- 2 **2SHB 1671** S COMM AMD
- 3 By Committee on Transportation
- 4 ADOPTED AS AMENDED 4/19/91 Voice Vote
- 5 Strike everything after the enacting clause and insert the
- 6 following:

7 "HIGHWAY ACCESS MANAGEMENT"

- 8 "NEW SECTION. Sec. 1. LEGISLATIVE FINDINGS--ACCESS. (1) The
- 9 legislature finds that:
- 10 (a) Regulation of access to the state highway system is necessary
- 11 in order to protect the public health, safety, and welfare, to preserve
- 12 the functional integrity of the state highway system, and to promote
- 13 the safe and efficient movement of people and goods within the state;
- 14 (b) The development of an access management program, in accordance
- 15 with this chapter, which coordinates land use planning decisions by
- 16 local governments and investments in the state highway system, will
- 17 serve to control the proliferation of connections and other access
- 18 approaches to and from the state highway system. Without such a
- 19 program, the health, safety, and welfare of the residents of this state
- 20 are at risk, due to the fact that uncontrolled access to the state
- 21 highway system is a significant contributing factor to the congestion
- 22 and functional deterioration of the system; and
- 23 (c) The development of an access management program in accordance
- 24 with this chapter will enhance the development of an effective
- 25 transportation system and increase the traffic-carrying capacity of the
- 26 state highway system and thereby reduce the incidences of traffic
- 27 accidents, personal injury, and property damage or loss; mitigate

- 1 environmental degradation; promote sound economic growth and the growth
- 2 management goals of the state; reduce highway maintenance costs and the
- 3 necessity for costly traffic operations measures; lengthen the
- 4 effective life of transportation facilities in the state, thus
- 5 preserving the public investment in such facilities; and shorten
- 6 response time for emergency vehicles.
- 7 (2) In furtherance of these findings, all state highways are hereby
- 8 declared to be controlled access facilities as defined in section 2 of
- 9 this act, except those highways that are defined as limited access
- 10 facilities in chapter 47.52 RCW.
- 11 (3) It is the policy of the legislature that:
- 12 (a) The access rights of an owner of property abutting the state
- 13 highway system are subordinate to the public's right and interest in a
- 14 safe and efficient highway system; and
- 15 (b) Every owner of property which abuts a state highway has a right
- 16 to reasonable access to that highway, unless such access has been
- 17 acquired pursuant to chapter 47.52 RCW, but may not have the right of
- 18 a particular means of access. The right of access to the state highway
- 19 may be restricted if, pursuant to local regulation, reasonable access
- 20 can be provided to another public road which abuts the property.
- 21 (4) The legislature declares that it is the purpose of this chapter
- 22 to provide a coordinated planning process for the permitting of access
- 23 points on the state highway system to effectuate the findings and
- 24 policies under this section.
- 25 (5) Nothing in this chapter shall affect the right to full
- 26 compensation under section 16, Article I of the state Constitution."
- 27 "NEW SECTION. Sec. 2. DEFINITIONS--ACCESS. Unless the context
- 28 clearly requires otherwise, the definitions in this section apply
- 29 throughout this chapter.

- 1 (1) "Controlled access facility" means a transportation facility to
- 2 which access is regulated by the governmental entity having
- 3 jurisdiction over the facility. Owners or occupants of abutting lands
- 4 and other persons have a right of access to or from such facility at
- 5 such points only and in such manner as may be determined by the
- 6 governmental entity.
- 7 (2) "Connection" means approaches, driveways, turnouts, or other
- 8 means of providing for the right of access to or from controlled access
- 9 facilities on the state highway system.
- 10 (3) "Permitting authority" means the department for connections in
- 11 unincorporated areas or a city or town within incorporated areas which
- 12 are authorized to regulate access to state highways pursuant to chapter
- 13 47.24 RCW."
- 14 "NEW SECTION. Sec. 3. REGULATING CONNECTIONS. (1) Vehicular
- 15 access and connections to or from the state highway system shall be
- 16 regulated by the permitting authority in accordance with the provisions
- 17 of this chapter in order to protect the public health, safety, and
- 18 welfare.
- 19 (2) The department shall by July 1, 1992, adopt administrative
- 20 procedures pursuant to chapter 34.05 RCW which establish state highway
- 21 access standards and rules for its issuance and modification of access
- 22 permits, closing of unpermitted connections, revocation of permits, and
- 23 waiver provisions in accordance with this chapter. The department
- 24 shall consult with the association of Washington cities and obtain
- 25 concurrence of the city design standards committee as established by
- 26 RCW 35.78.030 in the development and adoption of rules for access
- 27 standards for city streets designated as state highways under chapter
- 28 47.24 RCW.

