1 5304-S2.E AMH HC H2235.5

2	E2SSB 5304 - H COMM AMD LOST 4-8-93 By Committee on Health Care
4	
5	Strike everything after the enacting clause and insert the
6	following:
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PART I. FINDINGS, GOALS, AND INTENT

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2 NEW SECTION. Sec. 101. FINDINGS. The legislature finds that our health and financial security are jeopardized by our ever increasing 3 4 demand for medical care and by current medical insurance and medical 5 system practices. Current medical system practices encourage public demand for unneeded, ineffective, and sometimes dangerous medical 6 7 treatments. These practices often result in unaffordable cost 8 increases that far exceed ordinary inflation for essential care. Current total medical and health care expenditure rates should be 9 sufficient to provide access to essential health and medical care 10 interventions to all within a reformed, efficient system. 11

The legislature finds that too many of our state's residents are without medical insurance, that each year many individuals and families are forced into poverty because of serious illness, and that many must leave gainful employment to be eligible for publicly funded medical services. Additionally, thousands of citizens are at risk of losing adequate medical insurance, have had insurance canceled recently, or cannot afford to renew existing coverage.

The legislature finds that businesses find it difficult to pay for medical insurance and remain competitive in a global economy, and that individuals, the poor, and small businesses bear an inequitable medical insurance burden.

The legislature finds that persons of color have significantly higher rates of mortality, poor health outcomes, and substantially lower numbers and percentages of persons covered by health insurance than general population. It is intended that chapter . . ., Laws of 1993 (this act) make provisions to address the special health care needs of these racial and ethnic populations in order to improve their health status.

The legislature finds that uncontrolled demand and expenditures for medical care are eroding the ability of families, businesses, communities, and governments to invest in other enterprises that promote health, maintain independence, and ensure continued economic welfare. Housing, nutrition, education, and the environment are all diminished as we invest ever increasing shares of wealth in medical treatments.

- The legislature finds that while immediate steps must be taken, a long-term plan of reform is also needed.
- NEW SECTION. Sec. 102. LEGISLATIVE INTENT AND GOALS. (1) The legislature intends that state government policy stabilize health services costs, assure access to essential services for all residents, actively address the health care needs of persons of color, improve the
- 7 public's health, and reduce unwarranted health services costs to
- 8 preserve the viability of nonmedical care businesses.
- 9 (2) The legislature intends that:
- 10 (a) Total health services costs be stabilized and kept within rates 11 of increase similar to the rates of general economic inflation within 12 a publicly regulated, private marketplace that preserves personal 13 choice;
- (b) State residents be enrolled in the certified health plan of their choice that meets state standards regarding affordability, accessibility, cost-effectiveness, and clinically efficacious;
- (c) State residents be able to choose health services from the full range of health care providers, as defined in section 402(12) of this act, in a manner consistent with good health service management, quality assurance, and cost effectiveness;
- 21 (d) Individuals and businesses have the option to purchase any 22 health or medical services they may choose in addition to those 23 contained in the uniform benefits package;
- (e) All state residents, businesses, employees, and government participate in payment for health services, with total costs to individuals on a sliding scale based on income to encourage efficient and appropriate utilization of services and to protect individuals from impoverishment because of health care costs;
- (f) These goals be accomplished within a reformed system using private service providers and facilities in a way that allows consumers to choose among competing plans operating within budget limits and other regulations that promote the public good; and
- 33 (g) That a policy of facilitating communication and networking in 34 the delivery, purchase, and provision of health services among the 35 federal, state, local, and tribal governments be encouraged and 36 accomplished by chapter . . ., Laws of 1993 (this act).

(3) Accordingly, the legislature intends that chapter . . ., Laws 1 2 of 1993 (this act) provide both early implementation measures and a process for overall reform of the health services system. 3

PART II. EARLY IMPLEMENTATION MEASURES

A. BASIC HEALTH PLAN EXPANSION

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NEW SECTION.

б NEW SECTION. Sec. 201. A new section is added to chapter 70.47 7 RCW to read as follows:

8 TRANSFER OF POWER AND DUTIES TO WASHINGTON STATE HEALTH CARE AUTHORITY. The powers, duties, and functions of the Washington basic 9 health plan are hereby transferred to the Washington state health care 10 11 authority. All references to the administrator of the Washington basic health plan in the Revised Code of Washington shall be construed to 12 13 mean the administrator of the Washington state health care authority.

Sec. 202. TRANSFER OF RECORDS, EQUIPMENT, FUNDS.

All reports, documents, surveys, books, records, files, papers, or 16 written material in the possession of the Washington basic health plan 17 shall be delivered to the custody of the Washington state health care authority. All cabinets, furniture, office equipment, motor vehicles, 19 and other tangible property used by the Washington basic health plan shall be made available to the Washington state health care authority. All funds, credits, or other assets held by the Washington basic health 22 plan shall be assigned to the Washington state health care authority. 23 Any appropriations made to the Washington basic health plan shall, on the effective date of this section, be transferred and credited to the Washington state health care authority. At no time may those funds in the basic health plan trust account, any funds appropriated for the 27 subsidy of any enrollees, or any premium payments or other sums made or received on behalf of any enrollees in the basic health plan be commingled with any appropriated funds designated or intended for the 29 purposes of providing health care coverage to any state or other public employees.

Whenever any question arises as to the transfer of any personnel, funds, books, documents, records, papers, files, equipment, or other tangible property used or held in the exercise of the powers and the performance of the duties and functions transferred, the director of

- 1 financial management shall make a determination as to the proper
- 2 allocation and certify the same to the state agencies concerned.
- 3 <u>NEW SECTION.</u> **Sec. 203.** TRANSFER OF EMPLOYEES. All employees of
- 4 the Washington basic health plan are transferred to the jurisdiction of
- 5 the Washington state health care authority. All employees classified
- 6 under chapter 41.06 RCW, the state civil service law, are assigned to
- 7 the Washington state health care authority to perform their usual
- 8 duties upon the same terms as formerly, without any loss of rights,
- 9 subject to any action that may be appropriate thereafter in accordance
- 10 with the laws and rules governing state civil service.
- 11 <u>NEW SECTION.</u> **Sec. 204.** RULES AND BUSINESS. All rules and all
- 12 pending business before the Washington basic health plan shall be
- 13 continued and acted upon by the Washington state health care authority.
- 14 All existing contracts and obligations shall remain in full force and
- 15 shall be performed by the Washington state health care authority.
- 16 <u>NEW SECTION.</u> **Sec. 205.** VALIDITY OF PRIOR ACTS. The transfer of
- 17 the powers, duties, functions, and personnel of the Washington basic
- 18 health plan shall not affect the validity of any act performed prior to
- 19 the effective date of this section.
- 20 <u>NEW SECTION.</u> **Sec. 206.** APPORTIONMENT OF BUDGETED FUNDS. If
- 21 apportionments of budgeted funds are required because of the transfers
- 22 directed by sections 201 through 205 of this act, the director of
- 23 financial management shall certify the apportionments to the agencies
- 24 affected, the state auditor, and the state treasurer. Each of these
- 25 shall make the appropriate transfer and adjustments in funds and
- 26 appropriation accounts and equipment records in accordance with the
- 27 certification.
- 28 NEW SECTION. Sec. 207. COLLECTIVE BARGAINING. Nothing contained
- 29 in sections 201 through 206 of this act may be construed to alter any
- 30 existing collective bargaining unit or the provisions of any existing
- 31 collective bargaining agreement until the agreement has expired or
- 32 until the bargaining unit has been modified by action of the personnel
- 33 board as provided by law.

1 Sec. 208. RCW 70.47.010 and 1987 1st ex.s. c 5 s 3 are each 2 amended to read as follows:

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BASIC HEALTH PLAN--FINDINGS. (1) The legislature finds that:

- (a) A significant percentage of the population of this state does not have reasonably available insurance or other coverage of the costs of necessary basic health care services;
- 7 (b) This lack of basic health care coverage is detrimental to the 8 health of the individuals lacking coverage and to the public welfare, 9 and results in substantial expenditures for emergency and remedial 10 health care, often at the expense of health care providers, health care 11 facilities, and all purchasers of health care, including the state; and
 - (c) The use of managed health care systems has significant potential to reduce the growth of health care costs incurred by the people of this state generally, and by low-income pregnant women ((who are an especially vulnerable population, along with their children)),
- 16 and <u>at-risk children and adolescents</u> who need greater access to managed 17 health care.
- (2) The purpose of this chapter is to provide or make more readily 18 19 available necessary basic health care services in an appropriate 20 setting to working persons and others who lack coverage, at a cost to these persons that does not create barriers to the utilization of 21 necessary health care services. To that end, this chapter establishes 22 a program to be made available to those residents ((under sixty-five 23 24 years of age)) not ((otherwise)) eligible for medicare ((with gross 25 family income at or below two hundred percent of the federal poverty 26 guidelines)) or medical assistance who share in a portion of the cost or who pay the full cost of receiving basic health care services from 27 a managed health care system. 28
 - (3) It is not the intent of this chapter to provide health care services for those persons who are presently covered through private employer-based health plans, nor to replace employer-based health plans. However, the legislature recognizes that cost-effective and affordable health plans may not always be available to small business employers. Further, it is the intent of the legislature to expand, wherever possible, the availability of private health care coverage and to discourage the decline of employer-based coverage.
- 37 (4) ((The program authorized under this chapter is strictly limited 38 in respect to the total number of individuals who may be allowed to 39 participate and the specific areas within the state where it may be

- 1 established. All such restrictions or limitations shall remain in full
- 2 force and effect until quantifiable evidence based upon the actual
- 3 operation of the program, including detailed cost benefit analysis, has
- 4 been presented to the legislature and the legislature, by specific act
- 5 at that time, may then modify such limitations.))
- 6 (a) It is the purpose of this chapter to acknowledge the initial
- 7 success of this program that has (i) assisted thousands of families in
- 8 their search for affordable health care; (ii) demonstrated that low-
- 9 income, uninsured families are willing to pay for their own health care
- 10 coverage to the extent of their ability to pay; and (iii) proved that
- 11 <u>local health care providers are willing to enter into a public-private</u>
- 12 partnership as a managed care system.
- 13 (b) As a consequence, the legislature intends to extend an option
- 14 to enroll to certain citizens above two hundred percent of the federal
- 15 poverty guidelines within the state who reside in communities where the
- 16 plan is operational and who collectively or individually wish to
- 17 exercise the opportunity to purchase health care coverage through the
- 18 basic health plan if the purchase is done at no cost to the state. It
- 19 <u>is also the intent of the legislature to allow employers and other</u>
- 20 financial sponsors to financially assist such individuals to purchase
- 21 <u>health care through the program.</u> It is also the intent of the
- 22 <u>legislature to condition access to this plan for nonsubsidized</u>
- 23 enrollees upon the prior placement of subsidized enrollees, to the
- 24 <u>extent funding is available.</u>
- 25 (c) The legislature directs that the basic health plan
- 26 <u>administrator identify enrollees who are likely to be eligible for</u>
- 27 medical assistance and assist these individuals in applying for and
- 28 receiving medical assistance. The administrator and the department of
- 29 <u>social and health services shall implement a seamless system to</u>
- 30 coordinate eligibility determinations and benefit coverage for
- 31 enrollees of the basic health plan and medical assistance recipients.
- 32 **Sec. 209.** RCW 70.47.020 and 1987 1st ex.s. c 5 s 4 are each
- 33 amended to read as follows:
- BASIC HEALTH PLAN--DEFINITIONS. As used in this chapter:
- 35 (1) "Washington basic health plan" or "plan" means the system of
- 36 enrollment and payment on a prepaid capitated basis for basic health
- 37 care services, administered by the plan administrator through
- 38 participating managed health care systems, created by this chapter.

- 1 (2) "Administrator" means the Washington basic health plan 2 administrator, who also holds the position of administrator of the 3 Washington state health care authority.
- 4 "Managed health care system" means any health care organization, including health care providers, insurers, health care 5 service contractors, health maintenance organizations, 6 7 combination thereof, that provides directly or by contract basic health 8 care services, as defined by the administrator and rendered by duly 9 licensed providers, on a prepaid capitated basis to a defined patient 10 population enrolled in the plan and in the managed health care system. On and after July 1, 1997, "managed health care system" means a 11 certified health plan, as defined in section 402 of this act. 12

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- (4) "Subsidized enrollee" means an individual, or an individual plus the individual's spouse ((and/or)) or dependent children, ((all under the age of sixty-five and)) not ((otherwise)) eligible for medicare or medical assistance, who resides in an area of the state served by a managed health care system participating in the plan, whose gross family income at the time of enrollment does not exceed twice the federal poverty level as adjusted for family size and determined annually by the federal department of health and human services, who chooses to obtain basic health care coverage from a particular managed health care system in return for periodic payments to the plan.
- (5) "Nonsubsidized enrollee" means an individual, or an individual plus the individual's spouse or dependent children, not eligible for medicare, who resides in an area of the state served by a managed health care system participating in the plan, who chooses to obtain basic health care coverage from a particular managed health care system and who pays or on whose behalf is paid the full costs for participation in the plan, without any subsidy from the plan.
- 30 (6) "Subsidy" means the difference between the amount of periodic payment the administrator makes((, from funds appropriated from the basic health plan trust account,)) to a managed health care system on behalf of ((an)) a subsidized enrollee plus the administrative cost to the plan of providing the plan to that subsidized enrollee, and the amount determined to be the subsidized enrollee's responsibility under RCW 70.47.060(2).
- (((6))) <u>(7)</u> "Premium" means a periodic payment, based upon gross family income ((and determined under RCW 70.47.060(2),)) which an ((enrollee)) individual, their employer or another financial sponsor

- 1 makes to the plan as consideration for enrollment in the plan <u>as a</u> 2 <u>subsidized enrollee or a nonsubsidized enrollee</u>.
- 3 (((7))) <u>(8)</u> "Rate" means the per capita amount, negotiated by the 4 administrator with and paid to a participating managed health care 5 system, that is based upon the enrollment of <u>subsidized and</u> 6 <u>nonsubsidized</u> enrollees in the plan and in that system.
- 7 **Sec. 210.** RCW 70.47.030 and 1992 c 232 s 907 are each amended to 8 read as follows:
- 9 ACCOUNTS. (1) The basic health plan trust account is hereby established in the state treasury. ((All)) Any nongeneral fund-state 10 funds collected for this program shall be deposited in the basic health 11 12 plan trust account and may be expended without further appropriation. Moneys in the account shall be used exclusively for the purposes of 13 14 this chapter, including payments to participating managed health care 15 systems on behalf of enrollees in the plan and payment of costs of 16 administering the plan. ((After July 1, 1993, the administrator shall not expend or encumber for an ensuing fiscal period amounts exceeding 17 18 ninety-five percent of the amount anticipated to be spent for purchased 19 services during the fiscal year.))
- (2) The basic health plan subscription account is created in the 20 custody of the state treasurer. All receipts from amounts due from or 21 22 on behalf of nonsubsidized enrollees shall be deposited into the 23 account. Funds in the account shall be used exclusively for the purposes of this chapter, including payments to participating managed 24 25 health care systems on behalf of nonsubsidized enrollees in the plan and payment of costs of administering the plan. The account is subject 26 27 to allotment procedures under chapter 43.88 RCW, but no appropriation is required for expenditures. 28
- 29 (3) The administrator shall take every precaution to see that none 30 of the funds in the separate accounts created in this section or that 31 any premiums paid either by subsidized or nonsubsidized enrollees are 32 commingled in any way, except that the administrator may combine funds 33 designated for administration of the plan into a single administrative 34 account.
- 35 **Sec. 211.** RCW 70.47.040 and 1987 1st ex.s. c 5 s 6 are each 36 amended to read as follows:

BASIC HEALTH PLAN--PROGRAM WITHIN STATE HEALTH CARE AUTHORITY. (1) 1 2 The Washington basic health plan is created as ((an independent agency of the state)) a program within the Washington state health care 3 4 authority. The administrative head and appointing authority of the 5 plan shall be the administrator ((who shall be appointed by the governor, with the consent of the senate, and shall serve at the 6 7 pleasure of the governor. The salary for this office shall be set by 8 the governor pursuant to RCW 43.03.040)) of the Washington state health 9 care authority. The administrator shall appoint a medical director. 10 The ((administrator,)) medical director((-,)) and up to five other employees of the plan shall be exempt from the civil service law, 11 12 chapter 41.06 RCW.

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- (2) The administrator shall employ such other staff as are necessary to fulfill the responsibilities and duties of the administrator, such staff to be subject to the civil service law, In addition, the administrator may contract with chapter 41.06 RCW. third parties for services necessary to carry out its activities where this will promote economy, avoid duplication of effort, and make best use of available expertise. Any such contractor or consultant shall be prohibited from releasing, publishing, or otherwise using any information made available to it under its contractual responsibility without specific permission of the plan. The administrator may call upon other agencies of the state to provide available information as necessary to assist the administrator in meeting its responsibilities under this chapter, which information shall be supplied as promptly as circumstances permit.
- (3) The administrator may appoint such technical or advisory committees as he or she deems necessary. The administrator shall appoint a standing technical advisory committee that is representative of health care professionals, health care providers, and those directly involved in the purchase, provision, or delivery of health care services, as well as consumers and those knowledgeable of the ethical issues involved with health care public policy. Individuals appointed to any technical or other advisory committee shall serve without compensation for their services as members, but may be reimbursed for their travel expenses pursuant to RCW 43.03.050 and 43.03.060.
- 37 (4) The administrator may apply for, receive, and accept grants, 38 gifts, and other payments, including property and service, from any 39 governmental or other public or private entity or person, and may make

arrangements as to the use of these receipts, including the undertaking of special studies and other projects relating to health care costs and access to health care.

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4 (5) ((In the design, organization, and administration of the plan 5 under this chapter, the administrator shall consider the report of the Washington health care project commission established under chapter 6 7 303, Laws of 1986. Nothing in this chapter requires the administrator 8 to follow any specific recommendation contained in that report except 9 as it may also be included in this chapter or other law)) Whenever feasible, the administrator shall reduce the administrative cost of 10 operating the program by adopting joint policies or procedures 11 applicable to both the basic health plan and employee health plans. 12

13 **Sec. 212.** RCW 70.47.060 and 1992 c 232 s 908 are each amended to 14 read as follows:

15 ADMINISTRATOR'S POWERS AND DUTIES. The administrator has the 16 following powers and duties:

(1) To design and from time to time revise a schedule of covered basic health care services, including physician services, inpatient and outpatient hospital services, prescription drugs and medications, and other services that may be necessary for basic health care, which subsidized and nonsubsidized enrollees in any participating managed health care system under the Washington basic health plan shall be entitled to receive in return for premium payments to the plan. schedule of services shall emphasize proven preventive and primary health care and shall include all services necessary for prenatal, postnatal, and well-child care. However, ((for the period ending June 30, 1993,)) with respect to coverage for groups of subsidized enrollees who are eligible to receive prenatal and postnatal services through the medical assistance program under chapter 74.09 RCW, the administrator shall not contract for ((prenatal or postnatal)) such services ((that are provided under the medical assistance program under chapter 74.09 RCW)) except to the extent that such services are necessary over not more than a one-month period in order to maintain continuity of care after diagnosis of pregnancy by the managed care provider((, or except to provide any such services associated with pregnancies diagnosed by the managed care provider before July 1, 1992)). The schedule of services shall also include a separate schedule of basic health care services for children, eighteen years of age and younger, for those

subsidized or nonsubsidized enrollees who choose to secure basic coverage through the plan only for their dependent children. designing and revising the schedule of services, the administrator shall consider the guidelines for assessing health services under the mandated benefits act of 1984, RCW 48.42.080, and such other factors as the administrator deems appropriate. On or after July 1, 1995, the uniform benefits package adopted and from time to time revised by the Washington health services commission pursuant to section 448 of this act shall be implemented by the administrator as the schedule of covered basic health care services. However, with respect to coverage for subsidized enrollees who are eligible to receive prenatal and postnatal services through the medical assistance program under chapter 74.09 RCW, the administrator shall not contract for such services except to the extent that the services are necessary over not more than a one-month period in order to maintain continuity of care after diagnosis of pregnancy by the managed care provider.

(2)(a) To design and implement a structure of periodic premiums due the administrator from <u>subsidized</u> enrollees that is based upon gross family income, giving appropriate consideration to family size ((as well as)) and the ages of all family members. The enrollment of children shall not require the enrollment of their parent or parents who are eligible for the plan. The structure of periodic premiums shall be applied to subsidized enrollees entering the plan as individuals pursuant to subsection (9) of this section and to the share of the cost of the plan due from subsidized enrollees entering the plan as employees pursuant to subsection (10) of this section.

 (b) To determine the periodic premiums due the administrator from nonsubsidized enrollees. Premiums due from nonsubsidized enrollees shall be in an amount equal to the cost charged by the managed health care system provider to the state for the plan plus the administrative cost of providing the plan to those enrollees and the appropriate premium tax as provided by law.

(c) An employer or other financial sponsor may, with the prior approval of the administrator, pay the premium, rate, or any other amount on behalf of a subsidized or nonsubsidized enrollee, by arrangement with the enrollee and through a mechanism acceptable to the administrator, but in no case shall the payment made on behalf of the enrollee exceed ninety-five percent of the total premiums due from the enrollee.

(d) On or after July 1, 1995, the administrator shall comply with 1 2 any schedule of premiums that may be adopted by the Washington health 3 services commission.

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- (3) To design and implement a structure of ((nominal)) copayments due a managed health care system from subsidized and nonsubsidized enrollees. The structure shall discourage inappropriate enrollee utilization of health care services, but shall not be so costly to enrollees as to constitute a barrier to appropriate utilization of necessary health care services. On or after July 1, 1995, the administrator shall comply with schedules of enrollee point of service cost-sharing adopted by the Washington health services commission.
- 12 (4) ((To design and implement, in concert with a sufficient number of potential providers in a discrete area, an enrollee financial 13 participation structure, separate from that otherwise established under 14 15 this chapter, that has the following characteristics:
- (a) Nominal premiums that are based upon ability to pay, but not 16 set at a level that would discourage enrollment; 17
 - (b) A modified fee for services payment schedule for providers;
 - (c) Coinsurance rates that are established based on specific service and procedure costs and the enrollee's ability to pay for the care. However, coinsurance rates for families with incomes below one hundred twenty percent of the federal poverty level shall be nominal. No coinsurance shall be required for specific proven prevention programs, such as prenatal care. The coinsurance rate levels shall not have a measurable negative effect upon the enrollee's health status; and
 - (d) A case management system that fosters a provider enrollee relationship whereby, in an effort to control cost, maintain or improve the health status of the enrollee, and maximize patient involvement in her or his health care decision-making process, every effort is made by the provider to inform the enrollee of the cost of the specific services and procedures and related health benefits.
 - The potential financial liability of the plan to any such providers shall not exceed in the aggregate an amount greater than that which might otherwise have been incurred by the plan on the basis of the number of enrollees multiplied by the average of the prepaid capitated rates negotiated with participating managed health care systems under RCW 70.47.100 and reduced by any sums charged enrollees on the basis of

- (5))) To limit enrollment of persons who qualify for subsidies so 1 2 as to prevent an overexpenditure of appropriations for such purposes. 3 Whenever the administrator finds that there is danger of such an 4 overexpenditure, the administrator shall close enrollment until the 5 administrator finds the danger no longer exists.
 - (5) To limit the payment of subsidies to subsidized enrollees, as defined in RCW 70.47.020.

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- (6) To adopt a schedule for the orderly development of the delivery of services and availability of the plan to residents of the state, subject to the limitations contained in RCW 70.47.080 or any act appropriating funds for the plan.
- ((In the selection of any area of the state for the initial operation of the plan, the administrator shall take into account the levels and rates of unemployment in different areas of the state, the need to provide basic health care coverage to a population reasonably representative of the portion of the state's population that lacks such coverage, and the need for geographic, demographic, and economic diversity.
- Before July 1, 1988, the administrator shall endeavor to secure participation contracts with managed health care systems in discrete geographic areas within at least five congressional districts.))
- (7) To solicit and accept applications from managed health care systems, as defined in this chapter, for inclusion as eligible basic health care providers under the plan. The administrator shall endeavor to assure that covered basic health care services are available to any enrollee of the plan from among a selection of two or more participating managed health care systems. In adopting any rules or procedures applicable to managed health care systems and in its dealings with such systems, the administrator shall consider and make suitable allowance for the need for health care services and the differences in local availability of health care resources, along with other resources, within and among the several areas of the state. Contracts with participating managed health care systems shall ensure that basic health plan enrollees who become eligible for medicaid, may, at their option, continue to receive services from their existing providers within the managed health care system if such providers have 36 entered into provider agreements with the department of social and 38 health services.

(8) To receive periodic premiums from <u>or on behalf of subsidized</u> and <u>nonsubsidized</u> enrollees, deposit them in the basic health plan operating account, keep records of enrollee status, and authorize periodic payments to managed health care systems on the basis of the number of enrollees participating in the respective managed health care systems.

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- 7 (9) To accept applications from individuals residing in areas 8 served by the plan, on behalf of themselves and their spouses and 9 dependent children, for enrollment in the Washington basic health plan as subsidized or nonsubsidized enrollees, to establish appropriate 10 minimum-enrollment periods for enrollees as may be necessary, and to 11 determine, upon application and at least ((annually)) semiannually 12 thereafter, or at the request of any enrollee, eligibility due to 13 14 current gross family income for sliding scale premiums. ((An enrollee 15 who remains current in payment of the sliding-scale premium, as determined under subsection (2) of this section, and whose gross family 16 17 income has risen above twice the federal poverty level, may continue 18 enrollment unless and until the enrollee's gross family income has 19 remained above twice the poverty level for six consecutive months, by 20 making payment at the unsubsidized rate required for the managed health care system in which he or she may be enrolled.)) No subsidy may be 21 paid with respect to any enrollee whose current gross family income 22 exceeds twice the federal poverty level or, subject to RCW 70.47.110, 23 24 who is a recipient of medical assistance or medical care services under chapter 74.09 RCW. If, as a result of an eligibility review, the 25 26 administrator determines that a subsidized enrollee's income exceeds twice the federal poverty level and that the enrollee knowingly failed 27 to inform the plan of such increase in income, the administrator may 28 29 bill the enrollee for the subsidy paid on the enrollee's behalf during 30 the period of time that the enrollee's income exceeded twice the federal poverty level. If a number of enrollees drop their enrollment 31 for no apparent good cause, the administrator may establish appropriate 32 33 rules or requirements that are applicable to such individuals before 34 they will be allowed to re-enroll in the plan.
 - (10) To accept applications from small business owners on behalf of themselves and their employees, spouses, and dependent children, as subsidized or nonsubsidized enrollees, who reside in an area served by the plan. The administrator may require all or the substantial majority of the eligible employees of such businesses to enroll in the

plan and establish those procedures necessary to facilitate the orderly 1 enrollment of groups in the plan and into a managed health care system. 2 The administrator shall require that a small business owner pay at 3 4 <u>least fifty percent but not more than ninety-five percent of the</u> nonsubsidized premium cost of the plan on behalf of each employee 5 enrolled in the plan. Effective on or after July 1, 1997, the employer 6 7 participation levels established by the health services commission 8 pursuant to section 455 of this act shall govern employer participation levels under this section. For the purposes of this subsection, an 9 employee means an individual who regularly works for the small business 10 for at least twenty hours per week. The businesses may have no more 11 than one hundred employees at the time of initial enrollment and 12 enrollment is limited to those not eligible for medicare or medical 13 14 assistance, who wish to enroll in the plan and choose to obtain the basic health care coverage and services from a managed care system 15 participating in the plan. The administrator shall adjust the amount 16 determined to be due on behalf of or from all such enrollees whenever 17 18 the amount negotiated by the administrator with the participating 19 managed health care system or systems is modified or the administrative cost of providing the plan to such enrollees changes. 20

(11) To determine the rate to be paid to each participating managed health care system in return for the provision of covered basic health care services to enrollees in the system. Although the schedule of covered basic health care services will be the same for similar enrollees, the rates negotiated with participating managed health care systems may vary among the systems. In negotiating rates with participating systems, the administrator shall consider the characteristics of the populations served by the respective systems, economic circumstances of the local area, the need to conserve the resources of the basic health plan trust account, and other factors the administrator finds relevant.

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38 39 (((11))) (12) To monitor the provision of covered services to enrollees by participating managed health care systems in order to assure enrollee access to good quality basic health care, to require periodic data reports concerning the utilization of health care services rendered to enrollees in order to provide adequate information for evaluation, and to inspect the books and records of participating managed health care systems to assure compliance with the purposes of this chapter. In requiring reports from participating managed health

- 1 care systems, including data on services rendered enrollees, the
- 2 administrator shall endeavor to minimize costs, both to the managed
- 3 health care systems and to the ((administrator)) plan. The
- 4 administrator shall coordinate any such reporting requirements with
- 5 other state agencies, such as the insurance commissioner and the
- 6 department of health, to minimize duplication of effort.
- 7 ((12) To monitor the access that state residents have to adequate
- 8 and necessary health care services, determine the extent of any unmet
- 9 needs for such services or lack of access that may exist from time to
- 10 time, and make such reports and recommendations to the legislature as
- 11 the administrator deems appropriate.))
- 12 (13) To evaluate the effects this chapter has on private employer-
- 13 based health care coverage and to take appropriate measures consistent
- 14 with state and federal statutes that will discourage the reduction of
- 15 such coverage in the state.
- 16 (14) To develop a program of proven preventive health measures and
- 17 to integrate it into the plan wherever possible and consistent with
- 18 this chapter.
- 19 (15) ((To provide, consistent with available resources, technical
- 20 assistance for rural health activities that endeavor to develop needed
- 21 health care services in rural parts of the state)) To endeavor to
- 22 <u>expand enrollment as much as possible to correspond to the proportion</u>
- 23 of persons of color in the community served using the best available
- 24 data that estimates representation of persons of color and describe
- 25 these efforts in its annual report.
- 26 **Sec. 213.** RCW 70.47.080 and 1987 1st ex.s. c 5 s 10 are each
- 27 amended to read as follows:
- 28 ENROLLMENT. On and after July 1, 1988, the administrator shall
- 29 accept for enrollment applicants eligible to receive covered basic
- 30 health care services from the respective managed health care systems
- 31 which are then participating in the plan. ((The administrator shall
- 32 not allow the total enrollment of those eligible for subsidies to
- 33 exceed thirty thousand.))
- 34 Thereafter, total ((enrollment shall not exceed the number
- 35 established by the legislature in any act appropriating funds to the
- 36 plan.
- 37 Before July 1, 1988, the administrator shall endeavor to secure
- 38 participation contracts from managed health care systems in discrete

geographic areas within at least five congressional districts of the 1 state and in such manner as to allow residents of both urban and rural 2 areas access to enrollment in the plan. The administrator shall make 3 4 a special effort to secure agreements with health care providers in one 5 such area that meets the requirements set forth in RCW 70.47.060(4))) subsidized enrollment shall not result in expenditures that exceed the 6 7 total amount that has been made available by the legislature in any act 8 appropriating funds to the plan. To the extent that new funding is 9 appropriated for expansion, the administrator shall endeavor to secure 10 participation contracts from managed health care systems in geographic areas of the state that are unserved by the plan at the time at which 11 the new funding is appropriated. 12

The administrator shall at all times closely monitor growth patterns of enrollment so as not to exceed that consistent with the orderly development of the plan as a whole, in any area of the state or in any participating managed health care system. The annual or biennial enrollment limitations derived from operation of the plan under this section do not apply to nonsubsidized enrollees as defined in RCW 70.47.020(5).

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B. EXPANDED MANAGED CARE FOR STATE EMPLOYEES

21 **Sec. 214.** RCW 41.05.011 and 1990 c 222 s 2 are each amended to 22 read as follows:

DEFINITIONS. Unless the context clearly requires otherwise, the definitions in this section shall apply throughout this chapter.

- (1) "Administrator" means the administrator of the authority.
- 26 (2) "State purchased health care" or "health care" means medical 27 and health care, pharmaceuticals, and medical equipment purchased with 28 state and federal funds by the department of social and health 29 services, the department of health, the basic health plan, the state 30 health care authority, the department of labor and industries, the 31 department of corrections, the department of veterans affairs, and 32 local school districts.
- 33 (3) "Authority" means the Washington state health care authority.
- (4) "Insuring entity" means an ((insurance carrier as defined in that the care service contractor as defined in chapter 48.44 RCW, or a health maintenance organization as defined in chapter 48.46 RCW. On

- and after July 1, 1997, "insuring entity" means a certified health plan, as defined in section 402 of this act.
- 3 (5) "Flexible benefit plan" means a benefit plan that allows 4 employees to choose the level of health care coverage provided and the 5 amount of employee contributions from among a range of choices offered 6 by the authority.
- 7 (6) "Employee" includes all full-time and career seasonal employees 8 of the state, whether or not covered by civil service; upon a 9 determination by the administrator as provided in RCW 41.05.021(2), all full-time employees of school districts; 10 elected and appointed officials of the executive branch of government, including full-time 11 members of boards, commissions, or committees; and includes any or all 12 part-time and temporary employees under the terms and conditions 13 established under this chapter by the authority; justices of the 14 15 supreme court and judges of the court of appeals and the superior 16 courts; and members of the state legislature or of the legislative 17 authority of any county, city, or town who are elected to office after February 20, 1970. "Employee" also includes employees of a county, 18 19 municipality, or other political subdivision of the state if the 20 legislative authority of the county, municipality, or other political subdivision of the state seeks and receives the approval of the 21 22 authority to provide any of its insurance programs by contract with the authority, as provided in RCW 41.04.205((, and employees of a school 23 24 district if the board of directors of the school district seeks and 25 receives the approval of the authority to provide any of its insurance 26 programs by contract with the authority as provided in RCW 27 28A.400.350)) employees of employee organizations representing state 28 civil service employees, at the option of each such employee 29 organization, and, upon the determination provided for in RCW 30 41.05.021(2) by the administrator, employees of employee organizations currently pooled with employees of school districts for the purpose of 31 purchasing insurance benefits, at the option of each such employee 32 organization. 33
- 34 (7) "Board" means the ((state)) <u>public</u> employees' benefits board 35 established under RCW 41.05.055.
- 36 **Sec. 215.** RCW 41.05.021 and 1990 c 222 s 3 are each amended to 37 read as follows:

HEALTH CARE AUTHORITY DUTIES. (1) The Washington state health care 1 authority is created within the executive branch. The authority shall 2 have an administrator appointed by the governor, with the consent of 3 4 The administrator shall serve at the pleasure of the 5 governor. The administrator may employ up to seven staff members, who shall be exempt from chapter 41.06 RCW, and any additional staff 6 members as are necessary to administer this chapter. 7 The primary 8 duties of the authority shall be to administer state employees' 9 insurance benefits ((and to)), study state-purchased health care 10 programs in order to maximize cost containment in these programs while ensuring access to quality health care, and implement state 11 initiatives, joint purchasing strategies, and techniques for efficient 12 administration that have potential application to all state-purchased 13 14 <u>health services</u>. The authority's duties include, but are not limited 15 to, the following:

 $((\frac{1}{1}))$ (a) To administer a health care benefit program for employees as specifically authorized in RCW 41.05.065 and in accordance with the methods described in RCW 41.05.075, 41.05.140, and other provisions of this chapter;

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 $((\frac{(2)}{2}))$ (b) To analyze state-purchased health care programs and to explore options for cost containment and delivery alternatives for those programs that are consistent with the purposes of those programs, including, but not limited to:

((\(\frac{(a)}{a}\)) (i) Creation of economic incentives for the persons for whom the state purchases health care to appropriately utilize and purchase health care services, including the development of flexible benefit plans to offset increases in individual financial responsibility;

((\(\frac{(b)}{b}\))) (ii) Utilization of provider arrangements that encourage cost containment and ensure access to quality care, including but not limited to prepaid delivery systems, utilization review, and prospective payment methods;

 $((\frac{(c)}{c}))$ (iii) Coordination of state agency efforts to purchase drugs effectively as provided in RCW 70.14.050;

 $((\frac{d}{d}))$ (iv) Development of recommendations and methods for purchasing medical equipment and supporting services on a volume 37 discount basis; and

 $((\frac{(e)}{(e)}))$ Development of data systems to obtain utilization data from state-purchased health care programs in order to identify cost

- 1 centers, utilization patterns, provider and hospital practice patterns,
- 2 and procedure costs, utilizing the information obtained pursuant to RCW
- 3 41.05.031;
- 4 $((\frac{3}{3}))$ (c) To analyze areas of public and private health care
- 5 interaction;
- 6 (((4))) To provide information and technical and administrative
- 7 assistance to the board;
- 8 (((5))) (e) To review and approve or deny applications from
- 9 counties, municipalities, and other political subdivisions of the
- 10 state((, and school districts)) to provide state-sponsored insurance or
- 11 self-insurance programs to their employees in accordance with the
- 12 provisions of RCW 41.04.205 ((and 28A.400.350)), setting the premium
- 13 contribution for approved groups as outlined in RCW 41.05.050;
- 14 $((\frac{(6)}{)})$ of To appoint a health care policy technical advisory
- 15 committee as required by RCW 41.05.150; and
- 16 $((\frac{7}{1}))$ (g) To promulgate and adopt rules consistent with this
- 17 chapter as described in RCW 41.05.160.
- 18 (2) The administrator shall determine the year in which the public
- 19 <u>employees' benefits board will undertake design and approval of</u>
- 20 insurance benefits plans for school district employees. Upon making
- 21 that determination the administrator shall:
- 22 (a) Provide written notification to the fiscal committees of the
- 23 <u>senate and the house of representatives</u>. Such notification shall be
- 24 given by January 1 of the year prior to which the administrator will
- 25 begin purchasing insurance benefits on behalf of school district
- 26 <u>employees; and</u>
- 27 (b) Develop procedures necessary to ensure that the transition to
- 28 insurance benefits purchasing by the administrator does not disrupt
- 29 existing insurance contracts between school district employees and
- 30 <u>insurers</u>.
- 31 (3) The public employees' benefits board shall implement strategies
- 32 to promote managed competition among employee health benefit plans by
- 33 January 1, 1995, including but not limited to:
- 34 (a) Standardizing the benefit package;
- 35 (b) Soliciting competitive bids for the benefit package;
- 36 (c) Limiting the state's contribution to a percent of the lowest
- 37 priced sealed bid of a qualified plan within a geographical area. If
- 38 the state's contribution is less than one hundred percent of the lowest

- priced sealed bid, employee financial contributions shall be structured on a sliding-scale basis related to household income;
- 3 (d) Ensuring access to quality health services, including assuring
 4 reasonable access to local providers, especially for enrollees residing
 5 in rural areas;
- (e) Monitoring the impact of the approach under this subsection with regards to: Efficiencies in health service delivery, cost shifts to subscribers, access to and choice of managed care plans state-wide, and quality of health services. The health care authority shall also advise on the value of administering a benchmark employer-managed plan to promote competition among managed care plans. The health care authority shall report its findings and recommendations to the
- 14 **Sec. 216.** RCW 41.05.050 and 1988 c 107 s 18 are each amended to 15 read as follows:

legislature by January 1, 1997.

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- 16 FERRY EMPLOYEES. (1) Every department, division, or separate agency of state government, and such county, municipal, or other 17 18 political subdivisions as are covered by this chapter, shall provide contributions to insurance and health care plans for its employees and 19 their dependents, the content of such plans to be determined by the 20 authority. Contributions, paid by the county, the municipality, or 21 other political subdivision for their employees, shall include an 22 23 amount determined by the authority to pay such administrative expenses 24 of the authority as are necessary to administer the plans for employees 25 of those groups. All such contributions will be paid into the ((state)) public employees' health insurance account. 26
 - agency of the state government, and such county, municipal, or other political subdivisions as are covered by this chapter, shall be set by the authority, subject to the approval of the governor for availability of funds as specifically appropriated by the legislature for that purpose. ((However,)) Insurance and health care contributions for ferry employees shall be governed by RCW 47.64.270 until December 31, 1996. On and after January 1, 1997, ferry employees shall enroll with certified health plans under chapter . . ., Laws of 1993 (this act).
 - (3) The administrator with the assistance of the ((state)) public employees' benefits board shall survey private industry and public employers in the state of Washington to determine the average employer

- contribution for group insurance programs under the jurisdiction of the 1 authority. Such survey shall be conducted during each even-numbered 2 year but may be conducted more frequently. The survey shall be 3 4 reported to the authority for its use in setting the amount of the recommended employer contribution to the employee insurance benefit 5 program covered by this chapter. The authority shall transmit a 6 recommendation for the amount of the employer contribution to the 7 8 governor and the director of financial management for inclusion in the
- 10 **Sec. 217.** RCW 41.05.055 and 1989 c 324 s 1 are each amended to 11 read as follows:

proposed budgets submitted to the legislature.

