- 2 SHB 1335 H COMM AMD Failed 3-20-91
- 3 By Committee on Revenue

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- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "Sec. 1. RCW 70.164.010 and 1987 c 36 s 1 are each amended to read
- 8 as follows:
- 9 (1) The legislature finds and declares:
- 10 (a) The health, welfare, and prosperity of the people of the state
- 11 of Washington require that all citizens receive essential levels of
- 12 <u>heat and electric service regardless of economic circumstance;</u>
- 13 (b) That weatherization of the residences of low-income households
- 14 will help conserve energy resources in this state and can reduce the
- 15 need to obtain energy from more costly conventional energy resources((-
- 16 The legislature also finds))<u>;</u>
- 17 (c) That rising energy costs have had a negative effect on the
- 18 affordability of housing for low-income citizens and have made it
- 19 difficult for low-income citizens of the state to afford adequate fuel
- 20 for residential space heat $((\cdot))$
- 21 (d) Declining federal low-income energy assistance funding and
- 22 limited oil overcharge funds require a state response to ensure the
- 23 continuity and further development of energy assistance, energy
- 24 conservation, and related policies within the state of Washington;
- 25 (e) Weatherization of residences will lower energy consumption,
- 26 making space heat more affordable for persons in low-income
- 27 households((. It)), and will ((also)) reduce the uncollectible

- 1 accounts of fuel suppliers resulting from low-income customers not
- 2 being able to pay fuel bills;
- 3 (f) That the best time to make energy conservation improvements to
- 4 existing residential dwellings is during rehabilitation; and
- 5 (g) That energy conservation is an important component of housing
- 6 <u>affordability</u>.
- 7 (2) The legislature declares that it is the policy of the state:
- 8 <u>(a) To establish a comprehensive, low-income energy assistance</u>
- 9 policy and program that incorporates income assistance, energy
- 10 conservation, and other measures to ensure that citizens have access to
- 11 <u>affordable energy services;</u>
- 12 (b) That energy conservation improvements through the retrofit of
- 13 existing residential dwellings shall be coordinated with rehabilitation
- 14 <u>activities funded with state resources or resources administered</u>
- 15 through the state;
- 16 <u>(c) To weatherize at least one-half of the existing low-income</u>
- 17 households in the state by the year 2000.
- 18 (3) The program implementing the policy of this chapter is
- 19 necessary to support the poor and infirm and also to benefit the
- 20 health, safety, and general welfare of all citizens of the state."
- 21 "Sec. 2. RCW 70.164.020 and 1987 c 36 s 2 are each amended to read
- 22 as follows:
- 23 Unless the context clearly requires otherwise, the definitions in
- 24 this section apply throughout this chapter.
- 25 (1) "Department" means the department of community development.
- 26 (2) "Energy assessment" means an analysis of a dwelling unit to
- 27 determine the need for cost-effective energy conservation measures as
- 28 determined by the department.

- 1 (3) "Energy supplier" means an electric utility or natural gas
- 2 utility, whether privately or publicly owned, a heating oil dealer, or
- 3 <u>a propane dealer.</u>
- 4 (4) "Heating oil dealer" means a person who supplies fuel oil at
- 5 retail for space heating of dwellings.
- 6 (5) "Space heating customer" means a household or business that
- 7 purchases the primary source of heating for the dwelling unit or
- 8 <u>building from an energy supplier</u>.
- 9 <u>(6)</u> "Household" means an individual or group of individuals living
- 10 in a dwelling unit as defined by the department.
- 11 (((4))) "Low income" means household income that is at or below
- 12 one hundred twenty-five percent of the federally established poverty
- 13 level.
- (((5))) (8) "Nonutility sponsor" means any sponsor other than a
- 15 public service company, municipality, public utility district, mutual
- 16 or cooperative, furnishing gas or electricity used to heat low-income
- 17 residences.
- 18 (((6))) (9) "Propane dealer" means a person who supplies liquefied
- 19 petroleum gas at retail for space heating of dwellings.
- 20 (10) "Residence" means a dwelling unit as defined by the
- 21 department.
- 22  $((\frac{7}{1}))$  (11) "Sponsor" means any entity that submits a proposal
- 23 under RCW 70.164.040, including but not limited to any local community
- 24 action agency, community service agency, or any other participating
- 25 agency or any public service company, municipality, public utility
- 26 district, mutual or cooperative, or any combination of such entities
- 27 that jointly submit((s)) a proposal.
- 28  $((\frac{8}{)})$  "Sponsor match" means the share, if any, of the cost
- 29 of weatherization to be paid by the sponsor.

