- 2 SB 5512 H COMM AMD ADOPTED 4-18-91
- 3 By Committee on Local Government

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- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "NEW SECTION. Sec. 1. A new section is added to chapter 56.08 RCW
- 8 to read as follows:
- 9 It is unlawful and a misdemeanor to make, or cause to be made, or
- 10 to maintain any sewer connection with any sewer of any sewer district,
- 11 or with any sewer which is connected directly or indirectly with any
- 12 sewer of any sewer district without having permission from the sewer
- 13 district."
- 14 "Sec. 2. RCW 56.12.015 and 1990 c 259 s 23 are each amended to
- 15 read as follows:
- 16 If a three-member board of commissioners of any sewer district with
- 17 <u>any number of customers</u> determines by resolution ((and approves by
- 18 unanimous vote of the board)) that it would be in the best interest of
- 19 the district to increase the number of commissioners from three to
- 20 five, or if the board of a sewer district with any number of customers
- 21 is presented with a petition signed by ten percent of the registered
- 22 voters resident within the district who voted in the last general
- 23 municipal election calling for an increase in the number of
- 24 commissioners of the district, the board shall submit a resolution to
- 25 the county auditor requesting that an election be held. Upon receipt
- 26 of the resolution, the county auditor shall call a special election to
- 27 be held within the sewer district in accordance with RCW 29.13.010 and

- 1 29.13.020, at which election a proposition in substantially the
- 2 following language shall be submitted to the voters:
- 3 Shall the Board of Commissioners of(Name and/or No. of
- 4 sewer district).... be increased from three to five members?
- 5 Yes
- 6 No
- 7 If the proposition receives a majority approval at the election the
- 8 board of commissioners of the sewer district shall be increased to five
- 9 members. In any sewer district with more than ten thousand customers,
- 10 if a three-member board of commissioners determines by resolution and
- 11 approves by unanimous vote of the board that it would be in the best
- 12 interest of the district to increase the number of commissioners from
- 13 three to five, the number of commissioners shall be so increased,
- 14 without an election, unless within ninety days of adoption of that
- 15 resolution, a petition requesting an election and signed by at least
- 16 ten percent of the registered voters who voted in the last general
- 17 municipal election is filed with the board. If such a petition is
- 18 received, the board shall submit the resolution and the petition to the
- 19 county auditor, who shall call a special election in the manner
- 20 described in this section and in accordance with the provisions of RCW
- 21 29.13.010 and 29.13.020.
- The two positions created on boards of sewer commissioners by this
- 23 section shall be filled initially as for a vacancy, except that the
- 24 appointees shall draw lots, one appointee to serve until the next
- 25 general sewer district election after the appointment, at which two
- 26 commissioners shall be elected for six-year terms, and the other
- 27 appointee to serve until the second general sewer district election

- 1 after the appointment, at which two commissioners shall be elected for
- 2 six-year terms."
- 3 "Sec. 3. RCW 56.20.030 and 1986 c 256 s 2 are each amended to read
- 4 as follows:
- 5 Whether the improvement is initiated by petition or resolution, the
- 6 board shall conduct a public hearing at the time and place designated
- 7 in the notice to property owners. At this hearing the board shall hear
- 8 objections from any person affected by the formation of the local
- 9 district and may make such changes in the boundaries of the district or
- 10 such modifications in plans for the proposed improvement as shall be
- 11 deemed necessary. The board may not change the boundaries of the
- 12 district to include property not previously included in it without
- 13 first passing a new resolution of intention and giving a new notice to
- 14 property owners in the manner and form and within the time provided in
- 15 this chapter for the original notice.
- 16 After the hearing and the expiration of the ten-day period for
- 17 filing written protests, the commissioners shall have jurisdiction to
- 18 overrule protests and proceed with any such improvement initiated by
- 19 petition or resolution. The jurisdiction of the commissioners to
- 20 proceed with any improvement initiated by resolution shall be divested:
- 21 (a) By protests filed with the secretary of the board ((before the
- 22 public hearing)) no later than ten days after the hearing, signed by
- 23 the owners, according to the records of the county auditor, of at least
- 24 forty percent of the area of land within the proposed local district or
- 25 (b) by the commissioners not adopting a resolution ordering the
- 26 improvement at a public hearing held not more than ninety days from the
- 27 day the resolution of intention was adopted, unless the commissioners
- 28 file with the county auditor a copy of the notice required by RCW

