2 SHB 2610 - H AMD 0186 FAILED 2/17/92

3 By Representatives Betrozoff, Mitchell and Horn

- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "PART I
- 8 REGIONAL TRANSPORTATION AUTHORITIES"
- 9 "NEW SECTION. Sec. 101. LEGISLATIVE INTENT. The Legislature
- 10 recognizes that existing transportation facilities in the central Puget
- 11 Sound area are inadequate to address mobility needs of the area. The
- 12 geography of the region, travel demand growth, and public resistance to
- 13 new roadways combine to further necessitate the rapid development of
- 14 alternative modes of travel.
- The legislature finds that local governments have been effective in
- 16 cooperatively planning a multicounty, high capacity transportation
- 17 system. However, a continued multijurisdictional approach to funding,
- 18 construction, and operation of a multicounty high capacity
- 19 transportation system may impair the successful implementation of such
- 20 a system.
- 21 The legislature finds that a single agency will be more effective
- 22 than several local jurisdictions working collectively at planning,
- 23 developing, operating, and funding a high capacity transportation
- 24 system. The single agency's services must be carefully integrated and
- 25 coordinated with public transportation services currently provided.
- 26 Further, the single agency must coordinate its activities with other
- 27 agencies providing local and state roadway services, implementing

- 1 comprehensive planning, and implementing transportation demand
- 2 management programs and assist in developing infrastructure to support
- 3 high capacity systems including but not limited to feeder systems, park
- 4 and ride facilities, intermodal centers, and related roadway and
- 5 operational facilities. Coordination can be best achieved through
- 6 common governance, such as integrated governing boards.
- 7 The legislature further finds that transportation services and
- 8 facilities can best be coordinated through a regional transportation
- 9 plan. A single regional authority should be established to insure such
- 10 coordination.
- It is therefore the policy of the state of Washington to empower
- 12 counties in the state's most populous region to create a local agency
- 13 for planning and implementing a high capacity transportation system
- 14 within that region and for insuring integration and coordination of
- 15 implementation of transportation projects and programs of regional
- 16 significance. The authorization for such an agency, except as
- 17 specifically provided in this chapter, is not intended to limit the
- 18 powers of existing transit agencies."
- 19 "NEW SECTION. Sec. 102. DEFINITIONS. Unless the context clearly
- 20 requires otherwise, the definitions in this section apply throughout
- 21 this chapter.
- 22 (1) "Authority" means the regional transportation authority
- 23 authorized under this chapter.
- 24 (2) "Board" means the regional transportation authority board.
- 25 (3) "Service area" or "area" means the area included within the
- 26 boundaries of the regional transportation authority.
- 27 (4) "System" means a regional transit system authorized under this
- 28 chapter and under the jurisdiction of a regional transportation
- 29 authority.

- 1 (5) "Facilities" means any lands, interest in land, air rights over
- 2 lands, and improvements thereto, and any equipment, vehicles, and other
- 3 components necessary to support the system."
- 4 "NEW SECTION. Sec. 103. Regional transportation authority. Two
- 5 or more contiguous counties each having a population of four hundred
- 6 thousand persons or more may establish a regional transportation
- 7 authority to develop and operate a high capacity transportation system
- 8 as defined in chapter 81.104 RCW.
- 9 The authority shall be formed in the following manner:
- 10 (1) The joint regional policy committee created pursuant to RCW
- 11 81.104.040 shall adopt a system and financing plan, including the
- 12 definition of the service area. This action shall be completed by
- 13 September 1, 1992, contingent upon satisfactory completion of the
- 14 planning process defined in RCW 81.104.100. In addition to the
- 15 requirements of RCW 81.104.100, the plan for the proposed system shall
- 16 provide explicitly for a minimum portion of new tax revenues to be
- 17 allocated to local transit agencies for local feeder services and
- 18 facilities. Upon adoption the joint regional policy committee shall
- 19 immediately transmit the plan to the county legislative authorities
- 20 within the adopted service area.
- 21 (2) The legislative authorities of the counties within the service
- 22 area shall decide by resolution whether to participate in the
- 23 authority. This action shall be completed within forty-five days
- 24 following receipt of the adopted plan.
- 25 (3) If any of the counties do not opt to participate in the
- 26 authority, the joint regional policy committee shall, within forty-five
- 27 days, redefine the system and financing plan and resubmit the adopted
- 28 redefined plan to the remaining county legislative authorities for
- 29 their decision as to whether to participate. This action shall be

- 1 completed within forty-five days following receipt of the redefined 2 plan.
- 3 (4) Each county that chooses to participate in the authority shall
- 4 appoint its board members as set forth in section 104 of this act and
- 5 shall submit its list of members to the secretary of the Washington
- 6 state department of transportation. These actions must be completed
- 7 within thirty days following each county's decision to participate in
- 8 the authority.
- 9 (5) The secretary shall call the first meeting of the authority, to
- 10 be held within thirty days following receipt of the appointments. At
- 11 its first meeting, the authority shall elect officers and provide for
- 12 the adoption of rules and other operating procedures.
- 13 (6) The authority is formally constituted at its first meeting and
- 14 shall begin taking steps toward implementation of the system and
- 15 financing plan adopted by the joint regional policy committee. The
- 16 authority may make minor modifications to the plan as deemed necessary
- 17 and shall at a minimum review local transit agencies' plans to ensure
- 18 feeder service/high capacity transit service integration, ensure fare
- 19 integration, and avoidance of parallel competitive services.
- 20 (7) The authority shall place on the ballot within two years of the
- 21 authority's formation, a single ballot proposition to ratify formation
- 22 of the authority, approve the system and finance plan, and authorize
- 23 the imposition of the taxes to support the plan within its service
- 24 area. A simple majority of those voting within the boundaries of the
- 25 authority is required for approval. If the vote is affirmative, the
- 26 authority shall begin implementation of the plan.
- 27 (8) If the vote fails, the authority may redefine the system and
- 28 financing plan and make changes to the boundary of the service area and
- 29 to the composition of the board. If the composition of the board is

- 1 changed, the participating counties shall revise the membership of the
- 2 board accordingly.
- If the authority is unable to achieve a positive vote on the second
- 4 or subsequent attempt, the board may, by resolution, (a) reconstitute
- 5 the authority as a single-county body, if two years have passed, or (b)
- 6 dissolve the authority."
- 7 "NEW SECTION. Sec. 104. GOVERNANCE. (1) The regional
- 8 transportation authority shall be governed by a board consisting of
- 9 representatives appointed by the county executive and confirmed by the
- 10 council or other legislative authority of each member county.
- 11 Membership shall be based on population within each county within the
- 12 authority. Board members shall be appointed initially on the basis of
- 13 one for each one hundred forty-five thousand population within the
- 14 county. Such appointments shall be made following consultation with
- 15 city and town jurisdictions within the county. In addition, the
- 16 secretary of transportation or the secretary's designee shall serve as
- 17 a member of the board and may have voting status with approval of a
- 18 majority of the other members of the board.
- 19 All members of the board except the secretary of transportation or
- 20 the secretary's designee shall be elected officials and serve on the
- 21 legislative authority or as mayor of cities within the boundaries of
- 22 the authority, or on the legislative authority of the county. When
- 23 making appointments, each county executive shall ensure that
- 24 representation on the board includes representation from the largest
- 25 city in each county and assures proportional representation from other
- 26 cities, and unincorporated areas of each county. At least one-half of
- 27 all appointees from each county shall serve on the governing authority
- 28 of a public transportation system.

- 1 Members appointed from each county shall serve staggered four-year
- 2 terms. Vacancies shall be filled by appointment for the remainder of
- 3 the unexpired term of the position being vacated.
- 4 The governing board shall be reconstituted, with regard to the
- 5 number of representatives from each county, on a population basis,
- 6 using the official office of financial management population estimates,
- 7 five years after its initial formation and, at minimum, in the year
- 8 following each official federal census. The board membership may be
- 9 reduced, maintained, or expanded to reflect population changes but
- 10 under no circumstances may the board membership exceed twenty-five.
- 11 (2) Major decisions of the authority shall require a favorable vote
- 12 of two-thirds of the voting members. "Major decisions" include at
- 13 least the following: System plan adoption and amendment; system
- 14 phasing decisions; annual budget adoption; authorization of
- 15 annexations; modification of board composition; and executive director
- 16 employment.
- 17 (3) Each member of the board is eligible to be reimbursed for
- 18 travel expenses in accordance with RCW 43.03.050 and 43.03.060 and to
- 19 receive compensation as provided in RCW 43.03.250."
- 20 "NEW SECTION. Sec. 105. AREA INCLUDED. (1) At the time of
- 21 formation, the area to be included within the boundary of the authority
- 22 shall be all of the area within each county that chooses to participate
- 23 in the authority.
- 24 (2) After voters within the service area have approved the system
- 25 and financing plan, elections to add a county contiguous to the
- 26 authority may be called by resolution of the regional transportation
- 27 authority, with the concurrence of the county legislative authority of
- 28 the county which is to be added to the authority. The election may
- 29 include a single ballot proposition providing for annexation to the

