Z-1353.1		

SENATE BILL 6089

52nd Legislature

1992 Regular Session

By Senators West, M. Kreidler, Patterson, Bailey, Vognild, Madsen, Talmadge, Johnson and McMullen; by request of Governor Gardner

Read first time 01/15/92. Referred to Committee on Health & Long-Term Care.

- AN ACT Relating to health care; amending RCW 42.17.2401, 70.47.010,
- 2 70.47.020, 70.47.040, 70.47.080, 70.47.120, 82.26.020, 82.24.020,
- 3 82.08.150, 82.08.160, 66.24.210, 66.08.180, 66.24.290, and 48.14.020;
- 4 reenacting and amending RCW 70.38.115, 70.47.030, and 70.47.060;
- 5 adding a new section to chapter 70.170 RCW; adding a new section to
- 6 chapter 70.47 RCW; adding new sections to Title 48 RCW; adding new
- 7 sections to chapter 48.21 RCW; adding new sections to chapter 48.44
- 8 RCW; adding new sections to chapter 48.46 RCW; adding a new section to
- 9 Title 51 RCW; adding a new section to chapter 74.09 RCW; adding a new
- 10 chapter to Title 70 RCW; adding a new chapter to Title 50 RCW;
- 11 repealing RCW 43.131.355 and 43.131.356; creating new sections;
- 12 prescribing penalties; making appropriations; providing effective
- 13 dates; and declaring an emergency.

State of Washington

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

1 PART I

2 HEALTH SERVICES COMMISSION

- 3 <u>NEW SECTION.</u> **Sec. 101.** LEGISLATIVE FINDINGS AND PURPOSE. (1) The
- 4 legislature finds that:
- 5 (a) The health system in this state is in crisis. Unacceptable
- 6 cost increases and insurance practices are making adequate health
- 7 services unavailable to a growing number of our citizens. Large
- 8 segments of the state's population are excluded from even minimal
- 9 health insurance coverage.
- 10 (b) Health care costs are increasing at a rate that imperils the
- 11 financial stability of individuals, businesses, and government. Health
- 12 care costs are eroding wages, threatening business viability, and
- 13 diverting public funds from other needed areas.
- 14 (c) Many small businesses are placed at a competitive disadvantage
- 15 by the present health system. Because of their small size, they are
- 16 not able to negotiate for lower health insurance rates for their
- 17 employees, nor are they able to achieve the purchasing efficiencies of
- 18 larger businesses.
- 19 (d) The rising cost of health services severely limits the ability
- 20 of Washington businesses to compete effectively in international
- 21 markets. International competitors pay a lower percentage of their
- 22 operating costs for health care and are thus able to produce similar
- 23 products and services at less cost.
- 24 (e) The health system should ensure that market forces with
- 25 appropriate regulation will provide effective incentives to control
- 26 costs, eliminate administrative waste, efficiently allocate scarce
- 27 health resources, improve quality of care, increase efficiency and
- 28 effectiveness of services, and improve access by removing financial and
- 29 other barriers to health services.

- 1 (f) The current health system relies too heavily on high-cost acute
- 2 and intensive treatment. Greater emphasis must be placed on more cost-
- 3 effective preventive and primary care services.
- 4 (g) A seamless, coordinated health system is essential to avoid
- 5 gaps in coverage and to allay people's fears of losing coverage. To
- 6 ensure that limited resources are used efficiently for all citizens,
- 7 the delivery of public health, preventive, acute, chronic,
- 8 rehabilitative, and long-term care must be integrated at all levels of
- 9 service.
- 10 (h) Individuals, health care providers, employers, insurers, and
- 11 governments must work together to institute these vital reforms to
- 12 ensure that costs are controlled, adequate health services are
- 13 provided, and coverage is extended to those who lack health insurance.
- 14 (2) It is therefore the purpose of this chapter to create no later
- 15 than the year 2000 a health system based on the following principles
- 16 and values:
- 17 (a) The fundamental purpose of the health system should be to
- 18 maintain or improve the health of all Washington residents at a
- 19 reasonable cost.
- 20 (b) The health system must balance the competing priorities of
- 21 extending the lives of individuals and improving the collective health
- 22 of our society.
- 23 (c) There should be fundamental reform of the health system with
- 24 due consideration for the strengths of the existing system.
- 25 (d) Reforms of the health system should consider the special needs
- 26 of underserved or inappropriately served populations.
- 27 (e) All Washington residents should be guaranteed access to a
- 28 comprehensive, uniform, and affordable set of confidential,
- 29 appropriate, and effective health services, regardless of their ability
- 30 to pay or preexisting health conditions.

- 1 (f) All residents should be assured that their health problems will
- 2 not result in their financial impoverishment.
- 3 (g) Individuals and communities should assume greater
- 4 responsibility for maintaining and improving their own health by
- 5 minimizing unhealthy behaviors, taking appropriate preventive measures,
- 6 and making informed, cost-effective decisions about the use of health
- 7 services.
- 8 (h) Financing health services and controlling health system costs
- 9 are the shared responsibility of all members of society.
- 10 (i) The costs of health services borne by individuals should not be
- 11 a barrier to universal access to appropriate, effective, and affordable
- 12 health services, but they should discourage inappropriate use of those
- 13 services.
- 14 (j) Health service costs should be controlled in significant part
- 15 by techniques and incentives to reduce the provision and use of
- 16 inappropriate and ineffective health services.
- 17 (k) Public policy should strive to shift a substantial majority of
- 18 the state's population into integrated delivery systems that manage
- 19 care and assume financial risk for providing a uniform benefits package
- 20 to their beneficiaries.
- 21 (1) Negligent health care practices should be minimized and
- 22 residents who are injured as a result of such practices should be
- 23 compensated appropriately.
- 24 (m) All individuals and communities should have the right to make
- 25 reasonable choices about their health, including the use of health
- 26 service providers, and the information needed to make those choices.
- 27 (n) There should be broad public participation in developing and
- 28 implementing fundamental health system reform, including business,
- 29 labor, health service providers, insurers, government, consumers, and
- 30 other members of the public.

- 1 <u>NEW SECTION.</u> **Sec. 102.** DEFINITIONS. In this chapter, unless the
- 2 context otherwise requires:
- 3 (1) "Certified health plan" or "plans" means a health insurance
- 4 product, program, or service provided or administered by an insurer
- 5 that includes the uniform benefits package and meets standards
- 6 established by the commission.
- 7 (2) "Commission" means the Washington health services commission.
- 8 (3) "Enrollee" means any person who is a Washington resident
- 9 enrolled in a certified health plan.
- 10 (4) "Health services provider" or "provider" includes either:
- 11 (a) A person licensed, registered, or certified by this state to
- 12 provide health care or related services;
- 13 (b) An employee or agent of a person described in (a) of this
- 14 subsection, acting in the course and scope of his or her employment; or
- 15 (c) An entity, whether or not incorporated, facility, or
- 16 institution employing one or more persons described in (a) of this
- 17 subsection, including, but not limited to, a hospital, clinic, health
- 18 maintenance organization, or nursing home; or an officer, director,
- 19 employee, or agent thereof acting in the course and scope of his or her
- 20 employment.
- 21 (5) "Insurer" means a group or individual disability insurance
- 22 company, health care service contractor, or health maintenance
- 23 organization.
- 24 (6) "Managed health care system" means a health care organization,
- 25 composed of providers, insurers, health care service contractors,
- 26 health maintenance organizations, or any combination thereof, that
- 27 provides directly or by contract at least the uniform benefits package,
- 28 as defined by the commission and rendered by providers, on a prepaid,
- 29 capitated basis to a defined patient population.

- 1 (7) "Maximum per capita rate" or "rate" means the level of payment,
- 2 including administration, operations, capital, and technology,
- 3 determined on an annual basis by the commission of providing the
- 4 uniform benefits package to an individual, either adult or child.
- 5 (8) "Premium" means a periodic payment determined by the commission
- 6 under section 105 of this act, that will be the personal responsibility
- 7 of the enrollee.
- 8 (9) "Technology" means the drugs, devices, equipment, and medical
- 9 or surgical procedures used in the delivery of health services, and the
- 10 organizational or supportive systems within which such services are
- 11 provided. It also means sophisticated and complicated machinery
- 12 developed as a result of research in the basic biological and physical
- 13 sciences, clinical medicine, electronics and computer sciences, as well
- 14 as medical equipment, procedures and chemical formulations used for
- 15 both diagnostic and therapeutic purposes.
- 16 (10) "Uniform benefits package" means the appropriate and effective
- 17 health services, as defined by the commission, that must be included in
- 18 a certified health plan.
- 19 <u>NEW SECTION.</u> **Sec. 103.** CREATION OF COMMISSION--MEMBERSHIP--
- 20 TERMS OF OFFICE--VACANCIES--SALARIES. (1) There is created an agency
- 21 of state government to be known as the Washington health services
- 22 commission. The commission shall consist of five members appointed by
- 23 the governor with the consent of the senate. One member shall be
- 24 designated by the governor as chair and shall serve at the pleasure of
- 25 the governor. The other four members shall serve five-year terms. Of
- 26 the initial members, one shall be appointed to a term of three years,
- 27 one shall be appointed to a term of four years, and two shall be
- 28 appointed to a term of five years. Thereafter, members shall be

- 1 appointed to five-year terms. Vacancies shall be filled by appointment
- 2 for the remainder of the unexpired term of the position being vacated.
- 3 (2) Members of the commission shall have no financial interest in
- 4 any business or activity subject to regulation by the commission and
- 5 shall be subject to chapter 42.18 RCW, the executive conflict of
- 6 interest act.
- 7 (3) Members of the commission shall occupy their positions on a
- 8 full-time basis and are exempt from the provisions of chapter 41.06
- 9 RCW. Members shall be paid a salary to be fixed by the governor in
- 10 accordance with RCW 43.03.040. A majority of the members of the
- 11 commission constitutes a quorum for the conduct of business.
- 12 <u>NEW SECTION.</u> Sec. 104. POWERS AND DUTIES OF THE CHAIR. The chair
- 13 of the commission shall be the chief administrative officer and the
- 14 appointing authority of the commission and has the following powers and
- 15 duties:
- 16 (1) Direct and supervise the commission's administrative and
- 17 technical activities in accordance with the provisions of this chapter
- 18 and rules and policies adopted by the commission;
- 19 (2) Employ personnel of the commission, in accordance with chapter
- 20 41.06 RCW, and prescribe their duties. The chair may appoint up to
- 21 seven employees who shall be exempt from the provisions of chapter
- 22 41.06 RCW;
- 23 (3) Enter into contracts on behalf of the commission;
- 24 (4) Accept and expend gifts, donations, grants, and other funds
- 25 received by the commission;
- 26 (5) Delegate administrative functions of the commission to
- 27 employees of the commission as the chair deems necessary to ensure
- 28 efficient administration;

- 1 (6) Subject to approval of the commission, appoint advisory
- 2 committees and undertake studies, research, and analysis necessary to
- 3 support activities of the commission;
- 4 (7) Preside at meetings of the commission;
- 5 (8) Consistent with policies and rules established by the
- 6 commission, establish such administrative divisions, offices, or
- 7 programs as are necessary to carry out the purposes of this chapter;
- 8 and
- 9 (9) Perform such other administrative and technical duties as are
- 10 consistent with this chapter and the rules and policies of the
- 11 commission.
- 12 <u>NEW SECTION.</u> **Sec. 105.** POWERS AND DUTIES OF THE COMMISSION. The
- 13 commission has the following powers and duties:
- 14 (1) Adopt necessary rules in accordance with chapter 34.05 RCW to
- 15 carry out the purposes of this chapter.
- 16 (2) Establish and from time to time revise the uniform benefits
- 17 package that shall be provided under a certified health plan. The
- 18 benefits package shall be provided at or below the maximum per capita
- 19 rate specified in subsection (3) of this section. In establishing or
- 20 revising the uniform benefits package, the commission shall follow the
- 21 quidelines in section 107 of this act and ensure that it:
- 22 (a) Does not preclude any employer or other third party from
- 23 providing enrollees coverage for additional services;
- 24 (b) Includes, but is not limited to, preventive, prenatal,
- 25 postnatal, well-child and catastrophic care;
- 26 (c) Includes a schedule of premiums, deductibles, copayments, and
- 27 coinsurance that shall be paid by the enrollee for the uniform benefits
- 28 package and shall be structured on an ability to pay basis.

