S-3272.3			

## SENATE BILL 6318

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State of Washington 52nd Legislature

By Senators Niemi, West and Bailey

Read first time 01/24/92. Referred to Committee on Health & Long-Term Care.

- 1 AN ACT Relating to refining the provisions for mental health
- 2 reform; amending RCW 71.24.025; reenacting and amending RCW 71.24.035,
- 3 71.24.045, and 71.24.300; creating a new section; repealing RCW
- 4 72.06.010, 72.06.050, 72.06.060, and 72.06.070; and providing an
- 5 effective date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 <u>NEW SECTION.</u> **Sec. 1.** It is the intent of this act to:
- 8 (1) Focus, restate, and emphasize the legislature's commitment to
- 9 the mental health reform embodied in chapter 111, Laws of 1989 (SB
- 10 5400);
- 11 (2) Eliminate, or schedule for repeal, statutes that are no longer
- 12 relevant to the regulation of the state's mental health program; and

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- 1 (3) Reaffirm the state's commitment to provide incentives that
- 2 reduce reliance on inappropriate state hospital or other inpatient
- 3 care.
- 4 Sec. 2. RCW 71.24.025 and 1991 c 306 s 2 are each amended to read
- 5 as follows:
- 6 Unless the context clearly requires otherwise, the definitions in
- 7 this section apply throughout this chapter.
- 8 (1) "Acutely mentally ill" means a condition which is limited to a
- 9 short-term severe crisis episode of:
- 10 (a) A mental disorder as defined in RCW 71.05.020(2) or, in the
- 11 case of a child, as defined in RCW 71.34.020(12);
- 12 (b) Being gravely disabled as defined in RCW 71.05.020(1) or, in
- 13 the case of a child, as defined in RCW 71.34.020(8); or
- 14 (c) Presenting a likelihood of serious harm as defined in RCW
- 15 71.05.020(3) or, in the case of a child, as defined in RCW
- 16 71.34.020(11).
- 17 (2) "Available resources" means those funds which shall be
- 18 appropriated under this chapter by the legislature during any biennium
- 19 for the purpose of providing community mental health programs under RCW
- 20 71.24.045. When regional support networks are established or after
- 21 July 1, 1995, "available resources" means federal funds, ((except))
- 22 <u>including</u> those provided according to Title XIX of the social security
- 23 act, and state funds appropriated under this chapter or chapter 71.05
- 24 RCW by the legislature during any biennium for the purpose of providing
- 25 residential services, resource management services, community support
- 26 services, and other mental health services. After July 1995, this
- 27 ((does not)) shall include a portion of the funds appropriated for the
- 28 purpose of operating and administering the state psychiatric hospitals,
- 29 ((except)) as negotiated according to RCW 71.24.300(1)(d).

- 1 (3) "Licensed service provider" means an entity licensed according
- 2 to this chapter or chapter 71.05 RCW that meets state minimum standards
- 3 or individuals licensed under chapter 18.57, 18.71, 18.83, or 18.88
- 4 RCW.
- 5 (4) "Child" means a person under the age of eighteen years.
- 6 (5) "Chronically mentally ill adult" means an adult who has a
- 7 mental disorder and meets at least one of the following criteria:
- 8 (a) Has undergone two or more episodes of hospital care for a
- 9 mental disorder within the preceding two years; or
- 10 (b) Has experienced a continuous psychiatric hospitalization or
- 11 residential treatment exceeding six months' duration within the
- 12 preceding year; or
- 13 (c) Has been unable to engage in any substantial gainful activity
- 14 by reason of any mental disorder which has lasted for a continuous
- 15 period of not less than twelve months. "Substantial gainful activity"
- 16 shall be defined by the department by rule consistent with Public Law
- 17 92-603, as amended.
- 18 (6) "Severely emotionally disturbed child" means an infant or child
- 19 who has been determined by the regional support network to be
- 20 experiencing a mental disorder as defined in chapter 71.34 RCW,
- 21 including those mental disorders that result in a behavioral or conduct
- 22 disorder, that is clearly interfering with the child's functioning in
- 23 family or school or with peers and who meets at least one of the
- 24 following criteria:
- 25 (a) Has undergone inpatient treatment or placement outside of the
- 26 home related to a mental disorder within the last two years;
- 27 (b) Has undergone involuntary treatment under chapter 71.34 RCW
- 28 within the last two years;

