2 SHB 1022 - H COMM AMD Failed 3-20-91

3 By Committee on Capital Facilities & Financing

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- 5 Strike everything after the enacting clause and insert the
- 6 following:
- 7 "NEW SECTION. Sec. 1. A new section is added to chapter 43.21F
- 8 RCW to read as follows:
- 9 The legislature finds that the citizens of the state are vitally
- 10 affected by the development and use of energy. In order to further the
- 11 interests of the state, a strategy to guide policies and actions
- 12 impacting energy is needed. A state energy strategy should foster the
- 13 development of adequate, reliable, secure, economical, and
- 14 environmentally acceptable energy supplies. A state energy strategy
- 15 must provide a means by which the various elements of public policy,
- 16 such as preservation of the quality of the environment, public health
- 17 and welfare, and economic development are given proper and
- 18 appropriately balanced consideration in decisions affecting energy
- 19 supply and use. Such a strategy must be objective in its consideration
- 20 of energy alternatives and facilitate the efficient operation of energy
- 21 markets. It must also recognize the basic responsibility that
- 22 utilities and other energy suppliers have in delivering energy to the
- 23 citizens of the state. A state energy strategy must also assure that
- 24 decisions and actions in other areas of public policy, such as
- 25 transportation, land use, and protection of the environment take into
- 26 consideration their impact on energy supply and use.
- 27 The legislature directs the development of a state energy strategy
- 28 that is intended to achieve the foregoing goals. The strategy shall

- 1 identify significant issues; develop a framework for evaluating
- 2 policies and actions that affect energy supply and use; establish goals
- 3 to guide energy-related decisions; recommend appropriate energy
- 4 policies; and make clear the relevant costs, benefits, risks, and
- 5 trade-offs.
- 6 The legislature further finds that state-funded facilities have
- 7 significant opportunities for improving the efficiency of their energy
- 8 use. Implementing such improvements would save public funds and serve
- 9 as a model of energy-efficient operation and management for the
- 10 citizens of the state. To accomplish this goal, the legislature
- 11 directs the establishment of a new program for the effective management
- 12 of expenditures for energy in public facilities and for the
- 13 demonstration of the efficient use of energy in public facilities."
- 14 "NEW SECTION. Sec. 2. A new section is added to chapter 43.21F
- 15 RCW to read as follows:
- 16 (1) The state energy office shall develop a state energy strategy.
- 17 The strategy shall be developed in consultation with an advisory
- 18 committee. The advisory committee shall include eighteen members and
- 19 represent different regions of the state, including thirteen citizens
- 20 from the following groups: One person employed by an investor-owned
- 21 electric utility, one person employed by an investor-owned natural gas
- 22 utility, one person employed by a supplier of petroleum products, one
- 23 person employed by a publicly owned electric utility, one person
- 24 employed by an industrial energy user, one person employed by a
- 25 commercial energy user, one person employed by an agricultural energy
- 26 user, two persons representing local government, two persons
- 27 representing civic organizations, and two representatives of
- 28 environmental organizations. In addition, the advisory committee shall
- 29 include one of the representatives of the state of Washington to the

- 1 pacific northwest electric power and conservation planning council
- 2 selected by the governor; the chair of the energy facility site
- 3 evaluation council; one member of the utilities and transportation
- 4 commission selected by the chair of the commission; one member of the
- 5 house of representatives selected by the speaker of the house of
- 6 representatives; and one member of the senate selected by the majority
- 7 leader of the senate. The director may establish technical advisory
- 8 groups as necessary to assist in the development of the strategy. The
- 9 director shall provide for extensive public involvement throughout the
- 10 development of the strategy.
- 11 (2) The state energy strategy shall consider all forms of energy
- 12 and each major sector of energy consumption and shall:
- 13 (a) Assess future needs of the state for each form of energy;
- 14 (b) Identify measures to assist in maintaining adequate, reliable,
- 15 secure, economic, and environmentally acceptable supplies;
- 16 (c) Identify and, to the extent possible, quantify the costs and
- 17 benefits of energy alternatives including direct economic costs and
- 18 benefits, environmental costs and benefits, and the costs of inadequate
- 19 or unreliable energy supplies;
- 20 (d) Develop a framework in which public decisions and actions
- 21 affecting energy supply and use can be evaluated including the impact
- 22 of decisions in other areas of public policy on energy supply and cost
- 23 and on the use of energy and the establishment of goals to guide
- 24 energy-related decisions;
- 25 (e) Evaluate the future role of the state energy office and means
- 26 of financing those activities determined essential to the state; and
- 27 (f) Recommend energy goals and policies to the governor and the
- 28 legislature.
- 29 (3) In developing the state energy strategy, the state energy
- 30 office shall:

- 1 (a) Ensure that the information developed is objective and
- 2 impartial and facilitates the effective and efficient operation of
- 3 energy markets but shall not mandate the use of one energy source over
- 4 another;
- 5 (b) Draw upon existing public and private sector information and
- 6 expertise in energy matters to the fullest extent possible through
- 7 consultation and cooperation;
- 8 (c) Recognize the planning horizons required for each segment of
- 9 the energy industry and need for state actions and decisions to take
- 10 those planning horizons into consideration; and
- 11 (d) Ensure that the strategy is coordinated with the energy
- 12 planning activities of federal, state, and private entities and does
- 13 not duplicate what is already available.
- 14 (4) The energy office shall provide a progress report to the house
- 15 of representatives and senate committees on energy and utilities in
- 16 January 1992. A final report shall be provided to the governor and the
- 17 legislature by December 1, 1992."
- 18 "NEW SECTION. Sec. 3. Unless the context clearly requires
- 19 otherwise, the definitions in this section apply throughout this
- 20 chapter.
- 21 (1) "Cogeneration" means the sequential generation of two or more
- 22 forms of energy from a common fuel or energy source but does not
- 23 include district heating and cooling. If these forms are electricity
- 24 and thermal energy, then the operating and efficiency standards
- 25 established by 18 C.F.R. Sec. 292.205 and the definitions established
- 26 by 18 C.F.R. 292.202 (c) through (m) apply.
- 27 (2) "Conservation" means reduced energy consumption or energy cost,
- 28 or increased efficiency in the use of energy, and activities, measures,

- 1 or equipment designed to achieve such results, but does not include
- 2 district heating and cooling, or electric production from cogeneration.
- 3 (3) "Cost-effective" means providing positive net present value
- 4 with a discount rate set equal to the cost of public borrowing.
- 5 (4) "District heating and cooling" means the production of thermal
- 6 energy at a public facility and its sale for distribution or use or
- 7 both, in buildings that are not part of the same facility.
- 8 (5) "Energy" means energy as defined in RCW 43.21F.025(1).
- 9 (6) "Energy efficiency" means conservation, cogeneration, district
- 10 heating and cooling, or the use of alternative energy resources.
- 11 (7) "Energy office" means the Washington state energy office.
- 12 (8) "Host agency" means the state agency or school district
- 13 responsible for the public facility at which an energy efficiency
- 14 measure or project is or may be implemented.
- 15 (9) "Person" means a natural person, private or public corporation,
- 16 partnership, or association, or a combination thereof.
- 17 (10) "Project" means a project or projects designed to result in
- 18 energy efficiency.
- 19 (11) "Public facility" means a building or structure, or a group of
- 20 buildings or structures at a single site, owned by a state agency or
- 21 school district.
- 22 (12) "State agency" means every state office or department, whether
- 23 elective or appointive, state institutions of higher education, and all
- 24 boards, commissions, or divisions of state government, however
- 25 designated.
- 26 (13) "State facility" means a building or structure, or a group of
- 27 buildings or structures at a single site, owned by a state agency.
- 28 (14) "Utility" means privately or publicly owned electric, gas, and
- 29 heating utilities, electric cooperatives, and federal power marketing
- 30 agencies, whether located within or without Washington state."