- 1 (3) Establish for each year a maximum per capita rate that may be
- 2 charged by a certified health plan to provide the uniform benefits
- 3 package. The rate shall be based on the cost of the uniform benefits
- 4 package per covered individual, termed the unit cost of the benefits
- 5 package. The 1994 maximum per capita rate shall be no more than the
- 6 actual 1992 unit cost increased by nine percentage points per year or
- 7 the actual increase in unit cost as determined by the commission,
- 8 whichever is less. Thereafter, the increase in the unit cost shall be
- 9 decreased by two percentage points per year until the annual rate of
- 10 increase is no greater than the growth in the United States consumer
- 11 price index plus real per capita income growth, as determined by the
- 12 office of financial management.
- 13 (4) Monitor the actual growth in total annual health care costs
- 14 within the state.
- 15 (5) Establish standards for the review of major capital
- 16 expenditures and new technology that will be used as additional
- 17 criteria by the department of health. The commission shall base these
- 18 standards on practice guidelines adopted under subsection (6) of this
- 19 section and on a state-wide review of cost effectiveness and need for
- 20 such projects, including an assessment of whether any surplus or
- 21 shortage of services or facilities may exist. The commission shall
- 22 consider the findings and recommendations of the state board of health,
- 23 the department of health, and the most recent state-wide health
- 24 personnel resource plan in devising or revising such standards. The
- 25 chair shall transmit a copy of any adopted standards to the Washington
- 26 health care facilities authority for their guidance. Certified health
- 27 plans must comply with the standards and criteria adopted by the
- 28 department of health under chapter 70.38 RCW.
- 29 (6) After consultation with certified health plans, providers,
- 30 purchasers, and consumers of health services, adopt practice guidelines

- 1 drawn from national sources but prioritized to meet state and local
- 2 needs for health care providers receiving reimbursement under any
- 3 certified health plan. Such practice guidelines shall be used to
- 4 determine appropriate use of technology, services, drugs, and supplies,
- 5 for cost containment and quality assurance, and for use in the
- 6 demonstration projects provided for in subsection (12) of this section.
- 7 The commission shall establish policies authorizing certified health
- 8 plans to withhold reimbursement to providers of uniform benefits
- 9 package services provided in a manner inconsistent with adopted
- 10 practice guidelines.
- 11 (7) Develop standards for allowable methods of payment, such as
- 12 diagnosis related groups or a resource-based relative value scale, by
- 13 certified plans to health service providers for the uniform benefits
- 14 package. Such standards shall be designed to promote improved
- 15 management of care, provide incentives for improved efficiency and
- 16 effectiveness within the delivery system, and include the cost of
- 17 administration, operation, capital, and technology.
- 18 (8) Ensure that no certified health plan or provider may charge any
- 19 additional fees or balance bill for any services included in the
- 20 uniform benefits package, except as may be allowed by the commission.
- 21 (9) For health services provided under the uniform benefits
- 22 package, adopt standards for enrollment, billing for services, claims
- 23 processing, accountability, and utilization management. The standards
- 24 shall ensure that these procedures are performed in a simplified,
- 25 economical, and equitable manner for all parties concerned. The
- 26 standards shall also apply to health services purchased by the
- 27 department of social and health services, the department of labor and
- 28 industries, the department of health, the health care authority, the
- 29 basic health plan, and plans that provide the uniform benefits package
- 30 to local government and public school employees.

- 1 (10) Adopt standards for personal health systems data and
- 2 information systems as provided in section 114 of this act.
- 3 (11) Adopt standards that prevent conflict of interest by health
- 4 care providers as provided in section 110 of this act.
- 5 (12) Design one or more demonstration projects on the use of
- 6 practice guidelines in specific practice areas as a standard in
- 7 malpractice suits and report back to the legislature by January 1995.
- 8 (13) Require certified health plans to have procedures for the
- 9 selection and execution of contracts with providers on the basis of
- 10 cost and quality, as well as appropriate quality assurance, consumer
- 11 grievance, and risk management procedures.
- 12 (14) Certify health plans that provide the uniform benefits package
- 13 and monitor compliance with any standards established pursuant to this
- 14 act.
- 15 (15) Review benefit plans for conformity with the uniform benefits
- 16 package when requested to do so by an employer with a self-insured
- 17 benefit program.
- 18 (16) Examine, in conjunction with the office of financial
- 19 management, the total, per capita, and distributed costs of health
- 20 services; the impact of the uniform benefits program on employment and
- 21 wages; and other areas as determined by the commission and the office
- 22 of financial management.
- 23 (17) Be the lead agency developing a process whereby medicare may
- 24 be included in the cost control provisions of this chapter.
- 25 To the extent that the exercise of any of the powers and duties
- 26 specified in this section may be inconsistent with the powers and
- 27 duties of other state agencies, offices, or commissions, the authority
- 28 of the commission shall supersede that of such other state agencies,
- 29 offices, or commissions.

- 1 NEW SECTION. Sec. 106. CERTIFIED HEALTH PLANS--REQUIREMENTS FOR
- 2 APPROVAL. The uniform benefits package established under section
- 3 105(2) of this act, shall be provided through certified health plans.
- 4 To be eligible for certification, a plan must meet at least the
- 5 following requirements:
- 6 (1) Bear full financial risk and responsibility for the uniform
- 7 benefits package provided to enrollees. This shall not prohibit the
- 8 purchase or use of reinsurance by any certified health plan, nor the
- 9 payment of premiums, deductibles, copayments, and coinsurance that may
- 10 be the responsibility of the enrollee.
- 11 (2) Provide or assure the provision of the uniform benefits package
- 12 established under section 105(2) of this act.
- 13 (3) Comply with commission standards regarding the maximum per
- 14 capita rate.
- 15 (4) Comply with commission standards regarding health data and
- 16 uniform benefits plan evaluation.
- 17 (5) Comply with all other standards established by the commission
- 18 under section 105 of this act.
- 19 <u>NEW SECTION.</u> **Sec. 107.** UNIFORM BENEFITS PACKAGE--GUIDELINES FOR
- 20 ESTABLISHING. (1) In addition to the provisions of section 105(2) of
- 21 this act, the commission shall make every effort to ensure that the
- 22 uniform benefits package promotes the health of enrollees. The
- 23 commission shall be guided by the following criteria in establishing or
- 24 revising the uniform benefits package:
- 25 (a) All Washington residents should have access to health services
- 26 encompassing their basic needs for disease and injury prevention,
- 27 personal health services, population-based services, and other public
- 28 health services;

- 1 (b) While the uniform benefits package should be comprehensive, it
- 2 must be affordable;
- 3 (c) To help finance a comprehensive and affordable package,
- 4 individuals should share the cost of health services based on their
- 5 ability to pay;
- 6 (d) Highest priority should be given to appropriate and effective
- 7 health services that improve the health of the overall population;
- 8 (e) Make maximum use of effective population-based services through
- 9 the public health system; and
- 10 (f) The uniform benefits package should include acceptable
- 11 techniques and incentives to encourage the appropriate use of health
- 12 services and the package should be defined in terms of health services,
- 13 not individual providers.
- 14 (2) To assist the commission in establishing or revising the
- 15 uniform benefits package the secretary of health shall, after
- 16 consultation with the state board of health and local health agencies,
- 17 make recommendations to the commission. The secretary of social and
- 18 health services, the director of the department of labor and
- 19 industries, and the administrator of the health care authority may
- 20 submit recommendations to the commission concerning strategies the
- 21 commission could adopt to improve the health of and services for the
- 22 special populations of concern to those agencies. The commission shall
- 23 consider these recommendations as it develops the uniform benefits
- 24 package.
- 25 NEW SECTION. Sec. 108. ADVISORY COMMITTEES. The commission shall
- 26 establish structures and processes that ensure effective participation
- 27 of all interests: Consumers, business, labor, government, providers,
- 28 and insurers. The commission may create those committees it deems
- 29 appropriate to carry out its activities under this chapter.

- 1 The commission shall establish an advisory committee of health care
- 2 purchasers to recommend methods to make administration of the health
- 3 care system more efficient, to decrease unnecessary bureaucracy in
- 4 private and public health plans, and initiate cooperative actions among
- 5 purchasers and payers of services that will improve access, increase
- 6 efficiency, and control health system costs.
- 7 Members of any advisory committee shall serve without compensation
- 8 for their services but shall be reimbursed for their expenses while
- 9 attending meetings on behalf of the commission in accordance with RCW
- 10 43.03.050 and 43.03.060.
- 11 <u>NEW SECTION.</u> **Sec. 109.** SPECIAL CIRCUMSTANCE FOR DECERTIFICATION.
- 12 If a certified health plan is unable to provide the uniform benefits
- 13 package for the maximum per capita rate allowed under section 105(3) of
- 14 this act, such plan shall be decertified.
- 15 Whenever the commission has reason to believe that a certified
- 16 health plan may be unable to provide the uniform benefits package to
- 17 its enrollees, the commission shall immediately notify the insurance
- 18 commissioner, on a strictly confidential basis, who shall take
- 19 appropriate action under the authority of Title 48 RCW. In such an
- 20 event, the commission must furnish a copy of any such communication, on
- 21 a contemporaneous basis, to the chief administrative officer of the
- 22 plan. The primary concern of the commission should be the best
- 23 interests of the residents of the state and especially the interests of
- 24 the enrollees of any such plan.
- 25 <u>NEW SECTION.</u> **Sec. 110.** CONFLICT OF INTEREST STANDARDS. The
- 26 commission shall establish standards prohibiting or restricting
- 27 provider investments and referrals that present conflicts of interest
- 28 resulting in inappropriate financial gain for the provider or his or

- 1 her immediate family. These standards are not intended to inhibit the
- 2 efficient operation of managed health care systems or certified health
- 3 plans.
- 4 NEW SECTION. Sec. 111. STANDARDS FOR PROVIDER CONTRACTS--CONDUCT
- 5 OF CERTIFIED HEALTH PLANS. The commission shall establish standards
- 6 for provider contracts with certified health plans. In developing such
- 7 standards the commission shall consult with the insurance commissioner,
- 8 but in matters related to the actual delivery of health services the
- 9 responsibility for any decision shall vest with the commission.
- 10 Contract standards should not address questions related to financial
- 11 solvency or certification that are within the authority of the
- 12 insurance commissioner under Title 48 RCW. The contract shall include
- 13 specific provisions related to quality assurance and enrollee grievance
- 14 procedures to ensure that each enrollee receives appropriate and
- 15 effective health services through the uniform benefits package.
- 16 Contract requirements related to grievance procedures are in addition
- 17 to, not in lieu of, consumer protection activities of the commissioner.
- 18 <u>NEW SECTION.</u> **Sec. 112.** REPORTS OF HEALTH CARE COST CONTROL AND
- 19 ACCESS COMMISSION. In the development of the uniform benefits package
- 20 and any guidelines or standards under this chapter, the commission
- 21 shall consider the reports of the health care cost control and access
- 22 commission established under House Concurrent Resolution No. 4443
- 23 adopted by the legislature March 21, 1990. Nothing in this chapter
- 24 requires the commission to follow any specific recommendation contained
- 25 in those reports except to the extent that such recommendation is
- 26 included in this chapter or other law.

NEW SECTION. Sec. 113. HEALTH SERVICES TRUST FUND CREATED. 1 The 2 health services trust fund is created in the custody of the state 3 treasurer. All designated receipts generated under the provisions of 4 82.24.020, 82.26.020, 82.08.150, 66.24.210, 66.24.290, 48.14.020 shall be deposited in the health services trust fund, subject 5 6 to appropriation. Expenditures from the fund may be used only for the enrollment of those individuals or families that require a subsidy in 7 the Washington basic health plan, the support of activities of the 8 9 commission established under this chapter, and such other public programs engaged in the delivery or provision of health services as the 10 legislature may deem appropriate. 11

12 Sec. 114. PERSONAL HEALTH SERVICES DATA. NEW SECTION. The 13 commission shall develop and adopt criteria for a personal health services data and information system or systems that support its 14 purposes under this chapter and that are operated and maintained by the 15 16 department of health. Such criteria shall include data elements and 17 data definitions, system and reporting specifications, reporting time 18 frames and frequencies, data sources, and other criteria consistent 19 with the commission's responsibilities under this chapter. As part of the design stage for this development, the commission shall consider 20 the personal health services data needed by consumers, purchasers, 21 payers, employers, and health services providers including that 22 23 currently collected by public or private entities in the state. 24 commission may contract with a private vendor for assistance in the 25 development of these criteria, provided that the resulting criteria 26 shall be the property of the state.

To the extent practicable, the criteria shall be consistent with any requirements of the federal government in its administration of the medicare program or requirements of the federal government related to

27

28

29

- 1 any waiver associated with its participation in any health care reform
- 2 programs with the state. The criteria shall also be consistent with
- 3 any requirements of state and local health agencies in their roles of
- 4 gathering and analyzing public health statistics and developing
- 5 programs to address public health needs. To the extent feasible, the
- 6 criteria should make use of definitions and data elements from existing
- 7 public or private health services data systems. The purpose of such
- 8 coordination is to minimize any unduly burdensome reporting
- 9 requirements imposed upon the public or private sources of such data.
- 10 **Sec. 115.** RCW 42.17.2401 and 1991 c 200 s 404 are each amended to
- 11 read as follows:
- For the purposes of RCW 42.17.240, the term "executive state
- 13 officer" includes:
- 14 (1) The chief administrative law judge, the director of
- 15 agriculture, the administrator of the office of marine safety, ((the
- 16 administrator of the Washington basic health plan,)) the director of
- 17 the department of services for the blind, the director of the state
- 18 system of community and technical colleges, the director of community
- 19 development, the secretary of corrections, the director of ecology, the
- 20 commissioner of employment security, the chairman of the energy
- 21 facility site evaluation council, the director of the energy office,
- 22 the secretary of the state finance committee, the director of financial
- 23 management, the director of fisheries, the executive secretary of the
- 24 forest practices appeals board, the director of the gambling
- 25 commission, the director of general administration, the secretary of
- 26 health, the administrator of the Washington state health care
- 27 authority, the executive secretary of the health care facilities
- 28 authority, the executive secretary of the higher education facilities
- 29 authority, the director of the higher education personnel board, the

executive secretary of the horse racing commission, the executive 1 2 secretary of the human rights commission, the executive secretary of 3 the indeterminate sentence review board, the director of the department 4 of information services, the director of the interagency committee for 5 outdoor recreation, the executive director of the state investment 6 board, the director of labor and industries, the director of licensing, the director of the lottery commission, the director of the office of 7 minority and women's business enterprises, the director of parks and 8 recreation, the director of personnel, the executive director of the 9 10 public disclosure commission, the director of retirement systems, the director of revenue, the secretary of social and health services, the 11 12 chief of the Washington state patrol, the executive secretary of the 13 board of tax appeals, the director of trade and economic development, 14 the secretary of transportation, the secretary of the utilities and transportation commission, the director of veterans affairs, the 15 director of wildlife, the president of each of the regional and state 16 17 universities and the president of The Evergreen State College, each 18 district and each campus president of each state community college; 19 (2) Each professional staff member of the office of the governor; 20 (3) Each professional staff member of the legislature; and (4) Central Washington University board of trustees, board of 21 trustees of each community college, each member of the state board for 22 community and technical colleges ((education)), state convention and 23 24 trade center board of directors, committee for deferred compensation, 25 Eastern Washington University board of trustees, Washington economic development finance authority, The Evergreen State College board of 26 27 trustees, forest practices appeals board, forest practices board, 28 gambling commission, Washington health care facilities authority, the 29 Washington health services commission, higher education coordinating board, higher education facilities authority, higher education 30 SB 6089 p. 18 of 72

