
SUBSTITUTE HOUSE BILL 2553

State of Washington 52nd Legislature 1992 Regular Session

By House Committee on Transportation (originally sponsored by Representatives R. Fisher, Betrozoff, R. Meyers and Dellwo; by request of Governor Gardner)

Read first time 02/11/92.

1 AN ACT Relating to transportation appropriations; amending 1991
2 sp.s. c 15 s 1 (uncodified), 1991 sp.s. c 15 s 21 (uncodified), 1991
3 sp.s. c 15 s 5 (uncodified), 1991 sp.s. c 15 s 6 (uncodified), 1991
4 sp.s. c 15 s 14 (uncodified), 1991 sp.s. c 15 s 8 (uncodified), 1991
5 sp.s. c 15 s 9 (uncodified), 1991 sp.s. c 15 s 10 (uncodified), 1991
6 sp.s. c 15 s 11 (uncodified), 1991 sp.s. c 15 s 12 (uncodified), 1991
7 sp.s. c 15 s 13 (uncodified), 1991 sp.s. c 15 s 18 (uncodified), 1991
8 sp.s. c 15 s 23 (uncodified), 1991 sp.s. c 15 s 25 (uncodified), 1991
9 sp.s. c 15 s 28 (uncodified), 1991 sp.s. c 15 s 32 (uncodified), 1991
10 sp.s. c 15 s 33 (uncodified), 1991 sp.s. c 15 s 35 (uncodified), 1991
11 sp.s. c 15 s 36 (uncodified), 1991 sp.s. c 15 s 38 (uncodified), and
12 1991 sp.s. c 15 s 39 (uncodified), 1991 sp.s. c 15 s 57 (uncodified);
13 adding new sections to 1991 sp.s. c 15; and declaring an emergency.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

1 **Sec. 1.** 1991 sp.s. c 15 s 1 (uncodified) is amended to read as
2 follows:

3 The transportation budget of the state is hereby adopted and,
4 subject to the provisions hereinafter set forth, the several amounts
5 hereinafter specified, or as much thereof as may be necessary to
6 accomplish the purposes designated, are hereby appropriated from the
7 several accounts and funds hereinafter named to the designated state
8 agencies and offices for salaries, wages, and other expenses, for
9 capital projects, and for other specified purposes, including the
10 payment of any final judgments arising out of such activities, for the
11 period ending June 30, 1993. No moneys are provided in this act for
12 major relocation of the Washington state patrol (~~or the department of~~
13 ~~licensing~~). Any bill enacted during the 1991 or 1992 legislative
14 sessions requiring expenditure from a transportation related fund or
15 account that was not heard by either of the respective transportation
16 committees is not funded in this act.

17 **Sec. 2.** 1991 sp.s. c 15 s 21 (uncodified) is amended to read as
18 follows:

19 **FOR THE DEPARTMENT OF AGRICULTURE**

20 Motor Vehicle Fund---State Appropriation \$ 409,000

21 (~~(\$209,000 or as much thereof as is necessary, is appropriated~~
22 ~~from)) The motor vehicle fund state appropriation is provided solely
23 for the motor fuel quality testing program. Annual reports shall be
24 submitted to the legislative transportation committee commencing
25 January 15, ((1992)) 1993.~~

26 **Sec. 3.** 1991 sp.s. c 15 s 5 (uncodified) is amended to read as
27 follows:

1 **FOR THE COUNTY ROAD ADMINISTRATION BOARD**

2 Motor Vehicle Fund--County Arterial Preservation

3 Account--State Appropriation \$ ((22,427,000))
4 23,732,000

5 Motor Vehicle Fund--Rural Arterial Trust Account--

6 State Appropriation \$ 37,413,000

7 Motor Vehicle Fund--Private Local Appropriation . . \$ 62,409

8 Motor Vehicle Fund--State Appropriation \$ ((1,190,000))

9 1,241,420

10 TOTAL APPROPRIATION \$ ((61,030,000))

11 62,448,829

12 \$153,319 of the motor vehicle fund--county arterial preservation
13 account--state appropriation and \$153,319 of the motor vehicle fund--
14 rural arterial trust account--state appropriation, or as much thereof
15 as may be necessary, are provided solely to provide transportation
16 planning assistance to counties.

17 **Sec. 4.** 1991 sp.s. c 15 s 6 (uncodified) is amended to read as
18 follows:

19 **FOR THE TRANSPORTATION IMPROVEMENT BOARD**

20 Motor Vehicle Fund--Transportation Improvement

21 Account--State Appropriation \$ 104,000,000

22 Motor Vehicle Fund--Urban Arterial Trust Account--

23 State Appropriation \$ 51,848,000

24 TOTAL APPROPRIATION \$ 155,848,000

25 ~~((The legislative transportation committee shall evaluate methods
26 to improve legislative oversight of transportation improvement account
27 projects.))~~ The legislative transportation committee shall designate

1 an interim committee of house and senate transportation committee
2 members to evaluate the transportation improvement account and urban
3 arterial trust account programs of the transportation improvement board
4 to determine the appropriateness of project selection criteria and the
5 structure of the two programs based on current transportation needs.
6 Recommendations shall include but not be limited to changes to
7 selection criteria, changes to the method of implementing selection
8 criteria, changes in level of funding for the two programs, whether to
9 combine the small cities components of the two programs, suggested
10 limits on the obligation of funds, and methods to improve legislative
11 oversight of projects in terms of total cost and scope. The
12 recommendations shall be submitted to the legislative transportation
13 committee by December 15, 1992.