- 1 (3) Cities and towns shall, no later than July 1, 1993, adopt 2 standards for access permitting on streets designated as state highways 3 which meet or exceed the department's standards, provided that such 4 standards may not be inconsistent with standards adopted by the 5 department."
- 8 "NEW SECTION. Sec. 4. ACCESS PERMITS. (1) No connection to a state highway shall be constructed or altered without obtaining an access permit in accordance with this chapter in advance of such action. A permitting authority has the authority to deny access to the state highway system at the location specified in the permit until the permittee constructs or alters the connection in accordance with the permit requirements.
- 13 (2) The cost of construction or alteration of a connection shall be borne by the permittee, except for alterations which are not required 14 by law or administrative rule, but are made at the request of and for 15 16 the convenience of the permitting authority. The permittee, however, 17 shall bear the cost of alteration of any connection which is required 18 by the permitting authority due to increased or altered traffic flows 19 generated by changes in the permittee's facilities or nature of 20 business conducted at the location specified in the permit.
- (3) Except as otherwise provided in this chapter, an unpermitted 21 connection is subject to closure by the appropriate permitting 22 23 authority which shall have the right to install barriers across or 24 remove the connection. When the permitting authority determines that a connection is unpermitted and subject to closure, it shall provide 25 26 reasonable notice of its impending action to the owner of property 27 served by the connection. The permitting authority's procedures for 28 providing notice and preventing the operation of unpermitted connections shall be adopted by rule." 29

- 1 "NEW SECTION. Sec. 5. PERMIT FEE. The department shall establish
- 2 by rule a schedule of fees for permit applications made to the
- 3 department. The fee shall be nonrefundable and shall be used only to
- 4 offset the costs of administering the access permit review process and
- 5 the costs associated with administering the provisions of this
- 6 chapter."
- 7 "NEW SECTION. Sec. 6. PERMIT REVIEW PROCESS. The review process
- 8 for access permit applications made by the department shall be as
- 9 follows: Any person seeking an access permit shall file an application
- 10 with the department. The department by rule shall establish
- 11 application form and content requirements. The fee required by section
- 12 5 of this act must accompany the applications."
- 13 "NEW SECTION. Sec. 7. PERMIT CONDITIONS. The permitting
- 14 authority may issue a permit subject to any conditions necessary to
- 15 carry out the provisions of this chapter, including, but not limited
- 16 to, requiring the use of a joint-use connection. The permitting
- 17 authority may revoke a permit if the applicant fails to comply with the
- 18 conditions upon which the issuance of the permit was predicated."
- 19 "NEW SECTION. Sec. 8. PERMIT REMOVAL. (1) Unpermitted
- 20 connections to the state highway system in existence on July 1, 1990,
- 21 shall not require the issuance of a permit and may continue to provide
- 22 access to the state highway system, unless the permitting authority
- 23 determines that such a connection does not meet minimum acceptable
- 24 standards of highway safety. However, a permitting authority may
- 25 require that a permit be obtained for such a connection if a
- 26 significant change occurs in the use, design, or traffic flow of the
- 27 connection or of the state highway to which it provides access. If a

- 1 permit is not obtained, the connection may be closed pursuant to
- 2 section 4 of this act.
- 3 (2) Access permits granted prior to adoption of the permitting
- 4 authorities' standards shall remain valid until modified or revoked.
- 5 Access connections to state highways identified on plats and
- 6 subdivisions approved prior to July 1, 1991, shall be deemed to be
- 7 permitted pursuant to chapter ____, Laws of 1991 (this act). The
- 8 permitting authority may, after written notification, under rules
- 9 adopted in accordance with section 3 of this act, modify or revoke an
- 10 access permit granted prior to adoption of the standards by requiring
- 11 relocation, alteration, or closure of the connection if a significant
- 12 change occurs in the use, design, or traffic flow of the connection.
- 13 (3) The permitting authority may issue a nonconforming access
- 14 permit after finding that to deny an access permit would leave the
- 15 property without a reasonable means of access to the public roads of
- 16 this state. Every nonconforming access permit shall specify limits on
- 17 the maximum vehicular use of the connection and shall be conditioned on
- 18 the availability of future alternative means of access for which access
- 19 permits can be obtained."
- 20 "NEW SECTION. Sec. 9. ACCESS MANAGEMENT STANDARDS. (1) The
- 21 department shall develop, adopt, and maintain an access control
- 22 classification system for all routes on the state highway system, the
- 23 purpose of which shall be to provide for the implementation and
- 24 continuing applications of the provision of this chapter.
- 25 (2) The principal component of the access control classification
- 26 system shall be access management standards, the purpose of which shall
- 27 be to provide specific minimum standards to be adhered to in the
- 28 planning for and approval of access to state highways.