- 1 "NEW SECTION. Sec. 4. (1) State agencies and school districts
- 2 shall pursue and maintain efficient operation of their facilities in
- 3 order to minimize energy consumption and related environmental impacts
- 4 and reduce operating costs.
- 5 (2) The energy office shall assist state agencies and school
- 6 districts and host agencies in identifying, evaluating, and
- 7 implementing cost-effective energy efficiency projects at public
- 8 facilities. The assistance shall include notifying state agencies and
- 9 school districts of their responsibilities under this chapter;
- 10 apprising them of opportunities to develop and finance such projects;
- 11 providing technical and analytical support; reviewing verification
- 12 procedures for energy savings; and assisting in the structuring and
- 13 arranging of financing for projects expected to result in reduced
- 14 energy use or costs, increased energy efficiency, or other net benefits
- 15 for state agencies, school districts, and the state. The energy office
- 16 shall comply with the requirements of chapter 39.80 RCW when
- 17 contracting for architectural or engineering services. The energy
- 18 office shall recover costs for such assistance through written
- 19 agreements, including reimbursement from third parties participating in
- 20 such projects, for any costs and expenses incurred in providing such
- 21 assistance.
- 22 (3) Local gas and electric utilities shall be provided an
- 23 opportunity to participate with the energy office and host agencies in
- 24 the development of cogeneration projects at state and school district
- 25 facilities which they serve. For the purposes of this section,
- 26 development includes design and feasibility studies, construction,
- 27 financing, and contract negotiations for purchase of electricity, sale
- 28 of thermal energy, and purchase of natural gas. To facilitate such
- 29 participation, state institutions and school districts, in consultation
- 30 with the energy office, shall have the authority to enter into direct

- 1 negotiations with the local utility. The opportunity to participate
- 2 shall be offered to the local utility in the following manner:
- 3 (a) Prior to beginning a study of cogeneration project feasibility,
- 4 the host agency in consultation with the energy office shall notify the
- 5 local utility.
- 6 (b) If the local utility is interested in such participation,
- 7 within sixty days of receipt of such notification it shall inform the
- 8 host agency and the energy office of its intent and willingness to
- 9 enter into direct negotiations and as to the nature and scope of its
- 10 desired participation.
- 11 (c) Any negotiations resulting from such notification shall be
- 12 conducted in good faith by all parties.
- 13 (4) The energy office shall consult with the local gas and electric
- 14 utilities to develop priorities for energy conservation projects
- 15 pursuant to this chapter, cooperate where possible with existing
- 16 utility programs, and consult with the local gas and electric utilities
- 17 prior to implementing projects in their service territory. Gas and
- 18 electric utilities shall be offered the opportunity to participate in
- 19 the development of conservation projects. Electric utilities who are
- 20 firm power requirements customers of a federal power marketing agency
- 21 shall be offered the opportunity to participate in the following
- 22 manner:
- 23 (a) Before initiating projects in the utility service territory,
- 24 the energy office shall notify the local electric utility of state
- 25 agency or school district facilities that the energy office has
- 26 targeted for energy conservation projects.
- 27 (b) Within sixty days of receipt of this notification, the local
- 28 electric utility may express interest in these projects by submitting
- 29 to the energy office a proposal describing the role the utility is

- 1 willing to play in developing and acquiring the conservation at these
- 2 facilities.
- 3 (c) Upon receipt of this proposal, the energy office shall, through
- 4 discussions with the local utility, and with involvement from state
- 5 agencies and school districts, develop a plan for coordinated delivery
- 6 of conservation services, financing, and utility payment for electric
- 7 energy conservation to state agency and school district facilities in
- 8 the utility's service territory. The plan shall identify the local
- 9 utility in roles that the utility is willing and able to perform and
- 10 that are consistent with the provisions of section 5(3)(f) of this
- 11 act."
- "NEW SECTION. Sec. 5. (1) The energy office shall, in
- 13 coordination with electric and gas utilities and host agencies,
- 14 facilitate the sale or transmission of energy generated and the sale of
- 15 energy saved at state agencies and school districts.
- 16 (2) State agencies and school districts shall notify the energy
- 17 office at least thirty days in advance of submitting an offer to a
- 18 utility or responding to an offer from a utility for the sale of energy
- 19 generated or saved at their facilities.
- 20 (3) To ensure an equitable allocation of benefits to the state and
- 21 to host agencies, the following conditions shall apply to transactions
- 22 between utilities and state agencies or school districts for sales of
- 23 energy generated or saved:
- 24 (a) The transaction shall be approved by both the energy office and
- 25 the host agency.
- 26 (b) The energy office and the host agency shall work together
- 27 throughout the planning and negotiation process for such transactions
- 28 unless the energy office determines that its participation will not
- 29 further the purposes of this section.