- 1 (c) Is currently served by at least one of the following
- 2 child-serving systems: Juvenile justice, child-protection/welfare,
- 3 special education, or developmental disabilities;
- 4 (d) Is at risk of escalating maladjustment due to:
- 5 (i) Chronic family dysfunction involving a mentally ill or
- 6 inadequate caretaker;
- 7 (ii) Changes in custodial adult;
- 8 (iii) Going to, residing in, or returning from any placement
- 9 outside of the home, for example, psychiatric hospital, short-term
- 10 inpatient, residential treatment, group or foster home, or a
- 11 correctional facility;
- 12 (iv) Subject to repeated physical abuse or neglect;
- 13 (v) Drug or alcohol abuse; or
- 14 (vi) Homelessness.
- 15 (7) "Community mental health program" means all mental health
- 16 services established by a county authority. After July 1, 1995, or
- 17 when the regional support networks are established, "community mental
- 18 health program" means all activities or programs using available
- 19 resources.
- 20 (8) "Community support services" means services for acutely
- 21 mentally ill persons, chronically mentally ill adults, and severely
- 22 emotionally disturbed children and includes: (a) Discharge planning
- 23 for clients leaving state mental hospitals, other acute care inpatient
- 24 facilities, inpatient psychiatric facilities for persons under twenty-
- 25 one years of age, and other children's mental health residential
- 26 treatment facilities; (b) sufficient contacts with clients, families,
- 27 schools, or significant others to provide for an effective program of
- 28 community maintenance; and (c) medication monitoring. After July 1,
- 29 1995, or when regional support networks are established, for adults and
- 30 children "community support services" means services authorized,

- 1 planned, and coordinated through resource management services
- 2 including, at least, assessment, diagnosis, emergency crisis
- 3 intervention available twenty-four hours, seven days a week,
- 4 prescreening determinations for mentally ill persons being considered
- 5 for placement in nursing homes as required by federal law, screening
- 6 for patients being considered for admission to residential services,
- 7 diagnosis and treatment for acutely mentally ill and severely
- 8 emotionally disturbed children discovered under screening through the
- 9 federal Title XIX early and periodic screening, diagnosis, and
- 10 treatment program, investigation, legal, and other nonresidential
- 11 services under chapter 71.05 RCW, case management services, psychiatric
- 12 treatment including medication supervision, counseling, psychotherapy,
- 13 assuring transfer of relevant patient information between service
- 14 providers, other services determined by regional support networks, and
- 15 maintenance of a patient tracking system for chronically mentally ill
- 16 adults and severely emotionally disturbed children.
- 17 (9) "County authority" means the board of county commissioners,
- 18 county council, or county executive having authority to establish a
- 19 community mental health program, or two or more of the county
- 20 authorities specified in this subsection which have entered into an
- 21 agreement to provide a community mental health program.
- 22 (10) "Department" means the department of social and health
- 23 services.
- 24 (11) "Mental health services" means community services pursuant to
- 25 RCW 71.24.035(5)(b) and other services provided by the state for the
- 26 mentally ill. When regional support networks are established, or after
- 27 July 1, 1995, "mental health services" shall include all services
- 28 provided by regional support networks.

- 1 (12) "Mentally ill persons" and "the mentally ill" mean persons and
- 2 conditions defined in subsections (1), (5), (6), and (16) of this
- 3 section.
- 4 (13) "Regional support network" means a county authority or group
- 5 of county authorities recognized by the secretary that enter into joint
- 6 operating agreements to contract with the secretary pursuant to this
- 7 chapter.
- 8 (14) "Residential services" means a facility or distinct part
- 9 thereof which provides food and shelter, and may include treatment
- 10 services.
- 11 When regional support networks are established, or after July 1,
- 12 1995, for adults and children "residential services" means a complete
- 13 range of residences and supports authorized by resource management
- 14 services and which may involve a facility, a distinct part thereof, or
- 15 services which support community living, for acutely mentally ill
- 16 persons, chronically mentally ill adults, severely emotionally
- 17 disturbed children, or seriously disturbed adults determined by the
- 18 regional support network to be at risk of becoming acutely or
- 19 chronically mentally ill. The services shall include at least
- 20 evaluation and treatment services as defined in chapter 71.05 RCW,
- 21 acute crisis respite care, long-term adaptive and rehabilitative care,
- 22 and supervised and supported living services, and shall also include
- 23 any residential services developed to service mentally ill persons in
- 24 nursing homes. Residential services for children in out-of-home
- 25 placements related to their mental disorder shall not include the costs
- 26 of food and shelter, except for children's long-term residential
- 27 facilities existing prior to January 1, 1991.
- 28 (15) "Resource management services" mean the planning,
- 29 coordination, and authorization of residential services and community
- 30 support services administered pursuant to an individual service plan

- 1 for acutely mentally ill adults and children, chronically mentally ill
- 2 adults, severely emotionally disturbed children, or seriously disturbed
- 3 adults determined by the regional support network at their sole
- 4 discretion to be at risk of becoming acutely or chronically mentally
- 5 ill. Such planning, coordination, and authorization shall include
- 6 mental health screening for children eligible under the federal Title
- 7 XIX early and periodic screening, diagnosis, and treatment program.
- 8 Resource management services include seven day a week, twenty-four hour
- 9 a day availability of information regarding mentally ill adults' and
- 10 children's enrollment in services and their individual service plan to
- 11 county-designated mental health professionals, evaluation and treatment
- 12 facilities, and others as determined by the regional support network.
- 13 (16) "Seriously disturbed person" means a person who:
- 14 (a) Is gravely disabled or presents a likelihood of serious harm to
- 15 oneself or others as a result of a mental disorder as defined in
- 16 chapter 71.05 RCW;
- 17 (b) Has been on conditional release status at some time during the
- 18 preceding two years from an evaluation and treatment facility or a
- 19 state mental health hospital;
- 20 (c) Has a mental disorder which causes major impairment in several
- 21 areas of daily living;
- (d) Exhibits suicidal preoccupation or attempts; or
- 23 (e) Is a child diagnosed by a mental health professional, as
- 24 defined in RCW 71.05.020, as experiencing a mental disorder which is
- 25 clearly interfering with the child's functioning in family or school or
- 26 with peers or is clearly interfering with the child's personality
- 27 development and learning.
- 28 (17) "Secretary" means the secretary of social and health services.
- 29 (18) "State minimum standards" means: (a) Minimum requirements for
- 30 delivery of mental health services as established by departmental rules

