

HOUSE BILL REPORT

ESB 5824

*As Passed House
April 19, 1991*

Title: An act relating to community college enrollments.

Brief Description: Changing provisions relating to the funding of community college summer courses.

Sponsor(s): Senators Saling, Stratton, Patterson and Bauer.

Brief History:

Reported by House Committee on:
Higher Education, April 4, 1991, DP;
Appropriations, April 8, 1991, DPA;
Passed House, April 19, 1991, 92-5.

**HOUSE COMMITTEE ON
HIGHER EDUCATION**

Majority Report: *Do pass.* Signed by 13 members:
Representatives Jacobsen, Chair; Ogden, Vice Chair; Wood,
Ranking Minority Member; May, Assistant Ranking Minority
Member; Basich; Dellwo; Fraser; Ludwig; Miller; Prince;
Sheldon; Spanel; and Van Luven.

Staff: Marilee Scarbrough (786-7196).

**HOUSE COMMITTEE ON
APPROPRIATIONS**

Majority Report: *Do pass as amended.* Signed by 16 members:
Representatives Locke, Chair; Spanel, Vice Chair; Silver,
Ranking Minority Member; Morton, Assistant Ranking Minority
Member; Appelwick; Belcher; Brekke; Dorn; Ferguson; Hine;
Peery; Rust; H. Sommers; Valle; Wang; and Wineberry.

Minority Report: *Do not pass.* Signed by 11 members:
Representatives Inslee, Vice Chair; Bowman; Braddock;
Fuhrman; Holland; Lisk; May; McLean; Mielke; Nealey; and
Vance.

Staff: Marilee Scarbrough (786-7196) and Sheri Story (786-7142).

Background: Currently, community colleges have statutory authority to offer educational services, for a special fee, to private or government entities. The fee charged is required to cover full instructional costs of services. The fee is retained by the college district and the increased enrollments are not counted in the authorized enrollment levels for the college. This statutory authority has been traditionally construed to apply to special courses offered through employers, business groups, or other organizations for the benefit of affiliated members.

Recently, the practice of contemporary contracting has become prevalent at community colleges. By using contemporary contracting a community college exceeds state funded full-time equivalent enrollment limits by contracting with individual students, charges only the statutory tuition and fees and retains those fees at the local college level.

Contemporary contracting results in a reduced level of funding, and results in contracting with individuals instead of affiliated members of a group. Issues have been raised about the legality of contemporary contracting as well as the effect of the practice on quality of education.

Summary of Bill:

Summer self support

Community college districts may operate self-supporting summer programs. If a community college district chooses to operate a self-supporting summer program, it must charge enough to cover the direct cost of summer school which is defined as instructor salaries and benefits, supplies, publications and records.

In the event a community college district chooses to operate a self-supporting summer program, it will continue to receive general fund state support for the: 1) vocational programs requiring students to enroll in a four-quarter sequence of courses that includes summer quarter for clinical or laboratory requirements; or 2) ungraded courses defined as vocational apprenticeships, adult basic education, aging and retirement, small business management, industrial first aid, and parent education.

Community college districts choosing to operate a self-supporting summer program are not required to follow the tuition schedule set by statute for summer session.

Excess enrollments

Community college districts may allow enrollment levels to vary from plus 2 percent to minus 2 percent from the state-funded, full-time equivalent enrollment level, unless otherwise provided in the budget. A community college with excess enrollments below 2 percent may increase their enrollments.

A community college district over the 2 percent variance need not reduce enrollments until additional state-funded enrollments are allocated to the college. Community colleges above the variance are not penalized while phasing down.

Community colleges that enroll above or below the variance, must return to the general fund an amount equal to the full average state appropriation, for each full-time equivalent outside of the variance.

Fiscal Note: Not requested.

Effective Date: The bill contains an emergency clause and takes effect June 15, 1991.

Testimony For: (Higher Education): After enrollment limits were placed on community colleges the demand for admission was great. The community colleges devised a way to serve a need in community college districts. Large marginally funded increases, however, effect the quality of education. The community colleges need this legislation to avoid the rapid decrease in enrollments which will occur if the practice is declared illegal.

(Appropriations): The community colleges need this bill. Enforcement of an attorney general's opinion which declares the practice of contemporary contracting illegal would be devastating to the community colleges. This legislation provides a gradual decrease in excess enrollments. The self-supporting summer session will allow the colleges to serve additional students.

Testimony Against: (Higher Education): None.

(Appropriations): None.

Witnesses: (Higher Education): Senator Jerry Saling, Prime Sponsor (pro); Dave Habura, State Board for Community College Education (pro); and Gary Oertli, Edmonds Community College (pro).

(Appropriations): Dave Habura, Deputy Executive Director, State Board for Community College Education.