
SUBSTITUTE HOUSE BILL 2354

State of Washington

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By House Committee on Judiciary (originally sponsored by Representatives Riley, Ludwig, Fraser, H. Myers, Morton, Paris, Hochstatter, Wineberry, Inslee, Morris, Cooper, Belcher, Roland, Haugen, Scott, Tate, Vance, Winsley, Broback, Chandler, D. Sommers, Mitchell, Bowman, Wynne, McLean, Rasmussen and Sprenkle)

Read first time 02/07/92.

1 AN ACT Relating to community placement of violent offenders;
2 amending RCW 9.94A.150; and reenacting and amending RCW 9.94A.120.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 **Sec. 1.** RCW 9.94A.120 and 1991 c 221 s 2, 1991 c 181 s 3, and 1991
5 c 104 s 3 are each reenacted and amended to read as follows:

6 When a person is convicted of a felony, the court shall impose
7 punishment as provided in this section.

8 (1) Except as authorized in subsections (2), (5), and (7) of this
9 section, the court shall impose a sentence within the sentence range
10 for the offense.

11 (2) The court may impose a sentence outside the standard sentence
12 range for that offense if it finds, considering the purpose of this
13 chapter, that there are substantial and compelling reasons justifying
14 an exceptional sentence.

1 (3) Whenever a sentence outside the standard range is imposed, the
2 court shall set forth the reasons for its decision in written findings
3 of fact and conclusions of law. A sentence outside the standard range
4 shall be a determinate sentence.

5 (4) An offender convicted of the crime of murder in the first
6 degree shall be sentenced to a term of total confinement not less than
7 twenty years. An offender convicted of the crime of assault in the
8 first degree where the offender used force or means likely to result in
9 death or intended to kill the victim shall be sentenced to a term of
10 total confinement not less than five years. An offender convicted of
11 the crime of rape in the first degree shall be sentenced to a term of
12 total confinement not less than five years, and shall not be eligible
13 for furlough, work release or other authorized leave of absence from
14 the correctional facility during such minimum five-year term except for
15 the purpose of commitment to an inpatient treatment facility. The
16 foregoing minimum terms of total confinement are mandatory and shall
17 not be varied or modified as provided in subsection (2) of this
18 section.

19 (5) In sentencing a first-time offender the court may waive the
20 imposition of a sentence within the sentence range and impose a
21 sentence which may include up to ninety days of confinement in a
22 facility operated or utilized under contract by the county and a
23 requirement that the offender refrain from committing new offenses.
24 The sentence may also include up to two years of community supervision,
25 which, in addition to crime-related prohibitions, may include
26 requirements that the offender perform any one or more of the
27 following:

28 (a) Devote time to a specific employment or occupation;

1 (b) Undergo available outpatient treatment for up to two years, or
2 inpatient treatment not to exceed the standard range of confinement for
3 that offense;

4 (c) Pursue a prescribed, secular course of study or vocational
5 training;

6 (d) Remain within prescribed geographical boundaries and notify the
7 court or the community corrections officer prior to any change in the
8 offender's address or employment;

9 (e) Report as directed to the court and a community corrections
10 officer; or

11 (f) Pay all court-ordered legal financial obligations as provided
12 in RCW 9.94A.030 and/or perform community service work.

13 (6) If a sentence range has not been established for the
14 defendant's crime, the court shall impose a determinate sentence which
15 may include not more than one year of confinement, community service
16 work, a term of community supervision not to exceed one year, and/or
17 other legal financial obligations. The court may impose a sentence
18 which provides more than one year of confinement if the court finds,
19 considering the purpose of this chapter, that there are substantial and
20 compelling reasons justifying an exceptional sentence.

21 (7)(a)(i) When an offender is convicted of a sex offense other than
22 a violation of RCW 9A.44.050 or a sex offense that is also a serious
23 violent offense and has no prior convictions for a sex offense or any
24 other felony sex offenses in this or any other state, the sentencing
25 court, on its own motion or the motion of the state or the defendant,
26 may order an examination to determine whether the defendant is amenable
27 to treatment.