- SCHOOL DISTRICT EMPLOYEES. (1) The ((state)) public employees' benefits board is created within the authority. The function of the board is to design and approve insurance benefit plans for state employees and upon a determination by the administrator as provided in RCW 41.05.021(2), school district employees.
- 17 (2) <u>Beginning in the year in which the administrator determines</u>
 18 <u>that the public employees' benefits board will undertake design and</u>
 19 <u>approval of insurance benefits plans for school district employees, as</u>
 20 <u>provided in RCW 41.05.021(2), the board shall be composed of ((seven))</u>
 21 <u>nine</u> members appointed by the governor as follows:
 - (a) ((Three)) Two representatives of state employees, ((one of whom shall represent an employee association certified as exclusive representative of at least one bargaining unit of classified employees,)) one of whom shall represent an employee union certified as exclusive representative of at least one bargaining unit of classified employees, and one of whom is retired, is covered by a program under the jurisdiction of the board, and represents an organized group of retired public employees;
- 30 (b) Two representatives of school district employees, one of whom
 31 shall represent an association of school employees and one of whom is
 32 retired, and represents an organized group of retired school employees;
 33 ((Three)) (c) Four members with experience in health benefit
- 33 ((Three)) (c) Four members with experience in health benefit 34 management and cost containment; and
- 35 (((c))) (d) The administrator.

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Prior to that year, the composition of the public employees benefits board shall reflect its composition on January 1, 1993.

- (3) The governor shall appoint the initial members of the board to 1 2 staggered terms not to exceed four years. Members appointed thereafter 3 shall serve two-year terms. Members of the board shall be compensated 4 in accordance with RCW 43.03.250 and shall be reimbursed for their travel expenses while on official business in accordance with RCW 5 43.03.050 and 43.03.060. The board shall prescribe rules for the 6 conduct of its business. The administrator shall serve as chair of the 7 8 board. Meetings of the board shall be at the call of the chair.
- 9 **Sec. 218.** RCW 41.05.065 and 1988 c 107 s 8 are each amended to 10 read as follows:
- EMPLOYEE BENEFIT PLANS--STANDARDS. (1) The board shall study all 11 matters connected with the provision of health care coverage, life 12 13 insurance, liability insurance, accidental death and dismemberment 14 insurance, and disability income insurance or any of, or a combination 15 of, the enumerated types of insurance for employees and their dependents on the best basis possible with relation both to the welfare 16 of the employees and to the state((* PROVIDED, That)), however 17 18 liability insurance shall not be made available to dependents.
- 19 (2) The ((state)) <u>public</u> employees' benefits board shall develop 20 employee benefit plans that include comprehensive health care benefits 21 for all employees. In developing these plans, the board shall consider 22 the following elements:
- 23 (a) Methods of maximizing cost containment while ensuring access to 24 quality health care;
- 25 (b) Development of provider arrangements that encourage cost 26 containment and ensure access to quality care, including but not 27 limited to prepaid delivery systems and prospective payment methods;
- (c) Wellness incentives that focus on proven strategies, such as smoking cessation, exercise, ((and)) automobile and motorcycle safety, blood cholesterol reduction, and nutrition education;
- 31 (d) Utilization review procedures including, but not limited to 32 prior authorization of services, hospital inpatient length of stay 33 review, requirements for use of outpatient surgeries and second 34 opinions for surgeries, review of invoices or claims submitted by 35 service providers, and performance audit of providers; ((and))
 - (e) Effective coordination of benefits:

37 (f) Minimum standards for insuring entities; and

- 1 (g) Minimum scope and content of standard benefit plans to be 2 offered to enrollees participating in the employee health benefit
- 3 plans. On and after July 1, 1995, the uniform benefits package shall
- 4 constitute the minimum level of health benefits offered to employees.
- 5 To maintain the comprehensive nature of employee health care benefits,
- 6 the benefits provided to employees shall be substantially equivalent to
- 7 the state employees' health benefits plan in effect on January 1, 1993.
- 8 (3) The board shall design benefits and determine the terms and 9 conditions of employee participation and coverage, including 10 establishment of eligibility criteria.
- 11 (4) The board shall attempt to achieve enrollment of all employees 12 and retirees in managed health care systems by July 1994.
- 13 The board may authorize premium contributions for an employee and
- 14 the employee's dependents in a manner that encourages the use of cost-
- 15 <u>efficient managed health care systems</u>. ((Such authorization shall
- 16 require a vote of five members of the board for approval.))
- 17 (5) Employees ((may)) shall choose participation in only one of the 18 health care benefit plans developed by the board.
- 19 (6) The board shall review plans proposed by insurance carriers
- 20 that desire to offer property insurance and/or accident and casualty
- 21 insurance to state employees through payroll deduction. The board may
- 22 approve any such plan for payroll deduction by carriers holding a valid
- 23 certificate of authority in the state of Washington and which the board
- 24 determines to be in the best interests of employees and the state. The
- 25 board shall promulgate rules setting forth criteria by which it shall
- 26 evaluate the plans.
- 27 **Sec. 219.** RCW 41.05.120 and 1991 sp.s. c 13 s 100 are each amended 28 to read as follows:
- 29 PUBLIC EMPLOYEES' INSURANCE ACCOUNT. (1) The ((state)) public
- 30 employees' insurance account is hereby established in the custody of
- 31 the state treasurer, to be used by the administrator for the deposit of
- 32 contributions, reserves, dividends, and refunds, and for payment of
- 33 premiums for employee insurance benefit contracts. Moneys from the
- 34 account shall be disbursed by the state treasurer by warrants on
- 35 vouchers duly authorized by the administrator.
- 36 (2) The state treasurer and the state investment board may invest
- 37 moneys in the ((state)) public employees' insurance account. All such
- 38 investments shall be in accordance with RCW 43.84.080 or 43.84.150,

- 1 whichever is applicable. The administrator shall determine whether the
- 2 state treasurer or the state investment board or both shall invest
- 3 moneys in the ((state)) public employees' insurance account.
- 4 **Sec. 220.** RCW 41.05.140 and 1988 c 107 s 12 are each amended to 5 read as follows:
- PUBLIC EMPLOYEES' INSURANCE RESERVE FUND. (1) The authority may 6 7 self-fund or self-insure for public employees' benefits plans, but shall also enter into other methods of providing insurance coverage for 8 9 insurance programs under its jurisdiction except property and casualty insurance. The authority shall contract for payment of claims or other 10 11 administrative services for programs under its jurisdiction. 12 program does not require the prepayment of reserves, the authority shall establish such reserves within a reasonable period of time for 13 14 the payment of claims as are normally required for that type of 15 insurance under an insured program. Reserves established by the 16 authority shall be held in a separate trust fund by the state treasurer and shall be known as the ((state)) public employees' insurance reserve 17 18 The state investment board shall act as the investor for the 19 funds and, except as provided in RCW 43.33A.160, one hundred percent of all earnings from these investments shall accrue directly to the 20 ((state)) public employees' insurance reserve fund. 21
- (2) Any savings realized as a result of a program created under this section shall not be used to increase benefits unless such use is authorized by statute.
 - (3) Any program created under this section shall be subject to the examination requirements of chapter 48.03 RCW as if the program were a domestic insurer. In conducting an examination, the commissioner shall determine the adequacy of the reserves established for the program.
- 29 (4) The authority shall keep full and adequate accounts and records 30 of the assets, obligations, transactions, and affairs of any program 31 created under this section.
- (5) The authority shall file a quarterly statement of the financial condition, transactions, and affairs of any program created under this section in a form and manner prescribed by the insurance commissioner. The statement shall contain information as required by the commissioner
- 36 for the type of insurance being offered under the program. A copy of
- 37 the annual statement shall be filed with the speaker of the house of
- 38 representatives and the president of the senate.

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- NEW SECTION. Sec. 221. A new section is added to chapter 41.05 2 RCW to read as follows:
- 3 MEDICARE SUPPLEMENTAL BENEFITS. (1) Notwithstanding any other 4 provisions of this chapter, if a waiver of the medicare statute, as provided in section 460 of this act, is not obtained prior to June 30, 5 1995, the administrator shall develop at least two medical plans for 6 retirees eligible for medicare. One of the packages shall include 7 8 coverage for prescription drugs. The packages shall be offered 9 beginning July 1, 1996, and until a medicare waiver is obtained, to any 10 resident of the state eligible for medicare benefits.
- 11 (2) The administrator may:

- 12 (a) Offer a self-funded medical plan for retirees eligible for 13 medicare that includes all services available in the uniform benefits 14 package to the extent they are not covered by medicare; and
- 15 (b) Offer medical plans for retirees eligible for medicare that 16 conform to the requirements of chapter 48.66 RCW.
- 17 (3) The medical plans for retirees eligible for medicare shall be 18 administered and shall have rates calculated as a distinct experience 19 pool.
- 20 (4) To the extent that funding is made available specifically for 21 this purpose, the administrator shall establish subsidies for low-22 income residents' premium and cost-sharing payments.
- 23 **Sec. 222.** RCW 47.64.270 and 1988 c 107 s 21 are each amended to 24 read as follows:
- <u>Until December 31, 1996, absent a collective bargaining agreement</u> 25 to the contrary, the department of transportation shall provide 26 27 contributions to insurance and health care plans for ferry system employees and dependents, as determined by the state health care 28 29 authority, under chapter 41.05 RCW((-)); and the ferry system 30 management and employee organizations may collectively bargain for other insurance and health care plans, and employer contributions may 31 32 exceed that of other state agencies as provided in RCW 41.05.050, subject to RCW 47.64.180. On January 1, 1997, ferry employees shall 33 enroll in certified health plans under the provisions of chapter 34 <u>Laws of 1993 (this act).</u> To the extent that ferry employees by 35 36 bargaining unit have absorbed the required offset of wage increases by 37 the amount that the employer's contribution for employees' and

dependents' insurance and health care plans exceeds that of other state

- general government employees in the 1985-87 fiscal biennium, employees shall not be required to absorb a further offset except to the extent 2 the differential between employer contributions for those employees and 3 4 all other state general government employees increases during any subsequent fiscal biennium. If such differential increases in the 5 1987-89 fiscal biennium or the 1985-87 offset by bargaining unit is 6 7 insufficient to meet the required deduction, the amount available for 8 compensation shall be reduced by bargaining unit by the amount of such 9 increase or the 1985-87 shortage in the required offset. Compensation 10 shall include all wages and employee benefits.
- 11 **Sec. 223.** RCW 28A.400.200 and 1990 1st ex.s. c 11 s 2 and 1990 c 12 33 s 381 are each reenacted and amended to read as follows:
- 13 (1) Every school district board of directors shall fix, alter, 14 allow, and order paid salaries and compensation for all district 15 employees in conformance with this section.
- (2)(a) Salaries for certificated instructional staff shall not be less than the salary provided in the appropriations act in the statewide salary allocation schedule for an employee with a baccalaureate degree and zero years of service; and
- (b) Salaries for certificated instructional staff with a masters degree shall not be less than the salary provided in the appropriations act in the state-wide salary allocation schedule for an employee with a masters degree and zero years of service;
- (3)(a) The actual average salary paid to basic education certificated instructional staff shall not exceed the district's average basic education certificated instructional staff salary used for the state basic education allocations for that school year as determined pursuant to RCW 28A.150.410.
- 29 (b) Fringe benefit contributions for basic education certificated 30 instructional staff shall be included as salary under (a) of this subsection only to the extent that the district's actual average 31 benefit contribution exceeds the ((greater of: (i) The formula amount 32 33 for insurance benefits)) amount of the insurance benefits allocation provided per certificated instructional staff unit in the state 34 operating appropriations act in effect at the time the compensation is 35 36 payable((; or (ii) the actual average amount provided by the school 37 district in the 1986-87 school year)). For purposes of this section, 38 fringe benefits shall not include payment for unused leave for illness

- or injury under RCW 28A.400.210((, or)); employer contributions for old 1 2 survivors insurance, workers' compensation, unemployment 3 compensation, and retirement benefits under the Washington state 4 retirement system; or employer contributions for health benefits in excess of the insurance benefits allocation provided per certificated 5 instructional staff unit in the state operating appropriations act in 6 7 effect at the time the compensation is payable. A school district may 8 not use state funds to provide employer contributions for such excess 9 health benefits.
- 10 (c) Salary and benefits for certificated instructional staff in 11 programs other than basic education shall be consistent with the salary 12 and benefits paid to certificated instructional staff in the basic 13 education program.
- 14 (4) Salaries and benefits for certificated instructional staff may 15 exceed the limitations in subsection (3) of this section only by separate contract for additional time, additional responsibilities, or 16 17 incentives. Supplemental contracts shall not cause the state to incur any present or future funding obligation. Supplemental contracts shall 18 19 be subject to the collective bargaining provisions of chapter 41.59 RCW and the provisions of RCW 28A.405.240, shall not exceed one year, and 20 if not renewed shall not constitute adverse change in accordance with 21 RCW 28A.405.300 through 28A.405.380. No district may enter into a 22 supplemental contract under this subsection for the provision of 23 24 services which are a part of the basic education program required by 25 Article IX, section 3 of the state Constitution.
- 26 (5) Employee benefit plans offered by any district shall comply 27 with RCW 28A.400.350 and 28A.400.275 and 28A.400.280.
- 28 **Sec. 224.** RCW 28A.400.350 and 1990 1st ex.s. c 11 s 3 and 1990 c 29 74 s 1 are each reenacted and amended to read as follows:
- (1) The board of directors of any of the state's school districts 30 may make available liability, life, health, health care, accident, 31 disability and salary protection or insurance or any one of, or a 32 33 combination of the enumerated types of insurance, or any other type of insurance or protection, for the members of the boards of directors, 34 the students, and employees of the school district, and their 35 36 dependents. Such coverage may be provided by contracts with private 37 carriers, with the state health care authority after July 1, 1990, 38 pursuant to the approval of the authority administrator, or through

- self-insurance or self-funding pursuant to chapter 48.62 RCW, or in any 1 2 other manner authorized by law. Except to the extent provided in RCW 28A.400.200, upon the making of a determination provided for in RCW 3 4 41.05.021(2) by the administrator of the state health care authority, health care coverage, life insurance, liability insurance, accidental 5 death and dismemberment insurance, and disability income insurance 6 7 shall be provided only by contracts with the state health care 8 authority.
- 9 (2) Whenever funds are available for these purposes the board of 10 directors of the school district may contribute all or a part of the 11 cost of such protection or insurance for the employees of their 12 respective school districts and their dependents. The premiums on such 13 liability insurance shall be borne by the school district.

After October 1, 1990, school districts may not contribute to any employee protection or insurance other than liability insurance unless the district's employee benefit plan conforms to RCW 28A.400.275 and 28A.400.280.

(3) For school board members and students, the premiums due on such 18 19 protection or insurance shall be borne by the assenting school board member or student: PROVIDED, That the school district may contribute 20 all or part of the costs, including the premiums, of life, health, 21 health care, accident or disability insurance which shall be offered to 22 all students participating in interschool activities on the behalf of 23 24 or as representative of their school or school district. The school 25 district board of directors may require any student participating in 26 extracurricular interschool activities to, as a condition of participation, document evidence of insurance or purchase insurance 27 that will provide adequate coverage, as determined by the school 28 district board of directors, for medical expenses incurred as a result 29 30 injury sustained while participating in the extracurricular 31 activity. In establishing such a requirement, the district shall adopt regulations for waiving or reducing the premiums of such coverage as 32 may be offered through the school district to students participating in 33 34 extracurricular activities, for those students whose families, by reason of their low income, would have difficulty paying the entire 35 amount of such insurance premiums. The district board shall adopt 36 37 regulations for waiving or reducing the insurance coverage requirements 38 for low-income students in order to assure such students are not

- 1 prohibited from participating in extracurricular interschool 2 activities.
- 3 (4) All contracts for insurance or protection written to take 4 advantage of the provisions of this section shall provide that the 5 beneficiaries of such contracts may utilize on an equal participation 6 basis the services of those practitioners licensed pursuant to chapters
- 7 18.22, 18.25, 18.53, 18.57, and 18.71 RCW.

8 C. CONSOLIDATED STATE HEALTH CARE PURCHASING AGENT

- 9 <u>NEW SECTION.</u> **Sec. 225.** A new section is added to Title 43 RCW to 10 read as follows:
- 11 STATE HEALTH SERVICES AGENT. (1) The health care authority is 12 hereby designated as the single state agent for purchasing health 13 services.
- (2) On and after July 1, 1995, at least the following state-14 purchased health services programs shall be merged into a single, 15 community-rated risk pool: The basic health plan; health benefits for 16 17 active employees of school districts, to the extent that the administrator has made a determination under RCW 41.05.021(2); and 18 health benefits for active state employees. Until that date, in 19 purchasing health services, the health care authority shall maintain 20 separate experience pools for each of the programs in this subsection. 21 22 The administrator may develop mechanisms to ensure that the cost of 23 comparable benefits packages does not vary widely across the experience 24 pools. At the earliest opportunity the governor shall seek necessary 25 federal waivers and state legislation to place the medical and acute 26 care components of the medical assistance program, the limited casualty 27 program, and the medical care services program of the department of 28 social and health services in this single risk pool. Long-term care services that are provided under the medical assistance program shall 29 not be placed in the single risk pool until such services have been 30 added to the uniform benefits package. On or before January 1, 1997, 31 32 the governor shall submit necessary legislation to place the purchasing of 33 health benefits for persons incarcerated in institutions administered by the department of corrections into the 34 35 community-rated risk pool effective on and after July 1, 1997.
- 36 (3) At a minimum, and regardless of other legislative enactments, 37 the state health services purchasing agent shall:

1 (a) Require that a public agency that provides subsidies for a 2 substantial portion of services now covered under the basic health plan 3 or a uniform benefits package as adopted by the Washington health 4 services commission as provided in section 448 of this act, use uniform 5 eligibility processes, insofar as may be possible, and ensure that 6 multiple eligibility determinations are not required;

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- (b) Require that a health care provider or a health care facility that receives funds from a public program provide care to state residents receiving a state subsidy who may wish to receive care from them, and that a health maintenance organization, health care service contractor, insurer, or certified health plan that receives funds from a public program accept enrollment from state residents receiving a state subsidy who may wish to enroll with them;
- (c) Strive to integrate purchasing for all publicly sponsored health services in order to maximize the cost control potential and promote the most efficient methods of financing and coordinating services;
- (d) Annually suggest changes in state and federal law and rules to bring all publicly funded health programs in compliance with the goals and intent of chapter . . ., Laws of 1993 (this act);
- (e) Consult regularly with the governor, the legislature, and state agency directors whose operations are affected by the implementation of this section;
 - (f) Ensure that procedures and due process guarantees no less beneficial than those available under federal and state law to participants in the medical assistance, limited casualty, and medical care services programs are provided to all persons who, but for the federal waivers and state legislation procured under subsection (1) of this section, would be eligible for those programs.
- NEW SECTION. Sec. 226. A new section is added to chapter 41.05 RCW to read as follows:
- 32 WASHINGTON STATE GROUP PURCHASING ASSOCIATION. (1) The Washington 33 state group purchasing association is established for the purpose of 34 coordinating and enhancing the health care purchasing power of the 35 groups identified in subsection (2) of this section. The purchasing 36 association shall be administered by the administrator.
- 37 (2) The following organizations or entities may seek the approval 38 of the administrator for membership in the purchasing association:

- 1 (a) Private nonprofit human services provider organizations under 2 contract with state agencies, on behalf of their employees and their 3 employees' spouses and dependent children;
- 4 (b) Individuals providing in-home long-term care services to persons whose care is financed in whole or in part through the medical assistance personal care or community options program entry system program as provided in chapter 74.09 RCW, or the chore services program, as provided in chapter 74.08 RCW, on behalf of themselves and their spouses and dependent children;
- (c) Owners and operators of child day care centers and family child care homes licensed under chapter 74.15 RCW and of preschool or other child care programs exempted from licensing under chapter 74.15 RCW on behalf of themselves and their employees and employees' spouses and dependent children; and
- 15 (d) Foster parents contracting with the department of social and 16 health services under chapter 74.13 RCW and licensed under chapter 17 74.15 RCW on behalf of themselves and their spouses and dependent 18 children.
- 19 (3) In administering the purchasing association, the administrator 20 shall:
- (a) Negotiate and enter into contracts on behalf of the purchasing association's members in conjunction with its contracting and purchasing activities for employee benefit plans under RCW 41.05.075. In negotiating and contracting with insuring entities on behalf of employees and purchasing association members, distinct experience pools shall be maintained.
- 27 (b) Review and approve or deny applications from entities seeking 28 membership in the purchasing association:
- (i) The administrator may require all or the substantial majority of the employees of the organizations or entities listed in subsection (2) of this section to enroll in the purchasing association.
- (ii) The administrator shall require, that as a condition of membership in the purchasing association, an entity or organization listed in subsection (2) of this section that employs individuals pay at least fifty percent but not more than ninety-five percent of the cost of the insurance coverage for each employee enrolled in the purchasing association.

- 1 (iii) In offering and administering the purchasing association, the 2 administrator may not discriminate against individuals or groups based 3 on age, gender, geographic area, industry, or medical history.
- 4 (4) On or after July 1, 1995, the uniform benefits package and schedule of premiums and point of service cost-sharing adopted and from time to time revised by the health services commission pursuant to chapter . . ., Laws of 1993 (this act) shall be applicable to the association.
- 9 (5) The administrator shall adopt preexisting condition coverage 10 provisions for the association as provided in sections 280 through 283 11 of this act.
- (6)(a) The Washington state group purchasing association account is 12 13 established in the custody of the state treasurer, to be used by the administrator for the deposit of premium payments from individuals and 14 15 entities described in subsection (2) of this section, and for payment 16 of premiums for benefit contracts entered into on behalf of the purchasing association's participants and operating expenses incurred 17 by the authority in the administration of benefit contracts under this 18 19 section. Moneys from the account shall be disbursed by the state 20 treasurer by warrants on vouchers duly authorized by the administrator.
- (b) Disbursements from the account are not subject to appropriations, but shall be subject to the allotment procedure provided under chapter 43.88 RCW.
- NEW SECTION. Sec. 227. A new section is added to chapter 41.05 25 RCW to read as follows:
- MARKETING PLAN. The administrator shall develop a marketing plan for the basic health plan and the Washington state group purchasing association. The plan shall be targeted to individuals and entities eligible to enroll in the two programs and provide clear and understandable explanations of the programs and enrollment procedures.
- 31 The plan also shall incorporate special efforts to reach communities
- 32 and people of color.
- 33 NEW SECTION. Sec. 228. WASHINGTON STATE GROUP PURCHASING
- 34 ASSOCIATION--REPEAL. The following acts or parts of acts, as now
- 35 existing or hereafter amended, are each repealed, effective June 30,
- 36 1998:

- 1 (1) RCW 41.05.___ and 1993 c ___ s 226 (section 226 of this act); 2 and 3 (2) RCW 41.05.___ and 1993 c ___ s 227 (section 227 of this act).
- NEW SECTION. Sec. 229. TRANSFER OF AUTHORITY TO PURCHASE SERVICES 4 FROM COMMUNITY HEALTH CENTERS. (1) State general funds appropriated to 5 the department of health for the purposes of funding community health 6 7 centers to provide primary medical and dental care services, migrant health services, and maternity health care services shall be 8 9 transferred to the state health care authority. Any related administrative funds expended by the department of health for this 10 purpose shall also be transferred to the health care authority. 11 12 health care authority shall exclusively expend these funds through contracts with community health centers to provide primary medical and 13 14 dental care services, migrant health services, and maternity health 15 care services. The administrator of the health care authority shall 16 establish requirements necessary to assure community health centers provide quality health care services that are appropriate and effective 17 18 and are delivered in a cost-efficient manner. The administrator shall 19 further assure that community health centers have appropriate referral arrangements for acute care and medical specialty services not provided 20 21 by the community health centers.
 - (2) To further the intent of chapter . . ., Laws of 1993 (this act), the health care authority, in consultation with the department of health, shall evaluate the organization and operation of the federal and state-funded community health centers and other not-for-profit health care organizations and propose recommendations to the health services commission and the health policy committees of the legislature by November 30, 1994, that identify changes to permit community health centers and other not-for-profit health care organizations to form certified health plans or other innovative health care delivery arrangements that help ensure access to primary health care services consistent with the purposes of chapter . . ., Laws of 1993 (this act).

33 D. HEALTH CARE PROVIDER CONFLICT OF INTEREST STANDARDS

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34 **Sec. 230.** RCW 19.68.010 and 1973 1st ex.s. c 26 s 1 are each 35 amended to read as follows:

2 association, whether organized as a cooperative, or for profit or nonprofit, to pay, or offer to pay or allow, directly or indirectly, to 3 4 any person licensed by the state of Washington to engage in the practice of medicine and surgery, drugless treatment in any form, 5 dentistry, or pharmacy and it shall be unlawful for such person to 6 request, receive or allow, directly or indirectly, a rebate, refund, 7 8 commission, unearned discount or profit by means of a credit or other 9 valuable consideration in connection with the referral of patients to 10 any person, firm, corporation or association, or in connection with the furnishings of medical, surgical or dental care, diagnosis, treatment 11 or service, on the sale, rental, furnishing or supplying of clinical 12 13 laboratory supplies or services of any kind, drugs, medication, or medical supplies, or any other goods, services or supplies prescribed 14 15 for medical diagnosis, care or treatment: PROVIDED, That ownership of 16 a financial interest in any firm, corporation or association which 17 furnishes any kind of clinical laboratory or other services prescribed for medical, surgical, or dental diagnosis shall not be prohibited 18 19 under this section where (1) the referring practitioner affirmatively 20 discloses to the patient in writing, the fact that such practitioner has a financial interest in such firm, corporation, or association; and 21 (2) the referring practitioner provides the patient with a list of 22 effective alternative facilities, informs the patient that he or she 23 24 has the option to use one of the alternative facilities, and assures the patient that he or she will not be treated differently by the 25 26 referring practitioner if the patient chooses one of the alternative 27 facilities.

It shall be unlawful for any person, firm, corporation or

Any person violating the provisions of this section is guilty of a 28 29 misdemeanor.

E. PUBLIC HEALTH FINANCING AND GOVERNANCE

31 **Sec. 231.** RCW 70.05.010 and 1967 ex.s. c 51 s 1 are each amended 32 to read as follows:

33 For the purposes of chapters 70.05 and 70.46 RCW ((and RCW 34

70.46.020 through 70.46.090)) and unless the context thereof clearly

35 indicates to the contrary:

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- 1 (1) "Local health departments" means the ((city, town,)) county or 2 district which provides public health services to persons within the 3 area;
- 4 (2) "Local health officer" means the legally qualified physician 5 who has been appointed as the health officer for the ((city, town,)) 6 county or district public health department;
- 7 (3) "Local board of health" means the ((city, town,)) county or 8 district board of health.
- 9 (4) "Health district" means ((all territory encompassed within a 10 single county and all cities and towns therein except cities with a population of over one hundred thousand, or)) all the territory 11 consisting of one or more counties ((and all the cities and towns in 12 all of the combined counties except cities of over one hundred thousand 13 population which have been combined and)) organized pursuant to the 14 15 provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 16 70.46.090: PROVIDED, That cities with a population of over one hundred 17 thousand may be included in a health district as provided in RCW 70.46.040)). 18
- 19 <u>(5) "Department" means the department of health.</u>

70.46.090)).

- 20 **Sec. 232.** RCW 70.05.030 and 1967 ex.s. c 51 s 3 are each amended 21 to read as follows:
- 22 In counties without a home rule charter, the board of county 23 commissioners ((of each and every county in this state, except where 24 such county is a part of a health district or is purchasing services 25 under a contract as authorized by chapter 70.05 RCW and RCW 70.46.020 through 70.46.090,)) shall constitute the local board of health ((for 26 27 such county, and said local board of health's jurisdiction)), unless the county is part of a health district pursuant to chapter 70.46 RCW. 28 29 The jurisdiction of the local board of health shall be coextensive with the boundaries of said county((, except that nothing herein contained 30 shall give said board jurisdiction in cities of over one hundred 31 thousand population or in such other cities and towns as are providing 32 33 health services which meet health standards pursuant to RCW
- 35 **Sec. 233.** RCW 70.05.040 and 1984 c 25 s 1 are each amended to read as follows:

The local board of health shall elect a ((chairman)) chair and may appoint an administrative officer. A local health officer shall be appointed pursuant to RCW 70.05.050. Vacancies on the local board of health shall be filled by appointment within thirty days and made in the same manner as was the original appointment. At the first meeting of the local board of health, the members shall elect a ((chairman)) <u>chair</u> to serve for a period of one year. ((In home rule charter counties that have a local board of health established under RCW 70.05.050, the administrative officer may be appointed by the official designated under the county's charter.))

NEW SECTION. **Sec. 234.** A new section is added to chapter 70.05 RCW to read as follows:

In counties with a home rule charter, the county legislative authority shall establish a local board of health and may prescribe the membership and selection process for the board. The jurisdiction of the local board of health shall be coextensive with the boundaries of the county. The local health officer, as described in RCW 70.05.050, shall be appointed by the official designated under the provisions of the county charter. The same official designated under the provisions of the county charter may appoint an administrative officer, as described in RCW 70.05.045.

Sec. 235. RCW 70.05.050 and 1984 c 25 s 5 are each amended to read 23 as follows:

((Each local board of health, other than boards which are established under RCW 70.05.030 and which are located in counties having home rule charters, shall appoint a local health officer. In home rule charter counties which have a local board of health established under RCW 70.05.030, the local health officer shall be appointed by the official designated under the provisions of the county's charter.))

The local health officer shall be an experienced physician licensed to practice medicine and surgery or osteopathy and surgery in this state and who is qualified or provisionally qualified in accordance with the standards prescribed in RCW 70.05.051 through 70.05.055 to hold the office of local health officer. No term of office shall be established for the local health officer but ((he)) the local health officer shall not be removed until after notice is given ((him)), and

- 1 an opportunity for a hearing before the board or official responsible
- 2 for his or her appointment under this section as to the reason for his
- 3 or her removal. ((He)) The local health officer shall act as executive
- 4 secretary to, and administrative officer for the local board of health
- 5 and shall also be empowered to employ such technical and other
- 6 personnel as approved by the local board of health except where the
- 7 local board of health has appointed an administrative officer under RCW
- 8 70.05.040. The local health officer shall be paid such salary and
- 9 allowed such expenses as shall be determined by the local board of
- 10 health.
- 11 **Sec. 236.** RCW 70.05.070 and 1991 c 3 s 309 are each amended to
- 12 read as follows:
- 13 The local health officer, acting under the direction of the local
- 14 board of health or under direction of the administrative officer
- 15 appointed under RCW 70.05.040 or section 234 of this act, if any,
- 16 shall:
- 17 (1) Enforce the public health statutes of the state, rules of the
- 18 state board of health and the secretary of health, and all local health
- 19 rules, regulations and ordinances within his or her jurisdiction
- 20 including imposition of penalties authorized under RCW 70.119A.030 and
- 21 filing of actions authorized by RCW 43.70.190;
- 22 (2) Take such action as is necessary to maintain health and
- 23 sanitation supervision over the territory within his or her
- 24 jurisdiction;
- 25 (3) Control and prevent the spread of any dangerous, contagious or
- 26 infectious diseases that may occur within his or her jurisdiction;
- 27 (4) Inform the public as to the causes, nature, and prevention of
- 28 disease and disability and the preservation, promotion and improvement
- 29 of health within his or her jurisdiction;
- 30 (5) Prevent, control or abate nuisances which are detrimental to
- 31 the public health;
- 32 (6) Attend all conferences called by the secretary of health or his
- 33 or her authorized representative;
- 34 (7) Collect such fees as are established by the state board of
- 35 health or the local board of health for the issuance or renewal of
- 36 licenses or permits or such other fees as may be authorized by law or
- 37 by the rules of the state board of health;

- 1 (8) Inspect, as necessary, expansion or modification of existing 2 public water systems, and the construction of new public water systems, 3 to assure that the expansion, modification, or construction conforms to 4 system design and plans;
- 5 (9) Take such measures as he or she deems necessary in order to 6 promote the public health, to participate in the establishment of 7 health educational or training activities, and to authorize the 8 attendance of employees of the local health department or individuals 9 engaged in community health programs related to or part of the programs 10 of the local health department.
- 11 **Sec. 237.** RCW 70.05.080 and 1991 c 3 s 310 are each amended to 12 read as follows:
- If the local board of health or other official responsible for 13 14 appointing a local health officer under RCW 70.05.050 refuses or neglects to appoint a local health officer after a vacancy exists, the 15 secretary of health may appoint a local health officer and fix the 16 The local health officer so appointed shall have the 17 compensation. 18 same duties, powers and authority as though appointed under RCW 70.05.050. Such local health officer shall serve until a qualified 19 individual is appointed according to the procedures set forth in RCW 20 21 70.05.050. The board or official responsible for appointing the local health officer under RCW 70.05.050 shall also be authorized to appoint 22 23 an acting health officer to serve whenever the health officer is absent 24 or incapacitated and unable to fulfill his or her responsibilities 25 under the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090)). 26
- 27 **Sec. 238.** RCW 70.05.120 and 1984 c 25 s 8 are each amended to read 28 as follows:
- 29 Any local health officer or administrative officer appointed under RCW 70.05.040, if any, who shall refuse or neglect to obey or enforce 30 the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 31 32 through 70.46.090)) or the rules, regulations or orders of the state 33 board of health or who shall refuse or neglect to make prompt and accurate reports to the state board of health, may be removed as local 34 35 health officer or administrative officer by the state board of health and shall not again be reappointed except with the consent of the state 36 37 board of health. Any person may complain to the state board of health

concerning the failure of the local health officer or administrative officer to carry out the laws or the rules and regulations concerning public health, and the state board of health shall, if a preliminary investigation so warrants, call a hearing to determine whether the local health officer or administrative officer is guilty of the alleged Such hearings shall be held pursuant to the provisions of chapter 34.05 RCW, and the rules and regulations of the state board of health adopted thereunder.

Any member of a local board of health who shall violate any of the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090)) or refuse or neglect to obey or enforce any of the rules, regulations or orders of the state board of health made for the prevention, suppression or control of any dangerous contagious or infectious disease or for the protection of the health of the people of this state, shall be guilty of a misdemeanor, and upon conviction shall be fined not less than ten dollars nor more than two hundred dollars. Any physician who shall refuse or neglect to report to the proper health officer or administrative officer within twelve hours after first attending any case of contagious or infectious disease or any diseases required by the state board of health to be reported or any case suspicious of being one of such diseases, shall be guilty of a misdemeanor, and upon conviction shall be fined not less than ten dollars nor more than two hundred dollars for each case that is not reported.

 Any person violating any of the provisions of chapters 70.05 and 70.46 RCW ((and RCW 70.46.020 through 70.46.090)) or violating or refusing or neglecting to obey any of the rules, regulations or orders made for the prevention, suppression and control of dangerous contagious and infectious diseases by the local board of health or local health officer or administrative officer or state board of health, or who shall leave any isolation hospital or quarantined house or place without the consent of the proper health officer or who evades or breaks quarantine or conceals a case of contagious or infectious disease or assists in evading or breaking any quarantine or concealing any case of contagious or infectious disease, shall be guilty of a misdemeanor, and upon conviction thereof shall be subject to a fine of not less than twenty-five dollars nor more than one hundred dollars or to imprisonment in the county jail not to exceed ninety days or to both fine and imprisonment.

- 1 **Sec. 239.** RCW 70.05.130 and 1991 c 3 s 313 are each amended to 2 read as follows:
- All expenses incurred by the state, health district, or county in
- 4 carrying out the provisions of chapters 70.05 and 70.46 RCW ((and RCW
- 5 70.46.020 through 70.46.090)) or any other public health law, or the
- 6 rules of the ((state)) department of health enacted under such laws,
- 7 shall be paid by the county ((or city by which or in behalf of which
- 8 such expenses shall have been incurred)) and such expenses shall
- 9 constitute a claim against the general fund as provided herein.
- 10 **Sec. 240.** RCW 70.05.150 and 1967 ex.s. c 51 s 22 are each amended
- 11 to read as follows:
- In addition to powers already granted them, any ((city, town,))
- 13 county, district, or local health department may contract for either
- 14 the sale or purchase of any or all health services from any local
- 15 health department: PROVIDED, That such contract shall require the
- 16 approval of the state board of health.
- 17 **Sec. 241.** RCW 70.08.010 and 1985 c 124 s 1 are each amended to
- 18 read as follows:
- 19 Any city with one hundred thousand or more population and the
- 20 county in which it is located, are authorized, as shall be agreed upon
- 21 between the respective governing bodies of such city and said county,
- 22 to establish and operate a combined city and county health department,
- 23 and to appoint ((the director of public health)) a local health officer
- 24 for the county served. Class AA counties may appoint a director of
- 25 public health as specified in this chapter.
- 26 Sec. 242. RCW 70.12.030 and 1945 c 46 s 1 are each amended to read
- 27 as follows:
- 28 Any county, ((first class city)) combined city-county health
- 29 <u>department</u>, or health district is hereby authorized and empowered to
- 30 create a "public health pooling fund", hereafter called the "fund", for
- 31 the efficient management and control of all moneys coming to such
- 32 county, ((first class city)) combined department, or district for
- 33 public health purposes.
- 34 (("Health district" as used herein may mean all territory
- 35 consisting of one or more counties and all cities with a population of
- 36 one hundred thousand or less, and towns therein.))

- 1 **Sec. 243.** RCW 70.12.050 and 1945 c 46 s 3 are each amended to read 2 as follows:
- 3 All expenditures in connection with salaries, wages and operations
- 4 incurred in carrying on the health department of the county, ((first
- 5 class city)) combined city-county health department, or health district
- 6 shall be paid out of such fund.
- 7 **Sec. 244.** RCW 70.46.020 and 1967 ex.s. c 51 s 6 are each amended 8 to read as follows:
- 9 Health districts consisting of two or more counties may be created
- 10 whenever two or more boards of county commissioners shall by resolution
- 11 establish a district for such purpose. Such a district shall consist
- 12 of all the area of the combined counties ((including all cities and
- 13 towns except cities of over one hundred thousand population)). The
- 14 district board of health of such a district shall consist of not less
- 15 than five members for districts of two counties and seven members for
- 16 <u>districts of more than two counties</u>, including two representatives from
- 17 each county who are members of the board of county commissioners and
- 18 who are appointed by the board of county commissioners of each county
- 19 within the district, and shall have a jurisdiction coextensive with the
- 20 <u>combined boundaries</u>. ((The remaining members shall be representatives
- 21 of the cities and towns in the district selected by mutual agreement of
- 22 the legislative bodies of the cities and towns concerned from their
- 23 membership, taking into consideration the financial contribution of
- 24 such cities and towns and representation from the several
- 25 classifications of cities and towns.))
- 26 At the first meeting of a district board of health the members
- 27 shall elect a ((chairman)) chair to serve for a period of one year.
- 28 **Sec. 245.** RCW 70.46.060 and 1967 ex.s. c 51 s 11 are each amended
- 29 to read as follows:
- 30 The district board of health shall constitute the local board of
- 31 health for all the territory included in the health district, and shall
- 32 supersede and exercise all the powers and perform all the duties by law
- 33 vested in the county ((or city or town)) board of health of any
- 34 county((, city or town)) included in the health district((, except as
- 35 otherwise in chapter 70.05 RCW and RCW 70.46.020 through 70.46.090
- 36 provided)).

