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## ENGROSSED SUBSTITUTE HOUSE BILL 1609

State of Washington 52nd Legislature 1991 Regular Session

By House Committee on Human Services (originally sponsored by Representatives Leonard, Winsley, Riley, Brekke, R. King, Anderson, Phillips, Dellwo, Spanel, Haugen, Hine, Jones, Pruitt, Basich, R. Johnson, Van Luven, Wang, Valle, Inslee, Belcher, Sheldon and O'Brien).

Read first time February 18, 1991.

- 1 AN ACT Relating to mental health services for children; adding a
- 2 new chapter to Title 71 RCW; creating new sections; and declaring an
- 3 emergency.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** The legislature intends to encourage the
- 6 development of community-based interagency collaborative efforts to
- 7 plan for and provide mental health services to children in a manner
- 8 that coordinates existing categorical children's mental health programs
- 9 and funding, is sensitive to the unique cultural circumstances of
- 10 children of color, eliminates duplicative case management, and to the
- 11 greatest extent possible, blends categorical funding to offer more
- 12 service options to each child.

- 1 <u>NEW SECTION.</u> **Sec. 2.** Unless the context clearly requires
- 2 otherwise, the definitions in this section apply throughout this
- 3 chapter.
- 4 (1) "Agency" means a state or local governmental entity or a
- 5 private not-for-profit organization.
- 6 (2) "Child" means a person under eighteen years of age, except as
- 7 expressly provided otherwise in federal law.
- 8 (3) "County authority" means the board of county commissioners or
- 9 county executive.
- 10 (4) "Department" means the department of social and health
- 11 services.
- 12 (5) "Early periodic screening, diagnosis, and treatment" means the
- 13 component of the federal medicaid program established pursuant to 42
- 14 U.S.C. Sec. 1396d(r), as amended.
- 15 (6) "Regional support network" means a county authority or group of
- 16 county authorities that have entered into contracts with the secretary
- 17 pursuant to chapter 71.24 RCW.
- 18 (7) "Secretary" means the secretary of social and health services.
- 19 PART I
- 20 INVENTORY OF CHILDREN'S MENTAL HEALTH SERVICES
- 21 <u>NEW SECTION.</u> **Sec. 3.** (1) The office of financial management
- 22 shall provide the following information to the appropriate committees
- 23 of the legislature on or before December 1, 1991, and update such
- 24 information biennially thereafter:
- 25 (a) An inventory of state and federally funded programs providing
- 26 mental health services to children in Washington state. For purposes
- 27 of the inventory, "children's mental health services" shall be broadly
- 28 construed to include services related to children's mental health

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- 1 provided through education, children and family services, juvenile
- 2 justice, mental health, health care, alcohol and substance abuse, and
- 3 developmental disabilities programs, such as: The primary intervention
- 4 program; treatment foster care; the fair start program; therapeutic
- 5 child care and day treatment for children in the child protective
- 6 services system, as provided in RCW 74.14B.040; family reconciliation
- 7 services counseling, as provided in chapter 13.32A RCW; the community
- 8 mental health services act, as provided in chapter 71.24 RCW; mental
- 9 health services for minors, as provided in chapter 71.34 RCW; mental
- 10 health services provided by the medical assistance program, limited
- 11 casualty program for the medically needy and children's health program,
- 12 as provided in chapter 74.09 RCW; counseling for delinquent children,
- 13 as provided in RCW 72.05.170; mental health service provided by child
- 14 welfare services, as provided in chapter 74.13 RCW; and services to
- 15 emotionally disturbed and mentally ill children, as provided in chapter
- 16 74.14A RCW.
- 17 (b) For each program or service inventoried pursuant to (a) of this
- 18 subsection:
- 19 (i) Statutory authority;
- 20 (ii) Level and source of funding state-wide and for each county and
- 21 school district in the state during the biennium ending June 30, 1991,
- 22 to the extent such information is available;
- 23 (iii) Agency administering the service state-wide and description
- 24 of how administration and service delivery are organized and provided
- 25 at the regional and local level;
- 26 (iv) Programmatic or financial eligibility criteria;
- 27 (v) Characteristics of, and number of children served state-wide
- 28 and in each county and school district during the biennium ending June
- 29 30, 1991, to the extent such information is available;

- 1 (vi) Number of children of color served, by race and nationality,
- 2 and number and type of minority mental health providers, by race and
- 3 nationality, in each regional support network area, to the extent such
- 4 information is available; and
- 5 (vii) Statutory changes necessary to remove categorical
- 6 restrictions in the program or service, including federal statutory or
- 7 regulatory changes.
- 8 (2) The office of financial management, in consultation with the
- 9 department, shall develop a plan and criteria for the use of early
- 10 periodic screening, diagnosis, and treatment services related to mental
- 11 health that includes at least the following components:
- 12 (a) Criteria for screening and assessment of mental illness and
- 13 emotional disturbance;
- 14 (b) Criteria for determining the appropriate level of medically
- 15 necessary services a child receives, including but not limited to
- 16 development of a multidisciplinary plan of care when appropriate, and
- 17 prior authorization for receipt of mental health services;
- (c) Qualifications for children's mental health providers;
- 19 (d) Other cost control mechanisms, such as managed care
- 20 arrangements and prospective or capitated payments for mental health
- 21 services; and
- (e) Mechanisms to ensure that federal medicaid matching funds are
- 23 obtained for services inventoried pursuant to subsection (1) of this
- 24 section, to the greatest extent practicable.
- In developing the plan, the office of financial management shall
- 26 provide an opportunity for comment by the major child-serving systems
- 27 and regional support networks. The plan shall be submitted to
- 28 appropriate committees of the legislature on or before December 1,
- 29 1991.

