

2 **2SHB 2319 - H AMD 1116 ADOPTED 02/21/94**

3 By Representatives H. Myers, Leonard and Cooke

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5 Beginning on page 6, after line 22, strike all material through
6 page 25, line 25, and insert the following:

7 "Sec. 106. RCW 74.14A.020 and 1983 c 192 s 2 are each amended to
8 read as follows:

9 The ~~((department of social and health services))~~ efforts of state
10 agencies participating in the family policy council, as provided in RCW
11 70.190.010, individually and collectively, shall address the needs of
12 children and their families, including emotionally disturbed ((and))
13 children with special health care needs, developmentally disabled, and
14 mentally ill children, potentially dependent children, and families-in-
15 conflict by:

16 (1) Serving children and families as a unit in the least
17 restrictive setting available and in close proximity to ((the)) family
18 homes, consistent with the best interests and special needs of the
19 child;

20 (2) Developing and implementing comprehensive, preventive, and
21 early intervention social and health services that demonstrate the
22 ability to delay or reduce the need for out-of-home placements and
23 ameliorate problems before they become chronic or severe;

24 (3) Ensuring that appropriate social and health services are
25 provided to the family unit both prior to the removal of a child from
26 the home and after the family ((reunification)) is reunited;

27 ~~((3) Developing and implementing comprehensive, preventive, and~~
28 ~~early intervention social and health services which have demonstrated~~
29 ~~the ability to delay or reduce the need for out-of-home placements and~~
30 ~~ameliorate problems before they become chronic or severe;))~~

31 (4) Ensuring that the safety and best interests of the child are
32 the paramount considerations when making placement and service delivery
33 decisions;

34 (5) Recognizing the interdependent and changing nature of families
35 and communities, building upon inherent family strengths, maintaining

1 families' dignity and respect, and tailoring programs to their specific
2 circumstances;

3 (6) Being sensitive to family and community culture, norms, values,
4 and expectations, ensuring that all services are accessible and are
5 provided in a culturally competent and relevant manner, and ensuring
6 participation of racial and ethnic minorities at all levels of service
7 planning, delivery, and evaluation efforts;

8 (7)(a) Developing coordinated ((social and health)) services for
9 children and families which:

10 ((a)) (i) Identify problems experienced by children and their
11 families early and provide services which are adequate in availability,
12 appropriate to the situation, and effective;

13 ((b)) (ii) Seek to bring about meaningful change before family
14 situations become irreversibly destructive and before disturbed
15 psychological behavioral patterns and health problems become severe or
16 permanent;

17 ((c)) (iii) Serve children and families in their own homes thus
18 preventing unnecessary out-of-home placement or institutionalization;

19 ((d)) (iv) Focus resources on ((social and health)) problems as
20 they begin to manifest themselves rather than waiting for chronic and
21 severe patterns of illness, criminality, and dependency to develop
22 which require long-term treatment, maintenance, or custody;

23 ((e)) (v) Reduce duplication of and gaps in service delivery;

24 ((f)) (vi) Improve planning, budgeting, and communication among
25 ((all units of the department)) state and local agencies and private
26 organizations serving children and families; and

27 ((g) Develop) (vii) Use outcome standards for measuring the
28 effectiveness of ((social and health)) services for children and
29 families.

30 (b) In developing services under this subsection, local communities
31 shall be partners with the state in planning, developing, implementing,
32 and administering support systems that are tailored to their unique
33 needs.

34 **Sec. 107.** RCW 70.190.005 and 1992 c 198 s 1 are each amended to
35 read as follows:

36 The legislature finds that a primary goal of public involvement in
37 the lives of children has been to strengthen the family unit.

1 However, the legislature recognizes that traditional two-parent
2 families with one parent routinely at home are now in the minority. In
3 addition, extended family and natural community supports have eroded
4 drastically. The legislature recognizes that public policy assumptions
5 must be altered to account for this new social reality. Public effort
6 must be redirected to expand, support, and strengthen(~~(, and help~~
7 ~~refashion—family))~~ families' and (~~(community—associations))~~
8 communities' efforts to care for children.

9 The legislature finds that a broad variety of services for children
10 and families has been independently designed over the years and that
11 the coordination and cost-effectiveness of these services will be
12 enhanced through the adoption of (~~(a common))~~ an approach (~~(to their~~
13 ~~delivery))~~ that allows communities to design and coordinate services to
14 meet their local needs. The legislature further finds that the most
15 successful programs for reaching and working with at-risk families and
16 children treat individuals' problems in the context of the family,
17 offer a broad spectrum of services, are flexible in the use of program
18 resources, and use staff who are trained in crossing traditional
19 program categories in order to broker services necessary to fully meet
20 a family's needs.

21 The legislature further finds that eligibility criteria,
22 expenditure restrictions, and reporting requirements of state and
23 federal categorical programs often create barriers toward the effective
24 use of resources for addressing the multiple problems of at-risk
25 families and children.