28 The report of the examination shall include at a minimum the
29 following: The defendant's version of the facts and the official
30 version of the facts, the defendant's offense history, an assessment of

1 problems in addition to alleged deviant behaviors, the offender's
2 social and employment situation, and other evaluation measures used.
3 The report shall set forth the sources of the evaluator's information.

4 The examiner shall assess and report regarding the defendant's
5 amenability to treatment and relative risk to the community. A
6 proposed treatment plan shall be provided and shall include, at a
7 minimum:

8 (A) Frequency and type of contact between offender and therapist;

9 (B) Specific issues to be addressed in the treatment and
10 description of planned treatment modalities;

11 (C) Monitoring plans, including any requirements regarding living
12 conditions, lifestyle requirements, and monitoring by family members
13 and others;

14 (D) Anticipated length of treatment; and

15 (E) Recommended crime-related prohibitions.

16 The court on its own motion may order, or on a motion by the state
17 shall order, a second examination regarding the offender's amenability
18 to treatment. The evaluator shall be selected by the party making the
19 motion. The defendant shall pay the cost of any second examination
20 ordered unless the court finds the defendant to be indigent in which
21 case the state shall pay the cost.

22 (ii) After receipt of the reports, the court shall consider whether
23 the offender and the community will benefit from use of this special
24 sexual offender sentencing alternative and consider the victim's
25 opinion whether the offender should receive a treatment disposition
26 under this subsection. If the court determines that this special sex
27 offender sentencing alternative is appropriate, the court shall then
28 impose a sentence within the sentence range. If this sentence is less
29 than eight years of confinement, the court may suspend the execution of
30 the sentence and impose the following conditions of suspension:

1 (A) The court shall place the defendant on community supervision
2 for the length of the suspended sentence or three years, whichever is
3 greater; and

4 (B) The court shall order treatment for any period up to three
5 years in duration. The court in its discretion shall order outpatient
6 sex offender treatment or inpatient sex offender treatment, if
7 available. A community mental health center may not be used for such
8 treatment unless it has an appropriate program designed for sex
9 offender treatment. The offender shall not change sex offender
10 treatment providers or treatment conditions without first notifying the
11 prosecutor, the community corrections officer, and the court, and shall
12 not change providers without court approval after a hearing if the
13 prosecutor or community corrections officer object to the change. In
14 addition, as conditions of the suspended sentence, the court may impose
15 other sentence conditions including up to six months of confinement,
16 not to exceed the sentence range of confinement for that offense,
17 crime-related prohibitions, and requirements that the offender perform
18 any one or more of the following:

19 (I) Devote time to a specific employment or occupation;

20 (II) Remain within prescribed geographical boundaries and notify
21 the court or the community corrections officer prior to any change in
22 the offender's address or employment;

23 (III) Report as directed to the court and a community corrections
24 officer;

25 (IV) Pay all court-ordered legal financial obligations as provided
26 in RCW 9.94A.030, perform community service work, or any combination
27 thereof; or

28 (V) Make recoupment to the victim for the cost of any counseling
29 required as a result of the offender's crime.

1 (iii) The sex offender therapist shall submit quarterly reports on
2 the defendant's progress in treatment to the court and the parties.
3 The report shall reference the treatment plan and include at a minimum
4 the following: Dates of attendance, defendant's compliance with
5 requirements, treatment activities, the defendant's relative progress
6 in treatment, and any other material as specified by the court at
7 sentencing.

8 (iv) At the time of sentencing, the court shall set a treatment
9 termination hearing for three months prior to the anticipated date for
10 completion of treatment. Prior to the treatment termination hearing,
11 the treatment professional and community corrections officer shall
12 submit written reports to the court and parties regarding the
13 defendant's compliance with treatment and monitoring requirements, and
14 recommendations regarding termination from treatment, including
15 proposed community supervision conditions. Either party may request
16 and the court may order another evaluation regarding the advisability
17 of termination from treatment. The defendant shall pay the cost of any
18 additional evaluation ordered unless the court finds the defendant to
19 be indigent in which case the state shall pay the cost. At the
20 treatment termination hearing the court may: (A) Modify conditions of
21 community supervision, and either (B) terminate treatment, or (C)
22 extend treatment for up to the remaining period of community
23 supervision.

