
SUBSTITUTE HOUSE BILL 2846

State of Washington

52nd Legislature

1992 Regular Session

By House Committee on Human Services (originally sponsored by Representatives Leonard, Beck, Riley, Ludwig, Winsley, Wineberry, Paris, Brough, Pruitt, Franklin, Basich, Ogden, Roland, Nelson, Wood, Valle, Belcher, Brekke, Hine, Bray, H. Myers, Rasmussen, J. Kohl and Anderson; by request of Dept. of Social and Health Services, Department of Health, Superintendent of Public Instruction, Department of Community Development and Employment Security Department)

Read first time 02/07/92.

1 AN ACT Relating to at-risk families; amending RCW 28A.300.040,
2 43.63A.065, and 43.70.020; adding a new section to chapter 43.20A RCW;
3 adding a new section to chapter 50.08 RCW; adding a new chapter to
4 Title 70 RCW; creating a new section; and providing an effective date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** The legislature finds that a broad
7 variety of services for children and families has been independently
8 designed over the years and that the coordination and cost-
9 effectiveness of these services will be enhanced through the adoption
10 of a common approach to their delivery. The legislature further finds
11 that the most successful programs for reaching and working with at-risk
12 families and children treat individuals' problems in the context of the
13 family, offer a broad spectrum of services, are flexible in the use of
14 program resources, and use staff who are trained in crossing

1 traditional program categories in order to broker services necessary to
2 fully meet a family's needs.

3 The legislature further finds that eligibility criteria,
4 expenditure restrictions, and reporting requirements of state and
5 federal categorical programs often create barriers toward the effective
6 use of resources for addressing the multiple problems of at-risk
7 families and children.

8 The purpose of this chapter is to improve the responsiveness of
9 services for children and families at risk by facilitating greater
10 coordination and flexibility in the use of funds by state and local
11 service agencies.

12 NEW SECTION. **Sec. 2.** It is the policy of the state of
13 Washington to promote:

14 (1) Family-oriented services and supports that:

15 (a) Recognize that families include both traditional and
16 nontraditional support systems and those who live alone;

17 (b) Respond to the changing nature of families;

18 (c) Respond to what individuals and families say they need, and
19 meet those needs in a way that maintains their dignity and respects
20 their choices; and

21 (d) Treat children holistically within the context of their family
22 and community, but when the child's rights of basic nurture, physical
23 and mental health, and safety conflict with the legal rights of the
24 parents, the rights and safety of the child will prevail;

25 (2) Culturally relevant services and supports that:

26 (a) Explicitly recognize the culture and beliefs of each family and
27 use these as resources on behalf of the family;

1 (b) Provide equal access to culturally unique communities in
2 planning and programs, and day-to-day work, and actively address
3 instances where clearly disproportionate needs exist; and

4 (c) Enhance every culture's ability to achieve self-sufficiency and
5 contribute in a productive way to the larger community;

6 (3) Coordinated services that:

7 (a) Develop strategies and skills for collaborative planning,
8 problem solving, and service delivery;

9 (b) Encourage coordination and innovation by providing both formal
10 and informal ways for people to communicate and collaborate in planning
11 and programs;

12 (c) Allow clients, vendors, community people, and other agencies to
13 creatively provide the most effective, responsive, and flexible
14 services; and

15 (d) Commit to an open exchange of skills and information; and
16 expect people throughout the system to treat each other with respect,
17 dignity, and understanding;

18 (4) Locally planned services and supports that:

19 (a) Operate on the belief that each community has special
20 characteristics, needs, and strengths;

21 (b) Include a cross-section of local community partners from the
22 public and private sectors, in the planning and delivery of services
23 and supports; and

24 (c) Support these partners in addressing the needs of their
25 communities through both short-range and long-range planning and in
26 establishing priorities within state and federal standards;

27 (5) Community-based prevention that encourages and supports state
28 residents to create positive conditions in their communities to promote
29 the well-being of families and reduce crises and the need for future
30 services;

1 (6) Outcome-based services and supports that:

2 (a) Include a fair and realistic system for measuring both short-
3 range and long-range progress and determining whether efforts make a
4 difference;

5 (b) Use outcomes and indicators that reflect the goals that
6 communities establish for themselves and their children;

7 (c) Work towards these goals and outcomes at all staff levels and
8 in every agency; and

9 (d) Provide a mechanism for informing the development of program
10 policies;

11 (7) Customer service that:

12 (a) Provides a climate that empowers staff to deliver quality
13 programs and services;

14 (b) Is provided by courteous, sensitive, and competent
15 professionals; and

16 (c) Upholds the dignity and respect of individuals and families by
17 providing appropriate staff recognition, information, training, skills,
18 and support;

19 (8) Creativity that:

20 (a) Increases the flexibility of funding and programs to promote
21 innovation in planning, development, and provision of quality services;
22 and

23 (b) Simplifies and reduces or eliminates rules that are barriers to
24 coordination and quality services.