1 **Sec. 246.** RCW 70.46.080 and 1971 ex.s. c 85 s 10 are each amended 2 to read as follows:

3 Each health district shall establish a fund to be designated as the 4 "district health fund", in which shall be placed all sums received by the district from any source, and out of which shall be expended all 5 sums disbursed by the district. ((The county treasurer of the county 6 7 in the district embracing only one county; or,)) In a district composed 8 of more than one county the county treasurer of the county having the 9 largest population shall be the custodian of the fund, and the county 10 auditor of said county shall keep the record of the receipts and disbursements, and shall draw and the county treasurer shall honor and 11 pay all warrants, which shall be approved before issuance and payment 12 13 as directed by the board((: PROVIDED, That in local health departments wherein a city of over one hundred thousand population is a part of 14 15 said department, the local board of health may pool the funds available for public health purposes in the office of the city treasurer in a 16 special pooling fund to be established and which shall be expended as 17 set forth above)). 18

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Each county((, city or town)) which is included in the district shall contribute such sums towards the expense for maintaining and operating the district as shall be agreed upon between it and the local board of health in accordance with guidelines established by the state board of health ((after consultation with the Washington state association of counties and the association of Washington cities. In the event that no agreement can be reached between the district board of health and the county, city or town, the matter shall be resolved by a board of arbitrators to consist of a representative of the district board of health, a representative from the county, city or town involved, and a third representative to be appointed by the two representatives, but if they are unable to agree, a representative shall be appointed by a judge in the county in which the city or town is located. The determination of the proportionate share to be paid by a county, city or town shall be binding on all parties. Payments into the fund of the district may be made by the county or city or town members during the first year of membership in said district from any funds of the respective county, city or town as would otherwise be available for expenditures for health facilities and services, and thereafter the members shall include items in their respective budgets for payments to finance the health district)).

Sec. 247. RCW 70.46.085 and 1967 ex.s. c 51 s 20 are each amended 2 to read as follows:

 The expense of providing public health services shall be borne by each county((, city or town)) within the health district((, and the local health officer shall certify the amount agreed upon or as determined pursuant to RCW 70.46.080, and remaining unpaid by each county, city or town to the fiscal or warrant issuing officer of such county, city or town.

If the expense as certified is not paid by any county, city or town within thirty days after the end of the fiscal year, the local health officer shall certify the amount due to the auditor of the county in which the governmental unit is situated who shall promptly issue his warrant on the county treasurer payable out of the current expense fund of the county, which fund shall be reimbursed by the county auditor out of the money due said governmental unit at the next monthly settlement or settlements of the collection of taxes and shall be transferred to the current expense fund)).

Sec. 248. RCW 70.46.090 and 1967 ex.s. c 51 s 21 are each amended 19 to read as follows:

Any county ((or any city or town)) may withdraw from membership in said health district any time after it has been within the district for a period of two years, but no withdrawal shall be effective except at the end of the calendar year in which the county((, city or town)) gives at least six months' notice of its intention to withdraw at the end of the calendar year. No withdrawal shall entitle any member to a refund of any moneys paid to the district nor relieve it of any obligations to pay to the district all sums for which it obligated itself due and owing by it to the district for the year at the end of which the withdrawal is to be effective: PROVIDED, That any county((, city or town)) which withdraws from membership in said health district shall immediately establish a health department or provide health services which shall meet the standards for health services promulgated by the state board of health: PROVIDED FURTHER, That no local health department shall be deemed to provide adequate public health services unless there is at least one full time professionally trained and qualified physician as set forth in RCW 70.05.050.

- 1 **Sec. 249.** RCW 70.46.120 and 1963 c 121 s 1 are each amended to 2 read as follows:
- 3 In addition to all other powers and duties, health districts shall
- 4 have the power to charge fees in connection with the issuance or
- 5 renewal of a license or permit required by law: PROVIDED, That the
- 6 fees charged shall not exceed the actual cost involved in issuing or
- 7 renewing the license or permit((: PROVIDED FURTHER, That no fees shall
- 8 be charged pursuant to this section within the corporate limits of any
- 9 city or town which prior to the enactment of this section charged fees
- 10 in connection with the issuance or renewal of a license or permit
- 11 pursuant to city or town ordinance and where said city or town makes a
- 12 direct contribution to said health district, unless such city or town
- 13 expressly consents thereto)).
- 14 Sec. 250. RCW 82.44.110 and 1991 c 199 s 221 are each amended to
- 15 read as follows:
- 16 The county auditor shall regularly, when remitting license fee
- 17 receipts, pay over and account to the director of licensing for the
- 18 excise taxes collected under the provisions of this chapter. The
- 19 director shall forthwith transmit the excise taxes to the state
- 20 treasurer.
- 21 (1) The state treasurer shall deposit the excise taxes collected
- 22 under RCW 82.44.020(1) as follows:
- 23 (a) 1.60 percent into the motor vehicle fund to defray
- 24 administrative and other expenses incurred by the department in the
- 25 collection of the excise tax.
- 26 (b) 8.15 percent into the Puget Sound capital construction account
- 27 in the motor vehicle fund.
- 28 (c) 4.07 percent into the Puget Sound ferry operations account in
- 29 the motor vehicle fund.
- 30 (d) ((8.83)) 5.88 percent into the general fund to be distributed
- 31 under RCW 82.44.155.
- 32 (e) 4.75 percent into the municipal sales and use tax equalization
- 33 account in the general fund created in RCW 82.14.210.
- 34 (f) 1.60 percent into the county sales and use tax equalization
- 35 account in the general fund created in RCW 82.14.200.
- 36 (g) 62.6440 percent into the general fund through June 30, 1993,
- 37 57.6440 percent into the general fund beginning July 1, 1993, and 66
- 38 percent into the general fund beginning January 1, 1994.

- 1 (h) 5 percent into the transportation fund created in RCW 82.44.180 2 beginning July 1, 1993.
- 3 (i) 5.9686 percent into the county criminal justice assistance 4 account created in RCW 82.14.310 through December 31, 1993.
- 5 (j) 1.1937 percent into the municipal criminal justice assistance 6 account for distribution under RCW 82.14.320 through December 31, 1993.
- 7 (k) 1.1937 percent into the municipal criminal justice assistance 8 account for distribution under RCW 82.14.330 through December 31, 1993.
- 9 (1) 2.95 percent into the general fund to be distributed by the 10 state treasurer to county health departments to be used exclusively for 11 public health. The state treasurer shall distribute these funds 12 proportionately among the counties based on population as determined by 13 the most recent United States census.
- 14 (2) The state treasurer shall deposit the excise taxes collected 15 under RCW 82.44.020(2) into the transportation fund.
- 16 (3) The state treasurer shall deposit the excise tax imposed by RCW 17 82.44.020(3) into the air pollution control account created by RCW 18 70.94.015.
- 19 **Sec. 251.** RCW 82.44.155 and 1991 c 199 s 223 are each amended to 20 read as follows:

When distributions are made under RCW 82.44.150, the state 21 treasurer shall apportion and distribute the motor vehicle excise taxes 22 23 deposited into the general fund under RCW 82.44.110($(\frac{4}{4})$)(1)(d) to the 24 cities and towns ratably on the basis of population as last determined 25 by the office of financial management. When so apportioned, the amount payable to each such city and town shall be transmitted to the city 26 treasurer thereof, and shall be used by the city or town for the 27 purposes of police and fire protection ((and the preservation of the 28 29 public health)) in the city or town, and not otherwise. 30 adjudged that revenue derived from the excise taxes imposed by RCW 82.44.020 (1) and (2) cannot lawfully be apportioned or distributed to 31 32 cities or towns, all moneys directed by this section to be apportioned 33 and distributed to cities and towns shall be credited and transferred 34 to the state general fund.

35 **Sec. 252.** RCW 43.20.030 and 1984 c 287 s 75 are each amended to 36 read as follows:

- The state board of health shall be composed of ten members. These 1 shall be the secretary or the secretary's designee and nine other 2 3 persons to be appointed by the governor, including four persons 4 experienced in matters of health and sanitation, ((an elected city official who is a member of a local health board, an)) two elected 5 county officials who ((is a)) are members of a local health board, a 6 7 local health officer, and two persons representing the consumers of 8 health care. ((Before appointing the city official, the governor shall 9 consider any recommendations submitted by the association of Washington 10 Before appointing the county official, the governor shall consider any recommendations submitted by the Washington state 11 association of counties. Before appointing the local health officer, 12 the governor shall consider any recommendations submitted by the 13 14 Washington state association of local public health officials. Before appointing one of the two consumer representatives, the governor shall 15 16 consider any recommendations submitted by the state council on aging. 17 The chairman shall be selected by the governor from among the nine appointed members. The department ((of social and health services)) 18 19 shall provide necessary technical staff support to the board. 20 board may employ an executive director and a confidential secretary, each of whom shall be exempt from the provisions of the state civil 21 service law, chapter 41.06 RCW. 22
- Members of the board shall be compensated in accordance with RCW 43.03.240 and shall be reimbursed for their travel expenses in accordance with RCW 43.03.050 and 43.03.060.
- NEW SECTION. Sec. 253. RCW 70.08.010, as amended by this act, shall be recodified in chapter 70.05 RCW.
- NEW SECTION. Sec. 254. The following acts or parts of acts are each repealed:
- 30 (1) RCW 70.05.005 and 1989 1st ex.s. c 9 s 243;
- 31 (2) RCW 70.05.020 and 1967 ex.s. c 51 s 2;
- 32 (3) RCW 70.05.132 and 1984 c 25 s 9 & 1983 1st ex.s. c 39 s 6;
- 33 (4) RCW 70.05.145 and 1983 1st ex.s. c 39 s 5;
- 34 (5) RCW 70.12.005 and 1989 1st ex.s. c 9 s 245;
- 35 (6) RCW 70.46.030 and 1991 c 363 s 141, 1969 ex.s. c 70 s 1, 1967
- 36 ex.s. c 51 s 5, & 1945 c 183 s 3;
- 37 (7) RCW 70.46.040 and 1967 ex.s. c 51 s 7 & 1945 c 183 s 4; and

1 (8) RCW 70.46.050 and 1967 ex.s. c 51 s 8, 1957 c 100 s 1, & 1945 2 c 183 s 5.

3 NEW SECTION. Sec. 255. It is hereby requested that the governing authorities of the association of Washington cities, the Washington 4 state association of counties, and the Washington association of county 5 jointly initiate study 6 officials а and develop consensus 7 recommendations regarding implementation of the provisions of sections 231 through 254 of this act. The study and recommendations should at 8 9 a minimum include consideration of the fiscal impact of these sections on counties, the desirability of maintaining a process whereby city 10 officials can effectively communicate concerns regarding the delivery 11 of public health services to both the counties and the state, the need 12 for larger cities to be able to continue to provide supplemental health 13 14 care services when needed, and other matters as the three associations 15 agree are of substance in the implementation of sections 231 through 16 254 of this act. The agreed upon recommendations shall be presented to the senate health and human services and house of representatives 17 18 health care committees prior to December 31, 1993.

F. DATA COLLECTION

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20 **Sec. 256.** RCW 70.170.100 and 1990 c 269 s 12 are each amended to 21 read as follows:

22 (1) To promote the public interest consistent with the purposes of <u>chapter . . ., Laws of 1993 (this act), the department is responsible</u> 23 for the development, implementation, and custody of a state-wide 24 25 ((hospital)) health care data system, with policy direction and oversight to be provided by the Washington health services commission. 26 27 As part of the design stage for development of the system, the 28 department shall undertake a needs assessment of the types of, and format for, ((hospital)) health care data needed by consumers, 29 purchasers, <u>health care</u> payers, ((hospitals)) <u>providers</u>, and state 30 government as consistent with the intent of chapter . . ., Laws of 1993 31 32 (this act) ((chapter)). The department shall identify a set of ((hospital)) health care data elements and report specifications which 33 The ((council)) Washington health services 34 satisfy these needs. 35 commission, created by section 403 of this act, shall review the design 36 of the data system and may ((direct the department to)) establish a

technical advisory committee on health data and shall, if deemed cost-1 effective and efficient, recommend that the department contract with a 2 private vendor for assistance in the design of the data system or for 3 4 any part of the work to be performed under this section. elements, specifications, and other ((design)) distinguishing features 5 of this data system shall be made available for public review and 6 7 comment and shall be published, with comments, as the department's 8 first data plan by ((January 1, 1990)) <u>July 1, 1994</u>.

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38 39 (2) Subsequent to the initial development of the data system as published as the department's first data plan, revisions to the data system shall be considered ((through the department's development of a biennial data plan, as proposed to,)) with the oversight and policy guidance of the Washington health services commission or its technical advisory committee and funded by((¬)) the legislature through the biennial appropriations process with funds appropriated to the health services account. ((Costs of data activities outside of these data plans except for special studies shall be funded through legislative appropriations.

(3))) In designing the state-wide ((hospital)) health care data system and any data plans, the department shall identify ((hospital)) health care data elements relating to ((both hospital finances)) health care costs, the quality of health care services, the outcomes of health care services, and ((the)) use of ((services by patients)) health care by consumers. Data elements ((relating to hospital finances)) shall be reported ((by hospitals)) as the Washington health services commission <u>directs</u> by <u>reporters</u> in conformance with a uniform ((system of)) reporting ((as specified by the department and shall)) system established by the department, which shall be adopted by reporters. "Reporter" means an individual or business entity, other than a hospital, required to be registered with the department of revenue for payment of taxes imposed under chapter 82.04 RCW or Title 48 RCW, that is primarily engaged in furnishing or insuring for medical, surgical, and other health services to persons. In the case of hospitals this includes data elements identifying each hospital's revenues, expenses, contractual allowances, charity care, bad debt, other income, total units of inpatient and outpatient services, and other financial information reasonably necessary to fulfill the purposes of chapter . . ., Laws of 1993 (this ((chapter)) act), for hospital activities as

a whole and, as feasible and appropriate, for specified classes of

hospital purchasers and payers. Data elements relating to use of hospital services by patients shall, at least initially, be the same as those currently compiled by hospitals through inpatient discharge abstracts ((and reported to the Washington state hospital commission)). The commission and the department shall encourage and permit reporting by electronic transmission or hard copy as is practical and economical to reporters.

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 $((\frac{4}{1}))$ (3) The state-wide $(\frac{hospital}{1})$ health care data system shall be uniform in its identification of reporting requirements for ((hospitals)) reporters across the state to the extent that such uniformity is ((necessary)) useful to fulfill the purposes of chapter <u>..., Laws of 1993 (this ((chapter)) act)</u>. Data reporting requirements may reflect differences ((in hospital size; urban or rural location; scope, type, and method of providing service; financial structure; or other pertinent distinguishing factors)) that involve pertinent distinguishing features as determined by the Washington health services commission by rule. So far as ((possible)) <u>is</u> practical, the data system shall be coordinated with any requirements of the trauma care data registry as authorized in RCW 70.168.090, the federal department of health and human services in its administration of the medicare program, ((and)) the state in its role of gathering public health statistics, or any other payer program of consequence so as to minimize any unduly burdensome reporting requirements imposed on ((hospitals)) reporters.

(((5))) (4) In identifying financial reporting requirements under the state-wide ((hospital)) health care data system, the department may require both annual reports and condensed quarterly reports from reporters, so as to achieve both accuracy and timeliness in reporting, but shall craft such requirements with due regard of the data reporting burdens of reporters.

((6) In designing the initial state-wide hospital data system as published in the department's first data plan, the department shall review all existing systems of hospital financial and utilization reporting used in this state to determine their usefulness for the purposes of this chapter, including their potential usefulness as revised or simplified.

(7) Until such time as the state-wide hospital data system and first data plan are developed and implemented and hospitals are able to comply with reporting requirements, the department shall require

- hospitals to continue to submit the hospital financial and patient discharge information previously required to be submitted to the Washington state hospital commission. Upon publication of the first data plan, hospitals shall have a reasonable period of time to comply with any new reporting requirements and, even in the event that new reporting requirements differ greatly from past requirements, shall comply within two years of July 1, 1989.
- 8 (8))) (5) The ((hospital)) health care data collected ((and)), 9 maintained, and studied by the department or the Washington health 10 services commission shall only be available for retrieval in original or processed form to public and private requestors and shall be 11 available within a reasonable period of time after the date of request. 12 13 The cost of retrieving data for state officials and agencies shall be 14 funded through the state general appropriation. The cost of retrieving 15 data for individuals and organizations engaged in research or private 16 use of data or studies shall be funded by a fee schedule developed by 17 the department which reflects the direct cost of retrieving the data or study in the requested form. 18
- 19 <u>(6) All persons subject to chapter . . ., Laws of 1993 (this act)</u>
 20 <u>shall comply with departmental or commission requirements established</u>
 21 <u>by rule in the acquisition of data.</u>
- 22 **Sec. 257.** RCW 70.170.110 and 1989 1st ex.s. c 9 s 511 are each 23 amended to read as follows:

24 The department shall provide, or may contract with a private entity 25 to provide, ((hospital)) analyses and reports or any studies it chooses to conduct consistent with the purposes of chapter . . ., Laws of 1993 26 (this ((chapter)) act). Subject to the availability of funds and any 27 policy direction that may be given by the Washington health services 28 29 commission. ((Prior to release, the department shall provide affected 30 hospitals with an opportunity to review and comment on reports which identify individual hospital data with respect to accuracy and 31 32 completeness, and otherwise shall focus on aggregate reports of 33 hospital performance.)) These studies, analyses, or reports shall 34 include:

(1) Consumer guides on purchasing ((hospital care services and)) or consuming health care and publications providing verifiable and useful aggregate comparative information to ((consumers on hospitals and hospital services)) the public on health care services, their cost, and

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- 1 the quality of health care providers who participate in certified
 2 health plans;
- 3 (2) Reports for use by classes of purchasers, who purchase from 4 <u>certified health plans, health care</u> payers, and providers as specified 5 for content and format in the state-wide data system and data plan; 6 ((and))
- (3) Reports on relevant ((hospital)) health care policy ((issues))

 8 including the distribution of hospital charity care obligations among

 9 hospitals; absolute and relative rankings of Washington and other

 10 states, regions, and the nation with respect to expenses, net revenues,

 11 and other key indicators; ((hospital)) provider efficiencies; and the

 12 effect of medicare, medicaid, and other public health care programs on

 13 rates paid by other purchasers of ((hospital)) health care; and
- (4) Any other reports the commission or department deems useful to assist the public or purchasers of certified health plans in understanding the prudent and cost-effective use of certified health plan services.
- NEW SECTION. Sec. 258. A new section is added to chapter 70.170 RCW to read as follows:
- Notwithstanding the provisions of chapter 42.17 RCW, any material 20 contained within the state-wide health care data system or in the files 21 of either the department or the Washington health services commission 22 23 shall be subject to the following limitations: (1) Records obtained, 24 reviewed by, or on file that contain information concerning medical treatment of individuals shall be exempt from public inspection and 25 copying; and (2) any actuarial formulas, statistics, and assumptions 26 submitted by a certified health plan to the commission or department 27 upon request shall be exempt from public inspection and copying in 28 29 order to preserve trade secrets or prevent unfair competition.
- All persons and any public or private agencies or entities whatsoever subject to this chapter shall comply with any requirements established by rule relating to the acquisition or use of health services data and maintain the confidentiality of any information which may, in any manner, identify individual persons.
- NEW SECTION. Sec. 259. A new section is added to chapter 70.170 RCW to read as follows:

The Washington health services commission shall have access to all health data presently available to the secretary of health. To the extent possible, the commission shall use existing data systems and coordinate among existing agencies. The department of health shall be the designated depository agency for all health data collected pursuant to chapter . . ., Laws of 1993 (this act). The following data sources shall be developed or made available:

- 8 (1) The commission shall coordinate with the secretary of health to 9 utilize data collected by the state center for health statistics, 10 including hospital charity care and related data, rural health data, 11 epidemiological data, ethnicity data, social and economic status data, 12 and other data relevant to the commission's responsibilities.
- (2) The commission, in coordination with the department of health and the health science programs of the state universities shall develop procedures to analyze clinical and other health services outcome data, and conduct other research necessary for the specific purpose of assisting in the design of the uniform benefit package under chapter . . ., Laws of 1993 (this act).
- 19 (3) The commission shall establish cost data sources and shall 20 require each certified health plan to provide the commission and the department of health with enrollee care and cost information, to 21 include, but not be limited to: (a) Enrollee identifier, including 22 date of birth, sex, and ethnicity; (b) provider identifier; (c) 23 24 diagnosis; (d) health care services or procedures provided; (e) 25 provider charges, if any; and (f) amount paid. The department shall 26 establish by rule confidentiality standards to safequard the 27 information from inappropriate use or release.
- 28 (4) The commission shall coordinate with the area Indian health service, reservation Indian health service units, tribal clinics, and any urban Indian health service organizations the design, development, implementation, and maintenance of an American Indian-specific health data, statistics information system. The commission rules regarding the confidentiality to safeguard the information from inappropriate use or release shall apply.
- NEW SECTION. Sec. 260. A new section is added to chapter 70.170 RCW to read as follows:
- 37 (1) The department is responsible for the implementation and 38 custody of a state-wide personal health services data and information

- system. The data elements, specifications, and other design features of this data system shall be consistent with criteria adopted by the Washington health services commission. The department shall provide the commission with reasonable assistance in the development of these criteria, and shall provide the commission with periodic progress reports related to the implementation of the system or systems related to those criteria.
- 8 (2) The department shall coordinate the development and 9 implementation of the personal health services data and information 10 system with related private activities and with the implementation activities of the data sources identified by the commission. 11 shall include: (a) Enrollee identifier, including date of birth, sex, 12 and ethnicity; (b) provider identifier; (c) diagnosis; (d) health 13 services or procedures provided; (e) provider charges, if any; and (f) 14 15 amount paid. The commission shall establish by rule, confidentiality 16 standards to safeguard the information from inappropriate use or 17 release. The department shall assist the commission in establishing reasonable time frames for the completion of the system development and 18 19 system implementation.
- <u>NEW SECTION.</u> **Sec. 261.** The commission shall determine, by January 20 1, 1995, the necessity, if any, of reporting requirements by the 21 22 following health care entities: Health care providers, health care 23 facilities, insuring entities, and certified health plans. The 24 reporting requirements, if any, shall be for the purposes of 25 determining whether the health care system is operating as efficiently as possible. Information reported pursuant to this section shall be 26 made available to interested parties upon request. The commission 27 shall report its findings to the legislature by January 1, 1995. 28
- NEW SECTION. Sec. 262. A new section is added to chapter 70.170 RCW to read as follows:
- The department shall establish in conjunction with the area Indian health services system and providers an advisory group comprised of Indian and non-Indian health care facilities and providers to formulate an American Indian health care delivery element for the health services improvement plan. The element shall include:

- 1 (1) Recommendations to providers and facilities methods for 2 coordinating and joint venturing with the Indian health services for 3 service delivery;
- 4 (2) Methods to improve American Indian-specific health programming; 5 and
- 6 (3) Creation of co-funding recommendations and opportunities for 7 the unmet health care needs of American Indians.

G. DISCLOSURE OF HOSPITAL, NURSING HOME, AND PHARMACY CHARGES

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- 9 <u>NEW SECTION.</u> **Sec. 263.** A new section is added to chapter 70.41 10 RCW to read as follows:
- 11 (1) The legislature finds that the spiraling costs of health care 12 surmount efforts to contain them, continue to increasing 13 approximately twice the inflationary rate. The causes of this phenomenon are complex. By making physicians and other health care 14 providers with hospital admitting privileges more aware of the cost 15 consequences of health care services for consumers, these providers may 16 17 be inclined to exercise more restraint in providing only the most 18 relevant and cost-beneficial hospital services, with a potential for reducing the utilization of those services. The requirement of the 19 hospital to inform physicians and other health care providers of the 20 charges of the health care services that they order may have a positive 21 22 effect on containing health costs. Further, the option of the 23 physician or other health care provider to inform the patient of these 24 charges may strengthen the necessary dialogue in the provider-patient 25 relationship that tends to be diminished by intervening third-party 26 payers.
 - (2) The chief executive officer of a hospital licensed under this chapter and the superintendent of a state hospital shall establish and maintain a procedure for disclosing to physicians and other health care providers with admitting privileges the charges of all health care services ordered for their patients. Copies of hospital charges shall be made available to any physician and/or other health care provider ordering care in hospital inpatient/outpatient services. The physician and/or other health care provider may inform the patient of these charges and may specifically review them. Hospitals are also directed to study methods for making daily charges available to prescribing physicians through the use of interactive software and/or computerized

- 1 information thereby allowing physicians and other health care providers
- 2 to review not only the costs of present and past services but also
- 3 future contemplated costs for additional diagnostic studies and
- 4 therapeutic medications.
- 5 <u>NEW SECTION.</u> **Sec. 264.** A new section is added to chapter 18.68 6 RCW to read as follows:
- 7 The legislature finds that the spiraling costs of health care continue to surmount efforts to contain them, increasing at 8 9 approximately twice the inflationary rate. One of the fastest growing segments of the health care expenditure involves prescription 10 medications. By making physicians and other health care providers with 11 12 prescriptive authority more aware of the cost consequences of health care treatments for consumers, these providers may be inclined to 13 14 exercise more restraint in providing only the most relevant and cost-15 beneficial drug and medication treatments. The requirement of the pharmacy to inform physicians and other health care providers of the 16 charges of prescription drugs and medications that they order may have 17 18 a positive effect on containing health costs. Further, the option of the physician or other health care provider to inform the patient of 19 these charges may strengthen the necessary dialogue in the provider-20 21 patient relationship that tends to be diminished by intervening third-22 party payers.
- NEW SECTION. Sec. 265. A new section is added to chapter 18.68 RCW to read as follows:
- The registered or licensed pharmacist of this chapter shall 25 26 establish and maintain a procedure for disclosing to physicians and 27 other health care providers with prescriptive authority information 28 detailed by prescriber, of the cost and dispensation of all prescriptive medications prescribed by him or her for his or her 29 patients on request. These charges should be made available on at 30 least a quarterly basis for all requested patients and should include 31 32 medication, dosage, number dispensed, and the cost of the prescription. 33 Pharmacies may provide this information in a summary form for each prescribing physician for all patients rather than as individually 34 35 itemized reports. All efforts should be made to utilize the existing computerized records and software to provide this information in the 36 37 least costly format.

- NEW SECTION. Sec. 266. A new section is added to chapter 18.51 2 RCW to read as follows:
- 3 (1) The legislature finds that the spiraling costs of nursing home 4 care continue to surmount efforts to contain them, increasing at approximately twice the inflationary rate. 5 The causes of this phenomenon are complex. By making nursing home facilities and care 6 7 providers more aware of the cost consequences of care services for 8 consumers, these providers may be inclined to exercise more restraint 9 in providing only the most relevant and cost-beneficial services and 10 care, with a potential for reducing the utilization of those services. The requirement of the nursing home to inform physicians, consumers, 11 and other care providers of the charges of the services that they order 12 may have a positive effect on containing health costs. 13
- (2) All nursing home administrators in facilities licensed under 14 15 this chapter shall be required to develop and maintain a written procedure for disclosing patient charges to attending physicians with 16 17 admitting privileges. The nursing home administrator shall have the capability to provide an itemized list of the charges for all health 18 19 care services that may be ordered by a physician. The information 20 shall be made available on request of consumers, or the physicians or other appropriate health care providers responsible for prescribing 21 22 care.
- NEW SECTION. Sec. 267. The department of health shall report to the legislature by December 31, 1994, with recommendations on any necessary revisions to sections 263 through 266 of this act, including their continued necessity and the appropriateness of their repeal.

H. HEALTH PROFESSIONAL SHORTAGES

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28 NEW SECTION. Sec. 268. LEGISLATIVE INTENT. The legislature finds that the successful implementation of health care reform will depend on 29 a sufficient supply of primary health care providers throughout the 30 31 state. Many rural and medically underserved urban areas lack primary 32 health care providers and because of this, basic health care services are limited or unavailable to populations living in these areas. 33 34 legislature has in recent years initiated new programs to address these provider shortages but funding has been insufficient and additional 35 36 specific provider shortages remain.

Sec. 269. RCW 28B.125.010 and 1991 c 332 s 5 are each amended to 2 read as follows:

(1) The higher education coordinating board, the state board for community ((college education)) and technical colleges, the superintendent of public instruction, the state department of health, the Washington health services commission, and the state department of social and health services, to be known for the purposes of this section as the committee, shall establish a state-wide health personnel resource plan. The governor shall appoint a lead agency from one of the agencies on the committee.

In preparing the state-wide plan the committee shall consult with the training and education institutions affected by this chapter, health care providers, employers of health care providers, insurers, consumers of health care, and other appropriate entities.

Should a successor agency or agencies be authorized or created by the legislature with planning, coordination, or administrative authority over vocational-technical schools, community colleges, or four-year higher education institutions, the governor shall grant membership on the committee to such agency or agencies and remove the member or members it replaces.

The committee shall appoint subcommittees for the purpose of assisting in the development of the institutional plans required under this chapter. Such subcommittees shall at least include those committee members that have statutory responsibility for planning, coordination, or administration of the training and education institutions for which the institutional plans are being developed. In preparing the institutional plans for four-year institutes of higher education, the subcommittee shall be composed of at least the higher education coordinating board and the state's four-year higher education institutions. The appointment of subcommittees to develop portions of the state-wide plan shall not relinquish the committee's responsibility for assuring overall coordination, integration, and consistency of the state-wide plan.

In establishing and implementing the state-wide health personnel resource plan the committee shall, to the extent possible, utilize existing data and information, personnel, equipment, and facilities and shall minimize travel and take such other steps necessary to reduce the administrative costs associated with the preparation and implementation of the plan.

- 1 (2) The state-wide health resource plan shall include at least the 2 following:
- 3 (a)(i) Identification of the type, number, and location of the 4 health care professional work force necessary to meet health care needs 5 of the state.
- 6 (ii) A description and analysis of the composition and numbers of 7 the potential work force available for meeting health care service 8 needs of the population to be used for recruitment purposes. This 9 should include a description of the data, methodology, and process used 10 to make such determinations.
- (b) A centralized inventory of the numbers of student applications 11 to higher education and vocational-technical training and education 12 programs, yearly enrollments, yearly degrees awarded, and numbers on 13 waiting lists for all the state's publicly funded health care training 14 The committee 15 education programs. shall request 16 information for incorporation into the inventory from private higher education and vocational-technical training and education programs. 17
- 18 (c) A description of state-wide and local specialized provider 19 training needs to meet the health care needs of target populations and 20 a plan to meet such needs in a cost-effective and accessible manner.

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- (d) A description of how innovative, cost-effective technologies such as telecommunications can and will be used to provide higher education, vocational-technical, continued competency, and skill maintenance and enhancement education and training to placebound students who need flexible programs and who are unable to attend institutions for training.
- (e) A strategy for assuring higher education and vocationaltechnical educational and training programming is sensitive to the changing work force such as reentry workers, women, minorities, and the disabled.
- (f) Strategies for promoting an increase in the use of persons of color in the health professions including adequate resources to train and utilize persons of color in the full spectrum of health professions, to include physicians, licensed physicians who are foreign medical graduates, nurses, administrators, planners, education, technicians, outreach workers, and dentists.
- (g) A strategy that includes the incorporation of federal
 assistance programs for health career development with an emphasis on
 the national Indian health service programs targeting the American

- 1 Indian population and other federal and state education and training
 2 assistance programs for the economically disadvantaged, physically
 3 challenged, and persons of color in all health professions.
- 4 ((f)) (g) A strategy and coordinated state-wide policy developed 5 by the subcommittees authorized in subsection (1) of this section for 6 increasing the number of graduates intending to serve in shortage areas 7 after graduation, including such strategies as the establishment of 8 preferential admissions and designated enrollment slots.
- 9 (((g))) (h) Guidelines and policies developed by the subcommittees 10 authorized in subsection (1) of this section for allowing academic 11 credit for on-the-job experience such as internships, volunteer 12 experience, apprenticeships, and community service programs.
- ((\(\frac{(h)}{h}\))) (i) A strategy developed by the subcommittees authorized in subsection (1) of this section for making required internships and residency programs available that are geographically accessible and sufficiently diverse to meet both general and specialized training needs as identified in the plan when such programs are required.
- $((\frac{(i)}{(j)}))$ A description of the need for multiskilled health care professionals and an implementation plan to restructure educational and training programming to meet these needs.
- $((\frac{(j)}{j}))$ (k) An analysis of the types and estimated numbers of health care personnel that will need to be recruited from out-of-state to meet the health professional needs not met by in-state trained personnel.
- $((\frac{k}{k}))$ (1) An analysis of the need for educational articulation within the various health care disciplines and a plan for addressing the need.
- (((1))) (m) An analysis of the training needs of those members of the long-term care profession that are not regulated and that have no formal training requirements. Programs to meet these needs should be developed in a cost-effective and a state-wide accessible manner that provide for the basic training needs of these individuals.
- ((\(\frac{m}{m}\))) (n) A designation of the professions and geographic locations in which loan repayment and scholarships should be available based upon objective data-based forecasts of health professional shortages. A description of the criteria used to select professions and geographic locations shall be included. Designations of professions and geographic locations may be amended by the department

- 1 of health when circumstances warrant as provided for in RCW 2 28B.115.070.
- 3 $((\frac{n}{n}))$ (o) A description of needed changes in regulatory laws 4 governing the credentialing of health professionals.
- 5 (((o))) <u>(p)</u> A description of linguistic and cultural training needs 6 of foreign-trained health care professionals to assure safe and 7 effective practice of their health care profession.
- 8 $((\frac{p}{p}))$ (q) A plan to implement the recommendations of the state-9 wide nursing plan authorized by RCW 74.39.040.
- 10 $((\frac{q}{q}))$ (r) A description of criteria and standards institutional plans provided for in this section must address in order 11 12 to meet the requirements of the state-wide health personnel resource 13 plan, including funding requirements to implement the plans. The committee shall also when practical identify specific outcome measures 14 15 to measure progress in meeting the requirements of this plan. The 16 criteria and standards shall be established in a manner as to provide 17 the institutions in meeting state-wide flexibility to requirements. The committee shall establish required submission dates 18 19 for the institutional plans that permit inclusion of funding requests 20 into the institutions budget requests to the state.
- $((\frac{r}{r}))$ (s) A description of how the higher education coordinating 21 board, state board for community ((college education)) and technical 22 23 colleges, superintendent of public instruction, department of health, 24 and department of social and health services coordinated in the 25 creation and implementation of the state plan including the areas of 26 responsibility each agency shall assume. The plan should also include 27 a description of the steps taken to assure participation by the groups that are to be consulted with. 28
 - $((\frac{\langle s \rangle}{}))$ (t) A description of the estimated fiscal requirements for implementation of the state-wide health resource plan that include a description of cost saving activities that reduce potential costs by avoiding administrative duplication, coordinating programming activities, and other such actions to control costs.

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- 34 (3) The committee may call upon other agencies of the state to 35 provide available information to assist the committee in meeting the 36 responsibilities under this chapter. This information shall be 37 supplied as promptly as circumstances permit.
- 38 (4) State agencies involved in the development and implementation 39 of the plan shall to the extent possible utilize existing personnel and

- 1 financial resources in the development and implementation of the state-2 wide health personnel resource plan.
- 3 (5) The state-wide health personnel resource plan shall be 4 submitted to the governor by July 1, 1992, and updated by July 1 of 5 each even-numbered year. The governor, no later than December 1 of 6 that year, shall approve, approve with modifications, or disapprove the 7 state-wide health resource plan.
- 8 (6) The approved state-wide health resource plan shall be submitted 9 to the senate and house of representatives committees on health care, 10 higher education, and ways and means or appropriations by December 1 of 11 each even-numbered year.
- 12 (7) Implementation of the state-wide plan shall begin by July 1, 13 1993.
- (8) Notwithstanding subsections (5) and (7) of this section, the committee shall prepare and submit to the higher education coordinating board by June 1, 1992, the analysis necessary for the initial implementation of the health professional loan repayment and scholarship program created in chapter 28B.115 RCW.
- 19 (9) Each publicly funded two-year and four-year institute of higher 20 education authorized under Title 28B RCW and vocational-technical institution authorized under Title 28A RCW that offers health training 21 and education programs shall biennially prepare and submit 22 23 institutional plan to the committee. The institutional plan shall 24 identify specific programming and activities of the institution that 25 meet the requirements of the state-wide health professional resource plan. 26
- The committee shall review and assess whether the institutional plans meet the requirements of the state-wide health personnel resource plan and shall prepare a report with its determination. The report shall become part of the institutional plan and shall be submitted to the governor and the legislature.
- The institutional plan shall be included with the institution's biennial budget submission. The institution's budget shall identify proposed spending to meet the requirements of the institutional plan. Each vocational-technical institution, college, or university shall be responsible for implementing its institutional plan.
- 37 **Sec. 270.** RCW 28B.115.080 and 1991 c 332 s 21 are each amended to 38 read as follows:

After June 1, 1992, the board, in consultation with the department and the department of social and health services, shall:

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- (1) Establish the annual award amount for each credentialed health care profession which shall be based upon an assessment of reasonable annual eligible expenses involved in training and education for each credentialed health care profession. The annual award amount may be established at a level less than annual eligible expenses. The annual award amount shall ((not be more than fifteen thousand dollars per year)) be established by the board for each eligible health profession. The awards shall not be paid for more than a maximum of five years per individual;
- (2) Determine any scholarship awards for prospective physicians in 12 13 such a manner to require the recipients declare an interest in serving in rural areas of the state of Washington. Preference for scholarships 14 15 shall be given to students who reside in a rural physician shortage 16 area or a nonshortage rural area of the state prior to admission to the 17 eligible education and training program in medicine. preference shall be given to students seeking admission who are 18 19 recommended by sponsoring communities and who declare the intent of serving as a physician in a rural area. 20 The board may require the sponsoring community located in a nonshortage rural area to financially 21 contribute to the eligible expenses of a medical student if the student 22 will serve in the nonshortage rural area; 23
 - (3) Establish the required service obligation for each credentialed health care profession, which shall be no less than three years or no more than five years. The required service obligation may be based upon the amount of the scholarship or loan repayment award such that higher awards involve longer service obligations on behalf of the participant;
- (4) Determine eligible education and training programs for purposesof the scholarship portion of the program;
- (5) Honor loan repayment and scholarship contract terms negotiated between the board and participants prior to May 21, 1991, concerning loan repayment and scholarship award amounts and service obligations authorized under chapter ((18.150)) 28B.115, 28B.104, or 70.180 RCW.
- NEW SECTION. **Sec. 271.** A new section is added to chapter 43.70 RCW to read as follows:

MULTICULTURAL HEALTH CARE TECHNICAL ASSISTANCE PROGRAM. (1)
Consistent with funds appropriated specifically for this purpose, the
department shall provide matching grants to support a community-based
multicultural health care technical assistance program. Its purpose
shall be to promote technical assistance to community and migrant
health clinics and other appropriate health care providers who serve
principally the underserved and persons of color.

The technical assistance provided shall include, but is not limited to: (a) Collaborative research and data analysis on health care outcomes that disproportionately affect persons of color; (b) design and development of model health education and promotion strategies aimed at modifying unhealthy health behaviors or enhancing the use of the health care delivery system by persons of color; (c) provision of technical information and assistance on program planning and financial management; (d) administration, public policy development, and analysis in health care issues affecting people of color; and (e) enhancement and promotion of health care career opportunities for persons of color.

- 18 (2) Consistent with appropriate funds, the programs shall be 19 available on a state-wide basis.
- 20 **Sec. 272.** RCW 70.185.030 and 1991 c 332 s 9 are each amended to 21 read as follows:
- 22 COMMUNITY-BASED RECRUITMENT AND RETENTION--UNDERSERVED URBAN AREAS.
- 23 (1) The department ((shall)) may, subject to funding, establish ((up to funding))
- 24 three)) community-based recruitment and retention project sites to
- 25 provide financial and technical assistance to participating
- 26 communities. The goal of the project is to help assure the
- 27 availability of health care providers in rural and underserved urban
- 28 areas of Washington state.

