S-3359.1		
0-0000.1		

SENATE BILL 6250

State of Washington 52nd Legislature 1992 Regular Session

By Senators Anderson, Owen, Newhouse and Rasmussen

Read first time 01/22/92. Referred to Committee on Governmental Operations.

- 1 AN ACT Relating to legislative activities of state agencies and
- 2 employees; and amending RCW 42.17.190.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 42.17.190 and 1986 c 239 s 1 are each amended to read
- 5 as follows:
- 6 (1) Every legislator and every committee of the legislature shall
- 7 file with the commission quarterly reports listing the names,
- 8 addresses, and salaries of all persons employed by the person or
- 9 committee making the filing for the purpose of aiding in the
- 10 preparation or enactment of legislation or the performance of
- 11 legislative duties of such legislator or committee during the preceding
- 12 quarter. The reports shall be made in the form and the manner
- 13 prescribed by the commission and shall be filed between the first and
- 14 tenth days of each calendar quarter: PROVIDED, That the information

- 1 required by this subsection may be supplied, insofar as it is
- 2 available, by the chief clerk of the house of representatives or by the
- 3 secretary of the senate on a form prepared by the commission.
- 4 (2) Unless authorized by subsection (3) of this section or
- 5 otherwise expressly authorized by law, no public funds may be used
- 6 directly or indirectly for lobbying: PROVIDED, This does not prevent
- 7 officers or employees of an agency from communicating with a member of
- 8 the legislature on the request of that member; or communicating to the
- 9 legislature, through the proper official channels, requests for
- 10 legislative action or appropriations which are deemed necessary for the
- 11 efficient conduct of the public business or actually made in the proper
- 12 performance of their official duties, and which comply with subsection
- 13 (4) of this section: PROVIDED FURTHER, That this subsection does not
- 14 apply to the legislative branch.
- 15 (3) Any agency, not otherwise expressly authorized by law, may
- 16 expend public funds for lobbying, but such lobbying activity shall be
- 17 limited to (a) providing information or communicating on matters
- 18 pertaining to official agency business to any elected official or
- 19 officer or employee of any agency or (b) advocating the official
- 20 position or interests of the agency to any elected official or officer
- 21 or employee of any agency: PROVIDED, That public funds may not be
- 22 expended as a direct or indirect gift or campaign contribution to any
- 23 elected official or officer or employee of any agency. For the
- 24 purposes of this subsection, the term "gift" means a voluntary transfer
- 25 of any thing of value without consideration of equal or greater value,
- 26 but does not include informational material transferred for the sole
- 27 purpose of informing the recipient about matters pertaining to official
- 28 agency business: PROVIDED FURTHER, That this section does not permit
- 29 the printing of a state publication which has been otherwise prohibited
- 30 by law.

- 1 (4) No elective official or any employee of his or her office or
- 2 any person appointed to or employed by any public office or agency may
- 3 use or authorize the use of any of the facilities of a public office or
- 4 agency, directly or indirectly, in any effort to support or oppose an
- 5 initiative to the legislature. "Facilities of a public office or
- 6 agency" has the same meaning as in RCW 42.17.130. The provisions of
- 7 this subsection shall not apply to the following activities:
- 8 (a) Action taken at an open public meeting by members of an elected
- 9 legislative body to express a collective decision, or to actually vote
- 10 upon a motion, proposal, resolution, order, or ordinance, or to support
- 11 or oppose an initiative to the legislature so long as (i) any required
- 12 notice of the meeting includes the title and number of the initiative
- 13 to the legislature, and (ii) members of the legislative body or members
- 14 of the public are afforded an approximately equal opportunity for the
- 15 expression of an opposing view;
- 16 (b) A statement by an elected official in support of or in
- 17 opposition to any initiative to the legislature at an open press
- 18 conference or in response to a specific inquiry;
- 19 (c) Activities which are part of the normal and regular conduct of
- 20 the office or agency.
- 21 (5) Each state agency, county, city, town, municipal corporation,
- 22 quasi-municipal corporation, or special purpose district which expends
- 23 public funds for lobbying ((shall file with the commission, except as
- 24 exempted by (d) of this subsection, quarterly statements providing the
- 25 following information for the quarter just completed:
- 26 (a) The name of the agency filing the statement;
- 27 (b) The name, title, and job description and salary of each elected
- 28 official, officer, or employee who lobbied, a general description of
- 29 the nature of the lobbying, and the proportionate amount of time spent
- 30 on the lobbying;