- 1 and necessary to implement this chapter, including but not limited to
- 2 licensing service providers and services; (b) minimum service
- 3 requirements for licensed service providers for the provision of mental
- 4 health services as established by departmental rules pursuant to
- 5 chapter 34.05 RCW as necessary to implement this chapter, including,
- 6 but not limited to: Qualifications for staff providing services
- 7 directly to mentally ill persons; the intended result of each service;
- 8 and the rights and responsibilities of persons receiving mental health
- 9 services pursuant to this chapter; (c) minimum requirements for
- 10 residential services as established by the department in rule based on
- 11 clients' functional abilities and not solely on their diagnoses,
- 12 limited to health and safety, staff qualifications, and program
- 13 outcomes. Minimum requirements for residential services are those
- 14 developed in collaboration with consumers, families, counties,
- 15 regulators, and residential providers serving the mentally ill.
- 16 Minimum requirements encourage the development of broad-range
- 17 residential programs, including integrated housing and cross-systems
- 18 programs where appropriate, and do not unnecessarily restrict
- 19 programming flexibility; and (d) minimum standards for community
- 20 support services and resource management services, including at least
- 21 qualifications for resource management services, client tracking
- 22 systems, and the transfer of patient information between service
- 23 providers.
- 24 Sec. 3. RCW 71.24.035 and 1991 c 306 s 3, 1991 c 262 s 1, and 1991
- 25 c 29 s 1 are each reenacted and amended to read as follows:
- 26 (1) The department is designated as the state mental health
- 27 authority.

- 1 (2) The secretary may provide for public, client, and licensed
- 2 service provider participation in developing the state mental health
- 3 program.
- 4 (3) The secretary shall provide for participation in developing the
- 5 state mental health program for children and other underserved
- 6 populations, by including representatives on any committee established
- 7 to provide oversight to the state mental health program.
- 8 (4) The secretary shall be designated as the county authority if a
- 9 county fails to meet state minimum standards or refuses to exercise
- 10 responsibilities under RCW 71.24.045.
- 11 (5) The secretary shall:
- 12 (a) Develop a biennial state mental health program that
- 13 incorporates county biennial needs assessments and county mental health
- 14 service plans and state services for mentally ill adults and children.
- 15 The secretary may also develop a six-year state mental health plan;
- 16 (b) Assure that any county community mental health program provides
- 17 access to treatment for the county's residents in the following order
- 18 of priority: (i) The acutely mentally ill; (ii) chronically mentally
- 19 ill adults and severely emotionally disturbed children; and (iii) the
- 20 seriously disturbed. Such programs shall provide:
- 21 (A) Outpatient services;
- 22 (B) Emergency care services for twenty-four hours per day;
- 23 (C) Day treatment for mentally ill persons which includes training
- 24 in basic living and social skills, supported work, vocational
- 25 rehabilitation, and day activities. Such services may include
- 26 therapeutic treatment. In the case of a child, day treatment includes
- 27 age-appropriate basic living and social skills, educational and
- 28 prevocational services, day activities, and therapeutic treatment;
- 29 (D) Screening for patients being considered for admission to state
- 30 mental health facilities to determine the appropriateness of admission;

- 1 (E) Employment services, which may include supported employment,
- 2 transitional work, placement in competitive employment, and other
- 3 work-related services, that result in mentally ill persons becoming
- 4 engaged in meaningful and gainful full or part-time work. Other
- 5 sources of funding such as the division of vocational rehabilitation
- 6 may be utilized by the secretary to maximize federal funding and
- 7 provide for integration of services;
- 8 (F) Consultation and education services; and
- 9 (G) Community support services;
- 10 (c) Develop and promulgate rules establishing state minimum
- 11 standards for the delivery of mental health services including, but not
- 12 limited to:
- (i) Licensed service providers;
- 14 (ii) Regional support networks; and
- 15 (iii) Residential and inpatient services, evaluation and treatment
- 16 services and facilities under chapter 71.05 RCW, resource management
- 17 services, and community support services;
- 18 (d) Assure that the special needs of minorities, the elderly,
- 19 disabled, children, and low-income persons are met within the
- 20 priorities established in this section;
- 21 (e) Establish a standard contract or contracts, consistent with
- 22 state minimum standards, which shall be used by the counties;
- 23 (f) Establish, to the extent possible, a standardized auditing
- 24 procedure which minimizes paperwork requirements of county authorities
- 25 and licensed service providers;
- 26 (g) Develop and maintain an information system to be used by the
- 27 state, counties, and regional support networks when they are
- 28 established which shall include a tracking method which allows the
- 29 department and regional support networks to identify mental health
- 30 clients' participation in any mental health service or public program