- 1 personnel board, horse racing commission, state housing finance
- 2 commission, human rights commission, indeterminate sentence review
- 3 board, board of industrial insurance appeals, information services
- 4 board, interagency committee for outdoor recreation, state investment
- 5 board, liquor control board, lottery commission, marine oversight
- 6 board, oil and gas conservation committee, Pacific Northwest electric
- 7 power and conservation planning council, parks and recreation
- 8 commission, personnel appeals board, personnel board, board of pilotage
- 9 (([commissioners])) <u>commissioners</u>, pollution control hearings board,
- 10 public disclosure commission, public pension commission, shorelines
- 11 hearing board, state employees' benefits board, board of tax appeals,
- 12 transportation commission, University of Washington board of regents,
- 13 utilities and transportation commission, Washington state maritime
- 14 commission, Washington public power supply system executive board,
- 15 Washington State University board of regents, Western Washington
- 16 University board of trustees, and wildlife commission.
- 17 <u>NEW SECTION.</u> **Sec. 116.** A new section is added to chapter 70.170
- 18 RCW to read as follows:
- 19 (1) The department is responsible for the implementation and
- 20 custody of a state-wide personal health services data and information
- 21 system. The data elements, specifications, and other design features
- 22 of this data system shall be consistent with criteria adopted by the
- 23 Washington health services commission. The department shall provide
- 24 the commission with reasonable assistance in the development of these
- 25 criteria, and shall provide the commission with periodic progress
- 26 reports related to the implementation of the system or systems related
- 27 to those criteria.
- 28 (2) The department shall coordinate the development and
- 29 implementation of the personal health services data and information

- 1 system with related private activities and with the implementation
- 2 activities of the data sources identified by the commission. Such
- 3 coordination may include contracts with existing public or private data
- 4 systems for reporting or managing required data sets.
- 5 **Sec. 117.** RCW 70.38.115 and 1989 1st ex.s. c 9 s 605 and 1989 c
- 6 175 s 126 are each reenacted and amended to read as follows:
- 7 (1) Certificates of need shall be issued, denied, suspended, or
- 8 revoked by the designee of the secretary in accord with the provisions
- 9 of this chapter and rules of the department which establish review
- 10 procedures and criteria for the certificate of need program.
- 11 (2) Criteria for the review of certificate of need applications,
- 12 except as provided in subsection (3) of this section for health
- 13 maintenance organizations, shall include but not be limited to
- 14 consideration of the following:
- 15 (a) ((Until June 30, 1990, the relationship of the health services
- 16 being reviewed to the applicable health plans)) Such standards as may
- 17 be adopted from time to time by the Washington health services
- 18 commission;
- 19 (b) The need that the population served or to be served by such
- 20 services has for such services;
- 21 (c) The availability of less costly or more effective alternative
- 22 methods of providing such services;
- 23 (d) The financial feasibility and the probable impact of the
- 24 proposal on the cost of and charges for providing health services in
- 25 the community to be served;
- 26 (e) In the case of health services to be provided, (i) the
- 27 availability of alternative uses of project resources for the provision
- 28 of other health services, (ii) the extent to which such proposed
- 29 services will be accessible to all residents of the area to be served,

- 1 and (iii) the need for and the availability in the community of
- 2 services and facilities for osteopathic and allopathic physicians and
- 3 their patients. The department shall consider the application in terms
- 4 of its impact on existing and proposed institutional training programs
- 5 for doctors of osteopathy and medicine at the student, internship, and
- 6 residency training levels;
- 7 (f) In the case of a construction project, the costs and methods of
- 8 the proposed construction, including the cost and methods of energy
- 9 provision, and the probable impact of the construction project reviewed
- 10 (i) on the cost of providing health services by the person proposing
- 11 such construction project and (ii) on the cost and charges to the
- 12 public of providing health services by other persons;
- 13 (g) The special needs and circumstances of osteopathic hospitals,
- 14 nonallopathic services and children's hospitals;
- 15 (h) Improvements or innovations in the financing and delivery of
- 16 health services which foster cost containment and serve to promote
- 17 quality assurance and cost-effectiveness;
- 18 (i) In the case of health services proposed to be provided, the
- 19 efficiency and appropriateness of the use of existing services and
- 20 facilities similar to those proposed;
- 21 (j) In the case of existing services or facilities, the quality of
- 22 care provided by such services or facilities in the past; and
- 23 (k) In the case of hospital certificate of need applications,
- 24 whether the hospital meets or exceeds the regional average level of
- 25 charity care, as determined by the secretary.
- 26 (3) A certificate of need application of a health maintenance
- 27 organization or a health care facility which is controlled, directly or
- 28 indirectly, by a health maintenance organization, shall be approved by
- 29 the department if the department finds:

- 1 (a) Approval of such application is required to meet the needs of
- 2 the members of the health maintenance organization and of the new
- 3 members which such organization can reasonably be expected to enroll;
- 4 and
- 5 (b) The health maintenance organization is unable to provide,
- 6 through services or facilities which can reasonably be expected to be
- 7 available to the organization, its health services in a reasonable and
- 8 cost-effective manner which is consistent with the basic method of
- 9 operation of the organization and which makes such services available
- 10 on a long-term basis through physicians and other health professionals
- 11 associated with it.
- 12 A health care facility, or any part thereof, with respect to which
- 13 a certificate of need was issued under this subsection may not be sold
- 14 or leased and a controlling interest in such facility or in a lease of
- 15 such facility may not be acquired unless the department issues a
- 16 certificate of need approving the sale, acquisition, or lease.
- 17 (4) Until the final expiration of the state health plan as provided
- 18 under RCW 70.38.919, the decision of the department on a certificate of
- 19 need application shall be consistent with the state health plan in
- 20 effect, except in emergency circumstances which pose a threat to the
- 21 public health. The department in making its final decision may issue
- 22 a conditional certificate of need if it finds that the project is
- 23 justified only under specific circumstances. The conditions shall
- 24 directly relate to the project being reviewed. The conditions may be
- 25 released if it can be substantiated that the conditions are no longer
- 26 valid and the release of such conditions would be consistent with the
- 27 purposes of this chapter.
- 28 (5) Criteria adopted for review in accordance with subsection (2)
- 29 of this section may vary according to the purpose for which the

- 1 particular review is being conducted or the type of health service 2 reviewed.
- 3 (6) The department shall specify information to be required for
- 4 certificate of need applications. Within fifteen days of receipt of
- 5 the application, the department shall request additional information
- 6 considered necessary to the application or start the review process.
- 7 Applicants may decline to submit requested information through written
- 8 notice to the department, in which case review starts on the date of
- 9 receipt of the notice. Applications may be denied or limited because
- 10 of failure to submit required and necessary information.
- 11 (7) Concurrent review is for the purpose of comparative analysis
- 12 and evaluation of competing or similar projects in order to determine
- 13 which of the projects may best meet identified needs. Categories of
- 14 projects subject to concurrent review include at least new health care
- 15 facilities, new services, and expansion of existing health care
- 16 facilities. The department shall specify time periods for the
- 17 submission of applications for certificates of need subject to
- 18 concurrent review, which shall not exceed ninety days. Review of
- 19 concurrent applications shall start fifteen days after the conclusion
- 20 of the time period for submission of applications subject to concurrent
- 21 review. Concurrent review periods shall be limited to one hundred
- 22 fifty days, except as provided for in rules adopted by the department
- 23 authorizing and limiting amendment during the course of the review, or
- 24 for an unresolved pivotal issue declared by the department.
- 25 (8) Review periods for certificate of need applications other than
- 26 those subject to concurrent review shall be limited to ninety days.
- 27 Review periods may be extended up to thirty days if needed by a review
- 28 agency, and for unresolved pivotal issues the department may extend up
- 29 to an additional thirty days. A review may be extended in any case if
- 30 the applicant agrees to the extension.

- 1 (9) The department or its designee, shall conduct a public hearing
- 2 on a certificate of need application if requested unless the review is
- 3 expedited or subject to emergency review. The department by rule shall
- 4 specify the period of time within which a public hearing must be
- 5 requested and requirements related to public notice of the hearing,
- 6 procedures, recordkeeping and related matters.
- 7 (10) Any applicant denied a certificate of need or whose
- 8 certificate of need has been suspended or revoked has the right to an
- 9 adjudicative proceeding. The proceeding is governed by chapter 34.05
- 10 RCW, the Administrative Procedure Act.
- 11 (11) An amended certificate of need shall be required for the
- 12 following modifications of an approved project:
- 13 (a) A new service requiring review under this chapter;
- 14 (b) An expansion of a service subject to review beyond that
- 15 originally approved;
- 16 (c) An increase in bed capacity;
- 17 (d) A significant reduction in the scope of a nursing home project
- 18 without a commensurate reduction in the cost of the nursing home
- 19 project, or a cost increase (as represented in bids on a nursing home
- 20 construction project or final cost estimates acceptable to the person
- 21 to whom the certificate of need was issued) if the total of such
- 22 increases exceeds twelve percent or fifty thousand dollars, whichever
- 23 is greater, over the maximum capital expenditure approved. The review
- 24 of reductions or cost increases shall be restricted to the continued
- 25 conformance of the nursing home project with the review criteria
- 26 pertaining to financial feasibility and cost containment.
- 27 (12) An application for a certificate of need for a nursing home
- 28 capital expenditure which is determined by the department to be
- 29 required to eliminate or prevent imminent safety hazards or correct

- 1 violations of applicable licensure and accreditation standards shall be
- 2 approved.
- 3 NEW SECTION. Sec. 118. NEW CHAPTER CREATED IN TITLE 70 RCW.
- 4 Sections 101 through 114 of this act shall constitute a new chapter in
- 5 Title 70 RCW.
- 6 <u>NEW SECTION.</u> **Sec. 119.** The sum of nine hundred eighty-eight
- 7 thousand four hundred fifty dollars, or as much thereof as may be
- 8 necessary, is appropriated for the biennium ending June 30, 1993, from
- 9 the health services trust fund to the Washington health services
- 10 commission to initiate the activities and purposes of the agency.
- 11 <u>NEW SECTION.</u> **Sec. 120.** Sections 101 through 119 of this act
- 12 shall take effect July 1, 1992.

PART II
EXPANSION OF
BASIC HEALTH PLAN

- 4 <u>NEW SECTION.</u> **Sec. 201.** A new section is added to chapter 70.47
- 5 RCW to read as follows:
- 6 The powers, duties, and functions of the Washington basic health
- 7 plan are hereby transferred to the Washington state health care
- 8 authority. All references to the administrator of the Washington basic
- 9 health plan in the Revised Code of Washington shall be construed to
- 10 mean the administrator of the Washington state health care authority.
- 11 <u>NEW SECTION.</u> **Sec. 202.** All reports, documents, surveys, books,
- 12 records, files, papers, or written material in the possession of the
- 13 Washington basic health plan shall be delivered to the custody of the
- 14 Washington state health care authority. All cabinets, furniture,
- 15 office equipment, motor vehicles, and other tangible property used by
- 16 the Washington basic health plan shall be made available to the
- 17 Washington state health care authority. All funds, credits, or other
- 18 assets held by the Washington basic health plan shall be assigned to
- 19 the Washington state health care authority.
- 20 Any appropriations made to the Washington basic health plan shall,
- 21 on the effective date of this section, be transferred and credited to
- 22 the Washington state health care authority. At no time may those funds
- 23 in the basic health plan trust account, any funds appropriated for the
- 24 subsidy of any enrollees or any premium payments or other sums made or
- 25 received on behalf of any enrollees in the basic health plan be
- 26 commingled with any appropriated funds designated or intended for the
- 27 purposes of providing health care coverage to any state or other public
- 28 employees.