26 The purposes of this chapter are (1) to modify public policy and
27 programs to empower communities to support and respond to the needs of
28 individual families and children (~~(and))~~; (2) to improve the
29 responsiveness of services for children and families at risk by
30 facilitating greater coordination and flexibility in the use of funds
31 by state and local services agencies; (3) to more effectively utilize
32 state, regional, and local funds currently available for services to
33 children and families by breaking down programmatic and administrative
34 barriers, increasing collaboration among all child-serving systems,
35 reducing duplication of services and coordinating services provided to
36 individual children and their families; (4) to build upon local efforts
37 already in place to accomplish the purposes of sections 106 through 126
38 of this act; (5) to bring together representatives of a broad range of
39 local agencies, organizations, and individuals to develop an integrated

1 children and family services system at the local level; (6) to provide
2 data on unmet need and emerging issues that may require further state
3 and local action; and (7) to partially decentralize and reconfigure
4 children and family services, which may include those currently
5 administered by the department of social and health services, the
6 department of community, trade, and economic development, the
7 department of health, the employment security department, and the
8 office of the superintendent of public instruction.

9 **Sec. 108.** RCW 70.190.010 and 1992 c 198 s 3 are each amended to
10 read as follows:

11 Unless the context clearly requires otherwise, the definitions in
12 this section apply throughout this chapter.

13 (1) "Comprehensive plan" or "plan" means a two-year plan that
14 identifies achievable outcomes for children and families, examines
15 available resources and unmet needs ((for)), and designs an integrated
16 system of services for children and families, as provided in section
17 113 of this act, for a city with a population in excess of one hundred
18 fifty thousand, an Indian tribe, a county or a multicounty area((
19 barriers that limit the effective use of resources, and a plan to
20 address these issues that is broadly supported))).

21 (2) "Participating state agencies" means the office of the
22 superintendent of public instruction, the department of social and
23 health services, the department of health, the employment security
24 department, the department of community, trade, and economic
25 development, the office of financial management, and such other
26 departments as may be specifically designated by the governor.

27 (3) "Family policy council" or "council" means the superintendent
28 of public instruction, the secretary of social and health services, the
29 secretary of health, the commissioner of the employment security
30 department, ((and)) the director of the department of community, trade,
31 and economic development, and the director of the office of financial
32 management, or their designees, one legislator from each caucus of the
33 senate and house of representatives, and one representative of the
34 governor. One representative each from counties, cities or towns, and
35 school districts, one representative of the superior courts with a
36 demonstrated interest in children, two representatives of children and
37 family services providers, two citizens with a demonstrated interest in
38 children, one representative of the business community and one

1 representative of organized labor who has demonstrated an interest in
2 children, also shall be appointed by the governor to serve on the
3 council.

4 (4) "Outcome ((based)) standard" means a defined and measurable
5 ((outcomes and indicators that make it possible for communities to))
6 standard against which the state and communities can evaluate progress
7 in meeting their goals and ((whether systems)) that can be used to
8 determine whether community family councils are fulfilling their
9 responsibilities.

10 (5) (~~"Matching funds" means an amount no less than twenty five~~
11 ~~percent of the amount budgeted for a consortium's project. Up to half~~
12 ~~of the consortium's matching funds may be in kind goods and services.~~
13 ~~Funding sources allowable for match include appropriate federal or~~
14 ~~local levy funds, private charitable funding, and other charitable~~
15 ~~giving. Basic education funds shall not be used as a match.~~

16 ~~(6) "Consortium)) "Community family council" or "community council"~~
17 ~~means ((a diverse group of individuals that includes at least~~
18 ~~representatives of local service providers, service recipients, local~~
19 ~~government administering or funding children or family service~~
20 ~~programs, participating state agencies, school districts, existing~~
21 ~~children's commissions, ethnic and racial minority populations, and~~
22 ~~other interested persons organized for the purpose of designing and~~
23 ~~providing collaborative and coordinated services under this chapter.~~
24 ~~Consortiums shall represent a county, multicounty, or municipal~~
25 ~~service area. In addition, consortiums may represent Indian tribes~~
26 ~~applying either individually or collectively)) an entity, other than a~~
27 ~~state agency, established pursuant to section 110 of this act.~~

28 (6) "Case management" means a service delivery method that provides
29 easy access to the system and, where appropriate, development of a case
30 plan for a child and his or her family, and service brokering between
31 the family and service providers.

32 NEW SECTION. Sec. 109. DEVELOPMENT OF OUTCOME STANDARDS FOR
33 CHILDREN AND FAMILIES. (1) The family policy council shall coordinate
34 an interagency process to develop defined and measurable program and
35 policy outcome standards for children and families, including children
36 and families of color, in Washington state with respect to:

37 (a) Family self-sufficiency and stability;

38 (b) Family health;

1 (c) Readiness to learn; and

2 (d) Youth at risk.

3 (2) In developing outcome standards, the council shall identify
4 those measurable risk factors that are empirically linked to the
5 outcomes identified in subsection (1) (a) through (d) of this section.

