
SENATE BILL 5709

State of Washington 52nd Legislature 1991 Regular Session

By Senators Jesernig, Saling, Bauer, Patterson and Stratton.

Read first time February 15, 1991. Referred to Committee on Higher Education.

1 AN ACT Relating to creating a state higher education budget
2 process; amending RCW 28B.20.130, 28B.30.150, 28B.35.120, 28B.40.120,
3 28B.50.090, 28B.80.320, and 28B.80.330; adding a new section to chapter
4 28B.80 RCW; and creating new sections.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** The legislature finds that the present
7 process for appropriating funds to the state institutions of higher
8 education results in competition and disputes between institutions
9 competing, often against each other, for ever more limited state
10 moneys. The legislature finds that the present system appropriates
11 funds inconsistently, following no comprehensive, long-range plan for
12 the provision of higher education services to the citizens of this
13 state. The legislature also finds that competition exists between
14 individual legislators attempting to serve local interests through
15 higher education appropriations, rather than ensuring a comprehensive

1 approach to higher education budgeting that serves the long-term
2 interests of the citizens of this state and the higher education
3 system.

4 The need for maximum efficiency in the appropriation and allocation
5 of limited state funds requires a more stable and consistent approach
6 to establishing and disbursing the state higher education budget. It
7 is the intent of the legislature that a process for creating a single,
8 unified state higher education budget be established by utilizing the
9 higher education coordinating board as the agency responsible for
10 preparing and submitting a higher education budget to the governor, and
11 for allocating a single higher education appropriation in the state
12 omnibus appropriations act to the respective state institutions of
13 higher education.

14 NEW SECTION. **Sec. 2.** A new section is added to chapter 28B.80 RCW
15 to read as follows:

16 (1) The higher education coordinating board shall be responsible
17 for preparing a single budget for the operation and capital support of
18 the state college and universities and the state system of community
19 colleges. Beginning with the 1993-95 biennial budget the state college
20 and universities and the state board for community college education
21 shall not submit their respective budget proposals to the governor, but
22 shall prepare such budget proposals for the higher education
23 coordinating board for its consideration in submitting a single higher
24 education budget to the governor.

25 (2) The board shall review the operating and capital budgets
26 prepared by the state college and universities and the state board for
27 community college education, prepare a single budget for higher
28 education, and submit this budget to the governor as provided in RCW
29 43.88.090.

1 (3) The board shall establish guidelines for the disbursement of
2 funds to the state college and universities and the state board for
3 community college education, and shall receive and disburse such funds
4 appropriated for the operation and capital support of higher education
5 in conformance with the state budget and chapter 43.88 RCW. The
6 disbursement of operating and capital appropriations for higher
7 education for each institution must be consistent with the proportion
8 of the total funds set for each institution in the higher education
9 budget submitted by the board to the governor pursuant to subsection
10 (2) of this section.

11 **Sec. 3.** RCW 28B.20.130 and 1985 c 370 s 92 are each amended to
12 read as follows:

13 General powers and duties of the board of regents are as follows:

14 (1) To have full control of the university and its property of
15 various kinds, except as otherwise provided by law.

16 (2) To employ the president of the university, his assistants,
17 members of the faculty, and employees of the institution, who except as
18 otherwise provided by law, shall hold their positions during the
19 pleasure of said board of regents.

20 (3) Establish entrance requirements for students seeking admission
21 to the university which meet or exceed the standards specified under
22 RCW 28B.80.350(2). Completion of examinations satisfactory to the
23 university may be a prerequisite for entrance by any applicant at the
24 university's discretion. Evidence of completion of public high schools
25 and other educational institutions whose courses of study meet the
26 approval of the university may be acceptable for entrance.

27 (4) Establish such colleges, schools or departments necessary to
28 carry out the purpose of the university and not otherwise proscribed by
29 law.

1 (5) With the assistance of the faculty of the university, prescribe
2 the course of study in the various colleges, schools and departments of
3 the institution and publish the necessary catalogues thereof.

4 (6) Grant to students such certificates or degrees as recommended
5 for such students by the faculty. The board, upon recommendation of
6 the faculty, may also confer honorary degrees upon persons other than
7 graduates of this university in recognition of their learning or
8 devotion to literature, art or science: PROVIDED, That no degree shall
9 ever be conferred in consideration of the payment of money or the
10 giving of property of whatsoever kind.