- 1 Whenever any question arises as to the transfer of any personnel,
- 2 funds, books, documents, records, papers, files, equipment, or other
- 3 tangible property used or held in the exercise of the powers and the
- 4 performance of the duties and functions transferred, the director of
- 5 financial management shall make a determination as to the proper
- 6 allocation and certify the same to the state agencies concerned.
- 7 <u>NEW SECTION.</u> **Sec. 203.** All employees of the Washington basic
- 8 health plan are transferred to the jurisdiction of the Washington state
- 9 health care authority. All employees classified under chapter 41.06
- 10 RCW, the state civil service law, are assigned to the Washington state
- 11 health care authority to perform their usual duties upon the same terms
- 12 as formerly, without any loss of rights, subject to any action that may
- 13 be appropriate thereafter in accordance with the laws and rules
- 14 governing state civil service.
- 15 <u>NEW SECTION.</u> **Sec. 204.** All rules and all pending business
- 16 before the Washington basic health plan shall be continued and acted
- 17 upon by the Washington state health care authority. All existing
- 18 contracts and obligations shall remain in full force and shall be
- 19 performed by the Washington state health care authority.
- 20 <u>NEW SECTION.</u> **Sec. 205.** The transfer of the powers, duties,
- 21 functions, and personnel of the Washington basic health plan shall not
- 22 affect the validity of any act performed prior to the effective date of
- 23 this section.
- 24 <u>NEW SECTION.</u> **Sec. 206.** If apportionments of budgeted funds are
- 25 required because of the transfers directed by sections 202 through 205
- 26 of this act, the director of financial management shall certify the

- 1 apportionments to the agencies affected, the state auditor, and the
- 2 state treasurer. Each of these shall make the appropriate transfer and
- 3 adjustments in funds and appropriation accounts and equipment records
- 4 in accordance with the certification.
- 5 NEW SECTION. Sec. 207. Nothing contained in sections 201
- 6 through 206 of this act may be construed to alter any existing
- 7 collective bargaining unit or the provisions of any existing collective
- 8 bargaining agreement until the agreement has expired or until the
- 9 bargaining unit has been modified by action of the personnel board as
- 10 provided by law.
- 11 Sec. 208. RCW 70.47.010 and 1987 1st ex.s. c 5 s 3 are each
- 12 amended to read as follows:
- 13 (1) The legislature finds that:
- 14 (a) A significant percentage of the population of this state does
- 15 not have reasonably available insurance or other coverage of the costs
- 16 of necessary basic health care services;
- 17 (b) This lack of basic health care coverage is detrimental to the
- 18 health of the individuals lacking coverage and to the public welfare,
- 19 and results in substantial expenditures for emergency and remedial
- 20 health care, often at the expense of health care providers, health care
- 21 facilities, and all purchasers of health care, including the state; and
- 22 (c) The use of managed health care systems has significant
- 23 potential to reduce the growth of health care costs incurred by the
- 24 people of this state generally, and by low-income pregnant women who
- 25 are an especially vulnerable population, along with their children, and
- 26 who need greater access to managed health care.
- 27 (2) The purpose of this chapter is to provide necessary basic
- 28 health care services in an appropriate setting to working persons and

- 1 others who lack coverage, at a cost to these persons that does not
- 2 create barriers to the utilization of necessary health care services.
- 3 To that end, this chapter establishes a program to be made available to
- 4 those residents under sixty-five years of age not otherwise eligible
- 5 for medicare with gross family income at or below two hundred percent
- 6 of the federal poverty guidelines who share in the cost of receiving
- 7 basic health care services from a managed health care system.
- 8 (3) It is not the intent of this chapter to provide health care
- 9 services for those persons who are presently covered through private
- 10 employer-based health plans, nor to replace employer-based health
- 11 plans. Further, it is the intent of the legislature to expand,
- 12 wherever possible, the availability of private health care coverage and
- 13 to discourage the decline of employer-based coverage.
- 14 (4) ((The program authorized under this chapter is strictly limited
- 15 in respect to the total number of individuals who may be allowed to
- 16 participate and the specific areas within the state where it may be
- 17 established. All such restrictions or limitations shall remain in full
- 18 force and effect until quantifiable evidence based upon the actual
- 19 operation of the program, including detailed cost benefit analysis, has
- 20 been presented to the legislature and the legislature, by specific act
- 21 at that time, may then modify such limitations))
- 22 (a) It is the purpose of this chapter to acknowledge the initial
- 23 <u>success of this program that has (i) assisted thousands of families in</u>
- 24 their search for affordable health care; (ii) demonstrated that low-
- 25 <u>income uninsured families are willing, indeed eager, to pay for their</u>
- 26 own health care coverage to the extent of their ability to pay; and
- 27 (iii) proved that local health care providers are willing to enter into
- 28 <u>a public/private partnership as they configure their own professional</u>
- 29 <u>and business relationships into a managed health care system.</u>

- 1 (b) As a consequence, but always limited to the extent to which
- 2 funds might be available to subsidize the costs of health services for
- 3 those in need, enrollment limitations have been modified and the
- 4 program shall be expanded to additional geographic areas of the state.
- 5 <u>In addition, the legislature intends to extend an option to enroll to</u>
- 6 certain citizens above two hundred percent of the federal poverty
- 7 guidelines within the state who reside in communities where the plan is
- 8 operational and who collectively or individually wish to exercise the
- 9 opportunity to purchase health care coverage through the basic health
- 10 plan if it is done at no cost to the state.
- 11 (c) Further the legislature intends, through sections 501 through
- 12 510 of this act, to expand access to health care by imposing a tax on
- 13 employers, generating revenue that will be used to provide health care
- 14 through basic health plan enrollment of the employees of employers
- 15 paying the tax, and their dependents.
- 16 **Sec. 209.** RCW 70.47.020 and 1987 1st ex.s. c 5 s 4 are each
- 17 amended to read as follows:
- 18 As used in this chapter:
- 19 (1) "Washington basic health plan" or "plan" means the system of
- 20 enrollment and payment on a prepaid capitated basis for basic health
- 21 care services, administered by the plan administrator through
- 22 participating managed health care systems, created by this chapter.
- 23 (2) "Administrator" means the Washington basic health plan
- 24 administrator, who also holds the position of administrator of the
- 25 Washington state health care authority.
- 26 (3) "Managed health care system" means any health care
- 27 organization, including health care providers, insurers, health care
- 28 service contractors, health maintenance organizations, or any
- 29 combination thereof, that provides directly or by contract basic health

- 1 care services, as defined by the administrator and rendered by duly
- 2 licensed providers, on a prepaid capitated basis to a defined patient
- 3 population enrolled in the plan and in the managed health care system.
- 4 (4) "Enrollee" means an individual, or an individual plus the
- 5 individual's spouse and/or dependent children, ((all under the age of
- 6 sixty-five and)) not ((otherwise)) eligible for medicare, who resides
- 7 in an area of the state served by a managed health care system
- 8 participating in the plan, whose gross family income at the time of
- 9 enrollment does not exceed twice the federal poverty level as adjusted
- 10 for family size and determined annually by the federal department of
- 11 health and human services, who chooses to obtain basic health care
- 12 coverage from a particular managed health care system in return for
- 13 periodic payments to the plan. Nonsubsidized enrollees and tax
- 14 <u>supported enrollees shall be considered enrollees unless otherwise</u>
- 15 <u>specified.</u>
- 16 (5) "Nonsubsidized enrollee" means an individual, or an individual
- 17 plus the individual's spouse and/or dependent children not eligible for
- 18 medicare who resides in an area of the state served by a managed health
- 19 care system participating in the plan, and who chooses to obtain basic
- 20 <u>health care coverage from a particular managed health care system in</u>
- 21 return for periodic payments to the plan. "Nonsubsidized enrollee"
- 22 <u>also includes any enrollee who originally enrolled subject to the</u>
- 23 <u>income limitations specified in subsection (4) of this section, but who</u>
- 24 subsequently pays the full unsubsidized premium as set forth in RCW
- 25 70.47.060(9).
- 26 (6) "Subsidy" means the difference between the amount of periodic
- 27 payment the administrator makes((, from funds appropriated from the
- 28 basic health plan trust account,)) to a managed health care system on
- 29 behalf of an enrollee <u>plus the administrative cost to the plan of</u>

- 1 providing the plan to that enrollee, and the amount determined to be
- 2 the enrollee's responsibility under RCW 70.47.060(2).
- 3 $((\frac{6}{}))$ <u>(7)</u> "Premium" means a periodic payment, based upon gross
- 4 family income and determined under RCW 70.47.060(2), which an enrollee
- 5 makes to the plan as consideration for enrollment in the plan.
- 6 $((\frac{7}{1}))$ (8) "Rate" means the per capita amount, negotiated by the
- 7 administrator with and paid to a participating managed health care
- 8 system, that is based upon the enrollment of enrollees in the plan and
- 9 in that system.
- 10 (9) "Tax supported enrollee" includes an individual, or an
- 11 <u>individual and the individual's spouse and/or dependent children not</u>
- 12 <u>eligible for medicare whose employer has paid a tax deposited in the</u>
- 13 basic health plan employer tax account according to section 503 of this
- 14 act and who chooses to obtain basic health care coverage from a
- 15 participating managed health care plan in return for periodic payments
- 16 to the plan.
- 17 **Sec. 210.** RCW 70.47.030 and 1991 sp.s. c 13 s 68 and 1991 sp.s. c
- 18 4 s 1 are each reenacted and amended to read as follows:
- 19 <u>(1)</u> The basic health plan trust account is hereby established in
- 20 the state treasury. ((All)) Any nongeneral fund-state funds collected
- 21 for this program shall be deposited in the basic health plan trust
- 22 account and may be expended without further appropriation. Moneys in
- 23 the account shall be used exclusively for the purposes of this chapter,
- 24 including payments to participating managed health care systems on
- 25 behalf of enrollees in the plan and payment of costs of administering
- 26 the plan. After July 1, 1991, the administrator shall not expend or
- 27 encumber for an ensuing fiscal period amounts exceeding ninety-five
- 28 percent of the amount anticipated to be spent for purchased services
- 29 during the fiscal year.

- 1 (2) The basic health plan employer tax account is created in the
- 2 custody of the state treasurer. All receipts from tax moneys collected
- 3 under chapter 50.... RCW (sections 501 through 508 of this act) shall
- 4 be deposited into the account. Moneys in the account shall be used
- 5 exclusively for the purposes of this chapter, including payments to
- 6 participating managed health care systems on behalf of tax supported
- 7 enrollees in the plan and payment of costs of administering the plan.
- 8 The account is subject to allotment procedures under chapter 43.88 RCW,
- 9 but no appropriation is required for expenditures.
- 10 (3) The basic health plan subscription account is created in the
- 11 <u>custody of the state treasurer</u>. All receipts from amounts due under
- 12 RCW 70.47.060(10) shall be deposited into the account. Moneys in the
- 13 account shall be used exclusively for the purposes of this chapter,
- 14 including payments to participating managed health care systems on
- 15 behalf of nonsubsidized enrollees in the plan and payment of costs of
- 16 administering the plan. The account is subject to allotment procedures
- 17 <u>under chapter 43.88 RCW, but no appropriation is required for</u>
- 18 expenditures.
- 19 (4) The administrator shall take every precaution to see that none
- 20 of the moneys in the separate accounts created in this section or that
- 21 any premiums paid by either subsidized, nonsubsidized, or tax supported
- 22 <u>enrollees are commingled in any way.</u>
- 23 Sec. 211. RCW 70.47.040 and 1987 1st ex.s. c 5 s 6 are each
- 24 amended to read as follows:
- 25 (1) The Washington basic health plan is created as an independent
- 26 ((agency of the state)) program within the Washington state health care
- 27 <u>authority</u>. The administrative head and appointing authority of the
- 28 plan shall be the administrator ((who shall be appointed by the
- 29 governor, with the consent of the senate, and shall serve at the

- 1 pleasure of the governor. The salary for this office shall be set by
- 2 the governor pursuant to RCW 43.03.040)) of the Washington state health
- 3 care authority. The administrator shall appoint a medical director.
- 4 The ((administrator,)) medical director((-,)) and up to five other
- 5 employees of the plan shall be exempt from the civil service law,
- 6 chapter 41.06 RCW.
- 7 (2) The administrator shall employ such other staff as are
- 8 necessary to fulfill the responsibilities and duties of the
- 9 administrator, such staff to be subject to the civil service law,
- 10 chapter 41.06 RCW. In addition, the administrator may contract with
- 11 third parties for services necessary to carry out its activities where
- 12 this will promote economy, avoid duplication of effort, and make best
- 13 use of available expertise. Any such contractor or consultant shall be
- 14 prohibited from releasing, publishing, or otherwise using any
- 15 information made available to it under its contractual responsibility
- 16 without specific permission of the plan. The administrator may call
- 17 upon other agencies of the state to provide available information as
- 18 necessary to assist the administrator in meeting its responsibilities
- 19 under this chapter, which information shall be supplied as promptly as
- 20 circumstances permit.
- 21 (3) The administrator may appoint such technical or advisory
- 22 committees as he or she deems necessary. The administrator shall
- 23 appoint a standing technical advisory committee that is representative
- 24 of health care professionals, health care providers, and those directly
- 25 involved in the purchase, provision, or delivery of health care
- 26 services, as well as consumers and those knowledgeable of the ethical
- 27 issues involved with health care public policy. Individuals appointed
- 28 to any technical or other advisory committee shall serve without
- 29 compensation for their services as members, but may be reimbursed for
- 30 their travel expenses pursuant to RCW 43.03.050 and 43.03.060.

- 1 (4) The administrator may apply for, receive, and accept grants, 2 gifts, and other payments, including property and service, from any 3 governmental or other public or private entity or person, and may make 4 arrangements as to the use of these receipts, including the undertaking
- 5 of special studies and other projects relating to health care costs and
- 6 access to health care.

12

- 7 (5) In the design, organization, and administration of the plan 8 under this chapter, the administrator shall consider the report of the 9 Washington health care project commission established under chapter 10 303, Laws of 1986. Nothing in this chapter requires the administrator 11 to follow any specific recommendation contained in that report except
- 13 **Sec. 212.** RCW 70.47.060 and 1991 sp.s. c 4 s 2 and 1991 c 3 s 339 14 are each reenacted and amended to read as follows:
- The administrator has the following powers and duties:

as it may also be included in this chapter or other law.