- 1 service area and imposition of the taxes at rates already imposed in
- 2 the remainder of the service area."
- 3 "NEW SECTION. Sec. 106. AUTHORITY POWERS. An authority shall
- 4 have the following powers:
- 5 (1) To establish offices, departments, boards, and commissions that
- 6 are necessary to carry out the purposes of an authority, and to
- 7 prescribe the functions, powers, and duties thereof.
- 8 (2) To appoint or provide for the appointment of, and to remove or
- 9 to provide for the removal of, all officers and employees of an
- 10 authority.
- 11 (3) To fix the salaries, wages, and other compensation of all
- 12 officers and employees of an authority.
- 13 (4) To employ such engineering, legal, financial, or other
- 14 specialized personnel as may be necessary to accomplish the purposes of
- 15 an authority."
- 16 "NEW SECTION. Sec. 107. GENERAL POWERS. In addition to the
- 17 powers specifically granted by this chapter an authority shall have all
- 18 powers necessary to implement a high capacity transportation system and
- 19 to develop revenues for system support. An authority may contract with
- 20 the United States or any agency thereof, any state or agency thereof,
- 21 any public transportation benefit area, any county, county
- 22 transportation authority, city, metropolitan municipal corporation,
- 23 special district, or governmental agency, within or without the state,
- 24 and any private person, firm, or corporation for: (1) The purpose of
- 25 receiving gifts or grants or securing loans or advances for preliminary
- 26 planning and feasibility studies; (2) the design, construction, or
- 27 operation of high capacity transportation system facilities; or (3) the
- 28 provision or receipt of services, facilities, or property rights to

- 1 provide revenues for the system. An authority shall have the power to
- 2 contract pursuant to RCW 39.33.050. In addition, an authority may
- 3 contract with any governmental agency or with any private person, firm,
- 4 or corporation for the use by either contracting party of all or any
- 5 part of the facilities, structures, lands, interests in lands, air
- 6 rights over lands and rights of way of all kinds which are owned,
- 7 leased, or held by the other party and for the purpose of planning,
- 8 constructing, or operating any facility or performing any service that
- 9 the authority may be authorized to operate or perform, on such terms as
- 10 may be agreed upon by the contracting parties. Before any contract for
- 11 the lease or operation of any authority facilities is let to any
- 12 private person, firm, or corporation, a general schedule of rental
- 13 rates for equipment with or without operators applicable to all private
- 14 certificated carriers shall be publicly posted, and for other
- 15 facilities competitive bids shall first be called upon such notice,
- 16 bidder qualifications, and bid conditions as the board shall determine.
- 17 This shall allow use of negotiated procurements.
- 18 An authority may sue and be sued in its corporate capacity in all
- 19 courts and in all proceedings."
- 20 "NEW SECTION. Sec. 108. LIBERAL CONSTRUCTION. The rule of strict
- 21 construction shall have no application to this chapter, but the same
- 22 shall be liberally construed in all respects in order to carry out the
- 23 purposes and objects for which this chapter is intended."
- 24 "NEW SECTION. Sec. 109. ADDITIONAL POWERS--ACQUISITION OF
- 25 FACILITIES. An authority shall have the following powers in addition
- 26 to the general powers granted by this chapter:
- 27 (1) To carry out the planning processes set forth in RCW
- 28 81.104.100;

(2) To acquire by purchase, condemnation, gift, or grant and to 1 2 lease, construct, add to, improve, replace, repair, maintain, operate, 3 and regulate the use of high capacity transportation facilities and 4 properties within authority boundaries including surface, underground, or overhead railways, tramways, buses, or other means of local 5 6 transportation except taxis, and including escalators, moving sidewalks, or other people-moving systems, passenger terminal and 7 parking facilities and properties, and such other facilities and 8 9 properties as may be necessary for passenger and vehicular access to 10 and from such people-moving systems, terminal and parking facilities and properties, together with all lands, rights of way, property, 11 12 equipment, and accessories necessary for such high capacity transportation systems. When developing specifications for high 13 14 capacity transportation system operating equipment, the authority shall 15 take into account efforts to establish or sustain a domestic manufacturing capacity for such equipment. The right of eminent domain 16 17 shall be exercised by the authority in the same manner and by the same procedure as or may be provided by law for cities of the first class, 18 19 except insofar as such laws may be inconsistent with the provisions of 20 this chapter. Public transportation facilities and properties which are owned by any city, county, county transportation authority, public 21 transportation benefit area, or metropolitan municipal corporation may 22 be acquired or used by the authority only with the consent of the 23 24 agency owning such facilities. Such agencies are hereby authorized to 25 convey or lease such facilities to an authority or to contract for 26 their joint use on such terms as may be fixed by agreement between the 27 agency and the authority.

The facilities and properties of an authority whose vehicles will operate primarily within the rights of way of public streets, roads, or highways, may be acquired, developed, and operated without the corridor

- 1 and design hearings that are required by RCW 35.58.273 for mass transit
- 2 facilities operating on a separate right of way;
- 3 (3) To dispose of any real or personal property acquired in
- 4 connection with any authority function and that is no longer required
- 5 for the purposes of the authority, in the same manner as provided for
- 6 cities of the first class. When the authority determines that a
- 7 facility or any part thereof that has been acquired from any public
- 8 agency without compensation is no longer required for authority
- 9 purposes, but is required by the agency from which it was acquired, the
- 10 authority shall by resolution transfer it to such agency.
- 11 (4) To fix rates, tolls, fares, and charges for the use of such
- 12 facilities and to establish various routes and classes of service.
- 13 Fares or charges may be adjusted or eliminated for any distinguishable
- 14 class of users.
- In the event any person holding a certificate of public convenience
- 16 and necessity from the Washington utilities and transportation
- 17 commission under RCW 81.68.040 has operated under such certificate for
- 18 a continuous period of one year prior to the date of certification and
- 19 is offering service within the authority boundary on the date of the
- 20 certification by the county canvassing board that a majority of votes
- 21 cast authorize a tax to be levied and collected by the authority, such
- 22 authority may by purchase or condemnation acquire at the fair market
- 23 value, from the person holding the existing certificate for providing
- 24 the services, that portion of the operating authority and equipment
- 25 representing the services within the area of public operation. The
- 26 person holding such existing certificate may require the authority to
- 27 initiate such purchase of those assets of such person, existing as of
- 28 the date of the county canvassing board certification, within sixty
- 29 days after the date of such certification."

- 1 "NEW SECTION. Sec. 110. AGREEMENTS WITH OPERATORS OF HIGH
- 2 CAPACITY TRANSPORTATION SERVICES. Except in accordance with an
- 3 agreement made as provided in this section or in accordance with the
- 4 provisions of section 109 of this act, upon the date the authority
- 5 begins high capacity transportation service, no person or private
- 6 corporation may operate a high capacity transportation service within
- 7 the authority boundary with the exception of services owned or operated
- 8 by any corporation or organization solely for the purposes of the
- 9 corporation or organization and for the use of which no fee or fare is
- 10 charged.
- 11 The authority and any person or corporation legally operating a
- 12 high capacity transportation service wholly within or partly within and
- 13 partly without the authority boundary on the date the authority begins
- 14 high capacity transportation service may enter into an agreement under
- 15 which such person or corporation may continue to operate such service
- 16 or any part thereof for such time and upon such terms and conditions as
- 17 provided in such agreement. Such agreement shall provide for a
- 18 periodic review of the terms and conditions contained therein. Where
- 19 any such high capacity transportation service will be required to cease
- 20 to operate within the authority boundary, the authority may agree with
- 21 the owner of such service to purchase the assets used in providing such
- 22 service, or if no agreement can be reached, the authority shall condemn
- 23 such assets in the manner and by the same procedure as is or may be
- 24 provided by law for the condemnation of other properties for cities of
- 25 the first class, except insofar as such laws may be inconsistent with
- 26 this chapter.
- 27 Wherever a privately owned public carrier operates wholly or partly
- 28 within an authority boundary, the Washington utilities and
- 29 transportation commission shall continue to exercise jurisdiction over
- 30 such operation as provided by law."

"NEW SECTION. Sec. 111. TRANSFER OF LOCAL GOVERNMENT POWERS TO 1 2 The authority shall have and exercise all rights with AUTHORITY. respect to the construction, acquisition, maintenance, operation, 3 4 extension, alteration, repair, control and management of high capacity transportation system facilities that are identified in the system plan 5 6 developed pursuant to RCW 81.104.100 that any city, county, county transportation authority, metropolitan municipal corporation, or public 7 transportation benefit area within the authority boundary has been 8 9 previously empowered to exercise and such powers shall not thereafter 10 be exercised by such agencies without the consent of the authority. 11 The authority may adopt, in whole or in part, and may complete, modify, or terminate any planning, environmental review, or procurement 12 13 processes related to the high capacity transportation system that had 14 been commenced by a joint regional policy committee or a city, county, 15 county transportation authority, metropolitan municipality, or public

transportation benefit area prior to the formation of the authority."

