
ENGROSSED SUBSTITUTE HOUSE BILL 2729

State of Washington

52nd Legislature

1992 Regular Session

By House Committee on Higher Education (originally sponsored by Representatives Locke, Jacobsen, Ogden, Inslee, Spanel, Wineberry, Basich, Sheldon, Prentice, Ludwig, Orr, Fraser, Dellwo, Heavey, Appelwick, Morris, Cantwell, Belcher, G. Fisher, Peery, Rasmussen, Braddock, Valle, Zellinsky, R. Meyers, Franklin, Cooper, Bray, Pruitt, Haugen and Leonard)

Read first time 02/07/92.

1 AN ACT Relating to higher education tuition and financial aid;
2 amending RCW 28B.102.020, 28B.102.050, 28B.101.040, 28B.12.040,
3 28B.15.202, 28B.15.502, and 28B.15.402; adding a new section to chapter
4 28B.10 RCW; adding a new chapter to Title 28B RCW; repealing RCW
5 28B.15.065; making an appropriation; and providing effective dates.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. **Sec. 1.** It is the intent of the legislature to
8 restructure and fully fund the state's system of financial aid. The
9 restructured financial aid system shall be known as college promise.

10 NEW SECTION. **Sec. 2.** (1) The higher education coordinating
11 board shall restructure the state's financial aid programs into a
12 comprehensive and coordinated system of assistance known as college
13 promise. College promise shall expand and modify three existing

1 programs for needy students: The state need grant program under RCW
2 28B.10.790 through 28B.10.824; the state work study program under
3 chapter 28B.12 RCW; and the educational opportunity grant program under
4 chapter 28B.101 RCW. In addition, college promise shall include the
5 revised future teachers conditional scholarship program under chapter
6 28B.102 RCW, and may include a demonstration project to assist needy
7 students whose parents did not attend an institution of higher
8 education. College promise shall be implemented beginning in the 1993-
9 94 academic year.

10 (2) By December 1, 1992, the higher education coordinating board,
11 in consultation with the house of representatives and senate higher
12 education and fiscal committees, and the institutions of higher
13 education, shall develop a detailed implementation plan for college
14 promise. In preparing the plan, the board shall follow the goals and
15 priorities set forth in sections 3 and 4 of this act. The plan shall
16 include, but not be limited to:

17 (a) Specific program eligibility measures and application
18 procedures for the new populations of state financial aid recipients
19 identified in section 3 of this act;

20 (b) Specific need analysis criteria and asset protection
21 allowances;

22 (c) Estimates of how many state residents, both those who are
23 currently enrolled in a college or university, and those not currently
24 enrolled, would be eligible and would apply for aid under the expanded
25 eligibility criteria identified in section 3 of this act. The
26 estimates shall take into account state economic and demographic
27 factors and information obtained through a survey of potential new aid
28 applicants;

1 (d) Estimates of where the new aid applicants identified under (c)
2 of this subsection would choose to enroll by type of institution and
3 level of program;

4 (e) Estimates of the costs for each state financial aid program,
5 including the state need grant program under RCW 28B.10.790 through
6 28B.10.824; the state work study program under chapter 28B.12 RCW; the
7 educational opportunity grant program under chapter 28B.101 RCW; and
8 the future teachers conditional scholarship program under chapter
9 28B.102 RCW, to accommodate any new aid applicants estimated under (c)
10 of this subsection, as offset by nonstate sources of aid. Separate
11 cost estimates shall be made for each of the new aid populations
12 identified under section 3 of this act;

13 (f) Estimates of the cost to increase budgeted levels of enrollment
14 at public college and universities to accommodate the new aid
15 applicants estimated under (d) of this subsection.

16 (3) The cost estimates completed under subsection (2) of this
17 section shall be the basis for determining funding levels for state
18 financial aid programs for each year of the 1993-95 biennium.

