2 SHB 2729 - H AMD 0289 ADOPTED 3-3-92

By Representatives Jacobsen, Rasmussen, Prince, Van Luven, Odgen,
Wood, Miller, Ludwig, Zellinsky, Basich, Spanel, Dorn,
Dellwo, Sheldon, R. Meyers and Fraser

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- 7 Strike everything after the enacting clause and insert the
- 8 following:
- 9 "NEW SECTION. Sec. 1. It is the intent of the legislature to
- 10 restructure and fully fund the state's system of financial aid. The
- 11 restructured financial aid system shall be known as college promise."
- 12 "NEW SECTION. Sec. 2. (1) The higher education coordinating
- 13 board shall restructure the state's financial aid programs into a
- 14 comprehensive and coordinated system of assistance known as college
- 15 promise. College promise shall expand and modify three existing
- 16 programs for needy students: The state need grant program under RCW
- 17 28B.10.790 through 28B.10.824; the state work study program under
- 18 chapter 28B.12 RCW; and the educational opportunity grant program under
- 19 chapter 28B.101 RCW. In addition, college promise shall include the
- 20 revised future teachers conditional scholarship program under chapter
- 21 28B.102 RCW, and may include a demonstration project to assist needy
- 22 students whose parents did not attend an institution of higher
- 23 education. College promise shall be implemented beginning in the 1993-
- 24 94 academic year.
- 25 (2) By December 1, 1992, the higher education coordinating board,
- 26 in consultation with the house of representatives and senate higher
- 27 education and fiscal committees, and the institutions of higher
- 28 education, shall develop a detailed implementation plan for college

- 1 promise. In preparing the plan, the board shall follow the goals and
- 2 priorities set forth in sections 3 and 4 of this act. The plan shall
- 3 include, but not be limited to:
- 4 (a) Specific program eligibility measures and application
- 5 procedures for the new populations of state financial aid recipients
- 6 identified in section 3 of this act;
- 7 (b) Specific need analysis criteria and asset protection
- 8 allowances;
- 9 (c) Estimates of how many state residents, both those who are
- 10 currently enrolled in a college or university, and those not currently
- 11 enrolled, would be eligible and would apply for aid under the expanded
- 12 eligibility criteria identified in section 3 of this act. The
- 13 estimates shall take into account state economic and demographic
- 14 factors and information obtained through a survey of potential new aid
- 15 applicants;
- 16 (d) Estimates of where the new aid applicants identified under (c)
- 17 of this subsection would choose to enroll by type of institution and
- 18 level of program;
- 19 (e) Estimates of the costs for each state financial aid program,
- 20 including the state need grant program under RCW 28B.10.790 through
- 21 28B.10.824; the state work study program under chapter 28B.12 RCW; the
- 22 educational opportunity grant program under chapter 28B.101 RCW; and
- 23 the future teachers conditional scholarship program under chapter
- 24 28B.102 RCW, to accommodate any new aid applicants estimated under (c)
- 25 of this subsection, as offset by nonstate sources of aid. Separate
- 26 cost estimates shall be made for each of the new aid populations
- 27 identified under section 3 of this act;
- 28 (f) Estimates of the cost to increase budgeted levels of enrollment
- 29 at public college and universities to accommodate the new aid
- 30 applicants estimated under (d) of this subsection.

