

---

SENATE BILL 6453

---

State of Washington

53rd Legislature

1994 Regular Session

By Senators Haugen, Winsley and Sutherland

Read first time 01/24/94. Referred to Committee on Government Operations.

1 AN ACT Relating to establishing a process for creating regional  
2 services frameworks; adding a new section to Title 36 RCW; and creating  
3 a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** Many of the problems facing governments  
6 today do not recognize jurisdictional boundaries and demand coordinated  
7 solutions. Incorporation of new cities will occur as chapter 36.70A  
8 RCW is implemented, making the coordination problem more difficult. At  
9 the same time, citizens of the state of Washington are demanding that  
10 services be provided as efficiently and cost-effectively as possible.  
11 The legislature partially addressed the situation with RCW 36.70A.210  
12 in which it recognized that counties are regional governments within  
13 their boundaries, and cities are primary providers of urban  
14 governmental services within urban growth areas.

15 Counties, with their county-wide constituencies and long histories  
16 of providing services to all the residents in a county, have been  
17 called upon to assume regional responsibilities in other areas as well.  
18 Examples are found in chapter 70.95 RCW, the solid waste management  
19 act; chapter 70.116 RCW, the public water system coordination act; and

1 chapter 72.09 RCW, the corrections reform act. Such efforts have taken  
2 place on a piecemeal basis however, and do not provide a consistent  
3 framework for addressing regional issues.

4 This act establishes a process for developing coordinated solutions  
5 to regional issues and directs counties to take the lead in beginning  
6 the process. Counties, as the only general purpose local governments  
7 which are accountable to all of the people in a county, are directed to  
8 adopt a regional services framework that has been developed  
9 cooperatively by all of the local jurisdictions.

10 The adopted regional services framework will promote governmental  
11 efficiency by clarifying roles and responsibilities on the local and  
12 regional levels, and reduce competition and duplication in the  
13 provision of local and regional services.

14 NEW SECTION. **Sec. 2.** A new section is added to Title 36 RCW to  
15 read as follows:

16 (1) The legislature recognizes that counties are the primary  
17 providers of regional services unless another arrangement is agreed to  
18 by a county and the cities within the county.

19 For the purposes of this section, a "regional services framework"  
20 is a written plan used to establish a framework from which the county  
21 and cities within the county agree on how regional services will be  
22 provided within the county.

23 For the purposes of this section, "regional services" include:

24 (a) Planning and coordination. Planning on a county-wide,  
25 multijurisdictional, basin-wide, or on the basis of some other natural  
26 feature is a regional service. These regional plans involve specific  
27 issue areas, rather than an overall governance strategy. These issue-  
28 specific plans shall be adopted and implemented by the county after a  
29 process that provides for the full participation of cities and other  
30 appropriate jurisdictions, such as the state or special districts. The  
31 regional services framework shall specify the process. Issue-specific  
32 plans must contain the following elements:

- 33 (i) Policies governing delivery of the service;  
34 (ii) Jurisdictions responsible for providing the service;  
35 (iii) Minimum service standards;  
36 (iv) Financing; and  
37 (v) Siting capital facilities.

1 (b) Direct services. Services that are provided county-wide,  
2 basin-wide, or on the basis of some other natural feature, or by  
3 multiple jurisdictions are regional services.

4 (2) The legislative authority of a county with a population of one  
5 hundred fifty thousand or more and any other county that chooses by  
6 resolution to utilize this section shall adopt a regional services  
7 framework in cooperation with the cities located in whole or in part  
8 within the county as follows:

9 (a) No later than sixty calendar days from the effective date of  
10 this act, the legislative authority of each county that, as of the  
11 effective date of this act, is required to utilize this section shall  
12 convene a meeting with representatives of each city located within the  
13 county for the purpose of establishing a collaborative process that  
14 will lead to the adoption of a regional services framework by the  
15 county legislative authority. In other counties that choose to utilize  
16 this section, this meeting shall be convened no later than sixty days  
17 after the date the county adopts its resolution of intention or was  
18 certified by the office of financial management as having a population  
19 of one hundred fifty thousand or more. The county and a representative  
20 number of cities located in the county shall agree, within one hundred  
21 eighty days of the initial meeting, to the process for adopting the  
22 regional framework.

23 (b) The regional services framework shall contain the following  
24 elements:

25 (i) A description of the regional services to be addressed in the  
26 framework;

27 (ii) Desired policies regarding the provision of regional services;

28 (iii) Strategies and timelines for ensuring that each of the  
29 services in (b)(i) of this subsection are provided in a coordinated  
30 manner that maximizes cost-effectiveness and minimizes duplication;

31 (iv) Designation of the service provider or the lead agency for  
32 each regional service;

33 (v) Recommendations, if any, to the legislature on financing  
34 regional services, including structural changes in the way regional and  
35 local government is financed; and

36 (vi) Such other provisions as the parties agree upon.

37 (c) Each county that is required or chooses to utilize this section  
38 must make a progress report to the appropriate committees of the  
39 legislature by December 31, 1995, and on the last day of each

1 succeeding year until the regional services framework has been adopted.

2 The reports must include the following elements:

3 (i) Areas of agreement;

4 (ii) Areas of disagreement;

5 (iii) Issues that may require legislative action;

6 (iv) Expected date of process completion.

7 (3) Each county must make a final report when the process has been  
8 completed. The final report must include the following elements:

9 (a) Services covered by the regional services framework;

10 (b) Summaries of the agreements reached for each service;

11 (c) Services on which the parties were unable to reach agreement  
12 and the issues which therefore remained unresolved; and

13 (d) Legislative actions, if any, necessary to implement the plan  
14 and the effect on the plan if no action is taken.

15 (4) The regional services framework shall be adopted by the county  
16 legislative authority no later than five years from the date the  
17 initial meeting was convened.

18 (5) Multicounty services frameworks may be adopted by the  
19 legislative authorities of two or more counties according to the  
20 process established under this section or other processes agreed to  
21 among the counties and cities within the affected counties throughout  
22 the multicounty region.

--- END ---