16 (1) To design and from time to time revise a schedule of covered basic health care services, including physician services, inpatient and 17 18 outpatient hospital services, and other services that may be necessary 19 for basic health care, which enrollees in any participating managed health care system under the Washington basic health plan shall be 20 entitled to receive in return for premium payments to the plan. 21 The schedule of services shall emphasize proven preventive and primary 22 health care, shall include all services necessary for prenatal, 23 postnatal, and well-child care, and shall include a separate schedule 24 25 of basic health care services for children, eighteen years of age and younger, for those enrollees who choose to secure basic coverage 26 27 through the plan only for their dependent children. In designing and 28 revising the schedule of services, the administrator shall consider the guidelines for assessing health services under the mandated benefits 29

- 1 act of 1984, RCW 48.42.080, and such other factors as the administrator
- 2 deems appropriate. On or after January 1, 1994, the uniform benefits
- 3 package adopted and from time to time revised by the Washington health
- 4 <u>services commission pursuant to section 105 of this act shall be</u>
- 5 <u>implemented</u> by the administrator as the schedule of covered basic
- 6 <u>health care services</u>.
- 7 (2)(a) To design and implement a structure of periodic premiums due
- 8 the administrator from <u>subsidized</u> enrollees that is based upon gross
- 9 family income, giving appropriate consideration to family size as well
- 10 as the ages of all family members. The enrollment of children shall
- 11 not require the enrollment of their parent or parents who are eligible
- 12 for the plan. With approval of the administrator, a third party may
- 13 pay the premium, rate, or other amount determined by the administrator
- 14 on behalf of any enrollee, by arrangement with the enrollee, and
- 15 through a mechanism approved by the administrator.
- 16 (b) Any premium, rate, or other amount determined to be due from
- 17 <u>nonsubsidized enrollees shall be in an amount equal to the amount</u>
- 18 negotiated by the administrator with the participating managed health
- 19 care system for the plan plus the administrative cost of providing the
- 20 plan to those enrollees.
- 21 (c) Any premium, rate, or other amount determined to be due from
- 22 <u>tax supported enrollees shall be in an amount equal to the amount</u>
- 23 <u>negotiated by the administrator with the participating managed health</u>
- 24 care system for the plan plus the administrative cost of providing the
- 25 plan to those enrollees less the amount of the tax that was paid by an
- 26 employer on behalf of enrollees.
- 27 (d) The administrator shall give consideration to any schedule of
- 28 premiums, deductibles, copayments, and coinsurance that may be adopted
- 29 by the Washington health services commission, but in particular
- 30 reference to subsidized enrollees the powers, duties, and

- 1 responsibilities of the administrator under this section and chapter
- 2 shall not be superseded by action of the commission.
- 3 (3) To design and implement a structure of nominal copayments due
- 4 a managed health care system from enrollees. The structure shall
- 5 discourage inappropriate enrollee utilization of health care services,
- 6 but shall not be so costly to enrollees as to constitute a barrier to
- 7 appropriate utilization of necessary health care services.
- 8 (4) To design and implement, in concert with a sufficient number of
- 9 potential providers in a discrete area, an enrollee financial
- 10 participation structure, separate from that otherwise established under
- 11 this chapter, that has the following characteristics:
- 12 (a) Nominal premiums that are based upon ability to pay, but not
- 13 set at a level that would discourage enrollment;
- (b) A modified fee-for-services payment schedule for providers;
- 15 (c) Coinsurance rates that are established based on specific
- 16 service and procedure costs and the enrollee's ability to pay for the
- 17 care. However, coinsurance rates for families with incomes below one
- 18 hundred twenty percent of the federal poverty level shall be nominal.
- 19 No coinsurance shall be required for specific proven prevention
- 20 programs, such as prenatal care. The coinsurance rate levels shall not
- 21 have a measurable negative effect upon the enrollee's health status;
- 22 and
- 23 (d) A case management system that fosters a provider-enrollee
- 24 relationship whereby, in an effort to control cost, maintain or improve
- 25 the health status of the enrollee, and maximize patient involvement in
- 26 her or his health care decision-making process, every effort is made by
- 27 the provider to inform the enrollee of the cost of the specific
- 28 services and procedures and related health benefits.
- 29 The potential financial liability of the plan to any such providers
- 30 shall not exceed in the aggregate an amount greater than that which

- 1 might otherwise have been incurred by the plan on the basis of the
- 2 number of enrollees multiplied by the average of the prepaid capitated
- 3 rates negotiated with participating managed health care systems under
- 4 RCW 70.47.100 and reduced by any sums charged enrollees on the basis of
- 5 the coinsurance rates that are established under this subsection.
- 6 (5) To limit enrollment of persons who qualify for subsidies so as
- 7 to prevent an overexpenditure of appropriations for such purposes.
- 8 Whenever the administrator finds that there is danger of such an
- 9 overexpenditure, the administrator shall close enrollment until the
- 10 administrator finds the danger no longer exists.
- 11 (6) To adopt a schedule for the orderly development of the delivery
- 12 of services and availability of the plan to residents of the state,
- 13 subject to the limitations contained in RCW 70.47.080 or any act
- 14 appropriating funds for the plan.
- In the selection of any area of the state for ((the initial))
- 16 operation of the plan, the administrator shall take into account the
- 17 levels and rates of unemployment in different areas of the state, the
- 18 need to provide basic health care coverage to a population reasonably
- 19 representative of the portion of the state's population that lacks such
- 20 coverage, and the need for geographic, demographic, and economic
- 21 diversity.
- Before July 1, ((1988)) 1994, the administrator shall endeavor to
- 23 secure participation contracts with managed health care systems in
- 24 ((discrete geographic areas within at least five)) all congressional
- 25 districts.
- 26 (7) To solicit and accept applications from managed health care
- 27 systems, as defined in this chapter, for inclusion as eligible basic
- 28 health care providers under the plan. The administrator shall endeavor
- 29 to assure that covered basic health care services are available to any
- 30 enrollee of the plan from among a selection of two or more

- 1 participating managed health care systems. In adopting any rules or
- 2 procedures applicable to managed health care systems and in its
- 3 dealings with such systems, the administrator shall consider and make
- 4 suitable allowance for the need for health care services and the
- 5 differences in local availability of health care resources, along with
- 6 other resources, within and among the several areas of the state.
- 7 (8) To receive periodic premiums from enrollees, deposit them in
- 8 the basic health plan operating account, keep records of enrollee
- 9 status, and authorize periodic payments to managed health care systems
- 10 on the basis of the number of enrollees participating in the respective
- 11 managed health care systems.
- 12 (9) To accept applications from individuals residing in areas served by the plan, on behalf of themselves and their spouses and 13 14 dependent children, for enrollment in the Washington basic health plan, to establish appropriate minimum-enrollment periods for enrollees as 15 may be necessary, and to determine, upon application and at least 16 17 annually thereafter, or at the request of any enrollee, eligibility due 18 to current gross family income for sliding scale premiums. An enrollee 19 who remains current in payment of the sliding-scale premium, as 20 determined under subsection (2) of this section, and whose gross family income has risen above twice the federal poverty level, may continue 21 22 enrollment ((unless and until the enrollee's gross family income has remained above twice the poverty level for six consecutive months,)) by 23 24 making full payment at the unsubsidized rate required for the managed health care system in which he or she may be enrolled plus the 25 administrative cost of providing the plan to that enrollee. No subsidy 26 may be paid with respect to any enrollee whose current gross family 27 28 income exceeds twice the federal poverty level or, subject to RCW 29 70.47.110, who is a recipient of medical assistance or medical care services under chapter 74.09 RCW. If a number of enrollees drop their 30

- 1 enrollment for no apparent good cause, the administrator may establish
- 2 appropriate rules or requirements that are applicable to such
- 3 individuals before they will be allowed to re-enroll in the plan.
- 4 (10) To accept applications from small business owners on behalf of
- 5 themselves and their employees who reside in an area served by the
- 6 plan. Such businesses must have less than one hundred employees and
- 7 enrollment shall be limited to those not eligible for medicare who wish
- 8 to enroll in the plan at no cost to the state and choose to obtain the
- 9 basic health care coverage and services from a managed health care
- 10 system participating in the plan. The administrator may require all or
- 11 a substantial majority of the eligible employees, as determined by the
- 12 administrator, of any such business to enroll in the plan and establish
- 13 such other procedures as may be necessary to facilitate the orderly
- 14 enrollment of such groups in the plan and into a managed health care
- 15 system. The administrator shall adjust the amount determined to be due
- 16 on behalf of or from all such enrollees whenever the amount negotiated
- 17 by the administrator with the participating managed health care system
- 18 or systems is modified or the administrative cost of providing the plan
- 19 to such enrollees changes. Any amounts due under this subsection
- 20 shall be deposited in the basic health plan subscription account. No
- 21 enrollee of a small business group shall be eligible for any subsidy
- 22 <u>from the plan and at no time shall the administrator allow the credit</u>
- 23 of the state or funds from the trust account to be used or extended on
- 24 their behalf.
- 25 (11) On and after July 1, 1994, to accept applications from
- 26 individuals residing in areas served by the plan, on behalf of
- 27 themselves and their spouses and dependent children not eligible for
- 28 medicare who wish to enroll in the plan at no cost to the state and
- 29 choose to obtain basic health care coverage and services from a managed
- 30 health care system participating in the plan. Any such nonsubsidized

- 1 enrollee must pay the plan whatever amount is negotiated by the
- 2 administrator with the participating managed health care system and the
- 3 <u>administrative cost of providing the plan to such enrollees and shall</u>
- 4 not be eligible for any subsidy from the plan.
- 5 <u>(12) On or after January 1, 1994:</u>
- 6 (a) To accept applications from individuals as tax supported
- 7 enrollees on behalf of themselves and their spouses and dependent
- 8 children not eliqible for medicare who wish to enroll in the plan at no
- 9 cost to the state and choose the basic health care coverage and
- 10 services from a managed care system participating in the plan. Any
- 11 such tax supported enrollee must pay the plan whatever amount is
- 12 <u>negotiated by the administrator with the participating managed health</u>
- 13 care system and the administrative cost of providing the plan to such
- 14 enrollees less the amount of the tax paid by their employer.
- 15 (b) To establish a premium assistance program based on gross family
- 16 income for low-income tax supported enrollees. This shall be done only
- 17 <u>if there are excess funds available in the basic health plan employer</u>
- 18 tax account and may be done at the discretion of the administrator.
- 19 (13) To determine the rate to be paid to each participating managed
- 20 health care system in return for the provision of covered basic health
- 21 care services to enrollees in the system. Although the schedule of
- 22 covered basic health care services will be the same for similar
- 23 enrollees, the rates negotiated with participating managed health care
- 24 systems may vary among the systems. In negotiating rates with
- 25 participating systems, the administrator shall consider the
- 26 characteristics of the populations served by the respective systems,
- 27 economic circumstances of the local area, the need to conserve the
- 28 resources of the basic health plan trust account, and other factors the
- 29 administrator finds relevant.

- 1 $((\frac{11}{11}))$ To monitor the provision of covered services to
- 2 enrollees by participating managed health care systems in order to
- 3 assure enrollee access to good quality basic health care, to require
- 4 periodic data reports concerning the utilization of health care
- 5 services rendered to enrollees in order to provide adequate information
- 6 for evaluation, and to inspect the books and records of participating
- 7 managed health care systems to assure compliance with the purposes of
- 8 this chapter. In requiring reports from participating managed health
- 9 care systems, including data on services rendered enrollees, the
- 10 administrator shall endeavor to minimize costs, both to the managed
- 11 health care systems and to the ((administrator)) plan. The
- 12 administrator shall coordinate any such reporting requirements with
- 13 other state agencies, such as the insurance commissioner and the
- 14 department of health, to minimize duplication of effort.
- 15 $((\frac{12}{12}))$ To monitor the access that state residents have to
- 16 adequate and necessary health care services, determine the extent of
- 17 any unmet needs for such services or lack of access that may exist from
- 18 time to time, and make such reports and recommendations to the
- 19 legislature as the administrator deems appropriate.
- (((13))) (16) To evaluate the effects this chapter has on private
- 21 employer-based health care coverage and to take appropriate measures
- 22 consistent with state and federal statutes that will discourage the
- 23 reduction of such coverage in the state.
- $((\frac{14}{14}))$ To develop a program of proven preventive health
- 25 measures and to integrate it into the plan wherever possible and
- 26 consistent with this chapter.
- $((\frac{15}{15}))$ (18) To provide, consistent with available resources,
- 28 technical assistance for rural health activities that endeavor to
- 29 develop needed health care services in rural parts of the state.

- 1 (19) To determine the annual increase in the cost of providing
- 2 health services provided by the plan to tax supported enrollees,
- 3 including the administrative costs of the plan incurred by such
- 4 enrollees, and report this information to the commissioner of
- 5 <u>employment security as required in section 504 of this act.</u>
- 6 **Sec. 213.** RCW 70.47.080 and 1987 1st ex.s. c 5 s 10 are each
- 7 amended to read as follows:
- 8 On and after July 1, 1988, the administrator shall accept for
- 9 enrollment applicants eligible to receive covered basic health care
- 10 services from the respective managed health care systems which are then
- 11 participating in the plan. ((The administrator shall not allow the
- 12 total enrollment of those eligible for subsidies to exceed thirty
- 13 thousand.))
- 14 Thereafter, ((total)) average monthly enrollment of those eligible
- 15 for subsidies during any biennium shall not exceed the number
- 16 established by the legislature in any act appropriating funds to the
- 17 plan, and total subsidized enrollment shall not result in expenditures
- 18 that exceed the total amount that has been made available by the
- 19 legislature in any act appropriating funds to the plan.
- Before July 1, ((1988)) 1994, the administrator shall endeavor to
- 21 secure participation contracts from managed health care systems in
- 22 ((discrete geographic areas within at least five)) all congressional
- 23 districts of the state and in such manner as to allow residents of both
- 24 urban and rural areas expanded access to enrollment in the plan. The
- 25 administrator shall make a special effort to secure agreements with
- 26 health care providers in one such area that meets the requirements set
- 27 forth in RCW 70.47.060(4).
- 28 The administrator shall at all times closely monitor growth
- 29 patterns of enrollment so as not to exceed that consistent with the

- 1 orderly development of the plan as a whole, in any area of the state or
- 2 in any participating managed health care system.
- 3 The annual or biennial enrollment limitations derived from
- 4 operation of the plan under this section do not apply to nonsubsidized
- 5 <u>enrollees as defined in RCW 70.47.020(5) or tax supported enrollees as</u>
- 6 <u>defined in RCW 70.47.020(9).</u>
- 7 **Sec. 214.** RCW 70.47.120 and 1987 1st ex.s. c 5 s 14 are each
- 8 amended to read as follows:
- 9 In addition to the powers and duties specified in RCW 70.47.040 and
- 10 70.47.060, the administrator has the power to enter into contracts for
- 11 the following functions and services:
- 12 (1) With public or private agencies, to assist the administrator in
- 13 her or his duties to design or revise the schedule of covered basic
- 14 health care services, and/or to monitor or evaluate the performance of
- 15 participating managed health care systems.
- 16 (2) With public or private agencies, to provide technical or
- 17 professional assistance to health care providers, particularly public
- 18 or private nonprofit organizations and providers serving rural areas,
- 19 who show serious intent and apparent capability to participate in the
- 20 plan as managed health care systems.
- 21 (3) With public or private agencies, including health care service
- 22 contractors registered under RCW 48.44.015, and doing business in the
- 23 state, for marketing and administrative services in connection with
- 24 participation of managed health care systems, enrollment of enrollees,
- 25 billing and collection services to the administrator, and other
- 26 administrative functions ordinarily performed by health care service
- 27 contractors, other than insurance except that the administrator may
- 28 purchase or arrange for the purchase of reinsurance, or self-insure for
- 29 reinsurance, on behalf of its participating managed health care

- 1 systems. Any activities of a health care service contractor pursuant
- 2 to a contract with the administrator under this section shall be exempt
- 3 from the provisions and requirements of Title 48 RCW.
- 4 <u>NEW SECTION.</u> **Sec. 215.** The following acts or parts of acts are
- 5 each repealed:
- 6 (1) RCW 43.131.355 and 1987 1st ex.s. c 5 s 24; and
- 7 (2) RCW 43.131.356 and 1987 1st ex.s. c 5 s 25.
- 8 NEW SECTION. Sec. 216. The sum of thirty-four million six
- 9 hundred thousand dollars, or as much thereof as may be necessary, is
- 10 appropriated for the biennium ending June 30, 1993, from the health
- 11 services trust fund to the Washington basic health plan to increase the
- 12 number of subsidized enrollees and expand the program into additional
- 13 urban and rural areas of the state. Of this amount up to two million
- 14 three hundred thousand dollars is available for administration of the
- 15 basic health plan.
- 16 <u>NEW SECTION.</u> **Sec. 217.** Sections 201 through 216 of this act
- 17 shall take effect July 1, 1992.

