
BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #:

ATTY/TYPIST: LC:rmh

BRIEF TITLE:

1 **6319.E AME HS AMD12**

- 2 **ESB 6319** H COMM AMD
- 3 By Committee on Human Services
- 4 ADOPTED AS AMENDED 3/11/92
- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "Sec. 1. RCW 72.23.025 and 1989 c 205 s 21 are each amended to
- 8 read as follows:
- 9 (1) It is the intent of the legislature to improve the quality of
- 10 service at state hospitals, eliminate overcrowding, and more
- 11 specifically define the role of the state hospitals. The legislature
- 12 intends that eastern and western state hospitals shall become clinical
- 13 centers for handling the most complicated long-term care needs of
- 14 patients with a primary diagnosis of mental disorder. Over the next
- 15 six years, their involvement in providing short-term ((and)), acute
- 16 care, and less complicated long-term care shall be diminished in
- 17 accordance with the revised responsibilities for mental health care
- 18 under chapter 71.24 RCW. To this end, the legislature intends that
- 19 funds appropriated for mental health programs, including funds for
- 20 regional support networks and the state hospitals be used for persons
- 21 with primary diagnosis of mental disorder. The legislature finds that
- 22 establishment of the eastern state hospital board, the western state
- 23 hospital board, and institutes for the study and treatment of mental
- 24 disorders at both eastern state hospital and western state hospital
- 25 will be instrumental in implementing the legislative intent.
- 26 (2)(a) The eastern state hospital board and the western state
- 27 hospital board are each established. Members of the boards shall be

- 1 appointed by the governor with the consent of the senate. Each board
- 2 shall include:
- 3 (i) The director of the institute for the study and treatment of
- 4 mental disorders established at the hospital;
- 5 (ii) One family member of a current or recent hospital resident;
- 6 (iii) One consumer of services;
- 7 (iv) One community mental health service provider;
- 8 (v) Two citizens with no financial or professional interest in
- 9 mental health services;
- 10 (vi) One representative of the regional support network in which
- 11 the hospital is located;
- 12 (vii) One representative from the staff who is a physician;
- (viii) One representative from the nursing staff;
- 14 (ix) One representative from the other professional staff;
- 15 (x) One representative from the nonprofessional staff; and
- 16 (xi) One representative of a minority community.
- 17 (b) At least one representative listed in (a) (viii), (ix), or (x)
- 18 of this subsection shall be a union member.
- 19 (c) Members shall serve four-year terms. Members of the board
- 20 shall be reimbursed for travel expenses as provided in RCW 43.03.050
- 21 and 43.03.060 and shall receive compensation as provided in RCW
- 22 43.03.240.
- 23 (3) The boards established under this section shall:
- 24 (a) Monitor the operation and activities of the hospital;
- 25 (b) Review and advise on the hospital budget;
- 26 (c) Make recommendations to the governor and the legislature for
- 27 improving the quality of service provided by the hospital;
- 28 (d) Monitor and review the activities of the hospital in
- 29 implementing the intent of the legislature set forth in this section;

- 1 (e) Report periodically to the governor and the legislature on the
- 2 implementation of the legislative intent set forth in this section; and
- 3 (f) Consult with the secretary regarding persons the secretary may
- 4 select as the superintendent of the hospital whenever a vacancy occurs.
- 5 (4)(a) There is established at eastern state hospital and western
- 6 state hospital, institutes for the study and treatment of mental
- 7 disorders. The institutes shall be operated by joint operating
- 8 agreements between state colleges and universities and the department
- 9 of social and health services. The institutes are intended to conduct
- 10 training, research, and clinical program development activities that
- 11 will directly benefit mentally ill persons receiving treatment in
- 12 Washington state by performing the following activities:
- 13 (i) Promote recruitment and retention of highly qualified
- 14 professionals at the state hospitals and community mental health
- 15 programs;
- 16 (ii) Improve clinical care by exploring new, innovative, and
- 17 scientifically based treatment models for persons presenting
- 18 particularly difficult and complicated clinical syndromes;
- 19 (iii) Provide expanded training opportunities for existing staff at
- 20 the state hospitals and community mental health programs;
- 21 (iv) Promote bilateral understanding of treatment orientation,
- 22 possibilities, and challenges between state hospital professionals and
- 23 community mental health professionals.
- (b) To accomplish these purposes the institutes may, within funds
- 25 appropriated for this purpose:
- 26 (i) Enter joint operating agreements with state universities or
- 27 other institutions of higher education to accomplish the placement and
- 28 training of students and faculty in psychiatry, psychology, social
- 29 work, occupational therapy, nursing, and other relevant professions at
- 30 the state hospitals and community mental health programs;