- 1 (3) The control classification system shall be developed consistent
- 2 with the following:
- 3 (a) The department shall, no later than January 1, 1993, adopt
- 4 rules setting forth procedures governing the implementation of the
- 5 access control classification system required by this chapter. The
- 6 rule shall provide for input from the entities described in (b) of this
- 7 subsection as well as for public meetings to discuss the access control
- 8 classification system. Nothing in this chapter shall affect the
- 9 validity of the department's existing or subsequently adopted rules
- 10 concerning access to the state highway system. Such rules shall remain
- 11 in effect until repealed or replaced by the rules required by this
- 12 chapter.
- 13 (b) The access control classification system shall be developed in
- 14 cooperation with counties, cities and towns, the state department of
- 15 community development, regional transportation planning organizations,
- 16 and other local governmental entities, and for city streets designated
- 17 as state highways pursuant to chapter 47.24 RCW, adopted with the
- 18 concurrence of the city design standards committee.
- 19 (c) The rule required by this section shall provide that assignment
- 20 of a road segment to a specific access category be made in
- 21 consideration of the following criteria:
- 22 (i) Local land use plans and zoning, as set forth in comprehensive
- 23 plans;
- 24 (ii) The current functional classification as well as potential
- 25 future functional classification of each road on the state highway
- 26 system;
- 27 (iii) Existing and projected traffic volumes;
- 28 (iv) Existing and projected state, local, and metropolitan planning
- 29 organization transportation plans and needs;
- 30 (v) Drainage requirements;

- 1 (vi) The character of lands adjoining the highway;
- 2 (vii) The type and volume of traffic requiring access;
- 3 (viii) Other operational aspects of access;
- 4 (ix) The availability of reasonable access by way of county roads
- 5 and city streets to a state highway; and
- 6 (x) The cumulative effect of existing and projected connections on
- 7 the state highway system's ability to provide for the safe and
- 8 efficient movement of people and goods within the state.
- 9 (d) Access management standards shall include, but not be limited
- 10 to, connection location standards, safety factors, design and
- 11 construction standards, desired levels of service, traffic control
- 12 devices, and effective maintenance of the roads. The standards shall
- 13 also contain minimum requirements for the spacing of connections,
- 14 intersecting streets, roads, and highways.
- 15 (e) An access control category shall be assigned to each segment of
- 16 the state highway system by July 1, 1993."

17 "TRANSPORTATION DEMAND MANAGEMENT"

- 18 "NEW SECTION. Sec. 10. FINDINGS--DEMAND MANAGEMENT. The
- 19 legislature finds that automotive traffic in Washington's metropolitan
- 20 areas is the major source of emissions of air contaminants. This air
- 21 pollution causes significant harm to public health, causes damage to
- 22 trees, plants, structures, and materials and degrades the quality of
- 23 the environment.
- 24 Increasing automotive traffic is also aggravating traffic
- 25 congestion in Washington's metropolitan areas. This traffic congestion
- 26 imposes significant costs on Washington's businesses, governmental
- 27 agencies, and individuals in terms of lost working hours and delays in
- 28 the delivery of goods and services. Traffic congestion worsens

- 1 automobile-related air pollution, increases the consumption of fuel,
- 2 and degrades the habitability of many of Washington's cities and
- 3 suburban areas. The capital and environmental costs of fully
- 4 accommodating the existing and projected automobile traffic on roads
- 5 and highways are prohibitive. Decreasing the demand for vehicle trips
- 6 is significantly less costly and at least as effective in reducing
- 7 traffic congestion and its impacts as constructing new transportation
- 8 facilities such as roads and bridges, to accommodate increased traffic
- 9 volumes.
- 10 The legislature also finds that increasing automotive
- 11 transportation is a major factor in increasing consumption of gasoline
- 12 and, thereby, increasing reliance on imported sources of petroleum.
- 13 Moderating the growth in automotive travel is essential to stabilizing
- 14 and reducing dependence on imported petroleum and improving the
- 15 nation's energy security.
- The legislature further finds that reducing the number of commute
- 17 trips to work made via single occupant cars and light trucks is an
- 18 effective way of reducing automobile-related air pollution, traffic
- 19 congestion, and energy use. Major employers have significant
- 20 opportunities to encourage and facilitate reducing single occupant
- 21 vehicle commuting by employees.
- The intent of this chapter is to require local governments in those
- 23 counties experiencing the greatest automobile-related air pollution and
- 24 traffic congestion to develop and implement plans to reduce single
- 25 occupant vehicle commute trips. Such plans shall require major
- 26 employers and employers at major worksites to implement programs to
- 27 reduce single occupant vehicle commuting by employees at major
- 28 worksites. Local governments in counties experiencing significant but
- 29 less severe automobile-related air pollution and traffic congestion may
- 30 implement such plans. State agencies shall implement programs to