14 **Sec. 5.** 1991 sp.s. c 15 s 14 (uncodified) is amended to read as
15 follows:

16 **FOR THE LEGISLATIVE TRANSPORTATION COMMITTEE**

17 Motor Vehicle Fund--State Appropriation	\$	((3,028,000))
18		<u>2,825,000</u>
19 High Capacity Transportation Account--		
20 State Appropriation	\$	950,000
21 TOTAL APPROPRIATION	\$	((3,978,000))
22		<u>3,775,000</u>

23 (1) Of the high capacity transportation account appropriation
24 provided for in this section, \$550,000 is a reappropriation for
25 continuation of stage 1 of the public transportation study described in
26 section 12(4), chapter 298, Laws of 1990, and \$400,000 is for a portion
27 of the cost of stage 2.

1 (2) The appropriation provided for in section 41, chapter 15, Laws
2 of 1991 sp.s., includes funds to carry out the studies described in
3 section 12 (5) and (6), chapter 298, Laws of 1990: PROVIDED, That the
4 completion dates for both studies shall be June 30, 1993.

5 (3) The committee is authorized to conduct performance analysis and
6 other reviews of state transportation agencies and programs to ensure
7 that the agencies and programs: (a) Are being conducted in accordance
8 with legislative intent; (b) are being conducted in an efficient and
9 effective manner; and (c) continue to serve their intended purposes.
10 The findings and recommendations of any such reviews shall be reported
11 to the legislature.

12 **Sec. 6.** 1991 sp.s. c 15 s 8 (uncodified) is amended to read as
13 follows:

14 **FOR THE STATE PATROL--FIELD OPERATIONS BUREAU**

15 Motor Vehicle Fund--State Patrol Highway Account--

16 State Appropriation \$((~~131,301,000~~))
17 136,410,000

18 Motor Vehicle Fund--State Patrol Highway Account--

19 Federal Appropriation \$ 3,033,000

20 TOTAL APPROPRIATION \$((~~134,334,000~~))
21 139,443,000

22 The appropriations in this section are subject to the following
23 conditions and limitations: Any user of Washington state patrol
24 aircraft shall pay its pro rata share of all operating and maintenance
25 costs including capitalization.

26 **Sec. 7.** 1991 sp.s. c 15 s 9 (uncodified) is amended to read as
27 follows:

1 **FOR THE STATE PATROL--SUPPORT SERVICES BUREAU**

2 Motor Vehicle Fund--State Patrol Highway Account--

3 State Appropriation \$ ((52,914,000))
4 52,718,000

5 **Sec. 8.** 1991 sp.s. c 15 s 10 (uncodified) is amended to read as
6 follows:

7 **FOR THE DEPARTMENT OF LICENSING--VEHICLE SERVICES**

8 Motor Vehicle Fund--State Appropriation \$ ((47,105,000))
9 45,695,000

10 General Fund--Marine Fuel Tax Refund Account--

11 State Appropriation \$ 25,000

12 General Fund--Wildlife Account--State Appropriation \$ ((502,000))
13 504,000

14 TOTAL APPROPRIATION \$ ((47,632,000))
15 46,224,000

16 ~~((The legislature recognizes the need to address issues remaining~~
17 ~~unresolved from the 1991 title and registration study required by the~~
18 ~~legislature and the governor. The intent of the legislature is to~~
19 ~~better align the fee structure with the costs associated with providing~~
20 ~~services for the state. Evidence from the 1991 study indicates~~
21 ~~inequities exist in cost recovery and/or profits realized between large~~
22 ~~and small county auditors and their subagents. Further, no policy~~
23 ~~exists regarding how counties treat excess revenues generated from~~
24 ~~providing this service. The Washington association of counties, the~~
25 ~~Washington association of county officials, representatives of the~~
26 ~~subagents, and the department of licensing, under the direction of the~~
27 ~~legislative transportation committee, shall report to the legislative~~

1 General Fund--Public Safety and Education Account--
2 State Appropriation \$ ((418,000))
3 406,000
4 TOTAL APPROPRIATION \$ ((9,780,000))
5 9,503,000

6 **Sec. 11.** 1991 sp.s. c 15 s 13 (uncodified) is amended to read as
7 follows:

8 **FOR THE DEPARTMENT OF LICENSING--INFORMATION SYSTEMS**

9 General Fund--Wildlife Account--State Appropriation \$ ((56,000))
10 53,000
11 Highway Safety Fund--State Appropriation \$ ((3,506,000))
12 5,909,000
13 Highway Safety Fund--Motorcycle Safety Education
14 Account--State Appropriation \$ ((58,000))
15 55,000
16 Motor Vehicle Fund--State Appropriation \$ ((5,961,000))
17 9,559,000
18 General Fund--Public Safety and Education Account--
19 State Appropriation \$ ((252,000))
20 241,000
21 TOTAL APPROPRIATION \$ ((9,833,000))
22 15,817,000

23 The appropriation for the licensing application migration project
24 (LAMP) is conditioned upon compliance with the provisions of section
25 ((54 of chapter 15, Laws of 1991 sp.s)) 26 of this act. If section 26
26 of this act is not enacted during the 1992 legislative session, then
27 the appropriation for the licensing application migration project shall
28 lapse.