17 "NEW SECTION. Sec. 112. ACQUISITION OF EXISTING SYSTEM. If an 18 authority acquires any existing components of a high capacity 19 transportation system, it shall assume and observe all existing labor 20 contracts relating to the transportation system and, to the extent necessary for operation of facilities, all of the employees of such 21 acquired transportation system whose duties are necessary to operate 22 23 efficiently the facilities acquired shall be appointed to comparable 24 positions to those which they held at the time of such transfer, and no 25 employee or retired or pensioned employee of such transportation 26 systems shall be placed in any worse position with respect to pension 27 seniority, wages, sick leave, vacation or other benefits that he or she 28 enjoyed as an employee of the transportation system prior to such acquisition. At such times as may be required by such contracts, the 29

- 1 authority shall engage in collective bargaining with the duly appointed
- 2 representatives of any employee labor organization having existing
- 3 contracts with the acquired transportation system and may enter into
- 4 labor contracts with such employee labor organization. Facilities and
- 5 equipment which are acquired after July 1, 1993, related to high
- 6 capacity transportation services which are to be assumed by the
- 7 authority as specifically identified in the adopted system plan shall
- 8 be acquired by the authority in a manner consistent with sections 107,
- 9 109, 110, and 111 of this act."
- 10 "NEW SECTION. Sec. 113. AUTHORITY FINANCES. The board, by
- 11 resolution, shall designate a person having experience in financial or
- 12 fiscal matters as treasurer of the authority. The board may designate,
- 13 with the concurrence of the treasurer, the treasurer of a county within
- 14 which the authority is located. Such a treasurer shall possess all of
- 15 the powers, responsibilities, and duties the county treasurer possesses
- 16 for a public transportation benefit area authority related to investing
- 17 surplus authority funds. The board shall require a bond with a surety
- 18 company authorized to do business in the state of Washington in an
- 19 amount and under the terms and conditions the board, by resolution,
- 20 from time to time finds will protect the authority against loss. The
- 21 premium on any such bond shall be paid by the authority.
- 22 All authority funds shall be paid to the treasurer and shall be
- 23 disbursed by the treasurer only on warrants issued by the authority
- 24 upon orders or vouchers approved by the board.
- 25 The authority may by resolution designate a person having
- 26 experience in financial or fiscal matters, as the auditor of the
- 27 authority. Such an auditor shall possess all of the powers,
- 28 responsibilities, and duties related to creating and maintaining funds,

- 1 issuing warrants, and maintaining a record of receipts and
- 2 disbursements.
- 3 The treasurer shall establish a special fund, into which shall be
- 4 paid all authority funds, and the treasurer shall maintain such special
- 5 accounts as may be created by the authority into which shall be placed
- 6 all money as the board may, by resolution, direct.
- 7 If the treasurer of the authority is a treasurer of the county, all
- 8 authority funds shall be deposited with the county depositary under the
- 9 same restrictions, contracts, and security as provided for county
- 10 depositaries. If the treasurer of the authority is some other person,
- 11 all funds shall be deposited in such bank or banks authorized to do
- 12 business in this state that have qualified for insured deposits under
- 13 any federal deposit insurance act as the board, by resolution, shall
- 14 designate.
- The board may provide and require a reasonable bond of any other
- 16 person handling moneys or securities of the authority, but the
- 17 authority shall pay the premium on the bond."
- 18 "NEW SECTION. Sec. 114. BONDING. Notwithstanding RCW
- 19 39.36.020(1), an authority may at any time contract indebtedness or
- 20 borrow money for authority purposes and may issue general obligation
- 21 bonds in an amount not exceeding, together with any existing
- 22 indebtedness of the authority not authorized by the voters, one and
- 23 one-half percent of the value of the taxable property in the authority;
- 24 and with the assent of three-fifths of the voters therein voting at an
- 25 election called for that purpose, may contract indebtedness or borrow
- 26 money for authority purposes and may issue general obligation bonds
- 27 therefor, provided the total indebtedness of the authority shall not
- 28 exceed five percent of the value of the taxable property therein. Such
- 29 bonds shall be issued and sold in accordance with chapter 39.46 RCW.

- 1 The term "value of the taxable property" shall have the meaning set
- 2 forth in RCW 39.36.015."

the payment of such bonds.

- 3 "NEW SECTION. Sec. 115. REVENUE BONDS. (1) An authority may issue revenue bonds to provide funds to carry out its authorized 4 5 functions without submitting the matter to the voters of the authority. The authority shall create a special fund or funds for the sole purpose 6 of paying the principal of and interest on the bonds of each such 7 8 issue, into which fund or funds the authority may obligate itself to 9 pay such amounts of the gross revenue of the high capacity transportation system constructed, acquired, improved, added to, or 10 repaired out of the proceeds of sale of such bonds, as the authority 11 12 shall determine and may obligate the authority to pay such amounts out 13 of otherwise unpledged revenue that may be derived from the ownership, use, or operation of properties or facilities owned, used, or operated 14 incident to the performance of the authorized function for which such 15 16 bonds are issued or out of otherwise unpledged fees, tolls, charges, 17 tariffs, fares, rentals, special taxes, or other sources of payment 18 lawfully authorized for such purpose, as the authority shall determine. 19 The principal of, and interest on, such bonds shall be payable only out of such special fund or funds, and the owners of such bonds shall have 20 a lien and charge against the gross revenue of such high capacity 21 transportation system or any other revenue, fees, tolls, charges, 22 23 tariffs, fares, special taxes, or other authorized sources pledged to
- Such revenue bonds and the interest thereon issued against such fund or funds shall be a valid claim of the owners thereof only as against such fund or funds and the revenue pledged therefor, and shall not constitute a general indebtedness of the authority.

- 1 (2) Notwithstanding subsection (1) of this section, such bonds may 2 be issued and sold in accordance with chapter 39.46 RCW."
- 3 "NEW SECTION. Sec. 116. LOCAL IMPROVEMENT DISTRICTS AUTHORIZED.
- 4 (1) An authority may form a local improvement district to provide any
- 5 transportation improvement it has the authority to provide, impose
- 6 special assessments on all property specially benefited by the
- 7 transportation improvements, and issue special assessment bonds or
- 8 revenue bonds to fund the costs of the transportation improvement.
- 9 Local improvement districts shall be created and assessments shall be
- 10 made and collected pursuant to chapters 35.43, 35.44, 35.49, 35.50,
- 11 35.51, 35.53, and 35.54 RCW.

(2) The board shall by resolution establish for each special 12 13 bond issue the amount, date, terms, conditions, denominations, maximum fixed or variable interest rate or rates, 14 maturity or maturities, redemption rights, registration privileges, if 15 16 any, covenants, and form, including registration as to principal and 17 interest, registration as to principal only, or bearer. Registration 18 may include, but not be limited to: (a) A book entry system of recording the ownership of a bond whether or not physical bonds are 19 20 issued; or (b) recording the ownership of a bond together with the requirement that the transfer of ownership may only be effected by the 21 22 surrender of the old bond and either the reissuance of the old bond or 23 the issuance of a new bond to the new owner. Facsimile signatures may 24 be used on the bonds and any coupons. The maximum term of any special 25 assessment bonds shall not exceed thirty years beyond the date of issue. Special assessment bonds issued pursuant to this section shall 26 27 not be an indebtedness of the authority issuing the bonds, and the 28 interest and principal on the bonds shall only be payable from special

assessments made for the improvement for which the bonds were issued

- 1 and any local improvement guaranty fund that the authority has created.
- 2 The owner or bearer of a special assessment bond or any interest coupon
- 3 issued pursuant to this section shall not have any claim against the
- 4 authority arising from the bond or coupon except for the payment from
- 5 special assessments made for the improvement for which the bonds were
- 6 issued and any local improvement guaranty fund the authority has
- 7 created. The authority issuing the special assessment bonds is not
- 8 liable to the owner or bearer of any special assessment bond or any
- 9 interest coupon issued pursuant to this section for any loss occurring
- 10 in the lawful operation of its local improvement guaranty fund. The
- 11 substance of the limitations included in this subsection shall be
- 12 plainly printed, written, or engraved on each special assessment bond
- 13 issued pursuant to this section.
- 14 (3) Assessments shall reflect any credits given by an authority for
- 15 real property or property right donations made pursuant to RCW
- 16 47.14.030.
- 17 (4) The board may establish and pay moneys into a local improvement
- 18 guaranty fund to guarantee special assessment bonds issued by the
- 19 authority."
- 20 "NEW SECTION. Sec. 117. COUNTY ASSESSOR'S DUTIES. It shall be
- 21 the duty of the assessor of each component county to certify annually
- 22 to a regional transportation authority the aggregate assessed valuation
- 23 of all taxable property within the boundaries of the authority as the
- 24 same appears from the last assessment roll of the county."
- 25 "NEW SECTION. Sec. 118. INTERIM FINANCING. A regional
- 26 transportation authority may apply for high capacity transportation
- 27 account funds and for central Puget Sound account funds for high
- 28 capacity transit planning and system development.