- 1 reduce single occupant vehicle commuting at all major worksites
- 2 throughout the state."
- 3 "NEW SECTION. Sec. 11. DEFINITIONS. Unless the context clearly
- 4 requires otherwise, the definitions in this section apply throughout
- 5 this chapter.
- 6 (1) "A major employer" means a private or public employer that
- 7 employs one hundred or more full-time employees at a single worksite
- 8 who begin their regular work day between 6:00 a.m. and 9:00 a.m. on
- 9 weekdays for at least twelve continuous months during the year.
- 10 (2) "Major worksite" means a building or group of buildings that
- 11 are on physically contiguous parcels of land or on parcels separated
- 12 solely by private or public roadways or rights of way, and at which
- 13 there are one hundred or more full-time employees of one or more
- 14 employers, who begin their regular work day between 6:00 a.m. and 9:00
- 15 a.m. on weekdays, for at least twelve continuous months.
- 16 (3) "Commute trip reduction zones" mean areas, such as census
- 17 tracts or combinations of census tracts, within a jurisdiction that are
- 18 characterized by similar employment density, population density, level
- 19 of transit service, parking availability, access to high occupancy
- 20 vehicle facilities, and other factors that are determined to affect the
- 21 level of single occupancy vehicle commuting.
- 22 (4) "Commute trip" means trips made from a worker's home to a
- 23 worksite during the peak period of 6:00 a.m. to 9:00 a.m. on weekdays.
- 24 (5) "Proportion of single occupant vehicle commute trips" means the
- 25 number of commute trips made by single occupant automobiles divided by
- 26 the number of full-time employees.
- 27 (6) "Commute trip vehicle miles traveled per employee" means the
- 28 sum of the individual vehicle commute trip lengths in miles over a set
- 29 period divided by the number of full-time employees during that period.

- (7) "Base year" means the year January 1, 1992, through December 31, 1992, on which goals for vehicle miles traveled and single occupant vehicle trips shall be based. Base year goals may be determined using the 1990 journey-to-work census data projected to the year 1992 and shall be consistent with the growth management act. The task force shall establish a method to be used by jurisdictions to determine reductions of vehicle miles traveled."
- 8 "NEW SECTION. Sec. 12. REQUIREMENTS FOR COUNTIES AND CITIES. (1) 9 Each county with a population over one hundred fifty thousand, and each 10 city or town within those counties containing a major employer shall, by October 1, 1992, adopt by ordinance and implement a commute trip 11 reduction plan for all major employers. The plan shall be developed in 12 13 cooperation with local transit agencies, regional transportation planning organizations as established in RCW 47.80.020, major 14 employers, and the owners of and employers at major worksites. 15 16 plan shall be designed to achieve reductions in the proportion of single occupant vehicle commute trips and the commute trip vehicle 17 18 miles traveled per employee by employees of major public and private 19 sector employers in the jurisdiction.
- 20 (2) All other counties, and cities and towns in those counties, may 21 adopt and implement a commute trip reduction plan.
- 22 (3) The department of ecology may, after consultation with the 23 state energy office, as part of the state implementation plan for areas 24 that do not attain the national ambient air quality standards for 25 carbon monoxide or ozone, require municipalities other than those 26 identified in subsection (1) of this section to adopt and implement 27 commute trip reduction plans if the department determines that such 28 plans are necessary for attainment of said standards.

(4) A commute trip reduction plan shall be consistent with the 1 2 guidelines established under section 15 of this act and shall include but is not limited to (a) goals for reductions in the proportion of 3 4 single occupant vehicle commute trips and the commute trip vehicle miles traveled per employee; (b) designation of commute trip reduction 5 6 zones; (c) requirements for major public and private sector employers to implement commute trip reduction programs; (d) a commute trip 7 reduction program for employees of the county, city, or town; (e) a 8 9 review of local parking policies and ordinances as they relate to 10 employers and major worksites and any revisions necessary to comply with commute trip reduction goals and guidelines; (f) an appeals 11 process by which major employers, who as a result of special 12 13 characteristics of their business or its locations would be unable to 14 meet the requirements of a commute trip reduction plan, may obtain 15 waiver or modification of those requirements; and (g) means for determining base year values of the proportion of single occupant 16 17 vehicle commute trips and the commute trip vehicle miles traveled per 18 employee and progress toward meeting commute trip reduction plan goals 19 on an annual basis. Goals which are established shall take into 20 account existing transportation demand management efforts which are made by major employers. Each jurisdiction shall ensure that employers 21 shall receive full credit for the results of transportation demand 22 management efforts and commute trip reduction programs which have been 23 24 implemented by major employers prior to the base year. The goals for 25 miles traveled per employee for all major employers shall not be less 26 than a fifteen percent reduction from the base year value of the commute trip reduction zone in which their worksite is located by 27 28 January 1, 1995, twenty-five percent reduction from the base year 29 values by January 1, 1997, and thirty-five percent reduction from the 30 base year values by January 1, 1999.

1 (5) A county, city, or town may, as part of its commute trip 2 reduction plan, require commute trip reduction programs for employers 3 with ten or more full time employees at major worksites in federally 4 designated non-attainment areas for carbon monoxide and ozone. The 5 county, city or town shall develop the programs in cooperation with 6 affected employers and provide technical assistance to the employers in

implementing such programs.

