- 2 SHB 1836 H COMM AMD Adopted 3-19-91
- 3 By Committee on Appropriations

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- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "NEW SECTION. Sec. 1. INTENT. The legislature finds that (1) the
- 8 rivers of the state are a great economic, cultural, and recreational
- 9 resource; (2) these rivers are facing increasing pressure and conflicts
- 10 from growth and a multitude of uses and activities both within the
- 11 river and its drainage; and (3) the resolution of these pressures and
- 12 conflicts should be based upon a collaborative planning process rather
- 13 than adding to the regulatory burden of landowners. Therefore, it is
- 14 the intent of the legislature to establish a program that will
- 15 encourage a collaborative process bringing together users, landowners,
- 16 local governments, and state government to develop a long-range plan
- 17 for the management and preservation of the state's rivers and the
- 18 various uses made of those rivers. Furthermore, it is the intent of
- 19 the legislature that this program should provide to the greatest extent
- 20 possible for the development of plans and management of river systems
- 21 at the local level."
- 22 "NEW SECTION. Sec. 2. DEFINITIONS. Unless the context clearly
- 23 requires otherwise, the definitions in this section apply throughout
- 24 this chapter.
- 25 (1) "Commission" means the state parks and recreation commission
- 26 created under RCW 43.51.020.

- 1 (2) "Director" means the director of the commission appointed under
- 2 RCW 43.51.060.
- 3 (3) "Local governments" means municipal corporations, quasi-
- 4 municipal corporations, counties, and tribes.
- 5 (4) "Model rivers" means rivers or river areas designated under
- 6 section 8 of this act.
- 7 (5) "Protected rivers" means rivers or river areas designated under
- 8 section 5 or 6 of this act.
- 9 (6) "River area" means a river and land surrounding the river as
- 10 defined by a protected or model river management plan developed under
- 11 section 5, 6, or 8 of this act."
- 12 "NEW SECTION. Sec. 3. MODEL RIVERS PROGRAM. (1) There is created
- 13 within the parks and recreation commission the model rivers program.
- 14 The purpose of the program is to:
- 15 (a) Promote river management programs that enhance a river's
- 16 natural or inherent qualities;
- 17 (b) Enhance the economic, recreational, cultural, and natural uses
- 18 that rivers provide to the citizens of Washington state;
- 19 (c) Promote and manage programs that balance the various uses of
- 20 rivers;
- 21 (d) Protect the best interests of private landowners while
- 22 maintaining the health of the river;
- (e) Encourage citizen and government stewardship of rivers to care
- 24 for and monitor river resources;
- 25 (f) Encourage the use and coordination of existing statutes and
- 26 agency programs rather than create new programs or rules;
- 27 (g) Assist local governments to preserve and enhance their river
- 28 areas; and
- 29 (h) Rehabilitate rivers that do not meet water quality standards.

- 1 (2) The commission shall:
- 2 (a) Monitor the management of protected rivers, model rivers,
- 3 degraded rivers, and rivers that receive technical assistance;
- 4 (b) Provide assistance in development of management plans for
- 5 protected rivers and model rivers;
- 6 (c) Notify and work with local interests, local governments, and
- 7 appropriate state agencies to determine the appropriate management
- 8 plans for protected rivers; and
- 9 (d) Report to the legislature by January 1st of odd-numbered years
- 10 on the commission's activities under this chapter and the status of
- 11 rivers in the state."
- 12 "NEW SECTION. Sec. 4. PROTECTED RIVERS. (1) The commission shall
- 13 prepare a list of rivers eligible for designation as protected rivers.
- 14 Rivers eligible for such designation shall be limited to:
- 15 (a) Rivers designated as off-limits in the state hydroelectric
- 16 power resource protection plan; and
- 17 (b) The eighteen candidate rivers listed in the 1988 state parks
- 18 scenic rivers assessment.
- 19 (2) A river may be included on the list under subsection (1) of
- 20 this section only if the commission finds that the following conditions
- 21 exist:
- 22 (a) The river or the portion of the river to be designated is free
- 23 flowing;
- 24 (b) The river has exceptional natural, scenic, historic,
- 25 ecological, cultural, or recreational features;
- 26 (c) The river is without artificial diversions that hinder
- 27 recreational use;
- 28 (d) The river is relatively unmodified by riprapping and other
- 29 stream bank intrusions;