11 (7) Accept such gifts, grants, conveyances, bequests and devises,
12 whether real or personal property, or both, in trust or otherwise, for
13 the use or benefit of the university, its colleges, schools,
14 departments, or agencies; and sell, lease or exchange, invest or expend
15 the same or the proceeds, rents, profits and income thereof except as
16 limited by the terms of said gifts, grants, conveyances, bequests and
17 devises. The board shall adopt proper rules to govern and protect the
18 receipt and expenditure of the proceeds of all fees, and the proceeds,
19 rents, profits and income of all gifts, grants, conveyances, bequests
20 and devises above-mentioned, and shall make full report of the same in
21 the customary biennial report to the governor and members of the
22 legislature, or more frequently if required by law(~~(:—PROVIDED,~~
23 ~~HOWEVER, That nothing herein contained shall be construed to repeal,~~
24 ~~amend or in any way modify any of the provisions of RCW 28B.20.380))).~~

25 (8) Except as otherwise provided by law, to enter into such
26 contracts as the regents deem essential to university purposes.

27 (9) To submit upon request such reports as will be helpful to the
28 governor and to the legislature in providing for the institution.

29 (10) Subject to the approval of the higher education coordinating
30 board pursuant to RCW 28B.80.340, offer new degree programs, offer off-

1 campus programs, participate in consortia or centers, contract for off-
2 campus educational programs, and purchase or lease major off-campus
3 facilities.

4 (11) Submit proposed biennial operating and capital budgets for the
5 institution and its branch campuses to the higher education
6 coordinating board in conformance with rules and guidelines established
7 by that board, pursuant to the budget process established in section 2
8 of this act.

9 **Sec. 4.** RCW 28B.30.150 and 1985 c 370 s 93 are each amended to
10 read as follows:

11 The regents of Washington State University, in addition to other
12 duties prescribed by law, shall:

13 (1) Have full control of the university and its property of various
14 kinds, except as otherwise provided by law.

15 (2) Employ the president of the university, his assistants, members
16 of the faculty, and employees of the university, who, except as
17 otherwise provided by law, shall hold their positions during the
18 pleasure of said board of regents.

19 (3) Establish entrance requirements for students seeking admission
20 to the university which meet or exceed the standards specified under
21 RCW 28B.80.350(2). Completion of examinations satisfactory to the
22 university may be a prerequisite for entrance by any applicant, at the
23 university's discretion. Evidence of completion of public high schools
24 and other educational institutions whose courses of study meet the
25 approval of the university may be acceptable for entrance.

26 (4) Establish such colleges, schools or departments necessary to
27 carry out the purpose of the university and not otherwise proscribed by
28 law.

1 (5) Subject to the approval of the higher education coordinating
2 board pursuant to RCW 28B.80.340, offer new degree programs, offer off-
3 campus programs, participate in consortia or centers, contract for off-
4 campus educational programs, and purchase or lease major off-campus
5 facilities.

6 (6) With the assistance of the faculty of the university, prescribe
7 the courses of instruction in the various colleges, schools and
8 departments of the institution and publish the necessary catalogues
9 thereof.

10 (7) Collect such information as the board deems desirable as to the
11 schemes of technical instruction adopted in other parts of the United
12 States and foreign countries.

13 (8) Provide for holding agricultural institutes including farm
14 marketing forums.

15 (9) Provide that instruction given in the university, as far as
16 practicable, be conveyed by means of laboratory work and provide in
17 connection with the university one or more physical, chemical, and
18 biological laboratories, and suitably furnish and equip the same.

19 (10) Provide training in military tactics for those students
20 electing to participate therein.

21 (11) Establish a department of elementary science and in connection
22 therewith provide instruction in elementary mathematics, including
23 elementary trigonometry, elementary mechanics, elementary and
24 mechanical drawing and land surveying.