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- (2) Administrative costs necessary to implement this project shall be kept at a minimum to insure the maximum availability of funds for participants.
- 32 (3) The secretary may contract with third parties for services 33 necessary to carry out activities to implement this chapter where this 34 will promote economy, avoid duplication of effort, and make the best 35 use of available expertise.
- 36 (4) The secretary may apply for, receive, and accept gifts and 37 other payments, including property and service, from any governmental 38 or other public or private entity or person, and may make arrangements

- as to the use of these receipts, including the undertaking of special studies and other projects related to the delivery of health care in rural areas.
- 4 (5) In designing and implementing the project the secretary shall coordinate the project with the Washington rural health system project as authorized under chapter 70.175 RCW to consolidate administrative duties and reduce costs.
- 8 **Sec. 273.** RCW 43.70.460 and 1992 c 113 s 2 are each amended to 9 read as follows:
- 10 RETIRED PRIMARY CARE PROVIDERS--MALPRACTICE INSURANCE. (1) The
 11 department may establish a program to purchase and maintain liability
 12 malpractice insurance for retired ((physicians)) primary care providers
 13 who provide primary health care services at community clinics. The
 14 following conditions apply to the program:
- 15 (a) Primary health care services shall be provided at community 16 clinics that are public or private tax-exempt corporations;
- 17 (b) Primary health care services provided at the clinics shall be 18 offered to low-income patients based on their ability to pay;
- 19 (c) Retired ((physicians)) primary care providers providing health 20 care services shall not receive compensation for their services; and
- 21 (d) The department shall contract only with a liability insurer 22 authorized to offer liability malpractice insurance in the state.

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- (2) This section and RCW 43.70.470 shall not be interpreted to require a liability insurer to provide coverage to a ((physician)) primary care provider should the insurer determine that coverage should not be offered to a physician because of past claims experience or for other appropriate reasons.
- (3) The state and its employees who operate the program shall be immune from any civil or criminal action involving claims against clinics or physicians that provided health care services under this section and RCW 43.70.470. This protection of immunity shall not extend to any clinic or ((physician)) primary care provider participating in the program.
- 34 (4) The department may monitor the claims experience of retired 35 physicians covered by liability insurers contracting with the 36 department.

- 1 (5) The department may provide liability insurance under chapter 2 113, Laws of 1992 only to the extent funds are provided for this 3 purpose by the legislature.
- 4 **Sec. 274.** RCW 43.70.470 and 1992 c 113 s 3 are each amended to 5 read as follows:
- RETIRED PRIMARY CARE PROVIDERS--CONDITIONS. The department may establish by rule the conditions of participation in the liability insurance program by retired ((physicians)) primary care providers at clinics utilizing retired physicians for the purposes of this section and RCW 43.70.460. These conditions shall include, but not be limited to, the following:
- 12 participating ((physician)) primary care provider (1)The associated with the clinic shall hold a valid license to practice 13 14 ((medicine and surgery)) as a physician under chapter 18.71 or 18.57 15 RCW, a naturopath under chapter 18.36A RCW, a physician assistant under chapter 18.71A or 18.57A RCW, or an advanced registered nurse 16 practitioner under chapter 18.88 RCW in this state and otherwise be in 17 18 conformity with current requirements for licensure as a retired 19 ((physician)) primary care health care provider, including continuing 20 education requirements;
- 21 (2) The participating ((physician)) primary care health care 22 provider shall limit the scope of practice in the clinic to primary 23 care. Primary care shall be limited to noninvasive procedures and 24 shall not include obstetrical care, or any specialized care and 25 treatment. Noninvasive procedures include injections, suturing of 26 minor lacerations, and incisions of boils or superficial abscesses;
- 27 (3) The provision of liability insurance coverage shall not extend 28 to acts outside the scope of rendering medical services pursuant to 29 this section and RCW 43.70.460;
- 30 (4) The participating ((physician)) primary care health care provider shall limit the provision of health care services to primarily low-income persons provided that clinics may, but are not required to, provide means tests for eligibility as a condition for obtaining health care services;
- 35 (5) The participating ((physician)) primary care health care 36 provider shall not accept compensation for providing health care 37 services from patients served pursuant to this section and RCW 38 43.70.460, nor from clinics serving these patients. "Compensation"

- 1 shall mean any remuneration of value to the participating ((physician))
- 2 primary care health care provider for services provided by the
- 3 ((physician)) primary care health care provider, but shall not be
- 4 construed to include any nominal copayments charged by the clinic, nor
- 5 reimbursement of related expenses of a participating ((physician))
- 6 primary care health care provider authorized by the clinic in advance
- 7 of being incurred; and
- 8 (6) The use of mediation or arbitration for resolving questions of
- 9 potential liability may be used, however any mediation or arbitration
- 10 agreement format shall be expressed in terms clear enough for a person
- 11 with a sixth grade level of education to understand, and on a form no
- 12 longer than one page in length.
- 13 <u>NEW SECTION.</u> **Sec. 275.** MEDICAL SCHOOL GRADUATES SERVING IN RURAL
- 14 AND MEDICALLY UNDERSERVED AREAS OF THE STATE--LEGISLATIVE INTENT. The
- 15 legislature finds that the shortage of primary care physicians
- 16 practicing in rural and medically underserved areas of the state has
- 17 created a severe public health and safety problem. If unaddressed,
- 18 this problem is expected to worsen with health care reform since an
- 19 increased demand for primary care services will only contribute further
- 20 to these shortages.
- 21 The legislature further finds that the medical training program at
- 22 the University of Washington is an important and well respected
- 23 resource to the people of this state in the training of primary care
- 24 physicians. Currently, only a small proportion of medical school
- 25 graduates are Washington residents who serve as primary care
- 26 practitioners in certain parts of this state.
- 27 <u>NEW SECTION.</u> **Sec. 276.** MEDICAL SCHOOL PRIMARY CARE PHYSICIAN
- 28 SHORTAGE PLAN DEVELOPMENT. (1) The University of Washington shall
- 29 prepare a primary care shortage plan that accomplishes the following:
- 30 (a) Identifies specific activities that the school of medicine
- 31 shall pursue to increase the number of Washington residents serving as
- 32 primary care physicians in rural and medically underserved areas of the
- 33 state, including establishing a goal that assures that no less than
- 34 forty-five percent of medical school graduates who are Washington state
- 35 residents at the time of matriculation will enter into primary care
- 36 residencies in Washington state by the year 2000;

- (b) Assures that the school of medicine shall establish among its 1 highest training priorities the distribution of its primary care 2 3 physician graduates from the school and associated postgraduate 4 residency programs into rural and medically underserved areas;
 - (c) Establishes the goal of assuring that the annual number of graduates from the family practice residency network entering rural or medically underserved practice shall be increased by forty percent over a baseline period from 1985 through 1990 by 1995;

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- (d) Establishes a further goal to make operational at least two additional family practice residency programs within Washington state in geographic areas identified by the plan as underserved in family practice by 1997. The geographic areas identified by the plan as being underserved by family practice physicians shall be consistent with any such similar designations as may be made in the health personnel research plan as authorized under chapter 28B.125 RCW;
- (e) Establishes, with the cooperation of existing community and migrant health clinics in rural or medically underserved areas of the state, three family practice residency training tracks. Furthermore, the primary care shortage plan shall provide that one of these training tracks shall be a joint American osteopathic association and American medical association approved training site coordinated with an accredited college of osteopathic medicine with extensive experience in training primary care physicians for the western United States. a proposed joint accredited training track will have at least fifty percent of its residency positions in osteopathic medicine; and
- 26 (f) Implements the plan, with the exception of the expansion of the practice residency network, within current biennial appropriations for the University of Washington school of medicine.
- 29 (2) The plan shall be submitted to the appropriate committees of 30 the legislature no later than December 1, 1993.

31 I. SHORT-TERM HEALTH INSURANCE REFORM

NEW SECTION. Sec. 277. The legislature intends that, during the 33 transition to a fully reformed health services system, certain health insurance practices be modified to increase access to health insurance 34 35 coverage for some individuals and groups. The legislature recognizes that health insurance reform will not remedy the significant lack of 36 37 access to coverage in Washington state without the implementation of

- 1 strong cost control measures. The authority granted to the
- 2 commissioner in chapter . . ., Laws of 1993 (this act) is in addition
- 3 to any authority the commissioner currently has under Title 48 RCW to
- 4 regulate insurers, health care service contractors, and health
- 5 maintenance organizations.
- 6 <u>NEW SECTION.</u> **Sec. 278.** A new section is added to chapter 48.18 7 RCW to read as follows:
- 8 Every insurer upon canceling, denying, or refusing to renew any
- 9 disability policy, shall, upon written request, directly notify in
- 10 writing the applicant or insured, as the case may be, of the reasons
- 11 for the action by the insurer and to any person covered under a group
- 12 contract. Any benefits, terms, rates, or conditions of such a contract
- 13 that are restricted, excluded, modified, increased, or reduced shall,
- 14 upon written request, be set forth in writing and supplied to the
- 15 insured and to any person covered under a group contract. The written
- 16 communications required by this section shall be phrased in simple
- 17 language that is readily understandable to a person of average
- 18 intelligence, education, and reading ability.
- 19 Sec. 279. RCW 48.21.200 and 1983 c 202 s 16 and 1983 c 106 s 24
- 20 are each reenacted and amended to read as follows:
- 21 (1) No <u>individual or</u> group disability insurance policy, <u>health care</u>
- 22 service contract, or health maintenance agreement which provides
- 23 benefits for hospital, medical, or surgical expenses shall be delivered
- 24 or issued for delivery in this state ((after September 8, 1975)) which
- 25 contains any provision whereby the insurer, contractor, or health
- 26 <u>maintenance organization</u> may reduce or refuse to pay such benefits
- 27 otherwise payable thereunder solely on account of the existence of
- 28 similar benefits provided under any ((individual)) disability insurance
- 29 policy, ((or under any individual)) health care service contract, <u>or</u>
- 30 <u>health maintenance agreement</u>.
- 31 (2) No <u>individual or group disability insurance policy, health care</u>
- 32 <u>service contract</u>, or <u>health maintenance agreement</u> providing hospital,
- 33 medical or surgical expense benefits and which contains a provision for
- 34 the reduction of benefits otherwise payable or available thereunder on
- 35 the basis of other existing coverages, shall provide that such
- 36 reduction will operate to reduce total benefits payable below an amount

equal to one hundred percent of total allowable expenses <u>exclusive of</u> copayments, deductibles, and other similar cost-sharing arrangements.

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- 3 (3) The commissioner shall by rule establish guidelines for the 4 application of this section, including:
- 5 (a) The procedures by which persons ((insured)) covered under such 6 policies, contracts, and agreements are to be made aware of the 7 existence of such a provision;
 - (b) The benefits which may be subject to such a provision;
 - (c) The effect of such a provision on the benefits provided;
 - (d) Establishment of the order of benefit determination; ((and))
- (e) Exceptions necessary to maintain the integrity of policies, contracts, and agreements that may require the use of particular health care facilities or providers; and
 - (f) Reasonable claim administration procedures to expedite claim payments and prevent duplication of payments or benefits under such a provision((: PROVIDED, HOWEVER, That any group disability insurance policy which is issued as part of an employee insurance benefit program authorized by RCW 41.05.025(3) may exclude all or part of any deductible amounts from the definition of total allowable expenses for purposes of coordination of benefits within the plan and between such plan and other applicable group coverages: AND PROVIDED FURTHER, That any group disability insurance policy providing coverage for persons in this state may exclude all or part of any deductible amounts required by a group disability insurance policy from the definition of total allowable expenses for purposes of coordination of benefits between such policy and a group disability insurance policy issued as part of an employee insurance benefit program authorized by RCW 41.05.025(3). (3) The provisions of this section shall apply to health care service contractor contracts and health maintenance organization agreements)).
- NEW SECTION. Sec. 280. A new section is added to chapter 48.20 RCW to read as follows:
- (1) After January 1, 1994, every disability insurer issuing coverage against loss arising from medical, surgical, hospital, or emergency care coverage shall waive any preexisting condition exclusion or limitation for persons who had similar coverage under a different policy, health care service contract, or health maintenance agreement in the three-month period immediately preceding the effective date of

- coverage under the new policy to the extent that such person has 1 2 satisfied a waiting period under such preceding policy, contract, or agreement; however, if the person satisfied a twelve-month waiting 3 4 period under such preceding policy, contract, or agreement, the insurer 5 shall waive any preexisting condition exclusion or limitation. insurer need not waive a preexisting condition exclusion or limitation 6 7 under the new policy for coverage not provided under such preceding 8 policy, contract, or agreement.
- 9 (2) The commissioner may adopt rules establishing guidelines for 10 determining when coverage is similar under new and preceding policies, 11 contracts, and agreements and for determining when a preexisting 12 condition waiting period has been satisfied.
- 13 (3) The commissioner in consultation with insurers, health care service contractors, and health maintenance organizations shall study 14 15 the effect of preexisting condition exclusions and limitations on the 16 cost and availability of health care coverage and shall adopt rules 17 restricting the use of such conditions and limitations by January 1, insurer, health care service contractor, or health 18 No 19 maintenance organization may deny, exclude, or limit coverage for 20 preexisting conditions for a period longer than that provided for in such rules after July 1, 1994. 21
- NEW SECTION. Sec. 281. A new section is added to chapter 48.21 RCW to read as follows:
- 24 (1) After January 1, 1994, every disability insurer issuing 25 coverage against loss arising from medical, surgical, hospital, or emergency care coverage shall waive any preexisting condition exclusion 26 or limitation for persons who had similar coverage under a different 27 policy, health care service contract, or health maintenance agreement 28 29 in the three-month period immediately preceding the effective date of coverage under the new policy to the extent that such person has 30 satisfied a waiting period under such preceding policy, contract, or 31 32 agreement; however, if the person satisfied a twelve-month waiting period under such preceding policy, contract, or agreement, the insurer 33 34 shall waive any preexisting condition exclusion or limitation. insurer need not waive a preexisting condition exclusion or limitation 35 36 under the new policy for coverage not provided under such preceding 37 policy, contract, or agreement.

- 1 (2) The commissioner may adopt rules establishing guidelines for 2 determining when coverage is similar under new and preceding policies, 3 contracts, and agreements and for determining when a preexisting 4 condition waiting period has been satisfied.
- (3) The commissioner in consultation with insurers, health care 5 service contractors, and health maintenance organizations shall study 6 7 the effect of preexisting condition exclusions and limitations on the 8 cost and availability of health care coverage and shall adopt rules 9 restricting the use of such conditions and limitations by January 1, 10 insurer, health care service contractor, or health maintenance organization may deny, exclude, or limit coverage for 11 12 preexisting conditions for a period longer than that provided for in 13 such rules after July 1, 1994.
- NEW SECTION. **Sec. 282.** A new section is added to chapter 48.44 RCW to read as follows:
- (1) After January 1, 1994, every health care service contractor, 16 except limited health care service contractors as defined under RCW 17 18 48.44.035, shall waive any preexisting condition exclusion or 19 limitation for persons who had similar coverage under a different policy, health care service contract, or health maintenance agreement 20 in the three-month period immediately preceding the effective date of 21 22 coverage under the new contract to the extent that such person has 23 satisfied a waiting period under such preceding policy, contract, or 24 agreement; however, if the person satisfied a twelve-month waiting 25 period under such preceding policy, contract, or agreement, the insurer shall waive any preexisting condition exclusion or limitation. 26 insurer need not waive a preexisting condition exclusion or limitation 27 28 under the new policy for coverage not provided under such preceding 29 policy, contract, or agreement.
- 30 (2) The commissioner may adopt rules establishing guidelines for 31 determining when coverage is similar under new and preceding policies, 32 contracts, and agreements and for determining when a preexisting 33 condition waiting period has been satisfied.
- 34 (3) The commissioner in consultation with insurers, health care 35 service contractors, and health maintenance organizations shall study 36 the effect of preexisting condition exclusions and limitations on the 37 cost and availability of health care coverage and shall adopt rules 38 restricting the use of such conditions and limitations by January 1,

- 1 1994. No insurer, health care service contractor, or health
- 2 maintenance organization may deny, exclude, or limit coverage for
- 3 preexisting conditions for a period longer than that provided for in
- 4 such rules after July 1, 1994.
- 5 <u>NEW SECTION.</u> **Sec. 283.** A new section is added to chapter 48.46 6 RCW to read as follows:
- 7 (1) After January 1, 1994, every health maintenance organization
- 8 shall waive any preexisting condition exclusion or limitation for
- 9 persons who had similar coverage under a different policy, health care
- 10 service contract, or health maintenance agreement in the three-month
- 11 period immediately preceding the effective date of coverage under the
- 12 new agreement to the extent that such person has satisfied a waiting
- 13 period under such preceding policy, contract, or agreement; however, if
- 14 the person satisfied a twelve-month waiting period under such preceding
- 15 policy, contract, or agreement, the insurer shall waive any preexisting
- 16 condition exclusion or limitation. The insurer need not waive a
- 17 preexisting condition exclusion or limitation under the new policy for
- 18 coverage not provided under such preceding policy, contract, or
- 19 agreement.
- 20 (2) The commissioner may adopt rules establishing guidelines for
- 21 determining when coverage is similar under new and preceding policies,
- 22 contracts, and agreements and for determining when a preexisting
- 23 condition waiting period has been satisfied.
- 24 (3) The commissioner in consultation with insurers, health care
- 25 service contractors, and health maintenance organizations shall study
- 26 the effect of preexisting condition exclusions and limitations on the
- 27 cost and availability of health care coverage and shall adopt rules
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- 28 restricting the use of such conditions and limitations by January 1,
- 29 1994. No insurer, health care service contractor, or health
- 30 maintenance organization may deny, exclude, or limit coverage for
- 31 preexisting conditions for a period longer than that provided for in
- 32 such rules after July 1, 1994.
- 33 **Sec. 284.** RCW 48.30.300 and 1975-'76 2nd ex.s. c 119 s 7 are each
- 34 amended to read as follows:
- 35 <u>Notwithstanding any provision contained in Title 48 RCW to the</u>
- 36 <u>contrary:</u>

- (1) No person or entity engaged in the business of insurance in 1 this state shall refuse to issue any contract of insurance or cancel or 2 3 decline to renew such contract because of the sex or marital status, or 4 the presence of any sensory, mental, or physical handicap of the insured or prospective insured. The amount of benefits payable, or any 5 term, rate, condition, or type of coverage shall not be restricted, 6 7 modified, excluded, increased or reduced on the basis of the sex or 8 marital status, or be restricted, modified, excluded or reduced on the 9 basis of the presence of any sensory, mental, or physical handicap of the insured or prospective insured. Subject to the provisions of 10 subsection (2) of this section these provisions shall not prohibit fair 11 discrimination on the basis of sex, or marital status, or the presence 12 13 of any sensory, mental, or physical handicap when bona fide statistical differences in risk or exposure have been substantiated. 14
- 15 (2) With respect to disability policies issued or renewed on or 16 after July 1, 1994, that provide coverage against loss arising from 17 medical, surgical, hospital, or emergency care services:
- 18 <u>(a) Policies shall guarantee continuity of coverage. Such</u> 19 <u>provision, which shall be included in every policy, shall provide that:</u>
- 20 <u>(i) The policy may be canceled or nonrenewed without the prior</u>
 21 <u>written approval of the commissioner only for nonpayment of premium or</u>
 22 <u>as permitted under RCW 48.18.090; and</u>

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- (ii) The policy may be canceled or nonrenewed because of a change in the physical or mental condition or health of a covered person only with the prior written approval of the commissioner. Such approval shall be granted only when the insurer has discharged its obligation to continue coverage for such person by obtaining coverage with another insurer, health care service contractor, or health maintenance organization, which coverage is comparable in terms of premiums and benefits as defined by rule of the commissioner.
- 31 (b) It is an unfair practice for a disability insurer to modify the 32 coverage provided or rates applying to an in-force disability insurance 33 policy and to fail to make such modification in all such issued and 34 outstanding policies.
- 35 <u>(c) Subject to rules adopted by the commissioner, it is an unfair</u> 36 <u>practice for a disability insurer to:</u>
- (i) Cease the sale of a policy form unless it has received prior
 38 written authorization from the commissioner and has offered all

- policyholders covered under such discontinued policy the opportunity to
 purchase comparable coverage without health screening; or
- 3 (ii) Engage in a practice that subjects policyholders to rate
 4 increases on discontinued policy forms unless such policyholders are
- 5 offered the opportunity to purchase comparable coverage without health
- 6 screening.
- 7 The insurer may limit an offer of comparable coverage without
- 8 <u>health screening to a period not less than thirty days from the date</u>
- 9 <u>the offer is first made.</u>
- 10 <u>NEW SECTION.</u> **Sec. 285.** A new section is added to chapter 48.44
- 11 RCW to read as follows:
- 12 (1) With respect to all health care service contracts issued or
- 13 renewed on or after July 1, 1994, except limited health care service
- 14 contracts as defined in RCW 48.44.035:
- 15 (a) Contracts shall guarantee continuity of coverage. Such
- 16 provision, which shall be included in every contract, shall provide
- 17 that:
- 18 (i) The contract may be canceled or nonrenewed without the prior
- 19 written approval of the commissioner only for nonpayment of premiums,
- 20 for violation of published policies of the contractor which have been
- 21 approved by the commissioner, for persons who are entitled to become
- 22 eligible for medicare benefits and fail to subscribe to a medicare
- 23 supplement plan offered by the contractor, for failure of such
- 24 subscriber to pay any deductible or copayment amount owed to the
- 25 contractor and not the provider of health care services, for fraud, or
- 26 for a material breach of the contract; and
- (ii) The contract may be canceled or nonrenewed because of a change
- 28 in the physical or mental condition or health of a covered person only
- 29 with the prior written approval of the commissioner. Such approval
- 30 shall be granted only when the contractor has discharged its obligation
- 31 to continue coverage for such person by obtaining coverage with another
- 32 insurer, health care service contractor, or health maintenance
- 33 organization, which coverage is comparable in terms of premiums and
- 34 benefits as defined by rule of the commissioner.
- 35 (b) It is an unfair practice for a contractor to modify the
- 36 coverage provided or rates applying to an in-force contract and to fail
- 37 to make such modification in all such issued and outstanding contracts.

- 1 (c) Subject to rules adopted by the commissioner, it is an unfair 2 practice for a health care service contractor to:
- (i) Cease the sale of a contract form unless it has received prior written authorization from the commissioner and has offered all subscribers covered under such discontinued contract the opportunity to purchase comparable coverage without health screening; or
- 7 (ii) Engage in a practice that subjects subscribers to rate 8 increases on discontinued contract forms unless such subscribers are 9 offered the opportunity to purchase comparable coverage without health 10 screening.
- 11 (2) The health care service contractor may limit an offer of 12 comparable coverage without health screening to a period not less than 13 thirty days from the date the offer is first made.
- NEW SECTION. Sec. 286. A new section is added to chapter 48.46 RCW to read as follows:
- (1) With respect to all health maintenance agreements issued or renewed on or after July 1, 1994, and in addition to the restrictions and limitations contained in RCW 48.46.060(4):

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- (a) Agreements shall guarantee continuity of coverage. Such provision, which shall be included in every agreement, shall provide that the agreement may be canceled or nonrenewed because of a change in the physical or mental condition or health of a covered person only with the prior written approval of the commissioner. Such approval shall be granted only when the organization has discharged its obligation to continue coverage for such person by obtaining coverage with another insurer, health care service contractor, or health maintenance organization, which coverage is comparable in terms of premiums and benefits as defined by rule of the commissioner.
- (b) It is an unfair practice for an organization to modify the coverage provided or rates applying to an in-force agreement and to fail to make such modification in all such issued and outstanding agreements.
- 33 (c) Subject to rules adopted by the commissioner, it is an unfair 34 practice for a health maintenance organization to:
- (i) Cease the sale of an agreement form unless it has received prior written authorization from the commissioner and has offered all enrollees covered under such discontinued agreement the opportunity to purchase comparable coverage without health screening; or

- 1 (ii) Engage in a practice that subjects enrollees to rate increases 2 on discontinued agreement forms unless such enrollees are offered the 3 opportunity to purchase comparable coverage without health screening.
- 4 (2) The health maintenance organization may limit an offer of 5 comparable coverage without health screening to a period not less than 6 thirty days from the date the offer is first made.
- 7 **Sec. 287.** RCW 48.44.260 and 1979 c 133 s 3 are each amended to 8 read as follows:
- 9 Every authorized health care service contractor, upon canceling, denying, or refusing to renew any individual health care service 10 contract, shall, upon written request, directly notify in writing the 11 12 applicant or ((insured)) subscriber, as the case may be, of the reasons for the action by the health care service contractor. Any benefits, 13 14 terms, rates, or conditions of such a contract which are restricted, 15 excluded, modified, increased, or reduced ((because of the presence of a sensory, mental, or physical handicap)) shall, upon written request, 16 be set forth in writing and supplied to the ((insured)) subscriber. 17 18 The written communications required by this section shall be phrased in 19 simple language which is readily understandable to a person of average intelligence, education, and reading ability. 20
- 21 **Sec. 288.** RCW 48.46.380 and 1983 c 106 s 16 are each amended to 22 read as follows:
- 23 Every authorized health maintenance organization, upon canceling, 24 denying, or refusing to renew any individual health maintenance 25 agreement, shall, upon written request, directly notify in writing the applicant or enrolled participant as appropriate, of the reasons for 26 27 the action by the health maintenance organization. Any benefits, 28 terms, rates, or conditions of such agreement which are restricted, 29 excluded, modified, increased, or reduced ((because of the presence of a sensory, mental, or physical handicap)) shall, upon written request, 30 be set forth in writing and supplied to the individual. The written 31 communications required by this section shall be phrased in simple 32 33 language which is readily understandable to a person of average intelligence, education, and reading ability. 34
- NEW SECTION. **Sec. 289.** The following acts or parts of acts are ach repealed:

- 1 (1) RCW 48.46.160 and 1975 1st ex.s. c 290 s 17; and
- 2 (2) RCW 48.46.905 and 1975 1st ex.s. c 290 s 25.
- 3 <u>NEW SECTION.</u> **Sec. 290.** RCW 48.44.410 and 1986 c 223 s 12 are each
- 4 repealed, effective July 1, 1994.
- 5 <u>NEW SECTION.</u> **Sec. 291.** A new section is added to chapter 48.20
- 6 RCW to read as follows:
- 7 Whenever the provisions of this chapter governing the sale and
- 8 content of disability insurance conflict with the provision of sections
- 9 401 through 409 and 425 through 456 of this act, sections 401 through
- 10 409 and 425 through 456 of this act shall control.
- 11 <u>NEW SECTION.</u> **Sec. 292.** A new section is added to chapter 48.21
- 12 RCW to read as follows:
- 13 Whenever the provisions of this chapter governing the sale and
- 14 content of disability insurance conflict with the provision of sections
- 15 401 through 409 and 425 through 456 of this act, sections 401 through
- 16 409 and 425 through 456 of this act shall control.
- 17 <u>NEW SECTION.</u> **Sec. 293.** A new section is added to chapter 48.44
- 18 RCW to read as follows:
- 19 Whenever the provisions of this chapter governing the sale and
- 20 content of health care service contracts conflict with the provision of
- 21 sections 401 through 409 and 425 through 456 of this act, sections 401
- 22 through 409 and 425 through 456 of this act shall control.
- NEW SECTION. Sec. 294. A new section is added to chapter 48.46
- 24 RCW to read as follows:
- 25 Whenever the provisions of this chapter governing the sale and
- 26 content of health maintenance agreements conflict with the provision of
- 27 sections 401 through 409 and 425 through 456 of this act, sections 401
- 28 through 409 and 425 through 456 of this act shall control.
- 29 **Sec. 295.** RCW 48.44.095 and 1983 c 202 s 3 are each amended to
- 30 read as follows:
- 31 (1) Every health care service contractor shall annually, ((within
- 32 one hundred twenty days of the closing date of its fiscal year)) before
- 33 the first day of March, file with the commissioner a statement verified

- 1 by at least two of the principal officers of the health care service
- 2 contractor showing its financial condition as of the ((closing date of
- 3 its fiscal year)) last day of the preceding calendar year. The
- 4 statement shall be in such form as is furnished or prescribed by the
- 5 commissioner. The commissioner may for good reason allow a reasonable
- 6 extension of the time within which such annual statement shall be
- 7 filed.
- 8 (2) The commissioner may suspend or revoke the certificate of
- 9 registration of any health care service contractor failing to file its
- 10 annual statement when due or during any extension of time therefor
- 11 which the commissioner, for good cause, may grant.
- 12 **Sec. 296.** RCW 48.46.080 and 1983 c 202 s 10 and 1983 c 106 s 6 are
- 13 each reenacted and amended to read as follows:
- 14 (1) Every health maintenance organization shall annually, ((within
- 15 one hundred twenty days of the closing date of its fiscal year)) before
- 16 the first day of March, file with the commissioner a statement verified
- 17 by at least two of the principal officers of the health maintenance
- 18 organization showing its financial condition as of the ((closing date
- 19 of its fiscal year)) last day of the preceding calendar year.
- 20 (2) Such annual report shall be in such form as the commissioner
- 21 shall prescribe and shall include:
- 22 (a) A financial statement of such organization, including its
- 23 balance sheet and receipts and disbursements for the preceding year,
- 24 which reflects at a minimum;
- 25 (i) all prepayments and other payments received for health care
- 26 services rendered pursuant to health maintenance agreements;
- 27 (ii) expenditures to all categories of health care facilities,
- 28 providers, insurance companies, or hospital or medical service plan
- 29 corporations with which such organization has contracted to fulfill
- 30 obligations to enrolled participants arising out of its health
- 31 maintenance agreements, together with all other direct expenses
- 32 including depreciation, enrollment, and commission; and
- 33 (iii) expenditures for capital improvements, or additions thereto,
- 34 including but not limited to construction, renovation, or purchase of
- 35 facilities and capital equipment;
- 36 (b) The number of participants enrolled and terminated during the
- 37 report period. Every employer offering health care benefits to their
- 38 employees through a group contract with a health maintenance

- organization shall furnish said health maintenance organization with a list of their employees enrolled under such plan;
- 3 (c) The number of doctors by type of practice who, under contract 4 with or as an employee of the health maintenance organization, 5 furnished health care services to consumers during the past year;
- (d) A report of the names and addresses of all officers, directors, 6 7 or trustees of the health maintenance organization during the preceding 8 year, and the amount of wages, expense reimbursements, or other 9 payments to such individuals for services to such organization. For 10 partnership and professional service corporations, a report shall be 11 made for partners or shareholders as to any compensation or expense reimbursement received by them for services, other than for services 12 13 and expenses relating directly for patient care;
- (e) Such other information relating to the performance of the health maintenance organization or the health care facilities or providers with which it has contracted as reasonably necessary to the proper and effective administration of this chapter, in accordance with rules and regulations; and
- 19 (f) Disclosure of any financial interests held by officers and 20 directors in any providers associated with the health maintenance 21 organization or any provider of the health maintenance organization.
- 22 (3) The commissioner may for good reason allow a reasonable 23 extension of the time within which such annual statement shall be 24 filed.
- 25 (4) The commissioner may suspend or revoke the certificate of 26 registration of any health maintenance organization failing to file its 27 annual statement when due or during any extension of time therefor 28 which the commissioner, for good cause, may grant.
- (5) No person shall knowingly file with any public official or knowingly make, publish, or disseminate any financial statement of a health maintenance organization which does not accurately state the health maintenance organization's financial condition.

PART III. TAXES AND APPROPRIATIONS

- 34 **Sec. 301.** RCW 82.24.020 and 1989 c 271 s 504 are each amended to 35 read as follows:
- 36 (1) There is levied and there shall be collected as hereinafter 37 provided, a tax upon the sale, use, consumption, handling, possession

- or distribution of all cigarettes, in an amount equal to the rate of eleven and one-half mills per cigarette.
- 3 (2) Until July 1, 1995, an additional tax is imposed upon the sale, 4 use, consumption, handling, possession, or distribution of all 5 cigarettes, in an amount equal to the rate of one and one-half mills 6 per cigarette. All revenues collected during any month from this 7 additional tax shall be deposited in the drug enforcement and education 8 account under RCW 69.50.520 by the twenty-fifth day of the following 9 month.
- 10 (3) An additional tax is imposed upon the sale, use, consumption, handling, possession, or distribution of all cigarettes, in an amount 11 equal to the rate of ten mills per cigarette through June 30, 1994, 12 13 eleven and one-fourth mills per cigarette for the period July 1, 1994, 14 through June 30, 1995, twenty mills per cigarette for the period July 1, 1995, through June 30, 1996, and twenty and one-half mills per 15 cigarette thereafter. All revenues collected during any month from 16 this additional tax shall be deposited in the health services account 17 created under section 459 of this act. 18
- 19 <u>(4)</u> Wholesalers and retailers subject to the payment of this tax 20 may, if they wish, absorb one-half mill per cigarette of the tax and 21 not pass it on to purchasers without being in violation of this section 22 or any other act relating to the sale or taxation of cigarettes.

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- ((\(\frac{4+}{4}\)\)) (5) For purposes of this chapter, "possession" shall mean both (a) physical possession by the purchaser and, (b) when cigarettes are being transported to or held for the purchaser or his or her designee by a person other than the purchaser, constructive possession by the purchaser or his designee, which constructive possession shall be deemed to occur at the location of the cigarettes being so transported or held.
- 30 **Sec. 302.** RCW 82.24.080 and 1972 ex.s. c 157 s 4 are each amended 31 to read as follows:
- It is the intent and purpose of this chapter to levy a tax on all of the articles taxed herein, sold, used, consumed, handled, possessed, or distributed within this state and to collect the tax from the person who first sells, uses, consumes, handles, possesses (either physically or constructively, in accordance with RCW 82.24.020) or distributes them in the state. It is further the intent and purpose of this chapter that whenever any of the articles herein taxed is given away

- 1 for advertising or any other purpose, it shall be taxed in the same 2 manner as if it were sold, used, consumed, handled, possessed, or
- 3 distributed in this state.
- 4 It is also the intent and purpose of this chapter that the tax
- 5 shall be imposed at the time and place of the first taxable event
- 6 occurring within this state: PROVIDED, HOWEVER, That failure to pay
- 7 the tax with respect to a taxable event shall not prevent tax liability
- 8 from arising by reason of a subsequent taxable event.
- 9 <u>In the event of an increase in the rate of the tax imposed under</u>
- 10 this chapter, it is the intent of the legislature that the first person
- 11 who sells, uses, consumes, handles, possesses, or distributes
- 12 previously taxed articles after the effective date of the rate increase
- 13 shall be liable for the additional tax represented by the rate
- 14 increase, but the failure to pay the additional tax with respect to the
- 15 <u>first taxable event after the effective date of a rate increase shall</u>
- 16 not prevent tax liability for the additional tax from arising from a
- 17 <u>subsequent taxable event.</u>
- 18 **Sec. 303.** RCW 82.26.020 and 1983 2nd ex.s. c 3 s 16 are each
- 19 amended to read as follows:
- 20 (1) ((From and after June 1, 1971_{+})) There is levied and there
- 21 shall be collected a tax upon the sale, use, consumption, handling, or
- 22 distribution of all tobacco products in this state at the rate of
- 23 forty-five percent of the wholesale sales price of such tobacco
- 24 products. ((Such tax))
- 25 (2) Taxes under this section shall be imposed at the time the
- 26 distributor (a) brings, or causes to be brought, into this state from
- 27 without the state tobacco products for sale, (b) makes, manufactures,
- 28 or fabricates tobacco products in this state for sale in this state, or
- 29 (c) ships or transports tobacco products to retailers in this state, to
- 30 be sold by those retailers.
- 31 $((\frac{2}{2}))$ An additional tax is imposed equal to $(\frac{1}{2})$
- 32 specified in RCW 82.02.030)) seven percent multiplied by the tax
- 33 payable under subsection (1) of this section.
- 34 (4) An additional tax is imposed equal to the tax payable under
- 35 <u>subsection (1) of this section multiplied by the rate of eighty-five</u>
- 36 percent through June 30, 1994, ninety-five percent for the period July
- 37 1, 1994, through June 30, 1995, one hundred seventy percent for the
- 38 period July 1, 1995, through June 30, 1996, and one hundred seventy-

- 1 five percent thereafter. The moneys collected under this subsection
- 2 shall be deposited in the health services account created under section
- 3 <u>459 of this act.</u>
- 4 **Sec. 304.** RCW 82.08.150 and 1989 c 271 s 503 are each amended to 5 read as follows:
- 6 (1) There is levied and shall be collected a tax upon each retail
 7 sale of spirits, or strong beer in the original package at the rate of
 8 fifteen percent of the selling price. The tax imposed in this
 9 subsection shall apply to all such sales including sales by the
 10 Washington state liquor stores and agencies, but excluding sales to
 11 class H licensees.
- 12 (2) There is levied and shall be collected a tax upon each sale of 13 spirits, or strong beer in the original package at the rate of ten 14 percent of the selling price on sales by Washington state liquor stores 15 and agencies to class H licensees.
- (3) There is levied and shall be collected an additional tax upon each retail sale of spirits in the original package at the rate of one dollar and seventy-two cents per liter. The additional tax imposed in this subsection shall apply to all such sales including sales by Washington state liquor stores and agencies, and including sales to class H licensees.
- (4) An additional tax is imposed equal to ((the rate specified in RCW 82.02.030)) fourteen percent multiplied by the taxes payable under subsections (1), (2), and (3) of this section.
- 25 (5) Until July 1, 1995, an additional tax is imposed upon each 26 retail sale of spirits in the original package at the rate of seven 27 cents per liter. The additional tax imposed in this subsection shall apply to all such sales including sales by Washington state liquor 28 29 stores and agencies, and including sales to class H licensees. 30 revenues collected during any month from this additional tax shall be deposited in the drug enforcement and education account under RCW 31 32 69.50.520 by the twenty-fifth day of the following month.
- 33 (6) An additional tax is imposed equal to the taxes payable under 34 subsections (1), (2), and (3) of this section multiplied by the rate of 35 eight and eight-tenths percent through June 30, 1995, fifty percent for 36 the period July 1, 1995, through June 30, 1997, and seventy-five 37 percent thereafter. All revenues collected during any month from this

- 1 <u>additional tax shall be deposited in the health services account</u> 2 <u>created under section 459 of this act.</u>
- 3 (7) The tax imposed in RCW 82.08.020, as now or hereafter amended, 4 shall not apply to sales of spirits or strong beer in the original 5 package.
- $((\frac{7}{1}))$ (8) The taxes imposed in this section shall be paid by the 6 7 buyer to the seller, and each seller shall collect from the buyer the 8 full amount of the tax payable in respect to each taxable sale under 9 this section. The taxes required by this section to be collected by 10 the seller shall be stated separately from the selling price and for 11 purposes of determining the tax due from the buyer to the seller, it 12 shall be conclusively presumed that the selling price quoted in any 13 price list does not include the taxes imposed by this section.
- $((\frac{(8)}{(8)}))$ (9) As used in this section, the terms, "spirits," "strong beer," and "package" shall have the meaning ascribed to them in chapter 66.04 RCW.
- 17 **Sec. 305.** RCW 66.24.290 and 1989 c 271 s 502 are each amended to 18 read as follows:
- 19 (1) Any brewer or beer wholesaler licensed under this title may sell and deliver beer to holders of authorized licenses direct, but to 20 no other person, other than the board; and every such brewer or beer 21 22 wholesaler shall report all sales to the board monthly, pursuant to the 23 regulations, and shall pay to the board as an added tax for the 24 privilege of manufacturing and selling the beer within the state a tax of two dollars and sixty cents per barrel of thirty-one gallons on 25 sales to licensees within the state and on sales to licensees within 26 the state of bottled and canned beer shall pay a tax computed in 27 gallons at the rate of two dollars and sixty cents per barrel of 28 29 thirty-one gallons. Any brewer or beer wholesaler whose applicable tax payment is not postmarked by the twentieth day following the month of 30 sale will be assessed a penalty at the rate of two percent per month or 31 32 fraction thereof. Each such brewer or wholesaler shall procure from 33 the board revenue stamps representing such tax in form prescribed by 34 the board and shall affix the same to the barrel or package in such manner and in such denominations as required by the board, and shall 35 36 cancel the same prior to commencing delivery from his or her place of business or warehouse of such barrels or packages. Beer shall be sold 37 by brewers and wholesalers in sealed barrels or packages. The revenue 38

- stamps herein provided for need not be affixed and canceled in the making of resales of barrels or packages already taxed by the affixation and cancellation of stamps as provided in this section.
- 4 (2) An additional tax is imposed equal to ((the rate specified in 5 RCW 82.02.030)) seven percent multiplied by the tax payable under 6 subsection (1) of this section. All revenues collected during any 7 month from this additional tax shall be transferred to the state 8 general fund by the twenty-fifth day of the following month.
- 9 (3) Until July 1, 1995, an additional tax is imposed on all beer subject to tax under subsection (1) of this section. The additional tax is equal to two dollars per barrel of thirty-one gallons. All revenues collected during any month from this additional tax shall be deposited in the drug enforcement and education account under RCW 69.50.520 by the twenty-fifth day of the following month.
- 15 (4) An additional tax is imposed equal to the tax payable under 16 subsection (1) of this section multiplied by eight and eight-tenths percent through June 30, 1995, fifty percent for the period July 1, 17 1995, through June 30, 1997, and seventy-five percent thereafter. The 18 19 additional tax imposed under this subsection does not apply to the sale of the first sixty thousand barrels of beer each year by breweries that 20 are entitled to a reduced rate of tax under 26 U.S.C. Sec. 5051, as 21 existing on the effective date of this section or such subsequent date 22 as may be provided by the board by rule. All revenues collected from 23 24 the additional tax imposed under this subsection shall be deposited in the health services account created under section 459 of this act. 25
- 26 <u>(5)</u> The tax imposed under this section shall not apply to "strong 27 beer" as defined in this title.
- 28 **Sec. 306.** RCW 82.02.030 and 1990 c 42 s 319 are each amended to 29 read as follows:
- $((\frac{1}{1}))$ The rate of the additional taxes under RCW 54.28.020(2),
- 31 54.28.025(2), 66.24.210(2), ((66.24.290(2),)) 82.04.2901, 82.16.020(2),
- 32 ((82.26.020(2),)) 82.27.020(5), and 82.29A.030(2) shall be seven
- 33 percent((; and
- 34 (2) The rate of the additional taxes under RCW 82.08.150(4) shall
- 35 be fourteen percent)).
- NEW SECTION. Sec. 307. A new section is added to chapter 82.04
- 37 RCW to read as follows:

This chapter does not apply to any health maintenance organization in respect to prepayments for health care services that are taxable under section 308 of this act, to any health care service contractor in respect to prepayments for health care services that are taxable under section 309 of this act, or to any certified health plan in respect to premiums that are taxable under section 310 of this act.

