

2 **SHB 2590 - H AMD 0063 FAILED 2/12/92**

3 By Representative Sprenkle

4

5 Strike everything after the enacting clause and insert the
6 following:

7

"PART I

8

FINDINGS AND DEFINITIONS"

9 "NEW SECTION. Sec. 101. (1) The legislature finds that
10 comprehensive, appropriate, and affordable health services should be
11 available to all Washington residents. The legislature further finds
12 that the extraordinary health services available to most Washington
13 state residents both in quality and timeliness are not available to
14 many in an affordable, timely, or dignified manner, and that the costs
15 of the existing system have created an unsustainable burden to
16 individuals, business, and government.

17 (2) The legislature further finds that the existing system lacks
18 the ability to provide affordable, high quality services because of the
19 design of the health services delivery system and other important
20 factors, which include:

21 (a) An aging population and public expectations of the health care
22 system;

23 (b) New technologies for diagnosis and treatment;

24 (c) Unhealthy lifestyles related specifically to diet, lack of
25 exercise, stress, and inappropriate or excessive use of tobacco
26 products, and drugs and alcohol;

27 (d) Defensive medicine;

1 (e) New disease conditions, such as AIDS; and

2 (f) The lack of incentives for most health services providers and
3 consumers to use health services cost-effectively.

4 (3) The legislature recognizes that without obtaining optimum value
5 for the money spent on health services, universal access will not be
6 achievable. A substantial increase in value can be achieved by
7 modifying current health services reimbursement, and altering the type
8 and amount of copayment and premium responsibilities held by
9 individuals.

10 (4) The legislature finds there are two major approaches to
11 managing health services costs -- strict regulation of providers, or
12 giving individuals and providers much more financial accountability in
13 health care decision making. Significantly greater choice and
14 flexibility for individuals and providers can be maintained through
15 accountability, than through regulation.

16 (5) The legislature further finds that changes in the health
17 services system must make every effort to sustain and encourage those
18 aspects of the current system that result in high technical quality and
19 consumer responsiveness, while eliminating inefficiencies and
20 inequities.

21 (6) The legislature further finds that individuals, employers, and
22 providers who currently have or provide affordable access to quality
23 care, highly value that right, and that change should be accomplished
24 in a manner that permits ongoing evaluation and modification in order
25 to accomplish system transformation with as little disruption and as
26 much continuity as possible.

27 (7) The legislature further finds that most employers that provide
28 health care coverage assume a disproportionate share of costs as
29 compared to other industrialized nations and that if an employment-

1 based health insurance system is to be used, all employers should
2 participate, with sensitivity to their ability to pay.

3 (8) The legislature further finds that all health services
4 consumers must share in the cost of health services according to their
5 ability to pay and that, to the extent possible, no individual or
6 employer should be confronted with the threat of extreme financial
7 hardship because of the cost of health services.

8 (9) The legislature recognizes that comprehensive strategies should
9 be developed to eliminate those aspects of defensive medicine that add
10 to the cost, but not the quality of health services. While the
11 Washington state health care cost control and access commission is
12 developing such strategies, the legislature finds that the development
13 and implementation of practice parameters is one part of a
14 comprehensive strategy that should be undertaken.

15 (10) The legislature further finds that the existing health
16 services delivery system is incapable of providing cost-effective
17 services and that although much, if not all, of the additional costs of
18 providing universal access might be achieved through increasing its
19 efficiency, this will require time and, at least initially, additional
20 revenue will be required to expand access and reconfigure the existing
21 delivery system."

22 "NEW SECTION. Sec. 102. DEFINITIONS. As used in this chapter and
23 sections 402 through 414 of this act, unless the context clearly
24 requires otherwise:

25 (1) "Capitated rate" means the level of payment for provision of a
26 health care benefits package, paid to an organized delivery system, on
27 a monthly basis, for each individual enrolled in such organized
28 delivery system.

1 (2) "Health care facility" or "facility" means hospices licensed
2 under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW,
3 rural health facilities as defined in RCW 70.175.020, psychiatric
4 hospitals licensed under chapter 71.12 RCW, nursing homes licensed
5 under chapter 18.51 RCW, kidney disease treatment centers licensed
6 under chapter 70.41 RCW, ambulatory diagnostic, treatment or surgical
7 facilities licensed under chapter 70.41 RCW, and home health agencies
8 licensed under chapter 70.127 RCW, and includes such facilities if
9 owned and operated by a political subdivision or instrumentality of the
10 state and such other facilities as required by federal law and
11 implementing regulations, but does not include Christian Science
12 sanatoriums operated, listed, or certified by the First Church of
13 Christ Scientist, Boston, Massachusetts.

14 (3) "Health care provider" or "provider" means either:

15 (a) A physician licensed under chapter 18.71 or 18.57 RCW or any
16 other licensed, certified, or registered health professional regulated
17 under chapter 18.130 RCW who the commission identifies as appropriate
18 to provide health services;

19 (b) An employee or agent of a person described in (a) of this
20 subsection, acting in the course and scope of his or her employment.

21 (4) "Insurer" means a disability group insurer regulated under
22 chapter 48.21 or 48.22 RCW, a health care services contractor as
23 defined in RCW 48.44.010, or a health maintenance organization as
24 defined in RCW 48.46.020.

25 (5) "Organized delivery system" means a health care organization,
26 composed of health care providers, health care facilities, insurers,
27 health care service contractors, health maintenance organizations, or
28 any combination thereof, that provides directly or by contract to an
29 insurer, to the state, or to a private purchaser, a health care
30 benefits package, and rendered by health care providers, for a prepaid,

1 capitated rate to a defined patient population on or after July 1,
2 1992. Physicians participating in an organized delivery system shall
3 be financially at risk for utilization of pharmaceuticals, laboratory
4 and radiological services, procedures, and inpatient and outpatient
5 health care facilities by the patients of such system, or the employer
6 of such physicians shall be financially at risk for such services.

7 (6) "Standard uniform benefits package" means health services and
8 benefits defined by the state health policy council pursuant to section
9 202 of this act."

10 "PART II

11 STATE AND REGIONAL HEALTH POLICY COUNCILS"

12 NEW SECTION. **Sec. 201.** (1) There is established the state
13 health policy council composed of thirteen members. Twelve members
14 shall be appointed by the governor and confirmed by the senate. In
15 addition, the administrator of the health care authority or the
16 administrator's designee shall serve as a member. In making these
17 appointments, the governor shall ensure that one-third of the members
18 represent health care purchasers, one-third of the members represent
19 health care consumers, one of which represents public health interests,
20 and one-third of the members represent health care providers and health
21 care facilities. Of the appointed members, at least one shall be
22 selected from each of the congressional districts in Washington state.
23 Members shall serve four-year terms. Of the initial members appointed
24 to the council, four shall serve for two years, four shall serve for
25 three years, and four shall serve for four years. Thereafter, members
26 shall be appointed to four-year terms. Vacancies shall be filled by
27 appointment for the remainder of the unexpired term of the position
28 being vacated. The chair of the council shall serve at the pleasure of

1 the governor and shall be a member other than the administrator of the
2 health care authority.

3 (2) The members, exclusive of the chair and the administrator of
4 the health care authority, shall be compensated as provided in RCW
5 43.03.250. The members, exclusive of the chair and the administrator
6 of the health care authority, shall be reimbursed for travel expenses
7 as provided in RCW 43.03.050 and 43.03.060.