1 **Sec. 14.** 1991 sp.s. c 15 s 23 (uncodified) is amended to read as
2 follows:

3 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY CONSTRUCTION--PROGRAM B**

4	Motor Vehicle Fund--State Appropriation	\$ ((42,000,000))
5		<u>47,000,000</u>
6	Motor Vehicle Fund--Federal Appropriation	\$((407,000,000))
7		<u>452,000,000</u>
8	Motor Vehicle Fund--Local Appropriation	\$ 8,000,000
9	TOTAL APPROPRIATION	\$((457,000,000))
10		<u>507,000,000</u>

11 The appropriations in this section are provided for the location,
12 design, right of way, and construction of state highway projects on
13 the interstate system designated as category "B" under RCW 47.05.030.
14 The appropriations in this section are subject to the following
15 conditions and limitations:

16 (1) ((\$42,000,000)) \$47,000,000 of the motor vehicle fund--state
17 appropriation includes a maximum of ((\$32,000,000)) \$37,000,000 in
18 proceeds from the sale of bonds authorized by RCW 47.10.790 and
19 47.10.801: PROVIDED, That the transportation commission may authorize
20 the use of current revenues available to the department of
21 transportation in lieu of bond proceeds for any part of the state
22 appropriation.

23 (2) Should cash flow demands exceed the motor vehicle fund--federal
24 appropriation, the motor vehicle fund--state appropriation is increased
25 proportionally to provide matching state funds from the sale of bonds
26 authorized by RCW 47.10.801 and 47.10.790 not to exceed \$10,000,000 and
27 it is understood that the department shall seek authority to expend
28 unanticipated receipts for the federal portion.

1 (3) It is further recognized that the department may make use of
2 federal cash flow obligations on interstate construction contracts in
3 order to complete the interstate highway system as expeditiously as
4 possible.

5 (4) It is the intent of the legislature that the department shall
6 place special emphasis on delivering the HOV projects contained in the
7 document dated March, 1991, entitled "Puget Sound HOV Core Lane Needs:
8 2000". The department shall report progress on program delivery to the
9 legislative transportation committee by November 1, 1991 and December
10 1, 1992.

11 **Sec. 15.** 1991 sp.s. c 15 s 25 (uncodified) is amended to read as
12 follows:

13 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY CONSTRUCTION--PROGRAM C**

14 Motor Vehicle Fund--State Appropriation	\$ ((66,800,000))
15	<u>68,800,000</u>
16 Transportation Fund--State Appropriation	\$ 119,000,000
17 Motor Vehicle Fund--Federal Appropriation	\$ 16,000,000
18 Motor Vehicle Fund--Local Appropriation	\$ 4,000,000
19 TOTAL APPROPRIATION	\$((205,800,000))
20	<u>207,800,000</u>

21 The appropriations in this section are provided for the location,
22 design, right of way acquisition, and construction of state highway
23 projects designated as category "C" under RCW 47.05.030.

24 In order to accommodate the federal 1991 intermodal surface
25 transportation efficiency act, the department of transportation may
26 transfer dollar for dollar from the motor vehicle fund--state
27 appropriation to the motor vehicle fund--federal appropriation. The
28 department is authorized to proceed with construction of rest areas

1 provided local and/or private contributions of at least forty percent
2 of total project costs are made. The department is further authorized
3 to construct rest areas if the department successfully obtains federal
4 funds from either the federal "Scenic Byways" grant program and/or the
5 "Transportation Enhancement Activities" program. If such federal funds
6 are obtained, the department of transportation may transfer dollar for
7 dollar from the motor vehicle fund--state appropriation to the motor
8 vehicle fund--federal appropriation.

9 **Sec. 16.** 1991 sp.s. c 15 s 28 (uncodified) is amended to read as
10 follows:

11 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY MANAGEMENT AND**
12 **FACILITIES--PROGRAM D**

13	Motor Vehicle Fund--State Appropriation	\$	39,302,000
14	<u>Transportation Fund--State Appropriation</u>	\$	<u>150,000</u>
15	Motor Vehicle Fund--Transportation Capital Facilities		
16	Account--State Appropriation	\$	((33,149,000))
17			<u>36,634,000</u>
18	TOTAL APPROPRIATION	\$	((72,451,000))
19			<u>76,086,000</u>

20 The appropriations in this section are subject to the following
21 conditions and limitations:

22 (1) \$1,700,000 of the transportation capital facilities account--
23 state appropriation is contingent upon the sale of bonds authorized in
24 RCW 47.02.120.

25 (2) The transportation capital facilities account--state
26 appropriation will be funded by a state treasurer revenue transfer of
27 ~~((31,449,000))~~ \$34,934,000 from the motor vehicle fund to the
28 transportation capital facilities account.