19 (4) The methodologies used to estimate costs under subsection (2)
20 of this section shall be used for the annual cost estimates required
21 under section 5 of this act.

22 (5) The plan completed under subsection (2) of this section shall
23 be deemed approved on June 30, 1993, unless legislation is enacted to
24 alter the policies set forth in the plan. The board shall also propose
25 to the legislature any changes to the laws governing state financial
26 aid programs that it deems necessary to accomplish the purposes of
27 college promise.

1 (c) Middle-income undergraduates; and
 2 (d) Resident graduate and professional students, following the
 3 income priorities established for undergraduate students.

4 (3) For the state work study program under chapter 28B.12 RCW:
 5 Increase employment opportunities including off-campus job
 6 opportunities with community service employers.

7 (4) For the future teachers' conditional scholarship program under
 8 chapter 28B.102 RCW: Expand program eligibility to include teachers
 9 pursuing a master's degree for continuing certification.

10 (5) For students whose parents did not attend college: Determine
 11 the feasibility of providing grants to needy first generation scholars.

12 NEW SECTION. **Sec. 4.** In implementing the goals for expanding
 13 financial aid to needy undergraduate students, the board shall be
 14 guided by the following matrix. The matrix defines income levels, and
 15 for each level, specifies the application requirement, the funding
 16 priority, and the assistance mix goal. Income levels shall be adjusted
 17 annually for family size and changes in the state's median income.

18 Implementation Matrix for Assistance to
 19 Needy Undergraduate Students

20 Classification:	Low-income	Lower middle-income	Middle-income
21 Family 22 Income: 23 (1990 Dollars)	0-\$19,599	\$19,600-\$29,499	\$29,500-\$49,200
24 Percentage 25 of State 26 Median 27 Income:	Fifty percent	Fifty-one to seventy-five percent	Seventy-six to one hundred twenty-five percent
28 Aid 29 Application: 30	May qualify for simplified form	Full need analysis required	Full need analysis required
31 Priority 32 for	First	Second	Third

1 Receiving
2 Grants:

3 Assistance	One-half	One-half	One-third
4 Mix	grants	grants	grants
5 Goal:			
6	One-half	One-half	Two-thirds
7	work study	work study	work study
8	and loans	and loans	and loans

9 NEW SECTION. **Sec. 5.** By September 1st of each even-numbered
10 year, the higher education coordinating board shall adopt an estimate
11 of the amount of funding, annualized for each fiscal year, that will be
12 needed during the ensuing biennium to fully fund each of the state's
13 student financial aid programs under RCW 28B.10.210 through 28B.10.220,
14 28B.10.790 through 28B.10.824, chapter 28B.12 RCW, chapter 28B.101 RCW,
15 chapter 28B.102 RCW, and, if funded, the first generation scholars
16 demonstration project. The board shall report its findings to the
17 governor, and the house of representatives and senate fiscal and higher
18 education committees.

19 NEW SECTION. **Sec. 6.** A new section is added to chapter 28B.10 RCW
20 to read as follows:

21 In administering the state student financial aid program, also
22 known as the state need grant program, under RCW 28B.10.790 through
23 28B.10.824, the higher education coordinating board shall proceed
24 substantially as follows unless it determines that a modification is
25 required in order to conform with federal law or to improve the
26 administration of the program, consistent with the purposes of this
27 chapter.

28 (1) Define and assist additional populations of needy students as
29 funding becomes available, in the priority order specified in section

1 3(2) of this act, and using income level classification definitions as
2 described in section 4 of this act.

3 (2) In calculating eligibility for aid, where not otherwise
4 inconsistent with federal or state law, shelter home equity on a
5 family's principal place of residence and shelter a reasonable amount
6 of savings and a reasonable portion of farm or business net worth, in
7 order to equitably evaluate family ability to pay.

8 (3) To the extent feasible, adjust the student budget of a needy
9 student with disabilities to reflect otherwise unfunded equipment or
10 assistance needed to reasonably accommodate the student in a
11 postsecondary education or training program.