- 1 on an immediate basis. The information system shall not include
- 2 individual patient's case history files. Confidentiality of client
- 3 information and records shall be maintained as provided in this chapter
- 4 and in RCW 71.05.390, 71.05.400, 71.05.410, 71.05.420, 71.05.430, and
- 5 71.05.440. The system shall be fully operational no later than January
- 6 1, 1993((: PROVIDED, HOWEVER, That when a regional support network is
- 7 established, the department shall have an operational interim tracking
- 8 system for that network that will be adequate for the regional support
- 9 network to perform its required duties under this chapter));
- (h) License service providers who meet state minimum standards;
- (i) Certify regional support networks that meet state minimum
- 12 standards;
- 13 (j) Periodically inspect certified regional support networks and
- 14 licensed service providers at reasonable times and in a reasonable
- 15 manner; and
- 16 (k) Fix fees to be paid by evaluation and treatment centers to the
- 17 secretary for the required inspections;
- 18 (1) Monitor and audit counties, regional support networks, and
- 19 licensed service providers as needed to assure compliance with
- 20 contractual agreements authorized by this chapter;
- 21 (m) ((<del>Prior to September 1, 1989,</del>)) Adopt such rules as are
- 22 necessary to implement the department's responsibilities under this
- 23 chapter pursuant to chapter 34.05 RCW((+ PROVIDED, That such rules
- 24 shall be submitted to the appropriate committees of the legislature for
- 25 review and comment prior to adoption; and
- 26 (n) Beginning July 1, 1989, and continuing through July 1, 1993,));
- 27 (n) Track by region ((and)), county <u>diagnosis</u>, and eligibility for
- 28 state funded nonmental health services, the use and cost of state
- 29 hospital and local evaluation and treatment facilities for seventy-two
- 30 hour detention, fourteen, ninety, and one hundred eighty day

- 1 commitments pursuant to chapter 71.05 RCW, voluntary care in state
- 2 hospitals, and voluntary community inpatient care covered by the
- 3 medical assistance program. Service use and cost reports shall be
- 4 provided to regions and appropriate operating divisions of the
- 5 <u>department</u> in a timely fashion at six-month intervals; and
- 6 (o) Administer a fund that may be appropriated by the legislature
- 7 from state hospital and regional support network funds to enhance
- 8 contracts with regional support networks that agree to provide periods
- 9 of stable community living according to RCW 71.24.300(5).
- 10 (6) The secretary shall use available resources appropriated
- 11 specifically for community mental health programs only for programs
- 12 under RCW 71.24.045. After July 1, 1995, or when regional support
- 13 networks are established, available resources may be used only for
- 14 regional support networks.
- 15 (7) Each certified regional support network and licensed service
- 16 provider shall file with the secretary, on request, such data,
- 17 statistics, schedules, and information as the secretary reasonably
- 18 requires. A certified regional support network or licensed service
- 19 provider which, without good cause, fails to furnish any data,
- 20 statistics, schedules, or information as requested, or files fraudulent
- 21 reports thereof, may have its certification or license revoked or
- 22 suspended.
- 23 (8) The secretary may suspend, revoke, limit, or restrict a
- 24 certification or license, or refuse to grant a certification or license
- 25 for failure to conform to the law, applicable rules and regulations, or
- 26 applicable standards, or failure to meet the minimum standards
- 27 established pursuant to this section.
- 28 (9) The superior court may restrain any regional support network or
- 29 service provider from operating without certification or a license or
- 30 any other violation of this section. The court may also review,

- 1 pursuant to procedures contained in chapter 34.05 RCW, any denial,
- 2 suspension, limitation, restriction, or revocation of certification or
- 3 license, and grant other relief required to enforce the provisions of
- 4 this chapter.
- 5 (10) Upon petition by the secretary, and after hearing held upon
- 6 reasonable notice to the facility, the superior court may issue a
- 7 warrant to an officer or employee of the secretary authorizing him or
- 8 her to enter at reasonable times, and examine the records, books, and
- 9 accounts of any regional support network or service provider refusing
- 10 to consent to inspection or examination by the authority.
- 11 (11) The secretary shall adopt such rules as may be necessary to
- 12 effectuate the intent and purposes of this chapter, which shall include
- 13 but not be limited to certification and licensing and other action
- 14 relevant to certifying regional support networks and licensing service
- 15 providers.
- 16 (12) Notwithstanding the existence or pursuit of any other remedy,
- 17 the secretary may, in the manner provided by law, upon the advice of
- 18 the attorney general who shall represent the secretary in the
- 19 proceedings, maintain an action in the name of the state for an
- 20 injunction or other process against any person or governmental unit to
- 21 restrain or prevent the establishment, conduct, or operation of a
- 22 regional support network or service provider without certification or
- 23 a license under this chapter.
- 24 (13) The standards for certification of evaluation and treatment
- 25 facilities shall include standards relating to maintenance of good
- 26 physical and mental health and other services to be afforded persons
- 27 pursuant to this chapter and chapter 71.05 RCW, and shall otherwise
- 28 assure the effectuation of the purposes and intent of this chapter and
- 29 chapter 71.05 RCW.