24 (v) The court may revoke the suspended sentence at any time during
25 the period of community supervision and order execution of the sentence
26 if: (A) The defendant violates the conditions of the suspended
27 sentence, or (B) the court finds that the defendant is failing to make
28 satisfactory progress in treatment. All confinement time served during
29 the period of community supervision shall be credited to the offender
30 if the suspended sentence is revoked.

1 (vi) After July 1, 1991, examinations and treatment ordered
2 pursuant to this subsection shall only be conducted by sex offender
3 treatment providers certified by the department of health pursuant to
4 chapter 18.155 RCW.

5 For purposes of this subsection, "victim" means any person who has
6 sustained emotional, psychological, physical, or financial injury to
7 person or property as a result of the crime charged. "Victim" also
8 means a parent or guardian of a victim who is a minor child unless the
9 parent or guardian is the perpetrator of the offense.

10 (b) When an offender is convicted of any felony sex offense
11 committed before July 1, 1987, and is sentenced to a term of
12 confinement of more than one year but less than six years, the
13 sentencing court may, on its own motion or on the motion of the
14 offender or the state, order the offender committed for up to thirty
15 days to the custody of the secretary of social and health services for
16 evaluation and report to the court on the offender's amenability to
17 treatment at these facilities. If the secretary of social and health
18 services cannot begin the evaluation within thirty days of the court's
19 order of commitment, the offender shall be transferred to the state for
20 confinement pending an opportunity to be evaluated at the appropriate
21 facility. The court shall review the reports and may order that the
22 term of confinement imposed be served in the sexual offender treatment
23 program at the location determined by the secretary of social and
24 health services or the secretary's designee, only if the report
25 indicates that the offender is amenable to the treatment program
26 provided at these facilities. The offender shall be transferred to the
27 state pending placement in the treatment program. Any offender who has
28 escaped from the treatment program shall be referred back to the
29 sentencing court.

1 If the offender does not comply with the conditions of the
2 treatment program, the secretary of social and health services may
3 refer the matter to the sentencing court. The sentencing court shall
4 commit the offender to the department of corrections to serve the
5 balance of the term of confinement.

6 If the offender successfully completes the treatment program before
7 the expiration of the term of confinement, the court may convert the
8 balance of confinement to community supervision and may place
9 conditions on the offender including crime-related prohibitions and
10 requirements that the offender perform any one or more of the
11 following:

12 (i) Devote time to a specific employment or occupation;

13 (ii) Remain within prescribed geographical boundaries and notify
14 the court or the community corrections officer prior to any change in
15 the offender's address or employment;

16 (iii) Report as directed to the court and a community corrections
17 officer;

18 (iv) Undergo available outpatient treatment.

19 If the offender violates any of the terms of community supervision,
20 the court may order the offender to serve out the balance of the
21 community supervision term in confinement in the custody of the
22 department of corrections.

23 After June 30, 1993, this subsection (b) shall cease to have
24 effect.

25 (c) When an offender commits any felony sex offense on or after
26 July 1, 1987, and is sentenced to a term of confinement of more than
27 one year but less than six years, the sentencing court may, on its own
28 motion or on the motion of the offender or the state, request the
29 department of corrections to evaluate whether the offender is amenable

1 to treatment and the department may place the offender in a treatment
2 program within a correctional facility operated by the department.

3 Except for an offender who has been convicted of a violation of RCW
4 9A.44.040 or 9A.44.050, if the offender completes the treatment program
5 before the expiration of his term of confinement, the department of
6 corrections may request the court to convert the balance of confinement
7 to community supervision and to place conditions on the offender
8 including crime-related prohibitions and requirements that the offender
9 perform any one or more of the following:

10 (i) Devote time to a specific employment or occupation;

11 (ii) Remain within prescribed geographical boundaries and notify
12 the court or the community corrections officer prior to any change in
13 the offender's address or employment;

14 (iii) Report as directed to the court and a community corrections
15 officer;

16 (iv) Undergo available outpatient treatment.