1 PART III

2 HEALTH INSURANCE REFORM

- 3 <u>NEW SECTION.</u> **Sec. 301.** The legislature finds that in order to
- 4 make the cost of health coverage more affordable for businesses and
- 5 their employees, certain marketing and underwriting practices by
- 6 disability insurers, health care service contractors, and health
- 7 maintenance organizations must be more aggressively regulated. Such
- 8 changes work in the public interest and guarantee coverage to
- 9 businesses and their employees and employees' dependents. Practices
- 10 that hinder access to, affordability and equity of, health care
- 11 coverage will not be allowed.
- 12 It is the intent of the legislature to prohibit certain
- 13 discriminatory practices, and to require that insuring organizations
- 14 use community rating methods, at least for small business owners and
- 15 their employees, that more broadly pool and distribute risk, which is
- 16 a fundamental principle of health insurance coverage.
- 17 NEW SECTION. Sec. 302. A new section is added to Title 48 RCW to
- 18 read as follows:
- 19 For the purposes of sections 303, 304, and 305 of this act "small
- 20 business entity" means a business that employs less than one hundred
- 21 individuals who reside in Washington state and are regularly scheduled
- 22 to work at least twenty or more hours per week for at least twenty-six
- 23 weeks per year. For purposes of determining the number of employees of
- 24 an entity all employees, owners, or principals of all branches and
- 25 divisions of the principal entity shall be included and may not be
- 26 segregated by division, job responsibilities, employment status, or on
- 27 any other basis.

- 1 <u>NEW SECTION.</u> **Sec. 303.** A new section is added to chapter 48.21
- 2 RCW to read as follows:
- 3 Every disability insurer that provides group disability insurance 4 for health care services under this chapter shall make available to all 5 business entities in this state the opportunity to enroll as a group in 6 an insured plan without medical underwriting except as provided in this Such plan shall: (1) Allow all such groups to continue 7 section. participation on a guaranteed renewable basis; (2) not exclude or 8 9 discriminate in ratemaking or in any other way against any category of 10 business, trade, occupation, employment skill, or vocational or professional training; and (3) not exclude or discriminate in 11 12 ratemaking or in any other way against any individual within the group on any basis, including age, sex, or health status or condition. 13 14 Disability insurers may adopt a differential rate based only upon actual costs of providing health care that are identifiable on a major 15 geographical basis, such as east and west of the Cascades, and may 16 17 adopt exclusions for preexisting conditions limited to not more than 18 six months and applicable only to those individuals who have not been 19 insured in the previous three months and have not been continuously 20 insured long enough to satisfy a six-month waiting period. addition, every disability insurer shall allow small business entities 21 the opportunity to enroll as a group in an insured plan that uses 22 community rating to establish the premium and may extend to larger 23 24 sized businesses a similar opportunity to be included within a 25 community rated pool.
- An individual or family who participates as an employee member of a group covered under this section for more than eighteen consecutive months who then terminates his or her employment relationship and wishes to continue the same amount of health care coverage in the same plan shall be allowed that opportunity on an individual or family

- 1 basis, depending on the coverage provided during active employment.
- 2 The cost of such individual conversion or continuation coverage shall
- 3 not exceed one hundred five percent of the rate for active members of
- 4 the group.
- 5 NEW SECTION. Sec. 304. A new section is added to chapter 48.44
- 6 RCW to read as follows:
- 7 Every health care service contractor that provides coverage under group health care service contracts under this chapter shall make 8 9 available to all business entities in this state the opportunity to enroll as a group in a health service contract without medical 10 underwriting except as provided in this section. The health service 11 12 contract shall: (1) Allow all such groups to continue participation on 13 a quaranteed renewable basis; (2) not exclude or discriminate in 14 ratemaking or in any other way against any category of business, trade, occupation, employment skill, or vocational or professional training; 15 16 and (3) not exclude or discriminate in ratemaking or in any other way 17 against any individual within the group on any basis, including age, 18 sex, or health status or condition. Health care service contractors 19 may adopt a differential rate based only upon actual costs of providing health care that are identifiable on a major geographical basis, such 20 as east and west of the Cascades, and may adopt exclusions for 21 preexisting conditions limited to not more than six months and 22 23 applicable only to those individuals who have not been insured in the 24 previous three months and have not been continuously insured long 25 enough to satisfy a six-month waiting period. In addition, every health care service contractor shall allow small business entities the 26 27 opportunity to enroll as a group in an insured plan that uses community

28

rating to establish the premium and may extend to larger sized

- 1 businesses a similar opportunity to be included within a community 2 rated pool.
- 3 An individual or family who participates as an employee member of
- 4 a group covered under this section for more than eighteen consecutive
- 5 months who then terminates his or her employment relationship and
- 6 wishes to continue the same amount of health care coverage in the same
- 7 plan shall be allowed that opportunity on an individual or family
- 8 basis, depending on the coverage provided during active employment.
- 9 The cost of such individual conversion or continuation coverage shall
- 10 not exceed one hundred five percent of the rate for active members of
- 11 the group.
- 12 <u>NEW SECTION.</u> **Sec. 305.** A new section is added to chapter 48.46
- 13 RCW to read as follows:
- 14 Every health maintenance organization that provides coverage under
- 15 group health maintenance organization agreements under this chapter
- 16 shall make available to all business entities in this state the
- 17 opportunity to enroll as a group in a health maintenance organization
- 18 agreement without medical underwriting except as provided in this
- 19 section. Such agreements shall: (1) Allow all such groups to continue
- 20 participation on a guaranteed renewable basis; (2) not exclude or
- 21 discriminate in ratemaking or in any other way against any category of
- 22 business, trade, occupation, employment skill, or vocational or
- 23 professional training; and (3) not exclude or discriminate in
- 24 ratemaking or in any other way against any individual within the group
- 25 on any basis, including age, sex, or health status or condition. Such
- 26 health maintenance organizations may adopt a differential rate based
- 27 only upon actual costs of providing health care that are identifiable
- 28 on a major geographical basis, such as east and west of the Cascades,
- 29 and may adopt exclusions for preexisting conditions limited to not more

- 1 than six months and applicable only to those individuals who have not
- 2 been insured in the previous three months and have not been
- 3 continuously insured long enough to satisfy a six-month waiting period.
- 4 In addition, every health maintenance organization shall allow small
- 5 business entities the opportunity to enroll as a group in an insured
- 6 plan that uses community rating to establish the premium and may extend
- 7 to larger sized businesses a similar opportunity to be included within
- 8 a community rated pool.
- 9 An individual or family who participates as an employee member of
- 10 a group covered under this section for more than eighteen consecutive
- 11 months who then terminates his or her employment relationship and
- 12 wishes to continue the same amount of health care coverage in the same
- 13 plan shall be allowed that opportunity on an individual or family
- 14 basis, depending on the coverage provided during active employment.
- 15 The cost of such continuation or conversion coverage shall not exceed
- 16 one hundred five percent of the rate for active members of the group.
- 17 <u>NEW SECTION.</u> **Sec. 306.** A new section is added to chapter 48.21
- 18 RCW to read as follows:
- 19 Notwithstanding other sections of this chapter, the uniform
- 20 benefits package adopted pursuant to section 105 of this act and from
- 21 time to time revised by the Washington health services commission shall
- 22 become the minimum benefits package required of any plan under this
- 23 chapter. The maximum per capita rate determined and from time to time
- 24 revised by the Washington health services commission shall become the
- 25 maximum rate charged for this minimum benefits package.
- NEW SECTION. Sec. 307. A new section is added to chapter 48.44
- 27 RCW to read as follows:

- 1 Notwithstanding other sections of this chapter, the uniform
- 2 benefits package adopted pursuant to section 105 of this act and from
- 3 time to time revised by the Washington health services commission shall
- 4 become the minimum benefits package required of any plan under this
- 5 chapter. The maximum per capita rate determined and from time to time
- 6 revised by the Washington health services commission shall become the
- 7 maximum rate charged for this minimum benefits package.
- 8 <u>NEW SECTION.</u> **Sec. 308.** A new section is added to chapter 48.46
- 9 RCW to read as follows:
- 10 Notwithstanding other sections of this chapter, the uniform
- 11 benefits package adopted pursuant to section 105 of this act and from
- 12 time to time revised by the Washington health services commission shall
- 13 become the minimum benefits package required of any plan under this
- 14 chapter. The maximum per capita rate determined and from time to time
- 15 revised by the Washington health services commission shall become the
- 16 maximum rate charged for this minimum benefits package.
- 17 NEW SECTION. Sec. 309. A new section is added to Title 48 RCW to
- 18 read as follows:
- 19 The insurance commissioner shall develop a reinsurance mechanism
- 20 for certified health plans that does not impact the enrollee, enables
- 21 insurers to share risk, and allows those insurers that assume the
- 22 entire risk for their enrollees to opt out of the mechanism. The
- 23 reinsurance mechanism must support itself entirely from funds generated
- 24 from the participating insurers.
- 25 <u>NEW SECTION.</u> **Sec. 310.** (1) Sections 301 through 305 and 309 of
- 26 this act shall take effect July 1, 1992.

- 1 (2) Sections 306 through 308 of this act shall take effect January
- 2 1, 1994.

1 PART IV

2 EXECUTIVE AGENCY INITIATIVES

- 3 <u>NEW SECTION.</u> **Sec. 401.** A new section is added to Title 51 RCW to
- 4 read as follows:
- 5 The workers' compensation advisory committee shall conduct a study
- 6 of the relationship between workers' compensation and the uniform
- 7 benefits package being developed by the Washington health services
- 8 commission established by section 103 of this act. This study shall
- 9 examine issues such as twenty-four hour coverage, the connection
- 10 between medical benefits and disability benefits, the possibility of a
- 11 common premium for health care and workers' compensation coverage, the
- 12 impact of allowing private insurers to provide medical benefits to
- 13 injured workers, and any other relevant issues.
- 14 The workers' compensation advisory committee shall, by January 1,
- 15 1994, formulate such recommendations as it deems appropriate. These
- 16 recommendations shall be reported to the Washington health services
- 17 commission.
- 18 <u>NEW SECTION</u>. **Sec. 402**. The sum of two hundred thousand dollars,
- 19 or as much thereof as may be necessary, is appropriated for the
- 20 biennium ending June 30, 1993, from the medical aid fund and the
- 21 accident fund to the department of labor and industries to offset the
- 22 costs of the study.
- 23 NEW SECTION. Sec. 403. A new section is added to chapter 74.09
- 24 RCW to read as follows:
- Developing a seamless and coordinated health system for low-income
- 26 people is a priority of the people of Washington. The current
- 27 categorical approach to financing and delivery of health services to

- 1 low-income people may limit services available to these people. The
- 2 department shall study the feasibility of a federal medicaid waiver for
- 3 the following purposes: To eliminate categorical restrictions in order
- 4 to base eligibility for federal funding on financial ability alone, to
- 5 allow adoption of efficient administrative practices as developed by
- 6 the Washington health services commission, and to promote managed care
- 7 including primary care case management to improve quality and
- 8 availability of services.