- 1 (ii) Design and implement clinical research projects to improve the
- 2 quality and effectiveness of state hospital services and operations;
- 3 (iii) Enter into agreements with community mental health service
- 4 providers to accomplish the exchange of professional staff between the
- 5 state hospitals and community mental health service providers;
- 6 (iv) Establish a student loan forgiveness and conditional
- 7 <u>scholarship</u> program to retain qualified professionals at the state
- 8 hospitals and community mental health providers when the
- 9 ((superintendent)) secretary has determined a shortage of such
- 10 professionals exists.
- 11 (c) Notwithstanding any other provisions of law to the contrary,
- 12 the institutes may enter into agreements with the department or the
- 13 state hospitals which may involve changes in staffing necessary to
- 14 implement improved patient care programs contemplated by this section.
- 15 (d) The institutes are authorized to seek and accept public or
- 16 private gifts, grants, contracts, or donations to accomplish their
- 17 purposes under this section.
- 18 (((5) The department shall review the diagnoses and treatment
- 19 history of hospital patients and create a plan to locate
- 20 inappropriately placed persons into medicaid reimbursable nursing homes
- 21 or other nonhospital settings. The plan shall be submitted to the
- 22 legislature by June 30, 1990.))"
- "NEW SECTION. Sec. 2. A new section is added to chapter 72.23 RCW
- 24 to read as follows:
- 25 The secretary shall develop a system of more integrated service
- 26 delivery, including incentives to discourage the inappropriate
- 27 placement of persons with developmental disabilities, head injury, and
- 28 substance abuse, at state mental hospitals and encourage their care in
- 29 community settings. By December 1, 1992, the department shall submit

- 1 an implementation strategy, including budget proposals, to the
- 2 appropriate committees of the legislature for this system.
- 3 Under the system, state, local, or community agencies may be given
- 4 financial or other incentives to develop appropriate crisis
- 5 intervention and community care arrangements.
- 6 The secretary may establish specialized care programs for persons
- 7 described in this section on the grounds of the state hospitals. Such
- 8 programs may operate according to professional standards that do not
- 9 conform to existing federal or private hospital accreditation
- 10 standards."
- 11 "NEW SECTION. Sec. 3. It is the intent of this act to:
- 12 (1) Focus, restate, and emphasize the legislature's commitment to
- 13 the mental health reform embodied in chapter 111, Laws of 1989 (SB
- 14 5400);
- 15 (2) Eliminate, or schedule for repeal, statutes that are no longer
- 16 relevant to the regulation of the state's mental health program; and
- 17 (3) Reaffirm the state's commitment to provide incentives that
- 18 reduce reliance on inappropriate state hospital or other inpatient
- 19 care."
- 20 "Sec. 4. RCW 71.24.035 and 1991 c 306 s 3, 1991 c 262 s 1, and
- 21 1991 c 29 s 1 are each reenacted and amended to read as follows:
- 22 (1) The department is designated as the state mental health
- 23 authority.
- 24 (2) The secretary may provide for public, client, and licensed
- 25 service provider participation in developing the state mental health
- 26 program.
- 27 (3) The secretary shall provide for participation in developing the
- 28 state mental health program for children and other underserved

- 1 populations, by including representatives on any committee established
- 2 to provide oversight to the state mental health program.
- 3 (4) The secretary shall be designated as the county authority if a
- 4 county fails to meet state minimum standards or refuses to exercise
- 5 responsibilities under RCW 71.24.045.
- 6 (5) The secretary shall:
- 7 (a) ((Develop a biennial state mental health program that
- 8 incorporates county biennial needs assessments and county mental health
- 9 service plans and state services for mentally ill adults and children.
- 10 The secretary may also develop a six-year state mental health plan;
- 11 (b)) Assure that any county community mental health program
- 12 provides access to treatment for the county's residents in the
- 13 following order of priority: (i) The acutely mentally ill; (ii)
- 14 chronically mentally ill adults and severely emotionally disturbed
- 15 children; and (iii) the seriously disturbed. Such programs shall
- 16 provide:
- 17 (A) Outpatient services;
- 18 (B) Emergency care services for twenty-four hours per day;
- 19 (C) Day treatment for mentally ill persons which includes training
- 20 in basic living and social skills, supported work, vocational
- 21 rehabilitation, and day activities. Such services may include
- 22 therapeutic treatment. In the case of a child, day treatment includes
- 23 age-appropriate basic living and social skills, educational and
- 24 prevocational services, day activities, and therapeutic treatment;
- 25 (D) Screening for patients being considered for admission to state
- 26 mental health facilities to determine the appropriateness of admission;
- 27 (E) Employment services, which may include supported employment,
- 28 transitional work, placement in competitive employment, and other
- 29 work-related services, that result in mentally ill persons becoming
- 30 engaged in meaningful and gainful full or part-time work. Other