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- (6) The commute trip reduction plans adopted by counties, cities, 8 9 and towns under this chapter shall be consistent with and may be 10 incorporated in applicable state or regional transportation plans and local comprehensive plans and shall be coordinated, and consistent 11 with, the commute trip reduction plans of counties, cities, or towns 12 with which the county, city, or town has, in part, common borders or 13 14 related regional issues. Such regional issues shall include assuring consistency in the treatment of employers who have worksites subject to 15 the requirements of this chapter in more than one jurisdiction. 16 17 Counties, cities, or towns adopting commute trip reduction plans may 18 enter into agreements through the interlocal cooperation act or by 19 resolution or ordinance as appropriate with other jurisdictions, local 20 transit agencies, or regional transportation planning organizations to coordinate the development and implementation of such plans. Counties, 21 cities, or towns adopting a commute trip reduction plan shall review it 22 annually and revise it as necessary to be consistent with applicable 23 24 plans developed under RCW 36.70A.070.
- 25 (7) Each county, city, or town implementing a commute trip 26 reduction program shall, within thirty days submit a summary of its 27 plan along with certification of adoption to the commute trip reduction 28 task force established under section 15 of this act.
- 29 (8) Each county, city, or town implementing a commute trip 30 reduction program shall submit an annual progress report to the commute

- 1 trip reduction task force established under section 15 of this act.
- 2 The report shall be due July 1, 1994, and each July 1 thereafter
- 3 through July 1, 2000. The report shall describe progress in attaining
- 4 the applicable commute trip reduction goals for each commute trip
- 5 reduction zone and shall highlight any problems being encountered in
- 6 achieving the goals. The information shall be reported in a form
- 7 established by the commute trip reduction task force.
- 8 (9) Any waivers or modifications of the requirements of a commute
- 9 trip reduction plan granted by a jurisdiction shall be submitted for
- 10 review to the commute trip reduction task force established under
- 11 section 15 of this act. The commute trip reduction task force may not
- 12 deny the granting of a waiver or modification of the requirements of a
- 13 commute trip reduction plan by a jurisdiction but they may notify the
- 14 jurisdiction of any comments or objections.
- 15 (10) Each county, city, or town implementing a commute trip
- 16 reduction program shall count commute trips eliminated through work-at-
- 17 home options or alternate work schedules as one and two-tenths vehicle
- 18 trips eliminated for the purpose of meeting trip reduction goals.
- 19 (11) Plans implemented under this section shall not apply to
- 20 commute trips for seasonal agricultural employees.
- 21 (12) Plans implemented under this section shall not apply to
- 22 construction worksites when the expected duration of the construction
- 23 project is less than two years."
- 24 "NEW SECTION. Sec. 13. REQUIREMENTS FOR EMPLOYERS. (1) Not more
- 25 than six months after the adoption of the commute trip reduction plan
- 26 by a jurisdiction, each major employer in that jurisdiction shall
- 27 develop a commute trip reduction program and shall submit a description
- 28 of that program to the jurisdiction for review. The program shall be

- 1 implemented not more than six months after submission to the
- 2 jurisdiction.
- 3 (2) A commute trip reduction program shall consist of, at a minimum
- 4 (a) designation of a transportation coordinator and the display of the
- 5 name, location, and telephone number of the coordinator in a prominent
- 6 manner at each affected worksite; (b) regular distribution of
- 7 information to employees regarding alternatives to single occupant
- 8 vehicle commuting; (c) an annual review of employee commuting and
- 9 reporting of progress toward meeting the single occupant vehicle
- 10 reduction goals to the county, city, or town consistent with the method
- 11 established in the commute trip reduction plan; and (d) implementation
- 12 of a set of measures designed to achieve the applicable commute trip
- 13 reduction goals adopted by the jurisdiction. Such measures may include
- 14 but are not limited to:
- 15 (i) Provision of preferential parking or reduced parking charges,
- 16 or both, for high occupancy vehicles;
- 17 (ii) Instituting or increasing parking charges for single occupant
- 18 vehicles;
- 19 (iii) Provision of commuter ride matching services to facilitate
- 20 employee ridesharing for commute trips;
- 21 (iv) Provision of subsidies for transit fares;
- 22 (v) Provision of vans for van pools;
- 23 (vi) Provision of subsidies for car pooling or van pooling;
- (vii) Permitting the use of the employer's vehicles for car pooling
- 25 or van pooling;
- (viii) Permitting flexible work schedules to facilitate employees'
- 27 use of transit, car pools, or van pools;
- 28 (ix) Cooperation with transportation providers to provide
- 29 additional regular or express service to the worksite;