- 1 (c) When the energy office is involved in a proposed transaction it 2 shall negotiate directly with utilities who are parties to the
- 3 transaction.
- 4 (d) Before making a decision under (e) of this subsection, the
- 5 energy office shall review the proposed transaction for its technical
- 6 and economic feasibility, the adequacy and reasonableness of procedures
- 7 proposed for verification of project or program performance, the degree
- 8 of certainty of benefits, the degree of risk assumed by the state or
- 9 school district, the benefits offered to the state or school district
- 10 relative to the value of the resource to the utility, and such other
- 11 factors as the energy office determines to be prudent.
- 12 (e) The energy office shall approve a transaction unless it finds,
- 13 pursuant to the review in (d) of this subsection, that the transaction
- 14 would not result in an equitable allocation of costs and benefits, in
- 15 which case the transaction shall be disapproved.
- 16 (f) In addition to the requirements of (d) and (e) of this
- 17 subsection, in areas in which a federal power marketing agency has a
- 18 program for the purchase of energy saved at public facilities, the
- 19 energy office shall approve the transaction unless the local utility
- 20 cannot offer a substantially equivalent benefit to that offered by the
- 21 federal power marketing agency, in which case the transaction shall be
- 22 disapproved. In determining whether the local utility is offering a
- 23 substantially equivalent benefit, the energy office shall consider the
- 24 net present value of the payment saved energy; any goods, services, or
- 25 financial assistance provided by the utility; and any risks borne by
- 26 the utility. Any direct negative financial impact on a nongrowing
- 27 utility shall be considered.
- 28 (4) Any party to a potential transaction may, within thirty days of
- 29 any decision to disapprove a transaction made pursuant to subsection
- 30 (3) (d), (e), or (f) of this section, request an independent reviewer

- 1 who is mutually agreeable to all parties to the transaction to review
- 2 the decision to disapprove. The parties shall within thirty days of
- 3 selection submit to the independent reviewer documentation supporting
- 4 their positions. The independent reviewer shall render advice
- 5 regarding the validity of the disapproval within an additional thirty
- 6 days."
- 7 "NEW SECTION. Sec. 6. Nothing in this act authorizes any state
- 8 agency or school district to construct or operate a district heating
- 9 and cooling system or to make any sale of energy beyond the express
- 10 provisions of this act."
- "NEW SECTION. Sec. 7. In order to implement a wide variety of
- 12 cost-effective energy efficiency projects for state agencies and school
- 13 districts and the state, funding and financing sources that may be
- 14 employed include:
- 15 (1) Legislative appropriations;
- 16 (2) Financing contracts under chapter 39.94 RCW;
- 17 (3) Third-party financing provided by private or public sources;
- 18 and
- 19 (4) Energy service contracts with private or public service
- 20 providers."
- 21 "NEW SECTION. Sec. 8. In addition to any other authorities
- 22 conferred by law:
- 23 (1) The energy office may, with the consent of the state agency or
- 24 school district responsible for a facility:
- 25 (a) Develop and finance conservation at state and school district
- 26 facilities;

- 1 (b) Contract for energy services, including shared savings,
- 2 guaranteed savings, or other performance-based arrangements at state
- 3 facilities;
- 4 (c) Contract to sell electric energy generated or saved by energy
- 5 efficiency projects at public facilities to or with utilities;
- 6 (d) Contract to sell thermal energy produced at state facilities to
- 7 or with utilities; and
- 8 (e) Participate in negotiations, competitive procurement, and other
- 9 activities necessary or convenient for these purposes.
- 10 (2) Subject to section 5 of this act concerning certain utility
- 11 transactions, state and regional universities acting independently, and
- 12 other state agencies acting through the department of general
- 13 administration or as otherwise authorized, may exercise the authorities
- 14 enumerated in subsection (1) of this section for their facilities and
- 15 may also:
- 16 (a) Acquire, install, permit, construct, own, operate, and maintain
- 17 energy efficiency measures or equipment, or both, at their facilities;
- 18 (b) Lease state property to private or other public parties for the
- 19 installation and operation of energy efficiency equipment at state
- 20 facilities;
- 21 (c) Contract to purchase all or part of the electric or thermal
- 22 output of cogeneration plants at their facilities;
- 23 (d) Contract to purchase or otherwise acquire fuel or other energy
- 24 sources needed to operate cogeneration plants at their facilities; and
- 25 (e) Undertake procurements for third-party development of energy
- 26 efficiency projects at state facilities, with successful proposers to
- 27 be selected based on the responsible bid, including nonprice elements
- 28 listed in RCW 43.19.1911, that offers the greatest net achievable
- 29 benefits to the state and its agencies.