25 NEW SECTION. **Sec. 3.** Unless the context clearly requires
26 otherwise, the definitions in this section apply throughout this
27 chapter.

28 (1) "Comprehensive plan" means a two-year plan that examines
29 available resources and unmet needs for a county or multicounty area,

1 barriers that limit the effective use of resources, and a plan to
2 address these issues that is broadly supported.

3 (2) "Participating state agencies" means the office of the
4 superintendent of public instruction, the department of social and
5 health services, the department of health, the employment security
6 department, and the department of community development.

7 (3) "Family policy council" means the superintendent of public
8 instruction, the secretary of social and health services, the secretary
9 of health, the commissioner of the employment security department, and
10 the director of the department of community development and their
11 designees.

12 (4) "Outcome based" means defined and measurable outcomes and
13 indicators that make it possible for communities to evaluate progress
14 in meeting their goals and whether systems are fulfilling their
15 responsibilities.

16 (5) "Matching funds" means an amount no less than twenty-five
17 percent of the amount budgeted for a consortium's project. Up to half
18 of the consortium's matching funds may be in-kind goods and services.
19 Funding sources allowable for match include appropriate federal or
20 local levy funds, private charitable funding, and other charitable
21 giving. Basic education funds shall not be used as a match.

22 (6) "Consortium" means a diverse group of individuals that includes
23 representatives of local service providers, service recipients, local
24 government, participating state agencies, ethnic and racial minority
25 populations, and other interested persons organized for the purpose of
26 designing and providing collaborative and coordinated services under
27 this chapter. Consortiums shall represent a county, multicounty, or
28 municipal service area. In addition, consortiums may represent Indian
29 tribes applying either individually or collectively.

1 **Sec. 5.** RCW 28A.300.040 and 1991 c 116 s 2 are each amended to
2 read as follows:

3 In addition to any other powers and duties as provided by law, the
4 powers and duties of the superintendent of public instruction shall be:

5 (1) To have supervision over all matters pertaining to the public
6 schools of the state.

7 (2) To report to the governor and the legislature such information
8 and data as may be required for the management and improvement of the
9 schools.

10 (3) To prepare and have printed such forms, registers, courses of
11 study, rules and regulations for the government of the common schools,
12 questions prepared for the examination of persons as provided for in
13 RCW 28A.305.130(9), and such other material and books as may be
14 necessary for the discharge of the duties of teachers and officials
15 charged with the administration of the laws relating to the common
16 schools, and to distribute the same to educational service district
17 superintendents.

18 (4) To travel, without neglecting his or her other official duties
19 as superintendent of public instruction, for the purpose of attending
20 educational meetings or conventions, of visiting schools, of consulting
21 educational service district superintendents or other school officials.

22 (5) To prepare and from time to time to revise a manual of the
23 Washington state common school code, copies of which shall be provided
24 in such numbers as determined by the superintendent of public
25 instruction at no cost to those public agencies within the common
26 school system and which shall be sold at approximate actual cost of
27 publication and distribution per volume to all other public and
28 nonpublic agencies or individuals, said manual to contain Titles 28A
29 and 28C RCW, rules and regulations related to the common schools, and
30 such other matter as the state superintendent or the state board of

1 education shall determine. Proceeds of the sale of such code shall be
2 transmitted to the public printer who shall credit the state
3 superintendent's account within the state printing plant revolving fund
4 by a like amount.

5 (6) To act as ex officio member and the chief executive officer of
6 the state board of education.

7 (7) To file all papers, reports and public documents transmitted to
8 the superintendent by the school officials of the several counties or
9 districts of the state, each year separately. Copies of all papers
10 filed in the superintendent's office, and the superintendent's official
11 acts, may, or upon request, shall be certified by the superintendent
12 and attested by the superintendent's official seal, and when so
13 certified shall be evidence of the papers or acts so certified to.