- 1  $((\frac{9}{}))$  "Weatherization" means materials or measures, and
- 2 their installation, that are used to improve the thermal efficiency of
- 3 a residence.
- 4  $((\frac{10}{10}))$  (14) "Weatherizing agency" means any approved department
- 5 grantee or any public service company, municipality, public utility
- 6 district, mutual or cooperative, or other entity that bears the
- 7 responsibility for ensuring the performance of weatherization of
- 8 residences under this chapter and has been approved by the department."
- 9 "Sec. 3. RCW 70.164.030 and 1987 c 36 s 3 are each amended to read
- 10 as follows:
- 11 (1) The low-income weatherization assistance account is created in
- 12 the state treasury. All moneys from the money distributed to the state
- 13 pursuant to Exxon v. United States, 561 F.Supp. 816 (1983), affirmed
- 14 773 F.2d 1240 (1985), or any other oil overcharge settlements or
- 15 judgments distributed by the federal government, that are allocated to
- 16 the low-income weatherization assistance account shall be deposited in
- 17 the account. The department may accept such gifts, grants, and
- 18 endowments from public or private sources as may be made from time to
- 19 time, in trust or otherwise, and shall deposit such funds in the
- 20 account. Any moneys received from sponsor match payments and funds
- 21 received under section 10 of this act shall be deposited in the
- 22 account. The legislature may also appropriate moneys to the account.
- 23 Moneys in the account shall be spent pursuant to appropriation and only
- 24 for the purposes and in the manner provided in RCW 70.164.040 and
- 25 sections 4 through 10 of this act. Any moneys appropriated that are
- 26 not spent by the department shall return to the account.
- 27 (2) Notwithstanding RCW 43.84.090, all earnings of investments of
- 28 balances in the low-income weatherization assistance account shall be
- 29 credited to the account."

- 1 "NEW SECTION. Sec. 4. The department shall prepare a state
- 2 plan for the low-income energy assistance and energy conservation
- 3 programs to ensure the availability and affordability of heating and
- 4 electric service to low-income citizens. The state plan shall:
- 5 (1) Ensure that low-income households, regardless of the primary
- 6 energy source used for home heating, will receive energy assistance and
- 7 energy conservation;
- 8 (2) Establish uniform eligibility, verification, and documentation
- 9 requirements for the low-income energy assistance and energy
- 10 conservation program offered by the state;
- 11 (3) Require all energy suppliers to offer an energy conservation
- 12 and energy assistance program to all qualified customers;
- 13 (4) Require demonstration of the performance or of the installation
- 14 of no-cost or low-cost energy conservation measures, state measures,
- 15 energy conserving practices and other appropriate program requirements
- 16 during energy audits;
- 17 (5) Establish such registration, certification, training, and
- 18 inspection programs with respect to energy auditors, suppliers,
- 19 installers, lenders, and inspectors participating in the state plan as
- 20 may be necessary or desirable for the public health, safety, and
- 21 welfare;
- 22 (6) Establish and review goals for delivery of energy audits and
- 23 other program requirements to customers;
- 24 (7) Require all home heating energy suppliers to work, either
- 25 individually or cooperatively, with local community action agencies to
- 26 publicize the availability of low-income energy assistance and energy
- 27 conservation programs;
- 28 (8) Establish a public advisory committee described in section 9 of
- 29 this act; and

- 1 (9) Coordinate the Washington low-income energy assistance and 2 energy conservation programs."
- 3 "NEW SECTION. Sec. 5. (1) The department shall establish a
- 4 low-income energy assistance program to ensure the availability and
- 5 affordability of heating and electric services to low-income
- 6 households.
- 7 (2) The energy assistance program established by the department
- 8 shall contain the following elements:
- 9 (a) The customer shall not be required to pay utility deposits; and
- 10 (b) The customer shall be required to apply for any energy
- 11 conservation programs and any energy education programs created under
- 12 section 8 of this act for which he or she may be eligible.
- 13 (3) An energy supplier may apply to the department for
- 14 authorization to offer an energy assistance program which differs from
- 15 the program established by the department but which substantially meets
- 16 the standards in subsection (2) of this section. A utility-sponsored
- 17 energy assistance program may include a percentage-of-income payment
- 18 plan, provide for discounted rates, or include other plans approved by
- 19 the department.
- 20 (4) The department shall adopt rules for the program not later than
- 21 one hundred eighty days after the effective date of this section. The
- 22 rules shall be developed in consultation with the advisory committee
- 23 established by section 9 of this act.
- 24 (5) The department, to the maximum extent permitted under federal
- 25 law, shall use funds made available to the state under the low-income
- 26 heating energy assistance program for the state program and any
- 27 equivalent programs approved by the department pursuant to subsection
- 28 (3) of this section."