8 (3) The chair of the council shall be a full-time employee
9 responsible for the administration of all functions of the council,
10 including hiring and terminating staff, contracting, coordinating with
11 the governor, the legislature, and other state and local entities, and
12 the delegation of responsibilities as deemed appropriate. The salary
13 of the chair shall be fixed by the governor, subject to RCW 43.03.040.

14 (4) The chair shall prepare a budget and a work plan, which are
15 subject to review and approval by the council."

16 "NEW SECTION. **Sec. 202.** The council shall have the following
17 powers and duties:

18 (1) To implement, in conjunction with the state and federal
19 governments and medical specialty organizations, giving priority to
20 those practice areas (a) with the highest costs; or (b) making the
21 greatest contribution to malpractice liability premiums and defensive
22 medicine costs, practice parameters for purposes of inclusion in the
23 standard uniform benefits package developed pursuant to subsection (4)
24 of this section;

25 (2) To establish total annual health care services expenditure
26 targets using comprehensive data from previous years. In carrying out
27 this duty, the council shall define health services cost centers in
28 categories that permit the development of cost identification and cost
29 control strategies, by individual health service and collectively. The

1 1993 expenditure target shall be based on total health services
2 expenditures in Washington for calendar year 1991, adjusted for the
3 amount of actual growth in total health care services expenditures
4 between 1991 and 1992 as determined by the office of financial
5 management. Thereafter, the expenditure target shall be allowed to
6 grow by no more than the amount of actual growth in total health care
7 services expenditures between 1991 and 1992, minus two percentage
8 points per year for each succeeding year until the annual rate of
9 increase is no greater than the growth in the United States consumer
10 price index plus real per capita income growth, as determined by the
11 office of financial management. The council shall develop a two-year
12 plan and a six-year plan to keep total health expenditures within the
13 targets established in this subsection, and report these plans to
14 appropriate committees of the legislature on or before January 1, 1994;

15 (3) To monitor the actual growth in total annual health care costs
16 and report to appropriate committees of the legislature by September 1
17 of each year, beginning in 1994, on the extent to which health care
18 costs for the previous calendar year deviated from the expenditure
19 targets set forth in subsection (2) of this section;

20 (4) To establish a proposed standard uniform benefits package for
21 all Washington state residents for submission to the legislature on or
22 before January 1, 1994, which would constitute the minimum benefits
23 package that could be offered by private insurers. The council shall
24 be guided by the following criteria in establishing or revising the
25 standard uniform benefits package:

26 (a) Proven preventive strategies should be incorporated in the
27 package;

28 (b) Highest priority should be given to appropriate and effective
29 health services that improve the health of the overall population;

1 (c) Individuals should share in the costs of health services based
2 on their ability to pay, as an incentive to appropriately utilize
3 health services;

4 (5) To establish procedures to determine the specific schedule of
5 health services to be included in the standard uniform benefits
6 package. To assist the council in this task, it may periodically
7 establish health service review panels for specified periods of time to
8 review existing information on need, efficacy, and cost-effectiveness
9 of specific services and treatments. These panels shall take into
10 consideration available practice parameters and information relating to
11 appropriate use of expensive technology;

12 (6) To establish standards prohibiting conflict of interest by
13 health care providers. These standards shall be designed to control
14 inappropriate behavior by health care providers that results in
15 financial gain at the expense of consumers, insurers or purchasers, and
16 shall specifically address payments for laboratory and radiology
17 services. These standards shall not apply to health care services
18 provided through an organized delivery system, and they are not
19 intended to inhibit the efficient operation of other health care
20 providers;

21 (7) To provide ample opportunity for public participation in
22 initial development of the standard uniform benefits package, and to
23 provide, on a biannual basis, for public participation in a review of
24 the scope of the standard uniform benefits package. Regional health
25 policy councils established as provided in section 205 of this act
26 shall be an integral part of the public participation plan developed by
27 the council;

28 (8) To establish strategies to address major health care cost
29 centers, including but not limited to use of pharmaceuticals,

1 application of new or expensive technologies and procedures, and
2 intensive management of extremely ill persons;

3 (9) To develop guidelines for appropriate and consistent
4 utilization review procedures;

5 (10) To enter into, amend, and terminate contracts with
6 individuals, corporations, or research institutions for the purposes of
7 this chapter;

8 (11) To receive such gifts, grants, and endowments, in trust or
9 otherwise, for the use and benefit of the purposes of the council. The
10 council may expend the same or any income therefrom according to the
11 terms of the gifts, grants, or endowments;

12 (12) To conduct studies and research necessary to carry out the
13 duties of the council;

14 (13) To obtain information regarding health services cost,
15 delivery, and utilization from state and local agencies, boards, and
16 commissions;

17 (14) To adopt necessary rules in accordance with chapter 34.05 RCW
18 to carry out the purposes of this chapter; and

19 (15) To prepare a biennial budget request for consideration by the
20 governor and the legislature."

21 "NEW SECTION. Sec. 203. The council shall develop and adopt
22 criteria for a personal health services data and information system or
23 systems that support its purposes under this chapter and that are
24 operated and maintained by the department of health. As part of the
25 design stage for this development, the council shall consider the
26 personal health services data needed by consumers, purchasers, payers,
27 employers, and health services providers including that currently
28 collected by public or private entities in the state.

1 To the extent practicable, the criteria shall be consistent with
2 any requirements of the federal government in its administration of the
3 medicare and medicaid programs. The criteria shall also be consistent
4 with any requirements of state and local health agencies in their
5 roles of gathering and analyzing public health statistics and
6 developing programs to address public health needs. The criteria
7 should make use of, to the extent feasible, definitions and data
8 elements from existing public or private health services data systems.
9 The purpose of such coordination is to minimize any unduly burdensome
10 reporting requirements imposed upon the public or private sources of
11 such data."

12 "NEW SECTION. Sec. 204. A new section is added to chapter 70.170
13 RCW to read as follows:

14 (1) The department is responsible for the implementation and
15 custody of a state-wide personal health services data and information
16 system. The data elements, specifications, and other design features
17 of this data system shall be consistent with criteria adopted by the
18 state health policy council. The department shall provide the council
19 with reasonable assistance in the development of these criteria, and
20 shall provide the council with periodic progress reports related to the
21 implementation of the system or systems related to those criteria.

22 (2) The department shall coordinate the development and
23 implementation of the personal health services data and information
24 system with related private activities and with the implementation
25 activities of the data sources identified by the council. Such
26 coordination may include contracts with existing public or private data
27 systems for reporting or managing required data sets. The department
28 shall assist the council in establishing reasonable timeframes for the
29 completion of system development and system implementation."

1 "NEW SECTION. **Sec. 205.** (1) On or before January 1, 1993, each
2 local public health department or health district in the state of
3 Washington shall establish a regional health policy council composed of
4 not less than seven members. In counties served by local public health
5 departments, members shall be appointed by the county legislative
6 authority for such county. In counties that are part of a public
7 health district, members shall be appointed by the board of health for
8 such district. In making these appointments, the county legislative
9 authority or board of health shall ensure that two of the members
10 represent health care purchasers, three of the members represent health
11 care consumers, one of which represents public health interests, and
12 two of the members represent health care providers and health care
13 facilities. The chair of the council shall be selected from among its
14 members by the members.

15 (2) Regional health policy councils shall have the following
16 duties:

17 (a) To advise the state health policy council on the development or
18 acquisition of new facilities and new technologies, to be located in
19 the jurisdiction of the public health department or health district,
20 that require major capital investment or will have an immediate or
21 significant potential impact on health services delivery costs;

22 (b) To identify shortages of health care practitioners and health
23 services in the jurisdiction of the council and to report such findings
24 to the state health policy council;

25 (c) To advise the state health policy council on problems of access
26 to health services in the jurisdiction of the council;

27 (d) To advise the state health policy council on such other matters
28 as the state council deems necessary."