- 1 56.20.020, and in no event at a hearing held more than two years from 2 the day the resolution of intention was adopted.
- If the commissioners find that the district should be formed, they 3 4 shall by resolution form the district and order the improvement. After execution of the resolution forming the district, the secretary of the 5 6 board of commissioners shall publish, in a legal publication that serves the area subject to the district, a notice setting forth that a 7 resolution has been passed forming the district and that a lawsuit 8 9 challenging the jurisdiction or authority of the sewer district to 10 proceed with the improvement and creating the district must be filed, and notice to the sewer district served, within thirty days of the 11 publication of the notice. The notice shall set forth the nature of 12 13 the appeal. Property owners bringing the appeal shall follow the 14 procedures as set forth under appeal under RCW 56.20.080. Whenever a resolution forming a district has been adopted, the formation is 15 conclusive in all things upon all parties, and cannot be contested or 16 17 questioned in any manner in any proceeding whatsoever by any person not 18 commencing a lawsuit in the manner and within the time provided in this 19 section, except for lawsuits made under RCW 56.20.080.

20 Following an appeal, if it is unsuccessful or if no appeal is made under RCW 56.20.080, the commissioners may proceed with the improvement 21 and provide the general funds of the sewer district to be applied 22 thereto, adopt detailed plans of the utility local improvement district 23 24 and declare the estimated cost thereof, acquire all necessary land therefor, pay all damages caused thereby, and commence in the name of 25 26 the sewer district such eminent domain proceedings and supplemental 27 assessment or reassessment proceedings to pay all eminent domain awards as may be necessary to entitle the district to proceed with the work. 28 29 The board of sewer commissioners shall proceed with the work and file with the county treasurer of each county in which the real property is 30

- 1 to be assessed its roll levying special assessments in the amount to be
- 2 paid by special assessment against the property situated within the
- 3 local improvement district in proportion to the special benefits to be
- 4 derived by the property therein from the improvement."
- 5 "Sec. 4. RCW 56.20.080 and 1971 ex.s. c 272 s 11 are each amended
- 6 to read as follows:
- 7 The decision of the sewer commission upon any objections made 8 within the time and in the manner herein prescribed, may be reviewed by 9 the superior court upon an appeal thereto taken in the following Such appeal shall be made by filing written notice of appeal 10 manner. with the secretary of said sewer commission and with the clerk of the 11 superior court in the county in which the real property is situated 12 13 within ten days after publication of a notice that the resolution confirming such assessment roll has been adopted, and such notice of 14 appeal shall describe the property and set forth the objections of such 15 16 appellant to such assessment. Within ten days from the filing of such 17 notice of appeal with the clerk of the superior court, the appellant 18 shall file with the clerk of said court, a transcript consisting of the assessment roll and his or her objections thereto, together with the 19 resolution confirming such assessment roll and the record of the sewer 20 district commission with reference to said assessment, 21 which transcript, upon payment of the necessary fees therefor, shall be 22 23 furnished by such secretary of said sewer commission and by him or her certified to contain full, true and correct copies of all matters and 24 25 proceedings required to be included in such transcript. Such fees shall be the same as the fees payable to the county clerk for the preparation 26 27 and certification of transcripts on appeal to the supreme court or the 28 court of appeals in civil actions. At the time of the filing of the notice of appeal with the clerk of the superior court a sufficient bond 29