25 (12) Establish a department of agriculture and in connection
26 therewith provide instruction in physics with special application of
27 its principles to agriculture, chemistry with special application of
28 its principles to agriculture, morphology and physiology of plants with
29 special reference to common grown crops and fungus enemies, morphology
30 and physiology of the lower forms of animal life, with special

1 reference to insect pests, morphology and physiology of the higher
2 forms of animal life and in particular of the horse, cow, sheep and
3 swine, agriculture with special reference to the breeding and feeding
4 of livestock and the best mode of cultivation of farm produce, and
5 mining and metallurgy, appointing demonstrators in each of these
6 subjects to superintend the equipment of a laboratory and to give
7 practical instruction therein.

8 (13) Establish agricultural experiment stations in connection with
9 the department of agriculture, including at least one in the western
10 portion of the state, and appoint the officers and prescribe
11 regulations for their management.

12 (14) Grant to students such certificates or degrees, as recommended
13 for such students by the faculty.

14 (15) Confer honorary degrees upon persons other than graduates of
15 the university in recognition of their learning or devotion to
16 literature, art or science when recommended thereto by the faculty:
17 PROVIDED, That no degree shall ever be conferred in consideration of
18 the payment of money or the giving of property of whatsoever kind.

19 (16) Adopt plans and specifications for university buildings and
20 facilities or improvements thereto and employ skilled architects and
21 engineers to prepare such plans and specifications and supervise the
22 construction of buildings or facilities which the board is authorized
23 to erect, and fix the compensation for such services. The board shall
24 enter into contracts with one or more contractors for such suitable
25 buildings, facilities or improvements as the available funds will
26 warrant, upon the most advantageous terms offered at a public
27 competitive letting, pursuant to public notice under regulations
28 established by the board. The board shall require of all persons with
29 whom they contract for construction and improvements a good and

1 sufficient bond for the faithful performance of the work and full
2 protection against all liens.

3 (17) Except as otherwise provided by law, direct the disposition of
4 all money ((appropriated)) allocated to or belonging to the state
5 university.

6 (18) Receive and expend the money appropriated under the act of
7 congress approved May 8, 1914, entitled "An Act to provide for
8 cooperative agricultural extension work between the agricultural
9 colleges in the several States receiving the benefits of the Act of
10 Congress approved July 2, 1862, and Acts supplemental thereto and the
11 United States Department of Agriculture" and organize and conduct
12 agricultural extension work in connection with the state university in
13 accordance with the terms and conditions expressed in the acts of
14 congress.

15 (19) Except as otherwise provided by law, to enter into such
16 contracts as the regents deem essential to university purposes.

17 (20) Acquire by lease, gift, or otherwise, lands necessary to
18 further the work of the university or for experimental or
19 demonstrational purposes.

20 (21) Establish and maintain at least one agricultural experiment
21 station in an irrigation district to conduct investigational work upon
22 the principles and practices of irrigational agriculture including the
23 utilization of water and its relation to soil types, crops, climatic
24 conditions, ditch and drain construction, fertility investigations,
25 plant disease, insect pests, marketing, farm management, utilization of
26 fruit byproducts and general development of agriculture under
27 irrigation conditions.

28 (22) Supervise and control the agricultural experiment station at
29 Puyallup.

1 (23) Establish and maintain at Wenatchee an agricultural experiment
2 substation for the purpose of conducting investigational work upon the
3 principles and practices of orchard culture, spraying, fertilization,
4 pollenization, new fruit varieties, fruit diseases and pests,
5 byproducts, marketing, management and general horticultural problems.

6 (24) Accept such gifts, grants, conveyances, devises and bequests,
7 whether real or personal property, in trust or otherwise, for the use
8 or benefit of the university, its colleges, schools or departments; and
9 sell, lease or exchange, invest or expend the same or the proceeds,
10 rents, profits and income thereof except as limited by the terms of
11 said gifts, grants, conveyances, bequests and devises; adopt proper
12 rules to govern and protect the receipt and expenditure of the proceeds
13 of all fees, and the proceeds, rents, profits and income of all gifts,
14 grants, conveyances, bequests and devises, and make full report thereof
15 in a biennial report to the governor and members of the legislature.