- 1 For projects involving cogeneration at state facilities commenced
- 2 after the effective date of this act, all such authorities shall be
- 3 exercised in consultation with the energy office.
- 4 (3) Subject to section 5 of this act, school districts may:
- 5 (a) Develop and finance conservation at school district facilities;
- 6 (b) Contract for energy services, including shared savings,
- 7 guaranteed savings, or other performance-based arrangements at state
- 8 facilities;
- 9 (c) Contract to sell electric energy generated or saved by energy
- 10 efficiency projects at school district facilities to utilities directly
- 11 or to utilities through third parties.
- 12 (4) The leasing and contracting authorities provided in this
- 13 section may be exercised for terms up to thirty years.
- 14 (5) The authorities under this section may be exercised only if
- 15 their exercise is reasonably expected to yield lower energy use or
- 16 costs or higher energy efficiency, or other net benefits including cash
- 17 revenues, site enhancements, or environmental improvements, for the
- 18 host agency, the agency, or the state over the life of the measures or
- 19 projects to be undertaken."
- 20 "NEW SECTION. Sec. 9. The energy office may use appropriated
- 21 moneys to make loans, in accordance with RCW 43.21F.060(2), to school
- 22 districts to provide all or part of the financing for conservation
- 23 projects. The energy office shall determine the eligibility of such
- 24 projects for conservation loans and the terms of such loans. If loans
- 25 are from moneys appropriated from bond proceeds, the repayments of the
- 26 loans shall be sufficient to pay, when due, the principal and interest
- 27 on the bonds and shall be paid to the energy efficiency construction
- 28 account. To the extent that a school district applies the proceeds of
- 29 such loans to a modernization project, such proceeds shall be

- 1 considered a portion of the school district's share of the costs of
- 2 such project."
- 3 "NEW SECTION. Sec. 10. (1) The energy efficiency construction
- 4 account is hereby created in the state treasury. Moneys in the account
- 5 may be spent only after appropriation and only for the following
- 6 purposes:
- 7 (a) Construction of energy efficiency projects, including project
- 8 evaluation and verification of benefits, project design, project
- 9 development, project construction, and project administration.
- 10 (b) Payment of principal and interest and other costs required
- 11 under bond covenant on bonds issued for the purpose of (a) of this
- 12 subsection.
- 13 (2) Sources for this account may include:
- 14 (a) General obligation and revenue bond proceeds appropriated by
- 15 the legislature;
- 16 (b) Loan repayments under section 9 of this act sufficient to pay
- 17 principal and interest obligations; and
- 18 (c) Any other source, including other federal, state, and local
- 19 agencies.
- 20 (3) The energy office shall establish criteria for approving energy
- 21 efficiency projects to be financed from moneys disbursed from this
- 22 account. The criteria shall include cost-effectiveness, reliability of
- 23 energy systems, and environmental costs or benefits. The energy office
- 24 shall ensure that the criteria are applied with professional standards
- 25 for engineering and review."
- 26 "NEW SECTION. Sec. 11. (1) The energy efficiency services
- 27 account is created in the state treasury. Moneys in the account may be
- 28 spent only after appropriation. Expenditures from the account may be

- 1 used only (a) for the energy office to provide energy efficiency
- 2 services to state agencies and school districts including review of
- 3 life-cycle cost analyses and (b) for transfer by the legislature to the
- 4 state general fund.
- 5 (2) All receipts from the following sources shall be deposited into
- 6 the account:
- 7 (a) Project fees charged under this section and section 16 of this
- 8 act;
- 9 (b) After payment of any principal and interest obligations, moneys
- 10 from repayments of loans under section 9 of this act;
- 11 (c) Revenue from public or private sales of energy generated or
- 12 saved at public facilities under this act, except those retained by
- 13 host agencies under section 12 of this act; and
- 14 (d) Payments by utilities under this act, except those retained by
- 15 host agencies under section 12 of this act.
- 16 (3) The energy office may accept moneys and make deposits to the
- 17 account from any source including revenue from other federal, state, or
- 18 local government agencies.
- 19 (4) Within one hundred eighty days after the effective date of this
- 20 act, the energy office shall adopt rules establishing criteria and
- 21 procedures for setting a fee schedule, establishing working capital
- 22 requirements, and receiving deposits for this account."
- "NEW SECTION. Sec. 12. (1) Potential benefits from energy
- 24 efficiency projects at public facilities include savings in the form of
- 25 reduced energy costs; revenues from lease payments, sales of energy or
- 26 energy savings, or other sources; avoided capital costs; site
- 27 enhancements; additional operating and maintenance resources; and
- 28 environmental improvements.