- 1 sources of funding such as the division of vocational rehabilitation
- 2 may be utilized by the secretary to maximize federal funding and
- 3 provide for integration of services;
- 4 (F) Consultation and education services; and
- 5 (G) Community support services;
- 6 (((c))) Develop and promulgate rules establishing state minimum
- 7 standards for the delivery of mental health services including, but not
- 8 limited to:
- 9 (i) Licensed service providers;
- 10 (ii) Regional support networks; and
- 11 (iii) Residential and inpatient services, evaluation and treatment
- 12 services and facilities under chapter 71.05 RCW, resource management
- 13 services, and community support services;
- $((\frac{d}{d}))$ (c) Assure that the special needs of minorities, the
- 15 elderly, disabled, children, and low-income persons are met within the
- 16 priorities established in this section;
- (((e))) (d) Establish a standard contract or contracts, consistent
- 18 with state minimum standards, which shall be used by the counties;
- 19 $((\frac{f}{f}))$ <u>(e)</u> Establish, to the extent possible, a standardized
- 20 auditing procedure which minimizes paperwork requirements of county
- 21 authorities and licensed service providers;
- 22 $((\frac{g}{g}))$ (f) Develop and maintain an information system to be used
- 23 by the state, counties, and regional support networks when they are
- 24 established which shall include a tracking method which allows the
- 25 department and regional support networks to identify mental health
- 26 clients' participation in any mental health service or public program
- 27 on an immediate basis. The information system shall not include
- 28 individual patient's case history files. Confidentiality of client
- 29 information and records shall be maintained as provided in this chapter
- 30 and in RCW 71.05.390, 71.05.400, 71.05.410, 71.05.420, 71.05.430, and

- 1 71.05.440. The <u>state-operated</u> system shall be fully operational no
- 2 later than January 1, 1993((: PROVIDED, HOWEVER, That when a regional
- 3 support network is established, the department shall have an
- 4 operational interim tracking system for that network that will be
- 5 adequate for the regional support network to perform its required
- 6 duties under this chapter)) and a regional support network system shall
- 7 be fully operational by June 30, 1993;
- 8 $((\frac{h}{h}))$ (q) License service providers who meet state minimum
- 9 standards;
- 10 $((\frac{1}{(1)}))$ (h) Certify regional support networks that meet state
- 11 minimum standards;
- 12 $((\frac{(j)}{j}))$ (i) Periodically inspect certified regional support
- 13 networks and licensed service providers at reasonable times and in a
- 14 reasonable manner; and
- 15 $((\frac{k}{k}))$ fix fees to be paid by evaluation and treatment centers
- 16 to the secretary for the required inspections;
- 17 $((\frac{1}{1}))$ (k) Monitor and audit counties, regional support networks,
- 18 and licensed service providers as needed to assure compliance with
- 19 contractual agreements authorized by this chapter;
- 20 (((m) Prior to September 1, 1989,)) <u>(l) A</u>dopt such rules as are
- 21 necessary to implement the department's responsibilities under this
- 22 chapter pursuant to chapter 34.05 RCW((: PROVIDED, That such rules
- 23 shall be submitted to the appropriate committees of the legislature for
- 24 review and comment prior to adoption; and
- 25 (n) Beginning July 1, 1989, and continuing through July 1, 1993,)):
- 26 (m) Track by region and county, diagnosis, and to the extent
- 27 <u>information is available, eligibility for state funded nonmental health</u>
- 28 services, the use and cost of state hospital and local evaluation and
- 29 treatment facilities for seventy-two hour detention, fourteen, ninety,
- 30 and one hundred eighty day commitments pursuant to chapter 71.05 RCW,

- 1 voluntary care in state hospitals, and voluntary community inpatient
- 2 care covered by the medical assistance program. Service use and cost
- 3 reports shall be provided to regions and appropriate operating
- 4 <u>divisions of the department</u> in a timely fashion at six-month intervals;
- 5 <u>and</u>
- 6 (n) Administer a fund that may be appropriated by the legislature
- 7 from state hospital and regional support network funds to enhance
- 8 contracts with regional support networks that agree to provide periods
- 9 of stable community living according to RCW 71.24.300(5).
- 10 (6) The secretary shall use available resources appropriated
- 11 specifically for community mental health programs only for ((programs
- 12 under RCW 71.24.045. After July 1, 1995, or when regional support
- 13 networks are established, available resources may be used only for))
- 14 regional support networks.
- 15 (7) Each certified regional support network and licensed service
- 16 provider shall file with the secretary, on request, such data,
- 17 statistics, schedules, and information as the secretary reasonably
- 18 requires. A certified regional support network or licensed service
- 19 provider which, without good cause, fails to furnish any data,
- 20 statistics, schedules, or information as requested, or files fraudulent
- 21 reports thereof, may have its certification or license revoked or
- 22 suspended.
- 23 (8) The secretary may suspend, revoke, limit, or restrict a
- 24 certification or license, or refuse to grant a certification or license
- 25 for failure to conform to the law, applicable rules and regulations, or
- 26 applicable standards, or failure to meet the minimum standards
- 27 established pursuant to this section.
- 28 (9) The superior court may restrain any regional support network or
- 29 service provider from operating without certification or a license or
- 30 any other violation of this section. The court may also review,

