SENATE BILL 5281

52nd Legislature

1991 Regular Session

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By Senator Cantu.

State of Washington

Read first time January 28, 1991. Referred to Committee on Ways & Means.

- 1 AN ACT Relating to the financial partnership plan for services
- 2 provided and funded by the department of social and health services;
- 3 amending RCW 74.20A.030, 13.32A.175, 13.34.160, and 13.40.220; adding
- 4 a new section to chapter 69.54 RCW; adding a new section to chapter
- 5 70.01 RCW; adding a new section to chapter 71.05 RCW; adding a new
- 6 section to chapter 71.24 RCW; adding a new section to chapter 71.34
- 7 RCW; adding a new section to chapter 72.33 RCW; adding a new section to
- 8 chapter 74.26 RCW; adding new sections to chapter 43.20B RCW; creating
- 9 a new section; repealing RCW 74.26.060; and providing an effective
- 10 date.
- 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 12 <u>NEW SECTION.</u> **Sec. 1.** Sections 1 through 5 of this act may be
- 13 known and cited as the department of social and health services
- 14 financial partnership plan.

- 1 <u>NEW SECTION.</u> **Sec. 2.** (1) The legislature recognizes the
- 2 mission of the department of social and health services to help
- 3 individuals and families who are unable to fully provide for their
- 4 primary basic needs; to protect the general public, especially those
- 5 individuals unable to protect themselves; and to provide rehabilitative
- 6 and habilitative services to individuals who are mentally,
- 7 developmentally, or physically disabled. The legislature also
- 8 recognizes the responsibility and ability of some individuals to
- 9 participate financially with the department in the provision of these
- 10 services. The legislature, therefore, declares it to be public policy
- 11 that:
- 12 (a) It is the responsibility of Washington state residents to
- 13 provide for themselves, their spouses, and their unmarried minor
- 14 children to the best of their ability;
- 15 (b) The department shall continue to provide services and encourage
- 16 and assist families and individuals to meet the primary responsibility
- 17 of providing for themselves, their spouses, and their unmarried minor
- 18 children;
- 19 (c) When the department does assist individuals and families in
- 20 meeting their primary responsibilities, the department should recover
- 21 the costs of the services based upon the ability of the individual, the
- 22 individual's estate, or family, to pay. Recovery of costs is not
- 23 intended to result in the impoverishment of the individual or family,
- 24 or in the significant impairment of their ability to discharge their
- 25 primary responsibilities; and
- 26 (d) Funds collected under this act shall be returned to the
- 27 departmental program for which financial participation was assessed.
- 28 (2) In order to implement this public policy, the department shall:

- 1 (a) Apply the financial participation criteria in section 4 of this
- 2 act uniformly across all existing and new programs unless a program is
- 3 specifically exempted in this act;
- 4 (b) Investigate the financial condition of persons potentially
- 5 liable for the costs of services provided in order to make a
- 6 determination of that person's financial participation based on ability
- 7 to pay;
- 8 (c) Provide for a one-time one hundred dollar exemption per family
- 9 for services to encourage early access to services; and
- 10 (d) Assess on the responsible party or parties the amount of
- 11 financial participation based on ability to pay and recover that
- 12 participation.
- 13 (3) The department shall not:
- 14 (a) Assess or recover any financial participation in excess of the
- 15 cost of the service;
- 16 (b) Deny services to an individual, including a minor, solely
- 17 because of:
- 18 (i) Inability to pay;
- 19 (ii) The existence of a previously unpaid obligation to the
- 20 department; or
- 21 (iii) The refusal of a responsible party to pay for services
- 22 previously provided to a minor; or
- 23 (c) Assess any financial participation for the adoption costs of
- 24 special needs children.
- 25 (4) The secretary of the department may waive liability for
- 26 financial participation if, in the secretary's discretion, the assessed
- 27 liability would not be in the best interest of the state.
- 28 (5) Nothing in this chapter is intended to prohibit the department
- 29 or a provider of services for the department from accepting voluntary
- 30 donations of monetary or other gifts.

