2 SSB 5837 - H COMM AMD ADOPTED AS AMENDED 4-18-93

3 By Committee on Local Government

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- 5 Strike everything after the enacting clause and insert the 6 following:
- 7 "NEW SECTION. Sec. 1. LEGISLATIVE FINDINGS AND DECLARATIONS. The 8 legislature finds and declares that the issuance by state and local governments of bonds and other obligations, and the investment of 9 moneys in connection with these obligations, involve exposure to 10 changes in interest rates; that a number of financial instruments are 11 12 available to lower the net cost of these borrowings, to increase the net return on these investments, or to reduce the exposure of state and 13 local governments to changes in interest rates; that these reduced 14 costs and increased returns for state and local governments will 15 16 benefit taxpayers and ratepayers; and that the legislature desires to 17 provide state and local governments with express statutory authority to 18 take advantage of these instruments. In recognition of the complexity of these financial instruments, the legislature desires that this 19 20 authority be subject to certain limitations, and be granted for an initial period of two years. 21
- NEW SECTION. Sec. 2. DEFINITIONS. Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter:
- 25 (1) "Financial advisor" means a financial services or financial 26 advisory firm:
- 27 (a) With recognized knowledge and experience in connection with the 28 negotiation and execution of payment agreements;
- 29 (b) That is acting solely as financial advisor to the governmental 30 entity in connection with the execution of the payment agreement and 31 the issuance or incurring of any related obligations, and not as a 32 principal, placement agent, purchaser, underwriter, or other similar 33 party, and that does not control, nor is it controlled by or under 34 common control with, any such party;

- 1 (c) That is compensated for its services in connection with the 2 execution of payment agreements, either directly or indirectly, solely 3 by the governmental entity; and
- 4 (d) Whose compensation is not based on a percentage of the notional 5 amount of the payment agreement or of the principal amount of any 6 related obligations.
- 7 (2) "Governmental entity" means state government or local 8 government.
- 9 (3) "Local government" means any city, county, port district, or 10 public utility district, or any joint operating agency formed under RCW 11 43.52.360, that has or will have outstanding obligations in an 12 aggregate principal amount of at least one hundred million dollars as 13 of the date a payment agreement is executed or is scheduled by its 14 terms to commence or had at least one hundred million dollars in gross 15 revenues during the preceding calendar year.
- (4) "Obligations" means bonds, notes, bond anticipation notes, commercial paper, or other obligations for borrowed money, or lease, installment purchase, or other similar financing agreements or certificates of participation in such agreements.
- (5) "Payment agreement" means a written agreement which provides for an exchange of payments based on interest rates, or for ceilings or floors on these payments, or an option on these payments, or any combination, entered into on either a current or forward basis.

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- (6) "State government" means (a) the state of Washington, acting by and through its state finance committee, (b) the Washington health care facilities authority, (c) the Washington higher education facilities authority, (d) the Washington state housing finance commission, or (e) the state finance committee upon adoption of a resolution approving a payment agreement on behalf of any state institution of higher education as defined under RCW 28B.10.016: PROVIDED, That such approval shall not constitute the pledge of the full faith and credit of the state, but a pledge of only those funds specified in the approved agreement.
- 34 <u>NEW SECTION.</u> Sec. 3. AUTHORITY TO ENTER INTO PAYMENT AGREEMENTS.
- 35 (1) Subject to subsections (2) and (3) of this section, any
- 36 governmental entity may enter into a payment agreement in connection
- 37 with, or incidental to, the issuance, incurring, or carrying of
- 38 specific obligations, for the purpose of managing or reducing the

- 1 governmental entity's exposure to fluctuations or levels of interest 2 rates. No governmental entity may carry on a business of acting as a 3 dealer in payment agreements.
- 4 (2) No governmental entity may enter into a payment agreement under this chapter unless it first:
- 6 (a) Finds and determines, by ordinance or resolution, that the
 7 payment agreement, if fully performed by all parties thereto, will (i)
 8 reduce the amount or duration of its exposure to changes in interest
 9 rates; or (ii) result in a lower net cost of borrowing with respect to
 10 the related obligations, or a higher net rate of return on investments
 11 made in connection with, or incidental to, the issuance, incurring, or
 12 carrying of those obligations;
- 13 (b) Obtains, on or prior to the date of execution of the payment agreement, a written certification from a financial advisor that (i) 14 15 the terms and conditions of the payment agreement and any ancillary 16 agreements, including without limitation, the interest rate or rates 17 and any other amounts payable thereunder, are commercially reasonable in light of then existing market conditions; and (ii) the finding and 18 19 determination contained in the ordinance or resolution required by (a) of this subsection is reasonable. 20
- (3) Prior to selecting the other party to a payment agreement, a governmental entity shall solicit and give due consideration to proposals from at least two entities that meet the criteria set forth in section 4(2) of this act. Such solicitation and consideration shall be conducted in such manner as the governmental entity shall determine is reasonable.
- NEW SECTION. Sec. 4. PAYMENT AGREEMENTS--TERMS. (1) Subject to subsections (2), (3), and (4) of this section, payment agreements entered into by any governmental entity may include those payment, term, security, default, remedy, termination, and other terms and conditions, and may be with those parties, as the governmental entity deems reasonably necessary or desirable.
- 33 (2) No governmental entity may enter into a payment agreement under 34 this chapter unless:
- 35 (a) The other party to the agreement has a rating from at least two 36 nationally recognized credit rating agencies, as of the date of 37 execution of the agreement, that is within the two highest long-term 38 investment grade rating categories, without regard to subcategories, or