1 "NEW SECTION. **Sec. 206.** (1) The members of each regional health
2 policy council shall be reimbursed for travel expenses as provided in
3 RCW 43.03.050 and 43.03.060.

4 (2) Such travel expenses shall be charged to and paid from the
5 budget of the state health policy council."

6 "NEW SECTION. **Sec. 207.** A new section is added to chapter 4.24
7 RCW to read as follows:

8 (1) The state health policy council established under section 201
9 of this act, in consultation with obstetrical medical specialty
10 organizations and appropriate governmental entities, shall develop
11 practice parameters in obstetrics for purposes of the health care
12 liability demonstration project set forth in this section. The
13 obstetrical practice parameters shall define appropriate clinical
14 indications and methods of treatment. The parameters shall be
15 consistent with appropriate standards of care and levels of quality.
16 On or before July 1, 1993, the medical disciplinary board shall review
17 the parameters, approve the parameters, and adopt them as rules under
18 chapter 34.05 RCW.

19 (2) Any physician who practices obstetrics in Washington state
20 shall file notice with the medical disciplinary board on or before
21 November 1, 1993, indicating whether he or she elects to participate in
22 the project.

23 (3) In any claim for professional negligence against a
24 participating physician or the employer of a participating physician
25 that is related to the practice of obstetrics, in which a violation of
26 a standard of care is alleged, the practice parameters developed and
27 adopted under this section shall constitute the standard of care. The
28 practice parameters may be introduced into evidence by the plaintiff as

1 the standard of care, and by the participating physician or the
2 participating physician's employer as an affirmative defense.

3 (4) Nothing in this section alters the burdens of proof in
4 existence as of June 30, 1993, in professional negligence proceedings.

5 (5) This section applies to causes of action accruing after January
6 1, 1994."

7 "NEW SECTION. Sec. 208. The legislative budget committee, in
8 consultation with the health care policy committees of the legislature,
9 shall conduct directly or by a contract a study to determine the
10 desirability and feasibility of consolidating the following program
11 services into the standard uniform benefits package established
12 pursuant to section 202 of this act:

13 (1) Medical services in the worker's compensation program of the
14 department of labor and industries; and

15 (2) Long-term care services in the developmental disabilities,
16 mental health, and aging and adult services programs of the department
17 of social and health services.

18 The report shall be made to the governor, and the appropriate
19 committees of the legislature and the council by September 1, 1993."

20 **"PART III**
21 **ACCESS**
22 **BASIC HEALTH PLAN"**

23 **"Sec. 301.** RCW 70.47.010 and 1987 1st ex.s. c 5 s 3 are each
24 amended to read as follows:

25 (1) The legislature finds that:

1 (a) A significant percentage of the population of this state does
2 not have reasonably available insurance or other coverage of the costs
3 of necessary basic health care services;

4 (b) This lack of basic health care coverage is detrimental to the
5 health of the individuals lacking coverage and to the public welfare,
6 and results in substantial expenditures for emergency and remedial
7 health care, often at the expense of health care providers, health care
8 facilities, and all purchasers of health care, including the state; and

9 (c) The use of managed health care systems has significant
10 potential to reduce the growth of health care costs incurred by the
11 people of this state generally, and by low-income pregnant women who
12 are an especially vulnerable population, along with their children, and
13 who need greater access to managed health care.

14 (2) The purpose of this chapter is to provide necessary basic
15 health care services in an appropriate setting to working persons and
16 others who lack coverage, at a cost to these persons that does not
17 create barriers to the utilization of necessary health care services.
18 To that end, this chapter establishes a program to be made available to
19 those residents under sixty-five years of age not otherwise eligible
20 for medicare with gross family income at or below two hundred percent
21 of the federal poverty guidelines who share in the cost of receiving
22 basic health care services from a managed health care system.

23 (3) It is not the intent of this chapter to provide health care
24 services for those persons who are presently covered through private
25 employer-based health plans, nor to replace employer-based health
26 plans. Further, it is the intent of the legislature to expand,
27 wherever possible, the availability of private health care coverage and
28 to discourage the decline of employer-based coverage.

29 (4) ~~((The program authorized under this chapter is strictly limited~~
30 ~~in respect to the total number of individuals who may be allowed to~~

1 ~~participate and the specific areas within the state where it may be~~
2 ~~established. All such restrictions or limitations shall remain in full~~
3 ~~force and effect until quantifiable evidence based upon the actual~~
4 ~~operation of the program, including detailed cost benefit analysis, has~~
5 ~~been presented to the legislature and the legislature, by specific act~~
6 ~~at that time, may then modify such limitations)) (a) It is the purpose~~
7 of this chapter to acknowledge the initial success of this program that
8 has (i) assisted thousands of families in their search for affordable
9 health care; (ii) demonstrated that low-income uninsured families are
10 willing, indeed eager, to pay for their own health care coverage to the
11 extent of their ability to pay; and (iii) proved that local health care
12 providers are willing to enter into a public/private partnership as
13 they configure their own professional and business relationships into
14 a managed health care system.

15 (b) As a consequence, but always limited to the extent to which
16 funds might be available to subsidize the costs of health services for
17 those in need, enrollment limitations have been modified and the
18 program shall be expanded to additional geographic areas of the state.
19 In addition, the legislature intends to extend an option to enroll to
20 certain citizens with gross family income of less than three hundred
21 percent of the federal poverty level within the state who reside in
22 communities where the plan is operational and who wish to exercise the
23 opportunity to purchase health care coverage through the program if it
24 is done at no cost to the state."

25 **"Sec. 302.** RCW 70.47.020 and 1987 1st ex.s. c 5 s 4 are each
26 amended to read as follows:

27 As used in this chapter:

28 (1) "Washington basic health plan" or "plan" means the system of
29 enrollment and payment on a prepaid capitated basis for basic health

1 care services, administered by the plan administrator through
2 participating managed health care systems, created by this chapter.

3 (2) "Administrator" means the Washington basic health plan
4 administrator.

5 (3) "Managed health care system" means any health care
6 organization, including health care providers, insurers, health care
7 service contractors, health maintenance organizations, or any
8 combination thereof, that provides directly or by contract basic health
9 care services, as defined by the administrator and rendered by duly
10 licensed providers, on a prepaid capitated basis to a defined patient
11 population enrolled in the plan and in the managed health care system.

12 (4) "Enrollee" means an individual, or an individual plus the
13 individual's spouse and/or dependent children, all under the age of
14 sixty-five and not otherwise eligible for medicare, who resides in an
15 area of the state served by a managed health care system participating
16 in the plan, whose gross family income at the time of enrollment does
17 not exceed twice the federal poverty level as adjusted for family size
18 and determined annually by the federal department of health and human
19 services, who chooses to obtain basic health care coverage from a
20 particular managed health care system in return for periodic payments
21 to the plan. Nonsubsidized enrollees shall be considered enrollees
22 unless otherwise specified.