1 PART V

2 EMPLOYER TAX TO INCREASE ACCESS TO HEALTH CARE

- 3 <u>NEW SECTION.</u> **Sec. 501.** LEGISLATIVE FINDINGS AND PURPOSE. (1) The
- 4 legislature finds that:
- 5 (a) When health services are not accessible and affordable to all
- 6 of the state's residents, the costs of providing health services in the
- 7 state increases.
- 8 (b) Health services are currently not accessible and affordable to
- 9 large numbers of the state's employed residents and their dependents.
- 10 (c) Lacking access to affordable health services, these people
- 11 receive treatment, if at all, through expensive and inefficient acute
- 12 care settings.
- 13 (d) The unpaid cost of health services is shifted to paying
- 14 patients, which increases the cost of health services for all
- 15 Washington residents.
- 16 (e) Making quality and affordable health services available to all
- 17 employed residents of the state and their dependents is an equitable
- 18 and efficient way to reduce the numbers of state residents who do not
- 19 have access to affordable health services.
- 20 (2) It is therefore the purpose of this chapter to expand the
- 21 accessibility of health services in the state by:
- 22 (a) Expanding the basic health plan to provide health services to
- 23 all Washington residents employed in the state and to their dependents.
- 24 (b) Financing the provision of health services through the basic
- 25 health plan with a tax on all employers in the state.
- 26 (c) Permitting deductions from the cost of the tax to employers for
- 27 expenditures on health services for their employees and dependents,
- 28 because such expenditures relieve the state of the financial burden of

- 1 providing health services to these employees and dependents through the
- 2 basic health plan.
- 3 (d) Implementing the tax so as to minimize the administrative
- 4 burden on employers.
- 5 (3) In enacting this chapter, it is not the intent of the
- 6 legislature to influence the content or administration of employee
- 7 benefit plans, and the legislature is neutral as to whether employers
- 8 choose to pay the tax or to provide health services.
- 9 <u>NEW SECTION.</u> **Sec. 502.** DEFINITIONS. The following terms as used
- 10 in this chapter shall have the following meanings, unless the context
- 11 clearly requires otherwise:
- 12 (1) An "employer" means an employer as defined in Title 50 RCW.
- 13 (2) For the purposes of this section, an "employee" means a person
- 14 who is in the employment, as the term "employment" is defined in
- 15 chapter 50.04 RCW, of an employer. A "full-time employee" is an
- 16 employee who is employed at least twenty hours during a calendar week.
- 17 In computing the number of full-time employees for purposes of this
- 18 chapter, full-time employees who are employed for less than the entire
- 19 reporting period are considered a portion of a full-time employee for
- 20 that reporting period, calculated on a pro rata basis by the number of
- 21 days employed, except that full-time employees shall be calculated as
- 22 though working at least eight hours per day of employment.
- 23 (3) "Dependent" means the spouse and children of an employee, if
- 24 these persons would qualify for dependent status under the internal
- 25 revenue code of 1986, as amended.
- 26 (4) "Small business" means a business, including a business
- 27 consisting only of the self-employed in which the total of full-time
- 28 employees when averaged on an annual basis does not exceed fifty.

- 1 <u>NEW SECTION.</u> **Sec. 503.** EMPLOYER TAX. (1) There is levied upon
- 2 each employer and shall be collected from each employer a tax amount as
- 3 provided in section 504 of this act. The tax shall be paid to the
- 4 employment security department in such a manner and at such times, but
- 5 no less frequently than annually, and as frequently as necessary for
- 6 administering this chapter, as the commissioner shall prescribe by
- 7 rule.
- 8 (2) The tax shall become due and payable by each employer to the
- 9 treasurer of the employment security department in accordance with such
- 10 rules as the commissioner may adopt. In the payment of any taxes, a
- 11 fractional part of a cent shall be disregarded unless it amounts to
- 12 one-half cent or more, in which case it shall be increased to one cent.
- 13 (3) The tax moneys collected by this chapter shall be deposited in
- 14 the basic health plan employer tax account established under RCW
- 15 70.47.030 after the commissioner has deducted an amount for expenses of
- 16 administration that may not exceed two percent of the moneys collected
- 17 and that includes an amount as determined by the United States
- 18 secretary of labor in accordance with federal cost rules.
- 19 <u>NEW SECTION.</u> **Sec. 504.** TAX AMOUNT. The tax amount imposed by
- 20 this chapter is the per employee amount as calculated in this section
- 21 multiplied by the number of full-time employees of an employer in a
- 22 reporting period. The commissioner shall annually publish by rule
- 23 adoption the per employee tax amount as provided in this section.
- 24 The per employee tax amount levied upon an employer for each full-
- 25 time employee is the sum of:
- 26 (1) One hundred thirty-eight dollars per month per employee. The
- 27 amount shall be adjusted annually for each year after 1992 for the rate
- 28 of inflation in the cost of providing health services through the basic
- 29 health plan in the state over the previous year. The administrator of

- 1 the Washington basic health plan shall report this rate, including any
- 2 administrative costs to the basic health plan of providing services to
- 3 such employees, annually to the commissioner as provided in RCW
- 4 70.47.060(19); and
- 5 (2) The administrative costs of the employment security department
- 6 prorated on a per full-time employee basis.
- 7 NEW SECTION. Sec. 505. DEDUCTIONS. (1) An employer may deduct
- 8 from the tax imposed by this chapter its total direct expenses incurred
- 9 for providing health services, as such expenses are allowed under the
- 10 internal revenue code of 1986, for the employer's full-time employees
- 11 and employee dependents during a reporting period.
- 12 (2) A deduction under this section for an employer shall not reduce
- 13 the tax amount imposed by this chapter below zero.
- 14 (3) Each employer shall keep true and accurate records regarding
- 15 the total direct expenses incurred for purposes of this chapter,
- 16 containing such information as the commissioner may prescribe. Such
- 17 records shall be open to inspection and be subject to being copied by
- 18 the commissioner or his or her authorized representative at any
- 19 reasonable time and as often as may be necessary.
- 20 (4) The commissioner shall implement the administration of this
- 21 section by rule.
- 22 <u>NEW SECTION.</u> **Sec. 506.** PENALTIES. (1) An employer who fails to
- 23 report or pay the tax imposed by this chapter shall pay a penalty of
- 24 not less than thirty-five dollars or five dollars for each full-time
- 25 employee, whichever is greater, for every day during which the failure
- 26 continues.

1 (2) Penalties and interest collected under this section shall be 2 deposited in the small business health insurance hardship trust fund

established in section 507 of this act.

3

- 4 (3) If the commissioner finds that the payment by an employer of a tax less than that properly due or the failure of an employer to pay 6 any tax by the due date was the result of circumstances beyond the 7 control of the taxpayer, the commissioner may waive or cancel interest 8 or penalties imposed under this chapter with respect to such tax. The 9 commissioner shall adopt rules for the waiver or cancellation of 10 interest or penalties imposed by this chapter.
- 11 NEW SECTION. Sec. 507. SMALL BUSINESS HEALTH INSURANCE HARDSHIP (1) The commissioner shall, subject to appropriation or 12 subject to the availability of unappropriated funds, establish a health 13 insurance hardship program to assist employers severely impacted by the 14 tax imposed by this chapter. The program shall, subject to available 15 16 funds, provide assistance to such employers who are small businesses as 17 defined in this chapter, and for whom the tax imposed by this chapter 18 exceeds five percent of the employer's gross receipts. Such assistance shall, under rules adopted by the commissioner, reduce the employer's 19 20 tax to an amount that does not exceed five percent of the employer's gross receipts. 21
- (2) Such assistance shall be expended from the small business health insurance hardship trust fund in accordance with rules of the department.
- 25 (3) The small business health insurance hardship trust fund is 26 established in the state treasury and shall be administered and 27 expended by the commissioner for the purposes set forth in this section 28 without further appropriation.

- 1 NEW SECTION. Sec. 508. APPLICABILITY OF TAX. (1) The tax imposed
- 2 by this chapter shall be effective for employers with one hundred or
- 3 more employees January 1, 1994.
- 4 (2) The tax imposed by this chapter shall be effective for
- 5 employers with twenty-five or more employees January 1, 1995.
- 6 (3) The tax imposed by this chapter shall be effective for all
- 7 employers January 1, 1996.
- 8 <u>NEW SECTION.</u> **Sec. 509.** CODIFICATION. Sections 501 through 508 of
- 9 this act shall constitute a new chapter in Title 50 RCW.
- 10 <u>NEW SECTION.</u> **Sec. 510.** If any part of this act is found to be in
- 11 conflict with federal requirements that are a prescribed condition to
- 12 the allocation of federal funds to the state or the eligibility of
- 13 employers in this state for federal unemployment tax credits, the
- 14 conflicting part of this act is hereby declared to be inoperative
- 15 solely to the extent of the conflict, and such finding or determination
- 16 shall not affect the operation of the remainder of this act. The rules
- 17 under this act shall meet federal requirements that are a necessary
- 18 condition to the receipt of federal funds by the state or the granting
- 19 of federal unemployment tax credits to employers in this state.

1 PART VI

2 TAXES FOR

3 HEALTH SERVICES TRUST FUND

- 4 Sec. 601. RCW 82.26.020 and 1983 2nd ex.s. c 3 s 16 are each
- 5 amended to read as follows:
- 6 (1) From and after June 1, 1971, there is levied and there shall be
- 7 collected a tax upon the sale, use, consumption, handling, or
- 8 distribution of all tobacco products in this state at the rate of
- 9 forty-five percent of the wholesale sales price of such tobacco
- 10 products. Such tax shall be imposed at the time the distributor (a)
- 11 brings, or causes to be brought, into this state from without the state
- 12 tobacco products for sale, (b) makes, manufactures, or fabricates
- 13 tobacco products in this state for sale in this state, or (c) ships or
- 14 transports tobacco products to retailers in this state, to be sold by
- 15 those retailers.
- 16 (2) An additional tax is imposed equal to the rate specified in RCW
- 17 82.02.030 multiplied by the tax payable under subsection (1) of this
- 18 section.
- 19 (3) Effective June 1, 1992, an additional tax is imposed equal to
- 20 seven and forty-five one-hundredths of one percent of the wholesale
- 21 <u>sales price of tobacco products.</u>
- 22 (4) The moneys collected under subsection (3) of this section shall
- 23 be deposited in the health services trust fund under section 113 of
- 24 this act.
- 25 **Sec. 602.** RCW 82.24.020 and 1989 c 271 s 504 are each amended to
- 26 read as follows:
- 27 (1) There is levied and there shall be collected as hereinafter
- 28 provided, a tax upon the sale, use, consumption, handling, possession

- 1 or distribution of all cigarettes, in an amount equal to the rate of
- 2 (a) eleven and one-half mills per cigarette, and (b) effective July 1,
- 3 1992, an additional one and six hundred seventy-five one-thousandths
- 4 mills per cigarette.
- 5 (2) Until July 1, 1995, an additional tax is imposed upon the sale,
- 6 use, consumption, handling, possession, or distribution of all
- 7 cigarettes, in an amount equal to the rate of one and one-half mills
- 8 per cigarette. All revenues collected during any month from this
- 9 additional tax shall be deposited in the drug enforcement and education
- 10 account under RCW 69.50.520 by the twenty-fifth day of the following
- 11 month.
- 12 (3) Wholesalers and retailers subject to the payment of this tax
- 13 may, if they wish, absorb one-half mill per cigarette of the tax and
- 14 not pass it on to purchasers without being in violation of this section
- 15 or any other act relating to the sale or taxation of cigarettes.
- 16 (4) For purposes of this chapter, "possession" shall mean both (a)
- 17 physical possession by the purchaser and, (b) when cigarettes are being
- 18 transported to or held for the purchaser or his designee by a person
- 19 other than the purchaser, constructive possession by the purchaser or
- 20 his designee, which constructive possession shall be deemed to occur at
- 21 the location of the cigarettes being so transported or held.
- 22 (5) The moneys collected under subsection (1)(b) of this section
- 23 shall be deposited in the health services trust fund under section 113
- 24 of this act.
- 25 Sec. 603. RCW 82.08.150 and 1989 c 271 s 503 are each amended to
- 26 read as follows:
- 27 (1) There is levied and shall be collected a tax upon each retail
- 28 sale of spirits, or strong beer in the original package at the rate of
- 29 fifteen percent of the selling price. The tax imposed in this

- 1 subsection shall apply to all such sales including sales by the
- 2 Washington state liquor stores and agencies, but excluding sales to
- 3 class H licensees.
- 4 (2) There is levied and shall be collected a tax upon each sale of
- 5 spirits, or strong beer in the original package at the rate of ten
- 6 percent of the selling price on sales by Washington state liquor stores
- 7 and agencies to class H licensees.
- 8 (3) There is levied and shall be collected an additional tax upon
- 9 each retail sale of spirits in the original package at the rate of one
- 10 dollar and seventy-two cents per liter. The additional tax imposed in
- 11 this subsection shall apply to all such sales including sales by
- 12 Washington state liquor stores and agencies, and including sales to
- 13 class H licensees.
- 14 (4) An additional tax is imposed equal to the rate specified in RCW
- 15 82.02.030 multiplied by the taxes payable under subsections (1), (2),
- 16 and (3) of this section.
- 17 (5) Until July 1, 1995, an additional tax is imposed upon each
- 18 retail sale of spirits in the original package at the rate of seven
- 19 cents per liter. The additional tax imposed in this subsection shall
- 20 apply to all such sales including sales by Washington state liquor
- 21 stores and agencies, and including sales to class H licensees. All
- 22 revenues collected during any month from this additional tax shall be
- 23 deposited in the drug enforcement and education account under RCW
- 24 69.50.520 by the twenty-fifth day of the following month.
- 25 (6) Effective June 1, 1992, an additional tax is imposed upon each
- 26 retail sale of spirits in the original package at the rate of twenty-
- 27 <u>four cents per liter</u>. The additional tax imposed in this subsection
- 28 shall apply to all such sales including sales to class H licensees.
- 29 All revenues collected from the additional tax under this subsection

- 1 shall be deposited in the health services trust fund under section 113
- 2 of this act.
- 3 (7) The tax imposed in RCW 82.08.020, as now or hereafter amended,
- 4 shall not apply to sales of spirits or strong beer in the original
- 5 package.
- 6 $((\frac{7}{1}))$ (8) The taxes imposed in this section shall be paid by the
- 7 buyer to the seller, and each seller shall collect from the buyer the
- 8 full amount of the tax payable in respect to each taxable sale under
- 9 this section. The taxes required by this section to be collected by
- 10 the seller shall be stated separately from the selling price and for
- 11 purposes of determining the tax due from the buyer to the seller, it
- 12 shall be conclusively presumed that the selling price quoted in any
- 13 price list does not include the taxes imposed by this section.
- 14 $((\frac{8}{}))$ (9) As used in this section, the terms, "spirits," "strong
- 15 beer, " and "package" shall have the meaning ascribed to them in chapter
- 16 66.04 RCW.
- 17 **Sec. 604.** RCW 82.08.160 and 1982 1st ex.s. c 35 s 4 are each
- 18 amended to read as follows:
- 19 On or before the twenty-fifth day of each month, all taxes
- 20 collected under RCW 82.08.150 during the preceding month shall be
- 21 remitted to the state department of revenue, to be deposited with the
- 22 state treasurer, with the exception of the additional taxes under RCW
- 23 82.08.150(6), which shall be deposited in the health services trust
- 24 fund under section 113 of this act. Upon receipt of such moneys the
- 25 state treasurer shall credit sixty-five percent of the sums collected
- 26 and remitted under RCW 82.08.150 (1) and (2) and one hundred percent of
- 27 the sums collected and remitted under RCW 82.08.150 (3) and (4) to the
- 28 state general fund and thirty-five percent of the sums collected and