in the penal sum of two hundred dollars, with sureties thereon as 1 2 provided by law for appeals in civil cases, shall be filed conditioned 3 to prosecute such appeal without delay, and if unsuccessful, to pay all 4 costs to which the sewer district is put by reason of such appeal. The 5 court may order the appellant upon application therefor, to execute and 6 file such additional bond or bonds as the necessity of the case may Within three days after such transcript is filed in the 7 superior court, as aforesaid, the appellant shall give written notice 8 to the secretary of such sewer district, that such transcript is filed. 9 10 Said notice shall state a time, not less than three days from the service thereof, when the appellant will call up the said cause for 11 hearing. The superior court shall, at said time or at such further 12 time as may be fixed by order of the court, hear and determine such 13 14 appeal without a jury, and such cause shall have preference over all 15 civil causes pending in said court, except proceedings under an act relating to eminent domain in such sewer district and actions of 16 17 forcible entry and detainer. The judgment of the court shall confirm, 18 unless the court shall find from the evidence that such assessment is 19 either founded upon a fundamentally wrong basis or a decision of the 20 council or other legislative body thereon was arbitrary or capricious, or both; in which event the judgment of the court shall correct, modify 21 or annul the assessment insofar as the same affects the property of the 22 A certified copy of the decision of the court shall be 23 appellant. 24 filed with the officer who shall have the custody of the assessment 25 roll, and he or she shall modify and correct such assessment roll in accordance with such decision. An appeal shall lie to the supreme 26 court or the court of appeals from the judgment of the superior court, 27 28 as in other cases, however, such appeal must be taken within fifteen 29 days after the date of the entry of the judgment of such superior court, and the record and opening brief of the appellant in said cause 30

- 1 shall be filed in the supreme court or the court of appeals within
- 2 sixty days after the appeal shall have been taken by notice as provided
- 3 in this title. The time for filing such record and serving and filing
- 4 of briefs in this section prescribed may be extended by order of the
- 5 superior court, or by stipulation of the parties concerned. The
- 6 supreme court or the court of appeals on such appeal may correct,
- 7 change, modify, confirm or annul the assessment insofar as the same
- 8 affects the property of the appellant. A certified copy of the order
- 9 of the supreme court or the court of appeals upon such appeal shall be
- 10 filed with the officer having custody of such assessment roll, who
- 11 shall thereupon modify and correct such assessment roll in accordance
- 12 with such decision."
- 13 "NEW SECTION. Sec. 5. A new section is added to chapter 57.08 RCW
- 14 to read as follows:
- 15 It is unlawful and a misdemeanor to make, or cause to be made, or
- 16 to maintain any sewer connection with any sewer of any water district,
- 17 or with any sewer which is connected directly or indirectly with any
- 18 sewer of any water district without having permission from the water
- 19 district."
- 20 "Sec. 6. RCW 57.12.015 and 1990 c 259 s 29 are each amended to
- 21 read as follows:
- In the event a three-member board of commissioners of any water
- 23 district with any number of customers determines by resolution ((and
- 24 approves by unanimous vote of the board)) that it would be in the best
- 25 interest of the district to increase the number of commissioners from
- 26 three to five, or in the event the board of a district with any number
- 27 of customers is presented with a petition signed by ten percent of the
- 28 registered voters resident within the district who voted in the last