23 (5) "Nonsubsidized enrollee" includes any enrollee who originally
24 enrolled subject to the income limitations specified in subsection (4)
25 of this section, but who subsequently pays the full unsubsidized
26 premium as set forth in RCW 70.47.060(9); and an individual, or an
27 individual plus the individual's spouse and/or dependent children all
28 under the age of sixty-five and not otherwise eligible for medicare who
29 resides in an area of the state served by a managed health care system
30 participating in the plan, has gross family income of less than three

1 hundred percent of the federal poverty level and who chooses to obtain
2 basic health care coverage from a particular managed health care system
3 in return for payment of the full unsubsidized premium, as set forth in
4 RCW 70.47.060 (10) and (11).

5 (6) "Subsidy" means the difference between the amount of periodic
6 payment the administrator makes(~~(, from funds appropriated from the~~
7 ~~basic health plan trust account,~~) to a managed health care system on
8 behalf of an enrollee plus the administrative cost to the plan of
9 providing the plan to that enrollee, and the amount determined to be
10 the enrollee's responsibility under RCW 70.47.060(2).

11 ~~((6))~~ (7) "Premium" means a periodic payment, based upon gross
12 family income and determined under RCW 70.47.060(2), which an enrollee
13 makes to the plan as consideration for enrollment in the plan.

14 ~~((7))~~ (8) "Rate" means the per capita amount, negotiated by the
15 administrator with and paid to a participating managed health care
16 system, that is based upon the enrollment of enrollees in the plan and
17 in that system."

18 **"Sec. 303.** RCW 70.47.030 and 1991 sp.s. c 13 s 68 and 1991 sp.s.
19 c 4 s 1 are each reenacted and amended to read as follows:

20 (1) The basic health plan trust account is hereby established in
21 the state treasury. ~~((All))~~ Any nongeneral fund-state funds collected
22 for this program shall be deposited in the basic health plan trust
23 account and may be expended without further appropriation. Moneys in
24 the account shall be used exclusively for the purposes of this chapter,
25 including payments to participating managed health care systems on
26 behalf of enrollees in the plan and payment of costs of administering
27 the plan. After July 1, 1991, the administrator shall not expend or
28 encumber for an ensuing fiscal period amounts exceeding ninety-five

1 percent of the amount anticipated to be spent for purchased services
2 during the fiscal year.

3 (2) The basic health plan subscription account is created in the
4 custody of the state treasurer. Moneys in the account shall be used
5 exclusively for the purposes of this chapter, including payments to
6 participating managed health care systems on behalf of nonsubsidized
7 enrollees in the plan and payment of costs of administering the plan.
8 The account is subject to allotment procedures under chapter 43.88 RCW,
9 but no appropriation is required for expenditures.

10 (3) The administrator shall take every precaution to see that none
11 of the moneys in the separate accounts created in this section or that
12 any premiums paid by either subsidized or nonsubsidized enrollees are
13 commingled in any way."

14 **"Sec. 304.** RCW 70.47.060 and 1991 sp.s. c 4 s 2 and 1991 c 3 s 339
15 are each reenacted and amended to read as follows:

16 The administrator has the following powers and duties:

17 (1) To design and from time to time revise a schedule of covered
18 basic health care services, including physician services, inpatient and
19 outpatient hospital services, and other services that may be necessary
20 for basic health care, which enrollees in any participating managed
21 health care system under the Washington basic health plan shall be
22 entitled to receive in return for premium payments to the plan. The
23 schedule of services shall emphasize proven preventive and primary
24 health care, shall include all services necessary for prenatal,
25 postnatal, and well-child care, and shall include a separate schedule
26 of basic health care services for children, eighteen years of age and
27 younger, for those enrollees who choose to secure basic coverage
28 through the plan only for their dependent children. In designing and
29 revising the schedule of services, the administrator shall consider the

1 guidelines for assessing health services under the mandated benefits
2 act of 1984, RCW 48.42.080, and such other factors as the administrator
3 deems appropriate. On or after July 1, 1995, the standard uniform
4 benefits package adopted pursuant to section 202 of this act shall be
5 implemented by the administrator as the schedule of covered basic
6 health care services.

7 (2)(a) To design and implement a structure of periodic premiums due
8 the administrator from enrollees that is based upon gross family
9 income, giving appropriate consideration to family size as well as the
10 ages of all family members. The enrollment of children shall not
11 require the enrollment of their parent or parents who are eligible for
12 the plan. A third party may pay the premium, rate, or other amount
13 determined by the administrator on behalf of any enrollee, by
14 arrangement with the enrollee, and through a mechanism acceptable to
15 the administrator.

16 (b) Any premium, rate, or other amount determined to be due from
17 nonsubsidized enrollees shall be in an amount equal to the amount
18 negotiated by the administrator with the participating managed health
19 care system for the plan plus the administrative cost of providing the
20 plan to those enrollees.

21 (3) To design and implement a structure of ((nominal)) copayments
22 due a managed health care system from enrollees. The structure shall
23 discourage inappropriate enrollee utilization of health care services,
24 but shall not be so costly to enrollees as to constitute a barrier to
25 appropriate utilization of necessary health care services.

26 (4) To design and implement, in concert with a sufficient number of
27 potential providers in a discrete area, an enrollee financial
28 participation structure, separate from that otherwise established under
29 this chapter, that has the following characteristics:

1 (a) (~~Nominal~~) Premiums that are based upon ability to pay, but
2 not set at a level that would discourage enrollment;

3 (b) A (~~modified fee-for-services~~) payment schedule for providers;

4 (c) Coinsurance rates that are established based on specific
5 service and procedure costs and the enrollee's ability to pay for the
6 care. However, coinsurance rates for families with incomes below one
7 hundred twenty percent of the federal poverty level shall be nominal.
8 No coinsurance shall be required for specific proven prevention
9 programs, such as prenatal care. The coinsurance rate levels (~~shall~~)
10 should not have a measurable negative effect upon the enrollee's health
11 status; and

12 (d) A case management system that fosters a provider-enrollee
13 relationship whereby, in an effort to control cost, maintain or improve
14 the health status of the enrollee, and maximize patient involvement in
15 her or his health care decision-making process, every effort is made by
16 the provider to inform the enrollee of the cost of the specific
17 services and procedures and related health benefits.

18 The potential financial liability of the plan to any such providers
19 shall not exceed in the aggregate an amount greater than that which
20 might otherwise have been incurred by the plan on the basis of the
21 number of enrollees multiplied by the average of the prepaid capitated
22 rates negotiated with participating managed health care systems under
23 RCW 70.47.100 and reduced by any sums charged enrollees on the basis of
24 the coinsurance rates that are established under this subsection.

25 (5) To limit enrollment of persons who qualify for subsidies so as
26 to prevent an overexpenditure of appropriations for such purposes.
27 Whenever the administrator finds that there is danger of such an
28 overexpenditure, the administrator shall close enrollment until the
29 administrator finds the danger no longer exists.

1 (6) To adopt a schedule for the orderly development of the delivery
2 of services and availability of the plan to residents of the state,
3 subject to the limitations contained in RCW 70.47.080 or any act
4 appropriating funds for the plan.

5 In the selection of any area of the state for ~~((the initial))~~
6 operation of the plan, the administrator shall take into account the
7 levels and rates of unemployment in different areas of the state, the
8 need to provide basic health care coverage to a population reasonably
9 representative of the portion of the state's population that lacks such
10 coverage, and the need for geographic, demographic, and economic
11 diversity.

12 Before July 1, ~~((1988))~~ 1994, the administrator shall endeavor to
13 secure participation contracts with managed health care systems in
14 ~~((discrete geographic areas within at least five))~~ all congressional
15 districts.