- 1 (e) There is water of sufficient quality and quantity to warrant
- 2 protected river designation;
- 3 (f) The river is in a relatively natural condition with adequate
- 4 open space; and
- 5 (g) The river has publicly owned land along its length.
- 6 (3) When a river is listed under subsection (1) of this section,
- 7 the director or the director's designee shall:
- 8 (a) Notify the appropriate local governments of the listing;
- 9 (b) Explain the significance of the eligibility for designation;
- 10 and
- 11 (c) Explain how to develop a protected river management plan under
- 12 sections 5 and 6 of this act."
- 13 "NEW SECTION. Sec. 5. PROTECTED RIVERS--LOCAL MANAGEMENT PLAN.
- 14 (1) A local government or a group of local governments may elect to
- 15 develop a local management plan for a river or a portion of a river
- 16 that is (a) within its jurisdiction and (b) listed under section 4(1)
- 17 of this act. The local government or group of local governments shall
- 18 appoint a river council under section 9 of this act to assist in the
- 19 development, implementation, and review of the management plan.
- 20 Management plans developed under this section shall satisfy the
- 21 requirements of section 7 of this act.
- 22 (2) Upon completion, the local management plan shall be submitted
- 23 to the commission for adoption or rejection. No plan may be adopted
- 24 unless the commission finds that the plan is consistent with the
- 25 requirements of section 7 of this act. If rejected, the commission
- 26 shall notify the local government or group of local governments of any
- 27 action required in order to gain approval. Upon approval of the plan,
- 28 the commission shall request that the legislature designate the river
- 29 as a locally managed protected river."

- 1 "NEW SECTION. Sec. 6. PROTECTED RIVERS--STATE MANAGEMENT PLAN.
- 2 (1) The commission may develop and adopt a state management plan for
- 3 any river or a portion of a river listed under section 4(1) of this act
- 4 for which (a) no local management plan has been developed under section
- 5 5 of this act or (b) a local management plan developed under section 5
- 6 of this act has been disapproved. If the commission elects to develop
- 7 a management plan, the commission shall appoint a river council under
- 8 section 9 of this act to assist in the development, implementation, and
- 9 review of the management plan. Management plans developed under this
- 10 section shall satisfy the requirements of section 7 of this act.
- 11 (2) Upon completion of the plan by the commission, the commission
- 12 shall request that the legislature designate the river as a state-
- 13 managed protected river."
- 14 "NEW SECTION. Sec. 7. PROTECTED RIVER MANAGEMENT PLANS. (1) A
- 15 protected river management plan shall consist of an initial assessment
- 16 and, based upon the results of the assessment, the development of
- 17 management goals and objectives. The initial assessment shall consist
- 18 of:
- 19 (a) An inventory of the river's natural resources including but not
- 20 limited to, fisheries, wildlife, forestry, recreation, historical, and
- 21 cultural resources; and
- 22 (b) An evaluation of existing and potential land uses, existing
- 23 plans that affect activity along the river, public use, and methods for
- 24 protection of private property rights.
- 25 (2) The commission shall establish the criteria and components of
- 26 protected river management plans developed under sections 5 and 6 of
- 27 this act. These criteria shall include, but not be limited to:
- 28 (a) Maintenance of stream flows that protect the outstanding
- 29 recreational, natural, and cultural values of the river;

- 1 (b) Protection of water quality;
- 2 (c) Management of the river by selective use of riprapping and
- 3 other stream bank protection to protect existing structures;
- 4 (d) Maintenance of a relatively natural setting and adequate open
- 5 space on public lands within the area subject to the management plan;
- 6 (e) Prohibiting dams or impoundments that would degrade the river's
- 7 natural qualities;
- 8 (f) Protecting the interests of landowners while maintaining the
- 9 health of the river; and
- 10 (g) Identification of the river area that is subject to the
- 11 management plan."
- 12 "NEW SECTION. Sec. 8. MODEL RIVER DESIGNATION. (1) The goal of
- 13 the model river designation is to maintain or improve river quality on
- 14 multiple use rivers by evaluating and assessing existing and potential
- 15 uses along the river area, and developing a model river management plan
- 16 for the river. Uses of a model river may include hydropower,
- 17 agriculture, fishing, wildlife, recreation, culture, forestry, and
- 18 public safety.
- 19 (2) A local government or a group of local governments with
- 20 jurisdiction in the vicinity of the river may petition the commission
- 21 to have a river designated as a model river. Such a petition may
- 22 include a request for matching funds to finance the development of a
- 23 model river management plan under this section. A petitioner,
- 24 submitting a petition under this section, shall:
- 25 (a) Demonstrate a firm interest in developing a management plan;
- (b) Agree to establish goals and objectives to achieve multiple use
- 27 protection of the river;
- 28 (c) Agree to appoint a river council that is broadly representative
- 29 as required under section 9 of this act; and