6 Risk factors considered shall include, but are not limited to:

7 (a) Violent acts by youth;

8 (b) Substance abuse;

9 (c) Teen pregnancy and parenting;

10 (d) Suicide and suicide attempts;

11 (e) Dropping out of school or school absenteeism;

12 (f) Child abuse and neglect and out-of-home placement;

13 (g) Poverty, homelessness, and inadequate nutrition and hunger;

14 (h) Single parent households;

15 (i) Unemployment or lack of job skills;

16 (j) Gang affiliation and lack of recreational or cultural
17 opportunities;

18 (k) Domestic violence and sexual assault; and

19 (l) Physical, emotional, or behavioral disabilities.

20 (3) Outcome standards shall be developed in consultation with and
21 with reference to the department of health's public health services
22 improvement plan; the department of social and health services needs
23 assessment data base; the commission on student learning; the child
24 care coordinating committee; the developmental disabilities planning
25 council; the comprehensive housing affordability strategies developed
26 pursuant to 42 U.S.C. Secs. 12701 et seq.; the five-year Washington
27 state housing advisory plan; the commissions on African-American
28 affairs, Asian-American affairs, and Hispanic affairs; the governor's
29 office on Indian affairs; other appropriate state entities involved in
30 children and family services planning, and other appropriate research
31 organizations, and shall make every effort to utilize outcome standards
32 already developed through these efforts. On or before July 1, 1995,
33 the family policy council shall report to appropriate committees of the
34 legislature on the outcome standards developed to date, and a timeline
35 for completing remaining standards.

36 **2. Community Family Councils**

1 NEW SECTION. **Sec. 110.** ESTABLISHMENT OF COMMUNITY FAMILY

2 COUNCILS. A community family council shall be established according to
3 the following process:

4 (1) No later than July 1, 1994, the county legislative authority of
5 each county in the state shall convene a meeting of a diverse group of
6 individuals interested in designing and providing coordinated services
7 to children and their families. At a minimum, representatives of the
8 following groups shall be invited: Parents, youth, people of color,
9 Indian tribes, existing children's commissions, coalitions or task
10 forces, community organizations providing support to families, such as
11 churches and neighborhood associations, community mobilization
12 coalitions or task forces, business, labor, local economic development
13 and job training programs, housing organizations, local law and justice
14 councils, juvenile courts, children and family services providers,
15 regional support networks, county developmental disabilities boards,
16 county drug and alcohol boards, school districts, community action
17 agencies, cities or towns, local offices of state agencies, local
18 health departments and districts, and any other entity that contracts
19 with the state or local government to provide services to children and
20 their families. If a county fails to convene a meeting by July 1,
21 1994, the family policy council may authorize an alternative local
22 organization to convene the meeting.

23 (2) At the initial meeting of the consortium, a representative of
24 the family policy council or its participating state agencies shall
25 present an overview of sections 106 through 126 of this act, including
26 its purpose and philosophy, and the role and responsibilities of
27 community family councils. The consortium convened under subsection
28 (1) of this section shall:

29 (a) Determine the membership of the community family council. A
30 community family council shall consist of not less than nine, nor more
31 than twenty-five members. The chair of the council shall be chosen as
32 provided in subsection (3) of this section. Of the remaining members:
33 One-fourth shall represent citizens, including parents, youth,
34 business, religious institutions, and neighborhood associations; one-
35 fourth shall represent local government; one-fourth shall represent
36 children and family service providers; and one-fourth shall be
37 individuals with demonstrated involvement in children's issues.
38 Membership of the community family council shall be culturally diverse
39 and adequately reflect the racial and cultural composition of the

1 community. Community family council members shall serve a term of
2 three years and until their successors are designated by the council.
3 No member may serve in excess of two consecutive terms. Initial
4 membership terms shall be staggered. Members shall not be compensated
5 for the performance of their duties as members of the council, but may
6 be reimbursed for essential travel and per diem expenses to ensure
7 performance of the council's duties.

8 (b) Solicit nominations for community family council members from
9 the various groups represented at the meeting. Each group to be
10 represented shall select its own representatives. If, however, a
11 particular group whose representation is required on the community
12 family council cannot agree on a nominee or is not represented at the
13 meeting, the consortium shall select the nominee.

14 (3) The community family council chosen under subsection (2) of
15 this section shall:

16 (a) Define the jurisdiction of the community family council to
17 include a county, multicounty area, a city with a population in excess
18 of one hundred fifty thousand, or a tribal government. If a city or
19 tribal government forms its own community family council, its
20 comprehensive plan shall describe how it will be coordinated with the
21 plan of the county in which it is located. Community family councils
22 may break down into smaller geographic areas for development of
23 community specific plans, which shall then be incorporated into the
24 jurisdiction-wide comprehensive plan.

25 (b) Choose a chair from among the council's membership. The chair
26 shall be a lay person.