1 (~~(3) No later than August, 1991, the department shall present a~~
2 ~~comprehensive plan to the legislative transportation committee for~~
3 ~~creation of an urban mobility office including recommendations on HOV~~
4 ~~programs, growth management, the freeway and arterial management effort~~
5 ~~(FAME), and other associated programs or activities. The plan shall~~
6 ~~include recommended methods for quantifying reductions in congestion.~~)

7 **Sec. 17.** 1991 sp.s. c 15 s 32 (uncodified) is amended to read as
8 follows:

9 **FOR THE DEPARTMENT OF TRANSPORTATION--NONINTERSTATE BRIDGES--PROGRAM H**

10 Motor Vehicle Fund--State Appropriation	\$	53,200,000
11 Motor Vehicle Fund--Federal Appropriation	\$	52,400,000
12 Motor Vehicle Fund--Local Appropriation	\$	1,000,000
13 TOTAL APPROPRIATION	\$	106,600,000

14 The appropriations in this section are provided to preserve the
15 structural and operating integrity of existing bridges. It is the
16 intent of the legislature that this appropriation does not commit the
17 legislature to the transportation commission's proposed twenty-year
18 bridge program.

19 In order to accommodate the federal 1991 intermodal surface
20 transportation efficiency act the department of transportation may
21 transfer dollar for dollar from the motor vehicle fund--state
22 appropriation to the motor vehicle fund--federal appropriation.

23 **Sec. 18.** 1991 sp.s. c 15 s 33 (uncodified) is amended to read as
24 follows:

25 **FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY MAINTENANCE AND**
26 **OPERATIONS--PROGRAM M**

27 Motor Vehicle Fund--State Appropriation	\$	((215,160,000))
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1		<u>217,750,000</u>
2	Motor Vehicle Fund--Local Appropriation	\$ 750,000
3	TOTAL APPROPRIATION	\$((215,910,000))
4		<u>218,500,000</u>

5 (~~The department shall place emphasis on the development and~~
6 ~~construction of rest areas. The department shall establish criteria~~
7 ~~for prioritizing rest area construction state wide. The department~~
8 ~~shall report the criteria and priority array to the legislative~~
9 ~~transportation committee by August 1, 1991.))~~

10 The department may, as part of its regular maintenance program,
11 begin correcting existing fish passage barriers.

12 Up to \$742,000 is provided for the incident response program. This
13 program may not be used to compete with private industry in removing or
14 relocating vehicles, but shall be for the purpose of assisting in
15 coordinating the response of both public and private efforts to clear
16 obstructions in an efficient manner.

17 **Sec. 19.** 1991 sp.s. c 15 s 35 (uncodified) is amended to read as
18 follows:

19 **FOR THE DEPARTMENT OF TRANSPORTATION--TRANSPORTATION MANAGEMENT AND**
20 **SUPPORT--PROGRAM S**

21	Transportation Fund--State Appropriation	\$ 700,000
22	Motor Vehicle Fund--Puget Sound Capital Construction	
23	Account--State Appropriation	\$ 465,000
24	Motor Vehicle Fund--Puget Sound Ferry Operations	
25	Account--State Appropriation	\$ 885,000

1 (a) Improvements to tracks, grade crossings, and signal systems
2 necessary to increase operating speeds. In developing these
3 recommendations, the department shall involve the utilities and
4 transportation commission and other affected state and local agencies;

5 (b) Station improvements;

6 (c) Resumption of service between Seattle, Washington, and
7 Vancouver, British Columbia; and

8 (d) New or additional service on other routes for which there is
9 adequate demand and reasonable opportunity for cost recovery.

10 ~~(2) ((Funds are provided for acquisition of rail rights of way
11 under RCW 47.76.140: PROVIDED, That funds expended for the Stampede
12 Pass corridor connecting Ravensdale in King County and Cle Elum in
13 Kittitas County may be expended only if the corridor is acquired
14 jointly with the city of Tacoma. The department shall enter into an
15 agreement with the City of Tacoma to develop appropriate restrictions
16 on the use of the right of way designed to protect Tacoma's Green River
17 water supply. Following acquisition, the department may not expend or
18 authorize the expenditure of funds for improvements to tracks, bridges,
19 and associated elements without prior legislative approval. Funds may
20 be expended for necessary maintenance and preservation, such as fire
21 and weed control. This appropriation shall lapse if \$1,100,000 is not
22 reappropriated for the purchase of corridors from the essential rail
23 banking account.~~

24 ~~(3))~~ Moneys in this appropriation for the Spokane intermodal
25 transportation center may be expended only after the Washington state
26 transportation commission has received funding commitments from all
27 other project participants.

28 ~~((4))~~ (3) Of the amount provided for regional transportation
29 planning organizations, funds not allocated to such organizations may

1 be used for a discretionary grant program for special regional planning
2 projects, to be administered by the department of transportation.

3 ~~((+5))~~ (4) The amount provided for implementation of the universal
4 bus pass program at the University of Washington shall be expended
5 solely for one-time infrastructure costs for modification of roads to
6 accommodate buses, modification of parking facilities, bus shelters,
7 security lighting for night shuttle programs, and bike storage
8 facilities. It is the intent of the legislature that comparable
9 comprehensive programs be developed in the near future for all
10 universities and colleges within the greater Seattle area. To that
11 end, Metro, community transit and Pierce transit, and Seattle area
12 colleges and universities shall work together and submit a plan to the
13 legislative transportation committee identifying potential services,
14 costs and implementation schedules. The plan shall be submitted by
15 November 1992.

16 (5) In order to accommodate the federal 1991 intermodal surface
17 transportation efficiency act the department of transportation may
18 transfer dollar for dollar from the motor vehicle fund--state
19 appropriation to the motor vehicle fund--federal appropriation.