7 <u>NEW SECTION.</u> **Sec. 308.** A new section is added to chapter 48.14 8 RCW to read as follows:

- 9 (1) Each health maintenance organization, as defined in RCW 48.46.020, shall pay a tax on or before the first day of March of each year to the state treasurer through the insurance commissioner's office on amounts received or collected by the health maintenance organization during the preceding calendar year as prepayments for comprehensive health care services.
- 15 (2) The amount of the tax shall be equal to the total amount of all 16 prepayments for comprehensive health care services received by the 17 health maintenance organization during the calendar year multiplied by 18 the rate of six-tenths percent for the period January 1, 1995, through 19 December 31, 1995, and one percent thereafter.
- (3) Health maintenance organizations shall prepay their tax 20 21 liability. The minimum amount of the prepayments shall be percentages of the health maintenance organization's tax obligation for the 22 23 preceding calendar year recomputed using the rate in effect for the 24 current year. For the prepayment of taxes due during calendar year 1995, the minimum amount of the prepayments shall be percentages of the 25 health maintenance organization's tax obligation that would have been 26 27 due had the tax been in effect during calendar year 1994. prepayments shall be paid to the state treasurer through the 28 29 commissioner's office by the due dates and in the following amounts:
 - (a) On or before June 15, forty-five percent;

- 31 (b) On or before September 15, twenty-five percent;
- 32 (c) On or before December 15, twenty-five percent.
- For good cause demonstrated in writing, the commissioner may approve an amount smaller than the preceding calendar year's tax obligation as recomputed for calculating the health maintenance organization's prepayment obligations for the current tax year.

- 1 (4) One hundred percent of the moneys collected under this section 2 shall be deposited in the health services account created under section 3 459 of this act.
- 4 <u>NEW SECTION.</u> **Sec. 309.** A new section is added to chapter 48.14 5 RCW to read as follows:
- 6 (1) Each health care service contractor, as defined in RCW 48.44.010, shall pay a tax on or before the first day of March of each year to the state treasurer through the insurance commissioner's office on amounts received or collected by the health care service contractor during the preceding calendar year as prepayments for health care services.
- 12 (2) The amount of the tax shall be equal to the total amount of all 13 prepayments for health care services received by the health care 14 service contractor during the calendar year multiplied by the rate of 15 six-tenths percent for the period January 1, 1995, through December 31, 16 1995, and one percent thereafter.
- (3) Health care service contractors shall prepay their tax 17 18 liability. The minimum amount of the prepayments shall be percentages of the health care service contractor's tax obligation for the 19 preceding calendar year recomputed using the rate in effect for the 20 For the prepayment of taxes due during calendar year 21 current year. 22 1995, the minimum amount of the prepayments shall be percentages of the 23 health care service contractor's tax obligation that would have been 24 due had the tax been in effect during calendar year 1994. 25 prepayments shall be paid to the state treasurer through the commissioner's office by the due dates and in the following amounts: 26
- 27 (a) On or before June 15, forty-five percent;

- (b) On or before September 15, twenty-five percent;
 - (c) On or before December 15, twenty-five percent.
- For good cause demonstrated in writing, the commissioner may approve an amount smaller than the preceding calendar year's tax obligation as recomputed for calculating the health care service contractor's prepayment obligations for the current tax year.
- 34 (4) One hundred percent of the moneys collected under this section 35 shall be deposited in the health services account created under section 36 459 of this act.

- NEW SECTION. Sec. 310. A new section is added to chapter 48.14 2 RCW to read as follows:
- 3 (1) Each certified health plan established under sections 427 4 through 444 of this act, shall pay a tax on or before the first day of 5 March of each year to the state treasurer through the insurance 6 commissioner's office on premiums received or collected by the 7 certified health plan during the preceding calendar year.
- 8 (2) The amount of the tax shall be equal to the total amount of all premiums collected or received by the certified health plan during the calendar year multiplied by the rate of six-tenths percent for the period January 1, 1995, through December 31, 1995, and one percent thereafter.
- 13 (3) Certified health plans shall prepay their tax liability. minimum amount of the prepayments shall be percentages of the certified 14 health plan's tax obligation for the preceding calendar year recomputed 15 16 using the rate in effect for the current year: PROVIDED, That for the 17 prepayment of taxes due during calendar year 1995, the minimum amount of the prepayments shall be percentages of the certified health plan's 18 19 tax obligation that would have been due had the tax been in effect 20 during calendar year 1994. The tax prepayments shall be paid to the state treasurer through the commissioner's office by the due dates and 21 22 in the following amounts:
- 23 (a) On or before June 15, forty-five percent;
- 24 (b) On or before September 15, twenty-five percent;
- 25 (c) On or before December 15, twenty-five percent.
- For good cause demonstrated in writing, the commissioner may approve an amount smaller than the preceding calendar year's tax obligation as recomputed for calculating the certified health plan's prepayment obligations for the current tax year.
- 30 (4) One hundred percent of the moneys collected under this section 31 shall be deposited in the health services account created under section 32 459 of this act.
- 33 **Sec. 311.** RCW 82.04.260 and 1991 c 272 s 15 are each amended to 34 read as follows:
- 35 (1) Upon every person engaging within this state in the business of 36 buying wheat, oats, dry peas, dry beans, lentils, triticale, corn, rye 37 and barley, but not including any manufactured or processed products 38 thereof, and selling the same at wholesale; the tax imposed shall be

equal to the gross proceeds derived from such sales multiplied by the 1 rate of one one-hundredth of one percent. 2

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- (2) Upon every person engaging within this state in the business of manufacturing wheat into flour, barley into pearl barley, soybeans into soybean oil, or sunflower seeds into sunflower oil; as to such persons the amount of tax with respect to such business shall be equal to the value of the flour, pearl barley, or oil manufactured, multiplied by the rate of one-eighth of one percent.
- 9 (3) Upon every person engaging within this state in the business of splitting or processing dried peas; as to such persons the amount of tax with respect to such business shall be equal to the value of the 12 peas split or processed, multiplied by the rate of one-quarter of one 13 percent.
 - (4) Upon every person engaging within this state in the business of manufacturing seafood products which remain in a raw, raw frozen, or raw salted state at the completion of the manufacturing by that person; as to such persons the amount of tax with respect to such business shall be equal to the value of the products manufactured, multiplied by the rate of one-eighth of one percent.
 - (5) Upon every person engaging within this state in the business of manufacturing by canning, preserving, freezing or dehydrating fresh fruits and vegetables; as to such persons the amount of tax with respect to such business shall be equal to the value of the products canned, preserved, frozen or dehydrated multiplied by the rate of three-tenths of one percent.
 - (6) Upon every nonprofit corporation and nonprofit association engaging within this state in research and development, as to such corporations and associations, the amount of tax with respect to such activities shall be equal to the gross income derived from such activities multiplied by the rate of forty-four one-hundredths of one percent.
 - (7) Upon every person engaging within this state in the business of slaughtering, breaking and/or processing perishable meat products and/or selling the same at wholesale only and not at retail; as to such persons the tax imposed shall be equal to the gross proceeds derived from such sales multiplied by the rate of twenty-five one-hundredths of one percent through June 30, 1986, and one-eighth of one percent thereafter.

(8) Upon every person engaging within this state in the business of making sales, at retail or wholesale, of nuclear fuel assemblies manufactured by that person, as to such persons the amount of tax with respect to such business shall be equal to the gross proceeds of sales of the assemblies multiplied by the rate of twenty-five one-hundredths of one percent.

- (9) Upon every person engaging within this state in the business of manufacturing nuclear fuel assemblies, as to such persons the amount of tax with respect to such business shall be equal to the value of the products manufactured multiplied by the rate of twenty-five one-hundredths of one percent.
- (10) Upon every person engaging within this state in the business of acting as a travel agent; as to such persons the amount of the tax with respect to such activities shall be equal to the gross income derived from such activities multiplied by the rate of twenty-five one-hundredths of one percent.
- (11) Upon every person engaging within this state in business as an international steamship agent, international customs house broker, international freight forwarder, vessel and/or cargo charter broker in foreign commerce, and/or international air cargo agent; as to such persons the amount of the tax with respect to only international activities shall be equal to the gross income derived from such activities multiplied by the rate of thirty-three one-hundredths of one percent.
- (12) Upon every person engaging within this state in the business of stevedoring and associated activities pertinent to the movement of goods and commodities in waterborne interstate or foreign commerce; as to such persons the amount of tax with respect to such business shall be equal to the gross proceeds derived from such activities multiplied by the rate of thirty-three one hundredths of one percent. subject to taxation under this subsection shall be exempt from payment of taxes imposed by chapter 82.16 RCW for that portion of their business subject to taxation under this subsection. Stevedoring and associated activities pertinent to the conduct of goods and commodities in waterborne interstate or foreign commerce are defined as all activities of a labor, service or transportation nature whereby cargo may be loaded or unloaded to or from vessels or barges, passing over, onto or under a wharf, pier, or similar structure; cargo may be moved to a warehouse or similar holding or storage yard or area to await

- 1 further movement in import or export or may move to a consolidation
- 2 freight station and be stuffed, unstuffed, containerized, separated or
- 3 otherwise segregated or aggregated for delivery or loaded on any mode
- 4 of transportation for delivery to its consignee. Specific activities
- 5 included in this definition are: Wharfage, handling, loading,
- 6 unloading, moving of cargo to a convenient place of delivery to the
- 7 consignee or a convenient place for further movement to export mode;
- 8 documentation services in connection with the receipt, delivery,
- 9 checking, care, custody and control of cargo required in the transfer
- 10 of cargo; imported automobile handling prior to delivery to consignee;
- 11 terminal stevedoring and incidental vessel services, including but not
- 12 limited to plugging and unplugging refrigerator service to containers,
- 13 trailers, and other refrigerated cargo receptacles, and securing ship
- 14 hatch covers.
- 15 (13) Upon every person engaging within this state in the business
- 16 of disposing of low-level waste, as defined in RCW 43.145.010; as to
- 17 such persons the amount of the tax with respect to such business shall
- 18 be equal to the gross income of the business, excluding any fees
- 19 imposed under chapter 43.200 RCW, multiplied by the rate of fifteen
- 20 percent.
- 21 (a) The rate specified in this subsection shall be reduced to ten
- 22 percent on May 20, 1991.
- 23 (b) The rate specified in this subsection shall be further reduced
- 24 to five percent on January 1, 1992.
- 25 (c) The rate specified in this subsection shall be further reduced
- 26 to three percent on July 1, 1993.
- 27 If the gross income of the taxpayer is attributable to activities
- 28 both within and without this state, the gross income attributable to
- 29 this state shall be determined in accordance with the methods of
- 30 apportionment required under RCW 82.04.460.
- 31 (14) Upon every person engaging within this state as an insurance
- 32 agent, insurance broker, or insurance solicitor licensed under chapter
- 33 48.17 RCW; as to such persons, the amount of the tax with respect to
- 34 such licensed activities shall be equal to the gross income of such
- 35 business multiplied by the rate of one percent.
- 36 (15) Upon every person engaging within this state in business as a
- 37 <u>hospital</u>, as <u>defined</u> in <u>chapter 70.41 RCW</u>, as to such persons, the
- 38 amount of tax with respect to such activities shall be equal to the
- 39 gross income of the business multiplied by the rate of five-tenths of

- 1 one percent through June 30, 1995, and one and five-tenths percent
- 2 thereafter. The moneys collected under this subsection shall be
- 3 deposited in the health services account created under section 459 of
- 4 this act.
- 5 **Sec. 312.** RCW 82.04.4289 and 1981 c 178 s 2 are each amended to 6 read as follows:
- 7 ((In computing tax there may be deducted from the measure of tax)) This chapter does not apply to amounts derived as compensation for 8 9 services rendered to patients or from sales of prescription drugs as defined in RCW 82.08.0281 furnished as an integral part of services 10 11 rendered to patients by ((a hospital, as defined in chapter 70.41 RCW, 12 which is operated as a nonprofit corporation,)) a kidney dialysis facility operated as a nonprofit corporation, ((whether or not operated 13 14 in connection with a hospital,)) nursing homes, and homes for unwed 15 mothers operated as religious or charitable organizations, but only if no part of the net earnings received by such an institution inures 16 directly or indirectly, to any person other than the institution 17 18 entitled to deduction hereunder. ((In no event shall any such 19 deduction be allowed, unless the hospital building is entitled to exemption from taxation under the property tax laws of this state.)) 20
- NEW SECTION. Sec. 313. RCW 82.04.4288 and 1980 c 37 s 9 are each repealed.
- NEW SECTION. Sec. 314. (1) The sum of one hundred seventy-three million nine hundred thousand dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the health services account to the personal health services account for the purposes of continuing and expanding the basic health plan to state residents with incomes below two hundred percent of poverty by June 30, 1995.
- (2) The sum of twenty million dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the health services account to the public health account to be used for the purposes of the public health services improvement plan in section 458 of this act and for the purposes of section 459(2) of this act. These funds shall not be used to supplant existing funds received by

- 1 local public health departments or health districts from federal,
 2 state, local government, private or other sources.
- 3 (3) The sum of six million five hundred thousand dollars, or as 4 much thereof as may be necessary, is appropriated for the biennium 5 ending June 30, 1995, from the health services account to the health 6 professions, data systems, and research account for the purposes of 7 section 459(3) of this act.
- 8 (4) The sum of four million dollars, or as much thereof as may be 9 necessary, is appropriated for the biennium ending June 30, 1995, from 10 the health services account to the department of health for the following purposes: Four hundred thousand dollars for preparation of 11 the health personnel resource plan under chapter 28B.125 RCW, one 12 13 million dollars for community-based health professional recruitment and retention activities under chapter 70.185 RCW, two hundred thousand 14 15 dollars for the malpractice insurance program under RCW 43.70.460 and 16 43.70.470, one million eight hundred thousand dollars for training of 17 volunteer emergency medical services personnel under chapter 70.168 RCW, and four hundred thousand dollars to be distributed as needed for 18 19 the studies authorized in sections 465 and 466 of this act.
- (5) The sum of two million three hundred thousand dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the health services account to the University of Washington for the following purposes: Two million dollars for the state-wide family medicine program authorized under chapter 70.112 RCW and three hundred thousand dollars for the training of physician assistants and advanced registered nurse practitioners.
 - (6) The sum of two million dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 1995, from the health services account to the higher education coordinating board for the purposes of making awards through the health professional scholarship and loan repayment under chapter 28B.115 RCW.

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(7) The sum of five million dollars, or as much thereof as may be 32 33 necessary, is appropriated for the biennium ending June 30, 1995, from the health services account to the health care authority exclusively 34 35 for the purposes of increasing the number of migrant, homeless, refugee, and other persons receiving primary health care services 36 through community or migrant health clinics. These funds are intended 37 as an increase over the funding levels provided for in the biennium 38 39 ending June 30, 1993. These funds shall not be used to supplant

- 1 existing funds received by community or migrant health clinics from 2 federal, state, local government, private, and other sources.
- 3 (8) The sum of two hundred fifty thousand dollars, or as much 4 thereof as may be necessary, is appropriated for the biennium ending 5 June 30, 1995, from the health services account to the office of 6 financial management for the purposes of section 406(26) of this act.

7 PART IV. HEALTH AND MEDICAL SYSTEM REFORM

- 8 NEW SECTION. Sec. 401. INTENT. The legislature intends that chapter . . ., Laws of 1993 (this act) establish structures, processes, 9 and specific financial limits to stabilize the overall cost of medical 10 11 care within the economy, reduce the demand for unneeded medical care, provide access to essential health and medical services, improve public 12 13 health, and ensure that medical system costs do not undermine the 14 financial viability of nonmedical care businesses.
- NEW SECTION. **Sec. 402.** DEFINITIONS. In this chapter, unless the context otherwise requires:
- 17 (1)(a) "Certified health plan" or "plan" means a disability insurer regulated under chapter 48.20 or 48.21 RCW, a health care service 18 contractor as defined in RCW 48.44.010, a health maintenance 19 organization as defined in RCW 48.46.020, or an entity certified in 20 21 accordance with sections 432 through 443 of this act which insurer, 22 contractor, health maintenance organization, or entity contracts to 23 administer or provide the uniform benefits package in a managed care setting consistent with the requirements of this chapter. 24
- (b) "Certified health plan" or "plan" also means an employee health benefits plan maintained by an employer who self-insures such benefits and chooses to comply with sections 432 through 443 of this act.
- 28 (2) "Chair" means the presiding officer of the Washington health 29 services commission.
- 30 (3) "Commission" means the Washington health services commission.
- 31 (4) "Community rate" means the rating method used to establish the 32 premium for the uniform benefits package adjusted to reflect 33 actuarially demonstrated differences in utilization or cost 34 attributable to geographic region and family size as determined by the 35 commission.

- 1 (5) "Continuous quality improvement and total quality management"
 2 means a continuous process to improve health services while reducing
 3 costs.
- 4 (6) "Employee" means a resident who is in the employment of an employer, as defined by chapter 50.04 RCW. A qualified employee for 5 full employer contributions is an employee who is employed at least 6 7 eighty hours during a calendar month, two hundred forty hours during a 8 calendar quarter, or nine hundred sixty hours during a calendar year. A part-time employee is an employee who is employed less than eighty 9 hours during a calendar month, two hundred forty hours during a 10 11 calendar quarter, or nine hundred sixty hours during a calendar year.
- 12 (7) "Enrollee" means any person who is a Washington resident 13 enrolled in a certified health plan.
- (8) "Enrollee point of service cost-sharing" means copayments or coinsurance paid to certified health plans directly providing services, health care providers, or health care facilities by enrollees for receipt of specific uniform benefits package services, within limits established by the commission.
- 19 (9) "Enrollee premium sharing" means that portion of the premium, 20 determined by the commission, that is paid by enrollees or their family 21 members.
- (10) "Federal poverty level" means the federal poverty guidelines determined annually by the United States department of health and human services or successor agency.
- 25 (11) "Health care facility" or "facility" means hospices licensed 26 under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW, rural health facilities as defined in RCW 70.175.020, psychiatric 27 hospitals licensed under chapter 71.12 RCW, nursing homes licensed 28 under chapter 18.51 RCW, community mental health centers licensed under 29 30 chapter 71.05 or 71.24 RCW, kidney disease treatment centers licensed under chapter 70.41 RCW, ambulatory diagnostic, treatment or surgical 31 facilities licensed under chapter 70.41 RCW, drug and alcohol treatment 32 33 facilities licensed under chapter 70.96A RCW, and home health agencies 34 licensed under chapter 70.127 RCW, and includes such facilities if 35 owned and operated by a political subdivision or instrumentality of the state and such other facilities as required by federal law and 36 37 implementing regulations, but does not include Christian Science sanatoriums operated, listed, or certified by the First Church of 38 39 Christ Scientist, Boston, Massachusetts.

(12) "Health care provider" or "provider" means:

- 2 (a) A person regulated under Title 18 RCW to practice health or 3 health-related services or otherwise practicing health care services in 4 this state consistent with state law; or
- 5 (b) An employee or agent of a person described in (a) of this 6 subsection, acting in the course and scope of his or her employment.
- 7 (13) "Health insurance purchasing cooperative" or "cooperative" 8 means a member-owned and governed nonprofit organization certified in 9 accordance with sections 425 and 426 of this act.
- 10 (14) "Long-term care" means institutional, residential, outpatient, or community-based services that meet the individual needs of persons 11 of all ages who are limited in their functional capacities or have 12 13 disabilities and require assistance with performing two or more activities of daily living for an extended or indefinite period of 14 15 time. These services include case management, protective supervision, in-home care, nursing services, convalescent, custodial, chronic, and 16 terminally ill care. 17
- 18 (15) "Major capital expenditure" means any single expenditure for 19 capital construction, renovations, or acquisition, including medical 20 technological equipment, as defined by the commission, costing more 21 than one million dollars.
- (16) "Managed care" means an integrated system of insurance, 22 financing, and health services delivery functions that assumes 23 24 financial risk for delivery of health services and that uses a defined 25 network of providers or that promotes the efficient delivery of health 26 services through provider assumption of some financial risk including capitation, prospective payment, resource-based relative value scales, 27 fee schedules, or similar method of limiting payments to health care 28 29 providers, excluding fee for service.
- 30 (17) "Maximum enrollee financial participation" means the income-31 related total annual payments that may be required of an enrollee per 32 family who chooses one of the three lowest priced plans in a geographic 33 region including both premium-sharing and enrollee point of service 34 cost-sharing.
- 35 (18) "Persons of color" means Asians/Pacific Islanders, African, 36 Hispanic, and Native Americans.
- 37 (19) "Premium" means all sums charged, received, or deposited by a 38 certified health plan as consideration for a uniform benefits package 39 or the continuance of a uniform benefits package. Any assessment, or

- any "membership," "policy," "contract," "service," or similar fee or charge made by the certified health plan in consideration for the uniform benefits package is deemed part of the premium.
- 4 (20) "Supplemental benefits" means those appropriate and effective 5 health services, defined by the commission, in accordance with section 6 452 of this act, that expand coverage under the uniform benefits 7 package and that may be offered to all Washington residents through 8 certified health plans.
- 9 (21) "Technology" means the drugs, devices, equipment, and medical 10 or surgical procedures used in the delivery of health services, and the 11 organizational or supportive systems within which such services are It also means sophisticated and complicated machinery 12 13 developed as a result of ongoing research in the basic biological and physical sciences, clinical medicine, electronics, and computer 14 15 sciences, as well as specialized professionals, medical equipment, procedures, and chemical formulations used for both diagnostic and 16 17 therapeutic purposes.
- 18 (22) "Uniform benefits package" or "package" means those 19 appropriate and effective health services, defined by the commission 20 under section 448 of this act, that must be offered to all Washington 21 residents through certified health plans.

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(23) "Washington resident" or "resident" means a person who intends to reside in the state permanently or indefinitely and who did not move to Washington for the primary purpose of securing health services under sections 427 through 456 of this act. "Washington resident" also includes people and their accompanying family members who are in the state for the purpose of engaging in employment for at least one month, who did not enter the state for the primary purpose of obtaining health services. The confinement of a person in a nursing home, hospital, or other medical institution in the state shall not by itself be sufficient to qualify such person as a resident.

A. THE WASHINGTON HEALTH SERVICES COMMISSION

NEW SECTION. Sec. 403. CREATION OF COMMISSION--MEMBERSHIP--TERMS
OF OFFICE--VACANCIES--SALARIES. (1) There is created an agency of
state government to be known as the Washington health services
commission. The commission shall consist of five members reflecting
ethnic and racial diversity, appointed by the governor, with the

- 1 consent of the senate. One member shall be designated by the governor
- 2 as chair and shall serve at the pleasure of the governor. The
- 3 insurance commissioner, or his or her designee, shall serve as a
- 4 nonvoting member. Of the initial members, one shall be appointed to a
- 5 term of three years, one shall be appointed to a term of four years,
- 6 and one shall be appointed to a term of five years. Thereafter,
- 7 members shall be appointed to five-year terms. Vacancies shall be
- 8 filled by appointment for the remainder of the unexpired term of the
- 9 position being vacated.
- 10 (2) Members of the commission shall have no pecuniary interest in
- 11 any business subject to regulation by the commission and shall be
- 12 subject to chapter 42.18 RCW, the executive branch conflict of interest
- 13 act.
- 14 (3) Members of the commission shall occupy their positions on a
- 15 full-time basis and are exempt from the provisions of chapter 41.06
- 16 RCW. Commission members and the professional commission staff are
- 17 subject to the public disclosure provisions of chapter 42.17 RCW.
- 18 Members shall be paid a salary to be fixed by the governor in
- 19 accordance with RCW 43.03.040. A majority of the members of the
- 20 commission constitutes a quorum for the conduct of business.
- 21 <u>NEW SECTION.</u> **Sec. 404.** STAKEHOLDERS' COMMITTEE. (1)(a) In an
- 22 effort to ensure effective participation in the commission's
- 23 deliberations, the chair shall appoint a stakeholders' committee with
- 24 a balanced representation of members representing consumers, business,
- 25 government, labor, insurers, health care providers, health care service
- 26 contractors, health maintenance organizations, and persons of color.
- 27 The chair may also appoint ad hoc and special committees for a
- 28 specified time period.
- 29 (b) The chair shall also appoint health services effectiveness
- 30 panels for specified periods of time to provide technical guidance
- 31 related to appropriate and effective health services, use of technology
- 32 and practice guidelines, and development of the uniform benefits
- 33 package. Panels should include technical experts, such as general
- 34 practitioners, specialty physicians or providers, health service
- 35 researchers, health ethicists, epidemiologists, and public health
- 36 experts who reflect the state's ethnic and cultural diversity.
- 37 (c) The commission shall also appoint a small business advisory
- 38 committee composed of seven small business owners to assist the

- 1 commission in development of the small business economic impact 2 statement, as provided in section 448(7) of this act.
- 3 (2) Members of committees and panels shall serve without 4 compensation for their services but shall be reimbursed for their 5 expenses while attending meetings on behalf of the commission in 6 accordance with RCW 43.03.050 and 43.03.060.
- NEW SECTION. Sec. 405. POWERS AND DUTIES OF THE CHAIR. The chair shall be the chief administrative officer and the appointing authority of the commission and has the following powers and duties:
- 10 (1) Direct and supervise the commission's administrative and 11 technical activities in accordance with the provisions of this chapter 12 and rules and policies adopted by the commission;
- (2) Employ personnel of the commission, representative of ethnic diversity, in accordance with chapter 41.06 RCW, and prescribe their duties. With the approval of a majority of the commission, the chair may appoint persons to administer any entity established pursuant to subsection (8) of this section, and up to seven additional employees all of whom shall be exempt from the provisions of chapter 41.06 RCW;
 - (3) Enter into contracts on behalf of the commission;
- 20 (4) Accept and expend gifts, donations, grants, and other funds 21 received by the commission;
- 22 (5) Delegate administrative functions of the commission to 23 employees of the commission as the chair deems necessary to ensure 24 efficient administration;
- 25 (6) Subject to approval of the commission, appoint advisory 26 committees and undertake studies, research, and analysis necessary to 27 support activities of the commission;
 - (7) Preside at meetings of the commission;

- 29 (8) Consistent with policies and rules established by the 30 commission, establish such administrative divisions, offices, or 31 programs as are necessary to carry out the purposes of chapter . . ., 32 Laws of 1993 (this act); and
- (9) Perform such other administrative and technical duties as are consistent with chapter . . ., Laws of 1993 (this act) and the rules and policies of the commission.
- NEW SECTION. Sec. 406. POWERS AND DUTIES OF THE COMMISSION. The commission has the following powers and duties:

1 (1) Ensure that all residents of Washington state are enrolled in 2 a certified health plan to receive the uniform benefits package, 3 regardless of age, sex, family structure, ethnicity, race, health 4 condition, geographic location, employment, or economic status.

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- (2) Endeavor to ensure that all residents of Washington state have access to appropriate, timely, confidential, and effective health services. If the commission finds that individuals or populations lack access to certified health plan services, the commission shall:
- 9 (a) Authorize appropriate state agencies, local health departments, community or migrant health clinics, public hospital districts, or other nonprofit health service entities to take actions necessary to assure such access. This includes authority to contract for or directly deliver services described within the uniform benefits package to special populations; or
 - (b) Notify appropriate certified health plans and the insurance commissioner of such findings. The commission shall adopt by rule standards by which the insurance commissioner may, in such event, require certified health plans in closest proximity to such individuals and populations to extend their catchment areas to those individuals and populations and offer them enrollment.
 - (3) Adopt necessary rules in accordance with chapter 34.05 RCW to carry out the purposes of chapter . . ., Laws of 1993 (this act), provided that an initial set of draft rules establishing at least the commission's organization structure, the uniform benefits package, enrollee and employer financial participation, levels of and standards for certified health plan certification, must be submitted in draft form to appropriate committees of the legislature by December 1, 1994.
 - (4) Establish and modify as necessary, in consultation with the state board of health and the department of health, and coordination with the planning process set forth in section 458 of this act a uniform set of health services based on the recommendations of the health care cost control and access commission.
- 33 (5) Establish and modify as necessary, the uniform benefits 34 package, as provided in section 448 of this act, which shall be offered 35 to enrollees of a certified health plan. The benefit package shall be 36 provided at no more than the maximum premium specified in subsection 37 (6) of this section.
- 38 (6)(a) Establish for each year a community-rated maximum premium 39 for the uniform benefits package. The premium cost of the uniform

benefits package in 1995 shall be based upon an actuarial determination of the costs of providing the uniform benefits package, assuming cost savings that may result from reductions in cost shifting, the use of managed care, identification of cost-effective and clinically efficacious services, and any other factors deemed relevant by the commission. Beginning in 1996, the growth rate of the uniform benefits package shall be allowed to increase by a rate no greater than the average growth rate in the cost of the package between 1990 and 1993 as actuarially determined, reduced by two percentage points per year until the growth rate is no greater than growth in Washington per capita personal income, as determined by the office of financial management.

(b) If the commission adds or deletes services or benefits to the uniform benefits package in subsequent years, it may increase or decrease the maximum premium to reflect the actual cost experience of a broad sample of providers of that service in the state, considering the factors enumerated in (a) of this subsection and adjusted actuarially. The addition of services or benefits shall not result in a redetermination of the entire cost of the uniform benefits package.

- (7) In order to promote price competition, establish annual premium shares and amounts that shall be paid by employers, government sponsors, and enrollees defined in relation to the price of the lowest priced plan in the region providing the uniform benefits package in a manner that ensures adequate quality of services. Enrollee premium share levels shall be related to enrollee household income and shall not apply to enrollees with income less than the federal poverty level. The commission shall develop mechanisms through which enrollees whose premium share levels are reduced as a result of low household income can obtain subsidies necessary for enrollment in a certified health plan. The availability of subsidies shall be conditioned upon the appropriation of funds specifically for this purpose.
- (8) Develop and implement, if necessary, one or more medical risk adjustment mechanisms to minimize financial incentives for certified health plans to enroll individuals who present lower health risks and avoid enrolling individuals who present higher health risks, and to minimize financial incentives for employer hiring practices that discriminate against individuals who present higher health risks. In the design and implementation of medical risk distribution mechanisms under this subsection, the commission shall (a) balance the benefits of price competition with the need to protect certified health plans from

- any unsustainable negative effects of adverse selection and (b) 1 2 consider the development of a system that creates a risk profile of each certified health plan's enrollee population that does not create 3 4 disincentives for a plan to control benefit utilization, that requires 5 contributions from plans that enjoy a low-risk enrollee population to plans that have a high-risk enrollee population, and that does not 6 7 permit an adjustment of the premium charged for the uniform benefits 8 package or supplemental coverage based upon either receipt or 9 contribution of assessments.
- 10 (9) Design a mechanism to assure minors have access to confidential 11 health care services as currently provided in RCW 70.24.110 and 12 71.34.030.
- 13 (10) Monitor the actual growth in total annual health services 14 costs.
- (11) Establish reporting requirements for certified health plans that own or manage health care facilities, health care facilities, and health care providers to periodically report to the commission regarding major capital expenditures of the plans. The commission shall review and monitor such reports from providers and shall report to the legislature regarding major capital expenditures by providers on at least an annual basis.
- (12) Establish maximum enrollee financial participation levels.

 The levels shall be related to enrollee household income and shall not result in household income being reduced below the federal poverty level.
- 26 (13) For health services provided under the uniform benefits package, adopt standards for enrollment, and standardized billing and 27 claims processing forms. The standards shall ensure that these 28 procedures minimize administrative burdens on health care providers, 29 30 certified health plans, and consumers. Subject to federal approval or phase-in schedules whenever necessary or appropriate, the standards 31 also shall apply to state-purchased health services, as defined in RCW 32 41.05.011. 33
- 34 (14) Suggest that certified health plans adopt certain practice 35 guidelines or risk management protocols for quality assurance, 36 utilization review, or provider payment. The commission may consider 37 guidelines or protocols recommended according to section 410 of this 38 act for these purposes.

- 1 (15) Suggest other guidelines to certified health plans for 2 utilization management, use of technology and methods of payment, such 3 as diagnosis-related groups and a resource-based relative value scale. 4 Such guidelines shall be voluntary and shall be designed to promote 5 improved management of care, and provide incentives for improved 6 efficiency and effectiveness within the delivery system.
- 7 (16) Adopt standards and oversee and develop policy for personal 8 health data and information systems as provided in chapter 70.170 RCW.
- 9 (17) Adopt standards that prevent conflict of interest by health 10 care providers as provided in section 408 of this act.
- 11 (18) Consider the extent to which medical research activities 12 should be included within the health service system set forth in this 13 chapter . . ., Laws of 1993 (this act).
- (19) Adopt standards and procedures under which a health care provider, health care facility, enrollee, or certified health plan may seek a prior determination as to whether medical services and related health care services, drugs, and other technologies provided in connection with a particular treatment are included in the uniform benefits package.
- (20) Evaluate and monitor the extent to which racial and ethnic minorities have access and to receive health services within the state, and develop strategies to address barriers to access.
- (21) Develop standards for the certification process to certify health plans to provide the uniform benefits package, according to the provisions for certified health plans under chapter . . ., Laws of 1993 (this act).
- 27 (22) Develop rules for implementation of individual and employer 28 participation under sections 454 and 455 of this act specifically 29 applicable to persons who work in this state but do not live in the 30 state or persons who live in this state but work outside of the state. 31 The rules shall be designed so that these persons receive coverage and 32 financial requirements that are comparable to that received by persons 33 who both live and work in the state.
- 34 (23) Establish a process for purchase of uniform benefits package 35 services by enrollees when they are out-of-state.
- 36 (24) Develop recommendations to the legislature as to whether state 37 and school district employees, on whose behalf health benefits are or 38 will be purchased by the health care authority pursuant to chapter 39 41.05 RCW, should have the option to purchase health benefits through

- 1 health insurance purchasing cooperatives on or after July 1, 1997. In 2 developing its recommendations, the commission shall consider:
- 3 (a) The impact of state or school district employees purchasing 4 through health insurance purchasing cooperatives on the ability of the 5 state to control its health care costs; and
- (b) Whether state or school district employees purchasing through health insurance purchasing cooperatives will result in inequities in health benefits between or within groups of state and school district employees.
- 10 (25) Establish guidelines for providers dealing with terminal or 11 static conditions, taking into consideration the ethics of providers, 12 patient and family wishes, costs, and survival possibilities.
- (26) Undertake or facilitate evaluations of health care reform, including analysis of fiscal and economic impacts, the effectiveness of managed care and managed competition, and effects of reform on access and quality of service. Fiscal and economic impact analysis shall be conducted by the office of financial management.
- (27) Evaluate the extent to which Taft-Hartley health care trusts provide benefits to certain individuals in the state; review the federal laws under which these joint employee-employer entities are organized; and make appropriate recommendations to the governor and the legislature about how these trusts can be brought under the provisions of chapter . . ., Laws of 1993 (this act) when it is fully implemented.

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- (28) Evaluate whether Washington is experiencing a higher percentage in in-migration of residents from other states and territories than would be expected by normal trends as a result of the availability of comprehensive subsidized health care benefits for all residents and report to the governor and the legislature their findings.
- (29) In developing the uniform benefits package and other standards pursuant to this section, consider the likelihood of the establishment of a national health services plan adopted by the federal government and its implications.
- 34 (30) Evaluate the effect of reforms under chapter . . ., Laws of 35 1993 (this act) on access to care and economic development in rural 36 areas.
- To the extent that the exercise of any of the powers and duties specified in this section may be inconsistent with the powers and duties of other state agencies, offices, or commissions, the authority

- 1 of the commission shall supersede that of such other state agency,
- 2 office, or commission, except in matters of personal health data, where
- 3 the commission shall have primary data system policymaking authority
- 4 and the department of health shall have primary responsibility for the
- 5 maintenance and routine operation of personal health data systems.
- NEW SECTION. Sec. 407. MODIFICATION OF MAXIMUM PREMIUM. Upon the 6 7 recommendation of the insurance commissioner, and on the basis of evidence established by independent actuarial analysis, if the 8 9 commission finds that the economic viability of a significant number of the state's certified health plans is seriously threatened, the 10 11 commission may increase the maximum premium to the extent mandated by 12 the Constitution, and must immediately thereafter submit to the legislature a proposal for a new formula for adjusting the maximum 13 14 premium that must be approved by each house of the legislature by a

sixty percent vote.

- 16 NEW SECTION. Sec. 408. CONFLICT OF INTEREST STANDARDS. The 17 Washington health services commission established by section 403 of 18 this act, in consultation with the secretary of health, and the health care disciplinary authorities under RCW 18.130.040(2)(b), shall 19 20 establish standards and monetary penalties in rule prohibiting provider 21 investments and referrals that present a conflict of interest resulting 22 from inappropriate financial gain for the provider or his or her 23 immediate family. These standards are not intended to inhibit the 24 efficient operation of managed health care systems or certified health plans. The commission shall report to the health policy committees of 25 the senate and house of representatives by December 1, 1994, on the 26 27 development of the standards and any recommended statutory changes 28 necessary to implement the standards.
- NEW SECTION. Sec. 409. CONTINUOUS QUALITY IMPROVEMENT AND TOTAL 29 30 QUALITY MANAGEMENT. To ensure the highest quality health services at the lowest total cost, the commission shall establish a total quality 31 32 management system of continuous quality improvement. Such endeavor shall be based upon the recognized quality science for continuous 33 34 quality improvement. The commission shall impanel a committee composed of persons from the private sector and related sciences who have broad 35 knowledge and successful experiences in continuous quality improvement 36

- 1 and total quality management applications. It shall be the
- 2 responsibility of the committee to develop standards for a Washington
- 3 state health services supplier certification process and recommend such
- 4 standards to the commission for review and adoption. Once adopted, the
- 5 commission shall establish a schedule, with full compliance no later
- 6 than July 1, 1996, whereby all health service providers and health
- 7 service facilities shall be certified prior to providing uniform
- 8 benefits package services.