- 1 (x) Construction of special loading and unloading facilities for
- 2 transit, car pool, and van pool users;
- 3 (xi) Provision of bicycle parking facilities, lockers, changing
- 4 areas, and showers for employees who bicycle or walk to work;
- 5 (xii) Provision of a program of parking incentives such as a rebate
- 6 for employees who do not use the parking facility;
- 7 (xiii) Establishment of a program to permit employees to work part
- 8 or full time at home or at an alternative worksite closer to their
- 9 homes;
- 10 (xiv) Establishment of a program of alternative work schedules such
- 11 as compressed work week schedules which reduce commuting; and
- 12 (xv) Implementation of other measures designed to facilitate the
- 13 use of high-occupancy vehicles such as on-site day care facilities and
- 14 emergency taxi services.
- 15 (3) Employers or owners of worksites may form or utilize existing
- 16 transportation management associations to assist members in developing
- 17 and implementing commute trip reduction programs."
- 18 "NEW SECTION. Sec. 14. JURISDICTIONS' REVIEW AND PENALTIES. (1)
- 19 Each jurisdiction implementing a commute trip reduction plan under this
- 20 chapter or as part of a plan or ordinance developed under RCW
- 21 36.70A.070 shall review each employer's initial commute trip reduction
- 22 program to determine if the program is likely to meet the applicable
- 23 commute trip reduction goals. The employer shall be notified by the
- 24 jurisdiction of its findings. If the jurisdiction finds that the
- 25 program is not likely to meet the applicable commute trip reduction
- 26 goals, the jurisdiction will work with the employer to modify the
- 27 program as necessary. The jurisdiction shall complete review of each
- 28 employer's initial commute trip reduction program within three months
- 29 of receipt.

- 1 (2) Each jurisdiction shall annually review each employer's
- 2 progress toward meeting the applicable commute trip reduction goals.
- 3 If it appears an employer is not likely to meet the applicable commute
- 4 trip reduction goals, the jurisdiction shall work with the employer to
- 5 make modifications to the commute trip reduction program.
- 6 (3) If an employer fails to meet the applicable commute trip
- 7 reduction goals, the jurisdiction shall propose modifications to the
- 8 program and direct the employer to revise its program within thirty
- 9 days to incorporate those modifications or modifications which the
- 10 jurisdiction determines to be equivalent.
- 11 (4) Each jurisdiction implementing a commute trip reduction plan
- 12 pursuant to this chapter may impose civil penalties, in the manner
- 13 provided in chapter 7.80 RCW, for failure by an employer to implement
- 14 a commute trip reduction program or to modify its commute trip
- 15 reduction program as required in subsection (3) of this section. No
- 16 major employer shall be liable for civil penalties under this chapter
- 17 if failure to achieve a commute trip reduction program goal was the
- 18 result of an inability to reach agreement with a certified collective
- 19 bargaining agent under applicable laws where the issue was raised by
- 20 the employer and pursued in good faith."
- 21 "NEW SECTION. Sec. 15. (1) A twenty-three member state commute
- 22 trip reduction task force shall be established as follows:
- 23 (a) The director of the state energy office or the director's
- 24 designee who shall serve as chair;
- 25 (b) The secretary of the department of transportation or the
- 26 secretary's designee;
- 27 (c) The director of the department of ecology or the director's
- 28 designee;

- 1 (d) The director of the department of community development or the
- 2 director's designee;
- 3 (e) The director of the department of general administration or the
- 4 director's designee;
- 5 (f) Three representatives from counties appointed by the governor
- 6 from a list of at least six recommended by the Washington state
- 7 association of counties;
- 8 (g) Three representatives from cities and towns appointed by the
- 9 governor from a list of at least six recommended by the association of
- 10 Washington cities;
- 11 (h) Three representatives from transit agencies appointed by the
- 12 governor from a list of at least six recommended by the Washington
- 13 state transit association;
- 14 (i) Six representatives of employers at or owners of major work
- 15 sites in Washington appointed by the governor from a list of at least
- 16 twelve recommended by the association of Washington business; and
- 17 (j) Three citizens appointed by the governor.
- 18 Members of the commute trip reduction task force shall serve
- 19 without compensation but shall be reimbursed for travel expenses as
- 20 provided in RCW 43.03.050 and 43.03.060. Members appointed by the
- 21 governor shall be compensated in accordance with RCW 43.03.220. The
- 22 task force has all powers necessary to carry out its duties as
- 23 prescribed by this chapter. The task force shall be dissolved on July
- 24 1, 2000.
- 25 (2) By March 1, 1992, the commute trip reduction task force shall
- 26 establish guidelines for commute trip reduction plans. The guidelines
- 27 are intended to ensure consistency in commute trip reduction plans and
- 28 goals among jurisdictions while fairly taking into account differences
- 29 in employment and housing density, employer size, existing and
- 30 anticipated levels of transit service, special employer circumstances,