 $(14)((\frac{a}{a}))$  The department, in consultation with affected parties, 1 2 shall establish a distribution formula that reflects county needs 3 assessments based on the number of persons who are acutely mentally 4 ill, chronically mentally ill, severely emotionally disturbed, and seriously disturbed as defined in chapter 71.24 RCW. The formula shall 5 6 take into consideration the impact on counties of demographic factors in counties which result in concentrations of priority populations as 7 defined in subsection (15) of this section. 8 These factors shall 9 include the population concentrations resulting from commitments under 10 the involuntary treatment act, chapter 71.05 RCW, to state psychiatric 11 hospitals, as well as concentration in urban areas, at border crossings at state boundaries, and other significant demographic and workload 12 Beginning with the contracting period July 1, 1993, the 13 14 funding formula for participating regional support networks may include a factor related to use of state hospitals. 15 16 (((b) The department shall submit a proposed distribution formula in accordance with this section to the ways and means and health and 17 long term care committees of the senate and to the ways and means and 18 19 human services committees of the house of representatives by October 1, 20 1991. The formula shall also include a projection of the funding allocations that will result for each county, which specifies 21 allocations according to priority populations, including the allocation 22 for services to children and other underserved populations.)) 23 24 (15) To supersede duties assigned under subsection (5) (a) and (b) 25 of this section, and to assure a county-based, integrated system of care for acutely mentally ill adults and children, chronically mentally 26 27 ill adults, severely emotionally disturbed children, and seriously disturbed adults and children who are determined by regional support 28 29 networks at their sole discretion to be at risk of becoming acutely or chronically mentally ill, or severely emotionally disturbed, the 30

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- 1 secretary shall encourage the development of regional support networks
- 2 as follows:
- 3 ((By December 1, 1989,)) The secretary shall recognize regional
- 4 support networks requested by counties or groups of counties.
- 5 ((All counties wishing to be recognized as a regional support
- 6 network on December 1, 1989, shall submit their intentions regarding
- 7 participation in the regional support networks by October 30, 1989,
- 8 along with preliminary plans.)) Counties wishing to be recognized as
- 9 a regional support network by January 1 of any year ((thereafter))
- 10 shall submit their intentions by October 30 of the previous year along
- 11 with preliminary plans. The secretary shall assume all duties assigned
- 12 to the nonparticipating counties under chapters 71.05 and 71.24 RCW on
- 13 July 1, 1995. Such responsibilities shall include those which would
- 14 have been assigned to the nonparticipating counties under regional
- 15 support networks.
- The implementation of regional support networks, or the secretary's
- 17 assumption of all responsibilities under chapters 71.05 and 71.24 RCW,
- 18 shall be included in all state and federal plans, contracts, or
- 19 agreements affecting the state mental health program including at least
- 20 those required by this chapter, the medicaid program, and P.L. 99-660.
- 21 Nothing in these plans, contracts, or agreements shall be inconsistent
- 22 with the intent and requirements of this chapter. Those plans,
- 23 contracts, agreements, and any applicable state rules shall be modified
- 24 to extend the basis for diagnostic related group payments for
- 25 <u>psychiatric hospital stays wherever they may be used to a length</u>
- 26 consistent with the actual length of stays under fourteen-day civil
- 27 <u>commitment orders during fiscal year 1991.</u>
- 28 (16) ((By January 1, 1992,)) The secretary shall provide available
- 29 resources <u>including federal funds</u> to regional support networks to
- 30 operate freestanding evaluation and treatment facilities or for

- 1 regional support networks to contract with local hospitals to assure
- 2 access for regional support network patients. Any savings achieved
- 3 through reduction in the use of state or local hospital bed days, or
- 4 free standing evaluation and treatment facility bed days, shall be
- 5 retained by the regional support network, and may not be diverted to
- 6 other state programs or purposes.
- 7 (17) The secretary shall:
- 8 (a) Disburse the first funds for the regional support networks
- 9 ((that are ready to begin implementation by January 1, 1990, or))
- 10 within sixty days of approval of the biennial contract. The department
- 11 must either approve or reject the biennial contract within sixty days
- 12 of receipt.
- 13 (b) Enter into biennial contracts with regional support networks to
- 14 ((begin implementation between January 1, 1990, and March 1, 1990,
- 15 and)) complete implementation by June 1995. The contracts shall be
- 16 consistent with available resources. No contract shall be approved
- 17 that does not include progress toward meeting the goals of this chapter
- 18 by taking responsibility for: (i) Short-term commitments; (ii)
- 19 residential care; ((and)) (iii) emergency response systems; or (iv)
- 20 care of persons receiving long-term treatment at the state hospitals.
- 21 (c) By July 1, 1993, allocate one hundred percent of available
- 22 resources to regional support networks created by January 1, 1990, in
- 23 a single grant. Regional support networks created by January 1, 1991,
- 24 shall receive a single block grant by July 1, 1993; regional support
- 25 networks created by January 1, 1992, shall receive a single block grant
- 26 by July 1, 1994; and regional support networks created by January 1,
- 27 1993, shall receive a single block grant by July 1, 1995. The grants
- 28 shall include funds currently provided for all residential services,
- 29 all services pursuant to chapter 71.05 RCW, and all community support
- 30 services and shall be distributed in accordance with a formula