17 If the offender violates any of the terms of his community
18 supervision, the court may order the offender to serve out the balance
19 of his community supervision term in confinement in the custody of the
20 department of corrections.

21 Nothing in (c) of this subsection shall confer eligibility for such
22 programs for offenders convicted and sentenced for a sex offense
23 committed prior to July 1, 1987. This subsection (c) does not apply to
24 any crime committed after July 1, 1990.

25 (d) Offenders convicted and sentenced for a sex offense committed
26 prior to July 1, 1987, may, subject to available funds, request an
27 evaluation by the department of corrections to determine whether they
28 are amenable to treatment. If the offender is determined to be
29 amenable to treatment, the offender may request placement in a
30 treatment program within a correctional facility operated by the

1 department. Placement in such treatment program is subject to
2 available funds.

3 (8)(a) When a court sentences a person to a term of total
4 confinement to the custody of the department of corrections for an
5 offense categorized as a sex offense or a serious violent offense
6 committed after July 1, 1988, but before July 1, 1990, assault in the
7 second degree, any crime against a person where it is determined in
8 accordance with RCW 9.94A.125 that the defendant or an accomplice was
9 armed with a deadly weapon at the time of commission, or any felony
10 offense under chapter 69.50 or 69.52 RCW, committed on or after July 1,
11 1988, the court shall in addition to the other terms of the sentence,
12 sentence the offender to a one-year term of community placement
13 (~~beginning either upon completion of the term of confinement or at~~
14 ~~such time as the offender is transferred to community custody in lieu~~
15 ~~of earned early release in accordance with RCW 9.94A.150 (1) and (2).~~
16 ~~When the court sentences an offender under this subsection to the~~
17 ~~statutory maximum period of confinement then the community placement~~
18 ~~portion of the sentence shall consist entirely of such community~~
19 ~~custody to which the offender may become eligible, in accordance with~~
20 ~~RCW 9.94A.150 (1) and (2). Any period of community custody actually~~
21 ~~served shall be credited against the community placement portion of the~~
22 ~~sentence)).~~

23 (b) When a court sentences a person to a term of total confinement
24 to the custody of the department of corrections for an offense
25 categorized as a sex offense or serious violent offense committed on or
26 after July 1, 1990, the court shall in addition to other terms of the
27 sentence, sentence the offender to community placement for two years or
28 up to the period of earned early release awarded pursuant to RCW
29 9.94A.150 (1) and (2), whichever is longer.

1 (c) When a court sentences a person to a term of total confinement
2 to the custody of the department of corrections for an offense not
3 covered by (a) or (b) of this subsection, committed on or after July 1,
4 1992, and who has one or more prior convictions for a violent offense
5 or serious violent offense, the court may, in addition to other terms
6 of the sentence, sentence the offender to community placement for one
7 year or up to the period of earned early release awarded under RCW
8 9.94A.150 (1) and (2), whichever is longer.

9 (d) The community placement under this subsection (8) shall begin
10 either upon completion of the term of confinement or at such time as
11 the offender is transferred to community custody in lieu of earned
12 early release in accordance with RCW 9.94A.150 (1) and (2). When the
13 court sentences an offender under this subsection (8) to the statutory
14 maximum period of confinement then the community placement portion of
15 the sentence shall consist entirely of the community custody to which
16 the offender may become eligible, in accordance with RCW 9.94A.150 (1)
17 and (2). Any period of community custody actually served shall be
18 credited against the community placement portion of the sentence.
19 Unless a condition is waived by the court, the terms of community
20 placement for offenders sentenced pursuant to this section shall
21 include the following conditions:

22 (i) The offender shall report to and be available for contact with
23 the assigned community corrections officer as directed;

24 (ii) The offender shall work at department of corrections-approved
25 education, employment, and/or community service;

26 (iii) The offender shall not consume controlled substances except
27 pursuant to lawfully issued prescriptions;

28 (iv) An offender in community custody shall not unlawfully possess
29 controlled substances; and

1 (v) The offender shall pay supervision fees as determined by the
2 department of corrections.