- 1 (d) Agree, if funding is being requested, to provide or secure a
- 2 minimum of fifty percent matching funds for the development of a
- 3 management plan.
- 4 (3) The commission shall review and prioritize petitions submitted
- 5 under subsection (2) of this section on the basis of the following
- 6 criteria:
- 7 (a) The extent to which the river possesses natural, cultural,
- 8 recreational, or economic value of regional or state-wide significance;
- 9 (b) The extent to which the river is in need of a management plan
- 10 to balance competing demands on the river;
- 11 (c) The extent to which there is a threat to the river environment
- 12 by overuse or uncontrolled growth;
- 13 (d) The extent to which the petitioners have considered and are
- 14 likely to achieve their goals; and
- 15 (e) The availability of funding.
- 16 The commission may award matching funds to the petitioner for the
- 17 development of a model river management plan based upon the priorities
- 18 established under this subsection. Funds may be awarded only if the
- 19 petitioner guarantees to provide a minimum of fifty percent matching
- 20 funds.
- 21 (4) The petitioner shall appoint a river council under section 9 of
- 22 this act to assist in the development, implementation, and review of
- 23 the management plan. The commission shall provide technical assistance
- 24 to the extent possible.
- 25 (5) The river council appointed under subsection (4) of this
- 26 section shall establish:
- 27 (a) The river area subject to the management plan; and
- 28 (b) The criteria and components of the river management plan
- 29 consistent with the purposes of this section.

- 1 (6) A model river management plan shall consist of an initial
- 2 assessment and, based upon the results of the assessment, management
- 3 goals, and objectives. The initial assessment shall consist of:
- 4 (a) An inventory of the river's natural resources including but not
- 5 limited to, fisheries, wildlife, forestry, recreation, historical, and
- 6 cultural resources; and
- 7 (b) An evaluation of existing and potential land uses, existing
- 8 plans that affect activity along the river, public use, and methods for
- 9 protection of private property rights.
- 10 (7) Upon completion, the model river management plan shall be
- 11 submitted to the commission for approval or rejection.
- 12 The commission may reject a plan only if it finds that the plan is
- 13 not consistent with the purposes of this chapter by maintaining or
- 14 improving the quality of the river while providing for coordinated,
- 15 multiple use of the river area.
- 16 If rejected, the commission shall notify the petitioner of any
- 17 action required in order to gain approval. Upon approval of the
- 18 management plan, the commission shall request that the legislature
- 19 designate the river as a model river."
- "NEW SECTION. Sec. 9. RIVER COUNCILS. (1) There may be only one
- 21 river council appointed in association with any single management plan
- 22 developed under section 5, 6, or 8 of this act.
- 23 (2) A river council shall be broadly representative of all
- 24 interests associated with the river including, but not limited to:
- 25 Landowners, recreational and environmental interest groups, business,
- 26 local governments, and state agencies. The duties of a river council
- 27 shall include assisting in the development, implementation, and review
- 28 of the management plan."

- 1 "NEW SECTION. Sec. 10. TECHNICAL COMMITTEES. The commission may
- 2 appoint technical committees to assist in implementation of this
- 3 chapter. When establishing technical committees the commission shall
- 4 ensure that appropriate public and private interests are represented.
- 5 The technical committees shall meet at the times and places determined
- 6 by the director."
- 7 "NEW SECTION. Sec. 11. RIVERS ASSISTANCE COMPONENT. Local
- 8 governments with a single critical issue or multiple issues along the
- 9 river that do not require model river management plans may petition the
- 10 commission for assistance. If, after a preliminary evaluation of the
- 11 issue or issues, the commission determines that a management plan is
- 12 not required, then the commission may provide assistance by referring
- 13 the request to the state agency capable of providing assistance or
- 14 requesting participants in the rivers assistance team to make an on-
- 15 site evaluation and provide the local government with a recommendation
- 16 for resolving the issue or issues."
- 17 "NEW SECTION. Sec. 12. RIVERS ASSISTANCE TEAM. (1) Upon request
- 18 for technical assistance from local persons or interests or a local
- 19 government the commission may identify volunteer experts from the
- 20 public and private sector select who are willing to serve on a rivers
- 21 assistance team.
- 22 (2) The rivers assistance team shall provide technical assistance,
- 23 consultations, and on-site evaluations. The rivers assistance team may
- 24 issue a report of findings if deemed appropriate by members of the
- 25 team.
- 26 (3) Participants in on-site evaluations shall receive compensation
- 27 in accordance with RCW 43.03.220 and be reimbursed for travel expenses
- 28 as provided for in RCW 43.03.050 and 43.03.060."