- 1 submitted to the legislature by January 1, 1993, in accordance with
- 2 subsection (14) of this section.
- 3 (d) ((By January 1, 1990, allocate available resources to regional
- 4 support networks for community support services, resource management
- 5 services, and residential services excluding evaluation and treatment
- 6 facilities provided pursuant to chapter 71.05 RCW in a single grant
- 7 using the distribution formula established in subsection (14) of this
- 8 section.
- 9 (e) By March 1, 1990, or)) Within sixty days of approval of the
- 10 contract continuing through July 1, 1993, provide grants as
- 11 specifically appropriated by the legislature to regional support
- 12 networks for evaluation and treatment facilities for persons detained
- 13 or committed for periods up to seventeen days according to chapter
- 14 71.05 RCW. For regional support networks created by January 1, 1993,
- 15 provide grants as specifically appropriated by the legislature to
- 16 regional support networks for evaluation and treatment facilities for
- 17 persons detained or committed for periods up to seventeen days
- 18 according to chapter 71.05 RCW through July 1, 1995.
- 19  $((\frac{f}{f}))$  (e) Notify regional support networks of their allocation of
- 20 available resources at least sixty days prior to the start of a new
- 21 biennial contract period.
- $((\frac{g}))$  Deny funding allocations to regional support networks
- 23 based solely upon formal findings of noncompliance with the terms of
- 24 the regional support network's contract with the department. Written
- 25 notice and at least thirty days for corrective action must precede any
- 26 such action. In such cases, regional support networks shall have full
- 27 rights to appeal under chapter 34.05 RCW.
- 28 ((<del>(h)</del>)) (g) Identify in its departmental biennial operating and
- 29 capital budget requests the funds requested by regional support
- 30 networks to implement their responsibilities under this chapter.

- 4 (18) The department of social and health services, in cooperation 5 with the state congressional delegation, shall actively seek waivers of 6 federal requirements and such modifications of federal regulations as are necessary to allow federal medicaid reimbursement for services 7 provided by free-standing evaluation and treatment facilities certified 8 9 under chapter 71.05 RCW and to allow regional support networks to 10 retain savings that accrue from their ability to avoid the use of medicaid or state general fund reimbursed local hospital or state 11 hospital bed days. The department shall ((periodically)) report its 12 efforts to the health and long-term care ((and corrections)) committee 13 14 of the senate and the human services committee of the house of representatives by January 1993. 15
- 16 (19) ((The secretary shall establish a task force to examine the 17 recruitment, training, and compensation of qualified mental health professionals in the community, which shall include the advantages and 18 19 disadvantages of establishing a training academy, loan forgiveness 20 program, or educational stipends offered in exchange for commitments of employment in mental health. The task force shall report back to the 21 22 appropriate committees of the legislature by January 1, 1990)) The 23 department shall cooperate with other departments of state government 24 and its political subdivisions in the following manner:
- 25 <u>(a) By disseminating educational information relating to the</u> 26 prevention, diagnosis and treatment of mental illness.
- (b) Upon request therefor, by advising public officers, organizations and agencies interested in the mental health of the people of the state.

- 1 (20) The department and the several state hospitals for the
- 2 mentally ill shall cooperate with local mental health programs by
- 3 providing necessary information, recommendations relating to proper
- 4 <u>after care for patients paroled or discharged from such institutions</u>
- 5 and shall also supply the services of psychiatrists, psychologists and
- 6 other persons specialized in mental illness as they are available.
- 7 Sec. 4. RCW 71.24.045 and 1991 c 363 s 147 and 1991 c 306 s 5 are
- 8 each reenacted and amended to read as follows:
- 9 The county authority shall:
- 10 (1) ((Submit biennial needs assessments beginning January 1, 1983,
- 11 and mental health service plans which incorporate all services provided
- 12 for by the county authority consistent with state minimum standards and
- 13 which provide access to treatment for the county's residents including
- 14 children and other underserved populations who are acutely mentally
- 15 ill, chronically mentally ill, severely emotionally disturbed, or
- 16 seriously disturbed. The county program shall provide:
- 17 (a) Outpatient services;
- 18 (b) Emergency care services for twenty-four hours per day;
- 19 (c) Day treatment for mentally ill persons which includes training
- 20 in basic living and social skills, supported work, vocational
- 21 rehabilitation, and day activities. Such services may include
- 22 therapeutic treatment. In the case of a child, day treatment includes
- 23 age-appropriate basic living and social skills, educational and
- 24 prevocational services, day activities, and therapeutic treatment;
- 25 (d) Screening for patients being considered for admission to state
- 26 mental health facilities to determine appropriateness of admission;
- 27 (e) Employment services, which may include supported employment,
- 28 transitional work, placement in competitive employment, and other

