## 2 SHB 1922 - H AMD 000165 ADOPTED 03-16-93

3 By Representatives Morris, Lemmon, Long and Tate

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5 Strike everything after the enacting clause and insert the 6 following:

7 "NEW SECTION. Sec. 1. The legislature finds that high crime rates 8 and a heightened sense of vulnerability have led to increased public 9 pressure on criminal justice officials to increase offender punishment and remove the most dangerous criminals from the streets. As a result, 10 there is unprecedented growth in the corrections populations and 11 12 overcrowding of prisons and local jails. Skyrocketing costs and high 13 rates of recidivism have become issues of major public concern. 14 directed towards Attention must be implementing a long-range 15 corrections strategy that focuses on inmate responsibility through 16 intensive work ethic training.

The legislature finds that many offenders lack basic life skills and have been largely unaffected by traditional correctional philosophies and programs. In addition, many first-time offenders who enter the prison system learn more about how to be criminals than the important qualities, values, and skills needed to successfully adapt to a life without crime.

The legislature finds that opportunities for offenders to improve themselves are extremely limited and there has not been adequate emphasis on alternatives to total confinement for nonviolent offenders.

The legislature finds that the explosion of drug crimes since the inception of the sentencing reform act and the response of the criminal justice system have resulted in a much higher proportion of substance abuse-affected offenders in the state's prisons and jails. The needs of this population differ from those of other offenders and present a great challenge to the system. The problems are exacerbated by the shortage of drug treatment and counseling programs both in and outside of prisons.

The legislature finds that the concept of a work ethic camp that requires the offender to complete an appropriate and balanced combination of highly structured and goal-oriented work programs such as correctional industries based work camps and/or class I and class II work projects, drug rehabilitation, and intensive life management work ethic training, can successfully reduce offender recidivism and lower the overall cost of incarceration.

It is the purpose and intent of sections 1 through 6 of this act to implement a regimented work ethic camp that is designed to directly address the high rate of recidivism, reduce upwardly spiraling prison costs, preserve scarce and high cost prison space for the most dangerous offenders, and provide judges with a tough and sound alternative to traditional incarceration without compromising public safety.

- NEW SECTION. Sec. 2. Unless the context clearly requires otherwise, the definitions in this section apply throughout sections 1 through 6 of this act.
- 15 (1) "Department" means the department of corrections.

- (2) "Secretary" means the secretary of corrections.
- (3) "Transition training" means written and verbal instructions and assistance provided by the department to the offender during the two weeks prior to the offender's successful completion of the work ethic camp program. The transition training shall include instructions in the offender's requirements and obligations during the offender's period of postrelease supervision.
- (4) "First-time drug offender" means any person who is convicted of a felony for the first time in violation of chapter 69.50 RCW, or of any offense defined as a felony under federal law that relates to the possession, manufacture, or delivery of a controlled substance, or any out-of-state conviction for an offense that under the laws of this state would be a felony classified as a drug offense under current statute.
- (5) "Work ethic camp" means an alternative incarceration program designed to reduce recidivism and lower the cost of corrections by requiring offenders to complete a comprehensive array of real-world job and vocational experiences, character-building work ethics training, life management skills development, substance abuse rehabilitation, counseling, literacy training, and basic adult education. objectives of the program are to deter offenders from committing additional crimes by requiring them to experience the sobering

- 1 realities of prison life and simultaneously complete an intense range
- 3 (6) "Incarceration program" means the work ethic camp.

of character and skill building challenges.

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- Sec. 3. The department of corrections shall 4 NEW SECTION. The secretary shall locate the establish one work ethic camp. 5 incarceration program within an already existing department compound or 6 7 facility, or in a facility that is scheduled to come on line within the 8 initial implementation date outlined in this section. The facility 9 selected for an incarceration program shall appropriately accommodate the logistical and cost-effective objectives contained in sections 1 10 through 6 of this act. The department shall be ready to assign inmates 11 12 to the incarceration program one hundred twenty days after the effective date of this act. The department shall establish the work 13 14 ethic program cycle to last from one hundred twenty to one hundred 15 The department shall develop all aspects of the 16 incarceration program including, but not limited to, program standards, conduct standards, educational components including general education 17 18 development test achievement, offender incentives, drug rehabilitation 19 program parameters, individual and team work goals, techniques for improving the offender's self-esteem, citizenship skills for successful 20 living in the community, measures to hold the offender accountable for 21 his or her behavior, and the successful completion of the incarceration 22 23 program granted to the offender based on successful attendance, 24 participation, and performance as defined by the secretary. 25 ethic camp shall be designed and implemented so that offenders are continually engaged in meaningful activities and unstructured time is 26 27 kept to a minimum. In addition, the department is encouraged to explore the integration and overlay of a military style approach to the 28 29 work ethic camp.
- Sec. 4. (1) Offenders shall be recommended for 30 NEW SECTION. consideration to participate in the incarceration program at the time 31 32 of their sentencing by the sentencing judge. Upon sentencing an 33 offender to work ethic camp, the sentencing judge shall convert the period of work ethic camp confinement at a rate of one day of work 34 35 ethic camp confinement to three days of total standard confinement. Only those offenders who successfully complete their sentence in work 36 37 ethic camp, as defined by the department, shall be eligible to convert

their sentence at this ratio. The court shall, as a component of any 1 sentence regarding work ethic camp, also impose a term of community 2 placement postrelease supervision. The total time spent in the work 3 4 ethic program and postrelease supervision shall not exceed the initial 5 sentence imposed. During the last two weeks prior to release from work ethic camp the department shall provide the offender with comprehensive 6 7 The court shall send a copy of the offender's transition training. 8 sentence to the department within five working days of sentencing. The 9 department shall arrange to take custody of the offender within its 10 established customary time frame after the documents have been provided to the department by the court. The department shall then be 11 responsible for determining if the offender is eligible for the 12 incarceration program based on the following criteria: 13