- 1 Transit agencies contained wholly or partly within a regional
- 2 transportation authority may make grants or loans to the authority for
- 3 high capacity transportation planning and system development."
- 4 "Sec. 119. RCW 81.104.010 and 1991 c 318 s 1 are each amended to
- 5 read as follows:
- 6 Increasing congestion on Washington's roadways calls for
- 7 identification and implementation of high capacity transportation
- 8 system alternatives. (("High capacity transportation system" means a
- 9 system of public transportation services within an urbanized region
- 10 operating principally on exclusive rights of way, and the supporting
- 11 services and facilities necessary to implement such a system, including
- 12 high occupancy vehicle lanes, which taken as a whole, provides a
- 13 substantially higher level of passenger capacity, speed, and service
- 14 frequency than traditional public transportation systems operating
- 15 principally in general purpose roadways.)) The legislature believes
- 16 that local jurisdictions should coordinate and be responsible for high
- 17 capacity transportation policy development, program planning, and
- 18 implementation. The state should assist by working with local agencies
- 19 on issues involving rights of way, partially financing projects meeting
- 20 established state criteria including development and completion of the
- 21 high occupancy vehicle lane system, authorizing local jurisdictions to
- 22 finance high capacity transportation systems through voter-approved tax
- 23 options, and providing technical assistance and information."
- 24 "NEW SECTION. Sec. 120. A new section is added to chapter 81.104
- 25 RCW to read as follows:
- 26 Unless the context clearly requires otherwise, the definitions in
- 27 this section apply throughout this chapter.

- 1 (1) "High capacity transportation system" means a system of public
- 2 transportation services within an urbanized region operating
- 3 principally on exclusive rights of way, and the supporting services and
- 4 facilities necessary to implement such a system, including feeder
- 5 systems and facilities and high occupancy vehicle lanes, which taken as
- 6 a whole, provides a substantially higher level of passenger capacity,
- 7 speed, and service frequency than traditional public transportation
- 8 systems operating principally in general purpose roadways.
- 9 (2) "Regional transit system" means a high capacity transportation
- 10 system under the jurisdiction of a transit agency except where a
- 11 regional transportation authority created under chapter 81.--- RCW
- 12 (sections 101 through 118, 201, and 202 of this act) exists, in which
- 13 case "regional transit system" means the high capacity transit system
- 14 under the jurisdiction of a regional transportation authority.
- 15 (3) "Transit agency" means city-owned transit systems, county
- 16 transportation authorities, metropolitan municipal corporations, and
- 17 public transportation benefit areas."
- 18 "Sec. 121. RCW 81.104.030 and 1991 c 318 s 3 and 1991 c 309 s 2
- 19 are each reenacted and amended to read as follows:
- In any county with a population of from two hundred ten thousand to
- 21 less than one million that is not bordered by a county with a
- 22 population of one million or more, and in each county with a population
- 23 of less than two hundred ten thousand, ((city-owned transit systems,
- 24 county transportation authorities, metropolitan municipal corporations,
- 25 and public transportation benefit areas)) transit agencies may elect to
- 26 establish high capacity transportation service. Such agencies shall
- 27 form a regional policy committee with proportional representation based
- 28 upon population distribution within the designated service area and a
- 29 representative of the department of transportation, or such agencies

- 1 may use the designated metropolitan planning organization as the
- 2 regional policy committee.
- 3 ((City-owned transit systems, county transportation authorities,
- 4 metropolitan municipal corporations, and public transportation benefit
- 5 areas)) Transit agencies participating in joint regional policy
- 6 committees shall seek voter approval within their own service
- 7 boundaries of a high capacity transportation system plan and financing
- 8 plan.
- 9 (2) ((City-owned transit systems, county transportation
- 10 authorities, metropolitan municipal corporations, and public
- 11 transportation benefit areas)) Transit agencies in counties adjoining
- 12 state or international boundaries are authorized to participate in the
- 13 regional high capacity transportation programs of an adjoining state or
- 14 Canadian province."
- 15 "Sec. 122. RCW 81.104.040 and 1991 c 318 s 4 are each amended to
- 16 read as follows:
- 17  $((\frac{1}{1}))$  Transit agencies in each county with a population of one
- 18 million or more, and in each county with a population of from two
- 19 hundred ten thousand to less than one million bordering a county with
- 20 a population of one million or more that are ((currently)) authorized
- 21 on January 1, 1991, to provide high capacity transportation planning
- 22 and operating services, including but not limited to ((city-owned
- 23 transit systems, county transportation authorities, metropolitan
- 24 municipal corporations, and public transportation benefit areas))
- 25 <u>transit agencies</u>, must establish through interlocal agreements a joint
- 26 regional policy committee with proportional representation based upon
- 27 the population distribution within each agency's designated service
- 28 area, as determined by the parties to the agreement.

- 1  $((\frac{a}{a}))$  (1) The membership of the joint regional policy committee
- 2 shall consist of locally elected officials who serve on the legislative
- 3 authority of the existing transit systems and a representative from the
- 4 department of transportation. Nonvoting membership for elected
- 5 officials from adjoining counties may be allowed at the committee's
- 6 discretion.
- 7  $((\frac{b}{b}))$  (2) The joint regional policy committee shall be
- 8 responsible for the preparation and adoption of a regional high
- 9 capacity transportation implementation program, which shall include the
- 10 system plan, project plans, and a financing plan. This program shall
- 11 be in conformance with the regional transportation planning
- 12 organization's regional transportation plan and consistent with RCW
- 13 81.104.080.
- 14 (((c))) (3) The joint regional policy committee shall present ((a))
- 15 <u>an adopted</u> high capacity transportation system plan and financing plan
- 16 to the boards of directors of the transit agencies within the service
- 17 area ((<del>for adoption.</del>
- 18 (d) Transit agencies shall present the adopted high capacity
- 19 transportation system plan and financing plan for voter approval within
- 20 four years of the execution of the interlocal agreements. A simple
- 21 majority vote is required for approval of the high capacity
- 22 transportation system plan and financing plan in any service district
- 23 within each county. The implementation program may proceed in any
- 24 service area approving the system and financing plans.
- 25 (2) High capacity transportation planning, construction,
- 26 operations, and funding shall be governed through the interlocal
- 27 agreement process, including but not limited to provision for a cost
- 28 allocation and distribution formula, service corridors, station area
- 29 locations, right of way transfers, and feeder transportation systems.
- 30 The interlocal agreement shall include a mechanism for resolving

- 1 conflicts among parties to the agreement)) or to the regional
- 2 transportation authority, if such authority has been formed. The
- 3 authority shall proceed as prescribed in section 103 of this act."
- 4 "Sec. 123. RCW 81.104.050 and 1991 c 318 s 5 are each amended to
- 5 read as follows:
- 6 Regional high capacity transportation service ((boundaries)) may be
- 7 expanded beyond the established ((service)) district boundaries through
- 8 interlocal agreements among the transit agencies and ((the local
- 9 jurisdictions within which such expanded service is proposed)) any
- 10 regional transportation authorities in existence."
- "Sec. 124. RCW 81.104.120 and 1990 c 43 s 33 are each amended to
- 12 read as follows:
- 13 (1) ((City-owned transit service, county transportation
- 14 authorities, metropolitan municipal corporations, and public
- 15 transportation benefit areas)) Transit agencies and regional
- 16 transportation authorities may operate or contract for commuter rail
- 17 service where it is deemed to be a reasonable alternative transit mode.
- 18 (2) A county may use funds collected under RCW 81.100.030 or
- 19 81.100.060 to contract with one or more transit agencies or regional
- 20 transportation authorities for planning, operation, and maintenance of
- 21 commuter rail projects which: (a) Are consistent with the regional
- 22 transportation plan; (b) have met the project planning and oversight
- 23 requirements of RCW 81.104.100 and 81.104.110; and (c) have been
- 24 approved by the voters within the service area of each transit agency
- 25 or regional transportation authority participating in the project. The
- 26 phrase "approved by the voters" includes specific funding authorization
- 27 for the commuter rail project.