- 1 (3) The cost estimates completed under subsection (2) of this
- 2 section shall be the basis for determining funding levels for state
- 3 financial aid programs for each year of the 1993-95 biennium.
- 4 (4) The methodologies used to estimate costs under subsection (2)
- 5 of this section shall be used for the annual cost estimates required
- 6 under section 5 of this act.
- 7 (5) The plan completed under subsection (2) of this section shall
- 8 be deemed approved on June 30, 1993, unless legislation is enacted to
- 9 alter the policies set forth in the plan. The board shall also propose
- 10 to the legislature any changes to the laws governing state financial
- 11 aid programs that it deems necessary to accomplish the purposes of
- 12 college promise."
- 13 "NEW SECTION. Sec. 3. In restructuring the state's financial
- 14 aid programs, the higher education coordinating board shall follow
- 15 these goals:
- 16 (1) For all need-based financial aid programs under RCW 28B.10.790
- 17 through 28B.10.824, chapter 28B.12 RCW, and chapter 28B.101 RCW:
- (a) Through a mix of federal, state, and other resources:
- 19 (i) Limit student debt to no more than one-half of a student's cost
- 20 of attendance; and
- 21 (ii) Provide more self-help opportunities than grant aid to middle-
- 22 income students, and approximately equal amounts of self-help
- 23 opportunities and grant aid to low-income and lower middle-income
- 24 students. Self-help opportunities include work study and loans;
- 25 (b) In determining eligibility for state financial aid programs,
- 26 shelter home equity on a family's principal place of residence, and
- 27 shelter a reasonable portion of savings and farm or business net worth,
- 28 each insofar as is permissible under state and federal law;

- 1 (c) Simplify the financial aid application process for low-income
- 2 students with limited assets;
- 3 (d) Strive to preserve a range of educational options for needy
- 4 students, including choice of institutions and programs;
- 5 (e) Recognize otherwise unfunded equipment and assistance needed to
- 6 reasonably accommodate students with disabilities; and
- 7 (f) Deliver clear and timely information to current and future
- 8 postsecondary students about the costs of attending college and
- 9 available financial aid.
- 10 (2) For the state need grant program under RCW 28B.10 790 through
- 11 28B.10.824: As funds are available, expand the program to include new
- 12 populations of resident students in the following priority order:
- 13 (a) Low-income undergraduates;
- 14 (b) Lower middle-income undergraduates;
- 15 (c) Middle-income undergraduates; and
- 16 (d) Resident graduate and professional students, following the
- 17 income priorities established for undergraduate students.
- 18 (3) For the state work study program under chapter 28B.12 RCW:
- 19 Increase employment opportunities including off-campus job
- 20 opportunities with community service employers.
- 21 (4) For the future teachers' conditional scholarship program under
- 22 chapter 28B.102 RCW: Expand program eligibility to include teachers
- 23 pursuing a master's degree for continuing certification.
- 24 (5) For students whose parents did not attend college: Determine
- 25 the feasibility of providing grants to needy first generation
- 26 scholars."
- 27 "NEW SECTION. Sec. 4. In implementing the goals for expanding
- 28 financial aid to needy undergraduate students, the board shall be
- 29 guided by the following matrix. The matrix defines income levels, and

- 1 for each level, specifies the application requirement, the funding
- 2 priority, and the assistance mix goal. Income levels shall be adjusted
- 3 annually for family size and changes in the state's median income.

4 5	Implementation Matrix for Assistance to Needy Undergraduate Students			
6	Classification:	Low-income	Lower middle-income	Middle-income
7 8 9	Family Income: (1990 Dollars)	0-\$19,599	\$19,600-\$29,499	\$29,500-\$49,200
10 11 12 13	Percentage of State Median Income:	Fifty percent	Fifty-one to seventy-five percent	Seventy-six to one hundred twenty-five percent
14 15 16	Aid Application:	May qualify for simplified form	Full need analysis required	Full need analysis required
17 18 19 20	Priority for Receiving Grants:	First	Second	Third
21 22 23	Assistance Mix Goal:	One-half grants	One-half grants	One-third grants
24 25 26		One-half work study and loans	One-half work study and loans	Two-thirds work study and loans"

27 "NEW SECTION. Sec. 5. By September 1st of each even-numbered year, the higher education coordinating board shall adopt an estimate 28 29 of the amount of funding, annualized for each fiscal year, that will be 30 needed during the ensuing biennium to fully fund each of the state's student financial aid programs under RCW 28B.10.210 through 28B.10.220, 31 28B.10.790 through 28B.10.824, chapter 28B.12 RCW, chapter 28B.101 RCW, 32 33 chapter 28B.102 RCW, and, if funded, the first generation scholars 34 demonstration project. The board shall report its findings to the