16 (7) To solicit and accept applications from managed health care
17 systems, as defined in this chapter, for inclusion as eligible basic
18 health care providers under the plan. The administrator shall endeavor
19 to assure that covered basic health care services are available to any
20 enrollee of the plan from among a selection of two or more
21 participating managed health care systems. In adopting any rules or
22 procedures applicable to managed health care systems and in its
23 dealings with such systems, the administrator shall consider and make
24 suitable allowance for the need for health care services and the
25 differences in local availability of health care resources, along with
26 other resources, within and among the several areas of the state.

27 (8) To receive periodic premiums from enrollees, deposit them in
28 the basic health plan operating account, keep records of enrollee
29 status, and authorize periodic payments to managed health care systems

1 on the basis of the number of enrollees participating in the respective
2 managed health care systems.

3 (9) To accept applications from individuals residing in areas
4 served by the plan, on behalf of themselves and their spouses and
5 dependent children, for enrollment in the Washington basic health plan,
6 to establish appropriate minimum-enrollment periods for enrollees as
7 may be necessary, and to determine, upon application and at least
8 annually thereafter, or at the request of any enrollee, eligibility due
9 to current gross family income for sliding scale premiums. An enrollee
10 who remains current in payment of the sliding-scale premium, as
11 determined under subsection (2) of this section, and whose gross family
12 income has risen above twice the federal poverty level but is less than
13 three hundred percent of the federal poverty level, may continue
14 enrollment (~~((unless and until the enrollee's gross family income has~~
15 ~~remained above twice the poverty level for six consecutive months,~~)) by
16 making full payment at the unsubsidized rate required for the managed
17 health care system in which he or she may be enrolled plus the
18 administrative cost of providing the plan to that enrollee. No subsidy
19 may be paid with respect to any enrollee whose current gross family
20 income exceeds twice the federal poverty level or, subject to RCW
21 70.47.110, who is a recipient of medical assistance or medical care
22 services under chapter 74.09 RCW. If a number of enrollees drop their
23 enrollment for no apparent good cause, the administrator may establish
24 appropriate rules or requirements that are applicable to such
25 individuals before they will be allowed to re-enroll in the plan.

26 (10) To accept applications from small business owners with less
27 than fifty employees regularly scheduled to work more than twenty hours
28 per week for at least twenty-six weeks per year, on behalf of
29 themselves and their employees who reside in an area served by the plan
30 subject to the following conditions and limitations:

1 (a) Employees enrolled must be under sixty-five years of age and
2 not otherwise eligible for medicare;

3 (b) Employees enrolled must have gross family income of less than
4 three hundred percent of the federal poverty level;

5 (c) The administrator may require that all or a substantial
6 majority of the eligible employees of any such small business enroll in
7 the plan and establish such other procedures as may be necessary to
8 facilitate the orderly enrollment of such groups in the plan and into
9 a managed health care system;

10 (d) Any small business choosing to enroll its employees in the plan
11 must pay, at a minimum, fifty percent of the monthly amount determined
12 to be due to the plan by the administrator for each employee and his or
13 her eligible dependents. The administrator shall adjust the amount
14 determined to be due on behalf of or from all such enrollees whenever
15 the amount negotiated by the administrator with the participating
16 managed health care system or systems is modified or the administrative
17 cost of providing the plan to such enrollees changes. Any amounts
18 due under this subsection shall be deposited in the basic health plan
19 subscription account; and

20 (e) Enrolled employees of small business groups who have gross
21 family income of less than two hundred percent of the federal poverty
22 level shall receive a subsidy from the plan for an income-adjusted
23 portion of the amount that is the enrollee's responsibility as a member
24 of such small business group. Enrolled employees of small business
25 groups who have gross family income greater than two hundred percent of
26 the federal poverty level, but less than three hundred percent of the
27 federal poverty level shall be a nonsubsidized enrollee.

28 (11) On and after July 1, 1994, to accept applications from
29 individuals residing in areas served by the plan, on behalf of
30 themselves and their spouses and dependent children, who have gross

1 family income of less than three hundred percent of the federal poverty
2 level, are under sixty-five years of age and not otherwise eligible for
3 medicare, who wish to enroll in the plan at no cost to the state, and
4 who choose to obtain basic health care coverage and services from a
5 managed health care system participating in the plan. Any such
6 nonsubsidized enrollee must pay the plan whatever amount is negotiated
7 by the administrator with the participating managed health care system
8 and the administrative cost of providing the plan to such enrollees and
9 shall not be eligible for any subsidy from the plan.

10 (12) To determine the rate to be paid to each participating managed
11 health care system in return for the provision of covered basic health
12 care services to enrollees in the system. Although the schedule of
13 covered basic health care services will be the same for similar
14 enrollees, the rates negotiated with participating managed health care
15 systems may vary among the systems. In negotiating rates with
16 participating systems, the administrator shall consider the
17 characteristics of the populations served by the respective systems,
18 economic circumstances of the local area, the need to conserve the
19 resources of the basic health plan trust account, and other factors the
20 administrator finds relevant.

21 (~~((11))~~) (13) To monitor the provision of covered services to
22 enrollees by participating managed health care systems in order to
23 assure enrollee access to good quality basic health care, to require
24 periodic data reports concerning the utilization of health care
25 services rendered to enrollees in order to provide adequate information
26 for evaluation, and to inspect the books and records of participating
27 managed health care systems to assure compliance with the purposes of
28 this chapter. In requiring reports from participating managed health
29 care systems, including data on services rendered enrollees, the
30 administrator shall endeavor to minimize costs, both to the managed

1 health care systems and to the ~~((administrator))~~ plan. The
2 administrator shall coordinate any such reporting requirements with
3 other state agencies, such as the insurance commissioner and the
4 department of health, to minimize duplication of effort.

5 ~~((12))~~ (14) To monitor the access that state residents have to
6 adequate and necessary health care services, determine the extent of
7 any unmet needs for such services or lack of access that may exist from
8 time to time, and make such reports and recommendations to the
9 legislature as the administrator deems appropriate.

10 ~~((13))~~ (15) To evaluate the effects this chapter has on private
11 employer-based health care coverage and to take appropriate measures
12 consistent with state and federal statutes that will discourage the
13 reduction of such coverage in the state.

14 ~~((14))~~ (16) To develop a program of proven preventive health
15 measures and to integrate it into the plan wherever possible and
16 consistent with this chapter.

17 ~~((15))~~ (17) To provide, consistent with available resources,
18 technical assistance for rural health activities that endeavor to
19 develop needed health care services in rural parts of the state."

20 **"Sec. 305.** RCW 70.47.080 and 1987 1st ex.s. c 5 s 10 are each
21 amended to read as follows:

22 On and after July 1, 1988, the administrator shall accept for
23 enrollment applicants eligible to receive covered basic health care
24 services from the respective managed health care systems which are then
25 participating in the plan. ~~((The administrator shall not allow the
26 total enrollment of those eligible for subsidies to exceed thirty
27 thousand.))~~

28 Thereafter, ~~((total))~~ average monthly subsidized enrollment of
29 those eligible for subsidies during any biennium shall not exceed the

1 number established by the legislature in any act appropriating funds to
2 the plan, and total subsidized enrollment shall not result in
3 expenditures that exceed the total amount that has been made available
4 by the legislature in any act appropriating funds to the plan.

5 Before July 1, (~~1988~~) 1994, the administrator shall endeavor to
6 secure participation contracts from managed health care systems in
7 (~~discrete geographic areas within at least five~~) all congressional
8 districts of the state and in such manner as to allow residents of both
9 urban and rural areas access to enrollment in the plan. The
10 administrator shall make a special effort to secure agreements with
11 health care providers in one such area that meets the requirements set
12 forth in RCW 70.47.060(4).