9 B. PRACTICE INDICATORS

- 10 <u>NEW SECTION.</u> **Sec. 410.** A new section is added to chapter 43.70
- 11 RCW to read as follows:
- 12 PRACTICE INDICATORS. The department of health shall consult with
- 13 health care providers, purchasers, health professional regulatory
- 14 authorities under RCW 18.130.040, appropriate research and clinical
- 15 experts, and consumers of health care services to identify specific
- 16 practice areas where practice indicators and risk management protocols
- 17 have been developed, including those that have been demonstrated to be
- 18 effective among persons of color. Practice indicators shall be based
- 19 upon expert consensus and best available scientific evidence. The
- 20 department shall:
- 21 (1) Develop a definition of expert consensus and best available
- 22 scientific evidence so that practice indicators can serve as a standard
- 23 for excellence in the provision of health care services.
- 24 (2) Establish a process to identify and evaluate practice
- 25 indicators and risk management protocols as they are developed by the
- 26 appropriate professional, scientific, and clinical communities.
- 27 (3) Recommend the use of practice indicators and risk management
- 28 protocols in quality assurance, utilization review, or provider payment
- 29 to the health services commission.

30 C. HEALTH CARE LIABILITY REFORMS

- 31 **Sec. 411.** RCW 18.72.400 and 1991 c 3 s 171 are each amended to
- 32 read as follows:
- 33 (1) The secretary of health shall allocate all appropriated funds
- 34 to accomplish the purposes of this chapter.

- 1 (2) Upon a showing by the secretary of health, on behalf of the
 2 medical disciplinary board, that expenditures in excess of levels
 3 authorized by legislative appropriation are necessary to meet
 4 unanticipated public demand for investigation of, and disciplinary
 5 action against, unsafe or impaired physicians or surgeons, the office
 6 of financial management may authorize necessary expenditures from the
 7 medical disciplinary account in excess of appropriated levels.
- 8 **Sec. 412.** RCW 43.70.320 and 1991 sp.s. c 13 s 18 are each amended 9 to read as follows:
- (1) There is created in the state treasury an account to be known as the health professions account. All fees received by the department for health professions licenses, registration, certifications, renewals, or examinations and the civil penalties assessed and collected by the department under RCW 18.130.190(4) shall be forwarded to the state treasurer who shall credit such moneys to the health professions account.
- (2) All expenses incurred in carrying out the health professions 17 18 licensing activities of the department shall be paid from the account 19 as authorized by legislative appropriation. Upon a showing by the department, on behalf of an individual health profession regulatory 20 board, that expenditures in excess of levels authorized by legislative 21 appropriation are necessary to meet unanticipated public demand for 22 23 investigation of, and disciplinary action against, unsafe or impaired health care practitioners, the office of financial management may 24 25 authorize necessary expenditures from the health professions account in excess of appropriated levels. Any residue in the account shall be 26 27 accumulated and shall not revert to the general fund at the end of the biennium. 28
- 29 (3) The secretary shall biennially prepare a budget request based 30 on the anticipated costs of administering the health professions 31 licensing activities of the department which shall include the 32 estimated income from health professions fees.
- NEW SECTION. Sec. 413. A new section is added to chapter 18.130 RCW to read as follows:
- MALPRACTICE INSURANCE COVERAGE MANDATE. Except to the extent that liability insurance is not available, every licensed health care practitioner whose services are included in the uniform benefits

- 1 package, as determined by section 448 of this act, and whose scope of
- 2 practice includes independent practice, shall, as a condition of
- 3 licensure and relicensure, be required to provide evidence of a minimum
- 4 level of malpractice insurance coverage issued by a company authorized
- 5 to do business in this state. On or before January 1, 1994, the
- 6 department shall designate by rule:
- 7 (1) Those health professions whose scope of practice includes
- 8 independent practice;
- 9 (2) For each health profession whose scope of practice includes
- 10 independent practice, whether malpractice insurance is available; and
- 11 (3) If such insurance is available, the appropriate minimum level
- 12 of mandated coverage.
- NEW SECTION. Sec. 414. A new section is added to chapter 48.22
- 14 RCW to read as follows:
- 15 RISK MANAGEMENT TRAINING OF INDEPENDENT HEALTH CARE PRACTITIONERS.
- 16 Effective July 1, 1994, a casualty insurer's issuance of a new medical
- 17 malpractice policy or renewal of an existing medical malpractice policy
- 18 to a physician or other independent health care practitioner shall be
- 19 conditioned upon that practitioner's participation in, and completion
- 20 of, health care liability risk management training. The risk
- 21 management training shall provide information related to avoiding
- 22 adverse health outcomes resulting from substandard practice and
- 23 minimizing damages associated with the adverse health outcomes that do
- 24 occur. For purposes of this section, "independent health care
- 25 practitioners" means those health care practitioner licensing
- 26 classifications designated by the department of health in rule pursuant
- 27 to section 413 of this act.
- NEW SECTION. Sec. 415. A new section is added to chapter 48.05
- 29 RCW to read as follows:
- 30 RISK MANAGEMENT TRAINING OF INDEPENDENT HEALTH CARE PRACTITIONERS.
- 31 Effective July 1, 1994, each health care provider, facility, or health
- 32 maintenance organization that self-insures for liability risks related
- 33 to medical malpractice and employs physicians or other independent
- 34 health care practitioners in Washington state shall condition each
- 35 physician's and practitioner's liability coverage by that entity upon
- 36 that physician's or practitioner's participation in risk management
- 37 training offered by the provider, facility, or health maintenance

- organization to its employees. The risk management training shall provide information related to avoiding adverse health outcomes resulting from substandard practice and minimizing damages associated with those adverse health outcomes that do occur. For purposes of this section, "independent health care practitioner" means those health care practitioner licensing classifications designated by the department of health in rule pursuant to section 413 of this act.
- 8 **Sec. 416.** RCW 70.41.200 and 1991 c 3 s 336 are each amended to 9 read as follows:
- 10 (1) Every hospital shall maintain a coordinated <u>quality improvement</u>
 11 program for the <u>improvement of the quality of health care services</u>
 12 <u>rendered to patients and the</u> identification and prevention of medical
 13 malpractice. The program shall include at least the following:

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- (a) The establishment of a quality ((assurance)) improvement committee with the responsibility to review the services rendered in the hospital, both retrospectively and prospectively, in order to improve the quality of medical care of patients and to prevent medical malpractice. The committee shall oversee and coordinate the quality improvement and medical malpractice prevention program and shall insure that information gathered pursuant to the program is used to review and to revise hospital policies and procedures((. At least one member of the committee shall be a member of the governing board of the hospital who is not otherwise affiliated with the hospital in an employment or contractual capacity));
- (b) A medical staff privileges sanction procedure through which credentials, physical and mental capacity, and competence in delivering health care services are periodically reviewed as part of an evaluation of staff privileges;
- (c) The periodic review of the credentials, physical and mental capacity, and competence in delivering health care services of all persons who are employed or associated with the hospital;
- (d) A procedure for the prompt resolution of grievances by patients or their representatives related to accidents, injuries, treatment, and other events that may result in claims of medical malpractice;
- 35 (e) The maintenance and continuous collection of information 36 concerning the hospital's experience with negative health care outcomes 37 and incidents injurious to patients, patient grievances, professional

- liability premiums, settlements, awards, costs incurred by the hospital 1 2 for patient injury prevention, and safety improvement activities;
- 3 The maintenance of relevant and appropriate information 4 gathered pursuant to (a) through (e) of this subsection concerning 5 individual physicians within the physician's personnel or credential file maintained by the hospital; 6
- 7 (g) Education programs dealing with quality improvement, patient 8 safety, injury prevention, staff responsibility to report professional 9 misconduct, the legal aspects of patient care, improved communication 10 with patients, and causes of malpractice claims for staff personnel engaged in patient care activities; and 11
- 12 (h) Policies to ensure compliance with the reporting requirements 13 of this section.
- (2) Any person who, in substantial good faith, provides information 14 15 to further the purposes of the quality improvement and medical malpractice prevention program or who, in substantial good faith, 16 17 participates on the quality ((assurance)) improvement committee shall not be subject to an action for civil damages or other relief as a 18 19 result of such activity.

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(3) Information and documents, including complaints and incident reports, created specifically for, and collected, and maintained ((about health care providers arising out of the matters that are under 22 23 review or have been evaluated)) by a ((review)) quality improvement 24 committee ((conducting quality assurance reviews)) are not subject to discovery or introduction into evidence in any civil action, and no 26 person who was in attendance at a meeting of such committee or ((board)) who participated in the creation, collection, or maintenance 27 of information or documents specifically for the committee shall be permitted or required to testify in any civil action as to the content 29 of such proceedings or the documents and information prepared specifically for the committee. This subsection does not preclude: (a) In any civil action, the discovery of the identity of persons involved in the medical care that is the basis of the civil action 33 34 whose involvement was independent of any quality improvement activity; (b) in any civil action, the testimony of any person concerning the facts which form the basis for the institution of such proceedings of 36 37 which the person had personal knowledge acquired independently of such proceedings; (((b))) (c) in any civil action by a health care provider 38 39 regarding the restriction or revocation of that individual's clinical

- or staff privileges, introduction into evidence information collected 1 2 and maintained by quality ((assurance)) improvement committees regarding such health care provider; $((\frac{c}{c}))$ in any civil action, 3 4 disclosure of the fact that staff privileges were terminated or 5 restricted, including the specific restrictions imposed, if any and the reasons for the restrictions; or $((\frac{d}{d}))$ (e) in any civil action, 6 discovery and introduction into evidence of the patient's medical 7 records required by regulation of the department of health to be made 8 9 regarding the care and treatment received.
- 10 (4) The department of health shall adopt such rules as are deemed 11 appropriate to effectuate the purposes of this section.
- 12 (5) The medical disciplinary board or the board of osteopathic 13 medicine and surgery, as appropriate, may review and audit the records of committee decisions in which a physician's privileges are terminated 14 or restricted. Each hospital shall produce and make accessible to the 15 16 board the appropriate records and otherwise facilitate the review and 17 Information so gained shall not be subject to the discovery process and confidentiality shall be respected as required by 18 19 subsection (3) of this section. Failure of a hospital to comply with 20 this subsection is punishable by a civil penalty not to exceed two hundred fifty dollars. 21
- 22 (6) Violation of this section shall not be considered negligence 23 per se.
- 24 **Sec. 417.** RCW 70.41.230 and 1991 c 3 s 337 are each amended to 25 read as follows:
- (1) Prior to granting or renewing clinical privileges or association of any physician or hiring a physician, a hospital or facility approved pursuant to this chapter shall request from the physician and the physician shall provide the following information:
- 30 (a) The name of any hospital or facility with or at which the 31 physician had or has any association, employment, privileges, or 32 practice;
- 33 (b) If such association, employment, privilege, or practice was 34 discontinued, the reasons for its discontinuation;
- 35 (c) Any pending professional medical misconduct proceedings or any 36 pending medical malpractice actions in this state or another state, the 37 substance of the allegations in the proceedings or actions, and any

additional information concerning the proceedings or actions as the 1 2 physician deems appropriate;

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- (d) The substance of the findings in the actions or proceedings and any additional information concerning the actions or proceedings as the physician deems appropriate;
- (e) A waiver by the physician of any confidentiality provisions 6 7 concerning the information required to be provided to hospitals 8 pursuant to this subsection; and
- 9 (f) A verification by the physician that the information provided 10 by the physician is accurate and complete.
- 11 (2) Prior to granting privileges or association to any physician or 12 hiring a physician, a hospital or facility approved pursuant to this 13 chapter shall request from any hospital with or at which the physician had or has privileges, was associated, or was employed, the following 14 15 information concerning the physician:
- 16 (a) Any pending professional medical misconduct proceedings or any pending medical malpractice actions, in this state or another state; 17
- (b) Any judgment or settlement of a medical malpractice action and 18 19 any finding of professional misconduct in this state or another state 20 by a licensing or disciplinary board; and
- (c) Any information required to be reported by hospitals pursuant 21 22 to RCW 18.72.265.
- (3) The medical disciplinary board shall be advised within thirty 23 24 days of the name of any physician denied staff privileges, association, 25 or employment on the basis of adverse findings under subsection (1) of 26 this section.
- 27 (4) A hospital or facility that receives a request for information from another hospital or facility pursuant to subsections (1) and (2) 28 of this section shall provide such information concerning the physician 29 30 in question to the extent such information is known to the hospital or facility receiving such a request, including the reasons for 31 suspension, termination, or curtailment of employment or privileges at 32 the hospital or facility. A hospital, facility, or other person 33 34 providing such information in good faith is not liable in any civil action for the release of such information.
- (5) Information and documents, including complaints and incident 36 37 reports, created specifically for, and collected, and maintained ((about health care providers arising out of the matters that are under 38 39 review or have been evaluated)) by a ((review)) quality improvement

committee ((conducting quality assurance reviews)) are not subject to 1 discovery or introduction into evidence in any civil action, and no 2 person who was in attendance at a meeting of such committee or 3 4 ((board)) who participated in the creation, collection, or maintenance of information or documents specifically for the committee shall be 5 permitted or required to testify in any civil action as to the content 6 7 of such proceedings or the documents and information prepared 8 specifically for the committee. This subsection does not preclude: 9 (a) In any civil action, the discovery of the identity of persons involved in the medical care that is the basis of the civil action 10 whose involvement was independent of any quality improvement activity; 11 (b) in any civil action, the testimony of any person concerning the 12 13 facts which form the basis for the institution of such proceedings of which the person had personal knowledge acquired independently of such 14 15 proceedings; ((\(\frac{(b)}{D}\))) (c) in any civil action by a health care provider 16 regarding the restriction or revocation of that individual's clinical 17 or staff privileges, introduction into evidence information collected and maintained by quality ((assurance)) improvement committees 18 19 regarding such health care provider; $((\frac{c}{c}))$ $\underline{(d)}$ in any civil action, 20 disclosure of the fact that staff privileges were terminated or restricted, including the specific restrictions imposed, if any and the 21 <u>reasons for the restrictions</u>; or (((d))) <u>(e)</u> in any civil action, 22 discovery and introduction into evidence of the patient's medical 23 24 records required by regulation of the department of health to be made 25 regarding the care and treatment received. 26

- (6) Hospitals shall be granted access to information held by the medical disciplinary board and the board of osteopathic medicine and surgery pertinent to decisions of the hospital regarding credentialing and recredentialing of practitioners.
- 30 (7) Violation of this section shall not be considered negligence 31 per se.
- NEW SECTION. **Sec. 418.** A new section is added to chapter 43.70 RCW to read as follows:
- COORDINATED QUALITY IMPROVEMENT PROGRAM. (1)(a) Health care institutions and medical facilities, other than hospitals, that are licensed by the department, professional societies or organizations, and certified health plans approved pursuant to section 428 of this act may maintain a coordinated quality improvement program for the

improvement of the quality of health care services rendered to patients and the identification and prevention of medical malpractice as set forth in RCW 70.41.200.

- 4 (b) All such programs shall comply with the requirements of RCW 70.41.200(1)(a), (c), (d), (e), (f), (g), and (h) as modified to 5 reflect the structural organization of the institution, facility, 6 7 professional societies or organizations, or certified health plan, 8 unless an alternative quality improvement program substantially 9 equivalent to RCW 70.41.200(1)(a) is developed. All such programs, 10 whether complying with the requirement set forth in RCW 70.41.200(1)(a) or in the form of an alternative program, must be approved by the 11 department before the discovery limitations provided in subsections (3) 12 13 and (4) of this section shall apply. In reviewing plans submitted by 14 licensed entities that are associated with physicians' offices, the 15 department shall ensure that the discovery limitations of this section 16 are applied only to information and documents related specifically to 17 quality improvement activities undertaken by the licensed entity.
- (2) Health care provider groups of ten or more providers may 18 19 maintain a coordinated quality improvement program for the improvement 20 of the quality of health care services rendered to patients and the identification and prevention of medical malpractice as set forth in 21 22 RCW 70.41.200. All such programs shall comply with the requirements of 23 RCW 70.41.200(1)(a), (c), (d), (e), (f), (g), and (h) as modified to 24 reflect the structural organization of the health care provider group. 25 All such programs must be approved by the department before the 26 discovery limitations provided in subsections (3) and (4) of this 27 section shall apply.
- (3) Any person who, in substantial good faith, provides information to further the purposes of the quality improvement and medical malpractice prevention program or who, in substantial good faith, participates on the quality improvement committee shall not be subject to an action for civil damages or other relief as a result of such activity.
- 34 (4) Information and documents, including complaints and incident 35 reports, created specifically for, and collected, and maintained by a 36 quality improvement committee are not subject to discovery or 37 introduction into evidence in any civil action, and no person who was 38 in attendance at a meeting of such committee or who participated in the 39 creation, collection, or maintenance of information or documents

specifically for the committee shall be permitted or required to 1 testify in any civil action as to the content of such proceedings or 2 the documents and information prepared specifically for the committee. 3 4 This subsection does not preclude: (a) In any civil action, the discovery of the identity of persons involved in the medical care that 5 is the basis of the civil action whose involvement was independent of 6 7 any quality improvement activity; (b) in any civil action, the 8 testimony of any person concerning the facts that form the basis for 9 the institution of such proceedings of which the person had personal 10 knowledge acquired independently of such proceedings; (c) in any civil action by a health care provider regarding the restriction or 11 individual's clinical or staff privileges, 12 revocation of that introduction into evidence information collected and maintained by 13 quality improvement committees regarding such health care provider; (d) 14 15 in any civil action, disclosure of the fact that staff privileges were 16 terminated or restricted, including the specific restrictions imposed, if any and the reasons for the restrictions; or (e) in any civil 17 action, discovery and introduction into evidence of the patient's 18 19 medical records required by rule of the department of health to be made 20 regarding the care and treatment received.

- 21 (5) The department of health shall adopt rules as are necessary to 22 implement this section.
- NEW SECTION. Sec. 419. MEDICAL MALPRACTICE REVIEW. (1) The administrator for the courts shall coordinate a collaborative effort to develop a voluntary system for review of medical malpractice claims by health services experts prior to the filing of a cause of action under chapter 7.70 RCW.
 - (2) The system shall have at least the following components:
- 29 (a) Review would be initiated, by agreement of the injured claimant 30 and the health care provider, at the point at which a medical 31 malpractice claim is submitted to a malpractice insurer or a self-32 insured health care provider.

- 33 (b) By agreement of the parties, an expert would be chosen from a 34 pool of health services experts who have agreed to review claims on a 35 voluntary basis.
- 36 (c) The mutually agreed upon expert would conduct an impartial review of the claim and provide his or her opinion to the parties.

- 1 (d) A pool of available experts would be established and maintained 2 for each category of health care practitioner by the corresponding 3 practitioner association, such as the Washington state medical 4 association and the Washington state nurses association.
- 5 (3) The administrator for the courts shall seek to involve at least 6 the following organizations in a collaborative effort to develop the 7 informal review system described in subsection (2) of this section:
 - (a) The Washington defense trial lawyers association;
- 9 (b) The Washington state trial lawyers association;
- 10 (c) The Washington state medical association;
- 11 (d) The Washington state nurses association;
- 12 (e) The Washington state hospital association;
- 13 (f) The Washington state physicians insurance exchange and 14 association;
- 15 (g) The Washington casualty company;
- 16 (h) The doctor's agency;

- 17 (i) Group health cooperative of Puget Sound;
- 18 (j) The University of Washington;
- (k) Washington osteopathic medical association;
- 20 (1) Washington state chiropractic association;
- 21 (m) Washington association of naturopathic physicians; and
- (n) The department of health.
- (4) On or before January 1, 1994, the administrator for the courts shall provide a report on the status of the development of the system described in this section to the governor and the appropriate committees of the senate and the house of representatives.
- NEW SECTION. **Sec. 420.** A new section is added to chapter 7.70 RCW to read as follows:
- MANDATORY MEDIATION OF HEALTH CARE MALPRACTICE CLAIMS. (1) All causes of action, whether based in tort, contract, or otherwise, for damages arising from injury occurring as a result of health care provided after the effective date of this section shall be subject to mandatory mediation prior to trial.
- 34 (2) The supreme court shall by rule adopt procedures to implement 35 mandatory mediation of actions under this chapter. The rules shall 36 address, at a minimum:
- 37 (a) Procedures for the appointment of, and qualifications of, 38 mediators. A mediator shall have experience or expertise related to

- 1 actions arising from injury occurring as a result of health care, and
- 2 be a member of the state bar association who has been admitted to the
- 3 bar for a minimum of five years or who is a retired judge. The parties
- 4 may stipulate to a nonlawyer mediator. The court may prescribe
- 5 additional qualifications of mediators. Mediators shall be
- 6 compensated in the same amount and manner as judges pro tempore of the
- 7 superior court unless the parties agree to a different amount or manner
- 8 of compensation;
- 9 (b) The number of days following the filing of a claim under this 10 chapter within which a mediator must be selected;
- 11 (c) The method by which a mediator is selected. The rule shall
- 12 provide for designation of a mediator by the superior court if the
- 13 parties are unable to agree upon a mediator;
- 14 (d) The number of days following the selection of a mediator within
- 15 which a mediation conference must be held;
- 16 (e) A means by which mediation of an action under this chapter may
- 17 be waived by a mediator who has determined that the claim is not
- 18 appropriate for mediation; and
- 19 (f) Any other matters deemed necessary by the court.
- 20 (3) Mediators shall not impose discovery schedules upon the
- 21 parties.
- NEW SECTION. Sec. 421. A new section is added to chapter 7.70 RCW
- 23 to read as follows:
- 24 MANDATORY MEDIATION OF HEALTH CARE MALPRACTICE. The making of a
- 25 written, good faith request for mediation of a dispute related to
- 26 damages for injury occurring as a result of health care provided prior
- 27 to filing a cause of action under this chapter shall toll the statute
- 28 of limitations provided in RCW 4.16.350.
- 29 <u>NEW SECTION.</u> **Sec. 422.** A new section is added to chapter 7.70 RCW
- 30 to read as follows:
- 31 MANDATORY MEDIATION OF HEALTH CARE MALPRACTICE CLAIMS. Section 420
- 32 of this act may not be construed to abridge the right to trial by jury
- 33 following an unsuccessful attempt at mediation.
- 34 **Sec. 423.** RCW 5.60.070 and 1991 c 321 s 1 are each amended to read
- 35 as follows:

- (1) If there is a court order to mediate ((or)), a written 1 agreement between the parties to mediate, or if mediation is mandated 2 under section 420 of this act, then any communication made or materials 3 4 submitted in, or in connection with, the mediation proceeding, whether made or submitted to or by the mediator, a mediation organization, a 5 party, or any person present, are privileged and confidential and are 6 7 not subject to disclosure in any judicial or administrative proceeding 8 except:
- 9 (a) When all parties to the mediation agree, in writing, to 10 disclosure;
- 11 (b) When the written materials or tangible evidence are otherwise 12 subject to discovery, and were not prepared specifically for use in and 13 actually used in the mediation proceeding;
 - (c) When a written agreement to mediate permits disclosure;
 - (d) When disclosure is mandated by statute;

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- 16 (e) When the written materials consist of a written settlement 17 agreement or other agreement signed by the parties resulting from a 18 mediation proceeding;
- (f) When those communications or written materials pertain solely to administrative matters incidental to the mediation proceeding, including the agreement to mediate; or
- (g) In a subsequent action between the mediator and a party to the mediation arising out of the mediation.
 - (2) When there is a court order $((\Theta r))$, a written agreement to mediate, or when mediation is mandated under section 420 of this act, as described in subsection (1) of this section, the mediator or a representative of a mediation organization shall not testify in any judicial or administrative proceeding unless:
- (a) All parties to the mediation and the mediator agree in writing;or
- 31 (b) In an action described in subsection (1)(g) of this section.
- 32 **Sec. 424.** RCW 4.22.070 and 1986 c 305 s 401 are each amended to 33 read as follows:
- (1) Except as provided in subsection (4) of this section, in all actions involving fault of more than one entity, the trier of fact shall determine the percentage of the total fault which is attributable to every entity which caused the claimant's damages, including the claimant or person suffering personal injury or incurring property

- damage, defendants, third-party defendants, entities released by the 1 2 claimant, entities immune from liability to the claimant and entities with any other individual defense against the claimant. Judgment shall 3 4 be entered against each defendant except those who have been released 5 by the claimant or are immune from liability to the claimant or have prevailed on any other individual defense against the claimant in an 6 7 amount which represents that party's proportionate share of the 8 claimant's total damages. The liability of each defendant shall be 9 several only and shall not be joint except:
- (a) A party shall be responsible for the fault of another person or for payment of the proportionate share of another party where both were acting in concert or when a person was acting as an agent or servant of the party.
- (b) If the trier of fact determines that the claimant or party suffering bodily injury or incurring property damages was not at fault, the defendants against whom judgment is entered shall be jointly and severally liable for the sum of their proportionate shares of the claimants total damages.
- (2) If a defendant is jointly and severally liable under one of the exceptions listed in subsection((s)) (1)(a) or (1)(b) or (4) (a) or (b) of this section, such defendant's rights to contribution against another jointly and severally liable defendant, and the effect of settlement by either such defendant, shall be determined under RCW 4.22.040, 4.22.050, and 4.22.060.
- 25 (3)(a) Nothing in this section affects any cause of action relating 26 to hazardous wastes or substances or solid waste disposal sites.

- (b) Nothing in this section shall affect a cause of action arising from the tortious interference with contracts or business relations.
- (c) Nothing in this section shall affect any cause of action arising from the manufacture or marketing of a fungible product in a generic form which contains no clearly identifiable shape, color, or marking.
- 33 (4) In all actions governed by chapter 7.70 RCW involving fault of
 34 more than one entity, the trier of fact shall determine the percentage
 35 of the total fault that is attributable to every entity that caused the
 36 claimant's damages, including the claimant or person suffering personal
 37 injury or incurring property damage, defendants, third-party
 38 defendants, entities released by the claimant, entities immune from
 39 liability to the claimant, and entities with any other individual

- 1 <u>defense against the claimant</u>. <u>Judgment shall be entered against each</u>
- 2 <u>defendant except those who have been released by the claimant or are</u>
- 3 <u>immune from liability to the claimant or have prevailed on any other</u>
- 4 <u>individual defense against the claimant in an amount that represents</u>
- 5 that party's proportionate share of the claimant's total damages. The
- 6 total damages shall first be reduced by any amount paid to the claimant
- 7 by a released entity. The liability of each defendant shall be several
- 8 only and shall not be joint except:
- 9 (a) A party shall be responsible for the fault of another person or
- 10 for payment of the proportionate share of another party where both were
- 11 acting in concert or when a person was acting as an agent or servant of
- 12 the party.
- 13 (b) If the trier of fact determines that the claimant or party
- 14 suffering bodily injury or incurring property damages was not at fault,
- 15 the defendants against whom judgment is entered shall be jointly and
- 16 severally liable for the sum of their proportionate shares of the
- 17 <u>claimant's total damages.</u>
- 18 (c) A defendant shall be responsible to the claimant for any fault
- 19 of an entity released by the claimant, provided that the total damages
- 20 shall first be reduced by any amount paid to the claimant by a released
- 21 entity, and, where some fault has been attributed to the claimant, by
- 22 the claimant's proportionate share of his or her total damages.

23 D. HEALTH INSURANCE PURCHASING COOPERATIVES

- NEW SECTION. Sec. 425. HEALTH INSURANCE PURCHASING COOPERATIVES--
- 25 DESIGNATION OF REGIONS BY COMMISSION, INFORMATION SYSTEMS, MINIMUM
- 26 STANDARDS, AND RULES. (1) The health service commission shall
- 27 designate large geographic regions within the state in which competing
- 28 health insurance purchasing cooperatives may operate, based upon
- 29 population, assuming that each cooperative must serve no less than one
- 30 hundred thousand persons; geographic factors; market conditions; and
- 31 other factors deemed appropriate by the commission. The commission may
- 32 designate certain regions of the state as areas where only one
- 33 cooperative may operate upon a determination that an insufficient
- 34 population base exists within such region to efficiently support more
- 35 than one cooperative. The commission shall authorize the creation of
- 36 ten cooperatives within the state.

- (2) In coordination with the commission and consistent with the 1 provisions of chapter 70.170 RCW, the department of health shall 2 information clearinghouse for the collection and 3 establish an 4 dissemination of information necessary for the efficient operation of cooperatives, including the establishment of a risk profile information 5 system related to certified health plan enrollees that would permit the 6 7 equitable distribution of losses among plans in accordance with section 8 406(8) of this act.
 - (3) Every health insurance purchasing cooperative shall:

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- 10 (a) Admit all individuals, employers, or other groups wishing to participate in the cooperative; 11
- 12 (b) Make available for purchase by cooperative members every health 13 care program offered by every certified health plan operating within the cooperative's region; 14
- 15 (c) Be operated as a member-governed and owned, nonprofit cooperative in which no certified health plan, health maintenance 16 organization, health care service contractor, independent practice 17 association, independent physician organization, or any individual with 18 19 a pecuniary interest in any such organization, shall have any pecuniary interest in or management control of the cooperative; 20
- (d) Provide for centralized enrollment and premium collection and 21 distribution among certified health plans; and 22
- (e) Serve as an ombudsman for its members to resolve inquiries, 23 24 complaints, or other concerns with certified health plans.
- 25 (4) Every health insurance purchasing cooperative shall assist 26 members in selecting certified health plans and for this purpose may 27 devise a rating system or similar system to judge the quality and cost-28 effectiveness of certified health plans consistent with guidelines 29 established by the commission. For this purpose, each cooperative and 30 directors, officers, and other employees of the cooperative are immune from liability in any civil action or suit arising from the publication of any report, brochure, or guide, or dissemination of information 32 related to the services, quality, price, or cost-effectiveness of 33 34 certified plans unless actual malice, fraud, or bad faith is shown. Such immunity is in addition to any common law or statutory privilege or immunity enjoyed by such person, and nothing in this section is 36 37 intended to abrogate or modify in any way such common law or statutory 38 privilege or immunity.

- 1 (5) Every health insurance purchasing cooperative shall bear the 2 full cost of its operations, including the costs of participating in 3 the information clearinghouse, through assessments upon its members. 4 Such assessments shall be billed and accounted for separately from 5 premiums collected and distributed for the purchase of the uniform 6 benefits package or any other supplemental insurance or health services 7 program.
- 8 (6) No health insurance purchasing cooperative may bear any 9 financial risk for the delivery of uniform benefits package services, 10 or for any other supplemental insurance or health services program.
- 11 (7) No health insurance purchasing cooperative may directly broker, 12 sell, contract for, or provide any insurance or health services 13 program. However, nothing contained in this section shall be deemed to 14 prohibit the use or employment of insurance agents or brokers by the 15 cooperative for other purposes or to prohibit the facilitation of the 16 sale and purchase by members of supplemental insurance or health 17 services programs.
- 18 (8) The commission may adopt rules necessary for the implementation 19 of this section including rules governing charter and bylaw provisions 20 of cooperatives and may adopt rules prohibiting or permitting other 21 activities by cooperatives.
- (9) The commission shall consider ways in which cooperatives can develop, encourage, and provide incentives for employee wellness programs.
- NEW SECTION. Sec. 426. LICENSING AND REGULATION OF HEALTH INSURANCE PURCHASING COOPERATIVES BY THE INSURANCE COMMISSIONER. (1)
 No person may establish or operate a health insurance purchasing cooperative without having first obtained a certificate of authority from the insurance commissioner.
- 30 (2) Every proposed cooperative shall furnish notice to the 31 insurance commissioner that shall:
- 32 (a) Identify the principal name and address of the cooperative;
- 33 (b) Furnish the names and addresses of the initial officers of the 34 cooperative;
- 35 (c) Include copies of letters of agreement for participation in the 36 cooperative including minimum term of participation;
- 37 (d) Furnish copies of its proposed articles and bylaws; and

- 1 (e) Provide other information as prescribed by the insurance 2 commissioner in consultation with the health services commission to 3 verify that the cooperative is qualified and is managed by competent 4 and trustworthy individuals.
- 5 (3)(a) The commissioner shall approve applications for certificates 6 in accordance with the order received. Once the maximum number of 7 cooperatives have been issued certificates of authority in each region 8 in accordance with the rules adopted by the health services commission, 9 the insurance commissioner may not issue any new certificate until or 10 unless a previously authorized cooperative surrenders or loses its 11 certificate of authority.
- (b) The commissioner shall establish by rule a fee to be paid by cooperatives in an amount necessary to review and approve applications for a certificate of authority. Such fee shall accompany the application and no certificate may be issued until such fee is paid. Fees collected for such purpose shall be deposited in the insurance commissioner's regulatory account in the state treasury.
- (4) All funds representing premiums or return premiums received by a cooperative in its fiduciary capacity shall be accounted for and maintained in a separate account from all other funds. Each willful violation of this section constitutes a misdemeanor.
- 22 (5) Every cooperative shall keep at its principal address, a record 23 of all transactions it has consummated on behalf of its members with 24 certified health plans. All such records shall be kept available and 25 open to the inspection of the insurance commissioner at any business 26 time during a five-year period immediately after the date of completion 27 of the transaction.

E. CERTIFIED HEALTH PLANS

- NEW SECTION. Sec. 427. CERTIFIED HEALTH PLANS--REGISTRATION REQUIRED--PENALTY. (1) On or after July 1, 1995, no person or entity in this state shall provide the uniform benefits package and supplemental benefits as defined in section 402 of this act without being certified as a certified health plan by the insurance commissioner.
- 35 (2) On or after July 1, 1995, the uniform benefits package and 36 supplemental benefits shall be purchased only from entities certified 37 as certified health plans.

- 1 (3) On or after July 1, 1995, the uniform benefits package shall be 2 the minimum benefits package of any certified health plan.
- 3 <u>NEW SECTION.</u> **Sec. 428.** HEALTH PLAN CERTIFICATION STANDARDS. A 4 certified health plan shall:
- 5 (1) Provide the benefits included in the uniform benefits package 6 and offer supplemental benefits packages to enrolled Washington 7 residents for a prepaid per capita community-rated premium not to 8 exceed the maximum premium established by the commission and provide 9 such benefits through managed care in accordance with rules adopted by 10 the commission;
- 11 (2) Accept for enrollment any state resident within the plan's service area and provide or assure the provision of all services within the uniform benefits package and offer supplemental benefits packages regardless of factors referenced in RCW 49.60.020, including age, sex, family structure, ethnicity, race, health condition, geographic location, employment status, socioeconomic status, or other condition or situation;
- 18 (3) If the plan provides benefits through contracts with, ownership of, or management of health care facilities and contracts with or 19 employs health care providers, demonstrate to the satisfaction of the 20 insurance commissioner in consultation with the department of health 21 and the commission that its facilities and personnel are adequate to 22 23 provide the benefits prescribed in the uniform benefits package and 24 offer supplemental benefits packages to enrolled Washington residents, 25 and that it is financially capable of providing such residents with, or has made adequate contractual arrangements with health care providers 26 and facilities to provide enrollees with such benefits; 27
- 28 (4) Comply with portability of benefits requirements prescribed by 29 the commission;
- (5) Comply with administrative rules prescribed by the commission, the insurance commissioner, and other state agencies governing certified health plans;
- 33 (6) Provide all enrollees with instruction and informational 34 materials to increase individual and family awareness of injury and 35 illness prevention; encourage assumption of personal responsibility for 36 protecting personal health; and stimulate discussion about the use and 37 limits of medical care in improving the health of individuals and 38 communities;

1 (7) Include in all of its contracts with health care providers and 2 health care facilities a provision prohibiting such providers and 3 facilities from billing enrollees for any amounts in excess of 4 applicable enrollee point of service cost-sharing obligations for 5 services included in the uniform benefits package and the supplemental 6 benefits package;

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- (8) Include in all of its contracts issued for uniform benefits package and supplemental benefits package coverage a subrogation provision that allows the certified health plan to recover the costs of uniform benefits package and supplemental benefits package services incurred to care for an enrollee injured by a negligent third party. The costs recovered shall be limited to:
- 13 (a) If the certified health plan has not intervened in the action 14 by an injured enrollee against a negligent third party, then the amount 15 of costs the certified health plan can recover shall be limited to the 16 excess remaining after the enrollee has been fully compensated for his 17 or her loss minus a proportionate share of the enrollee's costs and 18 fees in bringing the action. The proportionate share shall be 19 determined by:
- 20 (i) The fees and costs approved by the court in which the action 21 was initiated; or
- (ii) The written agreement between the attorney and client that established fees and costs when fees and costs are not addressed by the court.
 - When fees and costs have been approved by a court, after notice to the certified health plan, the certified health plan shall have the right to be heard on the matter of attorneys' fees and costs or its proportionate share;
- (b) If the certified health plan has intervened in the action by an injured enrollee against a negligent third party, then the amount of costs the certified health plan can recover shall be the excess remaining after the enrollee has been fully compensated for his or her loss or the amount of the plan's incurred costs, whichever is less;
 - (9) Establish and maintain a grievance procedure approved by the commissioner, to provide a reasonable and effective resolution of complaints initiated by enrollees concerning any matter relating to the provision of benefits under the uniform benefits package and supplemental benefits, access to health care services, and quality of services. Each certified health plan shall respond to complaints filed

- with the insurance commissioner within fifteen working days. The
 insurance commissioner in consultation with the commission shall
 sestablish standards for grievance procedures and resolution;
- (10) Comply with the provisions of chapter 48.30 RCW prohibiting unfair and deceptive acts and practices to the extent such provisions are not modified or superseded by the provisions of chapter . . ., Laws of 1993 (this act) and be prohibited from offering or supplying incentives that would have the effect of avoiding the requirements of subsection (2) of this section;
- (11) Have culturally sensitive health promotion programs that include approaches that are specifically effective for persons of color and accommodating to different cultural value systems, gender, and age; and
- 14 (12) Permit every class of health care providers to provide health 15 services or care for conditions included in the uniform benefits 16 package and in the supplemental benefits package to the extent that:
- 17 (a) The provision of such health services or care is within the 18 health care providers' permitted scope of practice; and
- 19 (b) The providers agree to abide by standards related to:
- 20 (i) Provision, utilization review, and cost containment of health 21 services;
 - (ii) Management and administrative procedures; and

- 23 (iii) Provision of cost-effective and clinically efficacious health 24 services.
- NEW SECTION. Sec. 429. LIMITED CERTIFIED HEALTH PLAN FOR DENTAL SERVICES. (1) For the purposes of this section "limited certified dental plan" or "dental plan" means a certified health plan offering coverage for dental services only and that complies with all certified health plan requirements for managed care, community rating, portability, and nondiscrimination.
- (2) A dental plan may provide coverage for dental services directly 31 to individuals or to employers for the benefit of employees. If an 32 33 individual or an employer purchases uniform dental services from a 34 dental plan, the certified health plan covering the individual or the employees need not provide dental services required under the uniform 35 36 benefits package. A certified health plan may subcontract with a dental plan to provide the dental benefits required under the uniform 37 38 benefits package.

- (3) The commission shall establish maximum premiums and maximum 1 enrollee financial participation amounts that may be charged by dental 2 plans and shall adopt rules defining the minimum, uniform dental 3 4 services that must be offered by dental plans. The commission shall also establish maximum premiums and maximum enrollee financial 5 participation amounts for certified health plans not providing dental 6 7 benefits by virtue of the individual's or employee's coverage by a 8 dental plan, and rules governing the percentage change in the premium 9 charged by a dental plan subcontracting with a certified health plan 10 when the maximum premiums are changed by the commission.
- 11 (4) Rules governing dental plan premiums and financial 12 participation amounts, and rules defining minimum, uniform dental 13 services shall be adopted and shall apply to dental plans in accordance 14 with the implementation dates applicable to certified health plans with 15 respect to similar requirements.