- 1 pursuant to procedures contained in chapter 34.05 RCW, any denial,
- 2 suspension, limitation, restriction, or revocation of certification or
- 3 license, and grant other relief required to enforce the provisions of
- 4 this chapter.
- 5 (10) Upon petition by the secretary, and after hearing held upon
- 6 reasonable notice to the facility, the superior court may issue a
- 7 warrant to an officer or employee of the secretary authorizing him or
- 8 her to enter at reasonable times, and examine the records, books, and
- 9 accounts of any regional support network or service provider refusing
- 10 to consent to inspection or examination by the authority.
- 11 (11) The secretary shall adopt such rules as may be necessary to
- 12 effectuate the intent and purposes of this chapter, which shall include
- 13 but not be limited to certification and licensing and other action
- 14 relevant to certifying regional support networks and licensing service
- 15 providers.
- 16 (12) Notwithstanding the existence or pursuit of any other remedy,
- 17 the secretary may, in the manner provided by law, upon the advice of
- 18 the attorney general who shall represent the secretary in the
- 19 proceedings, maintain an action in the name of the state for an
- 20 injunction or other process against any person or governmental unit to
- 21 restrain or prevent the establishment, conduct, or operation of a
- 22 regional support network or service provider without certification or
- 23 a license under this chapter.
- 24 (13) The standards for certification of evaluation and treatment
- 25 facilities shall include standards relating to maintenance of good
- 26 physical and mental health and other services to be afforded persons
- 27 pursuant to this chapter and chapter 71.05 RCW, and shall otherwise
- 28 assure the effectuation of the purposes and intent of this chapter and
- 29 chapter 71.05 RCW.

 $(14)((\frac{a}{a}))$ The department, in consultation with affected parties, 1 2 shall establish a distribution formula that reflects county needs 3 assessments based on the number of persons who are acutely mentally ill, chronically mentally ill, severely emotionally disturbed, and 4 seriously disturbed as defined in chapter 71.24 RCW. The formula shall 5 6 take into consideration the impact on counties of demographic factors in counties which result in concentrations of priority populations as 7 defined in subsection (15) of this section. 8 These factors shall 9 include the population concentrations resulting from commitments under 10 the involuntary treatment act, chapter 71.05 RCW, to state psychiatric 11 hospitals, as well as concentration in urban areas, at border crossings at state boundaries, and other significant demographic and workload 12 Beginning with the contracting period July 1, 1993, the 13 14 funding formula for participating regional support networks may include a factor related to use of state hospitals. 15 16 (((b) The department shall submit a proposed distribution formula in accordance with this section to the ways and means and health and 17 long-term care committees of the senate and to the ways and means and 18 19 human services committees of the house of representatives by October 1, 20 1991. The formula shall also include a projection of the funding allocations that will result for each county, which specifies 21 allocations according to priority populations, including the allocation 22 for services to children and other underserved populations.)) 23 24 (15) To ((supersede duties assigned under subsection (5) (a) and 25 (b) of this section, and to)) assure a county-based, integrated system of care for acutely mentally ill adults and children, chronically 26 mentally ill adults, severely emotionally disturbed children, and 27 seriously disturbed adults and children who are determined by regional 28 29 support networks at their sole discretion to be at risk of becoming