13 The administrator shall at all times closely monitor growth
14 patterns of enrollment so as not to exceed that consistent with the
15 orderly development of the plan as a whole, in any area of the state or
16 in any participating managed health care system.

17 The annual or biennial enrollment limitations derived from
18 operation of the plan under this section do not apply to nonsubsidized
19 enrollees as defined in RCW 70.47.020(5)."

20 "**Sec. 306.** RCW 70.47.120 and 1987 1st ex.s. c 5 s 14 are each
21 amended to read as follows:

22 In addition to the powers and duties specified in RCW 70.47.040 and
23 70.47.060, the administrator has the power to enter into contracts for
24 the following functions and services:

25 (1) With public or private agencies, to assist the administrator in
26 her or his duties to design or revise the schedule of covered basic
27 health care services, and/or to monitor or evaluate the performance of
28 participating managed health care systems.

1 (2) With public or private agencies, to provide technical or
2 professional assistance to health care providers, particularly public
3 or private nonprofit organizations and providers serving rural areas,
4 who show serious intent and apparent capability to participate in the
5 plan as managed health care systems.

6 (3) With public or private agencies, including health care service
7 contractors registered under RCW 48.44.015, and doing business in the
8 state, for marketing and administrative services in connection with
9 participation of managed health care systems, enrollment of enrollees,
10 billing and collection services to the administrator, and other
11 administrative functions ordinarily performed by health care service
12 contractors, other than insurance except that the administrator may
13 purchase or arrange for the purchase of reinsurance, or self-insure for
14 reinsurance, on behalf of its participating managed health care
15 systems. Any activities of a health care service contractor pursuant
16 to a contract with the administrator under this section shall be exempt
17 from the provisions and requirements of Title 48 RCW."

18 "NEW SECTION. Sec. 307. The following acts or parts of acts are
19 each repealed:

20 (1) RCW 43.131.355 and 1987 1st ex.s. c 5 s 24; and

21 (2) RCW 43.131.356 and 1987 1st ex.s. c 5 s 25."

22 "PART IV
23 HEALTH INSURANCE REFORM"

24 "NEW SECTION. Sec. 401. The legislature finds that in order to
25 make the cost of health coverage more affordable and accessible to
26 individuals and to businesses and their employees, certain marketing
27 and underwriting practices by disability insurers, health care service

1 contractors, and health maintenance organizations must be reformed and
2 more aggressively regulated. Such reforms work in the public interest
3 and guarantee coverage to individuals, and businesses, their employees
4 and employees' dependents. Practices that hinder access to,
5 affordability of, and equity in health insurance coverage are
6 unacceptable.

7 It is the intent of the legislature to prohibit certain
8 discriminatory practices, and to require that insurers use community
9 rating methods, at least for individuals, and small business owners and
10 their employees, that more broadly pool and distribute risk, which is
11 a fundamental principle of health insurance coverage."

12 "NEW SECTION. Sec. 402. A new section is added to Title 48 RCW to
13 read as follows:

14 For the purposes of sections 403, 404, and 405 of this act "small
15 business entity" means a business that employs less than fifty
16 individuals who reside in Washington state and are regularly scheduled
17 to work at least twenty or more hours per week for at least twenty-six
18 weeks per year. For purposes of determining the number of employees of
19 an entity, all employees, owners, or principals of all branches and
20 divisions of the principal entity shall be included and may not be
21 segregated by division, job responsibilities, employment status, or on
22 any other basis."

23 "NEW SECTION. Sec. 403. A new section is added to chapter 48.21
24 RCW to read as follows:

25 Every disability insurer that provides group disability insurance
26 for health care services under this chapter shall make available to all
27 individuals and business entities in this state the opportunity to
28 enroll as an individual or a group in an insured plan without medical

1 underwriting except as provided in this section. Such plan shall: (1)
2 Allow all such individuals and groups to continue participation on a
3 guaranteed renewable basis; (2) not exclude or discriminate in rate
4 making or in any other way against any category of business, trade,
5 occupation, employment skill, or vocational or professional training;
6 and (3) not exclude or discriminate in rate making or in any other way
7 against any individual, or employee or dependent within a group on the
8 basis of health status or condition. Disability insurers may adopt a
9 differential rate based only upon actual costs of providing health care
10 that are identifiable by age, sex, or on a major geographical basis,
11 and may adopt exclusions for preexisting conditions limited to not more
12 than six months and applicable only to those individuals who have not
13 been insured in the previous three months and have not been
14 continuously insured long enough to satisfy a six-month waiting period.
15 In addition, every disability insurer shall allow individuals and small
16 business entities the opportunity to enroll as a group in an insured
17 plan that uses community rating to establish the premium and may extend
18 to larger sized businesses a similar opportunity to be included within
19 a community rated pool.

20 An individual or family member who participates as an employee
21 member of a group covered under this section for more than six
22 consecutive months who then terminates his or her employment
23 relationship and wishes to continue the same amount of health care
24 coverage in the same plan shall be allowed that opportunity on an
25 individual or family basis, depending on the coverage provided during
26 active employment. The cost of such individual conversion or
27 continuation coverage shall not exceed one hundred five percent of the
28 rate for active members of the group."

1 "NEW SECTION. Sec. 404. A new section is added to chapter 48.44
2 RCW to read as follows:

3 Every health care service contractor that provides coverage under
4 group health care service contracts under this chapter shall make
5 available to all individuals and business entities in this state the
6 opportunity to enroll as an individual or a group in a health service
7 contract without medical underwriting except as provided in this
8 section. The health service contract shall: (1) Allow all such
9 individuals and groups to continue participation on a guaranteed
10 renewable basis; (2) not exclude or discriminate in rate making or in
11 any other way against any category of business, trade, occupation,
12 employment skill, or vocational or professional training; and (3) not
13 exclude or discriminate in rate making or in any other way against any
14 individual, or employee or employee's dependent within the group on the
15 basis of health status or condition. Health care service contractors
16 may adopt a differential rate based only upon actual costs of providing
17 health care that are identifiable by age, sex, or on a major
18 geographical basis, and may adopt exclusions for preexisting conditions
19 limited to not more than six months and applicable only to those
20 individuals who have not been insured in the previous three months and
21 have not been continuously insured long enough to satisfy a six-month
22 waiting period. In addition, every health care service contractor
23 shall allow individuals and small business entities the opportunity to
24 enroll as a group in an insured plan that uses community rating to
25 establish the premium and may extend to larger sized businesses a
26 similar opportunity to be included within a community rated pool.

27 An individual or family member who participates as an employee
28 member of a group covered under this section for more than six
29 consecutive months who then terminates his or her employment
30 relationship and wishes to continue the same amount of health care

1 coverage in the same plan shall be allowed that opportunity on an
2 individual or family basis, depending on the coverage provided during
3 active employment. The cost of such individual conversion or
4 continuation coverage shall not exceed one hundred five percent of the
5 rate for active members of the group."