- 1 "NEW SECTION. Sec. 13. A new section is added to chapter 43.21A
- 2 RCW to read as follows:
- 3 DEGRADED RIVERS. (1) The department shall submit a biennial report
- 4 to the parks and recreation commission on rivers in the state monitored
- 5 for water quality standards by the department under chapter 90.48 RCW.
- 6 The report shall include: Identification of degraded rivers;
- 7 identification of rivers in danger of becoming degraded;
- 8 recommendations to the commission on preventing degradation of rivers;
- 9 and plans or programs implemented to improve water quality.
- 10 (2) For the purposes of this section, "degraded rivers" are rivers
- 11 that do not meet state surface water quality standards and are
- 12 identified by the department as water quality limited."
- 13 "NEW SECTION. Sec. 14. WATER RIGHTS--EMINENT DOMAIN. This
- 14 chapter shall not (1) affect or impair any water right or permit
- 15 existing on the effective date of this section; (2) be construed to
- 16 impose any special limitations on the issuance and development of water
- 17 rights relating to a critical public water supply; (3) prohibit the
- 18 state, any state government agency, or local government from carrying
- 19 out its duty to protect the public health and welfare by preventing or
- 20 minimizing flood damage as defined in RCW 86.16.120; or (4) be
- 21 construed to grant additional regulatory authority to local or state
- 22 agencies. The power of eminent domain may not be used in carrying out
- 23 any provision of this chapter. The property rights of landowners shall
- 24 be protected from arbitrary and discriminatory action."
- 25 "NEW SECTION. Sec. 15. STATE TRUST LANDS. This chapter shall not
- 26 prohibit the department of natural resources from exercising its full
- 27 responsibilities and obligations for the management of state trust
- 28 lands."

- 1 "NEW SECTION. Sec. 16. REDESIGNATION OF SCENIC RIVERS. On the
- 2 effective date of this section, all rivers or river segments designated
- 3 in the scenic rivers program, chapter 79.72 RCW, shall be designated as
- 4 protected rivers under section 6 of this act."
- 5 "NEW SECTION. Sec. 17. CAPTIONS NOT LAW. Section headings as
- 6 used in this act do not constitute any part of the law."
- 7 "NEW SECTION. Sec. 18. SHORT TITLE. This chapter shall be known
- 8 and cited as the model rivers act."
- 9 "NEW SECTION. Sec. 19. The following acts or parts of acts are
- 10 each repealed:
- 11 (1) RCW 79.72.010 and 1977 ex.s. c 161 s 1;
- 12 (2) RCW 79.72.020 and 1988 c 36 s 57, 1987 c 57 s 1, 1984 c 7 s
- 13 371, & 1977 ex.s. c 161 s 2;
- 14 (3) RCW 79.72.030 and 1977 ex.s. c 161 s 3;
- 15 (4) RCW 79.72.040 and 1989 c 175 s 169 & 1977 ex.s. c 161 s 4;
- 16 (5) RCW 79.72.050 and 1977 ex.s. c 161 s 5;
- 17 (6) RCW 79.72.060 and 1977 ex.s. c 161 s 6;
- 18 (7) RCW 79.72.070 and 1988 c 36 s 58 & 1977 ex.s. c 161 s 7;
- 19 (8) RCW 79.72.080 and 1977 ex.s. c 161 s 8;
- 20 (9) RCW 79.72.090 and 1977 ex.s. c 161 s 9;
- 21 (10) RCW 79.72.100 and 1988 c 36 s 59 & 1977 ex.s. c 161 s 10; and
- 22 (11) RCW 79.72.900 and 1977 ex.s. c 161 s 12."
- 23 "NEW SECTION. Sec. 20. Sections 1 through 12 and 14 through 18
- 24 of this act shall constitute a new chapter in Title 43 RCW."