27 (c) Designate a lead agency or entity. The lead agency shall be
28 primarily responsible for coordinating development and implementation
29 of the comprehensive plan, and shall serve as the fiscal agent for
30 receipt and administration of any funds received from the children and
31 family services fund established in section 117 of this act. The lead
32 agency also shall be responsible for initial efforts to resolve
33 disputes within community family councils. If resolution of such a
34 dispute cannot be achieved at the community level, the dispute shall be
35 mediated as provided in section 116 of this act. Funds expended by a
36 lead agency for administration shall not exceed the greater of:

37 (i) Five percent of funds received from the children and family
38 services fund or of funds allocated to programs for which modifications
39 have been authorized by the legislature under section 120 of this act;

1 (ii) Up to ten percent of funds received from the children and
2 family services fund or of funds allocated to programs for which
3 modifications have been authorized by the legislature under section 120
4 of this act, upon a showing by the lead agency that good cause exists
5 to exceed the five percent limitation, and upon approval by the family
6 policy council; or

7 (iii) The minimum fixed dollar amount for administration
8 established by the family policy council.

9 (4) The family policy council shall have final approval authority
10 of the designated membership, chair, lead agency, and jurisdiction of
11 each community family council to ensure that the requirements of this
12 section have been met. The family policy council shall act upon a
13 community family council's request for approval within ninety days of
14 receipt of such request. If a community family council is unable to
15 reach consensus on its membership, chair, lead agency, or jurisdiction
16 by January 1, 1995, the family council shall designate such membership,
17 chair, lead agency, or jurisdiction, following consultation with
18 appropriate persons or organizations in the affected county or
19 counties. If the family policy council finds that a particular
20 geographic area is not included in the jurisdiction of any community
21 family council, the family policy council may require one or more of
22 the community family councils in closest proximity to the identified
23 geographic area to extend their jurisdiction to include all or part of
24 such area.

25 (5) All meetings of the community family council are subject to the
26 open public meetings act under chapter 42.30 RCW.

27 (6) The first meeting of the community family council shall occur
28 no later than October 1, 1994.

29 NEW SECTION. **Sec. 111.** DEVELOPMENT AND IMPLEMENTATION OF
30 COMPREHENSIVE PLANS. (1) The community family council shall promote
31 wellness for children and families in its jurisdiction, and oversee the
32 development and implementation of an integrated system of services for
33 children and their families, and of a comprehensive plan.

34 (2) The community family council shall take the following actions
35 in development of its comprehensive plan:

36 (a) Utilize state-wide data provided by the family policy council.
37 Such data may include, but is not limited to census information, broken

1 down by race and ethnicity, and free and reduced price school lunch
2 participation rates;

3 (b) Define outcome standards, with numeric goals, for its
4 jurisdiction, based upon the outcome standards in section 109 of this
5 act;

6 (c) Define the needs of children and families that must be
7 addressed to achieve the outcome standards defined in (b) of this
8 subsection;

9 (d) Conduct a local needs assessment, in accordance with rules
10 adopted by the family policy council for this purpose, that examines
11 services available to meet the needs identified pursuant to (c) of this
12 subsection. The assessment shall identify:

13 (i) Available services that function effectively;

14 (ii) Available services that do not function effectively and why
15 those services do not function effectively;

16 (iii) Duplication of available services;

17 (iv) Needed services that are unavailable; and

18 (v) Facilities in which services for children and families are or
19 could be located, including but not limited to school buildings.

20 If a jurisdiction served by a community family council has
21 conducted a needs assessment that substantially meets the requirements
22 of this subsection through utilization of recent and relevant data, an
23 additional needs assessment shall not be required;

24 (e) Prepare the comprehensive plan and such later amendments to the
25 plan as are necessary, as provided in sections 112 and 113 of this act.
26 Prior to finalization of the comprehensive plan, the council shall hold
27 a public hearing to solicit oral and written comments on the draft
28 plan. A summary of the public response regarding the appropriateness
29 and effectiveness of the comprehensive plan shall be submitted to the
30 family policy council with the plan;

31 (f) Submit the comprehensive plan to the legislative authority of
32 each county, city, town, or tribal government within the council's
33 jurisdiction for review prior to submission to the family policy
34 council. The legislative authority of a county, city, or town with
35 population in excess of five thousand shall hold a public hearing to
36 solicit comments on the plan. All other counties, cities, and towns
37 are encouraged to hold such a public hearing. Any oral or written
38 response of the legislative authority to the plan and any testimony

1 given at the public hearing shall be submitted to the family policy
2 council with the plan;

3 (g) Submit the comprehensive plan to the family council for review
4 and approval on or before October 1, 1996, as provided in section 119
5 of this act.

6 (3) The community family council also shall:

7 (a) Monitor progress of key outcomes related to the comprehensive
8 plan; and

9 (b) Adopt calendar year budgets for the council within the funds
10 available and forward them to the lead agency.

11 (4) A community family council may make interim recommendations to
12 the family policy council, and other state and local agencies on how
13 services might be improved in the interim until the final comprehensive
14 plan is adopted.