6 "NEW SECTION. Sec. 405. A new section is added to chapter 48.46
7 RCW to read as follows:

8 Every health maintenance organization that provides coverage under
9 group health maintenance organization agreements under this chapter
10 shall make available to all individuals and business entities in this
11 state the opportunity to enroll as an individual or a group in a health
12 maintenance organization agreement without medical underwriting except
13 as provided in this section. Such agreements shall: (1) Allow all
14 such individuals and groups to continue participation on a guaranteed
15 renewable basis; (2) not exclude or discriminate in rate making or in
16 any other way against any category of business, trade, occupation,
17 employment skill, or vocational or professional training; and (3) not
18 exclude or discriminate in rate making or in any other way against any
19 individual, or employee or employee's dependent within the group on the
20 basis of health status or condition. Such health maintenance
21 organizations may adopt a differential rate based only upon actual
22 costs of providing health care that are identifiable by age, sex, or on
23 a major geographical basis, and may adopt exclusions for preexisting
24 conditions limited to not more than six months and applicable only to
25 those individuals who have not been insured in the previous three
26 months and have not been continuously insured long enough to satisfy a
27 six-month waiting period. In addition, every health maintenance
28 organization shall allow individuals and small business entities the
29 opportunity to enroll as a group in an insured plan that uses community

1 rating to establish the premium and may extend to larger sized
2 businesses a similar opportunity to be included within a community
3 rated pool.

4 An individual or family member who participates as an employee
5 member of a group covered under this section for more than six
6 consecutive months who then terminates his or her employment
7 relationship and wishes to continue the same amount of health care
8 coverage in the same plan shall be allowed that opportunity on an
9 individual or family basis, depending on the coverage provided during
10 active employment. The cost of such continuation or conversion
11 coverage shall not exceed one hundred five percent of the rate for
12 active members of the group."

13 "NEW SECTION. Sec. 406. A new section is added to chapter 48.21
14 RCW to read as follows:

15 Notwithstanding other sections of this chapter, beginning January
16 1, 1995, and thereafter, the standard uniform benefits package adopted
17 pursuant to section 202 of this act and from time to time revised by
18 the state health policy council shall become the minimum benefit
19 package required of any policy under this chapter. The standard
20 uniform benefits package shall be priced separately from any other
21 benefits offered or contracted."

22 "NEW SECTION. Sec. 407. A new section is added to chapter 48.44
23 RCW to read as follows:

24 Notwithstanding other sections of this chapter, beginning January
25 1, 1995, and thereafter, the standard uniform benefits package adopted
26 pursuant to section 202 of this act and from time to time revised by
27 the state health policy council shall become the minimum benefit
28 package required of any plan under this chapter. The standard uniform

1 benefits package shall be priced separately from any other benefits
2 offered or contracted."

3 "NEW SECTION. Sec. 408. A new section is added to chapter 48.46
4 RCW to read as follows:

5 Notwithstanding other sections of this chapter, beginning January
6 1, 1995, and thereafter, the standard uniform benefits package adopted
7 pursuant to section 202 of this act and from time to time revised by
8 the state health policy council shall become the minimum benefit
9 package required of any plan under this chapter. The standard uniform
10 benefits package shall be priced separately from any other benefits
11 offered or contracted."

12 "NEW SECTION. Sec. 409. A new section is added to Title 48 RCW to
13 read as follows:

14 The insurance commissioner shall develop a reinsurance mechanism
15 for organized delivery systems that does not impact the enrollee,
16 enables insurers to share risk, and allows those insurers that assume
17 the entire risk for their enrollees to opt out of the mechanism. It
18 must support itself entirely from funds generated from the
19 participating insurers."

20 **"PART V**

21 **STATE-PURCHASED HEALTH SERVICES"**

22 **"Sec. 501.** RCW 41.05.011 and 1990 c 222 s 2 are each amended to
23 read as follows:

24 Unless the context clearly requires otherwise, the definitions in
25 this section shall apply throughout this chapter.

26 (1) "Administrator" means the administrator of the authority.

1 (2) "State purchased health care" or "health care" means medical
2 and health care, pharmaceuticals, and medical equipment purchased with
3 state and federal funds by the department of social and health
4 services, the department of health, the basic health plan, the state
5 health care authority, the department of labor and industries, the
6 department of corrections, the department of veterans affairs, and
7 local school districts.

8 (3) "Authority" means the Washington state health care authority.

9 (4) "Insuring entity" means an insurance carrier as defined in
10 chapter 48.21 or 48.22 RCW, a health care service contractor as defined
11 in chapter 48.44 RCW, or a health maintenance organization as defined
12 in chapter 48.46 RCW.

13 (5) "Flexible benefit plan" means a benefit plan that allows
14 employees to choose the level of health care coverage provided and the
15 amount of employee contributions from among a range of choices offered
16 by the authority.

17 (6) "Employee" includes all full-time and career seasonal employees
18 of the state, whether or not covered by civil service; elected and
19 appointed officials of the executive branch of government, including
20 full-time members of boards, commissions, or committees; and includes
21 any or all part-time and temporary employees under the terms and
22 conditions established under this chapter by the authority; justices of
23 the supreme court and judges of the court of appeals and the superior
24 courts; and members of the state legislature or of the legislative
25 authority of any county, city, or town who are elected to office after
26 February 20, 1970. "Employee" also includes employees of a county,
27 municipality, or other political subdivision of the state if the
28 legislative authority of the county, municipality, or other political
29 subdivision of the state seeks and receives the approval of the
30 authority to provide any of its insurance programs by contract with the

1 authority, as provided in RCW 41.04.205, and employees of a school
2 district if the board of directors of the school district seeks and
3 receives the approval of the authority to provide any of its insurance
4 programs by contract with the authority as provided in RCW 28A.400.350.

5 (7) "Board" means the state employees' benefits board established
6 under RCW 41.05.055.

7 (8) "Organized delivery system" means a health care organization,
8 composed of health care providers, health care facilities, insurers,
9 health care service contractors, health maintenance organizations, or
10 any combination thereof, that provides directly or by contract, an
11 employee health care benefits plan under this chapter to a defined
12 group of employees, for a prepaid, capitated rate on or after July 1,
13 1992. Physicians participating in an organized delivery system shall
14 be financially at risk for utilization of pharmaceuticals, laboratory
15 and radiological services, procedures, and inpatient and outpatient
16 health care facilities by the patients of such system, or the employer
17 of such physicians shall be financially at risk for such services."

18 "NEW SECTION. Sec. 502. A new section is added to chapter 41.05
19 RCW to read as follows:

20 (1) The state employees' benefits board shall develop an employee
21 health care benefits plan, which shall be offered to employees as an
22 optional plan, beginning July 1, 1993. The plan shall include the
23 following:

24 (a) Categories of covered services equivalent to other health care
25 benefits plans offered to employees;

26 (b) Financial participation in the cost of health care services, as
27 follows:

28 (i) Premium sharing equal to fifty percent of the premium
29 attributable to the plan;

1 (ii) Individual financial participation payments, including
2 copayments of thirty percent for all health care services, supplies,
3 and pharmaceuticals covered by the plan, other than preventive care and
4 inpatient hospital services; and

5 (iii) Maximum annual out-of-pocket cost limits for individual
6 financial participation, adjusted for total family income and family
7 size. Financial participation in the cost of health care services
8 under the plan shall not create barriers to the utilization of
9 appropriate services;

10 (c) Establishment of individual medical accounts funded by the
11 state for each employee participating in the plan, from which premiums
12 and other out-of-pocket costs for health care services can be paid.
13 The state's monthly contribution to each employee's individual medical
14 account shall equal sixty percent of the capitated rate paid to an
15 organized delivery system for the plan. Any annual unexpended balance
16 shall be placed in the employee's retirement account or carried over to
17 the next year for health services expenses;

18 (d) Establishment of a revolving loan fund in the custody of the
19 state treasurer. Expenditures from the fund may be used only to
20 provide low-interest hardship loans to employees participating in the
21 plan. Employees participating in the plan may apply for a loan from
22 the fund to pay for health care services that exceed amounts in his or
23 her individual medical account, but are less than his or her maximum
24 annual out-of-pocket cost limit.

