year program for
6 arterial street construction based upon its long range construction
7 plan and formulated in accordance with rules of the transportation
8 improvement board. The six year program for arterial street
9 construction shall be submitted to the transportation improvement board
10 forthwith after its annual revision and adoption by the legislative
11 body of the city. The six year program for arterial street
12 construction shall be based upon estimated revenues available for such
13 construction together with such additional sums as the legislative
14 authority may request for urban arterials from the urban arterial trust
15 account or the transportation improvement account for the six year
16 period. The arterial street construction program shall provide for a
17 more rapid rate of completion of the long range construction needs of
18 principal arterial streets than for minor and collector arterial
19 streets, pursuant to rules of the transportation improvement board:
20 PROVIDED, That urban arterial trust funds made available to the group
21 of incorporated cities lying outside the boundaries of federally
22 approved urban areas within each region need not be divided between
23 functional classes of arterials but shall be available for any
24 designated arterial street.))

25 The six-year plan for each city or town shall specifically set
26 forth those projects and programs of regional significance for
27 inclusion in the transportation improvement program within that region.

28 (2) Each six-year transportation program forwarded to the secretary
29 in compliance with subsection (1) of this section shall contain
30 information as to how a city or town will expend its moneys, including
31 funds made available pursuant to chapter 47.30 RCW, for ((bicycle,
32 pedestrian, and equestrian)) nonmotorized transportation purposes.

33 (3) Each six-year transportation program forwarded to the secretary
34 in compliance with subsection (1) of this section shall contain
35 information as to how a city or town shall act to preserve railroad
36 right-of-way in the event the railroad ceases to operate in the city's
37 or town's jurisdiction.

1 **Sec. 8.** RCW 36.81.121 and 1990 1st ex.s. c 17 s 58 are each
2 amended to read as follows:

3 (1) Before July 1st of each year, the legislative authority of each
4 county (~~((with the advice and assistance of the county road engineer,~~
5 ~~and pursuant to)),~~ after one or more public hearings thereon, shall
6 prepare and adopt a comprehensive (~~((road))~~) transportation program for
7 the ensuing six calendar years. If the county has adopted a
8 comprehensive plan pursuant to chapter 35.63 or 36.70 RCW, the inherent
9 authority of a charter county derived from its charter, or chapter
10 36.70A RCW, the program shall be consistent with this comprehensive
11 plan.

12 The program shall include proposed road and bridge construction
13 work and other transportation facilities and programs deemed
14 appropriate, and for those counties operating ferries shall also
15 include a separate section showing proposed capital expenditures for
16 ferries, docks, and related facilities. Copies of the program shall be
17 filed with the county road administration board and with the state
18 secretary of transportation not more than thirty days after its
19 adoption by the legislative authority. The purpose of this section is
20 to assure that each county shall perpetually have available advanced
21 plans looking to the future for not less than six years as a guide in
22 carrying out a coordinated (~~((road—construction))~~) transportation
23 program. The program may at any time be revised by a majority of the
24 legislative authority but only after a public hearing thereon.

25 (2) (~~((The six year program of each county having an urban area~~
26 ~~within its boundaries shall contain a separate section setting forth~~
27 ~~the six year program for arterial road construction based upon its~~
28 ~~long range construction plan and formulated in accordance with~~
29 ~~regulations of the transportation improvement board.—The six year~~
30 ~~program for arterial road construction shall be submitted to the~~
31 ~~transportation improvement board forthwith after its annual revision~~
32 ~~and adoption by the legislative authority of each county.—The six year~~
33 ~~program for arterial road construction shall be based upon estimated~~
34 ~~revenues available for such construction together with such additional~~
35 ~~sums as the legislative authority of each county may request for urban~~
36 ~~arterials from the urban arterial trust account or the transportation~~
37 ~~improvement account for the six year period.—The arterial road~~
38 ~~construction program shall provide for a more rapid rate of completion~~
39 ~~of the long range construction needs of principal arterial roads than~~

1 ~~for minor and collector arterial roads, pursuant to regulations of the~~
2 ~~transportation improvement board.~~

3 ~~(3))~~ Each six-year transportation program forwarded to the
4 secretary in compliance with subsection (1) of this section shall
5 contain information as to how a county will expend its moneys,
6 including funds made available pursuant to chapter 47.30 RCW, for
7 ~~((bicycles, pedestrians, and equestrian))~~ nonmotorized transportation
8 purposes.

9 (3) Each six-year transportation program forwarded to the secretary
10 in compliance with subsection (1) of this section shall contain
11 information as to how a county shall act to preserve railroad right-of-
12 way in the event the railroad ceases to operate in the county's
13 jurisdiction.

14 (4) The six-year plan for each county shall specifically set forth
15 those projects and programs of regional significance for inclusion in
16 the transportation improvement program within that region.

17 NEW SECTION. Sec. 9. The legislative transportation committee
18 shall coordinate a comprehensive study on the appropriate relationship
19 between state transportation facilities and local comprehensive plans.
20 The legislative transportation committee shall appoint members to a
21 steering committee that shall be comprised of representatives from the
22 department of transportation, the department of community, trade, and
23 economic development, regional transportation planning organizations,
24 cities, counties, and the development community. The study shall, at
25 a minimum, address:

26 (1) How state transportation facilities and services should be
27 addressed in local comprehensive plans;

28 (2) Whether state transportation facilities should be included in
29 local concurrency ordinances and the effectiveness of current methods
30 provided for in the Growth Management Act to address concurrency for
31 state transportation facilities;

32 (3) The long-term effects on state transportation facilities
33 resulting from the development of urban growth areas;

34 (4) The "specific actions and requirements" adopted by local
35 jurisdictions to bring into compliance a state transportation facility
36 or service that is below the established level of service as set forth
37 in RCW 36.70A.070;

1 (5) The status and effectiveness of the access management program
2 required by the 1991 legislature to promote a coordinated planning
3 process for the permitting of access points on the state highway
4 system;

5 (6) Appropriate methods for mitigating land use impacts on state
6 transportation facilities and services;

7 (7) An analysis of funding alternatives including, but not limited
8 to, consideration of state transportation improvement benefit
9 districts; a state latecomer fee system; fees related to impacts
10 generated under the State Environmental Policy Act; impact fees;
11 allocation of state transportation resources; and other alternatives;
12 and

13 (8) The appropriate relationship between state transportation
14 programming and prioritization systems and level of service
15 deficiencies.

16 The preliminary study findings shall be completed no later than
17 December 15, 1994, and the final report shall be submitted no later
18 than September 1, 1995. The report shall contain recommendations for
19 improving the coordination of local land use decisions and state
20 transportation decisions.

21 NEW SECTION. **Sec. 10.** Sections 1 through 3 and 5 of this act are
22 each added to chapter 47.80 RCW.

23 NEW SECTION. **Sec. 11.** Captions used in this act do not constitute
24 any part of the law.

25 NEW SECTION. **Sec. 12.** If any provision of this act or its
26 application to any person or circumstance is held invalid, the
27 remainder of the act or the application of the provision to other
28 persons or circumstances is not affected.

29 NEW SECTION. **Sec. 13.** This act shall take effect July 1, 1994."

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2 By Committee on Transportation

ADOPTED 3/1/94

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4 On page 1, line 1 of the title, after "planning;" strike the
5 remainder of the title and insert "amending RCW 47.80.030, 35.58.2795,
6 35.77.010, and 36.81.121; adding new sections to chapter 47.80 RCW;
7 creating new sections; and providing an effective date."

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