acutely or chronically mentally ill, or severely emotionally disturbed,

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- 1 the secretary shall encourage the development of regional support
- 2 networks as follows:
- 3 ((By December 1, 1989,)) The secretary shall recognize regional
- 4 support networks requested by counties or groups of counties.
- 5 ((All counties wishing to be recognized as a regional support
- 6 network on December 1, 1989, shall submit their intentions regarding
- 7 participation in the regional support networks by October 30, 1989,
- 8 along with preliminary plans.)) Counties wishing to be recognized as
- 9 a regional support network by January 1 of any year ((thereafter))
- 10 shall submit their intentions by October 30 of the previous year along
- 11 with preliminary plans. The secretary shall assume all duties assigned
- 12 to the nonparticipating counties under chapters 71.05 and 71.24 RCW on
- 13 July 1, 1995, or sooner if requested by the county. Such
- 14 responsibilities shall include those which would have been assigned to
- 15 the nonparticipating counties under regional support networks.
- The implementation of regional support networks, or the secretary's
- 17 assumption of all responsibilities under chapters 71.05 and 71.24 RCW,
- 18 shall be included in all state and federal plans, contracts, or
- 19 <u>agreements</u> affecting the state mental health program including at least
- 20 those required by this chapter, the medicaid program, and P.L. 99-660.
- 21 Nothing in these plans, contracts, or agreements shall be inconsistent
- 22 with the intent and requirements of this chapter.
- 23 (16) ((By January 1, 1992,)) The secretary shall provide available
- 24 resources to regional support networks to operate freestanding
- 25 evaluation and treatment facilities or for regional support networks to
- 26 contract with local hospitals to assure access for regional support
- 27 network patients. Any savings achieved through reduction in the use of
- 28 state or local hospital bed days, or free standing evaluation and
- 29 treatment facility bed days, shall be retained by the regional support
- 30 <u>network</u>, and may not be diverted to other state programs or purposes.

- 1 (17) The secretary shall:
- 2 (a) Disburse the first funds for the regional support networks
- 3 ((that are ready to begin implementation by January 1, 1990, or))
- 4 within sixty days of approval of the biennial contract. The department
- 5 must either approve or reject the biennial contract within sixty days
- 6 of receipt.
- 7 (b) Enter into biennial contracts with regional support networks to
- 8 ((begin implementation between January 1, 1990, and March 1, 1990,
- 9 and)) complete implementation by June 1995. The contracts shall be
- 10 consistent with available resources. No contract shall be approved
- 11 that does not include progress toward meeting the goals of this chapter
- 12 by taking responsibility for: (i) Short-term commitments; (ii)
- 13 residential care; ((and)) (iii) ((emergency)) crisis response systems;
- 14 and (iv) the return to the community of long-term state hospital
- 15 patients who no longer need state hospital level care.
- 16 (c) By July 1, 1993, allocate one hundred percent of available
- 17 resources to regional support networks created by January 1, 1990, in
- 18 a single grant. Regional support networks created by January 1, 1991,
- 19 shall receive a single block grant by July 1, 1993; regional support
- 20 networks created by January 1, 1992, shall receive a single block grant
- 21 by July 1, 1994; and regional support networks created by January 1,
- 22 1993, shall receive a single block grant by July 1, 1995. The grants
- 23 shall include funds currently provided for all residential services,
- 24 all services pursuant to chapter 71.05 RCW, and all community support
- 25 services and shall be distributed in accordance with a formula
- 26 submitted to the legislature by January 1, 1993, in accordance with
- 27 subsection (14) of this section.
- 28 (d) ((By January 1, 1990, allocate available resources to regional
- 29 support networks for community support services, resource management
- 30 services, and residential services excluding evaluation and treatment

- 1 facilities provided pursuant to chapter 71.05 RCW in a single grant
- 2 using the distribution formula established in subsection (14) of this
- 3 section.
- 4 (e) By March 1, 1990, or)) By August 1, 1992, report to the senate
- 5 committees on health and long-term care and ways and means and the
- 6 house committees on human services and appropriations options and
- 7 recommendations for using allowable medicaid payment systems and other
- 8 <u>methods to support regionally managed mental health care.</u>
- 9 (e) Within sixty days of approval of the contract continuing
- 10 through July 1, 1993, provide grants as specifically appropriated by
- 11 the legislature to regional support networks for evaluation and
- 12 treatment facilities for persons detained or committed for periods up
- 13 to seventeen days according to chapter 71.05 RCW. For regional support
- 14 networks created by January 1, 1993, provide grants as specifically
- 15 appropriated by the legislature to regional support networks for
- 16 evaluation and treatment facilities for persons detained or committed
- 17 for periods up to seventeen days according to chapter 71.05 RCW through
- 18 July 1, 1995.
- 19 (f) Notify regional support networks of their allocation of
- 20 available resources at least sixty days prior to the start of a new
- 21 biennial contract period.
- 22 (g) Deny funding allocations to regional support networks based
- 23 solely upon formal findings of noncompliance with the terms of the
- 24 regional support network's contract with the department. Written
- 25 notice and at least thirty days for corrective action must precede any
- 26 such action. In such cases, regional support networks shall have full
- 27 rights to appeal under chapter 34.05 RCW.
- 28 (h) Identify in its departmental biennial operating and capital
- 29 budget requests the funds requested by regional support networks to
- 30 implement their responsibilities under this chapter.

