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SENATE BILL 6257

State of Washington 52nd Legislature 1992 Regular Session

By Senators Metcalf, Oke, Owen and von Reichbauer; by request of Interagency for Outdoor Recreation

Read first time 01/22/92. Referred to Committee on Environment & Natural Resources.

- 1 AN ACT Relating to the establishment of an account for the
- 2 operation and maintenance of state-owned fish and wildlife habitat,
- 3 natural areas such as natural area preserves and natural resource
- 4 conservation areas, parks, and other recreation lands; adding a new
- 5 chapter to Title 43 RCW; and creating a new section.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 NEW SECTION. Sec. 1. SHORT TITLE. This chapter shall be known as
- 8 the state wildlife and recreation lands management act.
- 9 <u>NEW SECTION.</u> **Sec. 2.** FINDINGS AND PURPOSE. (1) The legislature
- 10 finds that:
- 11 (a) The state of Washington owns and maintains a wide variety of
- 12 fish and wildlife habitat, natural areas, parks, and other recreation
- 13 lands;

- 1 (b) The state of Washington is responsible for managing these lands
- 2 for the benefit of the citizens, wildlife, and other natural resources
- 3 of the state;
- 4 (c) The state of Washington has recently significantly enhanced its
- 5 efforts to acquire critical habitat, natural areas, parks, and other
- 6 recreation lands and to transfer suitable lands from school trust to
- 7 conservation and park purposes;
- 8 (d) Recent unprecedented population growth has greatly increased
- 9 the threat to the state's fish and wildlife habitat and the demands
- 10 placed on the lands under (a) of this subsection;
- 11 (e) The importance of this habitat and these lands to the state is
- 12 continuing to increase as more people depend on them to satisfy their
- 13 needs and more plant and animal species require state-owned lands for
- 14 their survival;
- 15 (f) By itself, public ownership cannot guarantee that resources
- 16 will be protected, or that appropriate recreational opportunities will
- 17 be provided;
- 18 (g) Only through ongoing, responsible management can fish and
- 19 wildlife habitat, sensitive ecosystems, and recreational values be
- 20 protected;
- 21 (h) The operation and maintenance funding for state-owned fish and
- 22 wildlife habitat, natural areas, parks, and other recreation lands has
- 23 not kept pace with increasing demands placed upon such lands;
- (i) Many needed operation and maintenance projects have been
- 25 deferred due to insufficient funding, resulting in increased costs when
- 26 the projects are finally undertaken; and
- 27 (j) An increase in operation and maintenance funding is necessary
- 28 to bring state-owned lands and facilities up to acceptable standards
- 29 and to protect the state's investment in its fish and wildlife habitat,
- 30 natural areas, parks, and other recreation lands.

- 1 (2) Therefore, it is the policy of the state to provide adequate
- 2 and continuing funding for operation and maintenance needs of state-
- 3 owned fish and wildlife habitat, natural areas, parks, and other
- 4 recreation lands to protect the state's investment in such lands, and
- 5 it is the purpose of this chapter to create a mechanism for doing so.
- 6 NEW SECTION. Sec. 3. DEFINITIONS. The definitions set forth in
- 7 this section apply throughout this chapter.
- 8 (1) "Basic stewardship" means the costs associated with holding and
- 9 protecting property to maintain the functions for which the property
- 10 was acquired. It includes, but is not limited to, costs associated
- 11 with statutorily required in-lieu property taxes, weed and pest
- 12 control, fire protection, fence maintenance, cultural and
- 13 archaeological site protection, basic research related to maintenance
- 14 of natural area preserves and natural resource conservation areas,
- 15 basic resource and environmental protection, and meeting applicable
- 16 legal requirements.
- 17 (2) "Improved or developed resources" means the costs associated
- 18 with the built or manipulated environment. It includes, but is not
- 19 limited to, costs associated with maintaining buildings, grounds,
- 20 roads, trails, water access sites, and utility systems. Also included
- 21 are improvements to habitat such as bank stabilization, range
- 22 rehabilitation, and food and water sources.
- 23 (3) "Human use management" means the costs associated with visitor
- 24 management, education, and protection.
- 25 (4) "Administration" means state agency costs necessary to support
- 26 subsections (1) through (3) of this section. It includes, but is not
- 27 limited to, budget and accounting, personnel support services,
- 28 volunteer programs, and training.

