State of Washington

HOUSE BILL 2864

By Representatives Sheldon, Brumsickle, Riley, P. Johnson, Orr, H. Myers, G. Fisher, Pruitt, Roland, Bowman, Carlson and Rasmussen

52nd Legislature

Read first time 01/29/92. Referred to Committee on Revenue.

- AN ACT Relating to tax exemptions for eligible investment projects;
- 2 adding a new chapter to Title 82 RCW; repealing RCW 82.60.010,
- 3 82.60.020, 82.60.030, 82.60.040, 82.60.050, 82.60.060, 82.60.065,
- 4 82.60.070, 82.60.080, 82.60.090, 82.60.100, and 82.60.900; providing an
- 5 expiration date; and declaring an emergency.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that there are
- 8 several areas in the state that are characterized by very high levels
- 9 of unemployment and poverty. The legislature further finds that
- 10 economic stagnation is the primary cause of this high unemployment rate
- 11 and poverty; that new state policies are necessary in order to promote
- 12 economic stimulation and new employment opportunities in these
- 13 distressed areas; and that policies providing incentives for economic
- 14 growth in these distressed areas are essential. For these reasons, the

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- 1 legislature hereby establishes a tax exemption program to be effective
- 2 solely in distressed areas and under circumstances where the exempted
- 3 tax payments are for investments or costs that result in the creation
- 4 of a specified number of jobs. The legislature declares that this
- 5 limited program serves the vital public purpose of creating employment
- 6 opportunities and reducing poverty in the distressed areas of the
- 7 state.
- 8 <u>NEW SECTION.</u> **Sec. 2.** Unless the context clearly requires
- 9 otherwise, the definitions in this section apply throughout this
- 10 chapter.
- 11 (1) "Applicant" means a person applying for a tax exemption under
- 12 this chapter.
- 13 (2) "Department" means the department of revenue.
- 14 (3) "Eligible area" means: (a) A county in which the average level
- 15 of unemployment for the three years before the year in which an
- 16 application is filed under this chapter exceeds the average state
- 17 unemployment for those years by twenty percent; or (b) a metropolitan
- 18 statistical area, as defined by the office of federal statistical
- 19 policy and standards, United States department of commerce, in which
- 20 the average level of unemployment for the calendar year immediately
- 21 proceeding the year in which an application is filed under this chapter
- 22 exceeds the average state unemployment for such calendar year by twenty
- 23 percent. Applications under this subsection (3)(b) shall be filed by
- 24 April 30, 1993.
- 25 (4)(a) "Eligible investment project" means that portion of an
- 26 investment project that:
- 27 (i) Is directly utilized to create at least one new full-time
- 28 qualified employment position for each three hundred thousand dollars
- 29 of investment on which an exemption is requested; and

- 1 (ii) Either initiates a new operation, or expands or diversifies a
- 2 current operation by expanding or renovating an existing building with
- 3 costs in excess of twenty-five percent of the true and fair value of
- 4 the plant complex prior to improvement; or
- 5 (iii) Acquires machinery and equipment to be used for either
- 6 manufacturing or research and development if the machinery and
- 7 equipment is housed in a new leased structure: PROVIDED, That the
- 8 lessor/owner of the structure is not eligible for an exemption unless
- 9 the underlying ownership of the buildings, machinery, and equipment
- 10 vests exclusively in the same person.
- 11 (b) "Eligible investment project" does not include any portion of
- 12 an investment project undertaken by a light and power business as
- 13 defined in RCW 82.16.010(5) or investment projects that have already
- 14 received exemptions under this chapter.
- 15 (5) "Investment project" means an investment in qualified buildings
- 16 and qualified machinery and equipment, including labor and services
- 17 rendered in the planning, installation, and construction of the
- 18 project.
- 19 (6) "Manufacturing" means all activities of a commercial or
- 20 industrial nature wherein labor or skill is applied, by hand or
- 21 machinery, to materials so that as a result thereof a new, different,
- 22 or useful substance or article of tangible personal property is
- 23 produced for sale or commercial or industrial use and shall include the
- 24 production or fabrication of specially made or custom made articles.
- 25 "Manufacturing" also includes computer programming, the production of
- 26 computer software, and other computer-related services, and the
- 27 activities performed by research and development laboratories and
- 28 commercial testing laboratories.
- 29 (7) "Person" has the meaning given in RCW 82.04.030.