12 **Sec. 7.** RCW 28B.102.020 and 1987 c 437 s 2 are each amended to
13 read as follows:

14 Unless the context clearly requires otherwise, the definitions in
15 this section apply throughout this chapter.

16 (1) "Conditional scholarship" means a loan that is forgiven in
17 whole or in part if the recipient renders service as a teacher in the
18 public schools of this state.

19 (2) "Institution of higher education" or "institution" means a
20 college or university in the state of Washington which is accredited by
21 an accrediting association recognized as such by rule of the higher
22 education coordinating board.

23 (3) "Board" means the higher education coordinating board.

24 (4) "Eligible student" means a student who is registered for at
25 least ten credit hours or the equivalent, demonstrates achievement of
26 at least a 3.30 grade point average for students entering an
27 institution of higher education directly from high school or maintains
28 at least a 3.00 grade point average or the equivalent for each academic
29 year in an institution of higher education, is a resident student as

1 defined by RCW 28B.15.012 through 28B.15.015, and has a declared
2 intention to complete an approved preparation program leading to
3 initial teacher certification or required for earning an additional
4 endorsement, or a college or university graduate who meets the same
5 credit hour requirements and is seeking an additional teaching
6 endorsement or initial teacher certification. "Eligible student" also
7 means a teacher seeking a master's degree if the degree is required for
8 continuing certification.

9 (5) "Public school" means an elementary school, a middle school,
10 junior high school, or high school within the public school system
11 referred to in Article IX of the state Constitution.

12 (6) "Forgiven" or "to forgive" or "forgiveness" means to render
13 service as a teacher at a public school in the state of Washington in
14 lieu of monetary repayment.

15 (7) "Satisfied" means paid-in-full.

16 (8) "Participant" means an eligible student who has received a
17 conditional scholarship under this chapter.

18 (9) "Targeted ethnic minority" means a group of Americans with a
19 common ethnic or racial heritage selected by the board for program
20 consideration due to societal concerns such as high dropout rates or
21 low rates of college participation by members of the group.

22 **Sec. 8.** RCW 28B.102.050 and 1987 c 437 s 5 are each amended to
23 read as follows:

24 The board may award conditional scholarships to eligible students
25 from ~~((the funds))~~ moneys appropriated to the board for this purpose,
26 or from any private donations, or any other ~~((funds))~~ moneys given to
27 the board for this program. The amount of the conditional scholarship
28 awarded an individual shall not exceed three thousand dollars per
29 academic year. Students are eligible to receive conditional

1 scholarships for a maximum of five years. The amount of the
2 conditional scholarship awarded to any eligible student pursuing a
3 master's degree for continuing certification shall not exceed the
4 lesser of the student's cost of tuition or twenty-five hundred dollars
5 per year. Grants awarded to any one student pursuing a master's degree
6 for continuing certification shall not exceed a total of five thousand
7 dollars.

8 **Sec. 9.** RCW 28B.101.040 and 1990 c 288 s 6 are each amended to
9 read as follows:

10 Grants may be used by eligible participants to attend any public or
11 private college or university in the state of Washington that is
12 accredited by an accrediting association recognized by rule of the
13 higher education coordinating board and that has an existing unused
14 capacity. Grants shall not be used to attend any branch campus or
15 educational program established under chapter 28B.45 RCW. The
16 participant shall not be eligible for a grant if it will be used for
17 any programs that include religious worship, exercise, or instruction
18 or to pursue a degree in theology. Each participating student may
19 receive up to two thousand five hundred dollars per academic year, not
20 to exceed the student's demonstrated financial need for the course of
21 study.