- 1 governor, and the house of representatives and senate fiscal and higher
- 2 education committees."
- 3 "NEW SECTION. Sec. 6. A new section is added to chapter 28B.10
- 4 RCW to read as follows:
- 5 In administering the state student financial aid program, also
- 6 known as the state need grant program, under RCW 28B.10.790 through
- 7 28B.10.824, the higher education coordinating board shall proceed
- 8 substantially as follows unless it determines that a modification is
- 9 required in order to conform with federal law or to improve the
- 10 administration of the program, consistent with the purposes of this
- 11 chapter.
- 12 (1) Define and assist additional populations of needy students as
- 13 funding becomes available, in the priority order specified in section
- 14 3(2) of this act, and using income level classification definitions as
- 15 described in section 4 of this act.
- 16 (2) In calculating eligibility for aid, where not otherwise
- 17 inconsistent with federal or state law, shelter home equity on a
- 18 family's principal place of residence and shelter a reasonable amount
- 19 of savings and a reasonable portion of farm or business net worth, in
- 20 order to equitably evaluate family ability to pay.
- 21 (3) To the extent feasible, adjust the student budget of a needy
- 22 student with disabilities to reflect otherwise unfunded equipment or
- 23 assistance needed to reasonably accommodate the student in a
- 24 postsecondary education or training program."
- 25 "Sec. 7. RCW 28B.102.020 and 1987 c 437 s 2 are each amended to
- 26 read as follows:
- 27 Unless the context clearly requires otherwise, the definitions in
- 28 this section apply throughout this chapter.

- 1 (1) "Conditional scholarship" means a loan that is forgiven in 2 whole or in part if the recipient renders service as a teacher in the 3 public schools of this state.
- 4 (2) "Institution of higher education" or "institution" means a 5 college or university in the state of Washington which is accredited by 6 an accrediting association recognized as such by rule of the higher 7 education coordinating board.
- 8 (3) "Board" means the higher education coordinating board.
- (4) "Eligible student" means a student who is registered for at 9 10 least ten credit hours or the equivalent, demonstrates achievement of at least a 3.30 grade point average for students entering an 11 institution of higher education directly from high school or maintains 12 13 at least a 3.00 grade point average or the equivalent for each academic 14 year in an institution of higher education, is a resident student as defined by RCW 28B.15.012 through 28B.15.015, and has a declared 15 16 intention to complete an approved preparation program leading to 17 initial teacher certification or required for earning an additional endorsement, or a college or university graduate who meets the same 18 19 credit hour requirements and is seeking an additional teaching 20 endorsement or initial teacher certification. "Eligible student" also means a teacher seeking a master's degree if the degree is required for 21 continuing certification. 22
- (5) "Public school" means an elementary school, a middle school, junior high school, or high school within the public school system referred to in Article IX of the state Constitution.
- 26 (6) "Forgiven" or "to forgive" or "forgiveness" means to render 27 service as a teacher at a public school in the state of Washington in 28 lieu of monetary repayment.
- 29 (7) "Satisfied" means paid-in-full.

- 1 (8) "Participant" means an eligible student who has received a 2 conditional scholarship under this chapter.
- 3 (9) "Targeted ethnic minority" means a group of Americans with a
- 4 common ethnic or racial heritage selected by the board for program
- 5 consideration due to societal concerns such as high dropout rates or
- 6 low rates of college participation by members of the group."
- 7 "Sec. 8. RCW 28B.102.050 and 1987 c 437 s 5 are each amended to
- 8 read as follows:
- 9 The board may award conditional scholarships to eligible students
- 10 from ((the funds)) moneys appropriated to the board for this purpose,
- 11 or from any private donations, or any other ((funds)) moneys given to
- 12 the board for this program. The amount of the conditional scholarship
- 13 awarded an individual shall not exceed three thousand dollars per
- 14 academic year. Students are eligible to receive conditional
- 15 scholarships for a maximum of five years. The amount of the
- 16 conditional scholarship awarded to any eligible student pursuing a
- 17 master's degree for continuing certification shall not exceed the
- 18 <u>lesser of the student's cost of tuition or twenty-five hundred dollars</u>
- 19 per year. Grants awarded to any one student pursuing a master's degree
- 20 for continuing certification shall not exceed a total of five thousand
- 21 <u>dollars.</u>"
- 22 "Sec. 9. RCW 28B.101.040 and 1990 c 288 s 6 are each amended to
- 23 read as follows:
- 24 Grants may be used by eligible participants to attend any public or
- 25 private college or university in the state of Washington that is
- 26 <u>accredited</u> by an accrediting association recognized by rule of the
- 27 higher education coordinating board and that has an existing unused
- 28 capacity. Grants shall not be used to attend any branch campus or

