SUBSTITUTE SENATE BILL 5602

State of Washington 52nd Legislature 1991 Regular Session

By Senate Committee on Commerce & Labor (originally sponsored by Senators McDonald, Craswell, Owen, Niemi, Matson, Jesernig, L. Smith and Barr; by request of Trade and Economic Development and Office of Financial Management).

Read first time February 27, 1991.

- AN ACT Relating to timber impact areas; amending RCW 43.160.010 and
- 2 43.160.020; and adding a new section to chapter 43.160 RCW.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 Sec. 1. RCW 43.160.010 and 1989 c 431 s 61 are each amended to
- 5 read as follows:
- 6 (1) The legislature finds that it is the public policy of the state
- 7 of Washington to direct financial resources toward the fostering of
- 8 economic development through the stimulation of investment and job
- 9 opportunities and the retention of sustainable existing employment for
- 10 the general welfare of the inhabitants of the state. Reducing
- 11 unemployment and reducing the time citizens remain jobless is important
- 12 for the economic welfare of the state. A valuable means of fostering
- 13 economic development is the construction of public facilities which
- 14 contribute to the stability and growth of the state's economic base.
- 15 Strengthening the economic base through issuance of industrial

- 1 development bonds, whether single or umbrella, further serves to reduce
- 2 unemployment. Consolidating issues of industrial development bonds
- 3 when feasible to reduce costs additionally advances the state's purpose
- 4 to improve economic vitality. Expenditures made for these purposes as
- 5 authorized in this chapter are declared to be in the public interest,
- 6 and constitute a proper use of public funds. A community economic
- 7 revitalization board is needed which shall aid the development of
- 8 economic opportunities. The general objectives of the board should
- 9 include:
- 10 (a) Strengthening the economies of areas of the state which have
- 11 experienced or are expected to experience chronically high unemployment
- 12 rates or below average growth in their economies;
- 13 (b) Encouraging the diversification of the economies of the state
- 14 and regions within the state in order to provide greater seasonal and
- 15 cyclical stability of income and employment;
- 16 (c) Encouraging wider access to financial resources for both large
- 17 and small industrial development projects;
- 18 (d) Encouraging new economic development or expansions to maximize
- 19 employment;
- 20 (e) Encouraging the retention of viable existing firms and
- 21 employment; and
- 22 (f) Providing incentives for expansion of employment opportunities
- 23 for groups of state residents that have been less successful relative
- 24 to other groups in efforts to gain permanent employment.
- 25 (2) The legislature also finds that the state's economic
- 26 development efforts can be enhanced by, in certain instances, providing
- 27 funds to improve state highways in the vicinity of new industries
- 28 considering locating in this state or existing industries that are
- 29 considering significant expansion.

- 1 (a) The legislature finds it desirable to provide a process whereby
- 2 the need for diverse public works improvements necessitated by planned
- 3 economic development can be addressed in a timely fashion and with
- 4 coordination among all responsible governmental entities.
- 5 (b) It is the intent of the legislature to create an economic
- 6 development account within the motor vehicle fund from which
- 7 expenditures can be made by the department of transportation for state
- 8 highway improvements necessitated by planned economic development. All
- 9 such improvements must first be approved by the state transportation
- 10 commission and the community economic revitalization board in
- 11 accordance with the procedures established by RCW 43.160.074 and
- 12 47.01.280. It is further the intent of the legislature that such
- 13 improvements not jeopardize any other planned highway construction
- 14 projects. The improvements are intended to be of limited size and
- 15 cost, and to include such items as additional turn lanes,
- 16 signalization, illumination, and safety improvements.
- 17 (3) The legislature also finds that the state's economic
- 18 development efforts can be enhanced by providing funds to improve
- 19 markets for those recyclable materials representing a large fraction of
- 20 the waste stream. The legislature finds that public facilities which
- 21 result in private construction of processing or remanufacturing
- 22 facilities for recyclable materials are eligible for consideration from
- 23 the board.
- 24 (4) The legislature also finds that the state's economic
- 25 development efforts can be enhanced by providing federal timber supply
- 26 impact areas with support for public facility improvements necessary to
- 27 <u>achieve long-term economic diversification goals</u>. It is the intent of
- 28 the legislature to create a separate economic development account
- 29 within the community economic revitalization board to provide public
- 30 <u>facilities for industrial projects and tourism projects that can</u>