22 NEW SECTION. **Sec. 10.** With the exception of institutions of
23 higher education as defined in RCW 28B.10.016, an institution of
24 postsecondary education that enrolls students receiving state-funded
25 financial aid shall match the total amount of the state financial aid
26 funds received by all enrolled students at that institution with an
27 equal amount of institutionally raised grant funds from private
28 sources. The higher education coordinating board shall adopt rules to

1 implement this requirement. The rules shall ensure that all
2 institutional matching grant funds go to students who are residents of
3 the state as defined in RCW 28B.15.011 through 28B.15.013 and are needy
4 as defined in RCW 28B.10.802(3).

5 **Sec. 11.** RCW 28B.12.040 and 1985 c 370 s 58 are each amended to
6 read as follows:

7 The higher education coordinating board shall develop and
8 administer the college work-study program and shall be authorized to
9 enter into agreements with employers and eligible institutions for the
10 operation of the program. These agreements shall include such
11 provisions as the higher education coordinating board may deem
12 necessary or appropriate to carry out the purposes of this chapter.

13 With the exception of off-campus community service placements, the
14 share from ((funds)) moneys disbursed under the college work-study
15 program of the compensation of students employed under such program in
16 accordance with such agreements shall not exceed eighty percent of the
17 total such compensation paid such students.

18 By rule, the board shall define community service placements and
19 may determine any salary matching requirements for any community
20 service employers.

21 **Sec. 12.** RCW 28B.15.202 and 1985 c 390 s 19 are each amended to
22 read as follows:

23 Tuition fees and services and activities fees at the University of
24 Washington and at Washington State University for other than summer
25 quarters or semesters shall be as follows:

26 (1) For full time resident undergraduate students and all other
27 full time resident students not in graduate study programs or enrolled
28 in programs leading to the degrees of doctor of medicine, doctor of

1 dental surgery, and doctor of veterinary medicine, the total tuition
2 fees shall be one-third of the per student undergraduate educational
3 costs at the state universities computed as provided in RCW 28B.15.067
4 and 28B.15.070: PROVIDED, That the building fees for each academic
5 year shall be (~~((one hundred and twenty dollars))~~) six percent of total
6 tuition fees.

7 (2) For full time resident graduate students not enrolled in
8 programs leading to the degrees of doctor of medicine, doctor of dental
9 surgery, and doctor of veterinary medicine, the total tuition fees
10 shall be twenty-three percent of the per student graduate educational
11 costs at the state universities computed as provided in RCW 28B.15.067
12 and 28B.15.070: PROVIDED, That the building fees for each academic
13 year shall be (~~((one hundred and twenty dollars))~~) four percent of total
14 tuition fees.

15 (3) For full time resident students enrolled in programs leading to
16 the degrees of doctor of medicine, doctor of dental surgery, and doctor
17 of veterinary medicine, the total tuition fees shall be one hundred
18 sixty-seven percent of such fees charged in subsection (2) (~~((above))~~) of
19 this section: PROVIDED, That the building fees for each academic year
20 shall be (~~((three hundred and forty two dollars))~~) six percent of total
21 tuition fees.

22 (4) For full time nonresident undergraduate students and such other
23 full time nonresident students not in graduate study programs or
24 enrolled in programs leading to the degrees of doctor of medicine,
25 doctor of dental surgery, or doctor of veterinary medicine, the total
26 tuition fees shall be one hundred percent of the per student
27 undergraduate educational costs at the state universities computed as
28 provided in RCW 28B.15.067 and 28B.15.070: PROVIDED, That the building
29 fees for each academic year shall be (~~((three hundred and fifty four~~
30 ~~dollars))~~) six percent of total tuition fees.

1 (5) For full time nonresident graduate students not enrolled in
2 programs leading to the degrees of doctor of medicine, doctor of dental
3 surgery, and doctor of veterinary medicine, the total tuition fees
4 shall be (~~four thousand and seventy four dollars, and thereafter such~~
5 ~~fees shall be~~) sixty percent of the per student graduate educational
6 costs at the state universities computed as provided in RCW 28B.15.067
7 and 28B.15.070: PROVIDED, That the building fees for each academic
8 year shall be (~~three hundred and fifty four dollars~~) four percent of
9 total tuition fees.