- 1 (c) A listing of expenditures incurred by the agency for lobbying
- 2 including but not limited to travel, consultant or other special
- 3 contractual services, and brochures and other publications, the
- 4 principal purpose of which is to influence legislation;
- 5 (d) For purposes of this subsection the term "lobbying" does not
- 6 include:
- 7 (i) Requests for appropriations by a state agency to the office of
- 8 financial management pursuant to chapter 43.88 RCW nor requests by the
- 9 office of financial management to the legislature for appropriations
- 10 other than its own agency budget requests;
- 11 (ii) Recommendations or reports to the legislature in response to
- 12 a legislative request expressly requesting or directing a specific
- 13 study, recommendation, or report by an agency on a particular subject;
- 14 (iii) Official reports including recommendations submitted to the
- 15 legislature on an annual or biennial basis by a state agency as
- 16 required by law;
- 17 (iv) Requests, recommendations, or other communication between or
- 18 within state agencies or between or within local agencies;
- 19 (v) Any other lobbying to the extent that it includes:
- 20 (A) Telephone conversations or preparation of written
- 21 correspondence;
- 22 (B) In-person lobbying on behalf of an agency of no more than four
- 23 days or parts thereof during any three-month period by officers or
- 24 employees of that agency and in-person lobbying by any elected official
- 25 of such agency on behalf of such agency or in connection with the
- 26 powers, duties, or compensation of such official: PROVIDED, That the
- 27 total expenditures of nonpublic funds made in connection with such
- 28 lobbying for or on behalf of any one or more members of the legislature
- 29 or state elected officials or public officers or employees of the state
- 30 of Washington do not exceed fifteen dollars for any three-month period:

- 1 PROVIDED FURTHER, That the exemption under this subsection is in
- 2 addition to the exemption provided in (A) of this subsection;
- 3 (C) Preparation or adoption of policy positions.
- 4 The statements shall be in the form and the manner prescribed by
- 5 the commission and shall be filed within one month after the end of the
- 6 quarter covered by the report.
- 7 (6) In lieu of reporting under subsection (5) of this section any
- 8 county, city, town, municipal corporation, quasi municipal corporation,
- 9 or special purpose district may determine and so notify the public
- 10 disclosure commission, that elected officials, officers, or employees
- 11 who on behalf of any such local agency engage in lobbying reportable
- 12 under subsection (5) of this section)) shall register and report such
- 13 reportable lobbying in the same manner as a lobbyist who is required to
- 14 register and report under RCW 42.17.150 and 42.17.170. Each such local
- 15 agency shall report as a lobbyist employer pursuant to RCW 42.17.180.
- 16 $((\frac{7}{}))$ (6) The provisions of this section do not relieve any
- 17 elected official or officer or employee of an agency from complying
- 18 with other provisions of this chapter, if such elected official,
- 19 officer, or employee is not otherwise exempted.
- 20 $((\frac{8}{1}))$ The purpose of this section is to require each state
- 21 agency and certain local agencies to report the identities of those
- 22 persons who lobby on behalf of the agency for compensation, together
- 23 with certain separately identifiable and measurable expenditures of an
- 24 agency's funds for that purpose. This section shall be reasonably
- 25 construed to accomplish that purpose and not to require any agency to
- 26 report any of its general overhead cost or any other costs which relate
- 27 only indirectly or incidentally to lobbying or which are equally
- 28 attributable to or inseparable from nonlobbying activities of the
- 29 agency.

- 1 (8) No employee or agent of any elected officials, or of appointed
- 2 members of a governmental commission that has been established by law
- 3 for the purpose of rendering enforceable decisions on matters brought
- 4 before the commission, may take a position in support of or in
- 5 opposition to any state legislative proposal or represent that the
- 6 position is that of the elected official or appointed member described
- 7 in this subsection unless that person has a written statement of
- 8 position from the official or appointed member in accordance with the
- 9 views expressed by the employee or agent.
- 10 (9) Except for an elected official, no person may, on behalf of any
- 11 state agency, county, city, town, municipal corporation,
- 12 quasi-municipal corporation, or special purpose district, lobby for or
- 13 <u>against any state legislation unless a written position</u> has been
- 14 rendered as required in subsection (8) of this section, except that
- 15 those persons may respond to legislative inquiries in accordance with
- 16 subsection (10) of this section.
- 17 (10) Any person, other than an elected official, who is
- 18 representing a state agency, county, city, town, municipal corporation,
- 19 quasi-municipal corporation, or special purpose district, and who
- 20 responds to any legislative inquiry on a legislative proposal where no
- 21 position in support of or in opposition to the proposal has been taken
- 22 in accordance with subsection (9) of this section, must advise the
- 23 inquiring legislative party that the governmental body which that
- 24 person represents has not taken a position regarding the proposal.
- 25 (11) No person, other than an elected official, who lobbies on
- 26 behalf of any state agency, county, city, town, municipal corporation,
- 27 quasi-municipal corporation, or special purpose district, shall receive
- 28 preferential access to information, legislative chambers, or have any
- 29 other preferential lobbying privileges not accorded to nongovernmental
- 30 <u>lobbyists</u>.

- 1 The public disclosure commission may adopt rules clarifying and
- 2 implementing this legislative interpretation and policy.