- 1 work-related services, that result in mentally ill persons becoming
- 2 engaged in meaningful and gainful full or part-time work;
- 3 (f) Consultation and education services;
- 4 (g) Residential and inpatient services, if the county chooses to
- 5 provide such optional services; and
- 6 (h) Community support services.
- 7 The county shall develop the biennial needs assessment based on
- 8 clients to be served, services to be provided, and the cost of those
- 9 services, and may include input from the public, clients, and licensed
- 10 service providers. Each county authority may appoint a county mental
- 11 health advisory board which shall review and provide comments on plans
- 12 and policies developed by the county authority under this chapter. The
- 13 composition of the board shall be broadly representative of the
- 14 demographic character of the county and the mentally ill persons served
- 15 therein. Length of terms of board members shall be determined by the
- 16 county authority;
- (2)) Contract as needed with licensed service providers. The
- 18 county authority may, in the absence of a licensed service provider
- 19 entity, become a licensed service provider entity pursuant to minimum
- 20 standards required for licensing by the department for the purpose of
- 21 providing services not available from licensed service providers;
- 22 (((3))) (2) Operate as a licensed service provider if it deems that
- 23 doing so is more efficient and cost effective than contracting for
- 24 services. When doing so, the county authority shall comply with rules
- 25 promulgated by the secretary that shall provide measurements to
- 26 determine when a county provided service is more efficient and cost
- 27 effective;
- (((4))) (3) Monitor and perform biennial fiscal audits of licensed
- 29 service providers who have contracted with the county to provide
- 30 services required by this chapter. The monitoring and audits shall be

- 1 performed by means of a formal process which insures that the licensed
- 2 service providers and professionals designated in this subsection meet
- 3 the terms of their contracts, including the minimum standards of
- 4 service delivery as established by the department;
- 5 (((5))) (4) Assure that the special needs of minorities, the
- 6 elderly, disabled, children, and low-income persons are met within the
- 7 priorities established in this chapter;
- 8  $((\frac{6}{}))$  (5) Maintain patient tracking information in a central
- 9 location as required for resource management services;
- 10  $((\frac{7}{1}))$  (6) Use not more than two percent of state-appropriated
- 11 community mental health funds, which shall not include federal funds,
- 12 to administer community mental health programs under RCW 71.24.155:
- 13 PROVIDED, That county authorities serving a county or combination of
- 14 counties whose population is one hundred twenty-five thousand or more
- 15 may be entitled to sufficient state-appropriated community mental
- 16 health funds to employ up to one full-time employee or the equivalent
- 17 thereof in addition to the two percent limit established in this
- 18 subsection when such employee is providing staff services to a county
- 19 mental health advisory board;
- 20 ((8)) Coordinate services for individuals who have received
- 21 services through the community mental health system and who become
- 22 patients at a state mental hospital.
- 23 Sec. 5. RCW 71.24.300 and 1991 c 295 s 3, 1991 c 262 s 2, and 1991
- 24 c 29 s 3 are each reenacted and amended to read as follows:
- 25 A county authority or a group of county authorities whose combined
- 26 population is no less than forty thousand may enter into a joint
- 27 operating agreement to form a regional support network. The roles and
- 28 responsibilities of county authorities shall be determined by the terms
- 29 of that agreement and the provisions of law. The state mental health

- 1 authority may not determine the roles and responsibilities of county
- 2 authorities as to each other under regional support networks by rule,
- 3 except to assure that all duties required of regional support networks
- 4 are assigned and that a single authority has final responsibility for
- 5 all available resources and performance under the regional support
- 6 network's contract with the secretary.
- 7 (1) Regional support networks shall within three months of
- 8 recognition submit an overall six-year operating and capital plan,
- 9 timeline, and budget and submit progress reports and an updated
- 10 two-year plan biennially thereafter, to assume within available
- 11 resources all of the following duties by July 1, 1995, instead of those
- 12 presently assigned to counties under RCW 71.24.045(1):
- 13 (a) Administer and provide for the availability of all resource
- 14 management services, residential services, and community support
- 15 services.
- 16 (b) Administer and provide for the availability of all
- 17 investigation, transportation, court-related, and other services
- 18 provided by the state or counties pursuant to chapter 71.05 RCW.
- 19 (c) By July 1, 1993, provide within the boundaries of each regional
- 20 support network evaluation and treatment services for at least
- 21 eighty-five percent of persons detained or committed for periods up to
- 22 seventeen days according to chapter 71.05 RCW. Regional support
- 23 networks with populations of less than one hundred fifty thousand may
- 24 contract to purchase evaluation and treatment services from other
- 25 networks. For regional support networks that are created after June
- 26 30, 1991, the requirements of (c) of this subsection must be met by
- 27 July 1, 1995.
- 28 (d) By July 1, 1993, administer a portion of funds appropriated by
- 29 the legislature to house mentally ill persons in state institutions
- 30 from counties within the boundaries of any regional support network,