- 14 (a) The offender is between the ages of eighteen and twenty-eight 15 years.
- 16 (b) The offender has no known physical or mental impairments that 17 would prevent his or her ability to perform the challenging physical 18 and mental activities associated with this program.
- 19 (c) The offender is a first-time drug offender or an offender who 20 is sentenced for not more than thirty-six months or less than twenty-21 two months.
- 22 (d) The offender has not been convicted of any sex offenses or 23 violent offenses.
- (e) The offender agrees to and signs the terms and conditions of the program designated by the secretary.
- The department shall develop written incarceration program offender eligibility criteria and make the information available to the appropriate sentencing courts.
- 29 (2) The secretary shall prescribe the form and content of the 30 agreement to be signed by the eligible offender before entering the 31 incarceration program.
- 32 (3) The department may place inmates eligible for the work ethic 33 camp incarceration program in program beds that have not been utilized 34 by the court. The secretary shall ensure that court-referred inmates 35 receive priority placement in the program.
- 36 (4) An inmate who fails to complete the incarceration program, who 37 is administratively terminated from the incarceration program, or who 38 otherwise violates any conditions of supervision, as defined by the 39 department, shall be reclassified to serve the unexpired term of his or

- 1 her sentence as ordered by the sentencing court and subject to all 2 rules relating to earned early release time.
- 3 (5) An inmate who is sentenced or transferred to the incarceration 4 program shall serve no less than one hundred twenty or more than one 5 hundred eighty days as defined by the department to be considered a 6 successful graduate of the incarceration program. Because of the 7 conversion ratio, earned early release time shall not accrue to 8 offenders sentenced to the work ethic camp.

9 NEW SECTION. Sec. 5. The department work ethic program facility shall employ one hundred percent of all inmates. 10 The employment 11 options available for inmates shall include meaningful opportunities that provide the offender with real-world skills that 12 help the offender find employment when he or she successfully completes 13 14 the incarceration program. The department shall include in the 15 incarceration program, without limitation, class I, class II, and class IV correctional programs. No more than thirty-five percent of the 16 total inmate population in the facility shall be employed in class III 17 18 correctional industries programs in the first year and thereafter ten 19 percent less per year until a maximum of ten percent of the inmates are working in this employment class. In addition, work options shall also 20 include department-supervised work crews as defined by the department. 21 These work crews shall have the ability to work on public roads 22 23 conducting litter control, minor emergency repair or other minor tasks 24 that do not negatively impact employment opportunities for people with 25 developmental disabilities contracted through the operation of sheltered workshops as defined in RCW 82.04.385, or have a negative 26 27 impact on the local labor market or local business community as assessed by the department correctional industries advisory board of 28 29 The department shall establish, to the extent possible, programs that will positively impact our natural environment such as, 30 but not limited to, recycling programs and minor environmental cleanup 31 programs. If the department is directed by the legislature to increase 32 33 the percentage of inmates employed in correctional industries programs, 34 inmates employed through work ethic camps shall not be counted towards 35 this total percentage.

NEW SECTION. Sec. 6. The incarceration program established in sections 1 through 6 of this act shall be considered a pilot

- 1 alternative incarceration program and remain in effect until July 1,
- 2 1998. The department and the office of financial management shall
- 3 monitor and analyze the effectiveness of the incarceration program and
- 4 complete a final outcome evaluation study by January 15, 1998. Based
- 5 on the findings of this final outcome evaluation study, the legislature
- 6 may extend the program. The study shall include: The recidivism rates
- 7 of successful program graduates, analysis of the overall program costs,
- 8 the ability to maintain public safety, and any other pertinent data
- 9 established by the department. The department may encourage interested
- 10 universities to participate in studies that will enhance the
- 11 effectiveness of the program.
- 12 The department of corrections shall seek the availability of
- 13 federal funds for the planning, implementation, evaluation, and
- 14 training of staff for work ethic camp programs, substance abuse
- 15 programs, and offender education programs.
- 16 <u>NEW SECTION.</u> **Sec. 7.** Sections 1 through 6 of this act are each
- 17 added to chapter 72.09 RCW.
- 18 <u>NEW SECTION.</u> **Sec. 8.** If any provision of this act or its
- 19 application to any person or circumstance is held invalid, the
- 20 remainder of the act or the application of the provision to other
- 21 persons or circumstances is not affected.
- 22 <u>NEW SECTION.</u> **Sec. 9.** This act is necessary for the immediate
- 23 preservation of the public peace, health, or safety, or support of the
- 24 state government and its existing public institutions, and shall take
- 25 effect July 1, 1993."

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