- 1 demonstrate a high probability of attracting or retaining jobs and
- 2 private investment. Funds shall also be available for feasibility
- 3 studies that would be used to determine the economic viability of such
- 4 proposed projects.
- 5 **Sec. 2.** RCW 43.160.020 and 1985 c 466 s 58 are each amended to
- 6 read as follows:
- 7 Unless the context clearly requires otherwise, the definitions in
- 8 this section apply throughout this chapter.
- 9 (1) "Board" means the community economic revitalization board.
- 10 (2) "Bond" means any bond, note, debenture, interim certificate, or
- 11 other evidence of financial indebtedness issued by the board pursuant
- 12 to this chapter.
- 13 (3) "Department" means the department of trade and economic
- 14 development or its successor with respect to the powers granted by this
- 15 chapter.
- 16 (4) "Financial institution" means any bank, savings and loan
- 17 association, credit union, development credit corporation, insurance
- 18 company, investment company, trust company, savings institution, or
- 19 other financial institution approved by the board and maintaining an
- 20 office in the state.
- 21 (5) "Industrial development facilities" means "industrial
- 22 development facilities" as defined in RCW 39.84.020.
- 23 (6) "Industrial development revenue bonds" means tax-exempt revenue
- 24 bonds used to fund industrial development facilities.
- 25 (7) "Local government" means any port district, county, city, or
- 26 town.
- 27 (8) "Sponsor" means any of the following entities which customarily
- 28 provide service or otherwise aid in industrial or other financing and
- 29 are approved as a sponsor by the board: A bank, trust company, savings

SSB 5602 p. 4 of 7

- 1 bank, investment bank, national banking association, savings and loan
- 2 association, building and loan association, credit union, insurance
- 3 company, or any other financial institution, governmental agency, or
- 4 holding company of any entity specified in this subsection.
- 5 (9) "Umbrella bonds" means industrial development revenue bonds
- 6 from which the proceeds are loaned, transferred, or otherwise made
- 7 available to two or more users under this chapter.
- 8 (10) "User" means one or more persons acting as lessee, purchaser,
- 9 mortgagor, or borrower under a financing document and receiving or
- 10 applying to receive revenues from bonds issued under this chapter.
- 11 (11) "Federal timber impact area" means a county meeting two of the
- 12 <u>following three criteria for the most recent year such data is</u>
- 13 available: (a) Logging and lumber employment location quotient of 1.0
- 14 or more of the state average, (b) direct logging and lumber job loss of
- 15 one hundred or more, (c) annual unemployment rate twenty percent above
- 16 the state average.
- 17 (12) "Tourism project" means a project where additions to current
- 18 facilities will attract primarily nonresident visitors for overnight
- 19 stays. A tourism project may be a new project or an expansion or
- 20 <u>refurbishment of an existing facility.</u>
- 21 NEW SECTION. Sec. 3. A new section is added to chapter 43.160 RCW
- 22 to read as follows:
- 23 (1) The economic development account is created within the public
- 24 facilities construction loan revolving fund under RCW 43.160.080.
- 25 Moneys in the account may be spent only after appropriation.
- 26 Expenditures from the account may be used only for the purposes of RCW
- 27 43.160.010(4) and section 3 of this act. The account is subject to
- 28 allotment procedures under chapter 43.88 RCW.

- 1 (2) Applications under this section for assistance from the 2 economic development account are subject to all of the applicable 3 criteria set forth under this chapter, as well as procedures and
- 4 criteria established by the board, except as otherwise provided.
- 5 (3) Eligible applicants under this section are limited to political
- 6 subdivisions of the state in federal timber impact areas that
- 7 demonstrate, to the satisfaction of the board, the local economy's
- 8 dependence on the forest products industry.
- 9 (4) Applicants must demonstrate that their request is part of an
- 10 economic development plan consistent with applicable state planning
- 11 requirements. Industrial projects must be approved by the local
- 12 government and the associate development organization. Applicants must
- 13 demonstrate that tourism projects have been approved by the local
- 14 government and are part of a regional tourism plan approved by the
- 15 local and regional tourism organizations.
- 16 (5) Applications must demonstrate local match and participation.
- 17 Such match may include: Land donation, other public or private funds
- 18 or both, or other means of local commitment to the project.
- 19 (6) Board financing for feasibility studies shall not exceed
- 20 twenty-five thousand dollars per study. Board funds for feasibility
- 21 studies may be provided as a grant and require a dollar for dollar
- 22 match with up to one-half in-kind match allowed.
- 23 (7) Board financing for tourism projects shall not exceed two
- 24 hundred fifty thousand dollars. Other public facility projects under
- 25 this section shall not exceed five hundred thousand dollars. Loans
- 26 with flexible terms and conditions to meet the needs of the applicants
- 27 shall be provided. Grants may also be authorized, but only when, and to
- 28 the extent that, a loan is not reasonably possible, given the limited
- 29 resources of the political subdivision.

- 1 (8) The board shall develop guidelines for allowable local match
- 2 and feasibility studies.
- 3 <u>NEW SECTION.</u> **Sec. 4.** If any provision of this act or its
- 4 application to any person or circumstance is held invalid, the
- 5 remainder of the act or the application of the provision to other
- 6 persons or circumstances is not affected.