- 1 the payment obligations of the party under the agreement are 2 unconditionally guaranteed by an entity that then has the required 3 ratings; or
- (b)(i) The other party to the agreement has a rating from at least two nationally recognized credit rating agencies, as of the date of execution of the agreement, that is within the three highest long-term investment grade rating categories, without regard to subcategories, or the payment obligations of the party under the agreement are unconditionally guaranteed by an entity that has the required ratings; and
- 11 (ii) The payment obligations of the other party under the agreement are collateralized by direct obligations of, or obligations the 12 13 principal and interest on which are guaranteed by, the United States of America, that (A) are deposited with the governmental entity or an 14 15 agent of the governmental entity; and (B) maintain a market value of 16 not less than one hundred two percent of the net market value of the 17 payment agreement to the governmental entity, as such net market value may be defined and determined from time to time under the terms of the 18 19 payment agreement.
- (3) No governmental entity may enter into a payment agreement with a party who qualifies under subsection (2)(a) of this section unless the payment agreement provides that, in the event the credit rating of the other party or its guarantor falls below the level required by subsection (2)(a) of this section, such party will comply with the collateralization requirements contained in subsection (2)(b) of this section.
- 27 (4) No governmental entity may enter into a payment agreement 28 unless:
- 29 (a) The notional amount of the payment agreement does not exceed 30 the principal amount of the obligations with respect to which the 31 payment agreement is made; and
- 32 (b) The term of the payment agreement does not exceed the final 33 term of the obligations with respect to which the payment agreement is 34 made.
- NEW SECTION. Sec. 5. PAYMENT AGREEMENTS--PAYMENTS--CREDIT ENHANCEMENTS. (1) Subject to any covenants or agreements applicable to the obligations issued or incurred by the governmental entity, any payments required to be made by the governmental entity under a payment

- agreement entered into in connection with the issuance, incurring, or carrying of those obligations may be made from money set aside or pledged to pay or secure the payment of those obligations or from any other legally available source.
- 5 (2) Any governmental entity may enter into credit enhancement, liquidity, line of credit, or other similar agreements in connection 6 with, or incidental to, the execution of a payment agreement. 7 8 credit enhancement, liquidity, line of credit, or other similar agreement may include those payment, term, security, default, remedy, 9 10 termination, and other terms and conditions, and may be with those parties, as the governmental entity deems reasonably necessary or 11 12 desirable.
- 13 CALCULATIONS REGARDING PAYMENT OF NEW SECTION. Sec. 6. 14 OBLIGATIONS--STATUS OF PAYMENTS. (1) Subject to any covenants or 15 agreements applicable to the obligations issued or incurred by the 16 governmental entity, if the governmental entity enters into a payment 17 agreement with respect to those obligations, then it may elect to treat 18 the amounts payable from time to time with respect to those obligations 19 as the amounts payable after giving effect to the payment agreement for the purposes of calculating: 20
- 21 (a) Rates and charges to be imposed by a revenue-producing 22 enterprise if the revenues are pledged or used to pay those 23 obligations;
- 24 (b) Any taxes to be levied and collected to pay those obligation; 25 and
- 26 (c) Payments or debt service on those obligations for any other 27 purpose.
- (2) A payment agreement and any obligation of the governmental 28 29 entity to make payments under the agreement in future fiscal years 30 shall not constitute debt or indebtedness of the governmental entity for purposes of state constitutional and statutory debt limitation 31 32 provisions if the obligation to make any payments is contingent upon 33 the performance of the other party or parties to the agreement, and no 34 moneys are paid to the governmental entity under the payment agreement that must be repaid in future fiscal years. 35
- NEW SECTION. Sec. 7. EXPIRATION DATE--VALIDITY OF CONTRACTS. (1)
- 37 Except as provided in subsection (3) of this section, no governmental

- 1 entity may enter a payment agreement under section 3 of this act after 2 June 30, 1995.
- 3 (2) The termination of authority to enter payment agreements after 4 June 30, 1995, shall not affect the validity of any payment agreements 5 or other contracts entered into under section 3 of this act on or 6 before that date.
- 7 (3) A governmental entity may enter into a payment agreement under 8 and in accordance with this chapter after June 30, 1995, to replace a 9 payment agreement that relates to specified obligations issued on or 10 before that date and that has terminated before the final term of those 11 obligations.
- 12 (4) The state finance committee shall make a report to the 13 appropriate legislative committees on payment agreements authorized in 14 this act. The report shall include the governmental entity entering 15 into a payment agreement, the amount of the agreement, the expected 16 savings resulting from the agreement, the transactions cost, and any 17 other information the state finance committee determines relevant. The 18 report shall be submitted on November 30, 1993, and December 30, 1994.
- NEW SECTION. Sec. 8. AUTHORITY CUMULATIVE. The powers conferred by this chapter are in addition to, and not in substitution for, the powers conferred by any existing law, and the limitations imposed by this chapter do not directly or indirectly modify, limit, or affect the powers conferred by any existing law.
- NEW SECTION. Sec. 9. LIBERAL CONSTRUCTION. This chapter shall be liberally construed to effect its purposes.
- NEW SECTION. Sec. 10. CAPTIONS. Captions used in this chapter do not constitute any part of the law.
- NEW SECTION. **Sec. 11.** SEVERABILITY. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 12. LEGISLATIVE DIRECTIVE. Sections 1 through 11 of this act shall constitute a new chapter in Title 39 RCW.

NEW SECTION. **Sec. 13.** This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and shall take effect immediately."

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