- 1 and other factors the task force determines to be relevant. The
- 2 guidelines shall include:
- 3 (a) Criteria for establishing commute trip reduction zones;
- 4 (b) Methods and information requirements for determining base year
- 5 values of the proportion of single-occupant vehicle commute trips and
- 6 the commute trip vehicle miles traveled per employee and progress
- 7 toward meeting commute trip reduction plan goals;
- 8 (c) Model commute trip reduction ordinances;
- 9 (d) Methods for assuring consistency in the treatment of employers
- 10 who have worksites subject to the requirements of this chapter in more
- 11 than one jurisdiction;
- 12 (e) An appeals process by which major employers, who as a result of
- 13 special characteristics of their business or its locations would be
- 14 unable to meet the requirements of a commute trip reduction plan, may
- 15 obtain a waiver or modification of those requirements and criteria for
- 16 determining eligibility for waiver or modification;
- 17 (f) Methods to ensure that employers shall receive full credit for
- 18 the results of transportation demand management efforts and commute
- 19 trip reduction programs which have been implemented by major employers
- 20 prior to the base year;
- 21 (g) Alternative commute trip reduction goals for major employers
- 22 which cannot meet the goals of this chapter because of the unique
- 23 nature of their business; and
- 24 (h) Alternative commute trip reduction goals for major employers
- 25 whose worksites change and who contribute substantially to traffic
- 26 congestion in a trip reduction zone.
- 27 (3) The task force shall assess the commute trip reduction options
- 28 available to employers other than major employers and make
- 29 recommendations to the legislature by October 1, 1992. The
- 30 recommendations shall include the minimum size of employer who shall be

- required to implement trip reduction programs and the appropriate 1 2 methods those employers can use to accomplish trip reduction goals.
- 3 (4) The task force shall review progress toward implementing 4 commute trip reduction plans and programs and the costs and benefits of 5 commute trip reduction plans and programs and shall 6 recommendations to the legislature by December 1, 1995, and December 1, 7 In assessing the costs and benefits, the task force shall consider the costs of not having implemented commute trip reduction 8 9 plans and programs. The task force shall examine other transportation 10 demand management programs nationally and incorporate its findings into 11 its recommendations to the legislature. The recommendations shall address the need for continuation, modification, or termination or any 12 or all requirements of this chapter. The recommendations made December 13 14 1, 1995, shall include recommendations regarding extension of the requirements of this chapter to employers with fifty or more full-time 15 employees at a single worksite who begin their regular work day between

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months."

19 "NEW SECTION. Sec. 16. TECHNICAL ASSISTANCE TEAM. (1) A 20 technical assistance team shall be established under the direction of the state energy office and include representatives of the departments 21 of transportation and ecology. The team shall provide staff support to 22 23 the commute trip reduction task force in carrying out the requirements 24 section 15 of this act and to the department of general 25 administration in carrying out the requirements of section 19 of this 26 act.

6:00 a.m. and 9:00 a.m. on weekdays for more than twelve continuous

27 The team shall provide technical assistance to counties, 28 cities, and towns, the department of general administration, other state agencies, and other employers in developing and implementing 29

commute trip reduction plans and programs. The technical assistance 1 2 shall include: (a) Guidance in determining base and subsequent year 3 values of single occupant vehicle commuting proportion and commute trip 4 reduction vehicle miles traveled to be used in determining progress in attaining plan goals; (b) developing model plans and programs 5 6 appropriate to different situations; and (c) providing consistent training and informational materials for the implementation of commute 7 trip reduction programs. Model plans and programs, training and 8 9 informational materials shall be developed in cooperation with 10 representatives of local governments, transit agencies, and employers. 11 (3) In carrying out this section the state energy office and department of transportation may contract with state-wide associations 12 representing cities, towns, and counties to assist cities, towns, and 13

counties in implementing commute trip reduction plans and programs."

15 "NEW SECTION. Sec. 17. USE OF FUNDS. A portion of the funds made 16 available for the purposes of this chapter shall be used to fund the 17 commute trip reduction task force in carrying out the responsibilities 18 of section 16 of this act, and the interagency technical assistance 19 team, including the activities authorized under section 16(2) of this act, and to assist counties, cities, and towns implementing commute 20 trip reduction plans. Funds shall be provided to the counties in 21 proportion to the number of major employers and major worksites in each 22 23 county. The counties shall provide funds to cities and towns within 24 the county which are implementing commute trip reduction plans in 25 proportion to the number of major employers and major worksites within the city or town." 26

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"NEW SECTION. Sec. 18. LEGISLATIVE INTENT--STATE LEADERSHIP. The legislature hereby recognizes the state's crucial leadership role in

establishing and implementing effective commute trip reduction programs. Therefore, it is the policy of the state that the department of general administration and other state agencies shall aggressively develop substantive programs to reduce commute trips by state employees. Implementation of these programs will reduce energy consumption, congestion in urban areas, and air and water pollution associated with automobile travel."