20 (6) The legislature finds that there is a significant state
21 interest in transportation systems and facilities that serve regional
22 and state-wide travel. Further, the state growth management act gives
23 local governments significant authority to develop plans for all
24 transportation systems, including regional and state-wide facilities.
25 While the department of transportation and the transportation
26 commission have broad authority to develop state-wide transportation
27 plans, the relationship between these plans and local growth management
28 plans is unclear.

29 The department of transportation is directed to report to the 1993
30 legislature on a proposed definition of transportation issues of state-

1 wide significance, the recommended role of the state, regions, and
2 local governments in addressing these issues, and a proposed process
3 for their inclusion in local comprehensive plans. The department shall
4 involve local governments, regional transportation planning
5 organizations, and the department of community development in the
6 development of these recommendations.

7 **Sec. 21.** 1991 sp.s. c 15 s 38 (uncodified) is amended to read as
8 follows:

9 **FOR THE DEPARTMENT OF TRANSPORTATION--MARINE CONSTRUCTION--PROGRAM W**

10	Motor Vehicle Fund--Puget Sound Capital Construction	
11	Account--State Appropriation	\$((107,324,000))
12		<u>117,324,000</u>
13	Motor Vehicle Fund--Puget Sound Capital Construction	
14	Account--Federal Appropriation	\$ 16,937,000
15	Motor Vehicle Fund--Puget Sound Capital Construction	
16	Account--Private/Local Appropriation	\$ 1,500,000
17	TOTAL APPROPRIATION	\$((125,761,000))
18		<u>135,761,000</u>

19 The appropriations in this section are provided for improving the
20 Washington state ferry system, including, but not limited to, vessel
21 acquisition, vessel construction, major and minor vessel improvements,
22 and terminal construction and improvements. The appropriations in this
23 section are subject to the following conditions and limitations:

24 The appropriations in this section are provided to carry out only
25 the projects in the department of transportation's 1991-93 biennial
26 budget request dated March 1991, as approved by the transportation
27 commission. The department of transportation shall revise these
28 projects to reconcile them with the 1989-91 actual expenditures within

1 sixty days of the beginning of the biennium. The department shall also
2 reevaluate such projects, based on the findings and recommendations of
3 the April 5, 1991, Final Report by Booz.Allen, Hamilton and M.
4 Rosenblatt and Son, Inc. on the Washington State Ferries' Vessel
5 Refurbishment Programs, and, if appropriate, make the necessary project
6 revisions, after consultation with the legislative transportation
7 committee, prior to September 1, 1991.

8 The Puget Sound capital construction account--state appropriation
9 includes the reappropriation of \$18,965,000 and \$15,000,000 in proceeds
10 from the sale of bonds authorized by RCW 47.60.560 and \$10,000,000 in
11 proceeds from the sale of bonds authorized by House Bill No. 2896, Laws
12 of 1992: PROVIDED, That the department of transportation may use
13 current revenues available to the Puget Sound capital construction
14 account in lieu of bond proceeds for any part of the state
15 appropriation.

16 The appropriation in this section contains an amount for
17 prerefurbishment inspections as identified in Recommendation 8 of the
18 April 5, 1991, Final Report by Booz.Allen, Hamilton and M. Rosenblatt
19 and Son, Inc. on the Washington State Ferries' Vessel Refurbishment
20 Programs.

21 The Puget Sound capital construction account--state appropriation
22 includes \$1,082,000 to be expended solely for the design of a jumbo
23 class automobile ferry vessel.

24 The department shall consult the legislative transportation
25 committee regarding the expenditure of moneys appropriated in this
26 section and shall provide the committee with a monthly report
27 concerning the status of the capital program authorized in this
28 section.

29 \$300,000 of the Puget Sound capital construction account--state
30 appropriation is provided to implement Recommendation Numbers 7 and 19

1 of the April 5, 1991, Final Report by Booz.Allen, Hamilton and M.
2 Rosenblatt and Son, Inc. on the Washington State Ferries' Vessel
3 Refurbishment Programs. Of that amount \$200,000 is provided for
4 implementing a formal hazardous materials program and \$100,000 is
5 provided for audiogauge steel testing.

6 The department of transportation shall establish a task force to
7 assess and oversee the implementation of the recommendations contained
8 in the April 5, 1991, Final Report by Booz.Allen, Hamilton and M.
9 Rosenblatt and Son, Inc. on the Washington State Ferries' Vessel
10 Refurbishment Programs. The task force shall be comprised of
11 department of transportation management, representatives of Washington
12 state ferry system employee organizations, the shipbuilding industry,
13 the legislative transportation committee, and any other entity or
14 individual as deemed appropriate by the department. The task force
15 shall provide a progress report to the legislative transportation
16 committee by December 1, 1991 and December 1, 1992.

17 In order to accommodate the federal 1991 intermodal surface
18 transportation efficiency act, the department may transfer on a dollar
19 for dollar basis, motor vehicle fund--Puget Sound capital construction
20 account--state appropriation to the motor vehicle fund--Puget Sound
21 capital construction account--federal appropriation.

22 **Sec. 22.** 1991 sp.s. c 15 s 39 (uncodified) is amended to read as
23 follows:

24 **FOR THE DEPARTMENT OF TRANSPORTATION--MARINE--PROGRAM X**

25 Marine Operating Fund--State Appropriation \$((204,767,000))
26 205,754,039

27 The appropriation in this section is subject to the following
28 conditions and limitations:

1 (1) The marine operating fund is hereby created in the state
2 treasury.