3 (~~(e)~~) (e) The court may also order any of the following special
4 conditions:

5 (i) The offender shall remain within, or outside of, a specified
6 geographical boundary;

7 (ii) The offender shall not have direct or indirect contact with
8 the victim of the crime or a specified class of individuals;

9 (iii) The offender shall participate in crime-related treatment or
10 counseling services;

11 (iv) The offender shall not consume alcohol;

12 (v) The residence location and living arrangements of a sex
13 offender shall be subject to the prior approval of the department of
14 corrections; or

15 (vi) The offender shall comply with any crime-related prohibitions.

16 (~~(d)~~) (f) Prior to transfer to, or during, community placement,
17 any conditions of community placement may be removed or modified so as
18 not to be more restrictive by the sentencing court, upon recommendation
19 of the department of corrections.

20 (9) If the court imposes a sentence requiring confinement of thirty
21 days or less, the court may, in its discretion, specify that the
22 sentence be served on consecutive or intermittent days. A sentence
23 requiring more than thirty days of confinement shall be served on
24 consecutive days. Local jail administrators may schedule court-ordered
25 intermittent sentences as space permits.

26 (10) If a sentence imposed includes payment of a legal financial
27 obligation, the sentence shall specify the total amount of the legal
28 financial obligation owed, and shall require the offender to pay a
29 specified monthly sum toward that legal financial obligation.
30 Restitution to victims shall be paid prior to any other payments of

1 monetary obligations. Any legal financial obligation that is imposed
2 by the court may be collected by the department, which shall deliver
3 the amount paid to the county clerk for credit. The offender's
4 compliance with payment of legal financial obligations shall be
5 supervised by the department. All monetary payments ordered shall be
6 paid no later than ten years after the last date of release from
7 confinement pursuant to a felony conviction or the date the sentence
8 was entered. Independent of the department, the party or entity to
9 whom the legal financial obligation is owed shall have the authority to
10 utilize any other remedies available to the party or entity to collect
11 the legal financial obligation. Nothing in this section makes the
12 department, the state, or any of its employees, agents, or other
13 persons acting on their behalf liable under any circumstances for the
14 payment of these legal financial obligations. If an order includes
15 restitution as one of the monetary assessments, the county clerk shall
16 make disbursements to victims named in the order.

17 (11) Except as provided under RCW 9.94A.140(1) and 9.94A.142(1), a
18 court may not impose a sentence providing for a term of confinement or
19 community supervision or community placement which exceeds the
20 statutory maximum for the crime as provided in chapter 9A.20 RCW.

21 (12) All offenders sentenced to terms involving community
22 supervision, community service, community placement, or legal financial
23 obligation shall be under the supervision of the secretary of the
24 department of corrections or such person as the secretary may designate
25 and shall follow explicitly the instructions of the secretary including
26 reporting as directed to a community corrections officer, remaining
27 within prescribed geographical boundaries, notifying the community
28 corrections officer of any change in the offender's address or
29 employment, and paying the supervision fee assessment.

1 (13) All offenders sentenced to terms involving community
2 supervision, community service, or community placement under the
3 supervision of the department of corrections shall not own, use, or
4 possess firearms or ammunition. Offenders who own, use, or are found
5 to be in actual or constructive possession of firearms or ammunition
6 shall be subject to the appropriate violation process and sanctions.
7 "Constructive possession" as used in this subsection means the power
8 and intent to control the firearm or ammunition. "Firearm" as used in
9 this subsection means a weapon or device from which a projectile may be
10 fired by an explosive such as gunpowder.

11 (14) The sentencing court shall give the offender credit for all
12 confinement time served before the sentencing if that confinement was
13 solely in regard to the offense for which the offender is being
14 sentenced.

15 (15) A departure from the standards in RCW 9.94A.400 (1) and (2)
16 governing whether sentences are to be served consecutively or
17 concurrently is an exceptional sentence subject to the limitations in
18 subsections (2) and (3) of this section, and may be appealed by the
19 defendant or the state as set forth in RCW 9.94A.210 (2) through (6).