25 (2) To the greatest extent practicable, the health care authority
26 shall offer the health care benefit plan developed pursuant to this
27 section in the most populous counties of the state. The plan need not
28 be offered state-wide."

1 "NEW SECTION. **Sec. 503.** A new section is added to chapter 41.05
2 RCW to read as follows:

3 (1) In addition to those requirements applicable to insurers set
4 forth in Title 48 RCW, the health care authority shall develop
5 certification standards for organized delivery systems consistent with
6 the requirements and purposes of this act.

7 (2) The health care authority shall contract with at least one
8 organized delivery system in each of the most populous counties of the
9 state for the provision of health care benefits to employees. To the
10 greatest extent possible, enrollment in one or more organized delivery
11 systems shall be offered as a choice to employees state-wide. The
12 health care authority shall develop strong financial incentives to
13 encourage employee enrollment in organized delivery systems.

14 (3) Organized delivery systems shall receive payment for state
15 employees' health care benefits plans through a capitated rate. The
16 capitated rate paid to an organized delivery system established after
17 July 1, 1992, shall be no less than the average per capita costs of
18 care during fiscal year 1992 for enrollees in the existing health care
19 authority indemnity plan, increased by eight per cent per annum for
20 each of the first three years of the contract with the organized
21 delivery system. For organized delivery systems established prior to
22 July 1, 1992, and for all organized delivery systems that have
23 contracted with the state for more than three years, the capitated rate
24 for the health care benefit plan shall be no less than that offered by
25 private employers for equivalent coverage. At regular and appropriate
26 intervals, not to exceed one fiscal year, each organized delivery
27 system will be retroactively reimbursed for those major medical
28 expenses, such as transplants, major catastrophic injuries or illness
29 and pregnancies, that occurred at a rate in excess of the actuarially
30 predicted rate of occurrence upon which the capitated rate was based.

1 (4) To encourage the development of additional organized delivery
2 system capacity, the health care authority shall work in cooperation
3 with the basic health plan, the department of social and health
4 services, and local school districts, to promote the development of
5 new, and expansion of existing, organized delivery systems. The health
6 care authority shall coordinate these activities state-wide."

7 "NEW SECTION. Sec. 504. A new section is added to chapter 41.05
8 RCW to read as follows:

9 For all employee health care benefit plans offered to employees
10 that are not provided through an organized delivery system, the
11 following requirements shall be established, effective July 1, 1993:

12 (1) For reimbursement of physician services, the medicare resource-
13 based relative value scale at a conversion factor of one, adjusted for
14 characteristics of the employee population, shall be adopted. Payments
15 to physicians under this subsection shall be indexed annually to the
16 United States consumer price index;

17 (2) To the extent to which such an approach is feasible and cost-
18 effective, individual case management shall be used for high cost
19 cases;

20 (3) As practice parameters are developed and adopted as provided in
21 section 202 of this act, reimbursement will be provided only for
22 services provided that are consistent with such parameters; and

23 (4) New diagnostic and therapeutic measures developed after July 1,
24 1992, that will increase, or have a significant likelihood of resulting
25 in increased health services costs, may be reviewed by the health care
26 authority before being eligible for reimbursement through an employee
27 health care benefits plan."

1 "NEW SECTION. **Sec. 505.** A new section is added to chapter 41.05
2 RCW to read as follows:

3 Effective July 1, 1993, the health care authority shall implement
4 uniform administrative procedures for health care benefit plans offered
5 to employees under this chapter. The procedures shall address the
6 following:

7 (1) Enrollment procedures;

8 (2) Reports to enrollees;

9 (3) Billing procedures, including the use of uniform billing forms;

10 (4) Claims payment procedures;

11 (5) Organized delivery systems and health care provider and
12 facility contracting procedures; and

13 (6) Monitoring and auditing procedures."

14 "NEW SECTION. **Sec. 506.** (1) The health care authority, in
15 cooperation with the basic health plan and the department of social and
16 health services, shall develop a pilot project in at least two discrete
17 geographic areas of the state. The pilot project shall offer a health
18 care benefits plan with financial participation in the cost of health
19 services by individual project participants who are eligible for the
20 basic health plan or medical assistance at the levels set forth in
21 section 502(1)(b) of this act. The pilot project shall be implemented
22 on or before July 1, 1993. If a federal waiver authorizing the
23 participation of medical assistance recipients in the pilot project has
24 not been obtained by that date, the project shall be implemented
25 without the participation of medical assistance recipients.

26 (2) On or before December 31, 1994, the health care authority shall
27 report to appropriate committees of the legislature on the status and
28 experience of the pilot project."

1 "NEW SECTION. **Sec. 507.** A new section is added to chapter 41.05
2 RCW to read as follows:

3 In carrying out its duties under this act, the health care
4 authority shall make a continuing effort to utilize the services of
5 private contractors."

6 "NEW SECTION. **Sec. 508.** A new section is added to chapter 41.05
7 RCW to read as follows:

8 Notwithstanding other provisions of this chapter, effective July 1,
9 1995, the standard uniform benefits package adopted pursuant to section
10 202 of this act and from time to time revised by the state health
11 policy council shall become the benefit package offered to employees
12 under this chapter."

13 "NEW SECTION. **Sec. 509.** A new section is added to chapter 28A.400
14 RCW to read as follows:

15 Notwithstanding other provisions of this chapter, effective July 1,
16 1995, the standard uniform benefits package adopted pursuant to section
17 202 of this act and from time to time revised by the state health
18 policy council shall become the benefit package offered to school
19 district employees under this chapter."

20 "NEW SECTION. **Sec. 510.** The health care authority shall evaluate
21 the effects upon health care cost and access of the provisions of
22 sections 501 through 505 of this act and shall submit its report to the
23 legislature and the state health policy council no later than December
24 31, 1994."

1 "PART VI

2 MISCELLANEOUS"

3 "NEW SECTION. Sec. 601. Part headings as used in this act
4 constitute no part of the law."

5 "NEW SECTION. Sec. 602. Sections 101, 102, 201 through 203, 205,
6 206, and 208 of this act shall constitute a new chapter in Title 70
7 RCW."

8 "NEW SECTION. Sec. 603. Sections 301 through 307 and 401 through
9 406 of this act shall take effect July 1, 1992."

10 "NEW SECTION. Sec. 604. If any provision of this act or its
11 application to any person or circumstance is held invalid, the
12 remainder of the act or the application of the provision to other
13 persons or circumstances is not affected."

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15 By Representative Sprenkle

16
17 On page 1, line 1 of the title, after "care;" strike the remainder
18 of the title and insert "amending RCW 70.47.010, 70.47.020, 70.47.080,
19 70.47.120, and 41.05.011; reenacting and amending RCW 70.47.030 and
20 70.47.060; adding a new section to chapter 70.170 RCW; adding a new
21 section to chapter 4.24 RCW; adding new sections to Title 48 RCW;
22 adding new sections to chapter 48.21 RCW; adding new sections to
23 chapter 48.44 RCW; adding new sections to chapter 48.46 RCW; adding new
24 sections to chapter 41.05 RCW; adding a new section to chapter 28A.400
25 RCW; adding a new chapter to Title 70 RCW; creating new sections;

1 repealing RCW 43.131.355 and 43.131.356; and providing an effective
2 date."