15 NEW SECTION. **Sec. 112.** ENSURE PUBLIC PARTICIPATION. Each
16 community family council shall establish procedures providing for early
17 and continuous public participation in the development and amendment of
18 comprehensive plans. The procedures shall provide for broad
19 dissemination of proposals, opportunity for written comments, public
20 meetings after effective notice, provision for scheduled open public
21 discussion at each community family council meeting, and consideration
22 of and response to public comments. Community family councils are
23 encouraged to establish task forces, work groups, or other advisory
24 committees to broaden public participation in their efforts.

25 NEW SECTION. **Sec. 113.** COMPREHENSIVE PLAN COMPONENTS. (1) The
26 submission of a comprehensive plan meeting the requirements of this
27 section to the family policy council shall be a condition precedent to
28 modification of categorical program requirements by the legislature as
29 provided in section 120 of this act.

30 (2) A comprehensive plan shall include:

31 (a) Defined, measurable outcome standards for the jurisdiction
32 served by the plan based upon the standards developed under section 109
33 of this act. The outcome standards shall reflect ten-year goals, and
34 the plan shall be designed to achieve measurable progress toward
35 meeting those goals;

36 (b) Results of the local needs assessment conducted pursuant to
37 section 111(2) of this act;

1 (c) An explanation of how the principles of RCW 74.14A.025 and
2 70.190.005 are reflected in the plan;

3 (d) An assessment of the economic status of the community, economic
4 opportunities available within the community, and recommendations
5 pertaining to coordination of economic and social development efforts;

6 (e) A detailed description of how the plan will meet its outcome
7 standards. This description shall include an explanation of:

8 (i) How appropriate needs of children and families in the community
9 family council's jurisdiction will be identified and addressed, giving
10 consideration to the use of uniform application forms and assessment
11 tools, case management services, and centralized information and
12 referral services;

13 (ii) How emphasis has been placed on contracting with, or utilizing
14 existing service delivery systems and entities that have in the past
15 provided quality services to children and their families in the
16 jurisdiction served by the community family council and have
17 demonstrated an interest in continuing to provide such services;

18 (iii) Current interagency efforts to collaborate in the delivery of
19 services to children and families and to coordinate services to
20 children and families across service systems, the barriers to achieving
21 full collaboration and coordination, and how full collaboration and
22 coordination will be achieved under the comprehensive plan, including
23 discussion of how existing interagency efforts addressing children and
24 family services issues will be incorporated into the plan;

25 (iv) How funding for existing services will be coordinated to
26 create more flexibility; and

27 (v) How children and families will benefit from the restructuring
28 of children and family services proposed in the plan, with specific
29 attention to the defined outcome standards;

30 (f) Designation of the lead agency;

31 (g) Any requests for grants from the children and family services
32 fund as provided in section 118 of this act, or for legislative
33 modification of categorical program restrictions as provided in section
34 120 of this act;

35 (h) Assurances that services provided under the plan will be
36 culturally relevant and accessible to communities of color and
37 underserved populations; and

38 (i) Assurance that funding for services to children and families by
39 counties, cities, towns, and tribal governments in the jurisdiction

1 served by the council will be maintained at levels no less than those
2 in effect on January 1, 1994.

3 (3) Each community family council shall submit its comprehensive
4 plan to the family policy council on or before October 1, 1996. Plans
5 submitted prior to that date shall be reviewed and acted upon by the
6 family policy council within ninety days of their receipt by the
7 council. If a jurisdiction fails to establish a community family
8 council or to submit a comprehensive plan by that date, the family
9 policy council shall designate a single state agency to assume
10 responsibility for development of a comprehensive plan, in consultation
11 with interested persons and organizations in the jurisdiction.

12 (4) Upon request of the family policy council, community family
13 councils shall cooperate with, and participate in any evaluation of,
14 the efforts undertaken through this chapter.

15 NEW SECTION. **Sec. 114.** The designated lead agency of the
16 community family council is authorized to receive and spend funds
17 received through the state under this chapter, any federal funds
18 received through any state agency, any local funds made available by
19 political subdivisions within the jurisdiction of the community family
20 council for planning or service delivery, or any private gifts,
21 donations, funds, or property received by it for the benefit of
22 children and families.

23 **3. The Family Policy Council**

24 **Sec. 115.** RCW 70.190.030 and 1992 c 198 s 5 are each amended to
25 read as follows:

26 POWERS AND DUTIES OF THE FAMILY POLICY COUNCIL. (~~((+))~~) The family
27 policy council shall (~~annually solicit from consortiums proposals to~~
28 ~~facilitate greater flexibility, coordination, and responsiveness of~~
29 ~~services at the community level. The council shall consider such~~
30 ~~proposals only if:~~

31 ~~(a) A comprehensive plan has been prepared by the consortium; and~~

32 ~~(b) The consortium has identified and agreed to contribute matching~~
33 ~~funds as specified in RCW 70.190.010; and~~

34 ~~(c) An interagency agreement has been prepared by the family policy~~
35 ~~council and the participating local service and support agencies that~~
36 ~~governs the use of funds, specifies the relationship of the project to~~

1 the principles listed in RCW 74.14A.025, and identifies specific
2 outcomes and indicators; and