NEW SECTION. Sec. 430. CONTRACTS BETWEEN CERTIFIED HEALTH PLANS 16 AND HEALTH SERVICE PROVIDERS. (1) The legislature finds that not all 17 18 health service providers, individually or as a class, provide the most 19 cost-effective, efficacious health services for every health need. A fundamental goal of health care reform is to contain the growth in 20 health care costs and related costs in purchasing coverage for health 21 22 services. In order to achieve this goal, health service providers must 23 either adjust their practice to achieve necessary levels of quality and 24 cost-effectiveness or risk exclusion from certified health plans.

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Balancing the need for health care reform and the need to protect health service providers, as a class and as individual providers, from improper exclusion presents a problem that can be satisfied with the creation of a process to ensure fair consideration of the inclusion of health service providers in managed care systems operated by certified health plans. It is therefore the intent of the legislature that the insurance commissioner in developing rules in accordance with this section and the attorney general in monitoring the level of competition in the various geographic markets, balance the need for cost-effective and quality delivery of health services with the need for inclusion of both individual health service providers and classes of health service providers in managed care programs developed by certified health plans. All licensed health service providers, irrespective of the type or kind of practice licensed by the state, should be afforded the opportunity

1 to compete for inclusion in certified health plans consistent with the 2 goals of health care reform.

- The insurance commissioner shall adopt rules requiring 3 4 certified health plans to publish general criteria for the plan's selection of health service providers. In adopting such rules, the 5 commissioner shall not require the disclosure of criteria deemed by the 6 plan to be of a proprietary or competitive nature that would hurt the 7 plan's ability to compete or to manage health services. 8 9 commissioner and the plan disagree as to whether criteria is 10 proprietary or its disclosure is anticompetitive, the plan shall be 11 entitled to a hearing and the hearing shall be conducted in a manner that affords the protection of such disputed information from public 12 13 In part, disclosure of criteria is proprietary or disclosure. anticompetitive if revealing the criteria would have the tendency to 14 15 cause health service providers to alter their practice pattern in a 16 manner that would harm efforts to contain health care costs and is proprietary if revealing the criteria would cause the plan's 17 competitors to obtain valuable business information. 18
- 19 (3) If a certified health plan uses unpublished criteria to judge 20 the quality and cost-effectiveness of a health service provider's 21 practice under any specific program within the plan, the plan may not 22 terminate the provider participating in that program based upon such 23 criteria until the provider has been informed that his or her practice 24 fails to meet such criteria and is given a reasonable opportunity to 25 conform to such criteria.
- 26 (4) In consultation with the attorney general's office, the 27 insurance commissioner shall adopt rules:
- (a) Prescribing the terms, conditions, and procedures for binding resolution of contractual disputes between providers and certified health plans to be included in all contracts between providers and plans; and
- 32 (b) Prescribing the terms, conditions, and procedures for provider 33 appeal to the plan of a decision by the plan not to include the 34 services of the provider.

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(5) The attorney general with the assistance of the insurance commissioner shall analyze the market power of certified health plans and develop a standard for determining when the market share of any program of a certified health plan reaches a point where the plan's exclusion of health service providers from a program of the plan would

result in the substantial inability of providers to continue their practice thereby unreasonably restricting consumer access to needed health services. Whenever, as a result of this analysis, the attorney general determines that a program's share of the market would have the tendency to substantially lessen competition for health services in the relevant market, the certified health plan must allow all providers

within the affected market to participate in the program of the

9 (a) The provider must meet all published criteria of the program 10 pertaining to the selection of providers;

certified health plan subject to the following conditions:

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- 11 (b) The provider must agree to abide by all published requirements 12 of the program pertaining to utilization review, quality review, and 13 cost containment; and
- 14 (c) The provider must agree to abide by all administrative and 15 management procedures of the program.

Notwithstanding the provisions of this subsection, if the certified health plan demonstrates to the satisfaction of the attorney general that health service utilization data and similar information shows that the inclusion of additional health service providers would substantially lessen the plan's ability to control health care costs and that the plan's procedures for selection of providers are not improperly exclusive of providers, the plan need not include additional providers within the plan's program.

- (6) Nothing contained in this section shall be construed to require a plan to allow or to continue the participation of a provider:
- 26 (a) Who violates the terms and conditions of a contract with the 27 plan;
- (b) Whose provision of health services is inefficient or of poor quality when compared to a provider's peer group which group is 30 objectively determined;
- 31 (c) Whose health services violate any statute or regulation 32 governing the provider's profession;
- 33 (d) Whose services are unnecessary because the uniform benefits 34 package does not provide coverage for such services or with respect to 35 a supplemental benefit program, because a supplemental benefit program 36 does not provide coverage for such services; or
- 37 (e) If the plan is a federally qualified health maintenance 38 organization and the participation of the provider or providers would

- 1 prevent the health maintenance organization from operating as a health
- 2 maintenance organization in accordance with 42 U.S.C Sec. 300e.
- 3 <u>NEW SECTION.</u> **Sec. 431.** CERTIFIED HEALTH PLANS--REGISTRATION
- 4 REQUIRED--PENALTY. (1) No person or entity in this state may, by mail
- 5 or otherwise, act or hold himself or herself out to be a certified
- 6 health plan as defined by section 402 of this act without being
- 7 registered as a certified health plan with the insurance commissioner.
- 8 (2) Anyone violating subsection (1) of this section is liable for
- 9 a fine not to exceed ten thousand dollars and imprisonment not to
- 10 exceed six months for each instance of such violation.
- 11 NEW SECTION. Sec. 432. ELIGIBILITY REQUIREMENTS FOR CERTIFICATE
- 12 OF REGISTRATION--APPLICATION REQUIREMENTS. Any corporation,
- 13 cooperative group, partnership, association, or groups of health
- 14 professionals licensed by the state of Washington, public hospital
- 15 district, or public institutions of higher education are entitled to a
- 16 certificate from the insurance commissioner as a certified health plan
- 17 if it:
- 18 (1) Submits an application for certification as a certified health
- 19 plan, which shall be verified by an officer or authorized
- 20 representative of the applicant, being in a form as the insurance
- 21 commissioner prescribes in consultation with the health services
- 22 commission;
- 23 (2) Meets the minimum net worth requirements set forth in section
- 24 438 of this act and the funding reserve requirements set forth in
- 25 section 439 of this act;
- 26 (3) A certified health plan may establish the geographic boundaries
- 27 in which they will obligate themselves to deliver the services required
- 28 under the uniform benefits package and include such information in
- 29 their application for certification, but the commissioner shall review
- 30 such boundaries and may disapprove, in conformance to guidelines
- 31 adopted by the commission, those which have been clearly drawn to be
- 32 exclusionary within a health care catchment area.
- 33 NEW SECTION. Sec. 433. ISSUANCE OF CERTIFICATE--GROUNDS FOR
- 34 REFUSAL. The commissioner shall issue a certificate as a certified
- 35 health plan to an applicant within one hundred twenty days of such
- 36 filing unless the commissioner notifies the applicant within such time

- that such application is not complete and the reasons therefor; or that 1 2 the commissioner is not satisfied that:
- 3 (1) The basic organization document of the applicant permits the 4 applicant to conduct business as a certified health plan;
- 5 (2) The applicant has demonstrated the intent and ability to assure that the health services will be provided in a manner to assure both 6 7 their availability and accessibility;
- 8 (3) The organization is financially responsible and may be 9 reasonably expected to meet its obligations to its enrolled 10 participants. In making this determination, the commissioner shall consider among other relevant factors: 11
- 12 (a) Any agreements with a casualty insurer, a government agency, or 13 any other organization paying or insuring payment for health care 14 services;
- 15 (b) Any agreements with providers for the provision of health care services; and 16
- 17 (c) Any arrangements for liability and malpractice insurance 18 coverage.
- 19 (4) The procedures for offering health care services are reasonable 20 and equitable; and
 - (5) Procedures have been established to:

- (a) Monitor the quality of care provided by the certified health 22 23 plan including standards and guidelines provided by the health services 24 commission and other appropriate state agencies;
- 25 (b) Operate internal peer review mechanisms; and
- 26 (c) Resolve complaints and grievances in accordance with section 27 443 of this act and rules established by the insurance commissioner in consultation with the commission. 28
- 29 NEW SECTION. Sec. 434. PREMIUMS AND ENROLLEE PAYMENT AMOUNTS--30 FILING OF PREMIUMS AND ENROLLEE PAYMENT AMOUNTS--ADDITIONAL CHARGES PROHIBITED. (1) The insurance commissioner shall verify that the 31 certified health plan and its providers are charging no more than the
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- maximum premiums and enrollee financial participation amounts during 33
- the course of financial and market conduct examinations or more 34
- frequently if justified in the opinion of the insurance commissioner or 35
- upon request by the health services commission. 36
- (2) The certified health plans shall file the premium schedules 37 38 including employer contributions, enrollee premium sharing,

- 1 enrollee point of service cost sharing amounts with the insurance 2 commissioner, within thirty days of establishment by the health 3 services commission.
- 4 (3) No certified health plan or its provider may charge any fees, sassessments, or charges in addition to the premium amount or in excess of the maximum enrollee financial participation limits established by the health services commission. The certified health plan that directly provides health care services may charge and collect the enrollee point of service cost sharing fees as established in the uniform benefits package or other approved benefit plan.
- NEW SECTION. Sec. 435. ANNUAL STATEMENT FILING--CONTENTS--PENALTY
 FOR FAILURE TO FILE--ACCURACY REQUIRED. (1) Every certified health
 plan shall annually not later than March 1 of the calendar year, file
 with the insurance commissioner a statement verified by at least two of
 its principal officers showing its financial condition as of December
 of the preceding year.
- 17 (2) Such annual report shall be in such form as the insurance 18 commissioner shall prescribe and shall include:
- 19 (a) A financial statement of the certified health plan, including 20 its balance sheet and receipts and disbursements for the preceding 21 year, which reflects at a minimum;
- (i) All prepayments and other payments received for health care services rendered pursuant to certified health plan benefit packages;
- (ii) Expenditures to all categories of health care facilities, providers, and organizations with which the plan has contracted to fulfill obligations to enrolled residents arising out of the uniform benefits package and other approved supplemental benefit agreements, together with all other direct expenses including depreciation, enrollment, and commission; and
- (iii) Expenditures for capital improvements, or additions thereto, including but not limited to construction, renovation, or purchase of facilities and capital equipment;
- 33 (b) A report of the names and addresses of all officers, directors, 34 or trustees of the certified health plan during the preceding year, and 35 the amount of wages, expense reimbursements, or other payments to such 36 individuals. For partnership and professional service corporations, a 37 report shall be made for partners or shareholders as to any 38 compensation or expense reimbursement received by them for services,

1 other than for services and expenses relating directly for patient 2 care;

- (c) The number of residents enrolled and terminated during the 3 4 report period. Additional information regarding the enrollment and 5 termination pattern for a certified health plan may be required by the commissioner to demonstrate compliance with the open enrollment and 6 free access requirements of chapter . . ., Laws of 1993 (this act). 7 8 The insurance commissioner shall specify additional information to be reported, which may include but not be limited to age, sex, location, 9 10 and health status information;
- (d) Such other information relating to the performance of the certified health plan or the health care facilities or providers with which it has contracted as reasonably necessary to the proper and effective administration of this chapter in accordance with rules;
- 15 (e) Disclosure of any financial interests held by officers and 16 directors in any providers associated with the certified health plan or 17 provider of the certified health plan.
- 18 (3) The commissioner may require quarterly reporting of financial 19 information, such information to be furnished in a format prescribed by 20 the commissioner in consultation with the commission.
- 21 (4) The commissioner may for good reason allow a reasonable 22 extension of time within which such annual statement shall be filed.
- (5) The commissioner may suspend or revoke the certificate of a certified health plan for failing to file its annual statement when due or during any extension of time therefor that the commissioner, for good cause, may grant.
- 27 (6) The commissioner shall publish and make available to the health 28 services commission and the major newspapers of the state an annual 29 summary report of at least the information required in subsections (2) 30 and (3) of this section.
- 31 (7) No person may knowingly file with any public official or 32 knowingly make, publish, or disseminate any financial statement of a 33 certified health plan that does not accurately state the certified 34 health plan's financial condition.
- NEW SECTION. Sec. 436. PENALTY FOR VIOLATIONS. A certified health plan that, or person who, violates any provision of this chapter is guilty of a gross misdemeanor, unless the penalty is otherwise specifically provided.

- NEW SECTION. Sec. 437. PROVIDER CONTRACTS--ENROLLED RESIDENT'S 1 LIABILITY, COMMISSIONER'S REVIEW. (1) Subject to subsection (2) of 2 this section, every contract between a certified health plan and its 3 4 providers of health care services shall be in writing and shall set 5 forth that in the event the certified health plan fails to pay for health care services as set forth in the uniform benefits package, the 6 enrollee is not liable to the provider for any sums owed by the 7 8 certified health plan. Every such contract shall provide that this 9 requirement shall survive termination of the contract.
- 10 (2) The provisions of subsection (1) of this section shall not 11 apply to emergency care from a provider who is not a contracting 12 provider with the certified health plan, or to emergent and urgently 13 needed out-of-area services.
- 14 (3) The certified health plan shall file the contracts with the 15 insurance commissioner for approval thirty days prior to use.
- NEW SECTION. Sec. 438. MINIMUM NET WORTH--REQUIREMENTS TO MAINTAIN--DETERMINATION OF AMOUNT. (1) Every certified health plan must maintain a minimum net worth equal to the greater of:
- 19 (a) One million dollars; or
- 20 (b) Two percent of annual premium revenues as reported on the most recent annual financial statement filed with the insurance commissioner 22 on the first one hundred fifty million dollars of premium and one 23 percent of annual premium on the premium in excess of one hundred fifty 24 million dollars; or
- 25 (c) An amount equal to the sum of three months' uncovered 26 expenditures as reported on the most recent financial statement filed 27 with the commissioner.
- (2)(a) In determining net worth, no debt may be considered fully subordinated unless the subordination clause is in a form acceptable to the commissioner. An interest obligation relating to the repayment of a subordinated debt must be similarly subordinated.
- 32 (b) The interest expenses relating to the repayment of a fully 33 subordinated debt may not be considered uncovered expenditures.
- 34 (c) A subordinated debt incurred by a note meeting the requirements 35 of this section, and otherwise acceptable to the insurance 36 commissioner, may not be considered a liability and shall be recorded 37 as equity.

1 (3) Every certified health plan shall, in determining liabilities, 2 include an amount estimated in the aggregate to provide for unearned 3 premiums and for the payment of claims for health care expenditures 4 that have been incurred, whether reported or unreported, that are 5 unpaid and for which such organization is or may be liable and to 6 provide for the expense of adjustment or settlement of such claims.

The claims shall be computed in accordance with rules adopted by the insurance commissioner in consultation with the health services commission.

- 10 NEW SECTION. Sec. 439. FUNDED RESERVE REQUIREMENTS. (1) Each certified health plan obtaining certification from the insurance 11 12 commissioner under sections 427 through 444 of this act shall provide and maintain a funded reserve of one hundred fifty thousand dollars. 13 14 The funded reserve shall be deposited with the insurance commissioner 15 or with any organization acceptable to the commissioner in the form of 16 cash, securities eligible for investment under chapter 48.13 RCW, approved surety bond, or any combination of these, and must be equal to 17 18 or exceed one hundred fifty thousand dollars. The funded reserve shall 19 be established as an assurance that the uncovered expenditures obligations of the certified health plan to the enrolled Washington 20 21 residents shall be performed.
- (2) All income from reserves on deposit with the commissioner shall belong to the depositing certified health plan and shall be paid to it as it becomes available.
- 25 (3) Funded reserves required by this section shall be considered an 26 asset in determining the plan's net worth.
- 27 NEW SECTION. Sec. 440. EXAMINATION OF CERTIFIED HEALTH PLANS, 28 POWERS OF COMMISSIONER, DUTIES OF PLANS, INDEPENDENT AUDIT REPORTS. The insurance commissioner shall make an examination of the 29 operations of a certified health plan as often as the commissioner 30 deems it necessary in order to assure the financial security and health 31 32 and safety of the enrolled residents. The insurance commissioner shall 33 make an examination of a certified health plan not less than once every three calendar years. 34
- 35 (2) Every certified health plan shall submit its books and records 36 relating to its operation for financial condition and market conduct 37 examinations and in every way facilitate them. The quality or

appropriateness of medical services and systems shall be examined by the department of health except that the insurance commissioner may review such areas to the extent that such items impact the financial condition or the market conduct of the certified health plan. For the purpose of the examinations the insurance commissioner may issue subpoenas, administer oaths, and examine the officers and principals of the certified health plans concerning their business.

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- (3) The insurance commissioner may elect to accept and rely on audit reports made by an independent certified public accountant for the certified health plan in the course of that part of the insurance commissioner's examination covering the same general subject matter as the audit. The commissioner may incorporate the audit report in his or her report of the examination.
- 14 (4) Certified health plans shall be equitably assessed to cover the 15 cost of financial condition and market conduct examinations, the costs 16 of adopting rules, and the costs of enforcing the provisions of this The assessments shall be levied not less frequently than 17 once every twelve months and shall be in an amount expected to fund the 18 19 examinations, adoption of rules, and enforcement of the provisions of 20 this chapter including a reasonable margin for cost variations. assessments shall be established by rules adopted by the commissioner 21 in consultation with the health services commission but may not exceed 22 23 five and one-half cents per month per resident enrolled in the 24 certified health plan. The minimum assessment shall be one thousand 25 Assessment receipts shall be deposited in the insurance 26 commissioner's regulatory account in the state treasury and shall be used for the purpose of funding the examinations authorized in 27 subsection (1) of this section. Assessments received shall be used to 28 pay a pro rata share of the costs, including overhead of regulating 29 30 certified health plans. Amounts remaining in the separate account at 31 the end of a biennium shall be applied to reduce the assessments in succeeding biennia. 32
- NEW SECTION. Sec. 441. INSOLVENCY--COMMISSIONER'S DUTIES,
 CONTINUATION OF BENEFITS, ALLOCATION OF COVERAGE. (1) In the event of
 insolvency of a certified health plan and upon order of the
 commissioner, all other certified health plans shall offer the enrolled
 Washington residents of the insolvent certified health plan the
 opportunity to enroll in a solvent certified health plan. Enrollment

- shall be without prejudice for any preexisting condition and shall be continuous provided the resident enrolls in the new certified health plan within thirty days of the date of insolvency and otherwise complies with the certified health plan's managed care procedures within the thirty-day open enrollment period.
- (2) The insurance commissioner, in consultation with the health 6 7 services commission, shall establish guidelines for the equitable 8 distribution of the insolvent certified health plan's enrollees to the 9 remaining certified health plans. The guidelines may include limitations to enrollment based on financial conditions, provider 10 delivery network, administrative capabilities of the certified health 11 plan, and other reasonable measures of the certified health plan's 12 ability to provide benefits to the newly enrolled residents. 13
- (3) Each certified health plan shall have a plan for handling 14 15 insolvency that allows for continuation of benefits for the duration of 16 the coverage period for which premiums have been paid and continuation 17 of benefits to enrolled Washington residents who are confined on the date of insolvency in an inpatient facility until their discharge or 18 19 transfer to a new certified health plan as provided in subsection (1) 20 of this section. The plan shall be approved by the insurance commissioner at the time of certification and shall be submitted for 21 review and approval on an annual basis. The commissioner shall approve 22 23 such a plan if it includes:
- 24 (a) Insurance to cover the expenses to be paid for continued 25 benefits after insolvency;

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- (b) Provisions in provider contracts that obligate the provider to provide services for the duration of the period after the certified health plan's insolvency for which premium payment has been made and until the enrolled participant is transferred to a new certified health plan in accordance with subsection (1) of this section. Such extension of coverage shall not obligate the provider of service beyond thirty days following the date of insolvency;
- 33 (c) Use of the funded reserve requirements as provided under 34 section 439 of this act;
 - (d) Acceptable letters of credit or approved surety bonds; or
- 36 (e) Other arrangements the insurance commissioner and certified 37 health plan mutually agree are appropriate to assure that benefits are 38 continued.

- Sec. 442. FINANCIAL FAILURE, SUPERVISION OF 1 NEW SECTION. 2 COMMISSIONER--PRIORITY OF DISTRIBUTION OF ASSETS. (1)3 rehabilitation, liquidation, or conservation of a certified health plan 4 shall be deemed to be the rehabilitation, liquidation, or conservation 5 of an insurance company and shall be conducted under the supervision of the insurance commissioner under the law governing the rehabilitation, 6 7 liquidation, or conservation of insurance companies. The insurance 8 commissioner may apply for an order directing the insurance 9 commissioner to rehabilitate, liquidate, or conserve a certified health 10 plan upon one or more of the grounds set forth in RCW 48.31.030, 48.31.050, and 48.31.080. Enrolled residents shall have the same 11 priority in the event of liquidation or rehabilitation as the law 12 13 provides to policyholders of an insurer.
- (2) For purposes of determining the priority of distribution of 14 15 general assets, claims of enrolled residents and their dependents shall 16 same priority as established by RCW 48.31.280 17 policyholders and their dependents of insurance companies. enrolled resident is liable to a provider for services under and 18 19 covered by a certified health plan, that liability shall have the 20 status of an enrolled resident claim for distribution of general 21 assets.
- 22 (3) A provider who is obligated by statute or agreement to hold 23 enrolled residents harmless from liability for services provided under 24 and covered by a certified health plan shall have a priority of 25 distribution of the general assets immediately following that of 26 enrolled residents and enrolled residents' dependents as described in 27 this section, and immediately proceeding the priority of distribution 28 described in RCW 48.31.280(2)(e).
- 29 NEW SECTION. Sec. 443. GRIEVANCE PROCEDURE. A certified health 30 plan shall establish and maintain a grievance procedure approved by the commissioner, to provide a reasonable and effective resolution of 31 32 complaints initiated by enrolled Washington residents concerning any matter relating to the provision of benefits under the uniform benefits 33 34 package, access to health care services, and quality of services. Each certified health plan shall respond to complaints filed with the 35 36 insurance commissioner within twenty working days. The insurance 37 commissioner in consultation with the health care commission shall 38 establish standards for grievance procedures and resolution.

- NEW SECTION. Sec. 444. EXEMPTION. The provisions of sections 432 1
- through 443 of this act do not apply to any disability insurance 2
- 3 company, health care service contractor, or health maintenance
- 4 organization authorized to do business in Washington.
- 5 NEW SECTION. Sec. 445. ENFORCEMENT AUTHORITY OF COMMISSIONER.
- For the purposes of chapter . . ., Laws of 1993 (this act), the 6
- 7 insurance commissioner shall have the same powers and duties of
- enforcement as are provided in Title 48 RCW. 8

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F. MANAGED COMPETITION AND LIMITED ANTI-TRUST IMMUNITY

- NEW SECTION. Sec. 446. MANAGED COMPETITION FINDINGS AND INTENT. 10
- (1) The legislature recognizes that competition among health care 11
- 12 providers, payers, and purchasers will yield the best allocation of
- 13 health care resources, the lowest prices for health care, and the
- 14 highest quality of health care when there exists a large number of
- 15 buyers and sellers, easily comparable health care plans and services,
- 16 minimal barriers to entry and exit into the health care market, and
- 17 adequate information for buyers and sellers to base purchasing and
- production decisions. However, the legislature finds that purchasers of 18
- health care services and health care coverage do not have adequate 19
- 20 information upon which to base purchasing decisions; that providers of
- 21 health care services face legal and market disincentives to develop economies of scale or to provide the most cost-efficient
- 23 efficacious service; that providers of health care coverage face market
- 24 disincentives in providing health care coverage to those Washington
- 25 residents with the most need for health care coverage; and that
- potential competitors in the provision of health care coverage bear 26
- 27 unequal burdens in entering the market for health care coverage.
- 28 (2) The legislature therefore intends to displace competition in
- the health care market to the extent necessary to contain the aggregate 29
- 30 cost of health care services; to promote comparability of health care
- coverage; to improve the cost-effectiveness in providing health care 31
- 32 coverage relative to health promotion, disease prevention, and the
- amelioration or cure of illness; to assure access to a publicly 33
- 34 determined, uniform package of health care benefits; and to create
- reasonable equity in the distribution of funds, treatment, and medical 35
- 36 risk among purchasers of health care coverage, payers of health care

- 1 services, providers of health care services, and Washington residents.
- 2 To these ends, any lawful action taken pursuant to chapter . . ., Laws
- 3 of 1993 (this act) by any person or entity created or regulated by
- 4 chapter . . ., Laws of 1993 (this act) are declared to be taken
- 5 pursuant to state statute and in furtherance of the public purposes of
- 6 the state of Washington.
- 7 (3) The legislature does not intend and unless explicitly permitted
- 8 in accordance with section 447 of this act or under rules adopted
- 9 pursuant to chapter . . ., Laws of 1993 (this act), does not authorize
- 10 any person or entity to engage in activities or to conspire to engage
- 11 in activities that would constitute per se violations of state and
- 12 federal anti-trust laws including but not limited to conspiracies to
- 13 agree or agreements:
- 14 (a) Among competing health care providers not to grant discounts,
- 15 not to provide services, or to fix the terms and conditions of their
- 16 services;
- 17 (b) Among certified health plans as to the price or level of
- 18 reimbursement for health care services;
- 19 (c) Among certified health plans to boycott a group or class of
- 20 health care service providers;
- 21 (d) Among purchasers of certified health plan coverage to boycott
- 22 a particular plan or class of plans;
- 23 (e) Among certified health plans to divide the market for health
- 24 care coverage; or
- 25 (f) Among certified health plans and purchasers to attract or
- 26 discourage enrollment of any Washington resident or groups of residents
- 27 in a certified health plan based upon the perceived or actual risk of
- 28 loss in including such resident or group of residents in a certified
- 29 health plan or purchasing group.
- 30 <u>NEW SECTION.</u> **Sec. 447.** COMPETITIVE OVERSIGHT AND ANTI-TRUST
- 31 IMMUNITY. (1) A certified health plan, health care facility, health
- 32 care provider, or other person involved in the development or marketing
- 33 of health care or certified health plans may request, in writing, that
- 34 the attorney general issue an informal opinion as to whether particular
- 35 conduct is authorized by chapter . . ., Laws of 1993 (this act). The
- 36 attorney general shall issue such opinion within thirty days of receipt
- 37 of a written request for an opinion or within thirty days of receipt of
- 38 any additional information requested by the attorney general necessary

for rendering an opinion. If the attorney general concludes that such conduct is not authorized by chapter . . ., Laws of 1993 (this act), the person or organization making the request may petition the commission for review and approval of such conduct in accordance with

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subsection (2) of this section.

- (2) After consultation with and subject to the approval of the 6 7 attorney general, the health services commission may authorize conduct 8 requested by petition of a certified health plan, health care facility, 9 health care provider, or any other person that could tend to lessen 10 competition in the relevant market upon a clear and convincing showing that the conduct is necessary to achieve the policy goals of 11 chapter. . ., Laws of 1993 (this act) and a more competitive 12 13 alternative is unavailable or impractical. Such petition shall be filed in a form and manner prescribed by rule of the commission. 14
- After a public hearing, the commission shall issue a written decision approving or denying a petition filed in accordance with this section. The decision shall set forth findings as to benefits and disadvantages and explaining whether the benefits clearly outweigh the disadvantages. Upon the advice of the attorney general, the commission shall consider whether one or more of the following benefits may result:
 - (a) Enhancement of the quality of health services to consumers;
 - (b) Gains in cost-efficiency of health services;
- (c) Improvements in utilization of health services and equipment;
 or
 - (d) Avoidance of duplication of health services resources.
- 27 These benefits must outweigh disadvantages including and not 28 limited to:
- 29 (i) Reduced competition among certified health plans, health care 30 providers, or health care facilities;
- 31 (ii) Adverse impact on quality, availability or price of health 32 care services to consumers; or
- 33 (iii) The availability of arrangements less restrictive to 34 competition that achieve the same benefits.
- 35 (3) Conduct authorized by the commission shall be deemed taken 36 pursuant to state statute and in the furtherance of the public purposes 37 of the state of Washington.
- 38 (4) With the assistance of the attorney general's office, the 39 commission shall actively supervise any conduct authorized under this

- 1 section and shall periodically review such conduct to determine whether
- 2 such conduct should be continued and whether a more competitive
- 3 alterative is available or practical. If the commission determines
- 4 that the likely benefits of conduct approved by the commission no
- 5 longer outweigh the disadvantages attributable to potential reduction
- 6 in competition, the commission shall order a modification or
- 7 discontinuance of such conduct and such conduct shall no longer be
- 8 deemed to be taken pursuant to state statute and in the furtherance of
- 9 the public purposes of the state of Washington.
- 10 (5) The commission may adopt all rules necessary to implement this 11 section.
- 12 (6) After consultation with and subject to the approval of the 13 attorney general, the commission shall adopt rules:
- 14 (a) Governing conduct among providers, health care facilities, and 15 certified health plans including but not limited to the use of "most
- 16 favored nation" clauses and exclusive dealing clauses in provider
- 17 contracts;

- 18 (b) Permitting health service providers within the service area of
- 19 a plan to collectively negotiate terms and conditions of contracts with
- 20 a certified health plan; and
- 21 (c) Governing the merger of health care facilities.

G. THE UNIFORM BENEFITS PACKAGE

- 23 NEW SECTION. Sec. 448. UNIFORM BENEFITS PACKAGE DESIGN. (1) The 24 commission shall define the uniform benefits package, which shall include those health services that, consistent with the goals and 25 intent of chapter . . ., Laws of 1993 (this act), are effective and 26 necessary on a societal basis for the maintenance of the health of 27 28 citizens of the state, weighed against the need to control state health 29 services expenditures. As the future rate of increase in health services expenditures is controlled, the commission shall consider 30 31 whether the uniform benefits package should be revised to enhance the 32 services or level of services included in the package.
- 33 (2) The schedule of covered health services shall emphasize proven 34 preventive and primary health care and shall include primary and 35 specialty health services, inpatient and outpatient hospital services, 36 prescription drugs and medications, services necessary for maternity 37 and well-child care, including preventive dental services for children,

- case managed mental health services, short-term skilled nursing 1 2 facility, home health and hospice services, subject to preapproval, and other services deemed necessary by the commission. The commission 3 4 shall determine the specific schedule of health services within the 5 uniform benefits package, including limitations on scope and duration The commission shall consider the recommendations of 6 of services. health services effectiveness panels established pursuant to section 7 8 404 of this act in defining the uniform benefits package.
- 9 (3) The uniform benefits package shall not limit coverage for 10 preexisting or prior conditions, except that the commission shall establish exclusions for preexisting or prior conditions to the extent 11 12 necessary to prevent residents from waiting until health services are 13 needed before enrolling in a certified health plan.
- (4) The commission shall establish a schedule of enrollee point of 14 15 service cost-sharing for nonpreventive health services, related to 16 enrollee household income, such that financial considerations are not 17 a barrier to access for low-income persons, but that, for those of means, the uniform benefits package provides for moderate point of 18 19 service cost-sharing. All point of service cost-sharing and cost control requirements shall apply uniformly to all health care providers providing substantially similar uniform benefits package services. The 22 schedule shall provide for an alternate and lower schedule of cost-23 sharing applicable to enrollees with household income below the federal poverty level. 24

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- (5) The commission shall adopt rules related to coordination of benefits where a resident has duplicate coverage. The rules shall not have the effect of eliminating enrollee premium sharing or point of service cost-sharing. The commission shall endeavor to assure an equitable distribution, among both employers and employees, of the costs of coverage for those households composed of more than one member in the work force.
- (6) In determining the uniform benefits package, the commission 32 33 shall endeavor to seek the opinions of and information from the public. 34 The commission shall consider the results of official public health 35 assessment and policy development activities including recommendations of the department of health in discharging its responsibilities under 36 37 this section.
- (7) The commission shall submit the following to the legislature by 38 39 December 1, 1994, and annually thereafter: (a) The uniform benefits

package and any changes it may wish to make; (b) an independent 2 actuarial analysis of the cost of the proposed package; (c) a small business economic impact statement, to be prepared in consultation with 3 4 the small business advisory committee, describing the economic impact 5 on small business of providing the uniform benefits package to employees and dependents; and (d) if the small business economic impact 6 7 statement indicates a need for assistance to small businesses, 8 recommended mechanisms to offer such assistance. In developing its 9 recommendations, the commission shall evaluate the potential 10 effectiveness of business and occupation tax credits, a small business assistance fund, and any other mechanism deemed appropriate by the 11 12 commission.

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NEW SECTION. Sec. 449. SUPPLEMENTAL BENEFIT PACKAGES DESIGN. The 14 commission shall define several supplemental benefits packages, which shall include those health services that, consistent with the goals and intent of chapter . . ., Laws of 1993 (this act), are desirable to expand the available health services defined in the uniform benefits package. Such supplemental benefit packages must be offered only by certified health plans and must be designed in conformance with the procedures and requirements for the design of the uniform benefits package under section 448 of this act. In designing such supplemental benefits packages, the commission shall consider the approach taken by congress and federal agencies in regulating the offering and design of medicare supplemental health insurance policies and the commission shall develop a regulatory method to ensure that pricing of such supplemental benefits packages is consistent with the maximum premium requirements for the uniform benefits package under section 406(6) of this act.

29 Sec. 450. The legislature may disapprove of the NEW SECTION. packages developed under sections 448 and 449 of this act by an act of 30 law at any time prior to the thirtieth day of the following regular 31 32 legislative session. If such disapproval action is taken, the commission shall resubmit modified packages to the legislature within 33 fifteen days of the disapproval. If the legislature does not 34 35 disapprove the packages or modify them by an act of law by the end of 36 that regular session, they are deemed approved.

NEW SECTION. Sec. 451. LONG-TERM CARE INTEGRATION PLAN. (1) To 1 meet the health needs of the residents of Washington state, it is 2 3 critical to finance and provide long-term care and support services 4 through an integrated, comprehensive system that promotes human dignity 5 and recognizes the individuality of all functionally disabled persons. This system shall be available, accessible, and responsive to all 6 7 residents based upon an assessment of their functional disabilities. 8 The governor and the legislature recognize that families, volunteers, 9 and community organizations are essential for the delivery of effective 10 and efficient long-term care and support services, and that this private and public service infrastructure should be supported and 11 Further, it is important to provide benefits in 12 strengthened. 13 perpetuity without requiring family beneficiary or program impoverishment for service eligibility. 14

(2) To realize the need for a strong long-term care system and to carry out the November 30, 1992, final recommendations of the Washington health care commission related to long-term care, the commission shall:

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- 19 (a) Engage in a planning process, in conjunction with an advisory 20 committee appointed for this purpose, for the inclusion of long-term 21 care services in the uniform benefits package established under section 22 448 of this act as soon as practicable, but not later than July 1998;
 - (b) Include in its planning process consideration of the scope of services to be covered, the cost of and financing of such coverage, and the means through which existing long-term care programs and delivery systems can be coordinated and integrated.
- 27 (3) The commission shall submit recommendations concerning any 28 necessary statutory changes or modifications of public policy to the 29 governor and the legislature by January 1, 1995.
- 30 (4) The departments of health, retirement systems, revenue, social 31 and health services, and veterans' affairs, the offices of financial 32 management, insurance commissioner, and state actuary, along with the 33 health care authority, shall participate in the review of the long-term 34 care needs enumerated in this section and provide necessary supporting 35 documentation and staff expertise as requested by the commission.
- 36 (5) The commission shall include in its planning process, the 37 development of two social health maintenance organization long-term 38 care pilot projects. The two pilot projects shall be referred to as 39 the Washington life care pilot projects. Each life care pilot program

shall be a single-entry system administered by an individual 1 2 organization that is responsible for bringing together a full range of medical and long-term care services. The commission, in coordination 3 4 with the appropriate agencies and departments, shall establish a 5 Washington life care benefits package that shall include the uniform benefits package established in chapter . . ., Laws of 1993 (this act) 6 7 and long-term care services. The Washington life care benefits package 8 shall include, but not be limited to, the following long-term care 9 services: Case management, intake and assessment, nursing home care, 10 adult family home care, home health and home health aide care, hospice, chore services/homemaker/personal care, adult day care, respite care, 11 and appropriate social services. The pilot project shall develop 12 13 assessment and case management protocol that emphasize home and community-based care long-term care options. 14

(a) In designing the pilot projects, the commission shall address the following issues: Costs for the long-term care benefits, a projected case-mix based upon disability, the required federal waiver package, reimbursement, capitation methodology, marketing and enrollment, management information systems, identification of the most appropriate case management models, provider contracts, and the preferred organizational design that will serve as a functioning model for efficiently and effectively transitioning long-term care services into the uniform benefits package established in chapter . . ., Laws of 1993 (this act). The commission shall also be responsible for establishing the size of the two membership pools.

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- (b) Each program shall enroll applicants based on their level of functional disability and personal care needs. The distribution of these functional level categories and ethnicity within the enrolled program population shall be representative of their distribution within the community, using the best available data to estimate the community distributions.
- 32 (c) The two sites selected for the Washington life care pilot 33 program shall be drawn from the largest urban areas and include one 34 site in the eastern part of the state and one site in the western part 35 of the state. The two organizations selected to manage and coordinate 36 the life care services shall have the proven ability to provide 37 ambulatory care, personal care/chore services, dental care, case 38 management and referral services, must be accredited and licensed to

- 1 provide long-term care for home health services, and may be licensed to 2 provide nursing home care.
- (d) The report on the development and establishment date of the two social health maintenance organizations shall be submitted to the governor and appropriate committees of the legislature by September 16, 1994. If the necessary federal waivers cannot be secured by January 1,

1995, the commission may elect to not establish the two pilot programs.

- 8 <u>NEW SECTION.</u> **Sec. 452.** ADDITIONAL BENEFITS. (1) Nothing in chapter . . ., Laws of 1993 (this act) shall preclude insurers, health care service contractors, health maintenance organizations, or certified health plans from insuring, providing, or contracting for additional benefits not included in the uniform benefits package or in supplemental benefits packages designed by the commission.
- 14 (2) Nothing in chapter . . ., Laws of 1993 (this act) shall 15 restrict the right of an employer to offer, an employee representative 16 to negotiate for, or an individual to purchase additional benefits not 17 included in the uniform benefits package.
- 18 (3) Nothing in chapter . . ., Laws of 1993 (this act) shall 19 restrict the right of an employer to offer or an employee 20 representative to negotiate for payment of up to one hundred percent of 21 the premium of the lowest priced uniform benefits package available in 22 the geographic area where the employer is located.
- 23 (4) Pending receipt of necessary federal waivers, nothing in 24 chapter . . ., Laws of 1993 (this act) shall be construed to limit the 25 collective bargaining rights of employee organizations under state or 26 federal law.
- NEW SECTION. Sec. 453. CONSCIENCE OR RELIGION. (1) No certified health plan or health care provider may be required by law or contract in any circumstances to participate in the provision of any uniform benefit if they object to so doing for reason of conscience or religion. No person may be discriminated against in employment or professional privileges because of such objection.
- 33 (2) The provisions of this section are not intended to result in an 34 enrollee being denied timely access to any service included in the 35 uniform benefits package. Each certified health plan shall:
- 36 (a) Provide written notice to certified health plan enrollees, upon 37 enrollment with the plan and upon enrollee request thereafter, listing,

- by provider, services that any provider refuses to perform for reason
 of conscience or religion;
- 3 (b) Develop written information describing how an enrollee may 4 directly access, in an expeditious manner, services that a provider 5 refuses to perform; and
- 6 (c) Ensure that enrollees refused services under this section have 7 prompt access to the information developed pursuant to (b) of this 8 subsection.