- 1 (i) Contract to provide or, if requested, make grants to counties 2 to provide technical assistance to county authorities or groups of 3 county authorities to develop regional support networks.
- 4 (18) The department of social and health services, in cooperation 5 with the state congressional delegation, shall actively seek waivers of 6 federal requirements and such modifications of federal regulations as are necessary to allow (a) federal medicaid reimbursement for services 7 provided by free-standing evaluation and treatment facilities certified 8 9 under chapter 71.05 RCW and (b) regional support networks to retain 10 savings that accrue from their ability to avoid the use of medicaid or state general fund reimbursed local hospital or state hospital bed 11 days. The department shall ((periodically)) report its efforts to the 12 13 health and long-term care ((and corrections)) committee of the senate 14 and the human services committee of the house of representatives by 15 January 1993.
- 16 (19) ((The secretary shall establish a task force to examine the 17 recruitment, training, and compensation of qualified mental health professionals in the community, which shall include the advantages and 18 19 disadvantages of establishing a training academy, loan forgiveness 20 program, or educational stipends offered in exchange for commitments of 21 employment in mental health. The task force shall report back to the 22 appropriate committees of the legislature by January 1, 1990)) The 23 department shall cooperate with other departments of state government 24 and its political subdivisions in the following manner:
- 25 <u>(a) By disseminating educational information relating to the</u> 26 prevention, diagnosis, early intervention, and treatment of mental 27 <u>illness</u>.
- (b) Upon request therefor, by advising public officers, organizations and agencies interested in the mental health of the people of the state.

- 1 (20) The department and the several state hospitals for the
 2 mentally ill shall cooperate with local mental health programs by
 3 providing necessary information, recommendations relating to proper
 4 after care for patients paroled or discharged from such institutions
 5 and shall also supply the services of psychiatrists, psychologists and
- 6 other persons specialized in mental illness as they are available."
- 7 "Sec. 5. RCW 71.24.045 and 1991 c 363 s 147 and 1991 c 306 s 5 are 8 each reenacted and amended to read as follows:
- 9 The county authority shall:
- (1) ((Submit biennial needs assessments beginning January 1, 1983, and mental health service plans which incorporate all services provided for by the county authority consistent with state minimum standards and which provide access to treatment for the county's residents including children and other underserved populations who are acutely mentally ill, chronically mentally ill, severely emotionally disturbed, or seriously disturbed. The county program shall provide:
- 17 (a) Outpatient services;
- 18 (b) Emergency care services for twenty-four hours per day;
- (c) Day treatment for mentally ill persons which includes training in basic living and social skills, supported work, vocational rehabilitation, and day activities. Such services may include therapeutic treatment. In the case of a child, day treatment includes age appropriate basic living and social skills, educational and
- 24 prevocational services, day activities, and therapeutic treatment;
- 25 (d) Screening for patients being considered for admission to state
- 26 mental health facilities to determine appropriateness of admission;
- 27 (e) Employment services, which may include supported employment,
 28 transitional work, placement in competitive employment, and other

- 1 work-related services, that result in mentally ill persons becoming
- 2 engaged in meaningful and gainful full or part-time work;
- 3 (f) Consultation and education services;
- 4 (g) Residential and inpatient services, if the county chooses to
- 5 provide such optional services; and
- 6 (h) Community support services.
- 7 The county shall develop the biennial needs assessment based on
- 8 clients to be served, services to be provided, and the cost of those
- 9 services, and may include input from the public, clients, and licensed
- 10 service providers. Each county authority may appoint a county mental
- 11 health advisory board which shall review and provide comments on plans
- 12 and policies developed by the county authority under this chapter. The
- 13 composition of the board shall be broadly representative of the
- 14 demographic character of the county and the mentally ill persons served
- 15 therein. Length of terms of board members shall be determined by the
- 16 county authority;
- 17 $\frac{(2)}{(2)}$) Contract as needed with licensed service providers. The
- 18 county authority may, in the absence of a licensed service provider
- 19 entity, become a licensed service provider entity pursuant to minimum
- 20 standards required for licensing by the department for the purpose of
- 21 providing services not available from licensed service providers;
- 22 (((3))) (2) Operate as a licensed service provider if it deems that
- 23 doing so is more efficient and cost effective than contracting for
- 24 services. When doing so, the county authority shall comply with rules
- 25 promulgated by the secretary that shall provide measurements to
- 26 determine when a county provided service is more efficient and cost
- 27 effective;
- (((4))) (3) Monitor and perform biennial fiscal audits of licensed
- 29 service providers who have contracted with the county to provide
- 30 services required by this chapter. The monitoring and audits shall be