educational program established under chapter 28B.45 RCW. The participant shall not be eligible for a grant if it will be used for any programs that include religious worship, exercise, or instruction or to pursue a degree in theology. Each participating student may receive up to two thousand five hundred dollars per academic year, not to exceed the student's demonstrated financial need for the course of

study."

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- 8 "NEW SECTION. Sec. 10. With the exception of institutions of higher education as defined in RCW 28B.10.016, an institution of 9 postsecondary education that enrolls students receiving state-funded 10 financial aid shall match the total amount of the state financial aid 11 funds received by all enrolled students at that institution with an 12 13 equal amount of institutionally raised grant funds from private sources. The higher education coordinating board shall adopt rules to 14 implement this requirement. The rules shall ensure that all 15 16 institutional matching grant funds go to students who are residents of 17 the state as defined in RCW 28B.15.011 through 28B.15.013 and are needy 18 as defined in RCW 28B.10.802(3)."
- 19 "Sec. 11. RCW 28B.12.040 and 1985 c 370 s 58 are each amended to 20 read as follows:
- 21 The higher education coordinating board shall develop and 22 administer the college work-study program and shall be authorized to 23 enter into agreements with employers and eligible institutions for the 24 operation of the program. These agreements shall include such 25 provisions as the higher education coordinating board may deem 26 necessary or appropriate to carry out the purposes of this chapter.
- With the exception of off-campus community service placements, the share from ((funds)) moneys disbursed under the college work-study

- 1 program of the compensation of students employed under such program in
- 2 accordance with such agreements shall not exceed eighty percent of the
- 3 total such compensation paid such students.
- 4 By rule, the board shall define community service placements and
- 5 may determine any salary matching requirements for any community
- 6 <u>service employers.</u>"
- 7 "NEW SECTION. Sec. 12. Sections 1 through 5 and 10 of this act
- 8 shall constitute a new chapter in Title 28B RCW."
- 9 "NEW SECTION. Sec. 13. RCW 28B.15.065 and 1977 ex.s. c 322 s 6
- 10 as now existing or hereafter amended are repealed June 30, 1993."
- 11 "NEW SECTION. Sec. 14. (1) Sections 1 through 3 of this act
- 12 shall take effect July 1, 1992.
- 13 (2) Sections 4 through 11 of this act shall take effect July 1,
- 14 1993."
- 15 "NEW SECTION. Sec. 15. If any provision of this act or its
- 16 application to any person or circumstance is held invalid, the
- 17 remainder of the act or the application of the provision to other
- 18 persons or circumstances is not affected."
- 19 "NEW SECTION. Sec. 16. The sum of one hundred thousand dollars,
- 20 or as much thereof as may be necessary, is appropriated from the
- 21 general fund to the higher education coordinating board, for the
- 22 biennium ending June 30, 1993, to complete the plan required under
- 23 section 2 of this act."

- 1 <u>SHB 2729</u> H AMD 2 By Representative
- On page 1, line 1 of the title, after "aid;" strike the remainder
- 4 of the title and insert "amending RCW 28B.102.020, 28B.102.050,
- 5 28B.101.040, and 28B.12.040; adding a new section to chapter 28B.10
- 6 RCW; adding a new chapter to Title 28B RCW; repealing RCW 28B.15.065;
- 7 making an appropriation; and providing effective dates."