1 PART II

## 2 CHILDREN'S MENTAL HEALTH SERVICES DELIVERY SYSTEMS

- 3 NEW SECTION. Sec. 4. (1) On or before January 1, 1992, each
- 4 regional support network, or county authority in counties that have not
- 5 established a regional support network, shall initiate a local planning
- 6 effort to develop a children's mental health services delivery system.
- 7 (2) Representatives of the following agencies or organizations and
- 8 the following individuals shall participate in the local planning
- 9 effort:
- 10 (a) Representatives of the department of social and health services
- 11 in the following program areas: Children and family services, medical
- 12 care, mental health, juvenile rehabilitation, alcohol and substance
- 13 abuse, and developmental disabilities;
- 14 (b) The juvenile courts;
- 15 (c) The public health department or health district;
- 16 (d) The school districts;
- 17 (e) The educational service district serving schools in the county;
- 18 (f) Head start or early childhood education and assistance
- 19 programs;
- 20 (g) Community action agencies; and
- 21 (h) Children's services providers, including minority mental health
- 22 providers.
- 23 (3) Parents of children in need of mental health services and
- 24 parents of children of color shall be invited to participate in the
- 25 local planning effort.
- 26 (4) The following information shall be developed through the local
- 27 planning effort and submitted to the secretary:

- 1 (a) A supplement to the county's January 1, 1991, children's mental
- 2 health services report prepared pursuant to RCW 71.24.049 to include
- 3 the following data:
- 4 (i) The number of children in need of mental health services in the
- 5 county or counties covered by the local planning effort, including
- 6 children in school and children receiving services through the
- 7 department of social and health services division of children and
- 8 family services, division of developmental disabilities, division of
- 9 alcohol and substance abuse, and division of juvenile rehabilitation,
- 10 grouped by severity of their mental illness;
- 11 (ii) The number of such children that are underserved or unserved
- 12 and the types of services needed by such children; and
- 13 (iii) The supply of children's mental health specialists in the
- 14 county or counties covered by the local planning effort.
- 15 (b) A children's mental health services delivery plan that includes
- 16 a description of the following:
- 17 (i) Children that will be served, giving consideration to children
- 18 who are at significant risk of experiencing mental illness, as well as
- 19 those already experiencing mental illness;
- 20 (ii) How appropriate services needed by children served through the
- 21 plan will be identified and provided, including prevention and
- 22 identification services;
- 23 (iii) How a lead case manager for each child will be identified;
- 24 (iv) How funding for existing services will be coordinated to
- 25 create more flexibility in meeting children's needs. Such funding
- 26 shall include the services and programs inventoried pursuant to section
- 27 3(1) of this act;
- 28 (v) How the children's mental health delivery system will
- 29 incorporate the elements of the early periodic screening, diagnosis,

- 1 and treatment services plan developed pursuant to section 3(2) of this
- 2 act; and
- 3 (vi) How the children's mental health delivery system will
- 4 coordinate with the regional support network information system
- 5 developed pursuant to RCW 71.24.035(5)(g).
- 6 (5) In developing the children's mental health services delivery
- 7 plan, every effort shall be made to reduce duplication in service
- 8 delivery and promote complementary services among all entities that
- 9 provide children's services related to mental health.
- 10 (6) The children's mental health services delivery plan shall
- 11 address the needs of children of color through at least the following
- 12 mechanisms:
- 13 (a) Outreach initiatives, services, and modes of service delivery
- 14 that meet the unique needs of children of color;
- 15 (b) Services to children of color that are culturally relevant and
- 16 acceptable, as well as linguistically accessible; and
- 17 (c) Increasing access to minority mental health providers in the
- 18 children's mental health delivery system through contracts and
- 19 subcontracts with minority providers, affirmative action employment
- 20 efforts, or other appropriate actions.
- 21 <u>NEW SECTION</u>. **Sec. 5**. The office of financial management shall
- 22 prepare proposed legislation that would require five percent of
- 23 constitutionally available appropriated state general fund moneys for
- 24 each of the programs and services inventoried pursuant to section 3(1)
- 25 of this act, for the period beginning July 1, 1992, and ending June 30,
- 26 1993, to be deposited into a locally administered pooled account of
- 27 flexible funds exempt from existing statutory and regulatory
- 28 restrictions on the use of such funds, to meet the needs of children
- 29 that cannot be met through existing categorical programs. Children's

- 1 mental health services funded through basic education programs as
- 2 provided in chapter 28A.150 RCW, and funded through the medical
- 3 assistance program or the limited casualty program for the medically
- 4 needy as provided in chapter 74.09 RCW, shall be exempt from the pooled
- 5 account. The proposed legislation shall be provided to appropriate
- 6 committees of the legislature on or before December 1, 1991.
- 7 NEW SECTION. Sec. 6. Part headings as used in this act do not
- 8 constitute any part of the law.
- 9 <u>NEW SECTION.</u> **Sec. 7.** Sections 1 through 4 of this act shall
- 10 constitute a new chapter in Title 71 RCW.
- 11 <u>NEW SECTION.</u> **Sec. 8.** If any provision of this act or its
- 12 application to any person or circumstance is held invalid, the
- 13 remainder of the act or the application of the provision to other
- 14 persons or circumstances is not affected.
- 15 <u>NEW SECTION.</u> **Sec. 9.** This act is necessary for the immediate
- 16 preservation of the public peace, health, or safety, or support of the
- 17 state government and its existing public institutions, and shall take
- 18 effect immediately.
- 19 <u>NEW SECTION.</u> **Sec. 10.** If specific funding for the purposes of
- 20 this act, referencing this act by bill number, is not provided by June
- 21 30, 1991, in the omnibus appropriations act, this act shall be null and
- 22 void.