8 "NEW SECTION. Sec. 19. GENERAL ADMINISTRATION. (1) The director 9 of general administration, with the concurrence of an interagency task force established for the purposes of this section, shall coordinate a 10 commute trip reduction plan for state agencies which are phase 1 major 11 employers by January 1, 1993. The task force shall include 12 representatives of the state energy office, the departments of 13 transportation and ecology and such other departments as the director 14 of general administration determines to be necessary to be generally 15 16 representative of state agencies. The state agency plan shall be 17 consistent with the requirements of sections 12 and 13 of this act and 18 shall be developed in consultation with state employees, local and 19 regional governments, local transit agencies, the business community, 20 and other interested groups. The plan shall consider and recommend policies applicable to all state agencies including but not limited to 21 policies regarding parking and parking charges, employee incentives for 22 23 commuting by other than single-occupant automobiles, flexible and alternative work schedules, alternative worksites, and the use of 24 25 state-owned vehicles for car and van pools. The plan shall also consider the costs and benefits to state agencies of achieving commute 26 27 trip reductions and consider mechanisms for funding state agency 28 commute trip reduction programs. The department shall, within thirty days, submit a summary of its plan along with certification of adoption 29

- 1 to the commute trip reduction task force established under section 15
 2 of this act.
- (2) Not more than three months after the adoption of the commute 3 4 trip reduction plan, each state agency shall, for each facility which 5 is a major employer, develop a commute trip reduction program. 6 program shall be designed to meet the goals of the commute trip reduction plan of the county, city, or town or, if there is no local 7 commute trip reduction plan, the state. The program shall be 8 9 consistent with the policies of the state commute trip reduction plan 10 and section 13 of this act. The agency shall submit a description of that program to the local jurisdiction implementing a commute trip 11 reduction plan or, if there is no local commute trip reduction plan, to 12 the department of general administration. 13 The program shall be 14 implemented not more than three months after submission to the 15 department. Annual reports required in section 13(2)(c) of this act shall be submitted to the local jurisdiction implementing a commute 16 17 trip reduction plan and to the department of general administration. 18 An agency which is not meeting the applicable commute trip reduction 19 goals shall, to the extent possible, modify its program to comply with 20 the recommendations of the local jurisdiction or the department of general administration. 21
- 22 (3) State agencies sharing a common location may develop and 23 implement a joint commute trip reduction program or may delegate the 24 development and implementation of the commute trip reduction program to 25 the department of general administration.
- (4) The department of general administration in consultation with the state technical assistance team shall review the initial commute trip reduction program of each state agency subject to the commute trip reduction plan for state agencies to determine if the program is likely to meet the applicable commute trip reduction goals and notify the

- 1 agency of any deficiencies. If it is found that the program is not
- 2 likely to meet the applicable commute trip reduction goals, the team
- 3 will work with the agency to modify the program as necessary.
- 4 (5) For each agency subject to the state agency commute trip
- 5 reduction plan, the department of general administration in
- 6 consultation with the technical assistance team shall annually review
- 7 progress toward meeting the applicable commute trip reduction goals.
- 8 If it appears an agency is not meeting or is not likely to meet the
- 9 applicable commute trip reduction goals, the team shall work with the
- 10 agency to make modifications to the commute trip reduction program.
- 11 (6) The department of general administration shall submit an annual
- 12 progress report for state agencies subject to the state agency commute
- 13 trip reduction plan to the commute trip reduction task force
- 14 established under section 15 of this act. The report shall be due
- 15 April 1, 1993, and each April 1 through 2000. The report shall report
- 16 progress in attaining the applicable commute trip reduction goals for
- 17 each commute trip reduction zone and shall highlight any problems being
- 18 encountered in achieving the goals. The information shall be reported
- 19 in a form established by the commute trip reduction task force."
- 20 "NEW SECTION. Sec. 20. CODIFICATION. Sections 1 through 9 of
- 21 this act shall constitute a new chapter in Title 47 RCW."
- 22 "NEW SECTION. Sec. 21. CODIFICATION. Sections 10 through 19 of
- 23 this act shall constitute a new chapter in Title 81 RCW."
- 24 "NEW SECTION. Sec. 22. HEADINGS. Section captions and part
- 25 headings as used in this act do not constitute any part of the law."

- 1 "NEW SECTION. Sec. 23. TDM--NULL AND VOID. If funding for the
- 2 purposes of sections 10 through 19 of this act is not provided by June
- 3 30, 1991, sections 10 through 19 and 21 of this act shall be null and
- 4 void."
- 5 "NEW SECTION. Sec. 24. EMERGENCY CLAUSE. This act is necessary
- 6 for the immediate preservation of the public peace, health, or safety,
- 7 or support of the state government and its existing public
- 8 institutions, and shall take effect July 1, 1991."
- 9 "NEW SECTION. Sec. 25. SEVERABILITY CLAUSE. If any provision of
- 10 this act or its application to any person or circumstance is held
- 11 invalid, the remainder of the act or the application of the provision
- 12 to other persons or circumstances is not affected."
- 13 **2SHB 1671** S COMM AMD
- 14 By Committee on Transportation
- ADOPTED 4/19/91 Voice Vote
- 16 On page 1, line 1 of the title, after "strategies;" strike the
- 17 remainder of the title and insert "adding a new chapter to Title 47
- 18 RCW; adding a new chapter to Title 81 RCW; creating new sections;
- 19 prescribing penalties; providing an effective date; and declaring an
- 20 emergency."