14 (8) To require annually, on or before the 15th day of August, of
15 the president, manager, or principal of every educational institution
16 in this state, a report as required by the superintendent of public
17 instruction; and it is the duty of every president, manager or
18 principal, to complete and return such forms within such time as the
19 superintendent of public instruction shall direct.

20 (9) To keep in the superintendent's office a record of all teachers
21 receiving certificates to teach in the common schools of this state.

22 (10) To issue certificates as provided by law.

23 (11) To keep in the superintendent's office at the capital of the
24 state, all books and papers pertaining to the business of the
25 superintendent's office, and to keep and preserve in the
26 superintendent's office a complete record of statistics, as well as a
27 record of the meetings of the state board of education.

28 (12) With the assistance of the office of the attorney general, to
29 decide all points of law which may be submitted to the superintendent
30 in writing by any educational service district superintendent, or that

1 may be submitted to the superintendent by any other person, upon appeal
2 from the decision of any educational service district superintendent;
3 and the superintendent shall publish his or her rulings and decisions
4 from time to time for the information of school officials and teachers;
5 and the superintendent's decision shall be final unless set aside by a
6 court of competent jurisdiction.

7 (13) To administer oaths and affirmations in the discharge of the
8 superintendent's official duties.

9 (14) To deliver to his or her successor, at the expiration of the
10 superintendent's term of office, all records, books, maps, documents
11 and papers of whatever kind belonging to the superintendent's office or
12 which may have been received by the superintendent's for the use of the
13 superintendent's office.

14 (15) To administer family services and programs to promote the
15 state's policy as provided in section 2 of this act.

16 (16) To perform such other duties as may be required by law.

17 **Sec. 6.** RCW 43.63A.065 and 1990 1st ex.s. c 17 s 70 are each
18 amended to read as follows:

19 The department shall have the following functions and
20 responsibilities:

21 (1) Cooperate with and provide technical and financial assistance
22 to the local governments and to the local agencies serving the
23 communities of the state for the purpose of aiding and encouraging
24 orderly, productive, and coordinated development of the state, and,
25 unless stipulated otherwise, give priority to local communities with
26 the greatest relative need and the fewest resources.

27 (2) Administer state and federal grants and programs which are
28 assigned to the department by the governor or the legislature.

1 (3) Administer community services programs through private,
2 nonprofit organizations and units of general purpose local government;
3 these programs are directed to the poor and infirm and include
4 community-based efforts to foster self-sufficiency and self-reliance,
5 energy assistance programs, head start, and weatherization.

6 (4) Study issues affecting the structure, operation, and financing
7 of local government as well as those state activities which involve
8 relations with local government and report the results and
9 recommendations to the governor, legislature, local government, and
10 citizens of the state.

11 (5) Assist the governor in coordinating the activities of state
12 agencies which have an impact on local governments and communities.

13 (6) Provide technical assistance to the governor and the
14 legislature on community development policies for the state.

15 (7) Assist in the production, development, rehabilitation, and
16 operation of owner-occupied or rental housing for low and moderate
17 income persons, and qualify as a participating state agency for all
18 programs of the Department of Housing and Urban Development or its
19 successor.

20 (8) Support and coordinate local efforts to promote volunteer
21 activities throughout the state.

22 (9) Participate with other states or subdivisions thereof in
23 interstate programs and assist cities, counties, municipal
24 corporations, governmental conferences or councils, and regional
25 planning commissions to participate with other states or their
26 subdivisions.

27 (10) Hold public hearings and meetings to carry out the purposes of
28 this chapter.

29 (11) Provide a comprehensive state-level focus for state fire
30 protection services, funding, and policy.

1 (12) Administer a program to identify, evaluate, and protect
2 properties which reflect outstanding elements of the state's cultural
3 heritage.

4 (13) Coordinate a comprehensive state program for mitigating,
5 preparing for, responding to, and recovering from emergencies and
6 disasters.

7 (14) Administer family services and programs to promote the state's
8 policy as provided in section 2 of this act.