10 (6) For full time nonresident students enrolled in programs leading
11 to the degree(~~s~~) of doctor of medicine, doctor of dental surgery, and
12 doctor of veterinary medicine, the total tuition fees shall be one
13 hundred sixty-seven percent of such fees charged in subsection (5)
14 (~~above~~) of this section: PROVIDED, That the building fees for each
15 academic year shall be (~~five hundred and fifty five dollars.~~
16 ~~+7~~) four percent of total tuition fees.

17 (7) The boards of regents of each of the state universities shall
18 charge and collect equally from each of the students registering at the
19 particular institution and included in subsections (1) through (6)
20 hereof a services and activities fee which for each year of the 1981-83
21 biennium shall not exceed one hundred and thirty-eight dollars. In
22 subsequent biennia the board of regents may increase the existing fee,
23 consistent with budgeting procedures set forth in RCW 28B.15.045, by a
24 percentage not to exceed the percentage increase in tuition fees
25 authorized in subsection (1) (~~above~~) of this section: PROVIDED, That
26 such percentage increase shall not apply to that portion of the
27 services and activities fee previously committed to the repayment of
28 bonded debt. The services and activities fee committee provided for in
29 RCW 28B.15.045 may initiate a request to the governing board for a fee
30 increase.

1 **Sec. 13.** RCW 28B.15.502 and 1991 c 353 s 2 are each amended to
2 read as follows:

3 Tuition fees and services and activities fees at each community
4 college other than ~~((at))~~ summer quarters shall be as follows:

5 (1) For full time resident students, the total tuition fees shall
6 be twenty-three percent of the per student educational costs at the
7 community colleges computed as provided in RCW 28B.15.067 and
8 28B.15.070: PROVIDED, That the building fees for each academic year
9 shall be ~~((one hundred and twenty seven dollars and fifty cents))~~
10 fifteen percent of tuition fees.

11 (2) For full time nonresident students, the total tuition fees
12 shall be one hundred percent of the per student educational costs at
13 the community colleges computed as provided in RCW 28B.15.067 and
14 28B.15.070: PROVIDED, That the building fees for each academic year
15 shall be ~~((four hundred and three dollars and fifty cents))~~ eleven
16 percent of tuition fees.

17 (3) The boards of trustees of each of the state community colleges
18 shall charge and collect equally from each of the students registering
19 at the particular institution and included in subsections (1) and (2)
20 ~~((hereof))~~ of this section a services and activities fee which for each
21 year of the 1981-83 biennium shall not exceed sixty-four dollars and
22 fifty cents. In subsequent biennia the board of trustees may increase
23 the existing fee, consistent with budgeting procedures set forth in RCW
24 28B.15.045, by a percentage not to exceed the percentage increase in
25 tuition fees authorized in subsection (1) above: PROVIDED, That such
26 percentage increase shall not apply to that portion of the services and
27 activities fee previously committed to the repayment of bonded debt.
28 The services and activities fee committee provided for in RCW
29 28B.15.045 may initiate a request to the governing board for a fee
30 increase.

1 (4) Tuition and services and activities fees consistent with the
2 above schedule (~~will~~) shall be fixed by the state board for community
3 and technical colleges for summer school students unless the community
4 college charges fees in accordance with RCW 28B.15.515.

5 The board of trustees shall charge such fees for ungraded courses,
6 noncredit courses, community services courses, and self-supporting
7 short courses as it, in its discretion, may determine, not inconsistent
8 with the rules and regulations of the state board for community
9 (~~college education~~) and technical colleges.