16 (25) Construct when the board so determines a new foundry and a
17 mining, physical, technological building and fabrication shop at the
18 university, or add to the present foundry and other buildings, in order
19 that both instruction and research be expanded to include permanent
20 molding and die casting with a section for new fabricating techniques,
21 especially for light metals, including magnesium and aluminum; purchase
22 equipment for the shops and laboratories in mechanical, electrical, and
23 civil engineering; establish a pilot plant for the extraction of
24 alumina from native clays and other possible light metal research;
25 purchase equipment for a research laboratory for technological research
26 generally; and purchase equipment for research in electronics,
27 instrumentation, energy sources, plastics, food technology, mechanics
28 of materials, hydraulics and similar fields.

1 (26) Make and transmit to the governor and members of the
2 legislature upon request such reports as will be helpful in providing
3 for the institution.

4 (27) Submit proposed biennial operating and capital budgets for the
5 institution and its branch campuses to the higher education
6 coordinating board in conformance with rules and guidelines established
7 by that board, pursuant to the budget process established in section 2
8 of this act.

9 **Sec. 5.** RCW 28B.35.120 and 1985 c 370 s 94 are each amended to
10 read as follows:

11 In addition to any other powers and duties prescribed by law, each
12 board of trustees of the respective regional universities:

13 (1) Shall have full control of the regional university and its
14 property of various kinds, except as otherwise provided by law.

15 (2) Shall employ the president of the regional university, his
16 assistants, members of the faculty, and other employees of the
17 institution, who, except as otherwise provided by law, shall hold their
18 positions, until discharged therefrom by the board for good and lawful
19 reason.

20 (3) With the assistance of the faculty of the regional university,
21 shall prescribe the course of study in the various schools and
22 departments thereof and publish such catalogues thereof as the board
23 deems necessary: PROVIDED, That the state board of education shall
24 determine the requisites for and give program approval of all courses
25 leading to teacher certification by such board.

26 (4) Establish such divisions, schools or departments necessary to
27 carry out the purposes of the regional university and not otherwise
28 proscribed by law.

1 (5) Except as otherwise provided by law, may establish and erect
2 such new facilities as determined by the board to be necessary for the
3 regional university.

4 (6) May acquire real and other property as provided in RCW
5 28B.10.020, as now or hereafter amended.

6 (7) Except as otherwise provided by law, may purchase all supplies
7 and purchase or lease equipment and other personal property needed for
8 the operation or maintenance of the regional university.

9 (8) May establish, lease, operate, equip and maintain self-
10 supporting facilities in the manner provided in RCW 28B.10.300 through
11 28B.10.330, as now or hereafter amended.

12 (9) Except as otherwise provided by law, to enter into such
13 contracts as the trustees deem essential to regional university
14 purposes.

15 (10) May receive such gifts, grants, conveyances, devises and
16 bequests of real or personal property from whatsoever source, as may be
17 made from time to time, in trust or otherwise, whenever the terms and
18 conditions thereof will aid in carrying out the regional university
19 programs; sell, lease or exchange, invest or expend the same or the
20 proceeds, rents, profits and income thereof except as limited by the
21 terms and conditions thereof; and adopt regulations to govern the
22 receipt and expenditure of the proceeds, rents, profits and income
23 thereof.

24 (11) Subject to the approval of the higher education coordinating
25 board pursuant to RCW 28B.80.340, offer new degree programs, offer off-
26 campus programs, participate in consortia or centers, contract for off-
27 campus educational programs, and purchase or lease major off-campus
28 facilities.

29 (12) May promulgate such rules and regulations, and perform all
30 other acts not forbidden by law, as the board of trustees may in its

1 discretion deem necessary or appropriate to the administration of the
2 regional university.

3 (13) Shall submit proposed biennial operating and capital budgets
4 for the institution to the higher education coordinating board in
5 conformance with rules and guidelines established by that board,
6 pursuant to the budget process established in section 2 of this act.

7 **Sec. 6.** RCW 28B.40.120 and 1985 c 370 s 95 are each amended to
8 read as follows:

9 In addition to any other powers and duties prescribed by law, the
10 board of trustees of The Evergreen State College:

11 (1) Shall have full control of the state college and its property
12 of various kinds, except as otherwise provided by law.

13 (2) Shall employ the president of the state college, his
14 assistants, members of the faculty, and other employees of the
15 institution, who, except as otherwise provided by law, shall hold their
16 positions, until discharged therefrom by the board for good and lawful
17 reason.