3 To fund the appropriations in this act, the department shall
4 transfer operating subsidies from the Puget Sound ferry operations
5 account and ferry user revenues from the ferry system revolving account
6 to the marine operating fund.

7 The department shall transfer moneys from the ferry system
8 revolving account to the marine operating fund so as to minimize the
9 need for revenues from the Puget Sound ferry operations account during
10 June of each respective fiscal year in support of the expenditures
11 necessary for the operation and maintenance of the state ferry system
12 as authorized in this section.

13 (2) The appropriation is based on the budgeted expenditure of
14 \$24,562,547 for vessel operating fuel in the 1991-93 biennium. If the
15 actual cost of fuel is less than this budgeted amount, the excess
16 amount shall not be expended. If the actual cost exceeds this amount,
17 the department shall request a supplemental appropriation.

18 (3) The appropriation contained in this section provides for the
19 compensation of ferry employees, including increases. The expenditures
20 for compensation paid to ferry employees during the 1991-93 biennium
21 shall not exceed (~~(\$135,862,000)~~) \$136,582,000 plus a dollar amount, as
22 prescribed by the office of financial management, that is equal to any
23 insurance benefit increase granted general government employees in
24 excess of \$256.07 a month annualized per eligible marine employee
25 multiplied by the number of eligible marine employees for the
26 respective fiscal year, a dollar amount as prescribed by the office of
27 financial management for salary increases during the 1991-93 biennium,
28 and a dollar amount as prescribed by the office of financial management
29 for costs associated with pension amortization charges and cost of
30 living allowances. For the purposes of this section, the expenditures

1 for compensation paid to ferry employees shall be limited to salaries
2 and wages and employee benefits as defined in the office of financial
3 management's policies, regulations, and procedures named under objects
4 of expenditure "A" and "B" (7.2.6.2). Of the ((~~\$135,862,000~~))
5 \$136,582,000 provided for compensation, plus the prescribed insurance
6 benefit, pension, and salary increase dollar amount:

7 (a) The maximum dollar amount that shall be allocated from the
8 governor's compensation salary appropriation is in addition to the
9 appropriation contained in this section and may be used to increase
10 compensation costs, effective January 1, 1992;

11 (b) The maximum dollar amount that shall be allocated from the
12 governor's compensation salary appropriation is in addition to the
13 appropriation contained in this section and shall be used to maintain
14 any 1991-92 compensation increase and may be used to increase
15 compensation costs, effective January 1, 1993.

16 In no event may the June 30, 1992, hourly salary rate increase
17 exceed any average hourly salary rate increase granted during the 1991-
18 92 fiscal year.

19 In no event may the June 30, 1993, hourly salary rate increase
20 exceed any salary rate increase granted during the 1992-93 fiscal year.

21 (c) The prescribed insurance benefit increase dollar amount that
22 shall be allocated from the governor's compensation insurance benefits
23 appropriation is in addition to the appropriation contained in this
24 section and may be used to increase compensation costs, effective July
25 1, 1991;

26 (d) The prescribed insurance benefit increase dollar amount that
27 shall be allocated from the governor's compensation insurance benefits
28 appropriation is in addition to the appropriation contained in this
29 section and may be used to increase compensation costs, effective July
30 1, 1992.

1 (4) The intent of the legislature is to eliminate the current
2 passenger-only service between Seattle and Bremerton. The
3 transportation commission is responsible for evaluating other potential
4 passenger-only routes and determining the location of a new passenger-
5 only route. The transfer of the Seattle/Bremerton passenger-only
6 vessel to a new route should be implemented as soon as it is feasible.

7 (5) The appropriation in this section includes \$1,091,290 for an
8 additional eight-hour automobile ferry service between Seattle and
9 Bremerton during the 1992-93 fiscal period commencing with the
10 elimination of the passenger only service.

11 (6) The department of transportation shall provide the legislative
12 transportation committee with a monthly report concerning the status of
13 the operating program authorized in this section.

14 (7) The transportation commission is directed to continue its
15 evaluation of passenger-only vessel designs capable of providing high
16 speed service between Seattle and Bremerton. The commission shall
17 provide the legislative transportation committee with a report
18 concerning the status of the evaluation by September 30, 1991 and
19 December 1, 1992.

20 **Sec. 23.** 1991 sp.s. c 15 s 57 (uncodified) is amended to read as
21 follows:

22 **FOR THE WASHINGTON STATE PATROL--CAPITAL**

23 As used in this section, "St Patrol Hiwy Acct" means the State
24 Patrol Highway Account.

25 (1) Design and construct WSP/DOL district offices-Tacoma (90-2-013)

	Reappropriation	Appropriation
27 St Patrol Hiwy Acct		5,413,000
28 Motor Vehicle Acct--State		924,000
29 Highway Safety Fund--State		924,000
30 Total Appropriation		7,261,000