- 1 <u>NEW SECTION.</u> **Sec. 3.** As used in sections 1 through 5 of this
- 2 act, the following terms have the meanings indicated unless the context
- 3 clearly requires otherwise.
- 4 (1) "Department" means the department of social and health
- 5 services.
- 6 (2) "Family" means an individual, his or her spouse, and his or her
- 7 unmarried minor children, or any combination thereof.
- 8 (3) "Financial eligibility service" means any service provided or
- 9 funded by the department that is made available to an individual or
- 10 family based on a preeligibility financial means test.
- 11 (4) "Gross income" means the gross amount of all income declared
- 12 for income tax purposes.
- 13 (5) "Minor" means an unmarried person under the age of eighteen.
- 14 (6) "Protective service" means any service provided or funded by
- 15 the department in response to an allegation of abuse, neglect, or
- 16 domestic violence.
- 17 (7) "Recipient" means any person receiving any nonfinancial
- 18 eligibility service which is provided or funded by the department and
- 19 includes multiservice users.
- 20 (8) "Residential service" means any service provided directly, or
- 21 funded, by the department that provides food and shelter, in addition
- 22 to other services, on a twenty-four hour basis.
- 23 (9) "Responsible party" means an individual, his or her spouse, or
- 24 the parents of a minor, receiving services provided or funded by the
- 25 department. A representative payee, fiduciary, or legal guardian of
- 26 the recipient is a responsible party only to the extent of benefits
- 27 received, assets of the estate, or both.
- 28 <u>NEW SECTION.</u> **Sec. 4.** (1) A recipient, other responsible
- 29 party, or both, are liable for the cost of any nonfinancial eligibility

- 1 service provided or funded by the department whether the services are
- 2 provided on a voluntary or involuntary basis. Liability is limited to
- 3 the ability of the recipient, the responsible party, or both, to pay.
- 4 (2) A determination of financial participation shall be made
- 5 annually by the department based on ability to pay.
- 6 (3) The amount of financial participation shall not exceed the cost
- 7 of the service provided including the costs of collection.
- 8 (4) Insurance benefits for which the recipient, or responsible
- 9 party on behalf of the recipient, is eligible or potentially eligible
- 10 shall be applied to the actual costs of services provided by or for the
- 11 department to the full extent of the coverage prior to the calculation
- 12 of ability to pay as provided in this section. For the purpose of this
- 13 section, insurance benefits include private or group policies and
- 14 government entitlement programs that provide coverage for the service
- 15 furnished or funded by the department.
- 16 (5) The maximum amount of annual financial participation for a
- 17 family for services received shall be determined by the following
- 18 formula:
- 19 Gross income minus fifty percent of the state median income as
- 20 adjusted for family size, with the result multiplied by a
- 21 percentage which is based on a sliding scale. The sliding
- 22 scale is as follows:
- 23 (a) For annual gross incomes less than sixteen thousand
- 24 dollars, ten percent;
- 25 (b) For annual gross incomes of sixteen thousand dollars or
- 26 more, but less than twenty-one thousand dollars, twelve
- 27 percent;
- 28 (c) For annual gross incomes of twenty-one thousand dollars or
- 29 more, but less than twenty-six thousand dollars, fourteen
- 30 percent;

- 1 (d) For annual gross incomes of twenty-six thousand dollars or
- 2 more, but less than thirty-one thousand dollars, sixteen
- 3 percent;
- 4 (e) For annual gross incomes of thirty-one thousand dollars or
- 5 more, but less than thirty-six thousand dollars, eighteen
- 6 percent; and
- 7 (f) For annual gross incomes of thirty-six thousand dollars or
- 8 more, twenty percent.
- 9 (6) Family size for this purpose is that number of exemptions for
- 10 the recipient's family allowed by federal income tax regulations.
- 11 (7) For families who use services over a long period, the amount of
- 12 state median income protected under the formula should be adjusted for
- 13 each year the individual or family participates in the cost of care.
- 14 The amount of state median income protected will increase by three
- 15 percent each year for the first five years, two percent each year the
- 16 second five years, and one percent each year the remaining years.
- 17 (8) A recipient of residential services who constitutes a family
- 18 size of one shall be expected to participate to the full extent of
- 19 gross earned and unearned annual income less a reasonable amount for
- 20 personal expenses, to secure or to retain community housing, or both.
- 21 (9) The department shall establish and maintain a central system
- 22 for determining and assessing ability to pay, for accounting, and for
- 23 collecting financial participation.
- 24 (10) The department shall adopt rules establishing criteria for
- 25 determining ability to pay, issuing notices of financial liability and
- 26 notices of delinquency, and securing repayment.
- 27 <u>NEW SECTION.</u> **Sec. 5.** Financial participation is due and
- 28 payable within thirty days after billing. The department shall adopt
- 29 rules establishing criteria for declaring an obligation delinquent and