18 (3) With the assistance of the faculty of the state college, shall
19 prescribe the course of study in the various schools and departments
20 thereof and publish such catalogues thereof as the board deems
21 necessary: PROVIDED, That the state board of education shall determine
22 the requisites for and give program approval of all courses leading to
23 teacher certification by such board.

24 (4) Establish such divisions, schools or departments necessary to
25 carry out the purposes of the college and not otherwise proscribed by
26 law.

27 (5) Except as otherwise provided by law, may establish and erect
28 such new facilities as determined by the board to be necessary for the
29 college.

1 (6) May acquire real and other property as provided in RCW
2 28B.10.020, as now or hereafter amended.

3 (7) Except as otherwise provided by law, may purchase all supplies
4 and purchase or lease equipment and other personal property needed for
5 the operation or maintenance of the college.

6 (8) May establish, lease, operate, equip and maintain self-
7 supporting facilities in the manner provided in RCW 28B.10.300 through
8 28B.10.330, as now or hereafter amended.

9 (9) Except as otherwise provided by law, to enter into such
10 contracts as the trustees deem essential to college purposes.

11 (10) May receive such gifts, grants, conveyances, devises and
12 bequests of real or personal property from whatsoever source, as may be
13 made from time to time, in trust or otherwise, whenever the terms and
14 conditions thereof will aid in carrying out the college programs; sell,
15 lease or exchange, invest or expend the same or the proceeds, rents,
16 profits and income thereof except as limited by the terms and
17 conditions thereof; and adopt regulations to govern the receipt and
18 expenditure of the proceeds, rents, profits and income thereof.

19 (11) Subject to the approval of the higher education coordinating
20 board pursuant to RCW 28B.80.340, offer new degree programs, offer off-
21 campus programs, participate in consortia or centers, contract for off-
22 campus educational programs, and purchase or lease major off-campus
23 facilities.

24 (12) May promulgate such rules and regulations, and perform all
25 other acts not forbidden by law, as the board of trustees may in its
26 discretion deem necessary or appropriate to the administration of the
27 college.

28 (13) Shall submit proposed biennial operating and capital budgets
29 for the institution to the higher education coordinating board in

1 conformance with rules and guidelines established by that board,
2 pursuant to the budget process established in section 2 of this act.

3 **Sec. 7.** RCW 28B.50.090 and 1982 c 50 s 1 are each amended to read
4 as follows:

5 The college board shall have general supervision and control over
6 the state system of community colleges. In addition to the other
7 powers and duties imposed upon the college board by this chapter, the
8 college board shall be charged with the following powers, duties and
9 responsibilities:

10 (1) Review the budgets prepared by the community college boards of
11 trustees, prepare a single budget for the support of the state system
12 of community colleges and adult education, and submit this budget to
13 the ~~((governor as provided in RCW 43.88.090))~~ higher education
14 coordinating board in conformance with rules and guidelines established
15 by that board, pursuant to the budget process established in section 2
16 of this act; the coordinating council shall assist with the preparation
17 of the community college budget that has to do with vocational
18 education programs;

19 (2) Establish guidelines for the disbursement of funds; and receive
20 and disburse such funds for adult education and maintenance and
21 operation and capital support of the community college districts in
22 conformance with the ~~((state and district budgets))~~ allocation of state
23 appropriations by the higher education coordinating board to the state
24 community college system, and in conformance with chapter 43.88 RCW;

25 (3) Ensure, through the full use of its authority:

26 (a) that each community college district shall offer thoroughly
27 comprehensive educational, training and service programs to meet the
28 needs of both the communities and students served by combining, with
29 equal emphasis, high standards of excellence in academic transfer

1 courses; realistic and practical courses in occupational education,
2 both graded and ungraded; and community services of an educational,
3 cultural, and recreational nature; and adult education: PROVIDED, That
4 notwithstanding any other provisions of this chapter, a community
5 college shall not be required to offer a program of vocational-
6 technical training, when such a program as approved by the coordinating
7 council for occupational education is already operating in the
8 district;