- 1 performed by means of a formal process which insures that the licensed
- 2 service providers and professionals designated in this subsection meet
- 3 the terms of their contracts, including the minimum standards of
- 4 service delivery as established by the department;
- 5 (((5))) (4) Assure that the special needs of minorities, the
- 6 elderly, disabled, children, and low-income persons are met within the
- 7 priorities established in this chapter;
- 8 (((+6))) (5) Maintain patient tracking information in a central
- 9 location as required for resource management services;
- 10 $((\frac{7}{1}))$ (6) Use not more than two percent of state-appropriated
- 11 community mental health funds, which shall not include federal funds,
- 12 to administer community mental health programs under RCW 71.24.155:
- 13 PROVIDED, That county authorities serving a county or combination of
- 14 counties whose population is one hundred twenty-five thousand or more
- 15 may be entitled to sufficient state-appropriated community mental
- 16 health funds to employ up to one full-time employee or the equivalent
- 17 thereof in addition to the two percent limit established in this
- 18 subsection when such employee is providing staff services to a county
- 19 mental health advisory board;
- 20 (((8))) (7) Coordinate services for individuals who have received
- 21 services through the community mental health system and who become
- 22 patients at a state mental hospital."
- 23 "Sec. 6. RCW 71.24.300 and 1991 c 295 s 3, 1991 c 262 s 2, and
- 24 1991 c 29 s 3 are each reenacted and amended to read as follows:
- 25 A county authority or a group of county authorities whose combined
- 26 population is no less than forty thousand may enter into a joint
- 27 operating agreement to form a regional support network. The roles and
- 28 responsibilities of county authorities shall be determined by the terms
- 29 of that agreement and the provisions of law. The state mental health

- 1 authority may not determine the roles and responsibilities of county
- 2 authorities as to each other under regional support networks by rule,
- 3 except to assure that all duties required of regional support networks
- 4 are assigned and that a single authority has final responsibility for
- 5 all available resources and performance under the regional support
- 6 network's contract with the secretary.
- 7 (1) Regional support networks shall within three months of
- 8 recognition submit an overall six-year operating and capital plan,
- 9 timeline, and budget and submit progress reports and an updated
- 10 two-year plan biennially thereafter, to assume within available
- 11 resources all of the following duties by July 1, 1995, instead of those
- 12 presently assigned to counties under RCW 71.24.045(1):
- 13 (a) Administer and provide for the availability of all resource
- 14 management services, residential services, and community support
- 15 services.
- 16 (b) Administer and provide for the availability of all
- 17 investigation, transportation, court-related, and other services
- 18 provided by the state or counties pursuant to chapter 71.05 RCW.
- 19 (c) By July 1, 1993, provide within the boundaries of each regional
- 20 support network evaluation and treatment services for at least
- 21 eighty-five percent of persons detained or committed for periods up to
- 22 seventeen days according to chapter 71.05 RCW. Regional support
- 23 networks with populations of less than one hundred fifty thousand may
- 24 contract to purchase evaluation and treatment services from other
- 25 networks. <u>Insofar as the original intent of serving persons in the</u>
- 26 community is maintained, the secretary is authorized to approve
- 27 <u>exceptions on a case-by-case basis to the requirement to provide</u>
- 28 evaluation and treatment services within the boundaries of each
- 29 regional support network. Such exceptions are limited to contracts
- 30 <u>with neighboring or contiguous regions.</u> For regional support networks

- 1 that are created after June 30, 1991, the requirements of (c) of this
- 2 subsection must be met by July 1, 1995.
- 3 (d) By July 1, 1993, administer a portion of funds appropriated by
- 4 the legislature to house mentally ill persons in state institutions
- 5 from counties within the boundaries of any regional support network,
- 6 with the exception of mentally ill offenders, and provide for the care
- 7 of all persons needing evaluation and treatment services for periods up
- 8 to seventeen days according to chapter 71.05 RCW in appropriate
- 9 residential services, which may include state institutions. The
- 10 regional support networks shall reimburse the state for use of state
- 11 institutions at a rate equal to that assumed by the legislature when
- 12 appropriating funds for such care at state institutions during the
- 13 biennium when reimbursement occurs. The duty of a state hospital to
- 14 accept persons for evaluation and treatment under chapter 71.05 RCW is
- 15 limited by the responsibilities assigned to regional support networks
- 16 under this section. For regional support networks that are created
- 17 after June 30, 1991, the requirements of (d) of this subsection must be
- 18 met by July 1, 1995.
- 19 (e) Administer and provide for the availability of all other mental
- 20 health services, which shall include patient counseling, day treatment,
- 21 consultation, education services, employment services as defined in RCW
- 22 71.24.035, and mental health services to children as provided in this
- 23 chapter.
- 24 (f) Establish standards and procedures for reviewing individual
- 25 service plans and determining when that person may be discharged from
- 26 resource management services.
- 27 (2) Regional support networks shall assume all duties assigned to
- 28 county authorities by this chapter and chapter 71.05 RCW.
- 29 (3) A regional support network may request that any state-owned
- 30 land, building, facility, or other capital asset which was ever

- purchased, deeded, given, or placed in trust for the care of the mentally ill and which is within the boundaries of a regional support network be made available to support the operations of the regional support network. State agencies managing such capital assets shall
- 5 give first priority to requests for their use pursuant to this chapter.
- 6 (4) Each regional support network shall appoint a mental health
 7 advisory board which shall review and provide comments on plans and
 8 policies developed under this chapter. The composition of the board
 9 shall be broadly representative of the demographic character of the
 10 region and the mentally ill persons served therein. Length of terms of

board members shall be determined by the regional support network.