3 (d) Funds are to be used to provide support or services needed to
4 implement a family's or child's case plan that are not otherwise
5 adequately available through existing categorical services or community
6 programs; [and]

7 (e) The consortium has provided written agreements that identify a
8 lead agency that will assume fiscal and programmatic responsibility for
9 the project, and identify participants in a consortium council with
10 broad participation and that shall have responsibility for ensuring
11 effective coordination of resources; and

12 (f) The consortium has designed into its comprehensive plan
13 standards for accountability. Accountability standards include, but
14 are not limited to, the public hearing process eliciting public comment
15 about the appropriateness of the proposed comprehensive plan. The
16 consortium must submit reports to the family policy council outlining
17 the public response regarding the appropriateness and effectiveness of
18 the comprehensive plan.

19 (2) The family policy council may submit a prioritized list of
20 projects recommended for funding in the governor's budget document.

21 (3) The participating state agencies shall identify funds to
22 implement the proposed projects from budget requests or existing
23 appropriations for services to children and their families.)):

24 (1) Be responsible for state-wide planning and policy development
25 for services to children and families, in consultation with community
26 family councils;

27 (2) Initiate an interagency effort to identify opportunities to
28 utilize common program applications and eligibility criteria,
29 assessment tools, and reporting and recordkeeping procedures for
30 children and family services funded by participating state agencies;

31 (3) Define children and family services outcome standards as
32 provided in section 109 of this act;

33 (4) Review and act upon requests from community family councils for
34 grants from the children and family services fund submitted pursuant to
35 section 118 of this act;

36 (5) Review and act upon comprehensive plans as provided in section
37 119 of this act;

1 (6) Review and act upon requests for legislative modification of
2 categorical program restrictions as provided in section 120 of this
3 act;

4 (7) Establish a uniform system of reporting and collecting
5 statistical data from agencies serving children and families, with the
6 department of health as the primary state repository of this data;

7 (8) Negotiate federal waivers as necessary;

8 (9) Adopt rules as necessary to implement this chapter, as provided
9 in chapter 34.05 RCW; and

10 (10) Beginning on November 1, 1994, make annual reports to the
11 governor and the appropriate legislative committees of the legislature
12 on the following:

13 (a) The status and results of efforts undertaken pursuant to
14 subsection (2) of this section;

15 (b) Grants awarded pursuant to section 118 of this act;

16 (c) Requests for legislative modification of categorical program
17 restrictions as provided in section 120 of this act;

18 (d) The progress in meeting outcome standards established pursuant
19 to section 109 of this act; and

20 (e) Recommended statutory changes to improve the delivery and
21 financing of services to children and their families.

22 NEW SECTION. **Sec. 116.** TECHNICAL ASSISTANCE, GRANTS, AND
23 MEDIATION SERVICES. (1) The family policy council and its
24 participating state agencies shall provide technical and financial
25 assistance and incentives to community family councils to encourage and
26 facilitate the adoption and implementation of comprehensive plans.

27 (2) The department of community, trade, and economic development,
28 with approval of the family policy council may issue grants from the
29 children and family services fund established pursuant to section 117
30 of this act to provide direct financial assistance to community family
31 councils for the preparation of comprehensive plans under this chapter.
32 The council may establish provisions for matching funds to conduct
33 activities under this subsection. Grants may be expended for any
34 purpose directly related to the preparation of a comprehensive plan as
35 the department of community, trade, and economic development and the
36 community family council may agree, including citizen participation,
37 conducting needs assessments, data gathering, the retention of
38 consultants, and other related purposes. The department of community,

1 trade, and economic development shall monitor grants issued under this
2 subsection.

3 (3) Participating state agencies shall provide technical assistance
4 to community family councils, upon request, that includes but is not
5 limited to assistance with: Initiation of collaborative efforts to
6 plan services for children and families, coordination of service
7 delivery for children and families across service systems, development
8 of comprehensive plans, allowable use of federal and state funds,
9 feedback on the progress of local restructuring efforts, implementation
10 of comprehensive plans and training and professional development for
11 front line workers who work directly with children and their families.
12 Technical assistance also shall include attendance at the initial
13 meeting of each consortium, as provided in section 110(2) of this act,
14 and identification and distribution of state-wide data and relevant
15 research.

16 (4) Participating state agencies shall provide mediation services
17 to resolve disputes between community family councils, and disputes
18 within community family councils that could not be resolved at the
19 community level by the lead agency as provided in section 110(3) of
20 this act.

21 NEW SECTION. **Sec. 117.** CHILDREN AND FAMILY SERVICES FUND. The
22 children and family services fund is created in the state treasury.
23 Moneys in the account may be spent only after appropriation. Moneys in
24 the account may be expended only for:

25 (1) Grants of flexible funds to designated lead agencies of
26 community family councils to facilitate improved delivery of services
27 to children and families, as provided in section 118 of this act; and

28 (2) Technical assistance and planning grants to designated lead
29 agencies of community family councils for development of comprehensive
30 plans, as provided in section 116 of this act.