- 1 (3) The utilities and transportation commission shall maintain 2 safety responsibility for passenger rail service operating on freight 3 rail lines. Agencies providing passenger rail service on lines other
- 4 than freight rail lines shall maintain safety responsibility for that
- 5 service."
- 6 "Sec. 125. RCW 81.104.140 and 1991 c 318 s 11 and 1991 c 309 s 4
  7 are each reenacted and amended to read as follows:
- 8 (1) Agencies authorized to provide high capacity transportation
- 9 service, including ((city-owned transit systems, county transportation
- 10 authorities, metropolitan municipal corporations and public
- 11 transportation benefit areas)) transit agencies and regional
- 12 <u>transportation authorities</u>, are hereby granted dedicated funding
- 13 sources for such systems. These dedicated funding sources, as set
- 14 forth in RCW 81.104.150, 81.104.160, and 81.104.170, are authorized
- 15 only for agencies located in (a) each county with a population of two
- 16 hundred ten thousand or more and (b) each county with a population of
- 17 from one hundred twenty-five thousand to less than two hundred ten
- 18 thousand except for those counties that do not border a county with a
- 19 population as described under (a) of this subsection. <u>In any county</u>
- 20 with a population of one million or more or in any county having a
- 21 population of two hundred ten thousand or more bordering a county with
- 22 <u>a population of one million or more, these funding sources may be</u>
- 23 <u>imposed only by a regional transportation authority.</u>
- 24 (2) Agencies planning to construct and operate a high capacity
- 25 transportation system should also seek other funds, including federal,
- 26 state, local, and private sector assistance.
- 27 (3) Funding sources should satisfy each of the following criteria
- 28 to the greatest extent possible:
- 29 (a) Acceptability;

- 1 (b) Ease of administration;
- 2 (c) Equity;
- 3 (d) Implementation feasibility;
- 4 (e) Revenue reliability; and
- 5 (f) Revenue yield.
- 6 (4) Agencies participating in regional high capacity transportation
- 7 system development ((through interlocal agreements)) are authorized to
- 8 levy and collect the following voter-approved local option funding
- 9 sources:
- 10 (a) Employer tax as provided in RCW 81.104.150;
- 11 (b) Special motor vehicle excise tax as provided in RCW 81.104.160;
- 12 and
- 13 (c) Sales and use tax as provided in RCW 81.104.170.
- Revenues from these taxes may be used only to support those
- 15 purposes prescribed in subsection (10) of this section. Before the
- 16 date of an election authorizing an agency to impose any of the taxes
- 17 enumerated in this section and authorized in RCW 81.104.150,
- 18 81.104.160, and 81.104.170, the agency must comply with the process
- 19 prescribed in RCW 81.104.100 (1) and (2) and 81.104.110. No
- 20 construction on exclusive right of way may occur before the
- 21 requirements of RCW 81.104.100(3) are met.
- 22 (5) Authorization in subsection (4) of this section shall not
- 23 adversely affect the funding authority of ((existing)) transit agencies
- 24 not provided for in this chapter. Local option funds may be used to
- 25 support implementation of interlocal agreements with respect to the
- 26 establishment of regional high capacity transportation service. Except
- 27 when a regional transportation authority exists, local jurisdictions
- 28 shall retain control over moneys generated within their boundaries,
- 29 although funds may be commingled with those generated in other areas

- 1 for planning, construction, and operation of high capacity
- 2 transportation systems as set forth in the agreements.
- 3 (6) Agencies planning to construct and operate high capacity
- 4 transportation systems may contract with the state for collection and
- 5 transference of voter-approved local option revenue.
- 6 (7) Dedicated high capacity transportation funding sources
- 7 authorized in RCW 81.104.150, 81.104.160, and 81.104.170 shall be
- 8 subject to voter approval by a simple majority. A single ballot
- 9 proposition may seek approval for one or more of the authorized taxing
- 10 sources. The ballot title shall reference the document identified in
- 11 subsection (8) of this section.
- 12 (8) Agencies shall provide to the registered voters in the area a
- 13 document describing the systems plan and the financing plan set forth
- 14 in RCW 81.104.100. It shall also describe the relationship of the
- 15 system to regional issues such as development density at station
- 16 locations and activity centers, and the interrelationship of the system
- 17 to adopted land use and transportation demand management goals within
- 18 the region. This document shall be provided to the voters at least
- 19 twenty days prior to the date of the election.
- 20 (9) For any election in which voter approval is sought for a high
- 21 capacity transportation system plan and financing plan pursuant to RCW
- 22 81.104.040, a local voter's pamphlet shall be produced as provided in
- 23 chapter 29.81A RCW.
- 24 (10) Agencies providing high capacity transportation service shall
- 25 retain responsibility for revenue encumbrance, disbursement, and
- 26 bonding. Funds may be used for any purpose relating to planning,
- 27 construction, and operation of high capacity transportation systems,
- 28 commuter rail systems, and feeder transportation systems."

- 1 "Sec. 126. RCW 81.104.150 and 1990 c 43 s 41 are each amended to 2 read as follows:
- 3 Cities that operate transit systems, county transportation 4 authorities, metropolitan municipal corporations, ((and)) public transportation benefit areas, ((solely for the purpose of providing 5 6 high capacity transportation service)) and regional transportation authorities may submit an authorizing proposition to the voters and if 7 approved may impose an excise tax of up to two dollars per month on all 8 9 employers located within the agency's jurisdiction, measured by the 10 number of full-time equivalent employees, solely for the purpose of providing high capacity transportation service. The rate of tax shall 11 be approved by the voters. This tax may not be imposed by ((an)): (1) 12 A transit agency when the county within which it is located is imposing 13 14 an excise tax pursuant to RCW 81.100.030; or (2) a regional transportation authority when any county within the authority's 15 boundaries is imposing an excise tax pursuant to RCW 81.100.030. 16 17 agency imposing the tax authorized in this section may provide for 18 exemptions from the tax to such educational, cultural, health,
- 20 "Sec. 127. RCW 81.104.160 and 1991 c 318 s 12 are each amended to 21 read as follows:

charitable, or religious organizations as it deems appropriate."

19

22 ((Any city that operates a)) Cities that operate transit systems, 23 county transportation ((authority)) authorities, metropolitan municipal 24 corporations, ((or)) public transportation benefit areas, ((solely for the purpose of providing high capacity transportation service)) and 25 regional transportation authorities may 26 submit an authorizing 27 proposition to the voters, and if approved, may levy and collect an 28 excise tax, at a rate approved by the voters, but not exceeding eighty one-hundredths of one percent on the value, under chapter 82.44 RCW, of 29

- every motor vehicle owned by a resident of ((such city, county 1 2 transportation authority, metropolitan municipal corporation, or public transportation benefit area)) the taxing district, solely for the 3 purpose of providing high capacity transportation service. 4 county imposing a motor vehicle excise tax surcharge pursuant to RCW 5 6 81.100.060, the maximum tax rate under this section shall be reduced to a rate equal to eighty one-hundredths of one percent on the value less 7 the equivalent motor vehicle excise tax rate of the surcharge imposed 8 9 pursuant to RCW 81.100.060. This rate shall not apply to vehicles 10 licensed under RCW 46.16.070 except vehicles with an unladen weight of six thousand pounds or less, RCW 46.16.079, 46.16.080, 46.16.085, or 11 12 46.16.090."
- "Sec. 128. RCW 81.104.170 and 1990 2nd ex.s. c 1 s 902 are each amended to read as follows: 14 ((The legislative bodies of)) Cities that operate transit systems, 15 16 county transportation authorities, metropolitan municipal corporations, 17 ((and)) public transportation benefit areas, ((solely for the purpose 18 of providing high capacity transportation service)) and regional 19 transportation authorities may submit an authorizing proposition to the voters and if approved by a majority of persons voting, fix and impose

- 20 21 a sales and use tax in accordance with the terms of this chapter, 22 solely for the purpose of providing high capacity transportation 23 service.
- The tax authorized pursuant to this section shall be in addition to 24 the tax authorized by RCW 82.14.030 and shall be collected from those 25 26 persons who are taxable by the state pursuant to chapters 82.08 and 27 82.12 RCW upon the occurrence of any taxable event within ((such city, 28 county transportation authority, metropolitan municipal corporation, or public transportation benefit area, as the case may be)) the taxing 29

- 1 <u>district</u>. The maximum rate of such tax shall be approved by the voters
- 2 and shall not exceed one percent of the selling price (in the case of
- 3 a sales tax) or value of the article used (in the case of a use tax).
- 4 The maximum rate of such tax that may be imposed shall not exceed
- 5 nine-tenths of one percent ((if)) in any county that imposes a tax ((is
- 6 imposed in the county)) under RCW 82.14.340, or within a regional
- 7 transportation authority if any county within the authority imposes a
- 8 <u>tax under RCW 82.14.340</u>."
- 9 "Sec. 129. RCW 81.104.180 and 1990 c 43 s 44 are each amended to
- 10 read as follows:
- 11 ((Cities that operate transit systems, county transportation
- 12 authorities, metropolitan municipal corporations, and public
- 13 transportation benefit areas)) Transit agencies and regional
- 14 <u>transportation authorities</u> are authorized to pledge revenues from the
- 15 employer tax authorized by RCW 81.104.150, the special motor vehicle
- 16 excise tax authorized by RCW 81.104.160, and the sales and use tax
- 17 authorized by RCW 81.104.170, to retire bonds issued solely for the
- 18 purpose of providing high capacity transportation service."
- 19 "Sec. 130. RCW 81.104.190 and 1990 c 43 s 45 are each amended to
- 20 read as follows:
- 21 Cities that operate transit systems, county transportation
- 22 authorities, metropolitan municipal corporations, ((and)) public
- 23 transportation benefit areas, and regional transit systems may contract
- 24 with the state department of revenue or other appropriate entities for
- 25 administration and collection of any tax authorized by RCW 81.104.150,
- 26 81.104.160, and 81.104.170."

organization within the region.