- 1 for recovering delinquent obligations. If the responsible party fails
- 2 to voluntarily pay the determined financial participation within that
- 3 time without adequate justification, the account becomes delinquent and
- 4 a notice of delinquency will be served. If the responsible party fails
- 5 to adequately respond to the notice of delinquency, the department may
- 6 issue an order to withhold and deliver, or pursue its other remedies.
- 7 **Sec. 6.** RCW 74.20A.030 and 1989 c 360 s 14 are each amended to
- 8 read as follows:
- 9 (1) The department shall be subrogated to the right of any
- 10 dependent child or children or person having the care, custody, and
- 11 control of said child or children, if public assistance money is paid
- 12 to or for the benefit of the child, to prosecute or maintain any
- 13 support action or execute any administrative remedy existing under the
- 14 laws of the state of Washington to obtain reimbursement of moneys
- 15 expended, based on the support obligation of the responsible parent
- 16 established by a superior court order or RCW 74.20A.055. Distribution
- 17 of any support moneys shall be made in accordance with 42 U.S.C. Sec.
- 18 657.
- 19 (2) The department may initiate, continue, maintain, or execute an
- 20 action to establish, enforce, and collect a support obligation,
- 21 including establishing paternity and performing related services, under
- 22 this chapter and chapter 74.20 RCW, or through the attorney general or
- 23 prosecuting attorney under chapter 26.09, 26.18, 26.20, 26.21, 26.23,
- 24 or 26.26 RCW or other appropriate statutes or the common law of this
- 25 state, for so long as and under such conditions as the department may
- 26 establish by regulation.
- 27 (3) Public assistance moneys shall be exempt from collection action
- 28 under this chapter except as provided in RCW 74.20A.270.

- 1 ((4) No collection action shall be taken against parents of
- 2 children eligible for admission to, or children who have been
- 3 discharged from a residential habilitation center as defined by RCW
- $4 \frac{71A.10.020(7).}{}$
- 5 **Sec. 7.** RCW 13.32A.175 and 1987 c 435 s 13 are each amended to
- 6 read as follows:
- 7 In any proceeding in which the court approves an alternative
- 8 residential placement, ((the court shall inquire into the ability of
- 9 parents to contribute to the child's support. If the court finds that
- 10 the parents are able to contribute to the support of the child, the
- 11 court shall order them to make such support payments as the court deems
- 12 equitable. The court may enforce such an order by execution or in any
- 13 way in which a court of equity may enforce its orders. However,
- 14 payments shall not be required of a parent who has both opposed the
- 15 placement and continuously sought reconciliation with, and the return
- 16 of, the child.)) the parent and any other responsible party as defined
- 17 in section 3 of this act shall be liable for the cost of those services
- 18 based on ability to pay. The department shall determine ability to pay
- 19 and the required financial participation in the manner provided in
- 20 section 4 of this act, and shall recover that required participation
- 21 <u>under this chapter.</u> All orders entered in a proceeding approving
- 22 alternative residential placement shall be in compliance with the
- 23 provisions of RCW 26.23.050.
- 24 **Sec. 8.** RCW 13.34.160 and 1987 c 435 s 14 are each amended to read
- 25 as follows:
- In any case in which the court shall find the child dependent, ((it
- 27 may in the same or subsequent proceeding upon the parent or parents,
- 28 guardian, or other person having custody of said child, being duly

- 1 summoned or voluntarily appearing, proceed to inquire into the ability
- 2 of such persons or person able to support the child or contribute
- 3 thereto, the court may enter such order or decree as shall be according
- 4 to equity in the premises, and may enforce the same by execution, or in
- 5 any way in which a court of equity may enforce its decrees)) the parent
- 6 and any other responsible party as defined in section 3 of this act
- 7 shall be liable for the cost of those services based on ability to pay.
- 8 The department shall determine ability to pay and the required
- 9 <u>financial participation in the manner provided in section 4 of this</u>
- 10 act, and shall recover that required participation under this chapter.
- 11 All child support orders entered pursuant to this chapter shall be in
- 12 compliance with the provisions of RCW 26.23.050.
- 13 Sec. 9. RCW 13.40.220 and 1977 ex.s. c 291 s 76 are each amended
- 14 to read as follows:
- 15 Whenever legal custody of a child is vested in someone other than
- 16 ((his or her)) the child's parents, ((after due notice to the parents
- 17 or other persons legally obligated to care for and support the child,
- 18 and after a hearing, the court may order and decree that the parent or
- 19 other legally obligated person shall pay in such a manner as the court
- 20 may direct a reasonable sum representing in whole or in part the costs
- 21 of support, treatment, and confinement of the child after the decree is
- 22 entered. If the parent or other legally obligated person wilfully
- 23 fails or refuses to pay such sum, the court may proceed against such
- 24 person for contempt.)) the parent and any other responsible party as
- 25 defined in section 3 of this act shall be liable for the cost of those
- 26 <u>services based on ability to pay. The department shall determine</u>
- 27 <u>ability to pay and the required financial participation in the manner</u>
- 28 provided in section 4 of this act, and shall recover that required
- 29 participation under this chapter.