1	Project	Estimated	Estimated
2	Costs	Costs	Total
3	Through	7/1/91 and	Costs
4	6/30/91	Thereafter	
5	750,000		8,011,000
6	<u>(2) Design new agency headquarters-Olympia (90-2-040)</u>		
7		<u>Reappropriation</u>	<u>Appropriation</u>
8	<u>St Patrol Const Acct</u>		<u>33,020,000</u>
9	<u>Project</u>	<u>Estimated</u>	<u>Estimated</u>
10	<u>Costs</u>	<u>Costs</u>	<u>Total</u>
11	<u>Through</u>	<u>7/1/91 and</u>	<u>Costs</u>
12	<u>6/30/91</u>	<u>Thereafter</u>	
13		<u>36,420,000</u>	<u>36,420,000</u>
14	<u>The moneys provided by the appropriation in this subsection are to</u>		
15	<u>be used for the building component only. The money appropriated by</u>		
16	<u>this subsection shall lapse unless the bond authorization in ESHB 1810,</u>		
17	<u>or any other similar bond authorization, is enacted during the 1992</u>		
18	<u>legislative session.</u>		
19	(3) Complete Construction District Headquarters-Everett		
20	(90-2-018)		
21		Reappropriation	Appropriation
22	St Patrol Hiwy Acct	3,200,000	<u>1,300,000</u>
23	Project	Estimated	Estimated
24	Costs	Costs	Total
25	Through	7/1/91 and	Costs
26	6/30/91	Thereafter	
27	300,000	((3,200,000))	((3,500,000))
28		<u>4,500,000</u>	<u>4,800,000</u>
29	<u>(4) Replace underground storage tanks-Ten locations (92-1-002)</u>		
30		Reappropriation	Appropriation
31	St Patrol Hiwy Acct		((1,656,000))
32			<u>1,469,000</u>
33	Project	Estimated	Estimated
34	Costs	Costs	Total
35	Through	7/1/91 and	Costs
36	6/30/91	Thereafter	
37	376,000		((2,032,000))
38			<u>1,932,000</u>

1 (5) Minor works (92-2-004)

2		Reappropriation	Appropriation
3	St Patrol Hiwy Acct		((435,000))
4			<u>278,000</u>
5	Project	Estimated	Estimated
6	Costs	Costs	Total
7	Through	7/1/91 and	Costs
8	6/30/91	Thereafter	
9	1,654,000	((759,200))	((2,848,200))
10		<u>602,200</u>	<u>2,691,200</u>

11 (6) Property acquisition for communications site-Maple Falls
12 (92-2-0064)

13		Reappropriation	Appropriation
14	St Patrol Hiwy Acct		17,000
15	Project	Estimated	Estimated
16	Costs	Costs	Total
17	Through	7/1/91 and	Costs
18	6/30/91	Thereafter	
19		<u>17,000</u>	17,000

20 (7) BAW FAW replacement communication tower (92-2-010)

21		Reappropriation	Appropriation
22	St Patrol Hiwy Acct		((234,000))
23			<u>184,000</u>
24	Project	Estimated	Estimated
25	Costs	Costs	Total
26	Through	7/1/91 and	Costs
27	6/30/91	Thereafter	
28		<u>184,000</u>	((234,000))
29			<u>184,000</u>

30 The state patrol and the department of licensing shall coordinate
31 their activities when siting facilities. This coordination shall
32 result in the colocation of driver and vehicle licensing and vehicle
33 inspection service facilities whenever possible.

34 The department and state patrol shall explore alternative state
35 services, such as vehicle emission testing, that would be feasible to
36 colocate in these joint facilities. The department and state patrol
37 shall reach agreement with the department of transportation for the

1 purposes of offering department of transportation permits at these one-
2 stop transportation centers. All services provided by the department
3 or the state patrol at these transportation service facilities shall be
4 provided at cost to the participating agencies.

5 In those instances where the community need or the agencies needs
6 do not warrant colocation this proviso shall not apply.

7 NEW SECTION. **Sec. 24.** A new section is added to 1991 sp.s. c 15
8 to read as follows:

9 **FOR THE WASHINGTON STATE PATROL**

10 General Fund--State Appropriation Transfer:

11 For transfer to state patrol highway account . . . \$ 1,100,000

12 The appropriation in this section is provided to reimburse from the
13 general fund up to \$1,100,000 to the state patrol highway account for
14 the general fund share of the design costs contained in section 29(3),
15 chapter 14, Laws of 1991 sp. sess. for the Washington state patrol
16 headquarters facility, should funding for construction of the patrol
17 headquarters not be enacted during the 1991-93 biennium. The amount to
18 be transferred shall be based on actual project expenditures and the
19 pro rata share between parking and nonparking components of the
20 building as projected by the design consultant.

21 NEW SECTION. **Sec. 25.** A new section is added to 1991 sp.s. c 15
22 to read as follows:

23 **FOR DEPARTMENT OF TRANSPORTATION**

24 Motor Vehicle Fund--State Appropriation Transfer:

25 For transfer to transportation equipment fund . . . \$ 146,000

26 This appropriation is provided to replace equipment lost and other
27 associated costs in the Kent maintenance facility fire.

1 NEW SECTION. **Sec. 26.** A new section is added to 1991 sp.s. c 15
2 to read as follows:

3 Agencies shall comply with the following requirements regarding
4 information technology projects if directed to do so by specific
5 appropriation proviso within this act. In addition to these provisos
6 agencies shall comply with all department of information services
7 requirements.

8 It is the intent of the legislature that information technology
9 projects in state government be managed and completed successfully.
10 Information technology projects should be divided into distinct phases.
11 Each phase of a project should be successfully completed before
12 subsequent phases are commenced, unless an alternative plan is approved
13 by the department of information services, office of financial
14 management, and legislative transportation committee. In addition to
15 the post-implementation review, reviews using oversight and quality
16 assurance measures are to be conducted throughout the project.

