2SSB 6347 - H COMM AMD LOST 3-8-94

By Committee on Revenue

5 Strike everything after the enacting clause and insert the 6 following:

"NEW SECTION. Sec. 1. The legislature finds that high-wage, high-skilled jobs are vital to the economic health of the state's citizens, and that targeted tax incentives will encourage the formation of highwage, high-skilled jobs. The legislature also finds that tax incentives should be subject to the same rigorous requirements for efficiency and accountability as are other expenditure programs, and that tax incentives should therefore be focused to provide the greatest possible return on the state's investment.

The legislature also finds that high-technology businesses are a vital and growing source of high-wage, high-skilled jobs in this state, and that the high-technology sector is a key component of the state's effort to encourage economic diversification. However, the legislature finds that many high-technology businesses incur significant costs associated with research and development and pilot scale manufacturing many years before a marketable product can be produced, and that current state tax policy discourages the growth of these companies by taxing them long before they become profitable.

The legislature further finds that stimulating growth of high-technology businesses early in their development cycle, when they are turning ideas into marketable products, will build upon the state's established high-technology base, creating additional research and development jobs and subsequent manufacturing facilities.

For these reasons, the legislature hereby establishes a program of business and occupation tax credits for qualified research and development expenditures. The legislature also hereby establishes a tax deferral program for high-technology research and development and pilot scale manufacturing facilities. The legislature declares that these limited programs serve the vital public purpose of creating employment opportunities in this state. The legislature further declares its intent to create a contract within the meaning of Article

- 1 I, section 23 of the state Constitution as to those businesses that
- 2 make capital investments in consideration of the tax deferral program
- 3 established in this chapter.

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- 4 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 82.04 RCW 5 to read as follows:
- (1) In computing the tax imposed under this chapter, a credit is allowed for each person whose research and development spending during the year in which the credit is claimed exceeds 0.92 percent of the person's taxable amount during the same calendar year.
- (2) The credit is equal to the greater of the amount of qualified 10 11 research and development expenditures of a person or eighty percent of 12 amounts received by a person other than a public educational or research institution in compensation for the conduct of qualified 13 14 research and development, multiplied by the rate of 0.515 percent in 15 the case of a nonprofit corporation or nonprofit association engaging 16 within this state in research and development, and 2.5 percent for every other person. 17
- 18 (3) Any person entitled to the credit provided in subsection (2) of 19 this section as a result of qualified research and development 20 conducted under contract may assign all or any portion of the credit to 21 the person contracting for the performance of the qualified research 22 and development.
 - (4) The credit, including any credit assigned to a person under subsection (3) of this section, shall be taken against taxes due for the same calendar year in which the qualified research and development expenditures are incurred. The credit, including any credit assigned to a person under subsection (3) of this section, for calendar year 1994 shall not exceed the lesser of one million dollars or the taxes otherwise due under this chapter for the period July 1, 1994 through December 31, 1994. The credit, including any credit assigned to a person under subsection (3) of this section, for each calendar year thereafter shall not exceed the lesser of two million dollars or the amount of tax otherwise due under this chapter for the calendar year.
 - (5) Any person taking the credit, including any credit assigned to a person under subsection (3) of this section, whose research and development spending during the calendar year in which the credit is claimed fails to exceed 0.92 percent of the person's taxable amount during the same calendar year shall be liable for payment of the

- additional taxes represented by the amount of credit taken together with interest, but not penalties. Interest shall be due at the rate 2 provided for delinquent excise taxes retroactively to the date the 3 4 credit was taken until the taxes are paid. Any credit assigned to a person under subsection (3) of this section that is disallowed as a 5 result of this section may be taken by the person who performed the 6 7 qualified research and development subject to the limitations set forth 8 in subsection (4) of this section.
- 9 (6) Any person claiming the credit, and any person assigning a credit as provided in subsection (3) of this section, shall file an affidavit form prescribed by the department which shall include the amount of the credit claimed, an estimate of the anticipated qualified 12 13 research and development expenditures during the calendar year for which the credit is claimed, an estimate of the taxable amount during 14 15 the calendar year for which the credit is claimed, and such additional 16 information as the department may prescribe.
- (7) A person claiming the credit shall agree to supply the 17 department with information necessary to measure the results of the tax 18 19 credit program for qualified research and development expenditures.
 - (8) The department shall use the information required under subsection (7) of this section to perform three assessments on the tax credit program authorized under this section. The assessments will take place in 1997, 2000, and 2003. The department shall prepare reports on each assessment and deliver their reports by September 1, 1997, September 1, 2000, and September 1, 2003. The assessments shall measure the effect of the program on job creation, company growth, the introduction of new products, the diversification of the state's economy, growth in research and development investment, the movement of firms or the consolidation of firms' operations into the state, and such other factors as the department selects.
 - (9) For the purpose of this section:

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"Qualified research and development expenditures" means operating expenses, including wages, compensation of a proprietor or a partner in a partnership as determined under rules adopted by the department, benefits, supplies, and computer expenses, directly incurred in qualified research and development by a person claiming the credit provided in this section. The term does not include amounts paid to a person other than a public educational or research institution to conduct qualified research and development. Nor does

- the term include capital costs and overhead, such as expenses for land,
 structures, or depreciable property.
- 3 (b) "Qualified research and development" shall have the same 4 meaning as in section 3 of this act.
- 5 (c) "Research and development spending" means qualified research 6 and development expenditures plus eighty percent of amounts paid to a 7 person other than a public educational or research institution to 8 conduct qualified research and development.
- 9 (d) "Taxable amount" means the taxable amount subject to the tax 10 imposed in this chapter required to be reported on the person's 11 combined excise tax returns during the year in which the credit is 12 claimed, less any taxable amount for which a credit is allowed under 13 RCW 82.04.440.
- 14 (10) This section shall expire December 31, 2004.
- NEW SECTION. Sec. 3. Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.
- (1) "Advanced computing" means technologies used in the designing and developing of computing hardware and software, including innovations in designing the full spectrum of hardware from hand-held calculators to super computers, and peripheral equipment.
- (2) "Advanced materials" means materials with engineered properties created through the development of specialized processing and synthesis technology, including ceramics, high value-added metals, electronic materials, composites, polymers, and biomaterials.
- 26 (3) "Applicant" means a person applying for a tax deferral under 27 this chapter.
- (4) "Biotechnology" means the application of technologies, such as 28 29 recombinant DNA techniques, biochemistry, molecular and cellular biology, genetics and genetic engineering, cell fusion techniques, and 30 new bioprocesses, using living organisms, or parts of organisms, to 31 32 produce or modify products, to improve plants or animals, to develop microorganisms for specific uses, to identify targets for small 33 34 molecule pharmaceutical development, or to transform biological systems into useful processes and products or to develop microorganisms for 35 36 specific uses.
 - (5) "Department" means the department of revenue.

- (6) "Electronic device technology" means technologies involving 1 semiconductors; 2 microelectronics; electronic equipment and 3 instrumentation; radio frequency, microwave, and millimeter 4 electronics; and optical and optic-electrical devices; and data and 5 digital communications and imaging devices.
- (7) "Eligible investment project" means that portion of 6 7 investment project which either initiates a new operation, or expands 8 or diversifies a current operation by expanding, renovating, 9 equipping an existing facility with costs in excess of twenty-five 10 percent of the true and fair value of the facility prior to The lessor or owner of the qualified building is not 11 improvement. eligible for a deferral unless the underlying ownership of the 12 13 buildings, machinery, and equipment vests exclusively in the same person, or unless the lessor by written contract agrees to pass the 14 15 economic benefit of the deferral to the lessee in the form of reduced 16 rent payments.
- 17 (8) "Environmental technology" means assessment and prevention of 18 threats or damage to human health or the environment, environmental 19 cleanup, and the development of alternative energy sources.
- (9) "Investment project" means an investment in qualified buildings or qualified machinery and equipment, including labor and services rendered in the planning, installation, and construction or improvement of the project.
 - (10) "Person" has the meaning given in RCW 82.04.030.

- 25 (11) "Pilot scale manufacturing" means design, construction, and testing of preproduction prototypes and models in the fields of 26 biotechnology, advanced computing, electronic device technology, 27 advanced materials, and environmental technology other than for 28 29 commercial sale. As used in this subsection, "commercial sale" 30 excludes sales of prototypes or sales for market testing if the total gross receipts from such sales of the product, service, or process do 31 not exceed one million dollars. 32
- 33 (12) "Qualified buildings" means structures used for pilot scale
 34 manufacturing or qualified research and development, including plant
 35 offices and other facilities that are an essential or an integral part
 36 of a structure used for pilot scale manufacturing or qualifying
 37 research and development. If a building is used partly for pilot scale
 38 manufacturing or qualifying research and development, and partly for
 39 other purposes, the applicable tax deferral shall be determined by

1 apportionment of the costs of construction under rules adopted by the 2 department.