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state hospitals.

- 12 (5) Regional support networks shall assume all duties specified in 13 their plans and joint operating agreements through biennial contractual 14 agreements with the secretary. Such contracts may include agreements to provide periods of stable community living and work or other day 15 activities for specific chronically mentally ill persons who have 16 17 completed commitments at state hospitals on ninety-day or one hundred 18 eighty-day civil commitments or who have been residents at state 19 hospitals for no less than one hundred eighty days within the previous 20 year. Periods of stable community living may involve acute care in local evaluation and treatment facilities but may not involve use of 21
- 23 (6) Counties or groups of counties participating in a regional 24 support network are not subject to RCW 71.24.045(7). The office of financial management shall consider information gathered in studies 25 required in this chapter and information about the experience of other 26 states to propose a mental health services administrative cost lid to 27 28 the ((1991)) <u>1993</u> legislature which shall include administrative costs 29 of licensed service providers, the state psychiatric hospitals and the 30 department.

- 1 (7) ((The first regional support network contract may include a
 2 pilot project to: Establish standards and procedures for (a) making
 3 referrals for comprehensive medical examinations and treatment programs
 4 for those whose mental illness is caused or exacerbated by organic
 5 disease, and (b) training staff in recognizing the relationship between
 6 mental illness and organic disease.
- 7 (8))) By November 1, 1991, and as part of each biennial plan thereafter, each regional support network shall establish and submit to 8 9 the state, procedures and agreements to assure access to sufficient 10 additional local evaluation and treatment facilities to meet the requirements of this chapter while reducing short-term admissions to 11 12 state hospitals. These shall be commitments to construct and operate, or contract for the operation of, freestanding evaluation and treatment 13 14 facilities or agreements with local evaluation and treatment facilities which shall include (a) required admission and treatment for short-term 15 inpatient care for any person enrolled in community support or 16 17 residential services, (b) discharge planning procedures, (C) 18 limitations on admissions or transfers to state hospitals, (d) adequate 19 psychiatric supervision, (e) prospective payment methods, and (f) 20 contractual assurances regarding referrals to local evaluation and treatment facilities from regional support networks. 21
- 22 (((9))) (8) Regional support networks may receive technical 23 assistance from the housing trust fund and may identify and submit 24 projects for housing and housing support services to the housing trust 25 fund established under chapter 43.185 RCW. Projects identified or 26 submitted under this subsection must be fully integrated with the 27 regional support network six-year operating and capital plan, timeline, 28 and budget required by subsection (1) of this section."

- 1 "NEW SECTION. Sec. 7. The following acts or parts of acts are
- 2 each repealed:
- 3 (1) RCW 72.06.010 and 1970 ex.s. c 18 s 59 & 1959 c 28 s 72.06.010;
- 4 (2) RCW 72.06.050 and 1977 ex.s. c 80 s 46 & 1959 c 28 s 72.06.050;
- 5 (3) RCW 72.06.060 and 1979 c 141 s 185, 1977 ex.s. c 80 s 47, &
- 6 1959 c 28 s 72.06.060; and
- 7 (4) RCW 72.06.070 and 1959 c 28 s 72.06.070."
- 8 "NEW SECTION. Sec. 8. Section 5 of this act shall take effect
- 9 July 1, 1995."
- 10 "NEW SECTION. Sec. 9. Sections 1 and 2 of this act are
- 11 necessary for the immediate preservation of the public peace, health,
- 12 or safety, or support of the state government and its existing public
- 13 institutions, and shall take effect immediately."
- 14 **ESB 6319** H COMM AMD
- 15 By Committee on Human Services
- 16 ADOPTED AS AMENDED 3/11/92
- 17 On page 1, line 1 of the title, after "disabilities;" strike the
- 18 remainder of the title and insert "amending RCW 72.23.025; reenacting
- 19 and amending RCW 71.24.035, 71.24.045, and 71.24.300; adding a new
- 20 section to chapter 72.23 RCW; creating a new section; repealing RCW
- 21 72.06.010, 72.06.050, 72.06.060, and 72.06.070; providing an effective
- 22 date; and declaring an emergency."