9 (b) that each community college district shall maintain an open-
10 door policy, to the end that no student will be denied admission
11 because of the location of his residence or because of his educational
12 background or ability; that, insofar as is practical in the judgment of
13 the college board, curriculum offerings will be provided to meet the
14 educational and training needs of the community generally and the
15 students thereof; and that all students, regardless of their differing
16 courses of study, will be considered, known and recognized equally as
17 members of the student body: PROVIDED, That the administrative
18 officers of a community college may deny admission to a prospective
19 student or attendance to an enrolled student if, in their judgment, he
20 would not be competent to profit from the curriculum offerings of the
21 community college, or would, by his presence or conduct, create a
22 disruptive atmosphere within the community college not consistent with
23 the purposes of the institution;

24 (4) Prepare a comprehensive master plan for the development of
25 community college education and training in the state; and assist the
26 office of financial management in the preparation of enrollment
27 projections to support plans for providing adequate community college
28 facilities in all areas of the state;

1 (5) Define and administer criteria and guidelines for the
2 establishment of new community colleges or campuses within the existing
3 districts;

4 (6) Establish criteria and procedures for modifying district
5 boundary lines consistent with the purposes set forth in RCW 28B.50.020
6 as now or hereafter amended and in accordance therewith make such
7 changes as it deems advisable;

8 (7) Establish minimum standards to govern the operation of the
9 community colleges with respect to:

10 (a) qualifications and credentials of instructional and key
11 administrative personnel, except as otherwise provided in the state
12 plan for vocational education,

13 (b) internal budgeting, accounting, auditing, and financial
14 procedures as necessary to supplement the general requirements
15 prescribed pursuant to chapter 43.88 RCW,

16 (c) the content of the curriculums and other educational and
17 training programs, and the requirement for degrees and certificates
18 awarded by the colleges,

19 (d) standard admission policies,

20 (e) eligibility of courses to receive state fund support;

21 (8) Establish and administer criteria and procedures for all
22 capital construction including the establishment, installation, and
23 expansion of facilities within the various community college districts;

24 (9) Encourage innovation in the development of new educational and
25 training programs and instructional methods; coordinate research
26 efforts to this end; and disseminate the findings thereof;

27 (10) Exercise any other powers, duties and responsibilities
28 necessary to carry out the purposes of this chapter;

29 (11) Authorize the various community colleges to offer programs and
30 courses in other districts when it determines that such action is

1 consistent with the purposes set forth in RCW 28B.50.020 as now or
2 hereafter amended;

3 (12) Notwithstanding any other law or statute regarding the sale of
4 state property, sell or exchange and convey any or all interest in any
5 community college real and personal property, except such property as
6 is received by a community college district in accordance with RCW
7 28B.50.140(8), when it determines that such property is surplus or that
8 such a sale or exchange is in the best interests of the community
9 college system;

10 (13) In order that the treasurer for the state board for community
11 college education appointed in accordance with RCW 28B.50.085 may make
12 vendor payments, the state treasurer will honor warrants drawn by the
13 state board providing for an initial advance on July 1, 1982, of the
14 current biennium and on July 1 of each succeeding biennium from the
15 state general fund in an amount equal to twenty-four percent of the
16 average monthly allotment for such budgeted biennium expenditures for
17 the state board for community college education as allocated to the
18 state board by the higher education coordinating board and as certified
19 by the office of financial management; and at the conclusion of such
20 initial month and for each succeeding month of any biennium, the state
21 treasurer will reimburse expenditures incurred and reported monthly by
22 the state board treasurer in accordance with chapter 43.88 RCW:
23 PROVIDED, That the reimbursement to the state board for actual
24 expenditures incurred in the final month of each biennium shall be less
25 the initial advance made in such biennium;

26 (14) Notwithstanding the provisions of subsection (12) of this
27 section, may receive such gifts, grants, conveyances, devises, and
28 bequests of real or personal property from private sources as may be
29 made from time to time, in trust or otherwise, whenever the terms and
30 conditions thereof will aid in carrying out the community college

1 programs and may sell, lease or exchange, invest or expend the same or
2 the proceeds, rents, profits and income thereof according to the terms
3 and conditions thereof; and adopt regulations to govern the receipt and
4 expenditure of the proceeds, rents, profits and income thereof.