9 H. STATE RESIDENT AND EMPLOYER PARTICIPATION

- Sec. 454. INDIVIDUAL PARTICIPATION. 10 NEW SECTION. (1) All 11 residents of the state of Washington are required to purchase a uniform benefits package from a certified health plan no later than July 1, 12 13 This participation requirement may be waived if imposition of the requirement would constitute a violation of the freedom of religion 14 provisions set forth in the First Amendment, United States Constitution 15 and Article I, section 11 of the state Constitution. Residents of the 16 17 state of Washington who work in another state for an out-of-state 18 employer shall be deemed to have satisfied the requirements of this section if they receive health insurance coverage through such 19 20 employer.
- (2) The commission shall monitor the enrollment of individuals into certified health plans and shall make public periodic reports concerning the number of persons enrolled and not enrolled, the reasons why individuals are not enrolled, recommendations to reduce the number of persons not enrolled, and recommendations regarding enforcement of this provision.
- 27 NEW SECTION. Sec. 455. EMPLOYER PARTICIPATION. (1) The legislature recognizes that small businesses play an essential and 28 increasingly important role in the state's economy. The legislature 29 further recognizes that many of the state's small business owners 30 provide health insurance to their employees through small group 31 32 policies at a cost that directly affects their profitability. Other small business owners are prevented from providing health benefits to 33 34 their employees by the lack of access to affordable health insurance The legislature intends that the provisions of chapter 35 . . ., Laws of 1993 (this act) make health insurance more available and 36

- affordable to small businesses in Washington state through strong cost control mechanisms and the option to purchase health benefits through the basic health plan, the Washington state group purchasing association, and health insurance purchasing cooperatives.
 - (2) In defining the level of mandated employer participation under this section, the commission shall consider the impact of such participation on the financial well-being of the state's employers. In its deliberations, the commission shall evaluate the following:

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- 9 (a) Whether employers' premium payments should be related to the 10 number of qualified employees the business employs;
- 11 (b) Whether different levels of employer premium payments should be applied to employees and dependents;
 - (c) The profitability of small businesses in Washington state; and
 - (d) Any other factors deemed necessary by the commission.
 - (3) On July 1, 1995, every employer employing more than five hundred qualified employees shall offer a choice of the uniform benefits package as provided by at least three available certified health plans, one of which shall be the lowest cost available package within their geographic region, to all qualified employees. employer shall be required to pay no less than fifty percent and no more than ninety-five percent of the premium cost of the lowest cost available package within their geographic region as determined by the commission. On July 1, 1996, all dependents of qualified employees of these firms shall be offered a choice of packages as provided in this section with the employer paying no less than fifty percent and no more than ninety-five percent of the premium of the lowest cost package within their geographic region as determined by the commission. part-time employees and their dependents, the employer shall pay the amount resulting from application of the following formula: The number of hours worked by the part-time employee in a month is multiplied by the amount of a qualified employee's premium, and that amount is then divided by eighty.
 - (4) By July 1, 1996, every employer employing more than one hundred qualified employees shall offer a choice of the uniform benefits package as provided by at least three available certified health plans, one of which shall be the lowest cost available package within their geographic region, to all qualified employees. The employer shall be required to pay no less than fifty percent and no more than ninety-five percent of the premium cost of the lowest cost available package as

- determined by the commission. On July 1, 1997, all dependents of 1 2 qualified employees in these firms shall be offered a choice of packages as provided in this section with the employer paying no less 3 4 than fifty percent and no more than ninety-five percent of the premium 5 of the lowest cost package within their geographic area as determined by the commission. For part-time employees and their dependents, the 6 7 employer shall pay the amount resulting from application of the 8 following formula: The number of hours worked by the part-time 9 employee in a month is multiplied by the amount of a qualified 10 employee's premium, and that amount is then divided by eighty.
- (5) By July 1, 1997, every employer shall offer a choice of the 11 uniform benefits package as provided by at least three available 12 13 certified health plans, one of which shall be the lowest cost available package within their geographic region, to all qualified employees. 14 15 The employer shall be required to pay no less than fifty percent and no 16 more than ninety-five percent of the premium cost of the lowest cost 17 available package as determined by the commission. On July 1, 1998, all dependents of qualified employees in all firms shall be offered a 18 19 choice of packages as provided in this section with the employer paying 20 no less than fifty percent and no more than ninety-five percent of the premium of the lowest cost package within their geographic area as 21 22 determined by the commission. For part-time employees and their dependents, the employer shall pay the amount resulting from 23 24 application of the following formula: The number of hours worked by 25 the part-time employee in a month is multiplied by the amount of a 26 qualified employee's premium, and that amount is then divided by 27 eighty.
- (6) This employer participation requirement may be waived if 28 29 imposition of the requirement would constitute a violation of the 30 freedom of religion provisions of the First Amendment of the United 31 States Constitution and Article I, section 11, of the state Constitution. In such case the employer shall, pursuant to commission 32 aside an amount equal to the applicable 33 set 34 contribution level in a manner that would permit his or her employee to 35 fully comply with the requirements of this chapter.
- 36 (7) The commission shall adopt rules that address employer 37 participation requirements related to dependents when dependents are 38 eligible for coverage under more than one plan.

- 1 (8) In lieu of offering the uniform benefits package to employees 2 and their dependents through direct contracts with certified health 3 plans, an employer may combine the employer contribution with that of 4 the employee's contribution and enroll in the basic health plan as 5 provided in chapter 70.47 RCW or a health insurance purchasing 6 cooperative established under sections 425 and 426 of this act.
- 7 (9) The commission shall submit its employer contribution levels 8 and any changes it may wish to make to the legislature by December 1, 9 1994, and annually thereafter.
- Sec. 456. The legislature may disapprove of the 10 NEW SECTION. levels under section 455 of this act by an act of law at any time prior 11 12 to the thirtieth day of the following regular legislative session. If such disapproval action is taken, the commission shall resubmit regular 13 14 modified employer contribution levels to the legislature within fifteen days of the disapproval. If the legislature does not disapprove the 15 levels or modify them by an act of law by the end of that regular 16 session they shall be deemed approved. 17
- 18 NEW SECTION. Sec. 457. Under the guidance and direction of the Washington health services commission not more than two depositories 19 will be established where the premium payments made by employers on 20 21 behalf of part-time employees may be held in safekeeping for the 22 benefit of such individuals. The commission shall establish, after 23 consultation with representatives of employers and employees, especially those engaged in part-time or seasonal businesses or 24 occupations, appropriate procedures whereby such payments under section 25 455 of this act will be properly deposited to the credit of such 26 persons on an individual basis, which they in turn may access for the 27 28 purchase of coverage for themselves and their families from the basic 29 health plan or a certified health plan of their choice.

I. PUBLIC HEALTH SERVICES IMPROVEMENT PLAN

- NEW SECTION. **Sec. 458.** A new section is added to chapter 43.70 RCW to read as follows:
- PUBLIC HEALTH SERVICES IMPROVEMENT PLAN. (1) The legislature finds that the public health functions of community assessment, policy

- 1 development, and assurance of service delivery are essential elements
- 2 in achieving the objectives of health reform in Washington state. The
- 3 legislature further finds that the population-based services provided
- 4 by state and local health departments are cost-effective and are a
- 5 critical strategy for the long-term containment of health care costs.
- 6 The legislature further finds that the public health system in the
- 7 state lacks the capacity to fulfill these functions consistent with the
- 8 needs of a reformed health care system.
- 9 (2) The department of health shall develop, in consultation with
- 10 local health departments and districts, the state board of health, the
- 11 health services commission, area Indian health service, and other state
- 12 agencies, health services providers, and citizens concerned about
- 13 public health, a public health services improvement plan. The plan
- 14 should provide a detailed accounting of deficits in the core functions
- 15 of assessment, policy development, assurance of the current public
- 16 health system, how additional public health funding would be used, and
- 17 describe the benefits expected from expanded expenditures.
- 18 (3) The plan shall include:
- 19 (a) Definition of minimum standards for public health protection
- 20 through assessment, policy development, and assurances;
- 21 (i) Enumeration of communities not meeting those standards;
- (ii) A budget and staffing plan for bringing all communities up to
- 23 minimum standards;
- 24 (iii) An analysis of the costs and benefits expected from adopting
- 25 minimum public health standards for assessment, policy development, and
- 26 assurances;
- 27 (b) Recommended strategies and a schedule for improving public
- 28 health programs throughout the state, including:
- 29 (i) Strategies for transferring personal health care services from
- 30 the public health system, into the uniform benefits package where
- 31 feasible; and
- 32 (ii) Timing of increased funding for public health services linked
- 33 to specific objectives for improving public health; and
- 34 (c) A recommended level of dedicated funding for public health
- 35 services to be expressed in terms of a percentage of total health
- 36 service expenditures in the state or a set per person amount; such
- 37 recommendation shall also include methods to ensure that such funding
- 38 does not supplant existing federal, state, and local funds received by

- 1 local health departments, and methods of distributing funds among local
 2 health departments.
- 3 (4) By March 1, 1994, the department shall provide initial 4 recommendations of the public health services improvement plan to the 5 legislature regarding minimum public health standards, and public 6 health programs needed to address urgent needs, such as those cited in 7 subsection (6) of this section.
- 8 (5) By December 1, 1994, the department shall present the public 9 health services improvement plan to the legislature, with specific 10 recommendations for each element of the plan to be implemented over the 11 period from 1995 through 1997.
- 12 (6) Thereafter, the department shall update the public health 13 services improvement plan for presentation to the legislature prior to 14 the beginning of a new biennium.
- 15 (7) Among the specific population-based public health activities to be considered in the public health services improvement plan are: 16 17 Health data assessment and chronic and infectious disease surveillance; rapid response to outbreaks of communicable disease; efforts to prevent 18 19 and control specific communicable diseases, such as tuberculosis and 20 acquired immune deficiency syndrome; health education to promote healthy behaviors and to reduce the prevalence of chronic disease, such 21 as those linked to the use of tobacco; access to primary care in 22 23 coordination with existing community and migrant health clinics and 24 other not for profit health care organizations; programs to ensure 25 children are born as healthy as possible and they receive immunizations 26 and adequate nutrition; efforts to prevent intentional 27 unintentional injury; programs to ensure the safety of drinking water and food supplies; poison control; trauma services; and other 28 29 activities that have the potential to improve the health of the 30 population or special populations and reduce the need for or cost of health services. 31

J. HEALTH SERVICES ACCOUNT

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NEW SECTION. Sec. 459. (1) The health services account is created in the state treasury. All designated receipts from RCW 82.26.020(4), 82.24.020(3), 82.08.150(6), 66.24.210(5), 66.24.290(4), 82.04.260(15), and sections 307 through 310 of this act shall be deposited into the account and are subject to appropriation.

- 1 (2) The trust fund shall consist of three subsidiary accounts:
- 2 (a) The personal health services account from which funds shall be 3 appropriated for the purchase of health services for persons eligible 4 for public subsidies.
- 5 (b) The public health account from which funds shall be expended to maintain and improve the health of all Washington residents, through: 6 7 (i) Assessment and reporting on the population's health status; (ii) 8 development of public policy that promotes and maintains health; and 9 (iii) assuring the availability and delivery of appropriate and effective health interventions. This public system shall be composed 10 of the state board of health, state department of health, and local 11 public health departments and districts. None of the funds shall be 12 used for any service reimbursable through the uniform benefits package. 13
- 14 (c) The health professions, data systems, health systems regulation 15 and research account from which funds shall be expended to:
 - (i) Retain needed health care providers;

- (ii) Conduct research as may be needed on the operation of certified health plans, conduct the operations and activities of the commission, as required by chapter . . ., Laws of 1993 (this act), or to conduct research on public health consistent with the principles set forth in chapter . . ., Laws of 1993 (this act); and
- (iii) Finance the development, operation, and maintenance of the health data system according to chapter 70.170 RCW to support the purposes of chapter . . ., Laws of 1993 (this act). Expenditures from the account may be used only for the following purposes:
- 26 (3) From the personal health services subsidiary account, operation 27 of the basic health plan, as provided in chapter 70.47 RCW;
- (4) From the public health subsidiary account, public health services to maintain and improve the health of Washington residents. For the biennium ending June 30, 1995, public health expenditures from the account shall include but are not limited to:
- 32 (a) Measures to increase rates of childhood immunization;
- 33 (b) Development and implementation of a counter-message media 34 campaign that has a goal of reducing teen risk behaviors related to 35 tobacco, alcohol and drug use, and sexuality;
- 36 (c) Development and implementation of a comprehensive teen 37 pregnancy prevention strategy that includes a media campaign, grants to 38 local communities, and increased access to family planning services;
 - (d) Reducing the use of tobacco by minors and adults;

- (e) Containing and eradicating tuberculosis; 1
 - (f) Reducing the incidence of sexually transmitted diseases; and
- (g) Slowing the spread of HIV infection. 3

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- 4 (5) From the health professions, data systems, health services regulation and research account for the biennium ending June 30, 1995:
- 6 (a) Operations of the health services commission established 7 pursuant to section 403 of this act;
- 8 (b) Measures to increase the supply and geographic distribution of 9 primary care health services providers, including but not limited to 10 physicians, advanced registered nurse practitioners, and physician assistants, as provided in sections 268, 271, 275, and 276 of this act, 11 and RCW 28B.125.010, 28B.115.080, 70.185.030, 43.70.460, and 43.70.470; 12 13 and
- 14 (c) Development and maintenance of a health services data system, 15 as provided in chapter 70.170 RCW.

16 K. EXCLUSIONS AND STUDIES

- 17 NEW SECTION. Sec. 460. CODE REVISIONS AND WAIVERS. (1) The commission shall consider the analysis of state and federal laws that 18 would need to be repealed, amended, or waived to implement chapter 19 . . ., Laws of 1993 (this act), and report its recommendations, with 20 proposed revisions to the Revised Code of Washington, to the governor, 21 22 and appropriate committees of the legislature by January 1, 1994.
- 23 (2) The governor, in consultation with the commission, shall take the following steps in an effort to receive waivers or exemptions from 24 25 federal statutes necessary to fully implement chapter . . ., Laws of 1993 (this act) to include, but not be limited to: 26
- 27 (a) Negotiate with the United States congress and the federal 28 department of health and human services, health care financing 29 administration to obtain a statutory or regulatory waiver of provisions of the medicaid statute, Title XIX of the federal social security act 30 31 that currently constitute barriers to full implementation of provisions of chapter . . ., Laws of 1993 (this act) related to access to health 32 33 services for low-income residents of Washington state. Such waivers shall include any waiver needed to implement managed care programs. 34 35 Waived provisions may include and are not limited to: Categorical eligibility restrictions related to age, disability, blindness, or 36 37 family structure; income and resource limitations tied to financial

- eligibility requirements of the federal aid to families with dependent children and supplemental security income programs; administrative requirements regarding single state agencies, choice of providers, and fee for service reimbursement programs; and other limitations on health services provider payment methods.
- 6 (b) Negotiate with the United States congress and the federal 7 department of health and human services, health care financing 8 administration to obtain a statutory or regulatory waiver of provisions 9 of the medicare statute, Title XVIII of the federal social security act 10 that currently constitute barriers to full implementation of provisions of chapter . . ., Laws of 1993 (this act) related to access to health 11 services for elderly and disabled residents of Washington state. 12 13 waivers shall include any waivers needed to implement managed care Waived provisions include and are not limited to: 14 programs. 15 Beneficiary cost-sharing requirements; restrictions on scope of services; and limitations on health services provider payment methods. 16
- 17 (c) Negotiate with the United States congress and the federal department of health and human services to obtain any statutory or 18 19 regulatory waivers of provisions of the United States public health 20 services act necessary to ensure integration of federally funded community and migrant health clinics and other health services funded 21 through the public health services act into the health services system 22 established pursuant to chapter . . ., Laws of 1993 (this act). 23 24 commission shall request in the waiver that funds from these sources 25 continue to be allocated to federally funded community and migrant 26 health clinics to the extent that such clinics' patients are not yet enrolled in certified health plans. 27
 - (d) Negotiate with the United States Congress to obtain a statutory exemption from provisions of the Employee Retirement Income Security Act that limit the state's ability to enact legislation relating to employee health benefits plans administered by employers, including health benefits plans offered by self-insured employers.

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- 33 (3) On or before December 1, 1995, the commission shall report the 34 following to the governor and appropriate committees of the 35 legislature:
- 36 (a) The status of its efforts to obtain the waivers provided in 37 subsection (2) of this section;
- 38 (b) The extent to which chapter . . ., Laws of 1993 (this act) can 39 be implemented, given the status of waivers requested or granted; and

- 1 (c) If a waiver of the Employee Retirement Income Security Act has
 2 not been granted and likely will not be granted in the foreseeable
 3 future, changes in chapter . . ., Laws of 1993 (this act) necessary to
 4 implement a single-sponsor system, or to implement an alternative
 5 system that will assure access to care and control health services
 6 costs.
- 7 NEW SECTION. Sec. 461. REPORTS OF HEALTH CARE COST CONTROL AND 8 ACCESS COMMISSION. In carrying out its powers and duties under chapter 9 . . ., Laws of 1993 (this act), the design of the uniform benefits 10 package, and the development of guidelines and standards, the 11 commission shall consider the reports of the health care cost control 12 and access commission established under House Concurrent Resolution No. 4443 adopted by the legislature in 1990. Nothing in chapter . . ., 13 14 Laws of 1993 (this act) requires the commission to follow any specific 15 recommendation contained in those reports except as it may also be 16 included in chapter . . ., Laws of 1993 (this act) or other law.
- NEW SECTION. Sec. 462. EVALUATIONS, PLANS, AND STUDIES. (1) By July 1, 1997, the legislative budget committee either directly or by contract shall conduct the following studies:
- 20 (a) A study to determine whether the administrative structure of 21 the Washington health services commission as set forth in section 403 22 of this act should be continued. The study shall analyze the structure 23 as set forth in chapter . . ., Laws of 1993 (this act), a single 24 administering-agency model, and at least other one organizational model, and recommend a structure that would be most 25 efficient and effective; 26
- (b) A study to determine the desirability and feasibility of consolidating the following programs, services, and funding sources into the delivery and financing of uniform benefits package services through certified health plans:
- 31 (i) State and federal veterans' health services;
- (ii) Civilian health and medical program of the uniformed services (CHAMPUS) of the federal department of defense and other federal agencies; and
- 35 (iii) Federal employee health benefits.
- 36 (2) The legislative budget committee shall evaluate the 37 implementation of the provisions of chapter . . ., Laws of 1993 (this

- 1 act). The study shall determine to what extent chapter . . ., Laws of
- 2 1993 (this act) has been implemented consistent with the principles and
- 3 elements set forth in chapter . . ., Laws of 1993 (this act) and shall
- 4 report its findings to the governor and appropriate committees of the
- 5 legislature by July 1, 2003.
- 6 <u>NEW SECTION.</u> **Sec. 463.** The commission, the office of financial
- 7 management, and the legislative evaluation and accountability program
- 8 committee shall jointly review the financial and accounting structure
- 9 of all current state-purchased health care programs and any new
- 10 programs established in chapter . . ., Laws of 1993 (this act). They
- 11 shall report to the legislature on or before December 1, 1994, with
- 12 recommendations on how to structure a state-purchased health services
- 13 budget that: (1) Meets federal and state audit requirements; (2)
- 14 exercises adequate fiscal and programmatic control; (3) provides
- 15 management and organizational accountability and control; and (4)
- 16 provides continuity with historical health services expenditure data.
- NEW SECTION. Sec. 464. (1) On or before December 1, 1994, the
- 18 legislative budget committee, whether directly or by contract, shall
- 19 conduct a study related to coordination of certified health plans and
- 20 other property and casualty insurance products. The goal of the study
- 21 shall be to determine methods for containing costs of health services
- 22 paid for through coverage underwritten by property and casualty
- 23 insurers.
- 24 (2) The study shall address methods to integrate coverage sold by
- 25 property and casualty insurance companies that covers medical and
- 26 hospital expenses with coverage provided through certified health
- 27 plans. In conducting the study, the legislative budget committee shall
- 28 evaluate at least the following options:
- 29 (a) Requiring all property and casualty insurance coverage of
- 30 health services to be provided through managed care systems rather than
- 31 through fee for service or indemnification plans;
- 32 (b) Prohibiting certified health plans from recovering from
- 33 property and casualty insurance companies amounts that the plan has
- 34 expended for health services even if coverage for such services is
- 35 available under property and casualty insurance policies;
- 36 (c) Requiring persons injured as a result of an accident, however
- 37 caused, to obtain health services through a certified health plan, even

- 1 if coverage for health services is available under a property and 2 casualty insurance policy;
- 3 (d) Requiring property and casualty insurance companies to reduce 4 premium rates for all coverage duplicated by a certified health plan to 5 the extent that a certified health plan is denied subrogation rights 6 against the property and casualty insurer;
- 7 (e) Prohibiting litigation by any person to recover amounts paid 8 for health services available under a certified health plan, except in 9 limited circumstances such as product liability or other areas of 10 negligence where the negligent party would benefit from such a system 11 without contributing to the costs of providing coverage under certified 12 health plans; and
- (f) Limiting property and casualty insurance companies' sale of coverage that would duplicate coverage provided by certified health plans.
- NEW SECTION. Sec. 465. A new section is added to chapter 70.170 RCW to read as follows:
- HOSPITAL REGULATION STUDY. The department, through a competitive bidding process restricted to those with suitable expertise to conduct such a study, shall contract for an examination of local, state, and federal regulations that apply to hospitals and shall report to the health care policy committees of the legislature by July 1, 1994, on the following:
- 24 (1) An inventory of health and safety regulations that apply to 25 hospitals;
- 26 (2) A description of the costs to local, state, and federal 27 agencies for operating the regulatory programs;
- 28 (3) An estimate of the costs to hospitals to comply with the 29 regulations;
- 30 (4) A description of whether regulatory functions are duplicated 31 among different regulatory programs;
- 32 (5) An analysis of the effectiveness of regulatory programs in 33 meeting their safety and health objectives;
- 34 (6) An analysis of hospital charity care requirements under RCW 35 70.170.060 and their relevance under the health care reforms created 36 under chapter . . ., Laws of 1993 (this act);

(7) Recommendations on elimination or consolidation of unnecessary or duplicative regulatory activities that would not result in a reduction in the health and safety objectives.

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The department of social and health 4 NEW SECTION. Sec. 466. services aging and adult services administration shall, to the extent 5 that resources are available, review all federal and state laws, and 6 7 departmental rules that require health care providers in nursing homes 8 to submit documentation. The departmental review shall be conducted to 9 determine what documentation or protocols are redundant and can be modified or eliminated without jeopardizing the health and safety of 10 residents or violating federal regulations. The review shall result in 11 an itemized evaluation of the number of forms requiring physician's 12 review and signature together with a citation of their origin. 13 14 addition, the department shall review and suggest efficiencies that 15 could be realized through the development of standardized physicians' protocols for repetitive but nonlifethreatening conditions, such as but 16 not limited to, skin tears, early stage decubiti, bowel and bladder 17 18 care, and other common and predictable nursing home patient conditions. 19 Whenever possible, source documentation should be enabled to allow multiple attestations to be consolidated into a single document. 20 department shall conduct this review in coordination with different 21 22 nursing home care constituent groups and professions, including but not 23 limited to, a gerontologist to be selected by the Washington state 24 medical association and the Washington osteopathic medical association, 25 a nurse to be selected by the Washington state nurses association, one representative from each of the two largest nursing home associations, 26 and a representative of a nursing home residency advocacy group to be 27 28 selected by the department. The department shall make appropriate 29 regulatory changes, or recommend appropriate regulatory changes to the appropriate regulatory agency, resulting from this review and report 30 its actions and any statutory changes needed to further the goal of 31 regulatory simplification to the chair of the house of representatives 32 33 health care committee and the chair of the senate health and human 34 services committee by December 12, 1994.

NEW SECTION. Sec. 467. CERTIFIED HEALTH PLAN COMPETITION. The insurance commissioner shall undertake a study of the feasibility and benefits of developing a single licensing category for certified health

- 1 plans that would replace current statues licensing disability insurers,
- 2 health care service contractors, and health maintenance organizations.
- 3 The commissioner shall report his or her findings and recommendations
- 4 to the legislature by January 1, 1994. In conducting such study, the
- 5 commissioner shall:
- 6 (1) Consider standards for the regulation and inclusion of 7 preferred provider organizations, independent practice associations,
- 8 and independent physician organizations under such new certified health
- 9 plan statute;
- 10 (2) Review existing capital and reserve statutes governing
- 11 insurers, contractors, and health maintenance organizations to
- 12 determine the appropriate level of capital and reserve for licensing of
- 13 certified health plans to protect consumers while encouraging
- 14 competition in the certified health plan market from new entrants into
- 15 the market;
- 16 (3) Review existing rate regulation of disability insurance
- 17 policies, health care service contracts, and health maintenance
- 18 agreements and propose a uniform approach for regulation of rates that
- 19 balances the need of certified health plans to freely compete and the
- 20 need to protect consumers from inadequate, excessive, or unfairly
- 21 discriminatory rates;
- 22 (4) Consider regulatory methods to ensure the adequate provision of
- 23 and contracting with health care facilities and providers by certified
- 24 health plans to meet the health care needs of enrollees of certified
- 25 health plans;
- 26 (5) Consider the need to modify existing insurance statutes and
- 27 regulations to govern the integration, development, and marketing of
- 28 health care coverage that would supplement the uniform benefits
- 29 package; and
- 30 (6) Consult with health care service contractors, health
- 31 maintenance organizations, disability insurance companies, and other
- 32 health care service providers who would be affected by such changes.
- 33 <u>NEW SECTION.</u> **Sec. 468.** CRIME VICTIMS' COMPENSATION MEDICAL
- 34 BENEFITS. (1) On or before January 1, 1995, the department of labor
- 35 and industries in coordination with the commission, shall complete a
- 36 study related to the medical services component of the crime victims'
- 37 compensation program of the department of labor and industries. The
- 38 goal of the study shall be to determine whether and how the medical

- services component of the crime victims' compensation program can be modified to provide appropriate medical services to crime victims in a more cost-effective manner. In conducting the study, consideration shall be given to at least the following factors: Required benefit design, necessary statutory changes, and the use of managed care to provide services to crime victims. The study shall evaluate at least the following options:
- 8 (a) Whether the medical services component of the crime victims'
 9 compensation program should be maintained within the department of
 10 labor and industries, and its purchasing and other practices modified
 11 to control costs and increase efficacy of health services provided to
 12 injured workers;
- (b) Whether the medical services component of the crime victims'
 compensation program should be administered by the health care
 authority as the state health care purchasing agent;
- 16 (c) Whether the medical services component of the crime victims' 17 compensation program should be included in the services offered by 18 certified health plans.
- 19 (2) The department of labor and industries shall present the 20 recommendations to the governor and the appropriate committees of the 21 legislature by January 1, 1995.

22 L. WORKERS' COMPENSATION

- NEW SECTION. Sec. 469. WORKERS' COMPENSATION MEDICAL BENEFITS.
- 24 (1) An employer who self-insures for employee medical benefits or workers' compensation benefits and who meets the requirements for a certified health plan under section 428 of this act, may apply to the department of labor and industries for an exemption from the requirements of Title 51 RCW regarding the medical portion of the workers' compensation program.
- (2) The director of the department of labor and industries shall 30 grant such an exemption if he or she finds that (a) the applicant 31 employer has a record of no less than two years of compliance with the 32 33 requirements to be a certified health plan, (b) the uniform benefit package provided by the certified health plan that would assume 34 35 workers' compensation responsibilities include medically necessary services available under the workers' compensation program in 1992, 36 37 including payments for disability determinations, (c) the state has

achieved access by no less than ninety-seven percent of all state 1 residents to coverage for the uniform benefit package, (d) there is no 2 3 reasonable expectation that granting such an exemption will result in 4 a reduction in needed time loss awards or rehabilitative services, (e) the employees' share of workers' compensation medical aid fund 5 contributions are returned to the employee as increased wages, and (f) 6 7 a majority of employees in the employer's company do not object to the 8 exemption.

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(3) If, after periodic review of exemptions granted under this section, the director of labor and industries finds that the conditions in subsection (2) of this section are not present, he or she may withdraw the exemption and immediately require the employer to reestablish a separate workers' compensation medical aid fund program. (4) In consultation with representatives of organized labor and the

14 large and small business communities of the state, and consistent with chapter . . ., Laws of 1993 (this act), the statutory workers' 16 compensation advisory committee and the department of labor and 17 industries shall propose a plan and timeline for including the medical 19 services of the workers' compensation program of the department of labor and industries in the services offered by certified health plans. No plan or timeline may take effect until at least ninety-seven percent of state residents have access to the uniform benefit package as required in chapter . . ., Laws of 1993 (this act). timeline may be proposed that does not assure that (a) the uniform benefit package provides benefits which are medically necessary under the workers' compensation program in 1993, including payment for medical determinations of disability under chapter RCW, (b) statutory assurances are provided that time loss benefits and rehabilitative services will not be reduced as a result of the transfer, (c) employers who self-fund for health insurance or workers' compensation and who do not choose to become certified health plans under chapter . . ., Laws of 1993 (this act), will continue to be required to provide workers' compensation benefits as required under 33 34 1993 law, (d) the employees' share of the workers' compensation medical aid fund contribution is returned to employees as increased wages, and 36 (e) a majority of employees in the employer's company do not object to 37 the change.

The medical aid fund portion of the workers' compensation program affected by this section shall not be less than the percentage of the medical aid portion of the workers' compensation program in 1992.

To help in developing this plan the department of labor and industries may immediately implement pilot projects to assess the effects of this consolidation on the cost, quality comparability, and employer/employee satisfaction with various consolidation proposals.

8 The plan and timeline required under this subsection shall be 9 presented to the governor and the appropriate committees of the 10 legislature by January 1, 1995. The timeline shall include full 11 implementation of needed rules by July 1, 1998.

- Sec. 470. MANAGED CARE PILOT PROJECTS. 12 NEW SECTION. (1) The department of labor and industries, in consultation with the workers' 13 14 compensation advisory committee, may implement pilot projects to 15 purchase medical services for injured workers through managed care 16 arrangements. The projects shall assess the effects of managed care on the cost and quality of, and employer and employee satisfaction with, 17 18 medical services provided to injured workers.
- 19 (2) The pilot projects may be limited to specific employers. The 20 implementation of a pilot project shall be conditioned upon a 21 participating employer's and a majority of its employees, or the 22 employees' representative, if a collective bargaining agreement exists, 23 voluntarily agreeing to the terms of the pilot. Both the employer and 24 employees are bound by the project agreements for the duration of the 25 project.
 - (3) For participating employers and for the purpose of completing these pilot projects, the projects shall be exempt from the requirements of Title 51 RCW that would prohibit implementation of the pilot projects. Such exemption relates solely to the purpose and duration of the study. Managed care arrangements for the pilot projects may include the designation of doctors responsible for the care delivered to injured workers participating in the projects.
- 33 (4) The projects shall conclude no later than January 1, 1996. The 34 department shall present the results of the pilot projects and any 35 recommendations related to the projects to the governor and appropriate 36 committees of the legislature on or before October 1, 1996.

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- NEW SECTION. Sec. 471. SHORT TITLE. This act may be known and cited as the Washington health services act of 1993.
- 3 **Sec. 472.** RCW 42.17.2401 and 1991 c 200 s 404 are each amended to 4 read as follows:
- 5 For the purposes of RCW 42.17.240, the term "executive state 6 officer" includes:
- 7 (1)The chief administrative law judge, the director of agriculture, the administrator of the office of marine safety, the 8 9 administrator of the Washington basic health plan, the director of the 10 department of services for the blind, the director of the state system of community and technical colleges, the director of community 11 12 development, the secretary of corrections, the director of ecology, the commissioner of employment security, the chairman of the energy 13 14 facility site evaluation council, the director of the energy office, 15 the secretary of the state finance committee, the director of financial management, the director of fisheries, the executive secretary of the 16 forest practices appeals board, the director of the 17 18 commission, the director of general administration, the secretary of health, the administrator of the Washington state health care 19 authority, the executive secretary of the health care facilities 20 authority, the executive secretary of the higher education facilities 21 authority, the director of the higher education personnel board, the 22 23 executive secretary of the horse racing commission, the executive 24 secretary of the human rights commission, the executive secretary of 25 the indeterminate sentence review board, the director of the department of information services, the director of the interagency committee for 26 outdoor recreation, the executive director of the state investment 27 board, the director of labor and industries, the director of licensing, 28 29 the director of the lottery commission, the director of the office of 30 minority and women's business enterprises, the director of parks and recreation, the director of personnel, the executive director of the 31 32 public disclosure commission, the director of retirement systems, the 33 director of revenue, the secretary of social and health services, the 34 chief of the Washington state patrol, the executive secretary of the board of tax appeals, the director of trade and economic development, 35 36 the secretary of transportation, the secretary of the utilities and 37 transportation commission, the director of veterans affairs, the 38 director of wildlife, the president of each of the regional and state

1 universities and the president of The Evergreen State College, each 2 district and each campus president of each state community college;

- (2) Each professional staff member of the office of the governor;
- (3) Each professional staff member of the legislature; and

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- 5 (4) Central Washington University board of trustees, board of trustees of each community college, each member of the state board for 6 7 community and technical colleges ((education)), state convention and 8 trade center board of directors, committee for deferred compensation, 9 Eastern Washington University board of trustees, Washington economic 10 development finance authority, The Evergreen State College board of trustees, forest practices appeals board, forest practices board, 11 12 gambling commission, Washington health care facilities authority, each 13 member of the Washington health services commission, higher education 14 coordinating board, higher education facilities authority, higher 15 education personnel board, horse racing commission, state housing 16 finance commission, human rights commission, indeterminate sentence 17 review board, board of industrial insurance appeals, information services board, interagency committee for outdoor recreation, state 18 19 investment board, liquor control board, lottery commission, marine 20 oversight board, oil and gas conservation committee, Pacific Northwest electric power and conservation planning council, parks and recreation 21 commission, personnel appeals board, personnel board, board of pilotage 22 (([commissioners])) commissioners, pollution control hearings board, 23 24 public disclosure commission, public pension commission, shorelines 25 hearing board, ((state)) public employees' benefits board, board of tax 26 appeals, transportation commission, University of Washington board of 27 regents, utilities and transportation commission, Washington state maritime commission, Washington public power supply system executive 28 29 board, Washington State University board of regents, Western Washington 30 University board of trustees, and wildlife commission.
- 31 **Sec. 473.** RCW 43.20.050 and 1992 c 34 s 4 are each amended to read 32 as follows:
- 33 (1) The state board of health shall provide a forum for the 34 development of <u>public</u> health policy in Washington state. It is 35 authorized to recommend to the secretary means for obtaining 36 appropriate citizen and professional involvement in all <u>public</u> health 37 policy formulation and other matters related to the powers and duties

- 1 of the department. It is further empowered to hold hearings and 2 explore ways to improve the health status of the citizenry.
- 3 (a) At least every five years, the state board shall convene 4 regional forums to gather citizen input on <u>public</u> health issues.
- 5 (b) Every two years, in coordination with the development of the 6 state biennial budget, the state board shall prepare the state <u>public</u> 7 health report that outlines the health priorities of the ensuing 8 biennium. The report shall:
- 9 (i) Consider the citizen input gathered at the ((health)) forums;
- 10 (ii) Be developed with the assistance of local health departments;
- (iii) Be based on the best available information collected and reviewed according to RCW 43.70.050 and recommendations from the council;
- (iv) Be developed with the input of state health care agencies. At least the following directors of state agencies shall provide timely recommendations to the state board on suggested health priorities for the ensuing biennium: The secretary of social and health services, the health care authority administrator, the insurance commissioner, the superintendent of public instruction, the director of labor and industries, the director of ecology, and the director of agriculture;
- (v) Be used by state health care agency administrators in preparing proposed agency budgets and executive request legislation;
- (vi) Be submitted by the state board to the governor by ((June))

 January 1 of each even-numbered year for adoption by the governor. The

 governor, no later than ((September)) March 1 of that year, shall

 approve, modify, or disapprove the state public health report.

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- (c) In fulfilling its responsibilities under this subsection, the state board ((shall)) may create ad hoc committees or other such committees of limited duration as necessary. ((Membership should include legislators, providers, consumers, bioethicists, medical economics experts, legal experts, purchasers, and insurers, as necessary.))
- 33 (2) In order to protect public health, the state board of health 34 shall:
- 35 (a) Adopt rules necessary to assure safe and reliable public 36 drinking water and to protect the public health. Such rules shall 37 establish requirements regarding:

- 1 (i) The design and construction of public water system facilities, 2 including proper sizing of pipes and storage for the number and type of 3 customers;
- 4 (ii) Drinking water quality standards, monitoring requirements, and 5 laboratory certification requirements;
 - (iii) Public water system management and reporting requirements;
- 7 (iv) Public water system planning and emergency response 8 requirements;

- 9 (v) Public water system operation and maintenance requirements;
- 10 (vi) Water quality, reliability, and management of existing but 11 inadequate public water systems; and
- (vii) Quality standards for the source or supply, or both source and supply, of water for bottled water plants.
- (b) Adopt rules and standards for prevention, control, and abatement of health hazards and nuisances related to the disposal of wastes, solid and liquid, including but not limited to sewage, garbage, refuse, and other environmental contaminants; adopt standards and procedures governing the design, construction, and operation of sewage, garbage, refuse and other solid waste collection, treatment, and disposal facilities;
- (c) Adopt rules controlling public health related to environmental conditions including but not limited to heating, lighting, ventilation, sanitary facilities, cleanliness and space in all types of public facilities including but not limited to food service establishments, schools, institutions, recreational facilities and transient accommodations and in places of work;
- 27 (d) Adopt rules for the imposition and use of isolation and 28 quarantine;
- (e) Adopt rules for the prevention and control of infectious and noninfectious diseases, including food and vector borne illness, and rules governing the receipt and conveyance of remains of deceased persons, and such other sanitary matters as admit of and may best be controlled by universal rule; and
- 34 (f) Adopt rules for accessing existing data bases for the purposes 35 of performing health related research.
- 36 (3) The state board may delegate any of its rule-adopting authority 37 to the secretary and rescind such delegated authority.
- 38 (4) All local boards of health, health authorities and officials, 39 officers of state institutions, police officers, sheriffs, constables,

- 1 and all other officers and employees of the state, or any county, city,
- 2 or township thereof, shall enforce all rules adopted by the state board
- 3 of health. In the event of failure or refusal on the part of any
- 4 member of such boards or any other official or person mentioned in this
- 5 section to so act, he shall be subject to a fine of not less than fifty
- 6 dollars, upon first conviction, and not less than one hundred dollars
- 7 upon second conviction.
- 8 (5) The state board may advise the secretary on health policy
- 9 issues pertaining to the department of health and the state.
- 10 <u>NEW SECTION.</u> **Sec. 474.** RCW 18.32.675 and 1935 c 112 s 19 are each
- 11 repealed.
- 12 <u>NEW SECTION.</u> **Sec. 475.** SEVERABILITY. If any provision of this
- 13 act or its application to any person or circumstance is held invalid,
- 14 the remainder of the act or the application of the provision to other
- 15 persons or circumstances is not affected.
- 16 <u>NEW SECTION.</u> **Sec. 476.** SAVINGS CLAUSE. The enactment of this act
- 17 does not have the effect of terminating, or in any way modifying, any
- 18 obligation or any liability, civil or criminal, which was already in
- 19 existence on the effective date of this act.
- 20 <u>NEW SECTION</u>. **Sec. 477.** CAPTIONS. Captions used in this act do
- 21 not constitute any part of the law.
- 22 <u>NEW SECTION.</u> **Sec. 478.** CODIFICATION. (1) Sections 401 through
- 23 409, 425, 427 through 429, and 446 through 457 of this act shall
- 24 constitute a new chapter in Title 43 RCW.
- 25 (2) Sections 426 and 430 through 445 of this act shall constitute
- 26 a new chapter in Title 48 RCW.
- 27 <u>NEW SECTION.</u> **Sec. 479.** RESERVATION OF LEGISLATIVE AUTHORITY. The
- 28 legislature reserves the right to amend or repeal all or any part of
- 29 this act at any time and there shall be no vested private right of any
- 30 kind against such amendment or repeal. All the rights, privileges, or
- 31 immunities conferred by this act or any acts done pursuant thereto
- 32 shall exist subject to the power of the legislature to amend or repeal
- 33 this act at any time.

- NEW SECTION. **Sec. 480.** EFFECTIVE DATE CLAUSE. (1) This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and shall take effect immediately except for sections 201 through 207, 301 through 306, and 311 through 314 of this act which
- 7 (2) Sections 307 through 310 of this act shall take effect January 8 1, 1995. Sections 307 through 310 of this act shall be effective in 9 respect to taxes due March 1, 1996, and thereafter; and

shall take effect July 1, 1993;

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10 (3) Sections 231 through 254 of this act shall take effect July 1, 1994."

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