- 1 general municipal election calling for an increase in the number of
- 2 commissioners of the district, the board shall submit a resolution to
- 3 the county auditor requesting that an election be held. Upon receipt
- 4 of the resolution, the county auditor shall call a special election to
- 5 be held within the water district in accordance with RCW 29.13.010 and
- 6 29.13.020, at which election a proposition in substantially the
- 7 following language shall be submitted to the voters:
- 8 Shall the Board of Commissioners of
- 9 (Name and/or No. of water district) be increased from three to five
- 10 members?
- 11 Yes
- 12 No
- 13 If the proposition receives a majority approval at the election the
- 14 board of commissioners of the water district shall be increased to five
- 15 members. In any water district with more than ten thousand customers,
- 16 if a three-member board of commissioners determines by resolution and
- 17 approves by unanimous vote of the board that it would be in the best
- 18 interest of the district to increase the number of commissioners from
- 19 three to five, the number of commissioners shall be so increased,
- 20 without an election, unless within ninety days of adoption of that
- 21 resolution a petition requesting an election and signed by at least ten
- 22 percent of the registered voters who voted in the last general
- 23 municipal election is filed with the board. If such a petition is
- 24 received, the board shall submit the resolution and the petition to the
- 25 county auditor, who shall call a special election in the manner
- 26 described in this section and in accordance with the provisions of RCW
- 27 29.13.010 and 29.13.020.

- The two positions created on boards of water commissioners by this 1 2 section shall be filled initially as for a vacancy, except that the appointees shall draw lots, one appointee to serve until the next 3 4 general water district election after the appointment, at which two commissioners shall be elected for six-year terms, and the other 5 6 appointee to serve until the second general water district election after the appointment, at which two commissioners shall be elected for 7 six-year terms." 8
- 9 "Sec. 7. RCW 57.16.060 and 1986 c 256 s 3 are each amended to read 10 as follows:
- Local improvement districts or utility local improvement districts 11 to carry out the whole or any portion of the general comprehensive plan 12 13 of improvements or plan providing for additions and betterments to the original general comprehensive plan previously adopted may be initiated 14 either by resolution of the board of water commissioners or by petition 15 16 signed by the owners according to the records of the office of the applicable county auditor of at least fifty-one percent of the area of 17 18 the land within the limits of the local improvement district to be 19 created.

20 In case the board of water commissioners desires to initiate the formation of a local improvement district or a utility local 21 improvement district by resolution, it shall first pass a resolution 22 23 declaring its intention to order such improvement, setting forth the 24 nature and territorial extent of such proposed improvement, designating 25 the number of the proposed local improvement district or utility local improvement district, and describing the boundaries thereof, stating 26 27 the estimated cost and expense of the improvement and the proportionate 28 amount thereof which will be borne by the property within the proposed 1 district, and fixing a date, time, and place for a public hearing on 2 the formation of the proposed local district.

In case any such local improvement district or utility local 3 4 improvement district is initiated by petition, such petition shall set forth the nature and territorial extent of the proposed improvement 5 6 requested to be ordered and the fact that the signers thereof are the owners according to the records of the applicable county auditor of at 7 least fifty-one percent of the area of land within the limits of the 8 9 local improvement district or utility local improvement district to be 10 created. Upon the filing of such petition the board shall determine whether the petition is sufficient, and the board's determination 11 thereof shall be conclusive upon all persons. No person may withdraw 12 his or her name from the petition after it has been filed with the 13 14 board of water commissioners. If the board finds the petition to be 15 sufficient, it shall proceed to adopt a resolution declaring its intention to order the improvement petitioned for, setting forth the 16 17 nature and territorial extent of the improvement, designating the number of the proposed local district and describing the boundaries 18 19 thereof, stating the estimated cost and expense of the improvement and 20 the proportionate amount thereof which will be borne by the property within the proposed local district, and fixing a date, time, and place 21 for a public hearing on the formation of the proposed local district. 22 23 Notice of the adoption of the resolution of intention, whether the 24 resolution was adopted on the initiative of the board or pursuant to a petition of the property owners, shall be published in at least two 25 consecutive issues of a newspaper of general circulation in the 26 proposed local district, the date of the first publication to be at 27 28 least fifteen days prior to the date fixed by such resolution for 29 hearing before the board of water commissioners. Notice of the adoption of the resolution of intention shall also be given each owner 30