17 The legislature, department of information services and office of
18 financial management, should evaluate each project's scope, duration,
19 and risk in determining whether appropriations should be for a fiscal
20 year or a biennium, and whether specific phases or the entire project
21 can be accomplished within a specified time period.

22 Work shall not commence on any task in a subsequent phase of a
23 project until the status report for the preceding key decision point
24 has been approved by the department of information services and the
25 office of financial management.

26 (1) Prior to requesting moneys from the legislature, or as a
27 condition of receiving an appropriation for planning or development of
28 information technology projects, an agency shall complete a project
29 scoping process. The scoping process shall detail the key issues to be

1 addressed by the information technology project. The scoping process
2 shall precede the feasibility study.

3 The scoping process must define the project's scope; key issues,
4 including business, management, technical and other issues; major
5 objectives; project justifications; project approach; and answer by a
6 test of reasonableness that the project is feasible. The purpose of
7 the scoping process is to provide the legislature, office of financial
8 management, and the department of information services with the high
9 level information that is needed to grant approval to proceed with the
10 project.

11 (2) The agency shall produce a feasibility study for each
12 information systems project in accordance with published department of
13 information services instructions. In addition to department of
14 information services requirements such studies shall examine and
15 evaluate the costs and benefits of maintaining the status quo, and of
16 the proposed project. The study shall identify if and in what amounts
17 any fiscal savings, costs, and benefits will occur, and what programs
18 or fund sources will be affected. Benefits of information technology
19 projects shall not be limited to fiscal savings, but may include
20 improvements in service delivery by the agency to the citizens of the
21 state. The feasibility study in this section shall be accompanied by
22 the project management plan described in subsection (3) of this
23 section.

24 (3) The project management plan shall document how the agency will
25 manage the project identified in the feasibility study. The plan shall
26 be an evolving document. Each subsequent phase of the project shall
27 have an updated project management plan submitted as a prerequisite for
28 approval to begin the next phase.

29 The project management plan shall cover all factors critical to the
30 entire project and shall specifically address management plans for

1 successfully completing the subsequent phase. The project management
2 plan shall address all factors critical to the overall project,
3 including, but not limited to, the following elements:

4 (a) Project organization: Define agency executive personnel
5 accountable for project success; define oversight and management
6 committee structures; identify key personnel including key positions
7 that are not yet filled; address staffing requirements, including
8 backfilling requirements; and other key resources needed for successful
9 project implementation.

10 (b) A description of scope change and cost control procedures.

11 (c) A risk assessment and risk mitigation plan.

12 (d) A description of project oversight monitoring and quality
13 assurance procedures.

14 (e) A project workplan: Explaining the appropriately defined
15 phases, key management decision points, scheduling of other activities,
16 and estimated costs for the next phase or phases to be conducted in a
17 specified time period.

18 (4) Prior to reaching key decision points identified in the
19 relevant project management plan a project status report shall be
20 submitted to the department of information services, the office of
21 financial management, and the legislative transportation committee for
22 each project. Project status reports shall examine and evaluate
23 project management, accomplishments, budget, action to address
24 variances, risk management, cost and benefits analysis, and other
25 aspects critical to completion of a project.

26 (5) In instances where a project review is requested in accordance
27 with department of information services policies, the reviews shall
28 examine and evaluate: System requirements specifications; scope;
29 system architecture; change controls; documentation; user involvement;
30 training; availability and capability of resources; programming

1 languages and techniques; system inputs and outputs; plans for testing,
2 conversion, implementation, and post-implementation; and other aspects
3 critical to successful construction, integration, and implementation of
4 information technology projects. Copies of written project review
5 reports shall be forwarded to the office of financial management and
6 the legislative transportation committee by the agency.

7 (6) The agency and the department of information services shall
8 provide the legislative transportation committee and the office of
9 financial management with a written bi-monthly project oversight and
10 risk assessment report for each project that has a specific proviso
11 under this section. The report shall include, but not be limited to,
12 the following: Project name, agency undertaking the project, a
13 description of the project, key project activities during the next
14 sixty to ninety days, base-line cost data, costs to date, schedule to
15 date, risk assessments, risk management, and recommendations.

16 (7) A written post-implementation review report shall be prepared
17 by the agency for each information systems project in accordance with
18 published department of information services instructions. In addition
19 to the information requested pursuant to the department of information
20 services instructions, post-implementation reports shall evaluate the
21 degree to which a project accomplished its major objectives including,
22 but not limited to, a comparison of original cost and benefit estimates
23 to actual costs and benefits achieved. Copies of post-implementation
24 review reports shall be provided to the department of information
25 services, the office of financial management, and the legislative
26 transportation committee.

27 (8) Where major variances in project scope, cost, or risk occur,
28 the sponsoring agency shall inform the department of information
29 services of the change. The director of the sponsoring agency and the
30 director of the department of information services shall jointly report

1 such findings in writing to the legislative transportation committee
2 and office of financial management. A major variance is defined as a
3 budget change in excess of \$1,000,000 or ten percent, whichever is
4 lower; an increase in risk category to high; or a change in scope that
5 could result in major change in budget or risk.

6 NEW SECTION. **Sec. 27.** This act is necessary for the immediate
7 preservation of the public peace, health, or safety, or support of the
8 state government and its existing public institutions, and shall take
9 effect immediately.