- 1 (2) To encourage these projects at state facilities, and
- 2 notwithstanding any other provision of law, the following benefits from
- 3 energy efficiency projects completed after the effective date of this
- 4 act shall be apportioned as specified:
- 5 (a) As to conservation, state host agencies may retain all net
- 6 savings in the form of reduced energy costs, and one-half of all net
- 7 revenues from any transaction with a utility or other entity;
- 8 (b) As to other energy efficiency projects, state host agencies may
- 9 retain one-half of all net savings in the form of reduced energy costs
- 10 and twenty percent of all net revenues generated by the project from
- 11 any source; and
- 12 (c) The remaining net revenues from conservation projects, and
- 13 remaining net savings and revenues from other energy efficiency
- 14 projects, shall be remitted to the state for the disposition and uses
- 15 specified in subsection (4) of this section.
- 16 (3) Each state host agency's share of net savings from energy
- 17 efficiency projects other than conservation and of all net revenues
- 18 shall be credited to a special local account created under section 17
- 19 of this act, the use of which shall be limited, in priority order, to
- 20 ongoing operation, maintenance, and improvements of energy systems and
- 21 energy efficiency measures, to other ongoing and deferred maintenance,
- 22 and to other infrastructure improvements at the facility that was the
- 23 site of the conservation or cogeneration project.
- 24 (4) The state's share of net savings from energy efficiency
- 25 projects other than conservation and of all net revenues, and any
- 26 portion of the host agency's share which exceeds its needs for the
- 27 purposes specified in subsection (3) of this section, shall be
- 28 deposited in the energy efficiency services account established by
- 29 section 11 of this act.

- 1 (5) The use by state host agencies of net savings and net revenues 2 from energy efficiency projects shall be in addition to, and shall not 3 supplant or replace, funding from traditional sources for their normal 4 operations and maintenance or capital budgets. It is the intent of 5 this subsection to ensure that such institutions receive the full
- 6 benefit intended by this section, and that such effect will not be
- 7 diminished by budget adjustments inconsistent with this intent.
- 8 (6) Energy efficiency projects in school districts, funded in whole 9 or in part with state assistance provided under chapter 28A.525 RCW, or 10 with the financing mechanisms authorized by this chapter, shall be 11 subject to the provisions of this section governing the apportionment 12 and use of savings and revenues from energy efficiency projects.
- (7) For purposes of this section, "net" savings and revenues shall 13 14 mean savings and revenues remaining after payment of project capital 15 costs, including debt service, and other payments and reserves as required by a bond resolution or loan agreement under this chapter, and 16 17 payment of project operating and maintenance expenses. The energy 18 office shall develop guidelines and procedures for determining net 19 savings and net revenues for energy efficiency projects at state facilities by April 1, 1992. 20
- 21 (8) The energy office shall report annually until the year 2006 to 22 the director of the office of financial management and the chairs of 23 the senate ways and means committee and the appropriate house of 24 representatives fiscal committees regarding the amount of savings and 25 revenues from energy conservation and cogeneration retained by 26 individual state agencies."
- 27 "Sec. 13. RCW 39.35.030 and 1982 c 159 s 3 are each amended to 28 read as follows:

- 1 For the purposes of this chapter the following words and phrases
- 2 shall have the following meanings unless the context clearly requires
- 3 otherwise:
- 4 (1) "Public agency" means every state office, officer, board,
- 5 commission, committee, bureau, department, and all political
- 6 subdivisions of the state.
- 7 (2) "Office" means the Washington state energy office.
- 8 (3) "Major facility" means any publicly owned or leased building
- 9 having twenty-five thousand square feet or more of usable floor space.
- 10 (4) "Initial cost" means the moneys required for the capital
- 11 construction or renovation of a major facility.
- 12 (5) "Renovation" means additions, alterations, or repairs within
- 13 any twelve-month period which exceed fifty percent of the value of a
- 14 major facility and which will affect any energy system.
- 15 (6) "Economic life" means the projected or anticipated useful life
- 16 of a major facility as expressed by a term of years.
- 17 (7) "Life-cycle cost" means the initial cost and cost of operation
- 18 of a major facility over its economic life. This shall be calculated
- 19 as the initial cost plus the operation, maintenance, and energy costs
- 20 over its economic life, reflecting anticipated increases in these costs
- 21 discounted to present value at the current rate for borrowing public
- 22 funds, as determined by the ((state finance committee)) office of
- 23 <u>financial management</u>. The energy cost((s)) <u>projections</u> used shall be
- 24 those ((projected)) provided by the state energy office. The office
- 25 shall update ((the)) these projections ((of energy costs)) at least
- 26 every two years.
- 27 (8) "Life-cycle cost analysis" includes, but is not limited to, the
- 28 following elements:
- 29 (a) The coordination and positioning of a major facility on its
- 30 physical site;

- 1 (b) The amount and type of fenestration employed in a major
- 2 facility;
- 3 (c) The amount of insulation incorporated into the design of a
- 4 major facility;
- 5 (d) The variable occupancy and operating conditions of a major
- 6 facility; and
- 7 (e) An energy-consumption analysis of a major facility.
- 8 (9) "Energy systems" means all utilities, including, but not
- 9 limited to, heating, air-conditioning, ventilating, lighting, and the
- 10 supplying of domestic hot water.
- 11 (10) "Energy-consumption analysis" means the evaluation of all
- 12 energy systems and components by demand and type of energy including
- 13 the internal energy load imposed on a major facility by its occupants,
- 14 equipment, and components, and the external energy load imposed on a
- 15 major facility by the climatic conditions of its location. An energy-
- 16 consumption analysis of the operation of energy systems of a major
- 17 facility shall include, but not be limited to, the following elements:
- 18 (a) The comparison of three or more system alternatives, at least
- 19 one of which shall include renewable energy systems;
- 20 (b) The simulation of each system over the entire range of
- 21 operation of such facility for a year's operating period; and
- 22 (c) The evaluation of the energy consumption of component equipment
- 23 in each system considering the operation of such components at other
- 24 than full or rated outputs.
- 25 The energy-consumption analysis shall be prepared by a professional
- 26 engineer or licensed architect who may use computers or such other
- 27 methods as are capable of producing predictable results.
- 28 (11) "Renewable energy systems" means methods of facility design
- 29 and construction and types of equipment for the utilization of
- 30 renewable energy sources including, but not limited to, active or

- 1 passive solar space heating or cooling, domestic solar water heating,
- 2 windmills, waste heat, biomass and/or refuse-derived fuels,
- 3 ((cogenerated energy,)) photovoltaic devices, and geothermal energy.
- 4 (12) "Cogeneration" means the sequential generation of two or more
- 5 forms of energy from a common fuel or energy source. Where these forms
- 6 are electricity and thermal energy, then the operating and efficiency
- 7 standards established by 18 C.F.R. Sec. 292.205 and the definitions
- 8 <u>established by 18 C.F.R. 292.202 (c) through (m) as of the effective</u>
- 9 date of this act shall apply."
- 10 "NEW SECTION. Sec. 14. A new section is added to chapter 39.35
- 11 RCW to read as follows:
- 12 The office, in consultation with affected public agencies, shall
- 13 develop and issue guidelines for administering this chapter. The
- 14 purpose of the guidelines is to define a procedure and method for
- 15 performance of life-cycle cost analysis to promote the selection of
- 16 low-life-cycle cost alternatives. At a minimum, the guidelines must
- 17 contain provisions that:
- 18 (1) Address energy considerations during the planning phase of the
- 19 project;
- 20 (2) Identify energy components and system alternatives including
- 21 renewable energy systems and cogeneration applications prior to
- 22 commencing the energy consumption analysis;
- 23 (3) Establish times during the design process for preparation,
- 24 review, and approval or disapproval of the life-cycle cost analysis;
- 25 (4) Specify the assumptions to be used for escalation and inflation
- 26 rates, equipment service lives, economic building lives, and
- 27 maintenance costs;
- 28 (5) Determine life-cycle cost analysis format and submittal
- 29 requirements to meet the provisions of this chapter;