or reputed owner of any lot, tract, parcel of land, or other property 1 2 within the proposed improvement district by mailing the notice at least fifteen days before the date fixed for the public hearing to the owner 3 4 or reputed owner of the property as shown on the tax rolls of the county treasurer of the county in which the real property is located at 5 6 the address shown thereon. Whenever such notices are mailed, the water commissioners shall maintain a list of such reputed property owners, 7 which list shall be kept on file at a location within the water 8 9 district and shall be made available for public perusal. The notices 10 shall refer to the resolution of intention and designate the proposed improvement district by number. The notices shall also set forth the 11 12 nature of the proposed improvement, the total estimated cost, the proportion of total cost to be borne by assessments, the date, time, 13 14 and place of the hearing before the board of water commissioners. 15 the case of improvements initiated by resolution, the notice shall also: (1) State that all persons desiring to object to the formation of 16 17 the proposed district must file their written protests with the 18 secretary of the board of water commissioners no later than ten days 19 after the public hearing; (2) state that if owners of at least forty 20 percent of the area of land within the proposed district file written protests with the secretary of the board, the power of the water 21 commissioners to proceed with the creation of the proposed district 22 shall be divested; (3) provide the name and address of the secretary of 23 24 the board; and (4) state the hours and location within the water 25 district where the names of the property owners within the proposed 26 district are kept available for public perusal. In the case of the 27 notice given each owner or reputed owner by mail, the notice shall set 28 forth the estimated amount of the cost and expense of such improvement 29 to be borne by the particular lot, tract, parcel of land, or other 30 property.

Whether the improvement is initiated by petition or resolution, the 1 2 board shall conduct a public hearing at the time and place designated in the notice to property owners. At this hearing the board shall hear 3 4 objections from any person affected by the formation of the local district and may make such changes in the boundaries of the district or 5 such modifications in the plans for the proposed improvement as shall 6 be deemed necessary. The board may not change the boundaries of the 7 district to include property not previously included in it without 8 first passing a new resolution of intention and giving a new notice to 9 10 property owners in the manner and form and within the time provided in this chapter for the original notice. 11

12 After the hearing and the expiration of the ten-day period for filing written protests, the commissioners shall have jurisdiction to 13 14 overrule protests and proceed with any such improvement initiated by The jurisdiction of the commissioners to 15 petition or resolution. proceed with any improvement initiated by resolution shall be divested 16 17 by protests filed with the secretary of the board ((before the public hearing)) no later than ten days after the hearing, signed by the 18 19 owners, according to the records of the applicable county auditor, of 20 at least forty percent of the area of land within the proposed local district. 21

If the commissioners find that the district should be formed, they 22 shall by resolution form the district and order the improvement. After 23 24 execution of the resolution forming the district, the secretary of the board of commissioners shall publish, in a legal publication that 25 serves the area subject to the district, a notice setting forth that a 26 27 resolution has been passed forming the district and that a lawsuit challenging the jurisdiction or authority of the water district to 28 29 proceed with the improvement and creating the district must be filed, and notice to the water district served, within thirty days of the 30

- 1 publication of the notice. The notice shall set forth the nature of
- 2 the appeal. Property owners bringing the appeal shall follow the
- 3 procedures as set forth under appeal under RCW 57.16.090. Whenever a
- 4 resolution forming a district has been adopted, the formation is
- 5 conclusive in all things upon all parties, and cannot be contested or
- 6 questioned in any manner in any proceeding whatsoever by any person not
- 7 commencing a lawsuit in the manner and within the time provided in this
- 8 section, except for lawsuits made under RCW 57.16.090.
- 9 Following an appeal, if it is unsuccessful or if no appeal is made
- 10 under RCW 57.16.090, the commissioners may proceed with the improvement
- 11 and provide the general funds of the water district to be applied
- 12 thereto, adopt detailed plans of the local improvement district or
- 13 utility local improvement district and declare the estimated cost
- 14 thereof, acquire all necessary land therefor, pay all damages caused
- 15 thereby, and commence in the name of the water district such eminent
- 16 domain proceedings as may be necessary to entitle the district to
- 17 proceed with the work. The board shall thereupon proceed with the work
- 18 and file with the county treasurer of the county in which the real
- 19 property is located its roll levying special assessments in the amount
- 20 to be paid by special assessment against the property situated within
- 21 the improvement district in proportion to the special benefits to be
- 22 derived by the property therein from the improvement."
- 23 "Sec. 8. RCW 57.16.090 and 1988 c 202 s 53 are each amended to
- 24 read as follows:
- 25 The decision of the water district commission upon any objections
- 26 made within the time and in the manner herein prescribed, may be
- 27 reviewed by the superior court upon an appeal thereto taken in the
- 28 following manner. Such appeal shall be made by filing written notice
- 29 of appeal with the secretary of said water district commission and with