- 1 with the exception of mentally ill offenders, and provide for the care
- 2 of all persons needing evaluation and treatment services for periods up
- 3 to seventeen days according to chapter 71.05 RCW in appropriate
- 4 residential services, which may include state institutions. The
- 5 regional support networks shall reimburse the state for use of state
- 6 institutions at a rate equal to that assumed by the legislature when
- 7 appropriating funds for such care at state institutions during the
- 8 biennium when reimbursement occurs. The duty of a state hospital to
- 9 accept persons for evaluation and treatment under chapter 71.05 RCW is
- 10 limited by the responsibilities assigned to regional support networks
- 11 under this section. For regional support networks that are created
- 12 after June 30, 1991, the requirements of (d) of this subsection must be
- 13 met by July 1, 1995.
- 14 (e) Administer and provide for the availability of all other mental
- 15 health services, which shall include patient counseling, day treatment,
- 16 consultation, education services, employment services as defined in RCW
- 17 71.24.035, and mental health services to children as provided in this
- 18 chapter.
- 19 (f) Establish standards and procedures for reviewing individual
- 20 service plans and determining when that person may be discharged from
- 21 resource management services.
- 22 (2) Regional support networks shall assume all duties assigned to
- 23 county authorities by this chapter and chapter 71.05 RCW.
- 24 (3) A regional support network may request that any state-owned
- 25 land, building, facility, or other capital asset which was ever
- 26 purchased, deeded, given, or placed in trust for the care of the
- 27 mentally ill and which is within the boundaries of a regional support
- 28 network be made available to support the operations of the regional
- 29 support network. State agencies managing such capital assets shall
- 30 give first priority to requests for their use pursuant to this chapter.

- 1 (4) Each regional support network shall appoint a mental health
  2 advisory board which shall review and provide comments on plans and
  3 policies developed under this chapter. The composition of the board
  4 shall be broadly representative of the demographic character of the
  5 region and the mentally ill persons served therein. Length of terms of
  6 board members shall be determined by the regional support network.
- 7 (5) Regional support networks shall assume all duties specified in their plans and joint operating agreements through biennial contractual 8 9 agreements with the secretary. Such contracts may include agreements 10 to provide periods of stable community living and work or other day activities for specific chronically mentally ill persons who have 11 completed commitments at state hospitals on ninety-day or one hundred 12 eighty-day civil commitments or who have been residents at state 13 14 hospitals for no less than one hundred eighty days within the previous Periods of stable community living may involve acute care in 15 local evaluation and treatment facilities but may not involve use of 16 17 state hospitals.
- 18 (6) Counties or groups of counties participating in a regional 19 support network are not subject to RCW 71.24.045(7). The office of 20 financial management shall consider information gathered in studies required in this chapter and information about the experience of other 21 states to propose a mental health services administrative cost lid to 22 the ((<del>1991</del>)) <u>1993</u> legislature which shall include administrative costs 23 24 of licensed service providers, the state psychiatric hospitals and the 25 department.
- (7) ((The first regional support network contract may include a pilot project to: Establish standards and procedures for (a) making referrals for comprehensive medical examinations and treatment programs for those whose mental illness is caused or exacerbated by organic

- 1 disease, and (b) training staff in recognizing the relationship between
- 2 mental illness and organic disease.
- (8)) By November 1, 1991, and as part of each biennial plan
- 4 thereafter, each regional support network shall establish and submit to
- 5 the state, procedures and agreements to assure access to sufficient
- 6 additional local evaluation and treatment facilities to meet the
- 7 requirements of this chapter while reducing short-term admissions to
- 8 state hospitals. These shall be commitments to construct and operate,
- 9 or contract for the operation of, freestanding evaluation and treatment
- 10 facilities or agreements with local evaluation and treatment facilities
- 11 which shall include (a) required admission and treatment for short-term
- 12 inpatient care for any person enrolled in community support or
- 13 residential services, (b) discharge planning procedures, (c)
- 14 limitations on admissions or transfers to state hospitals, (d) adequate
- 15 psychiatric supervision, (e) prospective payment methods, and (f)
- 16 contractual assurances regarding referrals to local evaluation and
- 17 treatment facilities from regional support networks.
- 18  $((\frac{9}{}))$  (8) Regional support networks may receive technical
- 19 assistance from the housing trust fund and may identify and submit
- 20 projects for housing and housing support services to the housing trust
- 21 fund established under chapter 43.185 RCW. Projects identified or
- 22 submitted under this subsection must be fully integrated with the
- 23 regional support network six-year operating and capital plan, timeline,
- 24 and budget required by subsection (1) of this section.
- 25 <u>NEW SECTION.</u> **Sec. 6.** The following acts or parts of acts are
- 26 each repealed:
- 27 (1) RCW 72.06.010 and 1970 ex.s. c 18 s 59 & 1959 c 28 s 72.06.010;
- 28 (2) RCW 72.06.050 and 1977 ex.s. c 80 s 46 & 1959 c 28 s 72.06.050;

- 1 (3) RCW 72.06.060 and 1979 c 141 s 185, 1977 ex.s. c 80 s 47, &
- 2 1959 c 28 s 72.06.060; and
- 3 (4) RCW 72.06.070 and 1959 c 28 s 72.06.070.
- 4 <u>NEW SECTION.</u> **Sec. 7.** Section 4 of this act shall take effect
- 5 July 1, 1995.