10 **Sec. 14.** RCW 28B.15.402 and 1989 c 245 s 1 are each amended to
11 read as follows:

12 Tuition fees and services and activities fees at the regional
13 universities and The Evergreen State College for other than summer
14 quarters or semesters shall be as follows:

15 (1) For full time resident undergraduate students and all other
16 full time resident students not in graduate study programs, the total
17 tuition fees shall be one-fourth of the per student undergraduate
18 educational costs at the regional universities computed as provided in
19 RCW 28B.15.067 and 28B.15.070: PROVIDED, That the building fees for
20 each academic year shall be (~~seventy six dollars and fifty cents~~)
21 five percent of total tuition fees.

22 (2) For full time resident graduate students, the total tuition
23 fees shall be twenty-three percent of the per student graduate
24 educational costs at the regional universities computed as provided in
25 RCW 28B.15.067 and 28B.15.070: PROVIDED, That the building fees for
26 each academic year shall be (~~seventy six dollars and fifty cents~~)
27 three percent of total tuition fees.

28 (3) For full time nonresident undergraduate students and all other
29 full time nonresident students not in graduate study programs, the

1 total tuition fees shall be one hundred percent of the per student
2 undergraduate educational costs at the regional universities computed
3 as provided in RCW 28B.15.067 and 28B.15.070: PROVIDED, That the
4 building fees for each academic year shall be (~~two hundred and~~
5 ~~ninety five dollars and fifty cents~~) five percent of total tuition
6 fees.

7 (4) For full time nonresident graduate students, the total of
8 tuition fees shall be seventy-five percent of the per student graduate
9 educational costs at the regional universities computed as provided in
10 RCW 28B.15.067 and 28B.15.070: PROVIDED, That the building fees for
11 each academic year shall be (~~two hundred and ninety five dollars and~~
12 ~~fifty cents~~) four percent of total tuition fees.

13 (5) The boards of trustees of each of the regional universities and
14 The Evergreen State College shall charge and collect equally from each
15 of the students registering at the particular institution and included
16 in subsections (1) through (4) (~~hereof~~) of this section a services
17 and activities fee which for each year of the 1981-83 biennium shall
18 not exceed one hundred eighty-four dollars and fifty cents. In
19 subsequent biennia the board of trustees may increase the existing fee,
20 consistent with budgeting procedures set forth in RCW 28B.15.045, by a
21 percentage not to exceed the percentage increase in tuition fees
22 authorized in subsection (1) (~~above~~) of this section: PROVIDED, That
23 such percentage increase shall not apply to that portion of the
24 services and activities fee previously committed to the repayment of
25 bonded debt. The services and activities fee committee provided for in
26 RCW 28B.15.045 may initiate a request to the governing board for a fee
27 increase.

28 (6) Notwithstanding the provisions of RCW 28B.15.067, for the
29 1989-91 biennium the undergraduate and graduate cost relationship
30 developed by the 1987 cost study for Central Washington University

1 shall be used to establish tuition fees for the regional universities
2 and The Evergreen State College.

3 NEW SECTION. **Sec. 15.** Sections 1 through 5 and 10 of this act
4 shall constitute a new chapter in Title 28B RCW.

5 NEW SECTION. **Sec. 16.** RCW 28B.15.065 and 1977 ex.s. c 322 s 6
6 as now existing or hereafter amended are repealed June 30, 1993.

7 NEW SECTION. **Sec. 17.** (1) Sections 1 through 3 of this act
8 shall take effect July 1, 1992.

9 (2) Sections 4 through 11 of this act shall take effect July 1,
10 1993.

11 NEW SECTION. **Sec. 18.** If any provision of this act or its
12 application to any person or circumstance is held invalid, the
13 remainder of the act or the application of the provision to other
14 persons or circumstances is not affected.

15 NEW SECTION. **Sec. 19.** The sum of one hundred thousand dollars,
16 or as much thereof as may be necessary, is appropriated from the
17 general fund to the higher education coordinating board, for the
18 biennium ending June 30, 1993, to complete the plan required under
19 section 2 of this act.