- 1 <u>NEW SECTION.</u> **Sec. 10.** A new section is added to chapter 69.54 RCW
- 2 to read as follows:
- 3 Except as provided in RCW 69.54.060, any recipient of services
- 4 provided or funded by the department under this chapter and any other
- 5 responsible party as defined in section 3 of this act, shall be liable
- 6 for the cost of those services based on ability to pay. The department
- 7 shall determine ability to pay and the required financial participation
- 8 in the manner provided in section 4 of this act, and shall recover that
- 9 required participation under this chapter.
- 10 <u>NEW SECTION.</u> **Sec. 11.** A new section is added to chapter 70.01 RCW
- 11 to read as follows:
- 12 Any recipient of services provided or funded by the department
- 13 under this chapter and any other responsible party as defined in
- 14 section 3 of this act, shall be liable for the cost of those services
- 15 based on ability to pay. The department shall determine ability to pay
- 16 and the required financial participation in the manner provided in
- 17 section 4 of this act, and shall recover that required participation
- 18 under this chapter.
- 19 <u>NEW SECTION.</u> **Sec. 12.** A new section is added to chapter 71.05 RCW
- 20 to read as follows:
- 21 Any recipient of services provided or funded by the department
- 22 under this chapter and any other responsible party as defined in
- 23 section 3 of this act, shall be liable for the cost of those services
- 24 based on ability to pay. The department shall determine ability to pay
- 25 and the required financial participation in the manner provided in
- 26 section 4 of this act, and shall recover that required participation
- 27 under this chapter.

- 1 <u>NEW SECTION.</u> **Sec. 13.** A new section is added to chapter 71.24 RCW
- 2 to read as follows:
- 3 Any recipient of services provided or funded by the department
- 4 under this chapter and any other responsible party as defined in
- 5 section 3 of this act, shall be liable for the cost of those services
- 6 based on ability to pay. The department shall determine ability to pay
- 7 and the required financial participation in the manner provided in
- 8 section 4 of this act, and shall recover that required participation
- 9 under this chapter.
- 10 <u>NEW SECTION.</u> **Sec. 14.** A new section is added to chapter 72.33 RCW
- 11 to read as follows:
- 12 Any recipient of services provided or funded by the department
- 13 under this chapter and any other responsible party as defined in
- 14 section 3 of this act, shall be liable for the cost of those services
- 15 based on ability to pay. The department shall determine ability to pay
- 16 and the required financial participation in the manner provided in
- 17 section 4 of this act, and shall recover that required participation
- 18 under this chapter.
- 19 NEW SECTION. Sec. 15. A new section is added to chapter 71.34 RCW
- 20 to read as follows:
- 21 Any recipient of services provided or funded by the department
- 22 under this chapter and any other responsible party as defined in
- 23 section 3 of this act, shall be liable for the cost of those services
- 24 based on ability to pay. The department shall determine ability to pay
- 25 and the required financial participation in the manner provided in
- 26 section 4 of this act, and shall recover that required participation
- 27 under this chapter.

- 1 <u>NEW SECTION.</u> **Sec. 16.** A new section is added to chapter 74.26 RCW
- 2 to read as follows:
- 3 Any recipient of services provided or funded by the department
- 4 under this chapter and any other responsible party as defined in
- 5 section 3 of this act, shall be liable for the cost of those services
- 6 based on ability to pay. The department shall determine ability to pay
- 7 and the required financial participation in the manner provided in
- 8 section 4 of this act, and shall recover that required participation
- 9 under this chapter.
- 10 <u>NEW SECTION.</u> **Sec. 17.** Sections 1 through 5 of this act shall
- 11 be added to chapter 43.20B RCW and codified with the subchapter heading
- 12 of "department of social and health services financial partnership
- 13 plan."
- 14 <u>NEW SECTION.</u> **Sec. 18.** The enactment of this act shall not have
- 15 the effect of terminating or in any way modifying any liability, civil
- 16 or criminal, which is already in existence on the effective date of
- 17 this act.
- 18 <u>NEW SECTION.</u> **Sec. 19.** RCW 74.26.060 and 1980 c 106 s 6 are each
- 19 repealed.
- 20 <u>NEW SECTION.</u> **Sec. 20.** If any provision of this act or its
- 21 application to any person or circumstance is held invalid, the
- 22 remainder of the act or the application of the provision to other
- 23 persons or circumstances is not affected.
- 24 <u>NEW SECTION.</u> **Sec. 21.** This act shall take effect, and the
- 25 secretary of social and health services shall have an implementation

- 1 plan in place, on October 1, 1991. The secretary may immediately take
- 2 such steps as are necessary to ensure that this act is implemented
- 3 according to that plan on its effective date.