13

## 2 REGIONAL TRANSPORTATION PLANNING"

"NEW SECTION. Sec. 201. FINDINGS OF CONSISTENCY. (1) Between the 3 effective date of this act and January 1, 1994, as cities and counties 4 5 prepare and adopt comprehensive plans pursuant to the state growth management act, the authority, in cooperation with affected state and 6 local agencies shall evaluate department of transportation plans within 7 8 the region, the transportation elements of local comprehensive plans, 9 the authorities' high capacity transit plans and the plans of other transit agencies and of public port districts for their consistency 10 with the regional transportation plan and the transportation 11 12 improvement program adopted by the regional transportation planning

- (2) Plans and amendments to plans adopted after January 1, 1994, shall be evaluated in the same manner as that set forth in subsection (1) of this section.
- (3) After such evaluation and no later than sixty days after 17 18 receipt of the plan adopted by the local agency, or receipt of any 19 adopted amendments thereto, the authority shall determine whether the plans of the agency or political subdivision are consistent. 20 authority fails to make a finding within sixty days, the plan shall be 21 22 deemed consistent. If the authority determines that the plans are not 23 consistent it shall notify the agency as to the cause of such finding. 24 Notwithstanding the limitations imposed under RCW 36.70A.280, the 25 agency or political subdivision may appeal the authority's finding to 26 the growth planning hearings board in the manner prescribed in chapter 27 36.70A RCW.

- 1 (4) By January 1, 1993, the authority shall develop and make
- 2 available to all affected agencies guidelines and procedures under
- 3 which the evaluations shall be conducted."
- 4 "NEW SECTION. Sec. 202. CONDITIONS FOR FUNDING. An agency or a
- 5 political subdivision of the state may not levy or collect the
- 6 following taxes or fees within the region if the authority has made a
- 7 finding of inconsistency pursuant to section 201 of this act:
- 8 (1) Taxes authorized for high capacity transportation purposes in
- 9 chapter 81.104 RCW; the local option fuel tax authorized in RCW
- 10 82.80.010, the local option vehicle license fee authorized in RCW
- 11 82.80.020, the commercial parking tax authorized in RCW 82.80.030, and
- 12 the street utility charge authorized in RCW 82.80.050 any of which are
- 13 imposed after January 1, 1994;
- 14 (2) After 1994, public port district taxes governed under section
- 15 206 of this act; and
- 16 (3) Sales and use tax rates higher than those effective January 1,
- 17 1994, imposed by transit agencies under RCW 82.14.045."
- 18 "Sec. 203. RCW 35.58.2795 and 1990 1st ex.s. c 17 s 60 are each
- 19 amended to read as follows:
- 20 By April 1st of each year, the legislative authority of each
- 21 municipality, as defined in RCW 35.58.272, and each regional
- 22 <u>transportation authority</u> shall prepare a six-year transit development
- 23 ((and financial program)) plan for that calendar year and the ensuing
- 24 five years. The program shall be consistent with the comprehensive
- 25 plans adopted by counties, cities, and towns, pursuant to chapter
- 26 35.63, 35A.63, or 36.70 RCW, the inherent authority of a first class
- 27 city or charter county derived from its charter, or chapter 36.70A RCW.
- 28 The program shall contain information as to how the municipality

- 1 intends to meet state and local long-range priorities for public
- 2 transportation, capital improvements, significant operating changes
- 3 planned for the system, and how the municipality intends to fund
- 4 program needs. The six-year plan for each municipality and regional
- 5 transportation authority lying within the jurisdiction of the Puget
- 6 Sound regional transportation planning organization shall specifically
- 7 set forth those projects of regional significance as defined in RCW
- 8 47.80.030(1)(b) for inclusion in the transportation improvement program
- 9 <u>within that region.</u> Each municipality <u>and regional transportation</u>
- 10 <u>authority</u> shall file the six-year program with the state department of
- 11 transportation, the transportation improvement board, and cities,
- 12 counties, and regional planning councils within which the municipality
- 13 is located.
- 14 In developing its program, the municipality and the regional
- 15 <u>transportation authority</u> shall consider those policy recommendations
- 16 affecting public transportation contained in the state transportation
- 17 policy plan approved by the state transportation commission and, where
- 18 appropriate, adopted by the legislature. The municipality shall
- 19 conduct one or more public hearings while developing its program and
- 20 for each annual update."
- 21 "Sec. 204. RCW 35.77.010 and 1990 1st ex.s. c 17 s 59 are each
- 22 amended to read as follows:
- 23 (1) The legislative body of each city and town, pursuant to one or
- 24 more public hearings thereon, shall prepare and adopt a comprehensive
- 25 street program for the ensuing six calendar years. If the city or town
- 26 has adopted a comprehensive plan pursuant to chapter 35.63 or 35A.63
- 27 RCW, the inherent authority of a first class city derived from its
- 28 charter, or chapter 36.70A RCW, the program shall be consistent with
- 29 this comprehensive plan.

The program shall be filed with the secretary of transportation not more than thirty days after its adoption. Annually thereafter the legislative body of each city and town shall review the work accomplished under the program and determine current city street needs. Based on these findings each such legislative body shall prepare and

5 Based on these findings each such legislative body shall prepare and 6 after public hearings thereon adopt a revised and extended

areer pastro mearings energen daepe a revisea and encended

7 comprehensive street program before July 1st of each year, and each

8 one-year extension and revision shall be filed with the secretary of

9 transportation not more than thirty days after its adoption. The

10 purpose of this section is to assure that each city and town shall

11 perpetually have available advanced plans looking to the future for not

12 less than six years as a guide in carrying out a coordinated street

13 construction program. The program may at any time be revised by a

14 majority of the legislative body of a city or town, but only after a

15 public hearing.

The six-year plan for each city or town lying within the jurisdiction of the Puget Sound regional transportation planning organization shall specifically set forth those projects of regional significance as defined in RCW 47.80.030(1)(b) for inclusion in the

20 transportation improvement program within that region.

21 The six-year program of each city lying within an urban area shall contain a separate section setting forth the six-year program for 22 arterial street construction based upon its long range construction 23 24 plan and formulated in accordance with rules of the transportation The 25 improvement board. six-year program for arterial 26 construction shall be submitted to the transportation improvement board forthwith after its annual revision and adoption by the legislative 27 28 body of the city. The six-year program for arterial street 29 construction shall be based upon estimated revenues available for such construction together with such additional sums as the legislative 30

- 1 authority may request for urban arterials from the urban arterial trust
- 2 account or the transportation improvement account for the six-year
- 3 period. The arterial street construction program shall provide for a
- 4 more rapid rate of completion of the long-range construction needs of
- 5 principal arterial streets than for minor and collector arterial
- 6 streets, pursuant to rules of the transportation improvement board:
- 7 PROVIDED, That urban arterial trust funds made available to the group
- 8 of incorporated cities lying outside the boundaries of federally
- 9 approved urban areas within each region need not be divided between
- 10 functional classes of arterials but shall be available for any
- 11 designated arterial street.
- 12 (2) Each six-year program forwarded to the secretary in compliance
- 13 with subsection (1) of this section shall contain information as to how
- 14 a city or town will expend its moneys, including funds made available
- 15 pursuant to chapter 47.30 RCW, for bicycle, pedestrian, and equestrian
- 16 purposes."
- 17 "Sec. 205. RCW 36.81.121 and 1990 1st ex.s. c 17 s 58 are each
- 18 amended to read as follows:
- 19 (1) Before July 1st of each year, the legislative authority of each
- 20 county with the advice and assistance of the county road engineer, and
- 21 pursuant to one or more public hearings thereon, shall prepare and
- 22 adopt a comprehensive road program for the ensuing six calendar years.
- 23 If the county has adopted a comprehensive plan pursuant to chapter
- 24 35.63 or 36.70 RCW, the inherent authority of a charter county derived
- 25 from its charter, or chapter 36.70A RCW, the program shall be
- 26 consistent with this comprehensive plan.
- 27 The program shall include proposed road and bridge construction
- 28 work, and for those counties operating ferries shall also include a
- 29 separate section showing proposed capital expenditures for ferries,