- 1 (6) Provide for review and approval of life-cycle cost analysis."
- 2 "NEW SECTION. Sec. 15. A new section is added to chapter 39.35
- 3 RCW to read as follows:
- 4 The energy office may impose fees upon affected public agencies for
- 5 the review of life-cycle cost analyses. The fees shall be deposited in
- 6 the energy efficiency services account established in section 11 of
- 7 this act. The purpose of the fee is to recover the costs by the office
- 8 for review of the analyses. The office shall set fees at a level
- 9 necessary to recover all of its costs related to increasing the energy
- 10 efficiency of state-supported new construction. The fees shall not
- 11 exceed one-tenth of one percent of the total cost of any project or
- 12 exceed two thousand dollars for any project unless mutually agreed to.
- 13 The office shall provide detailed calculation ensuring that the energy
- 14 savings resulting from its review of life-cycle cost analysis justify
- 15 the costs of performing that review."
- 16 "NEW SECTION. Sec. 16. The energy office may adopt rules to
- 17 implement sections 4 through 6, 12, and 14 of this act."
- 18 "Sec. 17. RCW 43.88.195 and 1979 c 151 s 140 are each amended to
- 19 read as follows:
- 20 After August 11, 1969, no state agency, state institution, state
- 21 institution of higher education, which shall include all state
- 22 universities, regional universities, The Evergreen State College, and
- 23 community colleges, shall establish any new accounts or funds which are
- 24 to be located outside of the state treasury: PROVIDED, That the office
- 25 of financial management shall be authorized to grant permission for the
- 26 establishment of such an account or fund outside of the state treasury
- 27 only when the requesting agency presents compelling reasons of economy

- 1 and efficiency which could not be achieved by placing such funds in the
- 2 state treasury. When the director of financial management authorizes
- 3 the creation of such fund or account, ((he)) the director shall
- 4 forthwith give written notice of the fact to the standing committees on
- 5 ways and means of the house and senate: PROVIDED FURTHER, That the
- 6 office of financial management may grant permission for the
- 7 establishment of accounts outside of the state treasury for the
- 8 purposes of section 11 of this act."
- 9 "Sec. 18. 1989 1st ex.s. c 12 s 301 (uncodified) is amended to
- 10 read as follows:
- 11 FOR THE WASHINGTON STATE ENERGY OFFICE
- 12 Energy conservation projects (90-4-001)
- 13 The appropriation in this section is subject to the following
- 14 conditions and limitations: The department shall contract with the
- 15 following agencies for the amounts specified to undertake energy
- 16 conservation projects. Each contract shall require the agencies listed
- 17 below to deposit into the energy ((conservation account, hereby created
- 18 in the state treasury)) efficiency services account, created in section
- 19 11 of this act, an amount equal to the contract amount. The payback
- 20 period for the contracted amount shall be determined by the department,
- 21 but shall not exceed six years.
- 22 (1) No more than \$1,033,000 shall be expended for energy
- 23 conservation projects for Military Department facilities;
- 24 (2) No more than \$361,600 shall be expended for energy conservation
- 25 projects for the department of social and health services;
- 26 (3) No more than \$552,000 shall be expended for energy conservation
- 27 projects for The Evergreen State College.
- 28 Reappropriation Appropriation
- 29 St Bldg Constr Acct

1	Prior Biennia	Future Biennia	Total
2		2,199,000	4,145,600"

- 3 "NEW SECTION. Sec. 19. Sections 3 through 12 and 16 of this act
- 4 shall constitute a new chapter in Title 39 RCW."
- 5 "NEW SECTION. Sec. 20. 1982 c 159 s 6 (uncodified) is hereby
- 6 repealed."
- 7 "NEW SECTION. Sec. 21. If any provision of this act or its
- 8 application to any person or circumstance is held invalid, the
- 9 remainder of the act or the application of the provision to other
- 10 persons or circumstances is not affected."
- 11 **SHB 1022** H COMM AMD
- 12 By Committee on Capital Facilities & Financing

13

- On page 1, line 1 of the title, after "policy;" strike the
- 15 remainder of the title and insert "amending RCW 39.35.030 and
- 16 43.88.195; amending 1989 1st ex.s. c 12 s 301 (uncodified); adding new
- 17 sections to chapter 43.21F RCW; adding a new chapter to Title 39 RCW;
- 18 adding new sections to chapter 39.35 RCW; and repealing 1982 c 159 s 6
- 19 (uncodified)."