31 NEW SECTION. **Sec. 118.** REQUESTS FOR GRANTS FROM THE CHILDREN AND
32 FAMILY SERVICES FUND. (1) Lead agencies, on behalf of community
33 family councils, may make requests for grants from the children and
34 family services fund for:

35 (a) Development of comprehensive plans;

36 (b) Implementation of comprehensive plans; or

1 (c) Improved delivery of services to children and families pending
2 completion of a comprehensive plan, if the community family council has
3 completed the needs assessment described in section 111(2) of this act,
4 identified unmet needs in their jurisdiction, and met any other
5 requirements established by the family policy council in rule. The
6 request for funds shall describe the intended use of the funds and
7 demonstrate that the intended use is consistent with the principles
8 stated in RCW 74.14A.020 and 70.190.005.

9 (2) In adopting rules to implement this section, the family policy
10 council shall consider the population of the area served, the needs of
11 the area, and the ability of the community to provide funds for and
12 participate in the coordination and delivery of services for children
13 and their families. The family policy council may condition the
14 receipt of a grant under subsection (1) (b) or (c) of this section on
15 the following:

16 (a) Availability of information and referral services for children
17 and their families in the community served by the community family
18 council;

19 (b) Coordination of services for children and families to ensure
20 maximum utilization of all available services and funding; and

21 (c) Preparation of a comprehensive plan for present and future
22 development of services and for reasonable progress toward the
23 coordination of all services for children and their families.

24 (3) The family policy council shall review applications from lead
25 agencies made under this section. The family policy council may
26 approve an application if it meets the requirements of this section and
27 rules adopted by the family policy council. The department of
28 community, trade, and economic development shall be responsible for
29 issuance, administration, and monitoring of grants approved by the
30 family policy council under this section.

31 NEW SECTION. **Sec. 119.** REVIEW OF COMPREHENSIVE PLANS. (1) The
32 family policy council shall review comprehensive plans submitted
33 pursuant to sections 111 and 113 of this act. The council may
34 disapprove a comprehensive plan in whole or in part only upon making
35 specific findings that the local plan substantially fails to comply
36 with the principles stated in RCW 74.14A.020 or 70.190.005 or with
37 section 113 of this act. If the council disapproves a comprehensive
38 plan in whole, the council shall identify with particularity the manner

1 in which the plan is deficient. If the council disapproves only part
2 of the plan, the remainder of the plan may be implemented. The council
3 shall assist in remedying the deficiencies in the comprehensive plan.
4 The council shall set a date by which the comprehensive plan or the
5 deficient portions of the plan shall be revised and resubmitted.

6 (2) Upon approval of a comprehensive plan, the family policy
7 council shall enter into contracts with designated lead agencies of
8 community family councils. The contracts shall:

9 (a) Reflect the principles stated in RCW 74.14A.020 and 70.190.005;

10 (b) Clearly articulate the responsibilities of the lead agency and
11 the community family council;

12 (c) Clearly state the terms of any grants issued pursuant to
13 section 118 of this act or any legislative modifications of categorical
14 program restrictions made pursuant to section 120 of this act that are
15 part of a comprehensive plan;

16 (d) Ensure that coordination within and across counties is
17 maximized;

18 (e) Ensure that community family councils have access to sufficient
19 and timely data to make informed and equitable funding decisions; and

20 (f) Include procedures for taking action in identified incidents of
21 misfeasance or nonfeasance by the lead agency or a community family
22 council.

23 NEW SECTION. **Sec. 120.** LEGISLATIVE MODIFICATION OF CATEGORICAL
24 PROGRAM RESTRICTIONS. (1) The family policy council shall review
25 requests by community family councils for modification of state
26 statutory restrictions on categorical children and family services
27 programs that seek to utilize such categorical program funds in a more
28 flexible fashion. Modification requests may seek flexibility in the
29 use of categorical program funds with respect to: Eligibility
30 criteria; services provided to children or families; or use of funds
31 appropriated for the program to meet a need other than that for which
32 the program was established, upon a showing by the council that the
33 need the categorical funds were intended to address has been met
34 through an alternative program or fund source.

35 (2) Any modification request submitted by a community family
36 council shall be submitted as part of the council's comprehensive plan.
37 The request shall state with specificity:

38 (a) The statutory requirements for which modification is requested;

1 (b) The reasons such modification is necessary in the context of
2 the comprehensive plan; and

3 (c) How children and families in the jurisdiction served by the
4 community family council will benefit from the modification,
5 particularly with respect to achieving the outcome standards defined in
6 the comprehensive plan.

7 (3) The family policy council shall review modification requests
8 submitted by community family councils. Modification requests meeting
9 the requirements of this section shall be submitted to the legislature
10 for its consideration in the report submitted pursuant to RCW
11 70.190.030(10).

12 NEW SECTION. **Sec. 121.** STATE AGENCY COMPLIANCE WITH COMPREHENSIVE
13 PLANS. Consistent with state and federal law and the biennial
14 appropriations act, participating state agencies shall comply with
15 approved comprehensive plans adopted pursuant to this chapter. Nothing
16 in this chapter shall be construed to limit the duties of participating
17 state agencies under chapters 13.34 and 74.13 RCW.