the clerk of the superior court in the county in which the real 1 2 property is situated within ten days after publication of a notice that 3 the resolution confirming such assessment roll has been adopted, and 4 such notice of appeal shall describe the property and set forth the 5 objections of such appellant to such assessment; and within ten days 6 from the filing of such notice of appeal with the clerk of the superior court, the appellant shall file with the clerk of the court, a 7 transcript consisting of the assessment roll and the appellant's 8 9 objections thereto, together with the resolution confirming such assessment roll and the record of the water district commission with 10 reference to the assessment, which transcript, upon payment of the 11 necessary fees therefor, shall be furnished by the secretary of the 12 13 water district commission certified by the secretary to contain full, 14 true and correct copies of all matters and proceedings required to be 15 included in such transcript. Such fees shall be the same as the fees payable to the county clerk for the preparation and certification of 16 17 transcripts on appeal to the supreme court or the court of appeals in 18 civil actions. At the time of the filing of the notice of appeal with 19 the clerk of the superior court a sufficient bond in the penal sum of 20 two hundred dollars, with at least two sureties, to be approved by the judge of said court, conditioned to prosecute such appeal without 21 delay, and if unsuccessful to pay all costs to which the water district 22 is put by reason of such appeal. The court may order the appellant 23 24 upon application therefor, to execute and file such additional bond or bonds as the necessity of the case may require. 25 Within three days after such transcript is filed in the superior court, the appellant 26 27 shall give written notice to the secretary of such water district, that 28 such transcript is filed. The notice shall state a time, not less than 29 three days from the service thereof, when the appellant will call up the cause for hearing; and the superior court shall, at said time or at 30

such further time as may be fixed by order of the court, hear and 1 2 determine such appeal without a jury; and such cause shall have preference over all civil causes pending in the court, except 3 4 proceedings under an act relating to eminent domain and actions of 5 forcible entry and detainer. The judgment of the court shall confirm, 6 unless the court shall find from the evidence that such assessment is either founded upon the fundamentally wrong basis or a decision of the 7 council or other legislative body thereon was arbitrary or capricious, 8 9 or both; in which event the judgment of the court shall correct, modify 10 or annul the assessment insofar as the same affects the property of the appellant. A certified copy of the decision of the court shall be 11 12 filed with the officer who shall have custody of the assessment roll, who shall modify and correct such assessment roll in accordance with 13 14 such decision. Appellate review of the judgment of the superior court may be sought as in other civil cases. However, the review must be 15 sought within fifteen days after the date of the entry of the judgment 16 17 of such superior court. A certified copy of the order of the supreme court or the court of appeals upon such appeal shall be filed with the 18 officer having custody of such assessment roll, who shall thereupon 19 20 modify and correct such assessment roll in accordance with such decision." 21

22 **SB 5512** - H COMM AMD

23 By Committee on Local Government

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On page 1, line 1 of the title, after "districts;" strike the remainder of the title and insert "amending RCW 56.12.015, 56.20.030, 56.20.080, 57.12.015, 57.16.060, and 57.16.090; adding a new section to chapter 56.08 RCW; adding a new section to chapter 57.08 RCW; and prescribing penalties."