9 **Sec. 7.** RCW 43.70.020 and 1989 1st ex.s. c 9 s 103 are each
10 amended to read as follows:

11 (1) There is hereby created a department of state government to be
12 known as the department of health. The department shall be vested with
13 all powers and duties transferred to it by this act and such other
14 powers and duties as may be authorized by law. The main administrative
15 office of the department shall be located in the city of Olympia. The
16 secretary may establish administrative facilities in other locations,
17 if deemed necessary for the efficient operation of the department, and
18 if consistent with the principles set forth in subsection (2) of this
19 section.

20 (2) The department of health shall be organized consistent with the
21 goals of providing state government with a focus in health and serving
22 the people of this state. The legislature recognizes that the
23 secretary needs sufficient organizational flexibility to carry out the
24 department's various duties. To the extent practical, the secretary
25 shall consider the following organizational principles:

26 (a) Clear lines of authority which avoid functional duplication
27 within and between subelements of the department;

1 (b) A clear and simplified organizational design promoting
2 accessibility, responsiveness, and accountability to the legislature,
3 the consumer, and the general public;

4 (c) Maximum span of control without jeopardizing adequate
5 supervision;

6 (d) A substate or regional organizational structure for the
7 department's health service delivery programs and activities that
8 encourages joint working agreements with local health departments and
9 that is consistent between programs;

10 (e) Decentralized authority and responsibility, with clear
11 accountability;

12 (f) A single point of access for persons receiving like services
13 from the department which would limit the number of referrals between
14 divisions.

15 (3) The department shall provide leadership and coordination in
16 identifying and resolving threats to the public health by:

17 (a) Working with local health departments and local governments to
18 strengthen the state and local governmental partnership in providing
19 public protection;

20 (b) Developing intervention strategies;

21 (c) Providing expert advice to the executive and legislative
22 branches of state government;

23 (d) Providing active and fair enforcement of rules;

24 (e) Working with other federal, state, and local agencies and
25 facilitating their involvement in planning and implementing health
26 preservation measures;

27 (f) Providing information to the public; and

28 (g) Carrying out such other related actions as may be appropriate
29 to this purpose.

1 (4) In accordance with the administrative procedure act, chapter
2 34.05 RCW, the department shall ensure an opportunity for consultation,
3 review, and comment by the department's clients before the adoption of
4 standards, guidelines, and rules.

5 (5) Consistent with the principles set forth in subsection (2) of
6 this section, the secretary may create such administrative divisions,
7 offices, bureaus, and programs within the department as the secretary
8 deems necessary. The secretary shall have complete charge of and
9 supervisory powers over the department, except where the secretary's
10 authority is specifically limited by law.

11 (6) The secretary shall appoint such personnel as are necessary to
12 carry out the duties of the department in accordance with chapter 41.06
13 RCW.

14 (7) The secretary shall appoint the state health officer and such
15 deputy secretaries, assistant secretaries, and other administrative
16 positions as deemed necessary consistent with the principles set forth
17 in subsection (2) of this section. All persons who administer the
18 necessary divisions, offices, bureaus, and programs, and five
19 additional employees shall be exempt from the provisions of chapter
20 41.06 RCW. The officers and employees appointed under this subsection
21 shall be paid salaries to be fixed by the governor in accordance with
22 the procedure established by law for the fixing of salaries for
23 officers exempt from the state civil service law.

24 (8) The secretary shall administer family services and programs to
25 promote the state's policy as provided in section 2 of this act.

26 NEW SECTION. Sec. 8. A new section is added to chapter 43.20A RCW
27 to read as follows:

28 The secretary shall administer family services and programs to
29 promote the state's policy as provided in section 2 of this act.

1 NEW SECTION. **Sec. 9.** A new section is added to chapter 50.08 RCW
2 to read as follows:

3 The commissioner shall administer family services and programs to
4 promote the state's policy as provided in section 2 of this act.

5 NEW SECTION. **Sec. 10.** By June 30, 1995, the family policy
6 council shall report to the appropriate committees of the legislature
7 on the expenditures made, outcomes attained, and other pertinent
8 aspects of its experience in the implementation of section 4 of this
9 act.

10 NEW SECTION. **Sec. 11.** Sections 1 through 4 of this act shall
11 constitute a new chapter in Title 70 RCW.

12 NEW SECTION. **Sec. 12.** If any provision of this act or its
13 application to any person or circumstance is held invalid, the
14 remainder of the act or the application of the provision to other
15 persons or circumstances is not affected.

16 NEW SECTION. **Sec. 13.** This act shall take effect July 1, 1992.