- 1 (8) "Qualified buildings" means new structures used for
- 2 manufacturing and research and development activities, including plant
- 3 offices and warehouses or other facilities for the storage of raw
- 4 material or finished goods if such facilities are an essential or an
- 5 integral part of a factory, mill, plant, or laboratory used for
- 6 manufacturing or research and development. If a building is used
- 7 partly for manufacturing or research and development and partly for
- 8 other purposes, the applicable tax exemption shall be determined by
- 9 apportionment of the costs of construction under rules adopted by the
- 10 department.
- 11 (9) "Qualified employment position" means a permanent, full-time
- 12 employee employed in the eligible investment project during the entire
- 13 tax year.
- 14 (10) "Qualified machinery and equipment" means all new industrial
- 15 and research fixtures, equipment, and support facilities that are an
- 16 integral and necessary part of a manufacturing or research and
- 17 development operation. "Qualified machinery and equipment" includes:
- 18 Computers; software; data processing equipment; laboratory equipment;
- 19 manufacturing components such as belts, pulleys, shafts, and moving
- 20 parts; molds, tools, and dies; operating structures; and all equipment
- 21 used to control or operate the machinery.
- 22 (11) "Recipient" means a person receiving a tax exemption under
- 23 this chapter.
- 24 (12) "Research and development" means the development, refinement,
- 25 testing, marketing, and commercialization of a product, service, or
- 26 process before commercial sales have begun. As used in this
- 27 subsection, "commercial sales" excludes sales of prototypes or sales
- 28 for market testing if the total gross receipts from such sales of the
- 29 product, service, or process do not exceed one million dollars.

- 1 <u>NEW SECTION.</u> **Sec. 3.** Application for exemption of taxes under
- 2 this chapter must be made before initiation of the construction of the
- 3 investment project. The application shall be made to the department in
- 4 a form and manner prescribed by the department. The application shall
- 5 contain information regarding the location of the investment project,
- 6 the applicant's average employment in the state for the prior year,
- 7 estimated or actual new employment related to the project, estimated or
- 8 actual wages of employees related to the project, estimated or actual
- 9 costs, time schedules for completion and operation, and other
- 10 information required by the department. The department shall rule on
- 11 the application within sixty days.
- 12 <u>NEW SECTION.</u> **Sec. 4.** (1) The department shall issue a sales
- 13 and use tax exemption certificate for state and local sales and use
- 14 taxes due under chapters 82.08, 82.12, and 82.14 RCW on each eligible
- 15 investment project located in an eligible area.
- 16 (2) The department shall keep a running total of all exemptions
- 17 granted under this chapter during each fiscal biennium.
- 18 <u>NEW SECTION.</u> **Sec. 5.** (1) Each recipient shall submit a report
- 19 to the department on December 31st of each year. The report shall
- 20 contain information, as required by the department, from which the
- 21 department may determine whether the recipient is meeting the
- 22 requirements of this chapter. If the recipient fails to submit a
- 23 report or submits an inadequate report, the department may declare the
- 24 amount of exempted taxes to be immediately assessed and payable.
- 25 (2) If, on the basis of a report under this section or other
- 26 information, the department finds that an investment project is not
- 27 eligible for tax exemption under this chapter for reasons other than
- 28 failure to create the required number of qualified employment

- 1 positions, the amount of exempted taxes for the project shall be
- 2 immediately due.
- 3 (3) If, on the basis of a report under this section or other
- 4 information, the department finds that an investment project has failed
- 5 to create the required number of qualified employment positions, the
- 6 department shall assess interest, but not penalties, on the exempted
- 7 taxes for the project. The interest shall be assessed at the rate
- 8 provided for delinquent excise taxes, shall be assessed retroactively
- 9 to the date of exemption, and shall accrue until the exempted taxes are
- 10 repaid.
- 11 <u>NEW SECTION.</u> **Sec. 6.** The employment security department shall
- 12 make, and certify to the department of revenue, all determinations of
- 13 employment and wages under this chapter.
- 14 <u>NEW SECTION.</u> **Sec. 7.** Sections 1 through 6 of this act shall
- 15 constitute a new chapter in Title 82 RCW.
- 16 NEW SECTION. Sec. 8. Sections 3 and 4 of this act shall
- 17 expire July 1, 1996.
- 18 <u>NEW SECTION.</u> **Sec. 9.** The following acts or parts of acts are
- 19 each repealed:
- 20 (1) RCW 82.60.010 and 1985 c 232 s 1;
- 21 (2) RCW 82.60.020 and 1988 c 42 s 16, 1986 c 116 s 12 & 1985 c 232
- 22 s 2;
- 23 (3) RCW 82.60.030 and 1985 c 232 s 3;
- 24 (4) RCW 82.60.040 and 1986 c 116 s 13 & 1985 c 232 s 4;
- 25 (5) RCW 82.60.050 and 1988 c 41 s 5 & 1985 c 232 s 10;
- 26 (6) RCW 82.60.060 and 1985 c 232 s 5;

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- 1 (7) RCW 82.60.065 and 1986 c 116 s 14;
- 2 (8) RCW 82.60.070 and 1985 c 232 s 6;
- 3 (9) RCW 82.60.080 and 1985 c 232 s 7;
- 4 (10) RCW 82.60.090 and 1985 c 232 s 8;
- 5 (11) RCW 82.60.100 and 1987 c 49 s 1; and
- 6 (12) RCW 82.60.900 and 1985 c 232 s 11.
- 7 <u>NEW SECTION.</u> **Sec. 10.** This act is necessary for the immediate
- 8 preservation of the public peace, health, or safety, or support of the
- 9 state government and its existing public institutions, and shall take
- 10 effect immediately.