20 (16) The court shall order restitution whenever the offender is
21 convicted of a felony that results in injury to any person or damage to
22 or loss of property, whether the offender is sentenced to confinement
23 or placed under community supervision, unless extraordinary
24 circumstances exist that make restitution inappropriate in the court's
25 judgment. The court shall set forth the extraordinary circumstances in
26 the record if it does not order restitution.

27 (17) As a part of any sentence, the court may impose and enforce an
28 order that relates directly to the circumstances of the crime for which
29 the offender has been convicted, prohibiting the offender from having
30 any contact with other specified individuals or a specific class of

1 individuals for a period not to exceed the maximum allowable sentence
2 for the crime, regardless of the expiration of the offender's term of
3 community supervision or community placement.

4 (18) In any sentence of partial confinement, the court may require
5 the defendant to serve the partial confinement in work release, in a
6 program of home detention, on work crew, or in a combined program of
7 work crew and home detention.

8 (19) All court-ordered legal financial obligations collected by the
9 department and remitted to the county clerk shall be credited and paid
10 where restitution is ordered. Restitution shall be paid prior to any
11 other payments of monetary obligations.

12 **Sec. 2.** RCW 9.94A.150 and 1990 c 3 s 202 are each amended to read
13 as follows:

14 No person serving a sentence imposed pursuant to this chapter and
15 committed to the custody of the department shall leave the confines of
16 the correctional facility or be released prior to the expiration of the
17 sentence except as follows:

18 (1) Except as otherwise provided for in subsection (2) of this
19 section, the term of the sentence of an offender committed to a
20 correctional facility operated by the department, may be reduced by
21 earned early release time in accordance with procedures that shall be
22 developed and promulgated by the correctional agency having
23 jurisdiction in which the offender is confined. The earned early
24 release time shall be for good behavior and good performance, as
25 determined by the correctional agency having jurisdiction. The
26 correctional agency shall not credit the offender with earned early
27 release credits in advance of the offender actually earning the
28 credits. Any program established pursuant to this section shall allow
29 an offender to earn early release credits for presentence

1 incarceration. If an offender is transferred from a county jail to the
2 department of corrections, the county jail facility shall certify to
3 the department the amount of time spent in custody at the facility and
4 the amount of earned early release time. In the case of an offender
5 convicted of a serious violent offense or a sex offense that is a class
6 A felony committed on or after July 1, 1990, the aggregate earned early
7 release time may not exceed fifteen percent of the sentence. In no
8 other case shall the aggregate earned early release time exceed one-
9 third of the total sentence;

10 (2) A person convicted of a sex offense ~~((or))~~, an offense
11 categorized as a serious violent offense, assault in the second degree,
12 any crime against a person where it is determined in accordance with
13 RCW 9.94A.125 that the defendant or an accomplice was armed with a
14 deadly weapon at the time of commission, ~~((or))~~ any felony offense
15 under chapter 69.50 or 69.52 RCW, or any other offense if he or she has
16 previously been convicted of a violent offense, may become eligible, in
17 accordance with a program developed by the department, for transfer to
18 community custody status in lieu of earned early release time pursuant
19 to subsection (1) of this section;

20 (3) An offender may leave a correctional facility pursuant to an
21 authorized furlough or leave of absence. In addition, offenders may
22 leave a correctional facility when in the custody of a corrections
23 officer or officers;

24 (4) The governor, upon recommendation from the clemency and pardons
25 board, may grant an extraordinary release for reasons of serious health
26 problems, senility, advanced age, extraordinary meritorious acts, or
27 other extraordinary circumstances;

28 (5) No more than the final six months of the sentence may be served
29 in partial confinement designed to aid the offender in finding work and
30 reestablishing him or herself in the community;

1 (6) The governor may pardon any offender;

2 (7) The department of corrections may release an offender from
3 confinement any time within ten days before a release date calculated
4 under this section; and

5 (8) An offender may leave a correctional facility prior to
6 completion of his sentence if the sentence has been reduced as provided
7 in RCW 9.94A.160.