- 3 (13) "Qualified machinery and equipment" means fixtures, equipment, 4 and support facilities that are an integral and necessary part of a pilot scale manufacturing or qualified research and development 5 "Qualified machinery and equipment" includes: Computers; 6 7 equipment; software; data processing laboratory equipment, 8 instrumentation, and other devices used in a process of experimentation 9 to develop a new or improved pilot model, plant process, product, 10 formula, invention, or similar property; manufacturing components such as belts, pulleys, shafts, and moving parts; molds, tools, and dies; 11 vats, tanks, and fermenters; operating structures; and all other 12 equipment used to control, monitor, or operate the machinery. 13 purposes of this chapter, qualified machinery and equipment must be 14 15 either new to the taxing jurisdiction of the state or new to the 16 certificate holder, except that used machinery and equipment may be 17 treated as qualified machinery and equipment if the certificate holder either brings the machinery and equipment into Washington or makes a 18 19 retail purchase of the machinery and equipment in Washington or 20 elsewhere.
- 21 (14) "Qualified research and development" means research and 22 development performed within this state in the fields of advanced 23 computing, advanced materials, biotechnology, electronic device 24 technology, and environmental technology.
- 25 (15) "Recipient" means a person receiving a tax deferral under this 26 chapter.
- 27 "Research and development" means activities performed to (16)28 discover technological information, and technical and nonroutine 29 activities concerned with translating technological information into 30 new or improved products, processes, techniques, formulas, inventions, 31 or software. The term includes exploration of a new use for an existing drug, device, or biological product if the new use requires 32 separate licensing by the federal food and drug administration under 33 34 chapter 21, C.F.R., as amended. The term does not include adaptation 35 or duplication of existing products where the products are not substantially improved by application of the technology, nor does the 36 37 term include surveys and studies, social science and humanities research, market research or testing, quality control, sale promotion 38

- $1\,\,$ and service, computer software developed for internal use, and research
- 2 in areas such as improved style, taste, and seasonal design.

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- 3 <u>NEW SECTION.</u> **Sec. 4.** Application for deferral of taxes under this chapter must be made before initiation of construction of, 4 acquisition of equipment or machinery for the investment project. The 5 application shall be made to the department in a form and manner 6 7 prescribed by the department. The application shall contain 8 information regarding the location of the investment project, the applicant's average employment in the state for the prior year, 9 estimated or actual new employment related to the project, estimated or 10 actual wages of employees related to the project, estimated or actual 11 12 costs, time schedules for completion and operation, and other 13 information required by the department. The department shall rule on the application within sixty days. 14
 - Applicants for deferral of taxes under this chapter shall agree to supply the department with nonproprietary information necessary to measure the results of the tax deferral program for high-technology research and development and pilot scale manufacturing facilities. The department shall use the information to perform three assessments on the tax deferral program authorized under chapter . . ., Laws of 1994 (this act). The assessments will take place in 1997, 2000, and 2003. The department shall prepare reports on each assessment and deliver their reports by September 1, 1997, September 1, 2000, and September 1, 2003. The assessments shall measure the effect of the program on job creation, company growth, the introduction of new products, the diversification of the state's economy, growth in research and development investment, the movement of firms or the consolidation of firms' operations into the state, and such other factors as the department selects.
- NEW SECTION. Sec. 5. (1) Except as provided in subsection (2) of this section, the department shall issue a sales and use tax deferral certificate for state and local sales and use taxes due under chapters 82.08, 82.12, and 82.14 RCW on each eligible investment project.
- (2) No certificate may be issued for an investment project that has already received a deferral under chapters 82.60 or 82.61 RCW or this chapter, except that an investment project for qualified research and development that has already received a deferral may also receive an

- 1 additional deferral certificate for adapting the investment project for
- 2 use in pilot scale manufacturing.
- 3 (3) This section shall expire July 1, 2004.