- 1 remitted under RCW 82.08.150 (1) and (2) to a fund which is hereby
- 2 created to be known as the "liquor excise tax fund."
- 3 **Sec. 605.** RCW 66.24.210 and 1991 c 192 s 3 are each amended to 4 read as follows:
- 5 (1) There is hereby imposed upon all wines sold to wine wholesalers and the Washington state liquor control board, within the state a tax 6 at the rate of twenty and one-fourth cents per liter: 7 8 HOWEVER, That wine sold or shipped in bulk from one winery to another winery shall not be subject to such tax. The tax provided for in this 9 section may, if so prescribed by the board, be collected by means of 10 stamps to be furnished by the board, or by direct payments based on 11 wine purchased by wine wholesalers. Every person purchasing wine under 12 13 the provisions of this section shall on or before the twentieth day of each month report to the board all purchases during the preceding 14 calendar month in such manner and upon such forms as may be prescribed 15 16 by the board, and with such report shall pay the tax due from the purchases covered by such report unless the same has previously been 17 18 paid. Any such purchaser of wine whose applicable tax payment is not 19 postmarked by the twentieth day following the month of purchase will be assessed a penalty at the rate of two percent a month or fraction 20 If this tax be collected by means of stamps, every such 21 person shall procure from the board revenue stamps representing the tax 22 23 in such form as the board shall prescribe and shall affix the same to 24 the package or container in such manner and in such denomination as 25 required by the board and shall cancel the same prior to the delivery 26 of the package or container containing the wine to the purchaser. If 27 the tax is not collected by means of stamps, the board may require that 28 every such person shall execute to and file with the board a bond to be approved by the board, in such amount as the board may fix, securing 29

- 1 the payment of the tax. If any such person fails to pay the tax when
- 2 due, the board may forthwith suspend or cancel the license until all
- 3 taxes are paid.
- 4 (2) An additional tax is imposed equal to the rate specified in RCW
- 5 82.02.030 multiplied by the tax payable under subsection (1) of this
- 6 section. All revenues collected during any month from this additional
- 7 tax shall be transferred to the state general fund by the twenty-fifth
- 8 day of the following month.
- 9 (3) An additional tax is imposed on wines subject to tax under
- 10 subsection (1) of this section, at the rate of one-fourth of one cent
- 11 per liter for wine sold after June 30, 1987. Such additional tax shall
- 12 cease to be imposed on July 1, 1993. All revenues collected under this
- 13 subsection (3) shall be disbursed quarterly to the Washington wine
- 14 commission for use in carrying out the purposes of chapter 15.88 RCW.
- 15 (4) Until July 1, 1995, an additional tax is imposed on all wine
- 16 subject to tax under subsection (1) of this section. The additional
- 17 tax is equal to twenty-three and forty-four one-hundredths cents per
- 18 liter on fortified wine as defined in RCW 66.04.010(34) when bottled or
- 19 packaged by the manufacturer and one cent per liter on all other wine.
- 20 All revenues collected during any month from this additional tax shall
- 21 be deposited in the drug enforcement and education account under RCW
- 22 69.50.520 by the twenty-fifth day of the following month.
- 23 (5) Effective May 1, 1992, an additional tax is imposed on all wine
- 24 <u>subject to taxes under subsection (1) of this section. The additional</u>
- 25 tax is equal to five cents per liter on fortified wine as defined in
- 26 RCW 66.04.010(34) when bottled or packaged by the manufacturer and
- 27 three cents per liter on all other wine. All revenues collected from
- 28 this additional tax under this subsection shall be deposited in the
- 29 <u>health services trust fund under section 113 of this act.</u>

- 1 Sec. 606. RCW 66.08.180 and 1987 c 458 s 10 are each amended to
- 2 read as follows:
- 3 Moneys in the liquor revolving fund shall be distributed by the
- 4 board at least once every three months in accordance with RCW
- 5 66.08.190, 66.08.200 and 66.08.210: PROVIDED, That the board shall
- 6 reserve from distribution such amount not exceeding five hundred
- 7 thousand dollars as may be necessary for the proper administration of
- 8 this title: AND PROVIDED FURTHER, That all license fees, penalties and
- 9 forfeitures derived under this act from class H licenses or class H
- 10 licensees shall every three months be disbursed by the board as
- 11 follows:
- 12 (1) 5.95 percent to the University of Washington and 3.97 percent
- 13 to Washington State University for alcoholism and drug abuse research
- 14 and for the dissemination of such research;
- 15 (2) 1.75 percent, but in no event less than one hundred fifty
- 16 thousand dollars per biennium, to the University of Washington to
- 17 conduct the state toxicological laboratory pursuant to RCW
- 18 ((68.08.107)) 68.50.107;
- 19 (3) 88.33 percent to the general fund to be used by the department
- 20 of social and health services solely to carry out the purposes of RCW
- 21 70.96.085, as now or hereafter amended;
- 22 (4) The first fifty-five dollars per license fee provided in RCW
- 23 66.24.320 and 66.24.330 up to a maximum of one hundred fifty thousand
- 24 dollars annually shall be disbursed every three months by the board to
- 25 the general fund to be used for juvenile alcohol and drug prevention
- 26 programs for kindergarten through third grade to be administered by the
- 27 superintendent of public instruction;
- 28 (5) Twenty percent of the remaining total amount derived from
- 29 license fees pursuant to RCW 66.24.320, 66.24.330, 66.24.340,
- 30 66.24.350, 66.24.360, and 66.24.370, shall be transferred to the

- 1 general fund to be used by the department of social and health services
- 2 solely to carry out the purposes of RCW 70.96.085; and
- 3 (6) One-fourth cent per liter of the tax imposed by RCW 66.24.210,
- 4 except for the additional tax under RCW 66.24.210(5), shall every three
- 5 months be disbursed by the board to Washington State University solely
- 6 for wine and wine grape research, extension programs related to wine
- 7 and wine grape research, and resident instruction in both wine grape
- 8 production and the processing aspects of the wine industry in
- 9 accordance with RCW 28B.30.068. The director of financial management
- 10 shall prescribe suitable accounting procedures to ensure that the funds
- 11 transferred to the general fund to be used by the department of social
- 12 and health services and appropriated are separately accounted for.
- 13 **Sec. 607.** RCW 66.24.290 and 1989 c 271 s 502 are each amended to
- 14 read as follows:
- 15 (1) Any brewer or beer wholesaler licensed under this title may
- 16 sell and deliver beer to holders of authorized licenses direct, but to
- 17 no other person, other than the board; and every such brewer or beer
- 18 wholesaler shall report all sales to the board monthly, pursuant to the
- 19 regulations, and shall pay to the board as an added tax for the
- 20 privilege of manufacturing and selling the beer within the state a tax
- 21 of two dollars and sixty cents per barrel of thirty-one gallons on
- 22 sales to licensees within the state and on sales to licensees within
- 23 the state of bottled and canned beer shall pay a tax computed in
- 24 gallons at the rate of two dollars and sixty cents per barrel of
- 25 thirty-one gallons. Any brewer or beer wholesaler whose applicable tax
- 26 payment is not postmarked by the twentieth day following the month of
- 27 sale will be assessed a penalty at the rate of two percent per month or
- 28 fraction thereof. Each such brewer or wholesaler shall procure from
- 29 the board revenue stamps representing such tax in form prescribed by

- 1 the board and shall affix the same to the barrel or package in such
- 2 manner and in such denominations as required by the board, and shall
- 3 cancel the same prior to commencing delivery from his place of business
- 4 or warehouse of such barrels or packages. Beer shall be sold by
- 5 brewers and wholesalers in sealed barrels or packages. The revenue
- 6 stamps herein provided for need not be affixed and canceled in the
- 7 making of resales of barrels or packages already taxed by the
- 8 affixation and cancellation of stamps as provided in this section.
- 9 (2) An additional tax is imposed equal to the rate specified in RCW
- 10 82.02.030 multiplied by the tax payable under subsection (1) of this
- 11 section. All revenues collected during any month from this additional
- 12 tax shall be transferred to the state general fund by the twenty-fifth
- 13 day of the following month.
- 14 (3) Until July 1, 1995, an additional tax is imposed on all beer
- 15 subject to tax under subsection (1) of this section. The additional
- 16 tax is equal to two dollars per barrel of thirty-one gallons. All
- 17 revenues collected during any month from this additional tax shall be
- 18 deposited in the drug enforcement and education account under RCW
- 19 69.50.520 by the twenty-fifth day of the following month.
- 20 (4) Effective May 1, 1992, an additional tax is imposed on all beer
- 21 subject to tax under subsection (1) of this section. The additional
- 22 <u>tax is equal to fifty-six cents per barrel of thirty-one gallons. All</u>
- 23 revenues collected from this additional tax under this subsection shall
- 24 be deposited in the health services trust fund under section 113 of
- 25 this act.
- 26 (5) The tax imposed under this section shall not apply to "strong
- 27 beer" as defined in this title.
- 28 Sec. 608. RCW 48.14.020 and 1986 c 296 s 1 are each amended to
- 29 read as follows:

(1) Subject to other provisions of this chapter, each authorized 1 2 insurer except title insurers shall on or before the first day of March 3 of each year pay to the state treasurer through the commissioner's 4 office a tax on premiums. Except as provided in subsection (2) of this section, such tax shall be in the amount of two and one-half percent of 5 6 all premiums, excluding amounts returned to or the amount of reductions in premiums allowed to holders of industrial life policies for payment 7 of premiums directly to an office of the insurer, collected or received 8 9 by the insurer during the preceding calendar year other than ocean 10 marine and foreign trade insurances, after deducting premiums paid to policyholders as returned premiums, upon risks or property resident, 11 12 situated, or to be performed in this state. For the purposes of this 13 section the consideration received by an insurer for the granting of an 14 annuity shall not be deemed to be a premium.

15 (2) In the case of insurers which require the payment by their policyholders at the inception of their policies of the entire premium 16 17 thereon in the form of premiums or premium deposits which are the same 18 in amount, based on the character of the risks, regardless of the 19 length of term for which such policies are written, such tax shall be 20 in the amount of two and one-half percent of the gross amount of such premiums and premium deposits upon policies on risks resident, located, 21 or to be performed in this state, in force as of the thirty-first day 22 of December next preceding, less the unused or unabsorbed portion of 23 24 such premiums and premium deposits computed at the average rate thereof 25 actually paid or credited to policyholders or applied in part payment of any renewal premiums or premium deposits on one-year policies 26 27 expiring during such year.

(3) Each authorized insurer shall with respect to all ocean marine and foreign trade insurance contracts written within this state during the preceding calendar year, on or before the first day of March of SB 6089

p. 70 of 72

28

29

30

- 1 each year pay to the state treasurer through the commissioner's office
- 2 a tax of ninety-five one-hundredths of one percent on its gross
- 3 underwriting profit. Such gross underwriting profit shall be
- 4 ascertained by deducting from the net premiums (i.e., gross premiums
- 5 less all return premiums and premiums for reinsurance) on such ocean
- 6 marine and foreign trade insurance contracts the net losses paid (i.e.,
- 7 gross losses paid less salvage and recoveries on reinsurance ceded)
- 8 during such calendar year under such contracts. In the case of
- 9 insurers issuing participating contracts, such gross underwriting
- 10 profit shall not include, for computation of the tax prescribed by this
- 11 subsection, the amounts refunded, or paid as participation dividends,
- 12 by such insurers to the holders of such contracts.
- 13 (4) The state does hereby preempt the field of imposing excise or
- 14 privilege taxes upon insurers or their agents, other than title
- 15 insurers, and no county, city, town or other municipal subdivision
- 16 shall have the right to impose any such taxes upon such insurers or
- 17 their agents.
- 18 (5) If an authorized insurer collects or receives any such premiums
- 19 on account of policies in force in this state which were originally
- 20 issued by another insurer and which other insurer is not authorized to
- 21 transact insurance in this state on its own account, such collecting
- 22 insurer shall be liable for and shall pay the tax on such premiums.
- 23 (6) Sixteen percent of the moneys collected under subsections (1)
- 24 and (2) of this section, with the exception of the moneys disbursed
- 25 under RCW 41.16.050 and 41.24.030, shall be deposited in the health
- 26 services trust fund under section 113 of this act.
- 27 <u>NEW SECTION.</u> **Sec. 609.** (1) Sections 601, 603, and 604 of this
- 28 act are necessary for the immediate preservation of the public peace,

- 1 health, or safety, or support of the state government and its existing
- 2 public institutions, and shall take effect June 1, 1992.
- 3 (2) Section 602 of this act shall take effect July 1, 1992.
- 4 (3) Sections 605, 606, and 607 of this act are necessary for the
- 5 immediate preservation of the public peace, health, or safety, or
- 6 support of the state government and its existing public institutions,
- 7 and shall take effect May 1, 1992.
- 8 (4) Section 608 of this act shall take effect January 1, 1993.
- 9 <u>NEW SECTION.</u> **Sec. 610.** If any provision of this act or its
- 10 application to any person or circumstance is held invalid, the
- 11 remainder of the act or the application of the provision to other
- 12 persons or circumstances is not affected, and the effect of such
- 13 invalidity shall be confined to the clause, sentence, paragraph,
- 14 section, or part of this act so held to be invalid.
- 15 <u>NEW SECTION.</u> **Sec. 611.** CAPTIONS AND PART HEADINGS NOT LAW.
- 16 Captions and part headings as used in this act constitute no part of
- 17 the law.