5 The college board shall have the power of eminent domain.

6 **Sec. 8.** RCW 28B.80.320 and 1985 c 370 s 3 are each amended to read
7 as follows:

8 The purpose of the board is to provide planning, coordination,
9 monitoring, and policy analysis for higher education in the state of
10 Washington in cooperation and consultation with the institutions'
11 autonomous governing boards and with all other segments of
12 postsecondary education, including but not limited to the state board
13 for community college education and the commission for vocational
14 education. The board shall be responsible for preparing and submitting
15 a single higher education budget to the governor pursuant to section 2
16 of this act, and in conformance with chapter 43.88 RCW. The board
17 shall also be responsible for receiving and disbursing the higher
18 education budget to the state institutions of higher education pursuant
19 to section 2 of this act, and in conformance with chapter 43.88 RCW.
20 The legislature intends that the board represent the broad public
21 interest above the interests of the individual colleges and
22 universities.

23 **Sec. 9.** RCW 28B.80.330 and 1985 c 370 s 4 are each amended to read
24 as follows:

25 The board shall perform the following planning duties in
26 consultation with the four-year institutions, the community college
27 system, and when appropriate the commission for vocational education,

1 the superintendent of public instruction for the vocational-technical
2 institutes, and the independent higher educational institutions:

3 (1) Develop and establish role and mission statements for each of
4 the four-year institutions and for the community college system;

5 (2) Identify the state's higher education goals, objectives, and
6 priorities;

7 (3) Prepare a comprehensive master plan which includes but is not
8 limited to:

9 (a) Assessments of the state's higher education needs. These
10 assessments may include, but are not limited to: The basic and
11 continuing needs of various age groups; business and industrial needs
12 for a skilled workforce; analyses of demographic, social, and economic
13 trends; consideration of the changing ethnic composition of the
14 population and the special needs arising from such trends; college
15 attendance, retention, and dropout rates, and the needs of recent high
16 school graduates and placebound adults. The board should consider the
17 needs of residents of all geographic regions, but its initial
18 priorities should be applied to heavily populated areas underserved by
19 public institutions;

20 (b) Recommendations on enrollment and other policies and actions to
21 meet those needs;

22 (c) Guidelines for continuing education, adult education, public
23 service, and other higher education programs.

24 The initial plan shall be submitted to the governor and the
25 legislature by December 1, 1987. Comments on the plan from the board's
26 advisory committees and the institutions shall be submitted with the
27 plan.

28 The plan shall be updated biennially, and presented to the governor
29 and the appropriate legislative policy committees. Following public
30 hearings, the legislature shall, by concurrent resolution, approve or

1 recommend changes to the initial plan, and the biennial updates. The
2 plan shall then become state higher education policy unless legislation
3 is enacted to alter the policies set forth in the plan;

4 ~~(4) ((Review, evaluate, and make recommendations on operating and~~
5 ~~capital budget requests from four year institutions and the community~~
6 ~~college system, based on the elements outlined in subsections (1), (2),~~
7 ~~and (3) of this section, and on guidelines which outline the board's~~
8 ~~fiscal priorities. These guidelines shall be distributed to the~~
9 ~~institutions and the community college board by December of each odd-~~
10 ~~numbered year. The institutions and the community college board shall~~
11 ~~submit an outline of their proposed budgets, identifying major~~
12 ~~components, to the board no later than August 1 of each even-numbered~~
13 ~~year. The board shall submit recommendations on the proposed budgets~~
14 ~~and on the board's budget priorities to the office of financial~~
15 ~~management before October 15 of each even-numbered year, and to the~~
16 ~~legislature by January 1 of each odd-numbered year;~~

17 ~~(5))~~ Recommend legislation affecting higher education;

18 ~~((6))~~ (5) Recommend tuition and fees policies and levels based on
19 comparisons with peer institutions;

20 ~~((7))~~ (6) Establish priorities and develop recommendations on
21 financial aid based on comparisons with peer institutions;

22 ~~((8))~~ (7) Prepare recommendations on merging or closing
23 institutions; and

24 ~~((9))~~ (8) Develop criteria for identifying the need for new
25 baccalaureate institutions.

26 NEW SECTION. Sec. 10. The provisions of this act shall apply
27 beginning with the 1993-95 biennial budget process and shall not impact
28 the 1991-93 biennial budget process or the 1991-93 omnibus
29 appropriations act.