- 1 "NEW SECTION. Sec. 6. (1) The department shall establish the
- 2 low-income energy conservation program. To the extent practicable, the
- 3 program shall provide for targeting use of both state and federal
- 4 energy conservation funds to the households of eligible applicants
- 5 whose ratios of energy costs to income are the highest prior to any
- 6 reduction in rates being applied. The program shall also provide that
- 7 low-income households are served in relatively the same proportion as
- 8 the heating sources used by the low-income households in the state.
- 9 The program shall include, but need not be limited to, the following:
- 10 (a) A description of the demographic characteristics and energy use
- 11 patterns of people eligible for assistance pursuant to this chapter;
- 12 (b) The methodology used by the department in targeting energy
- 13 conservation funds;
- 14 (c) A description of anticipated activity and results for the year
- 15 covered by the program, including an estimate of energy cost savings
- 16 expected to be realized by the energy conservation program; and
- 17 (d) An evaluation of results from the energy conservation program
- 18 in the year preceding the program year, including the effect of state
- 19 energy conservation program investments on energy consumption and cost
- 20 in the population eligible for assistance pursuant to this chapter, and
- 21 the effect of targeted energy conservation investments on the costs of
- 22 the energy assistance program established pursuant to section 5 of this
- 23 act.
- 24 (2) Allowable expenditures under the energy conservation program
- 25 include, but are not limited to, the following:
- 26 (a) Insulation;
- 27 (b) Windows;
- 28 (c) Furnace or wood stove repair or replacement;
- 29 (d) Caulking;
- 30 (e) Doors; and

- 1 (f) Labor.
- 2 (3) The low-income energy conservation program shall be developed
- 3 in consultation with the low-income energy assistance advisory
- 4 committee established pursuant to section 9 of this act."
- 5 "NEW SECTION. Sec. 7. The energy conservation program
- 6 established pursuant to section 6 of this act shall provide for the
- 7 replacing of wood stoves as provided in this section. If the low-
- 8 income household is located in a nonattainment area for ambient air
- 9 quality, or in an area for which an air authority has prohibited the
- 10 installation of wood stoves in new construction, the program shall
- 11 require the wood stove to be replaced by the most cost-efficient source
- 12 of home heating other than wood or coal. If the household is located
- 13 in an attainment area and an air authority has not prohibited the
- 14 installation of wood stoves in new construction, a certified wood stove
- 15 shall be installed."
- 16 "NEW SECTION. Sec. 8. The department shall develop model
- 17 energy education programs to be provided as a part of the low-income
- 18 energy assistance and energy conservation programs. The model energy
- 19 education programs shall include, but are not limited to, necessary
- 20 instruction and demonstration of energy conservation measures and money
- 21 management techniques that the household can adopt to effectively use
- 22 and preserve energy resources. The model energy education programs
- 23 shall also provide written educational materials, instructional aids,
- 24 and follow-up procedures."
- 25 "NEW SECTION. Sec. 9. (1) The department shall establish the
- 26 low-income energy assistance advisory committee to be comprised of:

- 1 (a) The secretary of social and health services, the directors of
- 2 community development and the state energy office, and the chair of the
- 3 utilities and transportation commission, or their designees, who shall
- 4 serve as ex-officio, nonvoting members of the advisory committee;
- 5 (b) Fourteen persons appointed by the director of community
- 6 development to serve two-year terms and until their successors are
- 7 appointed and qualified. Three shall be persons who represent low-
- 8 income households or organizations which represent low-income
- 9 households; seven shall be representatives of energy suppliers: One
- 10 from the natural gas industry, one from the investor-owned electric
- 11 industry, one from the publicly owned electric industry, one from the
- 12 municipal electric industry, one from the oil heat industry, one from
- 13 the liquefied petroleum gas industry, and one representing the
- 14 Washington wood heat association; two shall be representatives from
- 15 local agencies which contract with the department to provide energy
- 16 assistance or energy conservation services; and two shall represent
- 17 owners of low-income rental property, one representing owners of
- 18 single-family or multifamily units, and one representing owners of
- 19 mobile home rental units. The chairperson shall be elected from the
- 20 voting members of the advisory committee.
- 21 (2) The energy assistance advisory committee shall have the
- 22 following duties:
- 23 (a) To monitor the administration of this chapter to ensure
- 24 effective, efficient, and coordinated program development and
- 25 administration;
- 26 (b) To assist the department in developing and administering rules
- 27 required to be adopted under this chapter in a manner consistent with
- 28 the purpose and objectives of this chapter;