- docks, and related facilities. Copies of the program shall be filed 1 with the county road administration board and with the state secretary 2 3 of transportation not more than thirty days after its adoption by the 4 legislative authority. The purpose of this section is to assure that 5 each county shall perpetually have available advanced plans looking to 6 the future for not less than six years as a guide in carrying out a coordinated road construction program. The program may at any time be 7 revised by a majority of the legislative authority but only after a 8 9 public hearing thereon.
- 10 (2) The six-year program of each county having an urban area within its boundaries shall contain a separate section setting forth the six-11 year program for arterial road construction based upon its long-range 12 construction plan and formulated in accordance with regulations of the 13 14 transportation improvement board. The six-year program for arterial road construction shall be submitted to the transportation improvement 15 board forthwith after its annual revision and adoption by the 16 17 legislative authority of each county. The six-year program for 18 arterial road construction shall be based upon estimated revenues 19 available for such construction together with such additional sums as 20 the legislative authority of each county may request for urban arterials from the urban arterial trust account or the transportation 21 improvement account for the six-year period. 22 The arterial road construction program shall provide for a more rapid rate of completion 23 24 of the long-range construction needs of principal arterial roads than 25 for minor and collector arterial roads, pursuant to regulations of the transportation improvement board. 26
- (3) Each six-year program forwarded to the secretary in compliance with subsection (1) of this section shall contain information as to how a county will expend its moneys, including funds made available

- 1 pursuant to chapter 47.30 RCW, for bicycles, pedestrians, and
- 2 equestrian purposes.
- 3 (4) The six-year plan for each county lying within the jurisdiction
- 4 of the Puget Sound regional transportation planning organization shall
- 5 specifically set forth those projects of regional significance as
- 6 <u>defined in RCW 47.80.030(1)(b)</u> for inclusion in the transportation
- 7 improvement program within that region."
- 8 "NEW SECTION. Sec. 206. A new section is added to chapter 53.36
- 9 RCW to read as follows:
- 10 PORT DISTRICT LEVIES. After 1994, a port district whose boundaries
- 11 lie partly or wholly within the boundaries of the Puget Sound regional
- 12 transportation planning organization may not impose a tax levy under
- 13 this chapter that generates an amount of tax receipts greater than the
- 14 amount of tax receipts collected in the previous year, if that district
- 15 uses any revenues from tax levies to construct or operate
- 16 transportation facilities of regional significance included in the
- 17 regional transportation plan if there has been a finding of
- 18 inconsistency pursuant to section 201 of this act."
- 19 "Sec. 207. RCW 82.14.045 and 1991 c 363 s 158 are each amended to
- 20 read as follows:
- 21 (1) The legislative body of any city pursuant to RCW 35.92.060, of
- 22 any county which has created an unincorporated transportation benefit
- 23 area pursuant to RCW 36.57.100 and 36.57.110, of any public
- 24 transportation benefit area pursuant to RCW 36.57A.080 and 36.57A.090,
- 25 of any county transportation authority established pursuant to chapter
- 26 36.57 RCW, and of any metropolitan municipal corporation within a
- 27 county with a population of one million or more pursuant to chapter
- 28 35.58 RCW, may, by resolution or ordinance for the sole purpose of

providing funds for the operation, maintenance, or capital needs of 1 2 public transportation systems and in lieu of the excise taxes authorized by RCW 35.95.040, submit an authorizing proposition to the 3 4 voters or include such authorization in a proposition to perform the 5 function of public transportation and if approved by a majority of 6 persons voting thereon, fix and impose a sales and use tax in accordance with the terms of this chapter: PROVIDED, That no such 7 legislative body shall impose such a sales and use tax without 8 9 submitting such an authorizing proposition to the voters and obtaining 10 the approval of a majority of persons voting thereon: PROVIDED FURTHER, That where such a proposition is submitted by a county on 11 behalf of an unincorporated transportation benefit area, it shall be 12 voted upon by the voters residing within the boundaries of such 13 14 unincorporated transportation benefit area and, if approved, the sales 15 and use tax shall be imposed only within such area. Notwithstanding any provisions of this section to the contrary, any county in which a 16 17 county public transportation plan has been adopted pursuant to RCW 18 36.57.070 and the voters of such county have authorized the imposition 19 of a sales and use tax pursuant to the provisions of section 10, 20 chapter 167, Laws of 1974 ex. sess., prior to July 1, 1975, shall be authorized to fix and impose a sales and use tax as provided in this 21 section at not to exceed the rate so authorized without additional 22 approval of the voters of such county as otherwise required by this 23 24 section. The tax authorized pursuant to this section shall be in addition to

25 The tax authorized pursuant to this section shall be in addition to 26 the tax authorized by RCW 82.14.030 and shall be collected from those 27 persons who are taxable by the state pursuant to chapters 82.08 and 28 82.12 RCW upon the occurrence of any taxable event within such city, 29 public transportation benefit area, county, or metropolitan municipal 30 corporation as the case may be. The rate of such tax shall be one-

- 1 tenth, two-tenths, three-tenths, four-tenths, five-tenths, or six-
- 2 tenths of one percent of the selling price (in the case of a sales tax)
- 3 or value of the article used (in the case of a use tax). The rate of
- 4 such tax shall not exceed the rate authorized by the voters unless such
- 5 increase shall be similarly approved and meets the conditions of
- 6 section 202 of this act.
- 7 (2)(a) In the event a metropolitan municipal corporation shall
- 8 impose a sales and use tax pursuant to this chapter no city, county
- 9 which has created an unincorporated transportation benefit area, public
- 10 transportation benefit area authority, or county transportation
- 11 authority wholly within such metropolitan municipal corporation shall
- 12 be empowered to levy and/or collect taxes pursuant to RCW 35.58.273,
- 13 35.95.040, and/or 82.14.045, but nothing herein shall prevent such city
- 14 or county from imposing sales and use taxes pursuant to any other
- 15 authorization.
- 16 (b) In the event a county transportation authority shall impose a
- 17 sales and use tax pursuant to this section, no city, county which has
- 18 created an unincorporated transportation benefit area, public
- 19 transportation benefit area, or metropolitan municipal corporation,
- 20 located within the territory of the authority, shall be empowered to
- 21 levy or collect taxes pursuant to RCW 35.58.273, 35.95.040, or
- 22 82.14.045.
- 23 (c) In the event a public transportation benefit area shall impose
- 24 a sales and use tax pursuant to this section, no city, county which has
- 25 created an unincorporated transportation benefit area, or metropolitan
- 26 municipal corporation, located wholly or partly within the territory of
- 27 the public transportation benefit area, shall be empowered to levy or
- 28 collect taxes pursuant to RCW 35.58.273, 35.95.040, or 82.14.045.
- 29 (3) Any local sales and use tax revenue collected pursuant to this
- 30 section by any city or by any county for transportation purposes

- 1 pursuant to RCW 36.57.100 and 36.57.110 shall not be counted as locally
- 2 generated tax revenues for the purposes of apportionment and
- 3 distribution, in the manner prescribed by chapter 82.44 RCW, of the
- 4 proceeds of the motor vehicle excise tax authorized pursuant to RCW
- 5 35.58.273."
- 6 "Sec. 208. RCW 82.80.010 and 1991 c 339 s 12 are each amended to
- 7 read as follows:
- 8 (1) Subject to the conditions of this section and section 202 of
- 9 this act, any county may levy, by approval of its legislative body and
- 10 a majority of the registered voters of the county voting on the
- 11 proposition at a general or special election, additional excise taxes
- 12 equal to ten percent of the state-wide motor vehicle fuel tax rate
- 13 under RCW 82.36.025 on each gallon of motor vehicle fuel as defined in
- 14 RCW 82.36.010(2) and on each gallon of special fuel as defined in RCW
- 15 82.38.020(5) sold within the boundaries of the county. Vehicles paying
- 16 an annual license fee under RCW 82.38.075 are exempt from the county
- 17 fuel excise tax. An election held under this section must be held not
- 18 more than twelve months before the date on which the proposed tax is to
- 19 be levied. The ballot setting forth the proposition shall state the
- 20 tax rate that is proposed. The county's authority to levy additional
- 21 excise taxes under this section includes the incorporated and
- 22 unincorporated areas of the county. The additional excise taxes are
- 23 subject to the same exceptions and rights of refund as applicable to
- 24 other motor vehicle fuel and special fuel excise taxes levied under
- 25 chapters 82.36 and 82.38 RCW. The proposed tax shall not be levied
- 26 less than one month from the date the election results are certified by
- 27 the county election officer. The commencement date for the levy of any
- 28 tax under this section shall be the first day of January, April, July,
- 29 or October.