NEW SECTION. Sec. 6. (1) Except as provided in subsections (2) 4 and (3) of this section, a recipient shall begin paying taxes deferred 5 under this chapter on December 31st of the third calendar year after 6 7 the date certified by the department as the date on which the investment project has been operationally completed, or on December 8 31st of the fifth calendar year after the certificate was granted, 9 whichever is sooner. Subsequent annual payments shall be due on 10 December 31st of the following four years with amounts of payment 11 scheduled as follows: 12

| 13 | Repayment Year | % of Deferred Tax Repaid |
|----|----------------|--------------------------|
| 14 | 1 | 10% |
| 15 | 2 | 15% |
| 16 | 3 | 20% |
| 17 | 4 | 25% |
| 18 | 5 | 30% |

19 (2) A recipient that is an institution recognized comprehensive cancer center by the national cancer institute before 20 21 April 20, 1983, shall begin paying taxes deferred under this chapter on 22 December 31st of the third calendar year after the date certified by 23 the department as the date on which the investment project has been operationally completed, or on December 31st of the fifth calendar year 24 25 after the certificate was granted, whichever is sooner. annual payments shall be due on December 31st of the following four 26 27 years with amounts of payment scheduled as follows:

| 28 | Repayment Year | % of Deferred Tax Repaid |
|----|----------------|--------------------------|
| 29 | 1 | 10% |
| 30 | 2 | 12% |
| 31 | 3 | 14% |
| 32 | 4 | 28% |
| 33 | 5 | 36% |
| | | |

(3) A recipient of a tax deferral on an investment project for 1 qualified research and development on, or pilot scale manufacturing of, 2 a drug, device, or biological product that requires licensing by the 3 4 federal food and drug administration under chapter 21, C.F.R., as amended, shall begin paying taxes deferred under this chapter on 5 December 31st of the fifth calendar year after the date certified by 6 7 the department as the date on which the investment project has been 8 operationally completed, or on December 31st of the seventh calendar 9 after the certificate was granted, whichever 10 Subsequent annual payments shall be due on December 31st of the following five years with amounts of payment scheduled as follows: 11

| 12 | Repayment Year | % | of | Deferred | Tax | Repaid |
|----|----------------|---|----|----------|-----|--------|
| 13 | 1 | | | | 109 | 96 |
| 14 | 2 | | | | 109 | 96 |
| 15 | 3 | | | | 159 | 96 |
| 16 | 4 | | | | 209 | 96 |
| 17 | 5 | | | | 209 | 96 |
| 18 | 6 | | | | 259 | 06 |

- 19 (4) The department may authorize an accelerated repayment schedule 20 upon request of the recipient.
- (5) Interest may not be charged on taxes deferred under this chapter for the period of deferral, although all other penalties and interest applicable to delinquent excise taxes may be assessed and imposed for delinquent payments under this chapter. The debt for deferred taxes will not be extinguished by insolvency or other failure of the recipient.
- NEW SECTION. Sec. 7. If an investment project is used for purposes other than qualified research and development or pilot scale manufacturing prior to repayment of the taxes deferred under this chapter, the amount of the deferred taxes outstanding for the project is immediately due.
- 32 <u>NEW SECTION.</u> **Sec. 8.** Chapter 82.32 RCW applies to the 33 administration of this chapter.

- 1 <u>NEW SECTION.</u> **Sec. 9.** Applications and other information received
- 2 by the department under this chapter are not confidential and are
- 3 subject to disclosure.
- 4 <u>NEW SECTION.</u> **Sec. 10.** The department shall perform an assessment
- 5 of the results of the tax credit and tax deferral programs authorized
- 6 under chapters 82.60, 82.61, and 82.62 RCW and deliver a report on the
- 7 assessment to the governor and the legislature by September 1, 1996.
- 8 The assessments shall measure the effect of the programs on job
- 9 creation, company growth, the introduction of new products, the
- 10 diversification of the state's economy, growth in research and
- 11 development investment, the movement of firms or the consolidation of
- 12 firms' operations into the state, and such other factors as the
- 13 department selects.
- 14 <u>NEW SECTION.</u> **Sec. 11.** Sections 1 and 3 through 9 of this act
- 15 shall constitute a new chapter in Title 82 RCW.
- 16 NEW SECTION. Sec. 12. This act shall take effect July 1, 1994."

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