18 NEW SECTION. **Sec. 122.** The family policy council may solicit,
19 accept, and receive federal, state, or private funds or property for
20 the purpose of carrying out the provisions of sections 106 through 126
21 of this act.

22 **4. Miscellaneous**

23 **Sec. 123.** RCW 74.14A.050 and 1993 c 508 s 7 are each amended to
24 read as follows:

25 The secretary shall:

26 (1)(a) Consult with relevant qualified professionals to develop a
27 set of minimum guidelines to be used for identifying all children who
28 are in a state-assisted support system, whether at-home or out-of-home,
29 who are likely to need long-term care or assistance, because they face
30 physical, emotional, medical, mental, or other long-term challenges;

31 (b) The guidelines must, at a minimum, consider the following
32 criteria for identifying children in need of long-term care or
33 assistance:

34 (i) Placement within the foster care system for two years or more;

35 (ii) Multiple foster care placements;

1 (iii) Repeated unsuccessful efforts to be placed with a permanent
2 adoptive family;

3 (iv) Chronic behavioral or educational problems;

4 (v) Repetitive criminal acts or offenses;

5 (vi) Failure to comply with court-ordered disciplinary actions and
6 other imposed guidelines of behavior, including drug and alcohol
7 rehabilitation; and

8 (vii) Chronic physical, emotional, medical, mental, or other
9 similar conditions necessitating long-term care or assistance;

10 (2) In consultation with community family councils, develop
11 programs that are necessary for the long-term care of children and
12 youth that are identified for the purposes of this section. Programs
13 must: (a) Effectively address the educational, physical, emotional,
14 mental, and medical needs of children and youth; and (b) incorporate an
15 array of family support options, to meet individual needs and choices
16 of the child and family. The programs must be ready for implementation
17 by ~~((January 1, 1995))~~ July 1, 1996;

18 ~~(3) ((Conduct an evaluation of all children currently within the~~
19 ~~foster care agency caseload to identify those children who meet the~~
20 ~~criteria set forth in this section. The evaluation shall be completed~~
21 ~~by January 1, 1994. All children entering the foster care system after~~
22 ~~January 1, 1994, must be evaluated for identification of long term~~
23 ~~needs within thirty days of placement;~~

24 ~~(4))~~ Study and develop a comprehensive plan for the evaluation and
25 identification of all children and youth in need of long-term care or
26 assistance, including, but not limited to, the mentally ill,
27 developmentally disabled, medically fragile, seriously emotionally or
28 behaviorally disabled, and physically impaired;

29 ~~((+5))~~ (4) Study and develop a plan for the children and youth in
30 need of long-term care or assistance to ensure the coordination of
31 services between the department's divisions and between other state
32 agencies who are involved with the child or youth; and

33 ~~((+6))~~ (5) Study and develop guidelines for transitional services,
34 between long-term care programs, based on the person's age or mental,
35 physical, emotional, or medical condition~~((; and~~

36 ~~(7) Study and develop a statutory proposal for the emancipation of~~
37 ~~minors and report its findings and recommendations to the legislature~~
38 ~~by January 1, 1994)).~~

1 NEW SECTION. **Sec. 124.** A new section is added to chapter 43.131
2 RCW to read as follows:

3 SUNSET REVIEW OF FAMILY POLICY COUNCIL. The family policy council
4 and its powers and duties shall terminate effective June 30, 2001.

5 NEW SECTION. **Sec. 125.** A new section is added to chapter 43.131
6 RCW to read as follows:

7 SUNSET REVIEW OF FAMILY POLICY COUNCIL. The following acts or
8 parts of acts, as now existing or hereafter amended, are each repealed,
9 effective June 30, 2002.

- 10 (1) RCW 70.190.005 and section 107 of this act & 1992 c 198 s 1;
- 11 (2) RCW 70.190.010 and section 108 of this act & 1992 c 198 s 3;
- 12 (3) Section 109 of this act;
- 13 (4) Section 110 of this act;
- 14 (5) Section 111 of this act;
- 15 (6) Section 112 of this act;
- 16 (7) Section 113 of this act;
- 17 (8) Section 114 of this act;
- 18 (9) RCW 70.190.030 and section 115 of this act & 1992 c 198 s 5;
- 19 (10) Section 116 of this act;
- 20 (11) Section 117 of this act;
- 21 (12) Section 118 of this act;
- 22 (13) Section 119 of this act;
- 23 (14) Section 120 of this act;
- 24 (15) Section 121 of this act; and
- 25 (16) Section 122 of this act.

26 NEW SECTION. **Sec. 126.** A new section is added to chapter 43.84
27 RCW to read as follows:

28 The children and family services fund established under section 117
29 of this act is exempt from the provisions of RCW 43.84.092 and shall
30 receive its proportionate share of earnings based upon the account's
31 average daily balance for each monthly period."

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