- 1 NEW SECTION. Sec. 4. STATE WILDLIFE AND RECREATION LANDS
- 2 MANAGEMENT ACCOUNT. There is created the state wildlife and recreation
- 3 lands management account in the state treasury.
- 4 (1) Moneys accumulated under this chapter shall be used exclusively
- 5 for the purposes specified in this chapter. Those purposes are to
- 6 support operation and maintenance activities and costs associated with
- 7 owning and managing state fish and wildlife habitat, natural areas such
- 8 as natural area preserves and natural resource conservation areas,
- 9 parks, and other recreation lands and include:
- 10 (a) Basic stewardship;
- 11 (b) Improved or developed resources;
- 12 (c) Human use management; and
- 13 (d) Administration.
- 14 Land acquisition, facility development or replacement, major renovation
- 15 projects, improvement or rehabilitation projects normally funded
- 16 through the capital budget, and operation and maintenance of state fish
- 17 hatcheries are excluded.
- 18 (2) No expenditures may be made from this account without
- 19 legislative appropriation.
- 20 NEW SECTION. Sec. 5. ALLOCATION AND DISTRIBUTION OF MONEYS. (1)
- 21 Moneys appropriated for this chapter to the state wildlife and
- 22 recreation lands management account shall be expended in the following
- 23 manner:
- 24 (a) Not less than thirty percent for basic stewardship;
- 25 (b) Not less than twenty percent for improved or developed
- 26 resources;
- (c) Not less than fifteen percent for human use management; and
- 28 (d) Not more than fifteen percent for administration.

- 1 (e) The remaining twenty to thirty-five percent shall be considered
- 2 unallocated.
- 3 (2) In the event that moneys appropriated for this chapter to the
- 4 state wildlife and recreation lands management account under the
- 5 initial allocation prove insufficient to meet basic stewardship needs,
- 6 the unallocated amount shall be used to fund basic stewardship needs.
- 7 (3) Each eligible agency is not required to meet this specific
- 8 percentage distribution. However, funding across agencies should meet
- 9 these percentages during each biennium.
- 10 (4) It is intended that moneys disbursed from this account not
- 11 replace existing operation and maintenance funding levels from other
- 12 state sources.
- 13 (5) Agencies eligible to receive funds from this account are the
- 14 departments of fisheries, natural resources, and wildlife, and the
- 15 state parks and recreation commission.
- 16 (6) Moneys appropriated for this chapter to the state wildlife and
- 17 recreation lands management account shall be distributed in the
- 18 following manner:
- 19 (a) Not less than twenty-five percent to the state parks and
- 20 recreation commission.
- 21 (b) Not less than twenty-five percent to the department of natural
- 22 resources.
- 23 (c) Not less than twenty-five percent to the department of
- 24 wildlife.
- 25 (d) The remaining funds shall be allocated to eligible agencies
- 26 based upon an evaluation of remaining unfunded needs.
- 27 (7) The office of financial management shall review eligible state
- 28 agency requests and make recommendations on the allocation of funds
- 29 provided under this chapter as part of the governor's operating budget
- 30 request to the legislature.

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- 1 NEW SECTION. Sec. 6. STATE WILDLIFE AND RECREATION LANDS
- 2 MANAGEMENT TASK FORCE. (1) A state wildlife and recreation lands
- 3 management task force is hereby created to develop recommendations
- 4 regarding a new long-term funding source or sources to meet the
- 5 requirements of this chapter.
- 6 (2)(a) The task force shall be composed of seven voting members,
- 7 appointed by the governor, representing different regions of the state.
- 8 (b) The task force shall include as ex officio, nonvoting members,
- 9 one member from each of the departments of fisheries, wildlife, and
- 10 natural resources, the state parks and recreation commission, and the
- 11 office of financial management appointed by the respective directors.
- 12 (3) The chair of the task force shall be a citizen member and shall
- 13 be chosen by the governor.
- 14 (4) The task force appointments shall be made by May 15, 1992.
- 15 (5) The task force shall provide for public involvement in the
- 16 development of the recommendations.
- 17 (6) The interagency committee for outdoor recreation shall provide
- 18 staff support and technical assistance to the task force. All
- 19 participant agencies, the office of financial management, and the
- 20 department of revenue shall cooperate in the development of the
- 21 recommendations and shall provide relevant information as needed.
- 22 (7) A report and recommendations shall be submitted to the governor
- 23 and standing committees of the legislature by September 15, 1992.
- 24 <u>NEW SECTION.</u> Sec. 7. SEVERABILITY. If any provision of this act
- 25 or its application to any person or circumstance is held invalid, the
- 26 remainder of the act or the application of the provision to other
- 27 persons or circumstances is not affected.

- 1 NEW SECTION. Sec. 8. CAPTIONS NOT LAW. Section headings as used
- 2 in this act do not constitute any part of the law.
- 3 <u>NEW SECTION.</u> **Sec. 9.** Sections 1 through 5 and 7 of this act
- 4 shall constitute a new chapter in Title 43 RCW.