- 1 (c) To facilitate and coordinate the collection and exchange of all
- 2 program data and other information needed by the department and others
- 3 in fulfilling their duties pursuant to this chapter;
- 4 (d) To advise the department on the proper level of support
- 5 required for effective administration of this chapter;
- 6 (e) To review and comment on any energy assistance, energy
- 7 conservation, or related plan developed by the department or any energy
- 8 supplier pursuant to this chapter; and
- 9 (f) To prepare and submit not later than December 1 of each year to
- 10 the appropriate standing committees of the senate and the house of
- 11 representatives a report which describes the activities of the
- 12 department in development and implementation of energy assistance and
- 13 related policies and programs, which characterizes progress towards
- 14 meeting the objectives and requirements of this chapter, and which
- 15 recommends any statutory changes which might be needed to further such
- 16 progress."
- 17 "NEW SECTION. Sec. 10. (1) A tax is imposed on space heating
- 18 customers and collected by energy suppliers at the following rates:
- 19 (a) For electrical space heating customers and gas space heating
- 20 customers the tax shall be levied at the rate of thirty-five cents per
- 21 space heating customer per month;
- 22 (b) For heating oil space heating customers the tax shall be levied
- 23 at the rate of eighty cents per one hundred gallons of fuel oil sold
- 24 for space heating purposes;
- 25 (c) For propane space heating customers the tax shall be levied at
- 26 the rate of fifty-five cents per one hundred gallons of liquified
- 27 petroleum gas sold for space heating.
- 28 (2) Moneys collected under this section shall be deposited in the
- 29 low-income weatherization assistance account under RCW 70.164.030.

- 1 (3) Chapter 82.32 RCW applies to the tax imposed in this section.
- 2 The tax due dates, reporting periods, and return requirements
- 3 applicable to chapter 82.04 RCW apply equally to the tax imposed in
- 4 this section.
- 5 (4) To the extent feasible, the department shall target the
- 6 expenditures of tax receipts from taxes collected under this section to
- 7 the areas where the tax was collected.
- 8 (5) The department shall give first priority for funding activities
- 9 with moneys collected under this section to energy conservation
- 10 activities. Second priority for funding activities with moneys
- 11 collected under this section shall be given to energy education
- 12 activities.
- 13 (6) This tax shall be known as the fuel conservation and assistance
- 14 excise tax.
- 15 (7) This section shall expire July 1, 2001."
- 16 "NEW SECTION. Sec. 11. A new section is added to chapter 43.63A
- 17 RCW to read as follows:
- 18 The department shall require applicants requesting assistance to
- 19 rehabilitate either single-family or multifamily residential dwellings
- 20 to coordinate available energy conservation assistance with
- 21 rehabilitation activities funded through the Washington housing trust
- 22 fund under chapter 43.185 RCW and the community development block grant
- 23 program for states and small cities under the Title I housing and
- 24 community development act of 1974 (42 U.S.C. 5301 et seq.)."
- "NEW SECTION. Sec. 12. A new section is added to chapter 43.21F
- 26 RCW to read as follows:

- 1 The office, in consultation with the department of community
- 2 development, shall prepare proposals to sell low-income conservation to
- 3 utilities."
- 4 "NEW SECTION. Sec. 13. If any provision of this act or its
- 5 application to any person or circumstance is held invalid, the
- 6 remainder of the act or the application of the provision to other
- 7 persons or circumstances is not affected."
- 8 "NEW SECTION. Sec. 14. Sections 4 through 10 of this act are
- 9 each added to chapter 70.164 RCW."
- 10 SHB 1335 H COMM AMD
- 11 By Committee on Revenue

12

- On page 1, beginning on line 1 of the title, after "assistance;"
- 14 strike the remainder of the title and insert "amending RCW 70.164.010,
- 15 70.164.020, and 70.164.030; adding new sections to chapter 70.164 RCW;
- 16 adding a new section to chapter 43.63A RCW; and adding a new section to
- 17 chapter 43.21F RCW."