- 1 (2) Every person subject to the tax shall pay, in addition to any
- 2 other taxes provided by law, an additional excise tax to the director
- 3 of licensing at the rate levied by a county exercising its authority
- 4 under this section.
- 5 (3) The state treasurer shall distribute monthly to the levying
- 6 county and cities contained therein the proceeds of the additional
- 7 excise taxes collected under this section, after the deductions for
- 8 payments and expenditures as provided in RCW 46.68.090 (1) and (2) and
- 9 under the conditions and limitations provided in RCW 82.80.080.
- 10 (4) The proceeds of the additional excise taxes levied under this
- 11 section shall be used strictly for transportation purposes in
- 12 accordance with RCW 82.80.070.
- 13 (5) The department of licensing shall administer and collect the
- 14 county fuel taxes. The department shall deduct a percentage amount, as
- 15 provided by contract, for administrative, collection, refund, and audit
- 16 expenses incurred. The remaining proceeds shall be remitted to the
- 17 custody of the state treasurer for monthly distribution under RCW
- 18 82.80.080."
- 19 "Sec. 209. RCW 82.80.020 and 1991 c 318 s 13 are each amended to
- 20 read as follows:
- 21 (1) Except as limited by section 202 of this act, the legislative
- 22 authority of a county may fix and impose an additional fee, not to
- 23 exceed fifteen dollars per vehicle, for each vehicle that is subject to
- 24 license fees under RCW 46.16.060 and is determined by the department of
- 25 licensing to be registered within the boundaries of the county.
- 26 (2) The department of licensing shall administer and collect the
- 27 fee. The department shall deduct a percentage amount, as provided by
- 28 contract, not to exceed two percent of the taxes collected, for
- 29 administration and collection expenses incurred by it. The remaining

- 1 proceeds shall be remitted to the custody of the state treasurer for
- 2 monthly distribution under RCW 82.80.080.
- 3 (3) The proceeds of this fee shall be used strictly for
- 4 transportation purposes in accordance with RCW 82.80.070.
- 5 (4) A county imposing this fee shall delay the effective date at
- 6 least six months from the date the ordinance is enacted to allow the
- 7 department of licensing to implement administration and collection of
- 8 the fee.
- 9 (5) The legislative authority of a county may develop and initiate
- 10 a refund process of the fifteen dollar fee to the registered owners of
- 11 vehicles residing within the boundaries of the county who are sixty-one
- 12 years old or older at the time of payment of the fee and whose
- 13 household income for the previous calendar year is eighteen thousand
- 14 dollars or less or who has a physical disability and who has paid the
- 15 fifteen dollar additional fee."
- 16 "Sec. 210. RCW 82.80.030 and 1990 c 42 s 208 are each amended to
- 17 read as follows:
- 18 (1) Subject to the conditions of this section and section 202 of
- 19 this act, the legislative authority of a county or city may fix and
- 20 impose a parking tax on all persons engaged in a commercial parking
- 21 business within its respective jurisdiction. The jurisdiction of a
- 22 county, for purposes of this section, includes only the unincorporated
- 23 area of the county. The jurisdiction of a city includes only the area
- 24 within its incorporated boundaries.
- 25 (2) In lieu of the tax in subsection (1) of this section, a city or
- 26 a county in its unincorporated area may fix and impose a tax for the
- 27 act or privilege of parking a motor vehicle in a facility operated by
- 28 a commercial parking business.
- 29 The city or county may provide that:

- 1 (a) The tax is paid by the operator or owner of the motor vehicle;
- 2 (b) The tax applies to all parking for which a fee is paid, whether
- 3 paid or leased, including parking supplied with a lease of
- 4 nonresidential space;
- 5 (c) The tax is collected by the operator of the facility and
- 6 remitted to the city or county;
- 7 (d) The tax is a fee per vehicle or is measured by the parking
- 8 charge;
- 9 (e) The tax rate varies with zoning or location of the facility,
- 10 the duration of the parking, the time of entry or exit, the type or use
- 11 of the vehicle, or other reasonable factors; and
- 12 (f) Tax exempt carpools, vehicles with handicapped decals, or
- 13 government vehicles are exempt from the tax.
- 14 (3) "Commercial parking business" as used in this section, means
- 15 the ownership, lease, operation, or management of a commercial parking
- 16 lot in which fees are charged. "Commercial parking lot" means a
- 17 covered or uncovered area with stalls for the purpose of parking motor
- 18 vehicles.
- 19 (4) The rate of the tax under subsection (1) of this section may be
- 20 based either upon gross proceeds or the number of vehicle stalls
- 21 available for commercial parking use. The rates charged must be
- 22 uniform for the same class or type of commercial parking business.
- 23 (5) The county or city levying the tax provided for in subsection
- 24 (1) or (2) of this section may provide for its payment on a monthly,
- 25 quarterly, or annual basis. Each local government may develop by
- 26 ordinance or resolution rules for administering the tax, including
- 27 provisions for reporting by commercial parking businesses, collection,
- 28 and enforcement.

- 1 (6) The proceeds of the commercial parking tax fixed and imposed
- 2 under subsection (1) or (2) of this section shall be used strictly for
- 3 transportation purposes in accordance with RCW 82.80.070."
- 4 "Sec. 211. RCW 82.80.050 and 1991 c 141 s 2 are each amended to
- 5 read as follows:
- 6 Except as limited by section 202 of this act, a city or town electing
- 7 to own, construct, maintain, operate, and preserve its streets as a
- 8 separate street utility may levy periodic charges for the use or
- 9 availability of the streets in a total annual amount of up to fifty
- 10 percent of the actual costs for maintenance, operation, and
- 11 preservation of facilities under the jurisdiction of the street
- 12 utility. The rates charged for the use must be uniform for the same
- 13 class of service and all business and residential properties must be
- 14 subject to the utility charge. Charges imposed on businesses shall be
- 15 measured solely by the number of employees and shall not exceed the
- 16 equivalent of two dollars per full-time equivalent employee per month.
- 17 Charges imposed against owners or occupants of residential property
- 18 shall not exceed two dollars per month per housing unit as defined in
- 19 RCW 35.95.040. Charges authorized in this section shall not be imposed
- 20 against owners of property: (1) Exempt under RCW 84.36.010; (2) exempt
- 21 from the leasehold tax under chapter 82.29A RCW; or (3) used for
- 22 nonprofit or sectarian purposes, which if said property were owned by
- 23 such organization would qualify for exemption under chapter 84.36 RCW.
- 24 The charges shall not be computed on the basis of an ad valorem charge
- 25 on the underlying real property and improvements. This section shall
- 26 not be used as a basis to directly or indirectly charge transportation
- 27 impact fees or mitigation fees of any kind against new development. A
- 28 city or town may contract with any other utility or local government to
- 29 provide for billing and collection of the street utility charges.

- In classifying service furnished within the general categories of 1 2 business and residential, the city or town legislative authority may in its discretion consider any or all of the following factors: 3 The 4 difference in cost of service to the various users or traffic generators; location of the various users or traffic generators within 5 6 the city or town; the difference in cost of maintenance, operation, construction, repair, and replacement of the various parts of the 7 enterprise and facility; the different character of the service 8 9 furnished to various users or traffic generators within the city or 10 town; the size and quality of the street service furnished; the time of 11 use or traffic generation; capital contributions made to the facility 12 including but not limited to special assessments; and any other matters that present a reasonable difference as a ground for distinction, or 13 14 the entire category of business or residential may be established as a The city or town may reduce or exempt charges on 15 single class. residential properties to the extent of their occupancy by low-income 16
- The charges shall be charges against the property and the use thereof and shall become liens and be enforced in the same manner as rates and charges for the use of systems of sewerage under chapter 35.67 RCW.

senior citizens and low-income disabled citizens as provided in RCW

74.38.070(1), or to the extent of their occupancy by the needy or

17

18

19

infirm.

- Any city or town ordinance or resolution creating a street utility
  must contain a provision granting to any business a credit against any
  street utility charge the full amount of any commuter or employer tax
  paid for transportation purposes by that business."
- 28 "NEW SECTION. Sec. 212. Sections 101 through 118, 201, and 202
  29 of this act shall constitute a new chapter in Title 81 RCW."

- 1 "NEW SECTION. Sec. 213. Part and section headings as used in
- 2 this act do not constitute any part of the law."
- 3 "NEW SECTION. Sec. 214. If any provision of this act or its
- 4 application to any person or circumstance is held invalid, the
- 5 remainder of the act or the application of the provision to other
- 6 persons or circumstances is not affected."
- 7 "NEW SECTION. Sec. 215. This act shall take effect July 1,
- 8 1992."
- 9 **SHB 2610** H AMD
- 10 By Representatives Betrozoff and Mitchell

- 12 On page 1, line 1 of the title, after "transportation;" strike the
- 13 remainder of the title and insert "amending RCW 81.104.010, 81.104.040,
- 14 81.104.050, 81.104.120, 81.104.150, 81.104.160, 81.104.170, 81.104.180,
- 15 81.104.190, 35.58.2795, 35.77.010, 36.81.121, 82.14.045, 82.80.010,
- 16 82.80.020, 82.80.030, and 82.80.050; reenacting and amending RCW
- 17 81.104.030 and 81.104.140; adding a new section to chapter 81.104 RCW;
- 18 adding a new section to chapter 53.36 RCW; adding a new chapter to
- 19 Title 81 RCW; creating a new section; and providing an effective date."